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SCHOOL ADMINISTRATIVE REORGANIZATION Summary of Public Law 2007, Chapter 240, Part XXXX

6/21/07 Revised throughout for greater accuracy and clarity. Future clarifications to this summary will be noted as they are made.

State Policy for Effective and Efficient School Units

The law sets forth state policy to ensure that schools be organized as units in order to provide equitable educational opportunities, rigorous academic programs, uniformity in delivering programs, a greater uniformity in tax rates, more efficient and effective use of limited resources, preservation of school choice and maximum opportunity to deliver services in an efficient manner.

All school units, of whatever form and whatever size – SADs, CSDs and municipal school units, small and large – must:

- (1) Work with other units to reorganize into larger, more efficient units; or
- (2) Where expansion of the unit would be impractical or inconsistent with state policy, reorganize their own administrative structures to reduce costs.

Process

The Commissioner of Education or her designee will convene meetings in each Career and Technical Education region to provide information, assistance and suggested alignments of school units. The Commissioner can suggest alignment of units, but local units aren't required to follow those suggestions and will ultimately pick their own partners.

SAUs will file a "Notice of Intent" with the Commissioner by August 31, 2007 and then work to develop a reorganization plan by December 15, 2007, or, if an SAU is exempted by the Commissioner, an "alternative plan."

Regional School Unit (RSU). Key decisions of governance, including the size and composition of the board, and the method of voting, will be made by the Reorganization Planning Committee and are part of the reorganization plan that will be submitted first to the Department of Education and then voted on by all voters in the member communities of the proposed RSU. If the reorganization plan is approved by the voters, elections will then be held for seats on the RSU school board.

The Department of Education will provide facilitators to SAUs that request them to provide technical assistance and guidance through the process.

School Unit Size and Number

Existing school units should aim to form regional school units of at least 2,500 resident students, except where geography, demographics, population density, transportation challenges and other obstacles make 2,500 impractical. Where 2,500 is impractical, the units must aim to create units of at least 1,200 students.

Offshore islands and tribal schools are not subject to a minimum size requirement.

Legislative intent of the law is to create a maximum of 80 school units or the number of units appropriate to achieve administrative efficiencies. The Commissioner may not refuse creation of a unit solely because it causes the number of units in the State to exceed 80.

Exceptions from Consolidation

"Doughnut hole:" SAUs exercising due diligence with respect to consolidation but experiencing rejection by all other surrounding districts to be included in consolidation will not be penalized if their plan documents efforts to consolidate and the plan includes alternative ways of meeting efficiencies.

School Administration Reorganization Law - Public Law, Chapter 240, Part XXXX

Higher performing and highly efficient districts: School units whose reported 2005-2006 per-pupil expenditures for system administrative costs are less than four percent of total per-pupil expenditures and who have at least three "higher performing" schools, as defined in the May 2007 Maine Education Policy Research Institute report "The Identification of Higher and Lower Performing Maine Schools" (see www.usm.maine.edu/cepare), are exempt from consolidation, but still required to submit a plan to meet efficiencies. The Department of Education will work with the Education and Cultural Affairs Committee to develop criteria for "efficient, high performing" SAUs in major substantive rules to be provisionally adopted by December 2007 and subject to approval by the full Legislature.

All units, whether consolidated or exempted, including island and tribal schools, must submit a plan for reducing costs.

Reorganization and Cost Reduction Plans

All plans – whether they propose consolidation or not – must show how the unit will, for FY2009 (starting July 1, 2008) reduce expenditures for system administration, transportation, special education, and facilities and maintenance in a way that does not adversely affect instructional programs. The Commissioner must provide a written statement to the SAUs that submitted plans that do not meet the statutory requirements, with the reasons for the failure of these plans and suggestions for modifications of the plan.

All reorganization plans are subject to voter approval.

An SAU whose plan is approved by the Commissioner in December 2007 must hold a referendum on the plan on or before January 15, 2008. An SAU whose plan is received or revised after December 15, 2007 and approved by the Commissioner in December, 2007 but has exercised due diligence and acted in good faith in developing a reorganization plan, must hold a referendum of the plan on June 10, 2008. The Department of Education will fund the cost of a referendum held on or before January 15, 2008. The referendum question will clearly describe the penalties that will apply if voters disapprove of the reorganization plan.

inancial Impact

General Purpose Aid for Education (GPA) will be reduced by \$36.5 million in FY2009 (beginning July 1, 2008) in four areas. The per-pupil rate for system administration will be reduced to 50 percent of the 2005-06 rates, adjusted for inflation and the per-pupil rate for facilities and maintenance will be reduced by 5 percent. The Essential Programs and Services allocations for special education and transportation will each be reduced by 5 percent.

GPA will continue to grow, and in fact will be \$43 million higher in 2008-09 than it is in 2007-08, even after the reduction in the four areas mentioned above. Therefore, most SAUs will NOT see a reduction in their overall subsidy in 2008-09.

Penalties

Units that vote against reorganization will face financial penalties, starting on July 1, 2009. Penalties for units that don't form appropriate regional units by the beginning of FY 2010 include:

- 1. A 50% reduction in minimum subsidy (the special education minimum);
- 2. A further 50% reduction in system administration funds;
- 3. Less favorable consideration in approval and funding for school construction; and
- 4. Loss of eligibility for transition adjustments.

In addition, the percentage of state subsidy for a unit that votes against reorganization will not increase to the highest level as called for in the four-year "ramp up" of state funding for education. The percentage of state General Purpose Aid for units that vote against reorganizing will be consistent with a statewide average contribution of 53.86% instead of the 55% overall state share. The net effect will be that those units that choose NOT to reorganize /ill be subject to an incrementally higher local contribution (mill rate) than those who do reorganize.

[Note: The final version of the legislation removed an earlier proposed penalty that made non-complying school districts ineligible for the isolated small school adjustment.]

A unit that votes against reorganization in one referendum can develop another reorganization plan and hold nother referendum. The unit can avoid penalties if it approves reorganization by referendum no later than the November 4, 2008 election and is operational as a regional unit by July 1, 2009.

Schools and School Choice

Reorganization plans won't close schools or displace teachers and students. Local schools can't be closed unless the regional board votes by a 2/3rds vote AND the municipality where the school is located votes to approve the closure. If the municipality votes not to close the school that the regional board votes to close, the municipality is responsible for only the added cost of keeping the school open, not the entire cost (same as current SAD law).

Every regional school unit must have a publicly-supported high school – either a public school or a publicly-supported private secondary school such as Thornton Academy, Erskine Academy, John Bakst Memorial High School, among others. Communities that have school choice now will, whether or not there is a contract to reflect that school choice, continue to have school choice after reorganization, even if they join a regional unit that has its own high school.

Teachers and Other SAU Employees

Teachers and other school administrative unit employees will be transferred to the new unit, and will retain their rights under collective bargaining contracts. Contracts will continue until their planned expiration dates and there will be an orderly process for continuing collective bargaining.

Governance

Regional school units will be governed by a regional school board; representation on the Board is determined by the local communities as part of the reorganization planning process. Regional boards may create local school ommittees and specify their powers and duties.

Budget Transparency

All school units will provide budget transparency by using a uniform budget format that clearly shows the budget and how it compares to Essential Programs and Services allocations for the RSU. A budget goes to the voters first at an RSU budget meeting at which any voter may attend and propose changes to the budget and then to a budget validation referendum – that is, the budget goes to an up-or-down ballot before all voters in the municipalities making up the Regional School Unit. In single municipality districts only, the city council or other governing body holds a public hearing or other public meeting that serves in place of the RSU budget meeting.

Elementary school budgets. A municipality within a regional school unit may raise and spend additional funds for any school serving grades kindergarten through grade 8 in that municipality.

Cost Sharing Agreements. Cost sharing agreements adopted and in effect prior to the effective date of the new reorganization law and pursuant to certain laws remain in effect unless the parties to the agreement modify or terminate the agreement.

Other Provisions

Regional collaborative agreements are encouraged under this law.

The Department of Education is required to review and critique all unfunded state mandates pertaining to school systems and report to the Legislature's Education Committee by December 15, 2008.

The Department of Education is required to report to the Legislature's Education Committee on implementation of this law and make recommendations on any proposed legislation needed, by January 31, 2008 (initial report) and January 31, 2009 (final report).

™imeline

Key dates as delineated in the reorganization law:

July 15, 2007 - Deadline for completion of regional informational meetings to be held by the Department of Education in each of the Career and Technical Education regions. The Department will present information about the requirements of the reorganization law regarding consolidation and collaboration among school administrative units.

August 31, 2007 – Deadline for each SAU to file a notice of intent to engage in planning and negotiations with other SAUs for the purpose of developing a reorganization plan to form a Regional School Unit (RSU) or a notice of intent to submit an alternative plan to the Commissioner.

December 1, 2007 – SAUs must submit their reorganization plan or alternative plan to the Commissioner.

December 15, 2007 – Commissioner will approve plans or must return any plan that does not meet the requirements with specific suggestions and written findings providing reasons why the plan did not meet the requirements. Reorganization Plans that have been submitted and approved by the Commissioner by December 15, 2007 will proceed to a municipal referendum.

January 15, 2008 – Deadline for holding a municipal referendum in each of the municipalities making up the proposed RSU. This referendum will be paid for by the Department of Education, and is for SAUs with a reorganization plan completed and approved by December 15, 2007. Referendum ballot indicates the start date proposed in the reorganization plan.

June 10, 2008 – A municipal referendum must be held on June 10, 2008 for any reorganization plan received or evised after December 15, 2007. Referendum ballot indicates the start date proposed in the reorganization plan.

July 1, 2008 – Suggested start date of new regional school units approved at referendum by January 15, 2008. An RSU board of directors becomes operational on the date set by the State Board of Education.

November 4, 2008 – In school units where voters rejected a reorganization plan at referendum, those units have until November 4, 2008 to create a new proposal for reorganization and hold a referendum vote. Units not approving a plan by this date will be subject to the penalties for non-consolidating units.

July 1, 2009 – Latest possible start date of new regional school units approved at referendum after January 15, 2008 and by November 4, 2008. An RSU board of directors becomes operational on the date set by the State Board of Education.

More information available online:

- Full text of the Reorganization Law
- Schedule of regional informational meetings
 - Questions & Answers
 - Sign up for e-News Updates

www.maine.gov/education

School Administrative Reorganization

Public Law 2007, Chapter 240, Part XXXX

Susan A. Gendron

Commissioner of Education

June – July 2007

Tonight's Agenda

- Greetings/Introductions
- Purpose of Tonight's Meeting
 - √ Overview of Law and Roles/Responsibilities

(7:10 - 7:40)

- 1. What is the new Reorganization Law?
- 2. What are the Local Responsibilities?
- 3. What are the Responsibilities of the Department of Education and State Board of Education?
- 4. What Resources are Available to Local Communities (and how do we access them)?
- √ Questions and Answers (7:40 8:20)
- Moving Forward (8:20 8:30)

√ Overview:

1. What is the new Reorganization Law?

- Policy Objectives
- Parameters and Exceptions
- Schools and School Choice
- Local Schools
- Clear Budgets
- Penalties

Policy Objectives

- To ensure that schools be organized as units to provide:
 - equitable educational opportunities
 - rigorous academic programs
 - uniformity in delivering programs
 - * a greater uniformity in tax rates for education
 - more efficient and effective use of limited resources
 - preservation of school choice
 - * maximum opportunity to deliver services in an efficient manner

Policy Objectives

- All school units, of whatever form and whatever size – SADs, CSDs and municipal school units, small and large – must:
- Work with other units to reorganize into larger, more efficient units; or
- Where expansion of the unit would be impractical or inconsistent with state policy, reorganize their own administrative structures to reduce costs

Parameters and Exceptions

New Regional School Units:

- 2,500 students
- 1,200 students
- Island and tribal schools
- No more than 80

Exceptions:

- "Doughnut hole"
- High performing and highly efficient districts
- No "automatic" exceptions

ALL

Must submit a plan

Schools and School Choice

Every RSU must have a publicly-supported high school, either:

- A public school, or
- A publicly-supported high school
- More than one is OK

Schools and School Choice

Students who have school choice now will continue to have school choice.

- Whether or not there is a contract
- Even if they join a RSU with its own high school

Local Schools

 Reorganization won't close schools or displace teachers and students

(20-A MRSA, Section 1461, paragraph 3 (B)(4))

 The law makes it harder to close schools

Clear Budgets

- RSU budget must be K-12
- Uniform budget format
- RSU budget meeting
- Budget referendum: up-or-down ballot vote
- After 3 years the community can ask the citizens if they wish to continue the budget validation process
- A municipality may raise and spend additional funds for a K-8 school to supplement the RSU budget

Penalties

The following adjustments to the calculation of subsidy are required beginning July 1, 2009 for a school administrative unit that is not a conforming school administrative unit:

- The SAU is eligible for only 50% of the minimum state allocation
- The SAU's total cost of education is reduced by adjusting the cost component for system administration by half
- The SAU is not eligible for a transition adjustment or any comparable year-over-year transition amount
- The SAU receives less favorable consideration for approval and funding for school construction <u>AND</u>
- General Purpose Aid remains at 53.86%

√ Overview:

2. What are the Local Responsibilities?

Explore Options (Community)

Form Reorganization Planning Committee (Community)

File Notice of Intent (Each SAU)

Submit Reorganization Plan to Commissioner (Each SAU)

Hold Referendum to Approve the Reorganization Plan (Each SAU)

Elect RSU Board (Voters)

Hire Superintendent (New RSU Board)

Vote Annually on RSU Budget (Voters) (budget meeting and referendum)

Explore Options

See map

Form Reorganization Planning Committee

Representation from:

- School administrative units included in the Notice of Intent
- Member municipalities in the proposed RSU
- General public, including business, in the proposed RSU

Form Reorganization Planning Committee

Reorganization Planning Committees will be formed locally and are responsible for holding public meetings for input on their key decisions:

- Governance structure, including
 - Size and composition of board
 - Method of voting
- Negotiations among partnering units on key issues
 - Real and personal school property
 - Existing school indebtedness and lease obligations
 - Fund balances, trust, reserve funds
 - Transition plan (budget and personnel policies)
 - School personnel contracts

☐ File Notice of Intent

Notice of Intent
to file either a
Plan or an Alternative Plan
must be submitted to the
Commissioner of Education by
August 31, 2007

Submit Reorganization Plan

Reorganization plans must:

- Be submitted by December 1, 2007
- Provide comprehensive programming for ALL students, K-12
- Meet the policy objectives (outlined in Overview: 1)
- Not displace teachers or students, or close any schools without referendum

■ Alternative Plan (also due by December 1, 2007)

Alternative plans may be submitted by:

- An off shore island SAU
- A school operated by a tribal school committee
 OR
- A SAU that has more than 2,500 students or more than 1,200 students if an exception <u>and</u> expansion of unit would be inconsistent with policy objectives

ALL SAUs submitting an Alternative Plan must:

 Show how the SAU will meet efficiencies <u>and</u> will not have an adverse impact on the instructional program

- Hold Referendum on Plan
- By January 15, 2008 Municipal referendum on plans approved by December 15, 2007
 - Cost covered by the Department of Education
- On June 10, 2008 Municipal referendum on plans received or revised after December 15, 2007
- By November 4, 2008 Last opportunity for SAUs to hold a referendum and pass plan prior to penalties being incurred

Form the Regional School Unit

Elect RSU Board Members

Hire Superintendent

■ Vote Annually on RSU Budget

√ Overview:

3. What are the Responsibilities of the Dept. of Education and State Board of Education?

- Regional Informational Meetings
- Guidelines for Reorganization Planning Committees
- Review of Reorganization Plans
- Prepare report for Legislature by January 31, 2008 detailing compliance with this statute and any legislation needed to fully implement this law
- Conduct a review of unfunded state mandates and submit report no later than December 15, 2008
- Conduct review of the results of the validation referenda
- Certificates of Organization (State Board)
- Notify <u>SADs</u> of Requirement to be RSU as of July 1, 2009
- Adopt major substantive rules to establish criteria to identify efficient, high-performing school districts by December 1, 2007

Regional Informational Meetings
 Schedule posted at:

www.maine.gov/education

- Guidelines for Reorganization Planning
 Committees
 - Posted on the website by July 2, 2007

Overview: (3) What are the Responsibilities of the DOE and State Board of Education?

