

# STATE OF MAINE $125^{TH}$ Legislature Second Regular Session



Summaries of bills, adopted amendments and laws enacted or finally passed

## JOINT STANDING COMMITTEE ON EDUCATION AND CULTURAL AFFAIRS

June 2012

**MEMBERS:** 

SEN. BRIAN D. LANGLEY, CHAIR SEN. GARRETT PAUL MASON SEN. JUSTIN L. ALFOND

REP. DAVID E. RICHARDSON, CHAIR REP. PETER E. EDGECOMB REP. HOWARD E. MCFADDEN REP. PETER B. JOHNSON REP. JOYCE A. MAKER REP. MICHAEL D. MCCLELLAN REP. RICHARD V. WAGNER REP. MARY PENNELL NELSON REP. STEPHEN LOVEJOY REP. HELEN RANKIN REP. MADONNA M. SOCTOMAH

### **STAFF:**

PHILLIP D. MCCARTHY, LEGISLATIVE ANALYST CAROLYN RUSSO, LEGISLATIVE ANALYST OFFICE OF POLICY AND LEGAL ANALYSIS 13 STATE HOUSE STATION AUGUSTA, ME 04333 (207) 287-1670

## STATE OF MAINE

ويوبؤ توجيه جربوهم جرا

 $125^{\text{th}}$  Legislature Second Regular Session



### LEGISLATIVE DIGEST OF BILL SUMMARIES AND ENACTED LAWS

This Legislative Digest of Bill Summaries and Enacted Laws summarizes all LDs and adopted amendments and all laws enacted or finally passed during the Second Regular Session of the 125<sup>th</sup> Maine Legislature.

The *Digest* is arranged alphabetically by committee and within each committee by Legislative Document (LD) number. The committee report(s), prime sponsor and lead co-sponsor(s), if designated, are listed below each LD title. All adopted amendments are summarized and listed by paper number. A subject index is included with each committee. The appendices include a summary of relevant session statistics, an index of all bills by LD number and an index of enacted laws by law type and chapter number.

Final action on each LD is noted to the right of the LD title. The following describes the various final actions.

CARRIED OVER	carried over to a subsequent session of the Legislature
	chapter # of constitutional resolution passed by both houses
CONF CMTE UNABLE TO AGREE	Committee of Conference unable to agree; legislation died
DIED BETWEEN HOUSES	House & Senate disagreed; legislation died
DIED IN CONCURRENCE	defeated in each house, but on different motions; legislation died
DIED ON ADJOURNMENT	action incomplete when session ended; legislation died
	enacted law takes effect sooner than 90 days after session adjournment
FAILED, EMERGENCY ENACTMENT of	r FINAL PASSAGEemergency failed to receive required 2/3 vote
FAILED, ENACTMENT or FINAL PASSA	AGE failed to receive final majority vote
FAILED, MANDATE ENACTMENT	legislation proposing local mandate failed required 2/3 vote
HELD BY GOVERNOR Governor	r has not signed; final disposition to be determined at subsequent session
LEAVE TO WITHDRAW	sponsor's request to withdraw legislation granted
NOT PROPERLY BEFORE THE BODY	ruled out of order by the presiding officer; legislation died
INDEF PP	indefinitely postponed; legislation died
ONTP, ACCEPTED, MAJORITY, MINOR	RITY or REPORT X ought-not-to-pass report accepted; legislation died
<i>P&amp;S XXX</i>	chapter # of enacted private & special law
PUBLIC XXX	chapter # of enacted public Law
RESOLVE XXX	chapter # of finally passed resolve
VETO SUSTAINED	Legislature failed to override Governor's veto

The effective date for non-emergency legislation enacted in the Second Regular Session of the 125<sup>th</sup> Legislature is Thursday, August 30, 2012. The effective date for legislation enacted as an emergency measure may be found in the enacted law summary for that legislation.

### Joint Standing Committee on Education and Cultural Affairs

necessary changes to the Maine Revised Statutes, Title 20-A, chapter 304 or other applicable statutes or Department of Education rules, that clarify the procedural and financial responsibilities of the Maine Educational Center for the Deaf and Hard of Hearing and the Governor Baxter School for the Deaf and school administrative units that send students to attend the center preschool, the center school or a satellite school. It also authorizes the joint standing committee of the Legislature having jurisdiction over education and cultural affairs to submit a bill to the First Regular Session of the 126th Legislature related to the report.

