

STATE OF MAINE 127th Legislature Second Regular Session



Summaries of bills, adopted amendments and laws enacted or finally passed

JOINT STANDING COMMITTEE ON JUDICIARY

May 2016

MEMBERS:

SEN. DAVID C. BURNS, CHAIR SEN. AMY F. VOLK SEN. CHRISTOPHER K. JOHNSON

REP. BARRY J. HOBBINS, CHAIR REP. KIMBERLY J. MONAGHAN REP. MATTHEW W. MOONEN REP. JOYCE MCCREIGHT REP. CHARLOTTE WARREN REP. STACEY K. GUERIN REP. ROGER L. SHERMAN REP. PHYLLIS A. GINZLER REP. LLOYD C. HERRICK REP. JEFFREY EVANGELOS REP. THEODORE BEAR MITCHELL I

STAFF:

MARGARET J. REINSCH, SENIOR LEGISLATIVE ANALYST HENRY D. FOUTS, LEGISLATIVE ANALYST OFFICE OF POLICY AND LEGAL ANALYSIS 13 STATE HOUSE STATION AUGUSTA, ME 04333 (207) 287-1670 http://legislature.maine.gov/legis/opla

STATE OF MAINE

 $127^{\text{th}} \text{ Legislature} \\ \text{Second Regular Session} \\$



LEGISLATIVE DIGEST OF BILL SUMMARIES AND ENACTED LAWS

This *Legislative Digest of Bill Summaries and Enacted Laws* contains summaries of all LDs and adopted amendments and all laws enacted or finally passed during the Second Regular Session of the 127th Maine Legislature.

The *Digest* is arranged alphabetically by committee and within each committee by Legislative Document (LD) number. The committee report(s), prime sponsor and lead co-sponsor(s), if designated, are listed below each LD title. All adopted amendments are summarized and listed by paper number. A subject index is included with each committee. An appendix provides a summary of relevant session statistics.

Final action on each LD is noted to the right of the LD title. The following describes the various final actions.

CARRIED OVERcarri	ed over to a subsequent session of the Leoislature
CON RES XXX	
CONVICES XXX IIII CONVICES XXX IIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIII	of Conference unable to garae: legislation diad
DIED BETWEEN HOUSES	
DIED IN CONCURRENCE defeated in each	
DIED ON ADJOURNMENT action	n incomplete when session ended; legislation died
EMERGENCYenacted law takes effe	ect sooner than 90 days after session adjournment
FAILED, EMERGENCY ENACTMENT or PASSAGE	emergency failed to receive required 2/3 vote
FAILED, ENACTMENT or FINAL PASSAGE	failed to receive final majority vote
FAILED, MANDATE ENACTMENTlegislation	proposing local mandate failed required 2/3 vote
HELD BY GOVERNOR Governor has not signed; final d	lisposition to be determined at subsequent session
LEAVE TO WITHDRAW	sponsor's request to withdraw legislation granted
NOT PROPERLY BEFORE THE BODYruled out	of order by the presiding officer; legislation died
INDEF PP	indefinitely postponed; legislation died
ONTP, ACCEPTED, MAJORITY, MINORITY or REPORT X of	ught-not-to-pass report accepted; legislation died
P&S XXX	
PUBLIC XXX	
RESOLVE XXX	
VETO SUSTAINED	Legislature failed to override Governor's veto
	Le gisianne janea to override Oovernor s velo

The effective date for non-emergency legislation enacted in the First Regular Session of the 127th Legislature is July 29, 2016. The effective date for legislation enacted as an emergency measure may be found in the enacted law summary for that legislation.

Joint Standing Committee on Judiciary

that a complaint for review of a municipal decision on a significant land use project may be filed with either the general docket of the Superior Court, as in current law, or directly with the Business and Consumer Docket in the Superior Court established by the Maine Supreme Judicial Court by Administrative Order JB-07-1 (A.11-08). It also provides that, if a complaint is filed with the general docket, any party to the appeal may request that the complaint be transferred to the Business and Consumer Docket and the Business and Consumer Docket is required to accept the transfer.

The amendment requires that a defendant municipality must file the record of the proceedings being reviewed as agreed upon by the parties within 35 days of the commencement of the action, as opposed to 40 days pursuant to current court rules, unless the court extends the time for cause. The plaintiff is required to reimburse the municipality for the cost of producing the record.

A party may appeal the Superior Court decision of a significant municipal land use decision, whether from the general docket or the Business and Consumer Docket, to the Supreme Judicial Court. Upon the request of any party, and in the interests of justice, the Supreme Judicial Court may expedite the briefing schedule.