- Review of Reorganization Plans
- Reorganization Planning Committee submits plan to Commissioner for review by December 1, 2007
- Commissioner to approve by December 15, 2007 OR
- Return with specific suggestions and written findings by December 15, 2007 (revisions due 30 days from return of plan to SAU); Commissioner's determination due 14 days after revised plan is filed by SAU
- Commissioner may not disapprove a plan SOLELY because it would cause the number of Regional School Units to exceed 80

Overview: (3) What are the Responsibilities of the DOE and State Board of Education?

Certificates of Organization (State Board)

Commissioner approves

Voters approve at referendum

State Board of Education issues
Certificate of Organization

Overview: (3) What are the Responsibilities of the DOE and State Board of Education?

- Notify <u>SADs</u> of Requirement to be RSU as of July 1, 2009
- School administrative districts that have not formed a Regional School Unit by November 4, 2008
- SADs may be changed to a RSU upon notice to the State Board of Education, without dissolving the school administrative district
- Commissioner shall notify affected SADs by December 1, 2008

√ Overview:

4. What Resources are Available to Local Communities (and how do we access them)?

- □ Facilitators July 2, 2007
- Data
- Funding for Reorganization
- Funding for Early Start Up
- Commissioner's Office
 - 624-6620
 - communications.doe@maine.gov

√ Questions and Answers (7:40 – 8:20)

Moving Forward

- Explore options/consider facilitation options
- Form Reorganization Planning Committee for discussions with nearby units
- Work to develop reorganization plan that meets requirements
- Submit Notice of Intent by August 31, 2007

More information available online:

- Full text of the Reorganization Law
- Schedule of regional informational meetings
 - Questions & Answers
 - Sign up for e-News Updates

www.maine.gov/education

Facilitation Options

Facilitators provided by the Department of Education will be available to meet with SAUs at any stage of planning/implementation for which the facilitators are requested. Below are some of the ways in which the facilitator might assist units in meeting the first deadline for the Notice of Intent.

Facilitation services may continue beyond the August 31, 2007 Notice deadline, as needed.

1. SAUs have decided on partners to be included in the Notice of Intent due August 31, 2007:

Facilitator is available to:

- Assist Superintendents, school board members in forming the Reorganization Planning Committee (RPC) and ensuring initial RPC meeting is held soon
- > Facilitate meetings of RPC and ensure documentation and reporting, as needed
- Facilitate required public meetings to collect public input on proposed Regional School Unit (RSU)
- > Assist RPC/ its member SAUs with the completion of the Notice of Intent form
- > Assist RPC/its member SAUs with data needed to meet required elements of the Reorganization Plan
- > Assist RPC/its member SAUs with timelines for Notice, Plan and overall reorganization process
- ➤ Assist RPC/its member SAUs with format for reporting Reorganization Plan due December 1, 2007
- > Assist RPC in identifying areas for collaborative agreements

2. SAU <u>has not decided</u> on the partners to be included in the Notice of Intent due August 31, 2007:

Facilitator is available to:

- > Assist SAUs in identifying/collecting the data needed to identify possible partners [July]
- Assist SAUs in identifying possible partners [July]
- > Facilitate meetings of Superintendents, school board members, DOE to identify possible partners [July]
- Facilitate public meetings to collect public input on possible partners [July]
- Facilitate meetings between/among possible partners until partners are identified [July]
- Once partners are identified, assist in all ways listed in #1, above [August]

3. SAU plans to give notice of an alternative plan in the Notice of Intent due August 31, 2007:

Facilitator is available to:

> Assist in all ways listed in # 1, above.

PUBLIC Law, Chapter 240, 123rd Maine State Legislature

An Act Making Unified Appropriations and Allocations for the Expenditures of State Government, General Fund and Other Funds, and Changing Certain Provisions of the Law Necessary to the Proper Operations of State Government for the Fiscal Years Ending June 30, 2007, June 30, 2008 and June 30, 2009

PART XXXX

Sec. XXXX-1. 20-A MRSA §1, sub-§20-A is enacted to read:

20-A. Previous education unit. "Previous education unit" means a state-approved unit of school administration that was responsible for operating or constructing public schools prior to the reorganization of school administrative units pursuant to chapter 103-A.

Sec. XXXX-2. 20-A MRSA §1, sub-§23-B is enacted to read:

- **23-B.** Publicly supported secondary school. "Publicly supported secondary school" means:
 - A. A public secondary school; or
 - B. A private secondary school approved for the receipt of public funds under chapter 117, subchapter 2 that enrolls 60% or more publicly funded students.
 - Sec. XXXX-3. 20-A MRSA §1, sub-§24-B is enacted to read:
- **24-B.** Regional school unit. "Regional school unit" means the state-approved unit of school administration as established pursuant to chapter 103-A.
 - Sec. XXXX-4. 20-A MRSA §1, sub-§24-C is enacted to read:
- 24-C. Regional school unit board. "Regional school unit board" means the board of directors that is the governing body with statutory powers and duties of a regional school unit.
- **Sec. XXXX-5. 20-A MRSA §1, sub-§26,** as corrected by RR 1993, c. 1, §44 and amended by PL 2003, c. 545, §5, is further amended to read:
- 26. School administrative unit. "School administrative unit" means the state-approved unit of school administration and includes a municipal school unit, school administrative district, community school district, regional school unit or any other municipal or quasi-municipal corporation responsible for operating or constructing public schools, except that it does not include a career and technical education region. Beginning July 1, 2009, "school administrative unit" means the state-approved unit of school administration and includes only a municipal school unit and a regional school unit formed pursuant to chapter 103-A.

- **Sec. XXXX-6. 20-A MRSA §1201**, as enacted by PL 1981, c. 693, §§5 and 8, is repealed.
 - Sec. XXXX-7. 20-A MRSA §1202, as amended by PL 1993, c. 608, §1, is repealed.
- **Sec. XXXX-8. 20-A MRSA §1203,** as enacted by PL 1981, c. 693, §§5 and 8, is repealed.
- **Sec. XXXX-9. 20-A MRSA §1204,** as enacted by PL 1981, c. 693, §§5 and 8, is repealed.
 - Sec. XXXX-10. 20-A MRSA §1205, as amended by PL 2001, c. 588, §18, is repealed.
 - Sec. XXXX-11. 20-A MRSA §1305-C is enacted to read:

§ 1305-C. Mandatory budget validation and cost center summary budget form

Notwithstanding any other law, school administrative district budgets developed after January 1, 2008 must conform to the format and referendum procedures set forth in sections 1305-A and 1305-B.

- Sec. XXXX-12. 20-A MRSA c. 103, sub-c. 6, as amended, is repealed.
- Sec. XXXX-13. 20-A MRSA c. 103-A is enacted to read:

CHAPTER 103-A REGIONAL SCHOOL UNITS SUBCHAPTER 1 General provisions

§ 1451. Regional school units

It is declared the policy of the State to provide sufficient resources to support the reorganization of school administrative units into regional, state-approved units of school administration to provide:

- 1. Opportunity. Equitable educational opportunity for all students to demonstrate achievement of the content standards of the State's system of learning results established in section 6209;
- 2. <u>Programs.</u> Rigorous academic programs that meet the requirements of the system of learning results established in section 6209 and that prepare students for college, careers and citizenship;
- <u>3. Delivery.</u> Uniformity in the delivery of academic programs that meet the requirements of the system of learning results established in section 6209;
 - 4. Tax rates . A greater uniformity of tax rates for the support of schools;

- <u>5. Sustainability.</u> The efficient use of limited resources in order to achieve long-term sustainability and predictability in the support of public schools;
- <u>**6. Public funds.**</u> Effective use of the public funds expended for the support of public schools by means of:
 - A. The creation of cost-efficient organizational structures; and
 - B. Administrative structures and efficiencies that permit the organized and regular delivery of uniform state-sponsored professional development programs to promote coherence and consistency in the understanding and application of the State's standards-based system for continuous improvement in student achievement;
 - 7. School choice. The preservation of opportunities for choice of schools; and
- **8.** Services. The maximization of opportunities to deliver services that can more effectively be provided in larger districts than from within smaller units or individual schools.

Regional school units shall provide kindergarten to grade 12 public education, in accordance with this Title, and shall develop and implement policies that address efficiencies in administration, educational programming and the sharing of community resources for the continuous improvement of student achievement and the preparation of students for college, careers and citizenship.

§ 1452. Application of general law

Notwithstanding any provision of law to the contrary, schools operated by the regional school units established in accordance with this chapter are the official schools of the participating municipalities. The provisions of general law relating to public education apply to these schools. State funds for public schools must be paid directly to the treasurer of a regional school unit.

§ 1453. Status of regional school unit

For purposes of the Constitution of Maine, Article IX, Section 8, Subsection 3, a regional school unit is a school administrative district.

§ 1454. Rules

The state board may adopt rules to carry out this chapter. Rules adopted under this section are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.

SUBCHAPTER 2 FORMATION OF REGIONAL SCHOOL UNIT

§ 1461. Formation of a regional school unit; reorganization planning and approval

The residents of 2 or more school administrative units may form a regional school unit that is a body politic and corporate pursuant to this section.

- 1. Notice of intent. Each school administrative unit shall file with the commissioner a notice of intent to engage in planning and negotiations with other school administrative units for the purpose of developing a reorganization plan to form a regional school unit under this chapter. The commissioner shall respond to each notice of intent providing information regarding the process and whether the intended action complies with the requirements of this chapter.
- 2. Reorganization planning committee. The school administrative units that intend to engage in planning and negotiation to create a regional school unit shall form a reorganization planning committee.
 - A. For each proposed regional school unit, the commissioner shall provide guidelines for the formation of a reorganization planning committee including representation from the school administrative units included in the notice of intent, member municipalities and members of the general public who are residents of the proposed regional school unit. The guidelines must include roles and responsibilities of the committee, timelines for submission of the plan, the format for reporting the reorganization plan and evaluation criteria for approval of the plan.
 - <u>B</u>. Reorganization planning committees shall hold one or more public meetings to gather input from community members and to determine the sentiment of the public.
- 3. Submission of plans. Each school administrative unit shall submit to the commissioner its proposed reorganization plan for consolidation into a regional school unit that meets the requirements of paragraphs A and B.
 - A. A reorganization plan must include:
 - (1) The units of school administration to be included in the proposed reorganized regional school unit;
 - (2) The size, composition and apportionment of the governing body;
 - (3) The method of voting of the governing body;
 - (4) The composition, powers and duties of any local school committees to be created;
 - (5) The disposition of real and personal school property;
 - (6) The disposition of existing school indebtedness and lease-purchase obligations if the parties elect not to use the provisions of section 1506 regarding the disposition of debt obligations;

- (7) The assignment of school personnel contracts, school collective bargaining agreements and other school contractual obligations;
- (8) The disposition of existing school funds and existing financial obligations, including undesignated fund balances, trust funds, reserve funds and other funds appropriated for school purposes;
- (9) A transition plan that addresses the development of a budget for the first school year of the reorganized unit and interim personnel policies;
- (10) Documentation of the public meeting or public meetings held to prepare or review the reorganization plan;
- (11) An explanation of how units that approve the reorganization plan will proceed if one or more of the proposed members of the regional school unit fail to approve the plan;
- (12) An estimate of the cost savings to be achieved by the formation of a regional school unit and how these savings will be achieved; and
- (13) Such other matters as the governing bodies of the school administrative units in existence on the effective date of this chapter may determine to be necessary.
- B. In order for the plan to be approved by the commissioner, the governing bodies of school administrative units shall work within the following parameters.
 - (1) The proposed regional school unit must serve not fewer than 2,500 students, except where circumstances relating to the following factors justify an exception:
 - (a) Geography, including physical proximity and the size of the current school administrative unit;
 - (b) Demographics, including student enrollment trends and the composition and nature of communities in the regional school unit;
 - (c) Economics, including existing collaborations to be preserved or enhanced and opportunities to deliver commodities and services to be maximized;
 - (d) Transportation;
 - (e) Population density; or

(f) Other unique circumstances including the need to preserve existing or developing relationships, meet the needs of students, maximize educational opportunities for students and ensure equitable access to rigorous programs for all students.

When circumstances justify an exception to the size requirement of 2.500 students. the unit must serve as close to 2,500 students as possible and in no case, except for coastal islands and schools operated by tribal school committees, may it serve fewer than 1,200 students.