## LD 1854Resolve, To Require the Department of Education To Convene aPUBLIC 651Stakeholder Group To Recommend Changes to the Department of<br/>Education's Proposed School Choice ModelPUBLIC 651

Sponsor(s)Committee ReportAmendments AdoptedJOHNSON POTP-AM MAJH-885OTP-AM MINH-901 RICHARDSON D

This bill creates a school open enrollment program under which a student may attend a school other than the school to which that student is assigned based on the street address of the student's family.

The bill provides the governing bodies of public schools and private schools approved for the receipt of public funds may elect to open their schools to enrollment by students who are not otherwise entitled to attend those schools. Opening the school to enrollment is voluntary, but the school may not select which students to enroll under the program. The student is not required to obtain permission from the superintendent of the school administrative unit of which the student is a resident in order to enroll in the open enrollment school. The governing bodies of open enrollment schools are required to set forth a process to determine how many openings will be made available to students and in which grades or programs the openings will be offered. Contracts for school privileges may not prevent students from participating in the open enrollment program.

A student who transfers from a public school in one school administrative unit to a public school in another unit under the program is considered to be a resident of the unit to which the student transfers. The student is counted as a student in the new unit, as a student is under an agreement between superintendents to transfer a student, but the change in residence is included in the funding formula earlier than it would be under an agreement between superintendents. The school administrative unit in which a student actually resides is required to pay tuition if that student enrolls under the program in a private school approved for the receipt of public funds.

The bill also amends current law under which superintendents of 2 school administrative units may grant a parent's request to have a student's residency transferred from one school unit to another. If one or both superintendents deny the transfer request, the parent may appeal to the Commissioner of Education. The bill requires superintendents provide written reasons for any denial, and specifies the grounds on which the commissioner may overturn a denial.

### Committee Amendment "A" (H-885)

This amendment is the majority report. This amendment changes the bill to a resolve and requires the Commissioner of Education to convene a stakeholder group to refine the public school choice model proposed in the bill. The commissioner must report the stakeholder group's findings to the joint standing committee of the Legislature having jurisdiction over education matters by January 14, 2013. The commissioner is authorized to introduce a bill related to the report to the First Regular Session of the 126th Legislature. The commissioner is also required to communicate with the superintendents and school boards of school administrative units to clarify the law with regard to

### Joint Standing Committee on Education and Cultural Affairs

superintendents' agreements regarding student placement.

### House Amendment "B" To Committee Amendment "A" (H-901)

This amendment replaces Committee Amendment A. It allows the school boards of 2 or more school administrative units to adopt a policy to allow the transfer of students, with parental approval, among participating school administrative units.

This amendment requires the Commissioner of Education to convene a stakeholder group to develop a publicly funded school choice model. The amendment retains the reporting requirement specified in Committee Amendment "A" and the requirement that the commissioner communicate with the superintendents and school boards of school administrative units to clarify the law with regard to superintendents' agreements regarding student placement.

### **Enacted Law Summary**

Public Law 2011, chapter 651 allows the school boards of 2 or more school administrative units to adopt a policy to allow the transfer of students, with parental approval, among participating school administrative units.

The bill requires the Commissioner of Education to convene a stakeholder group to develop a publicly funded school choice model. The commissioner must report the stakeholder group's findings to the joint standing committee of the Legislature having jurisdiction over education matters by January 14, 2013. The committee is authorized to introduce a bill related to the report to the First Regular Session of the 126th Legislature. The commissioner shall communicate with the superintendents and school boards of school administrative units to clarify the law with regard to superintendents' agreements regarding student placement.

### LD 1858 An Act To Ensure Effective Teaching and School Leadership

PUBLIC 635

Sponsor(s)	Committee Report	Amendments Adopted
RICHARDSON D	OTP-AM	H-900

This bill requires school administrative units to develop and implement comprehensive performance evaluation and professional growth systems for teachers and principals. The development and implementation of the systems must be phased in with full implementation required in school year 2015-2016. The bill requires the following.

1. It sets forth standards that must be met by the comprehensive performance evaluation and professional growth systems, including a requirement that multiple measures of effectiveness must be used in evaluations, that evaluators must be properly trained and that a system must include a process for using information from the evaluation process to inform professional development.

2. It directs the Department of Education to adopt rules regarding the requirements of the system.

3. It provides that effectiveness ratings must be treated as a significant factor in determining the order of layoff and recall when reductions in force occur.

4. It provides that receipt of a rating of ineffective for 2 consecutive years constitutes just cause for nonrenewal of a teacher's contract.

5. It provides that any appeal or grievance of a rating or evaluation under the system is limited to matters of implementation, not professional judgment.