Committee Amendment "B" (H-603)

This amendment is the minority report of the committee. It is identical to Committee Amendment "A" except that it does not require a plaintiff filing a complaint for review of a municipal decision on a significant land use project to reimburse the municipality for the cost of producing the record of the proceedings being reviewed.

This amendment was not adopted.

Enacted Law Summary

Public Law 2015, chapter 459 provides that a complaint for review of a municipal decision on a significant land use project may be filed with either the general docket of the Superior Court, as in current law, or directly with the Business and Consumer Docket in the Superior Court established by the Maine Supreme Judicial Court by Administrative Order JB-07-1 (A.11-08). It also provides that, if a complaint is filed with the general docket, any party to the appeal may request that the complaint be transferred to the Business and Consumer Docket and the Business and Consumer Docket is required to accept the transfer.

This law requires that a defendant municipality must file the record for review as agreed upon by the parties within 35 days of the commencement of the action, as opposed to 40 days pursuant to current court rules, unless the court extends the time for cause. The plaintiff is required to reimburse the municipality for the cost of producing the record.

A party may appeal the Superior Court decision of a significant municipal land use decision, whether from the general docket or the Business and Consumer Docket, to the Supreme Judicial Court. Upon the request of any party, and in the interests of justice, the Supreme Judicial Court may expedite the briefing schedule.

LD 778 **Resolve, Regarding Legislative Review of Portions of Chapter 3:** Eligibility Requirements for Specialized Case Types, a Late-filed Major Substantive Rule of the Maine Commission on Indigent Legal Services

RESOLVE 75 EMERGENCY

Sponsor(s)

Committee Report OTP Amendments Adopted

This resolve was carried over from the First Regular Session of the 127th Legislature.

This resolve provides for legislative review of portions of Chapter 3: Eligibility Requirements for Specialized Case Types, a major substantive rule of the Maine Commission on Indigent Legal Services that was filed outside the

Joint Standing Committee on Judiciary

legislative rule acceptance period.

Enacted Law Summary

Resolve 2015, chapter 75 authorizes final adoption of portions of Chapter 3: Eligibility Requirements for Specialized Case Types, a major substantive rule of the Maine Commission on Indigent Legal Services.

Resolve 2015, chapter 75 was finally passed as an emergency measure effective March 29, 2016.

LD 890	An Act To Ensure a Continuing Home Court for Cases Involving	PUBLIC 460
	Children	

<u>Sponsor(s)</u>	Committee Report	Amendments Adopted
MONAGHAN K	OTP-AM ONTP	H-522

This bill was carried over from the First Regular Session of the 127th Legislature.

This bill extends the jurisdiction of the District Court to be concurrent with the courts of probate over matters concerning custody or other parental rights of a child under the Maine Revised Statutes, Title 18-A, including, but not limited to, adoption, termination of parental rights, change of name and guardianship of a minor. The District Court has exclusive, continuing jurisdiction over a matter concerning custody or other parental rights of a child if an interim or final order concerning the child was entered in the District Court and remains in effect, proceedings seeking such an order are pending in the District Court or a matter has been removed to the District Court from the Probate Court.

This bill provides that, in any matter concerning custody or other parental rights of a child, the judge of the District Court or the probate judge who is presiding must require all parties to disclose whether they have knowledge of any interim or final order then in effect concerning custody or other parental rights of the minor child, any proceeding seeking such an order or other related actions currently filed or pending before any court of this or another state. If the proceeding is in a Probate Court and the judge determines that the District Court has exclusive, continuing jurisdiction, the judge of probate must transfer the case to the District Court.

Upon petition by a party to a proceeding involving guardianship, adoption, change of name or other matters concerning custody or other parental rights of a minor child brought in probate court, the proceeding may be removed to the District Court under such procedures as the Supreme Judicial Court may by rule provide if any civil matter involving the minor child is pending or has been finally adjudicated in the District Court.

Committee Amendment "A" (H-522)

This amendment is the majority report of the Joint Standing Committee on Judiciary. This amendment replaces the bill but retains the overall concept of establishing one court in which proceedings involving custody and other parental rights with respect to a child will take place.

Enacted Law Summary

Public Law 2015, chapter 460 extends the jurisdiction of the District Court to include exclusive jurisdiction over matters involving custody or other parental rights of a child under the Maine Revised Statutes, Title 18-A, including, but not limited to, adoption, termination of parental rights, change of name and guardianship of a minor, if proceedings concerning the child are pending in the District Court.

Chapter 460 provides that, in any matter involving custody or other parental rights of a child, the judge of the District Court or the probate judge who is presiding must require all parties to disclose whether the parties have knowledge of any existing order or if any proceeding involving custody or other parental rights is currently filed or