- (2) The plan must provide comprehensive programming for all students from kindergarten to grade 12 and must include at least one publicly supported secondary school.
- (3) The plan must be consistent with the policies set forth in section 1451.
- (4) The plan may not displace teachers or students or close any schools existing and operating during the school year immediately preceding reorganization, except as permitted under section 1512.
- Albert of some 4. Review and approval of plans. If the commissioner finds that a plan for reorganization meets the requirements of this chapter, the commissioner shall notify the municipalities and school administrative units, and they shall proceed with referendum.
 - 5. Referendum on reorganization plan. The municipal officers of each municipality in a proposed reorganized school administrative unit shall place a warrant article substantially as follows on the ballot of a municipal referendum in accordance with the referendum procedures applicable to the school administrative unit of which the municipality is a member.

"Article: Do you favor approving the school reorganization plan prepared by the (insert name) Reorganization Planning Committee to reorganize (insert names of affected school administrative units) into a regional school unit, with an effective date of (insert date)?

Yes No"

The following statement must accompany the article:

"Explanation:

A "YES" vote means that you approve of the (municipality or school administrative unit) joining the proposed regional school unit. The financial penalties under the Maine Revised Statutes, Title 20-A, section 15696 to the existing school administrative units will no longer apply to the proposed regional school unit."

6. Results of referendum. Each school administrative unit shall report the results of the referendum to the department following the referendum election.

- A. A reorganization plan is approved by a kindergarten to grade 12 school administrative district or kindergarten to grade 12 community school district if the majority of votes cast in the district is in favor of approval of the plan.
- B. A reorganization plan is approved by the member municipalities of a community school district that does not provide public education for the entire span of kindergarten to grade 12 if the majority of votes cast in the member municipalities is in favor of approval of the plan. Approval results in all member municipalities joining the regional school unit for all purposes for kindergarten to grade 12.
- C. A municipal school unit, including a municipal school unit that is a member of a school union, approves a reorganization plan if the majority of the votes cast in that municipality is in favor of approval of the plan.
- D. If a reorganization plan is approved by all of the affected school administrative units, or by the school administrative units considered sufficient under the proposed units' reorganization plan, the commissioner shall file notice of approval of the unit with the state board.
- 7. Certificate of organization. If a plan or revised plan for reorganization has been approved by the commissioner and approved by voters at the referendum, the state board shall issue a certificate of organization to the school administrative units that are reorganized into a regional school unit.

§ 1462. Transfer of property and assets

Upon the formation of a regional school unit pursuant to this subchapter, the transfer of school property and assets is governed by this section.

- 1. Board of directors. The directors of the board of each regional school unit established in this chapter shall determine what school property of the municipal school units in existence prior to the operational date of the new regional school unit and of the school administrative units in existence prior to the operational date of the new regional school unit is necessary to carry out the functions of the regional school unit and shall request in writing that the board of each such school administrative unit or the municipal officers transfer title of their school property and buildings to the regional school unit board of directors.
- 2. <u>Transfer.</u> The municipal officers and boards contacted pursuant to subsection 1 shall make the transfer of property and assets notwithstanding any other provision in the charter of the school administrative unit or municipality.
- 3. Financing assumed debts. A regional school unit shall assume the outstanding indebtedness of a school administrative unit in existence prior to the operational date of the new regional school unit for school construction projects approved for subsidy under chapter 609 and pursuant to section 1506. If a regional school unit board of directors has assumed the outstanding indebtedness of a school administrative unit in existence prior to the operational date of the new regional school unit, the directors of the regional school unit board may,

notwithstanding any other statute or any provision of any trust agreement, use any sinking fund or other money set aside by the school administrative unit in existence prior to the operational date of the new regional school unit to pay off the indebtedness for which the money was dedicated. A regional school unit board of directors is not required to assume the outstanding indebtedness of a school administrative unit in existence prior to the operational date of the new regional school unit in its regional school unit for nonstate-funded projects pursuant to section 15905-A and pursuant to section 1481.

§ 1463. Operational date and transfer of authority

- 1. Operational date. A regional school unit board of directors becomes operational on the date set by the state board as provided in this chapter.
- 2. Transfer of governing authority. The regional school unit board of directors, on the date established pursuant to subsection 1, shall assume responsibility for the management and control of the public schools and programs within the school administrative units in existence prior to the operational date of the new regional school unit. Those school administrative units in existence prior to the operational date of the new regional school unit on the date established in subsection 1 have no further responsibility for the operation or control of the public schools and programs within the school administrative unit except those pursuant to section 1481.
- 3. Transfer of school accounts. Notwithstanding section 15004 or any charter of a municipal school unit, school administrative district, community school district or regional school unit, the balance remaining in the school accounts of the former municipal school unit, school administrative district, community school district or regional school unit within the new regional school unit must be paid to the treasurer of the new regional school unit and verified through the annual audit process pursuant to chapter 221, subchapter 2. The balance from each of the former municipal school unit, school administrative district, community school district or regional school unit must be used to reduce that unit's or district's local contribution to the regional school unit. Payment may be made in equal monthly installments during the implementation year.
- 4. Transfer of teachers and employees. Except as limited by paragraph A, all teachers and school employees who are employed by a participating school administrative unit on the day prior to the date established pursuant to subsection 1 must be transferred to and employed by the regional school unit as of the date established pursuant to subsection 1. Except as limited by subsection 2, the regional school unit shall assume all of the legal obligations and duties that the participating school administrative units owed to their employees, including but not limited to those obligations and duties arising under federal law, state law, collective bargaining agreements and individual employment contracts. It is the intent of this chapter to neither decrease nor increase the rights and benefits of transferred employees or the employer. The regional school unit shall also maintain and honor any agreements, contracts or policies regarding the rights and benefits of retirees and former employees created by a participating school administrative unit that is dissolved as a result of its inclusion within a regional school unit.

- A. Teachers or other employees whose employment terminates by application of law or contract or by action of a participating school administrative unit before the date in subsection 1 may not be transferred.
- B. Teachers and other employees who are transferred to the regional school unit prior to the completion of the applicable probationary period for their position have the length of their probationary period calculated from the date of their most recent date of employment by the participating school administrative unit.
- 5. Superintendent contracts. The contracts between the superintendents and school administrative units within the regional school unit are transferred on the date established pursuant to subsection 1 to the regional school unit board of directors. The regional school unit board of directors shall determine the superintendents' duties within the regional school unit.

§ 1464. Collective bargaining

- 1. Assumption of obligations, duties, liabilities and rights. On the operational date established pursuant to section 1463, subsection 1, the regional school unit board of directors shall assume all of the obligations, duties, liabilities and rights of the participating school administrative units for all purposes under Title 26, chapter 9-A. The regional school unit is considered a single employer. Notwithstanding any other provision of law, the responsibilities of the regional school unit include:
 - A. Continued recognition of all bargaining agents that represented any bargaining units of employees who were employed by a participating school administrative unit, pending completion of merger proceedings described in this section;
 - B. Assumption and continued observance of all collective bargaining agreements between such bargaining agents and a participating school administrative unit, which agreements continue in effect for the remainder of their unexpired terms unless the bargaining agent and regional school unit mutually agree otherwise; and
 - C. Collective bargaining for an initial or successor collective bargaining agreement in any bargaining unit in which a collective bargaining agreement is not in effect on the operational date and for any interim agreement that may be required to align expiration dates in a regional school unit-wide bargaining unit, as described in this section.
- 2. Structure of bargaining units. As early as possible after reorganization, all bargaining units must be structured on a regional school unit-wide basis. Bargaining units that existed in the participating school administrative units shall merge in accordance with the procedures and criteria in this section. Merger into regional school unit-wide bargaining units is not subject to approval or disapproval of employees.
 - A. Merger into regional school unit-wide bargaining units must be completed according to the schedule contained in this section and no later than the latest expiration date of

any collective bargaining agreement that was in effect on the operational date established pursuant to section 1463, subsection 1 that covered any employees in the merged unit.

- B. There must be one unit of teachers and, to the extent they are on the effective date of this section included in bargaining units, other certified professional employees, excluding principals and other administrators.
- C. Any additional bargaining units in a regional school unit must be structured as follows:
 - (1) In the initial establishment of such units, units must be structured primarily on the basis of the existing pattern of organization, maintaining the grouping of employee classifications into bargaining units that existed prior to the creation of the regional school unit and avoiding conflicts among different bargaining agents to the extent possible; and
 - (2) In the event of a dispute regarding the classifications to be included within a regional school unit-wide bargaining unit, the current bargaining agent or agents or the regional school unit may petition the Maine Labor Relations Board to determine the appropriate unit in accordance with this section and Title 26, section 966, subsections 1 and 2.
- D. When there is the same bargaining agent in all bargaining units that will be merged into a regional school unit-wide bargaining unit, the units must be merged as of the operational date established pursuant to section 1463, subsection 1, and the regional school unit shall recognize the bargaining agent as the representative of the merged unit.
- E. When all bargaining units that will be merged into a regional school unit-wide bargaining unit are represented by separate local affiliates of the same state labor organization, the units must be merged as of the operational date established pursuant to section 1463, subsection 1. The identity of the single affiliate that will be designated the bargaining agent for the merged unit must be selected by the existing bargaining agents and the state labor organization. Upon completion of the merger and designation of the bargaining agent and notification by the state labor organization to the regional school unit, the regional school unit shall recognize the designated bargaining agent as the representative of employees in the merged unit. If necessary, the parties will then execute a written amendment to any collective bargaining agreement then in effect to change the name of the bargaining agent to reflect the merger.
- F. When there are bargaining units that will be merged into a regional school unit-wide bargaining unit in which there are employees who are not represented by any bargaining agent and other employees who are represented either by the same bargaining agent or separate local affiliates of the same state labor organization, the units must be merged as of the operational date pursuant to section 1463, subsection 1 as long as a majority of employees who compose the merged unit were represented by the bargaining agent prior

- to the merger. The procedures for merger of separate local affiliates of the same state labor organization described in paragraph E must be followed if applicable. If prior to the merger a bargaining agent did not represent a majority of employees who compose the merged unit, a bargaining agent election must be conducted by the Maine Labor Relations Board pursuant to paragraph H.
- G. When there are unexpired collective bargaining agreements with different expiration dates in the merged bargaining units described in paragraphs D, E and F, all contracts must be honored to their expiration dates unless mutually agreed to otherwise by the public employer and the bargaining agent. Collective bargaining agreements must be bargained on an interim basis in any merged bargaining unit so that all collective bargaining agreements expire on the same date.
- H. When bargaining units with different bargaining agents must be merged into a single regional school unit-wide bargaining unit pursuant to this section, the bargaining agent of the merged bargaining unit must be selected in accordance with Title 26, section 967 except as modified in this section.
 - (1) A petition for an election to determine the bargaining agent must be filed with the Maine Labor Relations Board by any of the current bargaining agents or the regional school unit.
 - (2) The petition must be filed not more than 90 days prior to the expiration date of the agreement having the latest expiration date among the bargaining units that will be merged into the regional school unit-wide bargaining unit.
 - (3) The election ballot may contain only the names of the bargaining agents of bargaining units that will be merged into the regional school unit-wide bargaining unit and the choice of "no representative," but no other choices. No showing of interest is required from any such bargaining agent other than its current status as representative.
 - (4) The obligation to bargain with existing bargaining agents continues from the operational date established pursuant to section 1463, subsection 1 until the determination of the bargaining agent of the regional school unit-wide bargaining unit under this section; but in no event may any collective bargaining agreement that is executed after the operational date extend beyond the expiration date of the agreement having the latest expiration date among the bargaining units that will be merged into the regional school unit-wide bargaining unit that was in effect on the operational date.
 - (5) The Maine Labor Relations Board shall expedite to the extent practicable all petitions for determination of the bargaining agent in the regional school unit-wide bargaining unit filed pursuant to this section.

- (6) The bargaining units must be merged into a regional school unit-wide bargaining unit as of the date of certification of the results of the election by the Maine Labor Relations Board or the expiration of the collective bargaining agreements in the unit, whichever occurs later.
- 3. Agent to engage in collective bargaining. After the merger of bargaining units into a regional school unit-wide bargaining unit, the bargaining agent of a regional school unit-wide bargaining unit and the regional school unit shall engage in collective bargaining for a collective bargaining agreement for the regional school unit-wide bargaining unit. In the collective bargaining agreement for each regional school unit-wide bargaining unit, the employment relations, policies, practices, salary schedules, hours and working conditions throughout the regional school unit must be made uniform and consistent as soon as practicable.

In the event that the parties are unable to agree upon an initial regional school unit-wide collective bargaining agreement, the parties must use the dispute resolution procedures pursuant to Title 26, section 965 to resolve their differences.

§ 1465. Addition of a school administrative unit to an existing regional school unit

A school administrative unit not originally a member of a regional school unit may be included in the regional school unit in accordance with this section.

- 1. Notice of intent. A school administrative unit shall file with the commissioner a notice of intent to engage in planning and negotiations to join with a regional school unit under this chapter. The commissioner shall respond to each notice of intent and provide information regarding the process and whether the intended action complies with the requirements of this chapter.
- 2. Process to join a regional school unit. A school administrative unit may join an existing regional school unit in the same manner required for the formation of a regional school unit under section 1461, except that section 1461, subsections 5, 6 and 7 do not apply.
- 3. Referendum for a school administrative unit to join an existing regional school unit. The municipal officers of each municipality in a proposed reorganized school administrative unit shall place a warrant article substantially as follows on the ballot of a municipal referendum in accordance with the referendum procedures applicable to the school administrative unit of which the municipality is a member.

"Article: Do you favor approving the school reorganization plan prepared by the (insert name) Reorganization Planning Committee for school administrative unit (insert name of affected school administrative unit) to join the regional school unit (name of regional school unit), with an effective date of (insert date)?

Yes No"

The following statement must accompany the article:

"Explanation:

A "YES" vote means that you approve of the (municipality or school administrative unit) joining the proposed regional school unit. The financial penalties under the Maine Revised Statutes, Title 20-A, section 15696 to the existing school administrative unit will no longer apply to the proposed regional school unit."

4. Referendum on the admission of an additional school administrative unit to an existing regional school unit. If the vote to join a regional school unit under subsection 3 was in the affirmative, the existing regional school unit shall call a regional school unit referendum to vote on the following article.

"Article: Do you favor approving the school reorganization plan prepared by the (insert name) Reorganization Planning Committee for school administrative unit (insert name of affected school administrative unit) to join the regional school unit (name of regional school unit), with an effective date of (insert date)?

Yes No"

The following statement must accompany the article:

"Explanation:

A "YES" vote means that you approve of the (municipality or school administrative unit) joining the proposed regional school unit. The financial penalties under the Maine Revised Statutes, Title 20-A, section 15696 to the existing school administrative unit will no longer apply to the proposed regional school unit."

