# MAINE STATE LEGISLATURE

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### STATE OF MAINE

# ONE HUNDRED AND TWELFTH LEGISLATURE SECOND REGULAR SESSION

# JOINT STANDING COMMITTEE ON

STATE GOVERNMENT

BILL SUMMARY



MAY 1986

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JOINT STANDING COMMITTEE BILL SUMMARIES MAY 1986

This document is a compilation of the bill summaries prepared by this office for the Joint Standing Committees and Joint Select Committees of the Maine Legislature, covering the Second Regular Session of the 112th Legislature. The summaries are arranged by LD number under each committee.

All Amendments are listed, by paper number (e.g., H-584 or S-222), together with the sponsor if it is a floor amendment or the designation "CA" if it is a committee amendment. If the amendment was adopted in the House, the letter H appears after the sponsor. If it was adopted in the Senate, the letter S appears.

Final action for each bill is listed to the right of the title. If final House action and Senate action differ, both are listed.

Key to Committee Reports and Floor Action:

Ought to Pass OTP Ought to Pass in New Draft OTP-ND Ought to Pass in New Draft, New Title OTP-ND-NT Ought to Pass as Amended OTP-AM Ought Not to Pass ONTP Leave to Withdraw LVWD Indefinitely Postponed INDEF PP

The bill also proposes to transform the State Personnel Board into the State Civil Service Appeals Board which will serve only in an adjudicatory capacity to hear appeals with respect to job classifications and reclassifications, disciplinary action, and other appealable issues.

LD 2392 which incorporates most of the provisions of LD 2120 makes the following substantive changes in the original bill.

- 1. The Office of Human Resources will be the Bureau of Human Resources within the Department of Administration, effective July 1, 1987, and
- 2. The Bureau of Human Resources will provide information to the Bureau of Employee Relations with respect to issues for collective bargaining.

LD 2126 AN ACT RELATING TO THE ISSUANCE OF TAXABLE BONDS AND THE REFUNDING OF CERTAIN BONDS

PL 1985 c. 593

Sponsor: USHER, Higgins, L. Committee Report: OTP-AM

S-423 CA H S

SUMMARY: LD 2126 allows municipalities, following FAME approval, to issue taxable bonds (revenue) to finance public or private corporations to construct or reconstruct solid waste disposal facilities. In addition the bill prohibits voter approval at referendum of municipal bonds pledging the faith and credit of the municipality that are used to finance solid waste disposal systems.

The bill also statutorily removes from the definition of municipal indebtedness, debt financing, construction, repair and maintenance, operating, and other costs incurred by a municipality with respect to the development and operation of a solid waste disposal system. A municipality's debt ceiling with respect to debt incurred for a solid waste disposal system is established at 3% of the last full state valuation of the municipality minus the municipality's share of the debt to construct and operate the facility.

Under current law (38 MRSA Chapter 13) which governs the procedures by which municipalities contract with Public waste disposal corporations, the public waste disposal corporation is empowered to issue bonds, including bonds that pledge the faith and credit of the member municipalities, without voter approval. In addition, the municipal officers, not municipal voters, elect representatives to the board of directors of the public waste disposal corporation. These same provisions apply with respect to the issue of taxable bonds and the incurrence of debt that a public waste disposal corporation is granted in LD 2126.

The proposal in LD 2126 is the result of the proposed Federal Tax Reform Act which establishes a ceiling on tax free bonds issued by states/municipalities for economic development, housing, etc., the proceeds of which, go to private firms or organizations. In Maine, the ceiling is \$200,000,000 which includes a mandatory \$30,000,000 set aside for non-profit hospital health care facilities. By using taxable bonds, a solid waste disposal operation would not fall under the \$200,000,000 ceiling.

LD AN ACT REQUIRING FISCAL IMPACT STATEMENTS
2143 DESCRIBING THE COSTS AND BENEFITS ASSOCIATED
WITH EACH LEGISLATIVE DOCUMENT AND AGENCY
RULE THAT AFFECT POLITICAL SUBDIVISIONS
Sponsor: WEBSTER, M., Jackson, Bell
Committee Report: New Draft of LD 628

FAILED ENACTMENT

PL 1985

c. 613

SUMMARY: Please refer to LD 628.

LD AN ACT TO PERMIT SPECIFIC MUNICIPALITIES TO
2163 SERVE AS ADMINISTRATORS OF FUEL ASSISTANCE
PROGRAMS

Sponsor: DAVIS, Tardy, Murphy, T., Pearson Committee Report: New Draft of LD 1862

SUMMARY: Please refer to LD 1862.