- <u>5. Results of referendum.</u> A school administrative unit shall report the results of the referendum to the department following the referendum election.
 - A. For a referendum conducted pursuant to subsection 3:
 - (1) A reorganization plan is approved by a kindergarten to grade 12 school administrative district or kindergarten to grade 12 community school district if the majority of votes cast in the district is in favor of approval of the plan;
 - (2) A reorganization plan is approved by a regional school unit if the majority of votes cast in the regional school unit is in favor of approval of the plan;
 - (3) A reorganization plan is approved by the member municipalities of a community school district that does not provide public education for the entire span of kindergarten to grade 12 if the majority of votes cast in the member municipalities is in favor of approval of the plan. Approval results in all member municipalities joining the regional school unit for all purposes for kindergarten to grade 12; and
 - (4) A municipal school unit, including a municipal school unit that is a member of a school union, approves a reorganization plan if the majority of the votes cast in that municipality is in favor of approval of the plan.

B. For a referendum conducted pursuant to subsection 4, a reorganization plan is approved by a regional school unit if the majority of votes cast in the regional school unit is in favor of approval of the plan.

If a reorganization plan is approved by the affected school administrative unit, the commissioner shall file notice of approval of the unit with the state board.

<u>6. Amended certificate of organization.</u> <u>If a plan for reorganization has been approved by the commissioner and approved by voters at the referendum under subsections 3 and 4, the commissioner shall issue an amended certificate of organization to the reorganized regional school unit.</u>

SUBCHAPTER 3 school governance; program

§ 1471. Regional school unit board

A regional school unit board must be established in accordance with this section.

- 1. Size. Following the initial certification of a regional school unit, any change in the size, composition or apportionment of the regional school unit board must be determined by a joint meeting of all the municipalities within the regional school unit. Unless determined otherwise pursuant to section 1472, each regional school unit board must include at least one director from each municipality or subdistrict.
- 2. <u>Term of office.</u> <u>In municipalities with annual elections, directors serve 3-year terms. In municipalities with biennial elections, directors serve 4-year terms. A director serves until a successor is elected and qualified.</u>
- <u>3. Compensation</u> . Compensation for attendance at a regional school unit board meeting must be between \$10 and \$25 per meeting for each director. Whenever the directors recommend increasing their compensation, they shall submit their recommendation to the voters in the regional school unit for approval.
 - A. On notification by the regional school unit board, the municipal officers shall, at the next regular or special town meeting or city election, prepare a warrant or ballot for the purpose of voting on the proposed increase. The question must be in the following form.
 - "Do you favor paying a member of the regional school unit board of directors compensation at the rate of \$.... for each meeting that member attends?"
 - B. An increase in compensation is not effective unless approved by a majority of the voters voting on the question set out in paragraph A.
- 4. Secretary and treasurer . The superintendent serves as secretary and treasurer of the regional school unit board and shall give a bond to the regional school unit board of a sum and with the sureties as the regional school unit determines. The bond must be deposited

with the chair of the regional school unit board. The expense of that bond must be paid by the regional school unit. The bond premium, compensation paid directors for attendance at meetings and expenses of the regional school unit must be paid from funds of the regional school unit by the treasurer on vouchers presented and certified by the superintendent and approved by a majority of the regional school unit board or a finance committee duly elected annually by that board.

- <u>5. Oath of office</u> . Before a newly elected director's first regional school unit board meeting, that director must take the following oath or affirmation before a dedimus justice or notary public.
- "I do swear that I will faithfully discharge to the best of my abilities the duties incumbent on me as a regional school unit board director of (name of regional school unit) according to the Constitution of Maine and laws of this State, so help me God."
 - A. A director shall take the oath or affirmation and return a certificate documenting that the oath or affirmation has been taken to the secretary of the regional school unit to place in the regional school unit board records.
 - B. If a director is conscientiously scrupulous of taking an oath, the word "affirm" may be used instead of "swear" and the words "this I do under the pains and penalty of perjury" may be used instead of the words "so help me God."
- <u>6. Election of officers.</u> The regional school unit board shall elect a chair and vice-chair and other officers as may be necessary.

§ 1472. Methods of apportionment

- <u>1. Method A: subdistrict representation.</u> <u>Under the method of representation</u> referred to as "Method A," directors represent subdistricts.
 - A. The subdistricts, as far as practicable, must be whole municipalities. If the municipalities are divided into subdistricts, then they must be divided into subdistricts of approximately equal size as determined by the latest Federal Decennial Census or Federal Estimated Census. The municipal officers shall provide a separate voting place for each subdistrict of the municipality.
 - B. The boundaries of each subdistrict must be determined by a majority vote of the reapportionment committee under section 1475. Each subdistrict must have one director, except that in a municipality composed of 2 or more subdistricts, the joint meeting may authorize the election of directors-at-large.
- 2. Method B: weighted votes. Under the method of representation referred to as "Method B," directors cast weighted votes.
 - A. The reapportionment committee under section 1475 shall apportion 1,000 votes

among all the members of the board. The ratio of the number of votes cast by the directors representing a municipality in relation to the number 1,000 must be the same ratio to the nearest whole number as the population of the municipality is in relation to the population of all municipalities in the regional school unit, as determined by the latest Federal Decennial Census or Federal Estimated Census.

- B. To ensure the use of whole numbers, the 1,000 votes apportioned among the board members may not be increased or decreased by more than 5 votes.
- C. A plan may not permit the voting power of any director to exceed by more than 2% the percentage of voting power the director would have if all 1,000 votes were apportioned equally among the directors.
- D. In a municipality served by 2 or more directors, the votes cast by them must be divided equally among them. The directors are elected at large within the municipality unless otherwise provided by municipal charter.
- 3. Method C: at-large voting . Under the method of representation referred to as "Method C," directors are elected at large by all of the voters in the regional school unit.
- 4. Method D: other. Under the method of representation referred to as "Method D," directors are elected by any method other than those set forth in subsections 1, 2 and 3 that meets the requirements of the one-person, one-vote principle.

§ 1473. Election

For the purpose of nominations, regional school unit board directors are considered municipal officials and must be nominated in accordance with Title 30-A, chapter 121 or with a municipal charter, whichever is applicable.

- 1. Initial meeting on regional school unit formation. On the election of the regional school unit board of directors, the clerk of each municipality within the regional school unit shall forward the names and addresses of the directors elected for that municipality to the state board with other data with regard to their election as the state board may require. On receipt of the names and addresses of all of the directors, the state board shall set a time, place and date for the first meeting of the directors and give notice to the directors in writing, sent by registered or certified mail, return receipt requested, to the addresses provided by the municipalities.
- 2. Special provisions. In the election for representation under the methods provided under section 1472, the provisions of this subsection apply.
 - A. In an election under Method A pursuant to section 1472, subsection 1:
 - (1) Within 60 days, but no earlier than 45 days after notification by the regional school unit board of the approval of the reapportionment plan under section 1475, the municipal officers shall call a special election to elect directors to serve under

the plan for the regional school unit;

- (2) Nomination papers must be furnished by the secretary of the regional school unit at least 10 days before the deadline for filing nomination papers.

 Notwithstanding any other section of this Title, directors must be nominated by obtaining a minimum of 25 and a maximum of 50 signatures of registered voters residing within a subdistrict. The secretary shall notify the municipal officers of the names of candidates in each subdistrict;
- (3) The ballots must be prepared in accordance with subparagraph (7);
- (4) The clerks of each municipality shall forward to the secretary of the regional school unit the results of the vote by subdistrict;
- (5) The regional school unit board shall meet and total the votes cast for each candidate within each subdistrict and shall immediately notify the clerks in each municipality, the candidates and the commissioner of the results of the vote;
- (6) The terms of the directors elected under the original municipal representation system cease on the date that the newly elected directors are sworn into office; and
- (7) Notwithstanding any other provision of statute, directors must be elected by secret ballot. The ballots must be prepared for and distributed to the municipalities or subdistricts by the secretary of the regional school unit.
- B. In an election under Method B pursuant to section 1472, subsection 2, a reduction in the number of directors, the addition of directors and the terms of office of additional directors must be in accordance with this chapter.
- C. In an election under Method C pursuant to section 1472, subsection 3:
 - (1) Nominations for directors must be made on petitions provided by the regional school unit secretary. The petitions must be signed as provided in Title 30-A, section 2528, subsection 4 or, if the candidate is a voting resident in a municipality having a population of less than 200, signed by at least 20% of the registered voters of that municipality;
 - (2) The petitions must be submitted to the registrar of voters in the respective municipalities for certification of the voting residence of the nominee and of the voters signing the petition;
 - (3) The registrar of voters must return the certified petitions to the regional school unit secretary not later than 30 days prior to the date of the annual election to be

held in the municipality;

- (4) The ballots must be prepared and distributed by the regional school unit secretary. It must give the number of offices to be filled and list the candidates by the municipality or subdistrict in which they are resident;
- (5) Notwithstanding any other provision of law, regional school unit board directors must be elected by secret ballot;
- (6) If member municipalities do not all conduct the election for directors on the same date, then all ballots cast in the elections must be impounded by the clerk of each municipality:
 - (a) After all municipalities have voted, the clerks and one or more election supervisors designated by the municipal officers of each municipality shall meet at an agreed-upon location and tally the ballots;
 - (b) The tally must be completed within one day of the last member municipality election;
 - (c) The election supervisors shall select from among their members a chair, who shall supervise the tally of ballots; and
 - (d) The clerk of each municipality shall as promptly as possible after the election certify to the regional school unit board the result of the voting in that municipality; and
- (7) Any recount petitions must be filed with the secretary of the regional school unit, and recounts must be conducted in each member municipality in accordance with the applicable laws.

§ 1474. Vacancies

- 1. **Definition of vacancy.** A vacancy on a regional school unit board occurs:
- A. When the term of office of a regional school unit board director expires;
- B. When a regional school unit board director changes residency from the municipality or subdistrict from which elected. Evidence that an individual is registered to vote in a municipality is prima facie evidence of that individual's residency;
- C. On the death of a regional school unit board director; or
- D. When a regional school unit board director resigns.

In addition to paragraphs A, B, C and D, except in municipalities having a municipal charter, when a director is absent without excuse from 3 consecutive regular board meetings, the regional school unit board may declare that a vacancy exists.

- 2. Regional school unit board. The regional school unit board shall notify the municipal officers of the municipalities within the regional school unit of a vacancy before the annual town meeting or before the regular municipal election.
- <u>3. Filling vacancies.</u> A vacancy on a regional school unit board must be filled according to this subsection.
 - A. The municipal officers of the municipality in which the director resided shall select an interim director for the municipality or subdistrict to serve until the next annual municipal election. The interim director shall serve until a successor is elected and qualified.
 - B. The municipal officers shall provide at the next municipal or subdistrict election for the election of a director to fill the vacancy.

§ 1475. Reapportionment

The commissioner shall determine the necessity for reapportionment.

- <u>1. Duties of commissioner.</u> The commissioner shall determine if a regional school unit is apportioned in accordance with the one-person, one-vote principle if:
 - A. The commissioner receives a request by the regional school unit board; or
 - B. The commissioner receives a petition signed by a number of regional school unit voters equal to at least 10% of the voters who voted in the last gubernatorial election in the regional school unit.

In addition to a determination initiated by a request pursuant to paragraph A or a petition pursuant to paragraph B, the commissioner may, of the commissioner's own accord, determine that a regional school unit is not apportioned according to the one-person, one-vote principle.

The commissioner shall make a determination under paragraph A or B within 30 days of receiving the request or the petition.

- 2. <u>Awaiting census results.</u> <u>If the commissioner receives a request within 12 months before a Federal Decennial Census or Federal Estimated Census, the commissioner may wait until after the new census figures are available to make a determination under subsection 1.</u>
- 3. Findings and order. If the commissioner finds the regional school unit representation is not apportioned in accordance with the principle of one person, one vote, the commissioner, within 7 days of that decision, shall notify the superintendent of the

regional school unit of the finding and order the superintendent to notify the municipal officers in each municipality in the regional school unit and the regional school unit board to create a reapportionment committee. The superintendent's notification must include the commissioner's notification, the information provided pursuant to subsection 6 and the time and place for the first meeting of the committee, which must be held not later than 20 days after the notification.

- 4. Reapportionment committee membership. The reapportionment committee consists of one municipal officer and one citizen from each member municipality, chosen by the respective municipal officers, and one director from each municipality, chosen by the board of directors. The appointments must be made prior to the first meeting of the committee.
 - 5. Quorum. A majority of the reapportionment committee constitutes a quorum.
- 6. <u>Duties of commissioner</u> . The commissioner shall provide the superintendent of the regional school unit with the most recent Federal Decennial Census or Federal Estimated Census figures for each municipality in the regional school unit and at least one recommended apportionment plan.
- 7. <u>Duties of the reapportionment committee.</u> The reapportionment committee shall:
 - A. Elect a chair and secretary and may adopt suitable rules of procedure;
 - B. Consider and by majority vote adopt a reapportionment plan including the method of representation, total number of directors and number of directors representing each municipality or subdistrict; and
 - C. Within 90 days of the first meeting, send a report of its reapportionment plan to the state board for approval. It may, within the 90-day limit, submit alternative plans for apportionment.
- <u>8. Commissioner approval.</u> The commissioner shall approve or disapprove the reapportionment committee plan under subsection 7 within 30 days of receiving it.
- 9. Failure to gain commissioner approval. If a reapportionment plan has not been adopted by the reapportionment committee or approved by the commissioner within the time limits of subsection 7, the commissioner shall prepare a suitable plan.
- 10. Putting the approved plan into effect. On approval of a reapportionment plan, the commissioner shall send a certified copy to the municipal officers and regional school unit board. The original reapportionment plan must be retained in the department files.
 - A. The reapportionment plan takes effect immediately upon approval. The reapportionment committee shall determine the terms of the directors to be elected at the

next annual municipal elections so as to comply with this chapter.

- B. If the approved reapportionment plan requires a reduction of the number of directors to be elected in a municipality, the reduction must be achieved in accordance with this paragraph.
 - (1) If possible, the reduction must be achieved by the voluntary resignation of one or more of the directors.
 - (2) If the reduction cannot be achieved in accordance with subparagraph (1) and the plan is approved and filed less than 30 days prior to the annual municipal election, the number of open positions to be filled by the election process must be reduced to the number required by the approved plan.
 - (3) If the reduction cannot be achieved in accordance with subparagraph (1) or (2), or a combination of the 2, all of the remaining existing directors representing the municipality shall choose by lot which directors' terms must terminate.
- C. If the approved reapportionment plan requires that additional directors be elected in a municipality, the municipal officers shall fill the vacancies by appointment. A new director serves until a successor is elected and qualified at the next annual municipal election.
- D. The reapportionment committee is dissolved after the approved reapportionment plan is implemented.
- 11. Duties of present directors during reapportionment. The regional school unit board, during the reapportionment of its membership, serves as the legal representative of the regional school unit until the reapportionment is completed. The board shall carry out all business of the regional school unit, including the borrowing of funds that may be required during the period of reapportionment.
- 12. State board review of commissioner's decisions. A regional school unit board or interested parties may request that the state board reconsider decisions made by the commissioner under this section. The state board has the authority to overturn a decision made by the commissioner. In exercising this power, the state board is limited by this section.

§ 1476. Powers and duties

The regional school unit board:

- 1. Regional school unit name. May select an unofficial name for the regional school unit;
- **2.** Finance committee. May elect a finance committee of 3 or more members, who must be directors;

- <u>3. Operating schools.</u> Shall authorize and oversee the operation of schools within the regional school unit;
- 4. Purchase land outside the regional school unit. May purchase land outside of the geographical limits of the regional school unit and erect a school on that land if, because of the location of other schools within the regional school unit or transportation difficulties, a school within the geographical limits of the regional school unit would not be in the best interests of the regional school unit community;
- 5. Bylaws. Shall adopt bylaws for the regulation of the affairs of the regional school unit board and the conduct of its business; and
- 6. Gifts. May accept and receive money or other property, outright or in trust, for any specified benevolent or educational purpose. The regional school unit board shall comply with this subsection in accepting gifts.
 - A. If the regional school unit board receives written notice from a prospective donor or a representative of the donor of a proposed gift, the regional school unit board shall submit the matter to its next regular meeting or shall call a special meeting and shall, within 10 days after the meeting, send written notice to the prospective donor or representative of its acceptance or rejection.
 - <u>B</u>. If the gift is in trust, the regional school unit board shall cause the trust funds to be deposited or invested according to Title 30-A, chapter 223, subchapter 3-A.
 - (1) Unless prohibited by a trust instrument, the regional school unit may treat any 2 or more trust funds as a single fund for the purposes of investment.
 - (2) After deduction for management expenses, any interest earned or capital gains realized must be prorated among the various trust funds.
 - (3) Property or securities included in the corpus of a trust fund must be retained where the trust instrument so provides.
 - (4) Unless otherwise specified in the trust instrument, only the annual income from the trust fund may be spent.
 - (5) If the regional school unit fails to comply with the terms of the trust instrument, the trust fund reverts to the donor or the donor's heirs.
 - <u>C</u>. If the money or other property is a conditional gift for any specified benevolent or educational purpose, this paragraph applies.

- (1) Prior to the acceptance of a gift, the regional school unit board must obtain approval of the legislative body of the regional school unit.
- (2) When the donor's part of the agreement respecting the execution of the conditional gift has been completed, the regional school unit shall perpetually comply with, and may raise money to carry into effect, the conditions upon which it was made.
- (3) Unless otherwise specified by its terms, a conditional gift of money must be deposited or invested according to Title 30-A, chapter 223, subchapter 3-A.

§ 1477. Quorum

A majority of the regional school unit board directors in number and voting power constitutes a quorum.

§ 1478. Local school committees

A regional school unit board may create local school committees and specify their powers and duties.

§ 1479. Program

A regional school unit shall maintain a program that includes kindergarten to grade 12.

- 1. Secondary school. A secondary school facility may be operated as a 4-year school, as a 6-year school for grades 7 to 12 or as 2 or more 3-year schools, except that students living in an area remote from a public school may be provided for under section 5204.
- 2. Contracts for secondary school programs. In addition to the provisions for a secondary school facility set forth in subsection 1, a regional school unit may contract with a nearby regional school unit or with a private school approved for tuition purposes for all or some of its secondary school students. The contract may run from a period of 2 to 10 years. The contract must also comply with section 2703 and may provide for the formation of a joint committee in accordance with section 2704. A regional school unit in which a previous education unit has contracted for secondary school programs is bound by the terms of that contract, unless otherwise negotiated by the parties.
- 3. Expiration of contract. After July 1, 2008 if a contract between a previous education unit and another previous education unit or a private school approved for tuition purposes expires, and the previous education unit that was the sending unit is a member of a regional school unit under this chapter, the provisions of this subsection apply.
 - A. If the option of attending a public school in another school administrative unit or a private school approved for tuition purposes subject to chapter 219 was available to students in the previous education unit, that option continues to be available to students who reside in the municipalities that composed the previous education unit after the

municipality's inclusion in the regional school unit.

- B. The regional school unit may negotiate the contract pursuant to chapter 115.
- 4. Absence of contract; maintenance of school choice opportunities. A student who resides in a school administrative unit that does not maintain that student's grade from kindergarten to grade 12, and that does not enter into a contract for the education of its students pursuant to this chapter, has the option of attending a public school in another school administrative unit or private school approved for tuition purposes subject to the provisions of chapter 219 if that option was available from the previous school unit for the area in which that student resides.
- 5. Additional expense. If, pursuant to subsection 4, a student attends a public school in another school administrative unit or private school approved for tuition purposes subject to the provisions of chapter 219, and the number of secondary school students from one or more municipalities in a regional school unit that attend a public school in a different school administrative unit or an approved private school is less than all the secondary school students in the regional school unit, the sending municipality of the regional school unit is responsible for the additional expense calculated under this subsection.
 - A. For each secondary school student who attends a public school in another school administrative unit, the sending regional school unit is responsible for an amount equal to the number of secondary school students from that regional school unit multiplied by the amount that the receiving regional school unit's tuition rate pursuant to section 5805 exceeds the amount of the sending regional school unit's tuition rate pursuant to section 5805.
 - B. For each secondary school student who attends a private school approved for tuition purposes subject to the provisions of chapter 219, the sending regional school unit is responsible for an amount equal to the number of secondary school students from the regional school unit attending the private school multiplied by the amount that the private school's tuition rate pursuant to section 5806, or the tuition rate per the contract, if less, exceeds the amount of the sending regional school unit's tuition rate pursuant to section 5805.

Any additional expense may not be included in the regional school unit budget when determining each member municipality's local contribution.

Any additional expense must be paid by the responsible municipality in equal monthly amounts unless the regional school unit and the member municipality agree to another payment schedule.

SUBCHAPTER 4 financing

§ 1481. Finances

A regional school unit may raise money, in addition to the local contribution pursuant to section 15690, subsection 1, for establishing and maintaining public schools, erecting buildings and providing equipment for educational purposes. The additional costs of operating a regional school unit must be shared among all municipalities within the regional school unit by the same local share percentages for each municipality resulting from the determination of the local contribution under section 15688, except that cost-sharing agreements in existence on the effective date of this section that were adopted pursuant to Public Law 2005, chapter 2 or pursuant to a private and special law remain in existence unless the parties to the agreement modify or terminate the agreement:

- 1. Reorganization. As part of a reorganization to regional school units under this chapter; or
- 2. <u>Negotiated agreement.</u> As a result of a negotiated agreement between the parties to the cost-sharing agreement.

Notwithstanding any provision of law to the contrary, a cost-sharing agreement in existence on the effective date of this section that was adopted pursuant to Public Law 2005, chapter 2 or pursuant to a private and special law may not be construed to preempt the formation of a regional school unit under this chapter.

Notwithstanding any provision of law to the contrary, a cost-sharing agreement between 2 or more municipalities in existence on the effective date of this section that was adopted prior to the effective date of this section may not be construed to preempt the formation of a regional school unit under this chapter.

Notwithstanding any provisions of law to the contrary, a municipality within a regional school unit may raise money and direct the spending of the funds, to a school serving children from kindergarten to no higher than grade 8.

§ 1482. Budget preparation

- <u>1. Preparation by regional school unit board.</u> A regional school unit board shall annually prepare a budget for:
 - A. Operational costs;
 - B. Bonds falling due;
 - C. Interest on bonds or other obligations;
 - D. Rentals and other charges in a contract; and
 - E. Temporary loans.
- 2. <u>Distribution</u>. At least 7 days before a regional school unit budget meeting, the regional school unit board shall make available to the legislative body responsible for final budget approval and residents of the regional school unit a detailed budget document. The

detailed budget document must include a summary of anticipated revenues and estimated school expenditures.

§ 1483. Regional school unit budget; budget formats

- <u>1. Content.</u> Beginning with the budget for the 2008-2009 school year, a regional school unit shall include in its budget document:
 - A. The regional school unit's total cost of funding public education from kindergarten to grade 12, its non-state-funded debt service, if any, and any additional expenditures authorized by law;
 - B. A summary of anticipated revenues and estimated school expenditures for the fiscal year; and
 - C. The following statement, including the estimated dollar amount of state retirement payments: "This budget does not include the estimated amount of \$...... in employer share of teacher retirement costs that is paid directly by the State."

§ 1484. Checklist required

Beginning with the budget for the 2008-2009 school year, prior to a vote on articles dealing with regional school unit appropriations, the moderator of a regular or special regional school unit budget meeting shall require the clerk or secretary of the regional school unit board to make a checklist of the registered voters present. The number of voters listed on the checklist is conclusive evidence of the number present at the meeting.

§ 1485. Cost center summary budget format

After January 31, 2008, the format of the annual budget of a regional school unit must be in accordance with this section.

<u>1. Cost center summary budget format.</u> The regional school unit budget must consist of the following cost centers and supporting data:

A. Expenditures:

- (1) Regular instruction;
- (2) Special education;
- (3) Career and technical education;
- (4) Other instruction, including summer school and extracurricular instruction;
- (5) Student and staff support;

- (6) System administration;
- (7) School administration;
- (8) Transportation and buses;
- (9) Facilities maintenance;
- (10) Debt service and other commitments; and
- (11) All other expenditures, including school lunch;

B. Revenue sources:

- (1) Total education costs appropriated pursuant to section 15690, subsection 1;
- (2) Non-state-funded debt service costs approved pursuant to section 15690, subsection 2, if any; and
- (3) Additional local funds, if any, approved pursuant to section 15690, subsection 3, paragraph A;
- C. A summary of total regional school unit expenditures;
- <u>D</u>. Other optional local data showing the amount and percentage of changes proposed in the state allocation, the local share and the total regional school unit budget and related information determined appropriate by the regional school unit board of directors;
- E. Data similar to that provided in paragraph A for a high-performing regional school unit of a size and demographic profile determined by the department that is comparable to the regional school unit; and
- F. For fiscal year 2008-09, data documenting state and local savings from the reorganization to regional school units and the resulting mill rate reduction for each municipality.
- 2. <u>Budget warrant.</u> The warrant articles presented to the legislative body of the regional school unit for approval of the regional school unit budget must correspond to the categories of the cost center summary budget described in subsection 1. In addition to expenditure and revenue cost center summary totals, the regional school unit board shall provide to voters a reasonably detailed breakdown for each major subcategory within each

budget category. The department shall adopt routine technical rules pursuant to Title 5, chapter 375, subchapter 2-A defining and establishing the content of those informational subcategories.

- 3. <u>Budget approval.</u> A regional school unit's cost center summary budget must be approved at a regional school unit budget meeting and by a budget validation referendum as provided in section 1486.
- 4. Transfer between budget cost center lines. During the year for which the budget is approved using the cost center summary budget format, the regional school unit board may transfer an amount not exceeding 5% of the total appropriation for any cost center to another cost center or among other cost centers without voter approval.

§ 1486. Budget validation referendum

After January 31, 2008, the procedure for approval of the annual budget of a regional school unit must be in accordance with this section and section 1485.

1. Budget validation. Following development of the annual regional school unit budget and approval at a regional school unit budget meeting as provided in section 1485, a referendum must be held in the regional school unit as provided in this section to allow the voters to validate or reject the total budget adopted at the regional school unit budget meeting.

Every 3 years, the voters in a regional school unit shall consider continued use of the budget validation referendum process. The warrant at the budget validation referendum in the 3rd year following adoption or continuation of the referendum process must include an article by which the voters of the school administrative district may indicate whether they wish to continue the process for another 3 years. A vote to continue retains the process for 3 additional years. A vote to discontinue the process ends its use beginning with the following budget year and prohibits its reconsideration for at least 3 years.

2. Validation referendum procedures. The budget validation referendum must be held on or before the 10th day, other than Saturday, Sunday or a legal holiday, following the scheduled date of the regional school unit budget meeting. The vote at referendum is for the purpose of approving or rejecting the total regional school unit budget approved at the regional school unit budget meeting. The regional school unit board shall provide printed information to be displayed at polling places to assist voters in voting. That information is limited to the total amounts proposed by the regional school unit board for each cost center summary budget category article, the amount approved at the regional school unit budget meeting, a summary of the total authorized expenditures and, if applicable because of action on an article under section 15690, subsection 3, paragraph A) a statement that the amount approved at the regional school unit budget meeting includes locally raised funds over and above the regional school unit's local contribution to the total cost of funding public education from kindergarten to grade 12 as described in the Essential Programs and Services Funding Act.

- 3. <u>Budget validation referendum voting.</u> The method of calling and voting at a budget validation referendum is as provided in sections 1503 and 1504, except as otherwise provided in this subsection or as is inconsistent with other requirements of this section.
 - A. A public hearing is not required before the vote.
 - B. The warrant for a regional school unit budget meeting to be followed by a budget validation referendum may be a consolidated warrant covering both.
 - C. The warrant and absentee ballots must be delivered to the municipal clerk at least 7 days before the date of the regional school unit budget meeting.
 - <u>D</u>. Absentee ballots received by the municipal clerk may not be processed or counted unless received after the conclusion of the regional school unit budget meeting and before the close of the polls.
 - E. All envelopes containing absentee ballots received before the conclusion of the regional school unit budget meeting or after the close of the polls must be marked "rejected" by the municipal clerk.
 - <u>F.</u> If the school budget does not exceed the maximum state and local spending target pursuant to section 15671-A, subsection 5, the article to be voted on must be in the following form:
 - (1) "Do you favor approving the (name of regional school unit) budget for the upcoming school year that was adopted at the latest regional school unit budget meeting?
 Yes No"
 - G. If the school budget exceeds the maximum state and local spending target pursuant to section 15671-A, subsection 5, the article to be voted on for a budget that includes locally raised funds over and above the regional school unit's local contribution to the total cost of funding public education from kindergarten to grade 12 as described in the Essential Programs and Services Funding Act must be in the following form:
 - (1) "Do you favor approving the (name of regional school unit) budget for the upcoming school year that was adopted at the latest regional school unit budget meeting and that includes locally raised funds that exceed the required local contribution as described in the Essential Programs and Services Funding Act? Yes No

A YES vote allows additional funds to be raised for K-12 public education.

A NO vote means additional funds cannot be raised for K-12 public education."

4. Failure to approve budget. If the voters do not validate the budget approved in the regional school unit budget meeting at the budget validation referendum vote, the regional school unit board shall hold another regional school unit budget meeting in

accordance with this section and section 1485 at least 10 days after the referendum to vote on a budget approved by the regional school unit board. The budget approved at the regional school unit budget meeting must be submitted to the voters for validation at referendum in accordance with this section. The process must be repeated until a budget is approved at a regional school unit budget meeting and validated at referendum. If a budget is not approved and validated before July 1st of each year, section 1487 applies.

§ 1487. Failure to pass budget

If a budget for the operation of a regional school unit is not approved prior to July 1st, the latest budget as submitted by the regional school unit board is automatically considered the budget for operational expenses for the ensuing year until a final budget is approved, except that, when the regional school unit board delays the regional school unit budget meeting, the operating budget must be approved within 30 days of the date the commissioner notifies the regional school unit board of the amount allocated to the regional school unit under section 15689-B, or the latest budget submitted by the regional school unit board becomes the operating budget for the next school year.

§ 1488. Special budget meeting

The regional school unit board may call a special budget meeting when it declares that an emergency exists. The voters of the regional school unit may authorize the regional school unit board at a special regional school unit budget meeting to expend additional funds from the regional school unit's undesignated fund balance or to pledge the credit of the regional school unit to obtain additional money for the operation of schools. A special budget meeting held on or after July 1, 2008 must be conducted in accordance with sections 1485 and 1486.

§ 1489. Regional school unit assessments

Regional school unit assessments must follow the procedures set out in this section.

- 1. Warrant. In accordance with the budget approved by the voters at an annual budget meeting and in substantially the same form as the warrant of the Treasurer of State for taxes, the regional school unit board shall issue its warrants to the assessors of each member municipality requiring them to assess upon the taxable estates within the municipality an amount that is that municipality's share of the regional school unit's costs.
- 2. <u>Commitment.</u> The municipal assessors shall commit the assessment to the constable or collector. Constables and collectors have the authority and powers to collect the regional school unit's taxes as is vested in them by law to collect state, county and municipal taxes.
- <u>3. Installments.</u> The regional school unit board shall notify the member municipalities of the monthly installments that will become payable during the fiscal year.
- 4. Payment. A municipal treasurer shall pay the amount of the tax assessed in the fiscal year against the municipality to the treasurer of the regional school unit. The payments must be paid in monthly installments on or before the 20th of each month.

- <u>5. Gifts.</u> A municipality may use the proceeds from gifts or trust funds allocated for educational purposes to pay its share of the assessment.
- **6. Enforcement.** If a municipal treasurer fails to pay the installment due, or any part, on the dates required, to initiate collection procedures, the treasurer of the regional school unit may notify the municipal treasurer of the failure to pay. Interest accrues on each unpaid installment at the rate established under Title 36, section 186 beginning on the 60th day after the date the installment is due under subsection 4. If payment of an installment is not made within 60 days after the due date, the treasurer of the regional school unit may initiate an action in Superior Court to compel payment of the delinquent installment. The court shall determine the amount owed by the municipality to the regional school unit and shall order the municipal treasurer to pay all delinquent installments, accrued interest and any court costs and reasonable attorney's fees incurred by the regional school unit. To ensure prompt payment of the delinquent installments, the court may require that amounts due to the municipality from the State under Title 30-A, section 5681 and Title 36, sections 578 and 685 be paid to the regional school unit until the amount determined by the court is satisfied. The court shall promptly notify the disbursing state agency of the determination and direct the agency to make the required change in payee and the amounts to be paid. If additional funds are needed to satisfy the amount determined by the court to be paid to the regional school unit, the court may order the attachment or trustee process and sale of real or personal property owned by the municipality or the attachment of the municipality's bank accounts or require property tax payments to the municipality to be turned over to the court and may pay the amount owed the regional school unit from the proceeds and return any excess to the municipality.

§ 1490. Power to borrow money

- <u>1. Regional school unit board.</u> A regional school unit board may borrow money to pay for:
 - A. Current operating expenses of the regional school unit if the loans are repaid within 13 months of the date of borrowing and are limited to an amount reasonably required for current operating expenses;
 - B. School construction projects as defined in section 15901; and
 - C. Minor capital costs as defined in section 15672, subsection 20-A.
- 2. <u>Voter approval.</u> Bonds or notes for school construction purposes must first be approved by a majority of voters of the regional school unit voting at an election called by the regional school unit board and held as provided in this chapter, except as is otherwise provided in this section.
 - A. Each bond or note must have inscribed upon its face the name of the regional school unit, the date it was issued, the amount of the bond or note and the annual interest rate, payable semiannually. Each bond or note must be in the form and be sold in the manner,

- at public or private sale, as the regional school unit board determines in accordance with state law. Bonds may not be sold for less than par.
- B. Notes or bonds issued by a regional school unit must be signed by the treasurer or assistant superintendent and countersigned by the chair of the regional school unit board. If coupon bonds are issued, each coupon must be attested by a facsimile signature of the treasurer.
- C. Each issue of bonds must mature in substantially equal annual installments so that the first installment is payable not later than 2 years and the last installment not later than 25 years after the date of issue.
- <u>3. Temporary notes.</u> Prior to issuing authorized school construction bonds or notes, the regional school unit board may borrow in anticipation of their sale by issuing temporary notes and renewal notes subject to this subsection.
 - A. The total face value amount of the temporary notes and renewal notes may not exceed at any one time the authorized outstanding amount of the school construction bonds or notes.
 - B. If the proceeds of an issue of bonds are used in whole or in part to fund temporary notes, the period during which the issue of bonds is outstanding plus the period of the loan represented by the temporary notes or renewal notes may not exceed 25 years.
 - <u>C</u>. Temporary notes mature not later than 3 years from the date the first temporary note is issued.
 - D. Temporary notes and renewal notes are legal obligations of the regional school unit.
 - E. A regional school unit board that has received a certificate of approval of a school construction project pursuant to Title 20, section 3458 to be paid in accordance with the alternate method prescribed in Title 20, section 3460 may borrow in anticipation of unpaid portions of state aid and may issue temporary and renewal notes.
 - F. If the temporary or renewal notes in anticipation of state aid exceed the aggregate amount of state aid actually received by the regional school unit, the unexpended balance of those notes must be used for the repayment. If an outstanding balance remains, it must be included in the next annual budget and is not subject to change at the regional school unit budget meeting.
- 4. Early redemption. Bonds or notes issued on behalf of a regional school unit may be made subject to call for redemption, with or without premium, at the election of the regional school unit board before the date fixed for final payment of those bonds or notes. When these bonds or notes are issued, they must contain provisions setting forth the method by which the option to call may be exercised, the procedure for payment in the event of call and the legal effect of making the call.

- 5. Regional school unit status. Notes and bonds, and loans to pay current operating expenses and contracts, are legal obligations of the regional school unit. The regional school unit is a quasi-municipal corporation within the meaning of Title 30-A, section 5701, and all the provisions of that section apply to it.
- 6. Debt limit. The aggregate principal amount of outstanding bonds or notes issued by a regional school unit for school construction purposes may not exceed, at any one time, 10% of the total of the last preceding state valuation of all the municipalities within the regional school unit plus an amount not to exceed 4% of that total regional school unit valuation set by the state board at the time of the initial approval of the school construction project.
 - A. Indebtedness in excess of 10% incurred under the law as it existed prior to April 1, 1974 is validated.
 - B. Outstanding school indebtedness assumed by the regional school unit must be included in its limit of indebtedness, excluding contracts and notes in anticipation of state aid issued pursuant to subsection 3.
 - C. The percentage limit of the indebtedness for bonds or notes for school construction purposes authorized after April 27, 1967 must be fixed as of the time of authorization by the voters or, if no regional school unit meeting is held to authorize those bonds or notes, upon the expiration of 35 days following passage of a resolution of the regional school unit board as described in subsection 7.
 - D. If the issuance of bonds or notes together with all outstanding indebtedness included within the regional school unit's limit of indebtedness would cause the regional school unit's indebtedness to exceed 10% of the total of the last preceding state valuation of all the municipalities within the regional school unit, the regional school unit board may not issue those bonds or notes until it has received a certificate of approval pursuant to Title 20, section 3458.
 - E. If a certificate of approval under Title 20, section 3458 indicates that the state board has authorized state aid to be paid in accordance with the alternate method prescribed by Title 20, section 3460, the total estimated amount of state aid payable on account of the school construction project described in the certificate of approval must be treated as outstanding school indebtedness for the purpose of computing the borrowing capacity of the regional school unit to finance that project by issuing its bonds or notes. State aid is determined by applying the applicable percentage of state aid to the total estimated cost of the project, as set forth in the certificate of approval.
- 7. Bonds and notes under 1% of valuation. The regional school unit board may issue bonds or notes not to exceed 1% of the last preceding state valuation of all the municipalities within the regional school unit:

- A. By calling a regional school unit meeting to approve the issuance of those bonds or notes; or
- B. By passing a resolution to that effect, setting forth the amount of the proposed issue and the purposes for which the proceeds will be used and meeting the following requirements.
 - (1) The secretary of the regional school unit board shall, within 5 days of the date of the passage of the resolution, cause attested copies of the resolution to be posted in 3 public and conspicuous places within each of the municipalities within the regional school unit. The secretary shall make a return of the posting stating its time and place. The return must be kept with the records of the regional school unit, and a copy of the return must be mailed to each of the municipal officers of each municipality within the regional school unit.
 - (2) If, within 35 days of the date of the passage of the resolution, petitions with signatures of at least 10% of the residents in the regional school unit eligible to vote on the date that the resolution was adopted are filed with the secretary requesting a vote of the regional school unit to approve or disapprove the issuance of the bonds or notes, the secretary of the regional school unit board shall immediately notify the regional school unit board. The regional school unit board shall call a referendum for that purpose as set forth in this chapter.
 - (3) The regional school unit board may not authorize bonds or notes by resolution if the amount of the proposed issue, together with the amount of any other bonds or notes authorized solely by resolution and that are for the same purpose, exceeds 1% of the total of the last state valuation of all the participating municipalities.

§ 1491. Reserve fund

- 1. Establishment. A regional school unit may establish a reserve fund for school construction projects, financing the acquisition or reconstruction of a specific or type of capital improvement or financing the acquisition of a specific item or type of capital equipment by including a request in the regional school unit budget and receiving voter approval. The regional school unit board is the trustee of the reserve fund. The reserve fund must be deposited or invested by the treasurer of the regional school unit under the direction of the regional school unit board.
- 2. Deposit or investment. All regional school unit funds, including reserve funds and trust funds to the extent not prohibited by the terms of the instrument or vote creating the fund, must be deposited or invested by the treasurer of the regional school unit under the direction of the regional school unit board according to the requirements for the deposit or investment of municipal funds contained in Title 30-A, chapter 223, subchapter 3-A.
 - 3. Expending money from reserve funds. The regional school unit board may

expend the sum in the reserve fund when authorized to do so by a vote of the regional school unit at a regional school unit meeting or a regional school unit budget meeting when an article for that purpose is set out in the warrant calling the meeting.

§ 1492. Bid procedure

- <u>1. Written bids.</u> Bids must be in writing, sealed with the outside envelope or wrapper plainly marked "Bid, not to be opened until (appropriate date)" and mailed to or filed with the superintendent.
- 2. <u>Time of opening</u> . A director on the regional school unit board or an employee of the regional school unit may not open a bid until the appointed time.
- 3. Public opening. At the time and place stated in the public notice, and open to the public, all bids must be opened by the superintendent or, in the superintendent's absence or disability, by any director designated for the purpose by the chair of the regional school unit board.
- 4. Reading. If any citizens who are not directors or employees of the regional school unit are present or if any representatives of the press are present, bids must at the time of opening either be made available for examination by them or must be read aloud in a manner to be heard plainly by those in attendance.

§ 1493. Void contracts

A contract made by the regional school unit board during the term of a member who is pecuniarily interested in that contract, either directly or indirectly, is void, unless the regional school unit board has advertised for sealed bids for that contract and that advertisement for sealed bids has been published at least 5 days prior to the date set for closing of bids in a newspaper having general circulation within the regional school unit.

SUBCHAPTER 5 referendum

§ 1501. Regional school unit referendum

- <u>1. Authority to call a regional school unit referendum.</u> The regional school unit board shall initiate a regional school unit referendum:
 - A. To approve the issuance of bonds or notes for school construction projects;
 - B. To approve a change in the selection of a school building site;
 - <u>C</u>. To authorize the regional school unit board to contract for the schooling of secondary pupils;
 - D. To accept or reject a prospective gift; and

E. To borrow funds for minor capital costs as defined in section 15672, subsection 20-A.

§ 1502. Method of calling a regional school unit referendum

A regional school unit referendum must be initiated by a warrant prepared and signed by a majority of the regional school unit board directors. The warrant must be countersigned by the municipal officers in the municipality where the warrants are posted.

- 1. Municipal officers. The warrant must direct the municipal officers within the regional school unit to call a referendum on a date and time determined by the regional school unit board. A warrant must be prepared and distributed at least 30 days prior to the date of the referendum, except that a warrant for a regional school unit budget referendum held in accordance with this chapter must be prepared and distributed at least 14 days prior to the date of the referendum.
 - A. The warrant must be directed to a resident of the regional school unit by name, ordering the resident to notify the municipal officers of each of the municipalities within the regional school unit to call a town meeting or city election on the date specified by the regional school unit board. No other date may be used. The person who serves the warrant shall make a return on the warrant stating the manner of services and the time when it was given.
 - B. The warrant must be served on the municipal clerk of each of the municipalities within the regional school unit by delivery of an attested copy of the warrant in hand within 3 days of the date of the warrant. The municipal clerk, on receipt of the warrant, shall immediately notify the municipal officers within the municipality. The municipal officers shall forthwith meet, countersign and have the warrant posted.
 - C. The warrants and other notices for the referendum must be in the same manner as provided in Title 21-A, except that the regional school unit board shall hold a public hearing at least 7 days before the referendum vote. At least 7 days before the public hearing, the regional school unit board shall give notice of the public hearing by having a copy of the proposed referendum, together with the time and place of hearing, posted in the same manner required for posting a warrant under this section.
- 2. Content of the warrant. The warrant must set forth the articles to be acted on in each municipal referendum. The articles must have the following form.
 - A. On or after July 1, 2008, when a referendum is called for the purpose of authorizing the issuance of bonds or notes for capital outlay purposes, the articles must be substantially as set out in this paragraph.
 - (1) "Do you favor authorizing the board of directors of (name of regional school unit) to issue bonds or notes in the name of this regional school unit for school construction purposes in an amount not to exceed \$......... to construct a

(2) "Do you favor authorizing the board of directors of (name of regional school unit) to issue bonds or notes in the name of this regional school unit for school construction or minor capital projects in an amount not to exceed \$ for the purpose of
(3) "Do you favor authorizing the board of directors of (name of regional school unit) to use the bond issue or notes in an amount not to exceed \$, which was voted by the regional school unit on
(4) "Do you favor authorizing the board of directors of (name of regional school unit) to construct a
B. When a regional school unit votes to change the site of its school construction project using the article in paragraph A, subparagraph (3), the date of authorization of the project is the original date the voters authorized the regional school unit board to issue bonds or notes for that project.
C. On or after July 1, 2008, when a referendum is called for the purpose of authorizing the regional school unit board to contract for the schooling of secondary pupils, the article must be as set out in this paragraph.
(1) "Do you favor authorizing the board of directors of (name of regional school unit) to contract in the name of this regional school unit with (name of regional school unit or private school) for the schooling of secondary pupils for a term of

- D. On or after July 1, 2008, when a referendum is called for the purpose of accepting or rejecting a prospective gift, the article must be as set out in this paragraph.
 - (1) "Do you favor authorizing the board of directors of (name of regional school unit) to accept a prospective gift under the following conditions?

 (terms and conditions).

 Yes No"

§ 1503. Referendum procedures

- <u>1. Ballots.</u> The regional school unit board shall prepare and furnish the required number of ballots for carrying out the referendum as posted, including absentee ballots. The regional school unit board shall prepare and furnish all other materials necessary to fulfill the requirements for voting procedures.
 - 2. <u>Voting.</u> Voting must be held and conducted in accordance with this subsection.
 - A. The voting at referenda held in towns must be held and conducted in accordance with Title 30-A, sections 2524 and 2528 to 2532, even though the town has not accepted the provisions of Title 30-A, sections 2524 and 2525. The facsimile signature of the clerk under Title 30-A, section 2528, subsection 6, paragraph F must be that of the chair of the regional school unit board. If a regional school unit referendum is called to be held simultaneously with any statewide election, the voting in towns must be held and conducted in accordance with Title 21-A, except that the duties of the Secretary of State must be performed by the regional school unit board and, if the statewide election is a primary election, any registered voter may vote in the referendum. The absentee voting procedure of Title 21-A must be used, except that the duties of the Secretary of State must be performed by the regional school unit board.
 - B. The voting at referenda in cities must be held and conducted in accordance with Title 21-A, including the absentee voting procedure, except that the duties of the Secretary of State must be performed by the regional school unit board and, if the statewide election is a primary election, any registered voter may vote in the referendum.
- 3. Return and counting. The return and counting of votes must be in accordance with this subsection.
 - A. The municipal clerk shall, within 24 hours of the determination of the results of the vote in the municipality, certify and send to the regional school unit board the total number of votes cast in the affirmative and in the negative on each article.
 - B. As soon as all of the results from all of the municipalities have been returned to the regional school unit board, the regional school unit board shall meet and compute the total number of votes cast in all of the municipalities within the regional school unit in

the affirmative and in the negative on each article.

- C. If the regional school unit board determines that there were more votes cast in the affirmative than in the negative on a given article, it shall declare that the article has passed.
- <u>D</u>. If the regional school unit board determines that the total number of votes cast on an article in the affirmative is equal to or less than those cast in the negative, it shall declare that the article has not passed.
- E. The regional school unit board shall enter its declaration and computations in its records and send certified copies to the clerk of each municipality within the regional school unit.

§ 1504. Reconsideration

The procedure to reconsider votes taken at a regional school unit referendum is as set out in this section.

- 1. Time limit. The regional school unit board shall, within 60 days, initiate a new regional school unit referendum to reconsider the vote of the previous referendum if, within 7 days of the first referendum, at least 10% of the number of voters voting for the gubernatorial candidates in the last gubernatorial election in the municipalities within the regional school unit petition to reconsider a prior regional school unit referendum vote.
- 2. Required quorum. A reconsideration referendum is not valid unless the number of persons voting in that referendum is at least equal to the number who voted in the prior regional school unit referendum.
- 3. Bond. If the margin of the vote being reconsidered was between 10% and 25%, the petitioners shall post a bond with the petition equal to the actual and reasonable costs of the new referendum. If the margin of the vote being reconsidered exceeded 25%, the petitioners shall post an additional bond equal to the actual and reasonable costs that may be incurred as a result of the delay of an authorization or approval granted in the prior regional school unit referendum. If the petitioners are successful, the bonds must be canceled.

§ 1505. Bonds; notes; other

All bonds, notes or other evidences of indebtedness issued for regional school unit purposes by a regional school unit for major capital expenses, bus purchases or current operating expenses, including tax or other revenue anticipation notes, are general obligations of the regional school unit.

1. Tax assessments. The municipal officers or regional school unit board shall require the sums that are necessary to meet in full the principal of and interest on the bonds, notes or other evidences of indebtedness issued pursuant to this section payable in each year to be assessed and collected in the manner provided by law for the assessment and collection of taxes.

- 2. Reduction. The sums to be assessed and collected under subsection 1 must be reduced by the amount of an allocation of funds appropriated by the Legislature to pay the principal and interest owed by the regional school unit in a given year as certified to the regional school unit by the commissioner. The commissioner shall certify the amount due to the regional school unit within 30 days of its appropriation by the Legislature.
- <u>3. Collection.</u> After assessment and reduction under subsection 2, the remaining sum must be paid from ad valorem taxes, which may be levied without limit as to rate or amount upon all the taxable property within the regional school unit.

§ 1506. Debt liability

- <u>1. Definitions.</u> As used in this section, unless the context otherwise indicates, the following terms have the following meanings.
 - A. "Existing debt" means any bond, note, loan agreement, lease-purchase agreement or other debt instrument issued prior to July 1, 2008 for the purposes of funding public schools, or for refinancing such debt, that remains outstanding at the time of a reorganization pursuant to this chapter. "Existing debt" does not include routine payables or commercial contract obligations.
 - B. "Original education unit" means:
 - (1) A previous education unit that has existing debt; or
 - (2) A municipality that has existing debt incurred on behalf of a previous education unit.
 - <u>C</u>. "New unit" means a regional school unit created or established pursuant to this chapter.
- 2. Liability remains with original unit. Existing debt held by an original education unit remains the obligation of that original education unit after reorganization pursuant to this chapter. An original education unit may not be finally dissolved while any existing debt held by the original education unit remains outstanding. All aspects of an original education unit's administrative or political organization may be merged into a new unit or otherwise modified to accomplish the purposes of this chapter but its existing debt and its right to secure payment of such debt from income streams that existed at the time of the issuance of such debt may not be affected or altered except as authorized by this section.
 - A. A new unit may agree to pay the existing debt of an original education unit that is included within the new unit. If the new unit pays the existing debt, the original education unit is relieved of paying that debt, but, in the event that the new unit fails to pay any amount of the existing debt, the original education unit remains responsible for

the deficiency. The original education unit shall ensure that timely payments of existing debt are made, regardless of whether the new unit has agreed to make the debt payments. An original education unit may contract with a new unit for the administration of, transfer or delegate to and a new unit may accept and exercise on behalf of the original education unit for the remaining term of any existing debt all those powers and duties reasonable and necessary for the payment of existing debt of the original education unit.

- B. Notwithstanding any other provision of law or any provision of any trust agreement, a new unit may use any sinking fund or other money set aside by the original education unit to pay an existing debt to pay that debt.
- C. A new unit may issue bonds or other debt instruments for the purpose of refinancing or retiring the existing debt of an original education unit. The issuance of such bonds or other debt must be in accordance with applicable procedural requirements, including the procedural requirements of section 1490.
- 3. No impact on state debt subsidies. A change in any administrative or political organization resulting from the creation of a new unit may not affect any state subsidy with respect to existing debt or the relative portion of any such debt paid or reimbursed by the State except as provided in this subsection.
 - A. The original education unit may continue to pay its existing debt obligations in due course as though no new unit had been created and its choice to do so may not reduce or otherwise affect the level of state assistance or subsidy with respect to that existing debt.
 - B. If the original education unit and the new unit choose to refinance the existing debt, the state subsidy or assistance with respect to the debt must be determined as of the date of the new issuance and must be based on that refinancing and not on any previous subsidy or assistance calculation related to the existing debt.
- 4. Debt of original education units. After July 1, 2008, for each original education unit with existing debt that has reorganized into a new unit, if the new unit has not agreed to assume liability to pay that existing debt, the regional school unit board shall serve as agent for purposes of that existing debt and has full authority to:
 - A. Sue and be sued in the name of the original education unit with respect to the existing debt;
 - B. Determine the debt service due each fiscal year on any existing debt;
 - C. As applicable, allocate to each member of the original education unit the member's share of the annual debt service for the existing debt of the original education unit in addition to each member's share of costs of the new unit;
 - D. Collect the allocation for debt service on the existing debt from the original

education unit or, as applicable, from each member of the original education unit in addition to each member's share of costs of the new unit;

- E. Pay the debt service on the existing debt of the original education unit when due; and
- F. Take all other actions necessary and proper with respect to the existing debt.

Allocations between members of the original education unit to pay the debt service for the existing debt must be made on the basis of the cost-sharing formula of the original education unit in effect on July 1, 2007, as applied to the year of allocation. In the case of state-subsidized debt service, the provisions of subsection 3 apply. Amounts to pay the debt service on the existing debt of the original education units must be included in the budget that the regional school unit board of a new unit submits for approval. If the original education unit is divided between different new units that have not agreed to assume liability to pay the existing debt, the commissioner shall require that the reorganization plan of one of those new units provide for that new unit to serve as agent for purposes of the existing debt of the original education unit. That new unit, as agent, has the authority provided by this subsection, except that the new unit shall notify the other new units containing members of the original education unit of the amounts they must assess and collect from their members who were members of the original education unit, and those other new units shall perform the functions in subsection 4, paragraphs C and D with respect to their members, and shall pay the appropriate amounts over to the new unit serving as agent.

5. Bonds to complete school construction and renovation. If the legislative body of an original education unit has authorized the issuance of bonds for a school construction project or a minor capital project, but that original education unit has not yet issued all of the authorized permanent bonds for that project, the board of the new unit that includes all the members of the original education unit shall issue bonds or notes necessary to finance the completion of that project and to refund temporary notes that the original education unit issued in anticipation of permanent bonds for that project. No further action by the legislative body of the new unit is required. The bonds at any time outstanding for the project may not exceed the amount authorized by the legislative body of the original education unit except to the extent necessary to refund temporary notes on a current basis. Bonds or notes issued by the regional school unit board to complete projects of an original education unit and to refund temporary project notes of an original education unit must be issued in the name of the original education unit and otherwise must be in the form and be subject to the procedural requirements provided by section 1490 except as provided by this subsection. Upon issuing debt in accordance with this subsection, the regional school unit board shall serve as agent of the original education unit for purposes of that debt and has the same authority as is provided in subsection 4 for existing debt.

SUBCHAPTER 6 schools

§ 1511. Supermajority vote to close school in the regional school unit

A school operated within the regional school unit may not be closed unless closure of

the school is approved at a regular or special meeting of the regional school unit board by an affirmative vote of 2/3 of the elected membership or voting power of the regional school unit board.

§ 1512. Closing school

1. Vote; cost of election. A school in a member municipality of a regional school unit may not be closed unless the voters in the member municipality vote on the article in accordance with the referendum procedure set forth in this chapter.

Yes No

The additional cost of keeping the school open has been estimated by the regional school unit board to be \$"

The election must be conducted within that member municipality only, pursuant to department rule, and the costs of the election are borne by the regional school unit.

- 2. Expense of keeping the school open. If the voters vote by a majority vote to keep the school open, the member municipality is liable for some additional expense for actual local operating costs and transportation operating costs as defined in section 15672. The determination of costs is subject to the approval of the commissioner. The cost to be borne by the municipality voting to keep a school open is the amount that would be saved if the school were closed. Any additional costs that must be borne by the member municipality must be part of the article presented to the voters at the meeting to determine whether the school should remain open.
- 3. Costs and procedures during subsequent years. During any year subsequent to the year during which a school remains open contrary to the regional school unit board's vote to close that school as a result of a municipal referendum, the school will be open without any additional cost to the municipality except as described in paragraphs A and B.
 - A. If the regional school unit board again votes to close the school and the voters of the member municipality again vote to keep the school open, as described in this subsection, then the school will remain open and the member municipality will be obligated to pay the additional costs as described in subsection 2.
 - B. If the regional school unit board again votes to close the school and the voters of the member municipality fail to vote to keep the school open, then the school is closed. In this event, the school may be reopened only if the regional school unit board votes to reopen the school.
- 4. <u>Definition of school closing.</u> For purposes of this section, a school closing is any action by the regional school unit board that has the effect of providing no instruction for any students at that school.

- 5. Method of payment by liable municipality. If a municipality is liable for additional expenses as determined in subsection 3, paragraph A, then the amount of this additional expense must be subtracted from the regional school unit budget before each member municipality's assessment is computed. This additional expense must be paid by the member municipality that is liable in equal monthly amounts, unless the regional school unit and that member municipality mutually agree to another method of payment.
- 6. Multiple municipalities. If a school proposed for closure is an elementary school that serves students from more than one municipality, the article set forth in subsection 1 must be submitted to the voters in each of the municipalities that sent all elementary students from that municipality to the school. If the article is approved by a majority of the voters in each of the municipalities, the school is not closed and the municipalities share in the costs under this section in the same proportion as they share the current operating costs of the school.
- **Sec. XXXX-14. 20-A MRSA §1602,** as enacted by PL 1981, c. 693, §§5 and 8, is repealed.
- **Sec. XXXX-15. 20-A MRSA §1604,** as enacted by PL 1981, c. 693, §§5 and 8, is repealed.
 - Sec. XXXX-16. 20-A MRSA §1701-C is enacted to read:

§ 1701-C. Mandatory budget validation and cost center summary budget form

Notwithstanding any other law, community school district budgets developed after

January 1, 2008 must conform to the format and referendum procedures set forth in sections

1701-A and 1701-B.

Sec. XXXX-17.20-A MRSA §1751, as amended by PL 1999, c. 206, §2, is repealed.

Sec. XXXX-18. 20-A MRSA §1901, as enacted by PL 1981, c. 693, §§5 and 8, is repealed.

Sec. XXXX-19. 20-A MRSA §2101, sub-§1, as enacted by PL 1981, c. 693, §§5 and 8, is repealed.

Sec. XXXX-20. 20-A MRSA §2101, sub-§2, as enacted by PL 1981, c. 693, §§5 and 8, is repealed.

Sec. XXXX-21. 20-A MRSA §2307 is enacted to read:

§ 2307. School budgets

Notwithstanding any other law, municipal school budgets developed after January 1, 2008 must follow the same school budget requirements as regional school units pursuant to chapter 103-A.

Sec. XXXX-22. 20-A MRSA c. 114 is enacted to read:

CHAPTER 114 regional collaboration

§ 2601. Definitions

As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.

- 1. Administrative, instructional and noninstructional functions. "Administrative, instructional and noninstructional functions" includes, but is not limited to, system administration, school administration, special education, transportation and buses and facilities maintenance.
- 2. <u>Collaborative agreement.</u> "Collaborative agreement" means an agreement to share the responsibility for and cost of the delivery of certain administrative, instructional and noninstructional functions. "Collaborative agreements" includes, but is not limited to:
 - A. Shared purchasing or contract agreements;
 - B. Agreements for shared staff or staff training;
 - C. Agreements to share technology or technology support;
 - D. Agreements to provide special education programs and support services;
 - E. Agreements to share accounting, payroll and financial management services;
 - F. Agreements to coordinate transportation routing and vehicle maintenance;
 - G. Agreements to share food service planning and purchasing; and
 - H. Agreements to coordinate energy and facilities management.

§ 2602. Development of collaborative agreements

A school administrative unit may enter into collaborative agreements with other school administrative units and, whenever possible, with local and county governments and State Government, to achieve efficiencies and reduce costs in the delivery of administrative, instructional and noninstructional functions.

§ 2603. Collaborative agreements between previous education units

A collaborative agreement between 2 or more previous education units may remain in effect after July 1, 2008. Notwithstanding any other provision of law to the contrary, collaborative agreements in existence on the effective date of this section may be extended or modified by the parties to the collaborative agreement.

Sec. XXXX-23. 20-A MRSA §4102, as amended by PL 1999, c. 206, §3, is further amended by adding at the end a new paragraph to read:

Before a regional school unit board may close a school building pursuant to this section, voter approval must be obtained in accordance with section 1512.

- Sec. XXXX-24. 20-A MRSA §15671-A, sub-§2, ¶B, as amended by PL 2005, c. 2, Pt. D, §35 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:
 - B. For property tax years beginning on or after April 1, 2005, the commissioner shall calculate the full-value education mill rate that is required to raise the statewide total local share. The full-value education mill rate is calculated for each fiscal year by dividing the applicable statewide total local share by the applicable statewide valuation. The full-value education mill rate must decline over the period from fiscal year 2005-06 to fiscal year 2008-09 and may not exceed 9.0 mills in fiscal year 2005-06 and may not exceed 8.0 mills in fiscal year 2008-09. The full-value education mill rate must be applied according to section 15688, subsection 3-A, paragraph A to determine a municipality's local cost share expectation. Full-value education mill rates must be derived according to the following schedule.
 - (1) For the 2005 property tax year, the full-value education mill rate is the amount necessary to result in a 47.4% statewide total local share in fiscal year 2005-06.
 - (2) For the 2006 property tax year, the full-value education mill rate is the amount necessary to result in a 46.14% statewide total local share in fiscal year 2006-07.
 - (3) For the 2007 property tax year, the full-value education mill rate is the amount necessary to result in a 45.56% statewide total local share in fiscal year 2007-08.
 - (4) For Except as provided in subparagraph (6), for the 2008 property tax year and subsequent tax years, the full-value education mill rate is the amount necessary to result in a 45.0% statewide total local share in fiscal year 2008-09 and after.
 - (6) For school administrative units that do not conform to the requirements of chapter 103-A for the 2009 property tax year, the full-value education mill rate is the amount necessary to result in a 46.14% statewide total local share in fiscal year 2009-10 and after.

7. 10 Il with the second Sec. XXXX-25. 20-A MRSA §15680, sub-§1, ¶A, as enacted by PL 2003, c. 504, Pt. A, §6, is amended to read:

> A. System administration. The per-pupil amount for "system administration" is the actual system administration expenditures, as defined in the State's accounting handbook for local school systems, for the most recent year available excluding expenditures for leases and the purchase of land and buildings, less revenues to system administration for services to other governments and refunds from a statewide school management association, divided by the average October and April enrollment counts

for that fiscal year and then inflated to an estimated allocation year level by a 10-year average increase in the Consumer Price Index or other comparable index. Beginning in school year 2008-2009, this per-pupil amount must be based on school year 2005-2006 system administration expenditures then reduced by 50% and inflated to an estimated allocation year level by a 10-year average increase in the Consumer Price Index or other comparable index;

Sec. XXXX-26. 20-A MRSA §15680, sub-§1, ¶B, as enacted by PL 2003, c. 504, Pt. A, §6, is amended to read:

B. Operation and maintenance of plant. The per-pupil amount for "operation and maintenance of plant" is the actual operation and maintenance of plant expenditures, as defined in the State's accounting handbook for local school systems, for the most recent year available excluding expenditures for leases and the purchase of land and buildings, divided by the average October and April enrollment counts for that fiscal year and then inflated to an estimated allocation year level by a 10-year average increase in the Consumer Price Index or other comparable index. For school year 2008-2009, the resulting per-pupil amount must be reduced by 5%;

Sec. XXXX-27. 20-A MRSA §15681-A, sub-§2-A is enacted to read:

2-A. Reduction for fiscal year 2008-09. For fiscal year 2008-09, the commissioner shall reduce by 5% the allocation for special education costs as described in subsection 2. These calculated special education costs for school administrative units for fiscal year 2008-09 are subject to the appeals procedure described in subsection 2.

Sec. XXXX-28. 20-A MRSA §15681-A, sub-§3-A is enacted to read:

3-A. Reduction for fiscal year 2008-09. For fiscal year 2008-09, the commissioner shall reduce by 5% the allocation for transportation costs as described in subsection 3. These calculated transportation costs for school administrative units for fiscal year 2008-09 are subject to the appeals procedure described in subsection 3.

Sec. XXXX-29. 20-A MRSA §15688, sub-§2, as amended by PL 2005, c. 2, Pt. D, §54 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is further amended to read:

2. Member municipalities in school administrative districts, community school districts, regional school units; total costs. For each municipality that is a member of a school administrative district of, community school district of regional school unit, the commissioner shall annually determine each municipality's total cost of education. A municipality's total cost of education is the school administrative district's of, community school district's of regional school unit's total cost of education multiplied by the percentage that the municipality's most recent calendar year average pupil count is to the school administrative district's of, community school district's of regional school unit's most recent calendar year average pupil count.

- **Sec. XXXX-30. 20-A MRSA §15688, sub-§3-A,** as enacted by PL 2005, c. 2, Pt. D, §56 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is amended to read:
- **3-A. School administrative unit; contribution.** For each school administrative unit, the commissioner shall annually determine the school administrative unit's required contribution, the required contribution of each municipality that is a member of the unit, if the unit has more than one member, and the State's contribution to the unit's total cost of education in accordance with the following.
 - A. For a school administrative unit composed of only one municipality, the contribution of the unit and the municipality is the same and is the lesser of:
 - (1) The total cost described in subsection 1; and
 - (2) The total of the full-value education mill rate calculated in section 15671-A, subsection 2 multiplied by the property fiscal capacity of the municipality.
 - B. For Except as provided in paragraph B-1, for a school administrative district or, community school district or regional school unit composed of more than one municipality, each municipality's contribution to the total cost of education is the lesser of:
 - (1) The municipality's total cost as described in subsection 2; and
 - (2) The total of the full-value education mill rate calculated in section 15671-A, subsection 2 multiplied by the property fiscal capacity of the municipality.
 - B-1. For a regional school unit, if the amount calculated pursuant to paragraph B is less than 2 mills multiplied by the property fiscal capacity of the municipality, the municipality's contribution to the total cost of education is an amount equal to 2 mills multiplied by the property fiscal capacity of the municipality. The difference in the amount calculated pursuant to paragraph B and the amount calculated pursuant to this paragraph, which amount may not be less than zero, must be used to proportionally lower the local contribution in the remaining municipalities.
 - C. For a school administrative district of community school district or regional school unit composed of more than one municipality, the unit's contribution to the total cost of education is the lesser of:
 - (1) The total cost as described in subsection 1; and
 - (2) The sum of the totals calculated for each member municipality pursuant to paragraph B, subparagraph (2), plus the total calculated pursuant to paragraph B-1 if applicable.
 - D. The state contribution to the school administrative unit's total cost of education is the total cost of education calculated pursuant to subsection 1 less the school administrative unit's contribution calculated pursuant to paragraph A or C, as applicable. The state

contribution is subject to reduction in accordance with section 15690, subsection 1, paragraph C.

Sec. XXXX-31. 20-A MRSA §15690, sub-§1, ¶B, as amended by PL 2005, c. 12, Pt. WW, §5 and affected by §18, is further amended to read:

- B. For a school administrative district of a community school district or a regional school unit, an article in substantially the following form must be used when the school administrative district of, community school district or regional school unit is considering the appropriation of an amount up to its required contribution to the total cost of education as described in section 15688.
 - (1) "Article: To see what sum the district will appropriate for the total cost of funding public education from kindergarten to grade 12 as described in the Essential Programs and Services Funding Act and to see what sum the district will raise and assess as each municipality's contribution to the total cost of funding public education from kindergarten to grade 12 as described in the Essential Programs and Services Funding Act in accordance with the Maine Revised Statutes, Title 20-A, section 15688 (Recommend amount set forth below):

Total Appropriated (by municipality): Total raised (district

assessments by municipality):

Town A (\$amount)

Town B (\$amount)

Town B (\$amount)

Town C (\$amount)

School District

Total Appropriated

(\$sum of above)

Town A (\$amount)

Town B (\$amount)

Town C (\$amount)

School District

Total Raised

(\$sum of above)"

(2) The following statement must accompany the article in subparagraph (1). "Explanation: The school administrative unit's contribution to the total cost of funding public education from kindergarten to grade 12 as described in the Essential Programs and Services Funding Act is the amount of money determined by state law to be the minimum amount that the district must raise and assess in order to receive the full amount of state dollars."

Sec. XXXX-32. 20-A MRSA §15691-A is enacted to read:

§ 15691-A. Municipal assessment paid to a regional school unit

Beginning with the 2008-2009 school year, this section applies to municipal assessments paid to a regional school unit.

<u>1. Presentation of assessment schedule.</u> The assessment schedule based on the budget approved at a regional school unit budget meeting must be presented to the treasurer of each municipality that is a member of the regional school unit. The assessment schedule must include each member municipality's share of the school administrative unit's

contribution to the total cost of funding public education from kindergarten to grade 12 as described in section 15688 and the school administrative unit's contribution to debt service for non-state-funded school construction projects and additional local funds for school purposes under section 15690.

- 2. <u>Municipal treasurer's payment schedule</u>. The treasurer of the member municipality, after being presented with the assessment schedule under subsection 1, shall forward 1/12 of that member municipality's share to the treasurer of the regional school unit on or before the 20th day of each month of the fiscal year.
 - Sec. XXXX-33. 20-A MRSA §15696 is enacted to read:

§ 15696. Penalties for nonconforming school administrative units

- 1. Authorized adjustments. Notwithstanding any other provision of this Title, the following adjustments to the calculation of subsidy under chapter 606-B are required beginning July 1, 2009 for a school administrative unit that is not a conforming school administrative unit:
 - A. The school administrative unit is eligible for only 50% of the minimum state allocation under Title 20-A, section 15689, subsection 1;
 - B. The school administrative unit's total cost of education is reduced by adjusting the cost component for system administration under section 15680, subsection 1, paragraph A by half;
 - C. The school administrative unit is not eligible for a transition adjustment under section 15686 or any comparable year-over-year transition amount; and
 - <u>D</u>. The school administrative unit receives less favorable consideration for approval and funding for school construction pursuant to rules of the state board.
- **Sec. XXXX-34. 20-A MRSA §15755**, as enacted by PL 2005, c. 2, Pt. D, §63 and affected by §§72 and 74 and c. 12, Pt. WW, §18, is repealed.
 - Sec. XXXX-35. 20-A MRSA §15904, sub-§3-A is enacted to read:
- <u>3-A. Regional school units.</u> In a regional school unit, the vote must be conducted in accordance with chapter 103-A.
- Sec. XXXX-36. Legislative intent and policy. This Part establishes the process for increasing the efficiency and effectiveness of school administrative units by providing a process for reorganizing them into 80 regional school units that meet the policies set forth in the Maine Revised Statutes, Title 20-A, section 1451 and by assisting units to develop more efficient structures for providing administrative services.
 - 1. Meetings to be convened in each career and technical education region. Not later

than July 15, 2007, the Commissioner of Education, or the commissioner's designee, shall convene one or more meetings in each of the career and technical education regions in the State to present information about the requirements of this Part regarding consolidation and collaboration among school administrative units.

- A. The Commissioner of Education shall provide notice of the meeting or meetings to municipal officials and school officials from the municipalities and school administrative units within the region, as well as to the general public.
- B. In addition to other information presented at the meeting, the Commissioner of Education shall provide one or more maps showing the suggested alignment of municipalities and other school administrative units designed to increase efficiency and improve educational quality and to meet the requirements of subsection 6.
- C. Maps presented by the Commissioner of Education and alignment options considered by school administrative unit representatives must reflect:
- (1) The intent and goals set forth in Title 20-A, section 1451; and
- (2) The intent that sustainable, long-term administrative efficiencies be achieved by consolidating the current number of school units existing on the effective date of this Act into 80 regional units or into a number of units that meets the administrative efficiencies established by this Part. Regional units of at least 2,500 resident students must be created except where circumstances justify an exception to that size requirement. When circumstances justify an exception to the requirement of 2,500 students, the unit must serve as close to 2,500 students as possible and in no case, except for offshore islands and schools operated by tribal school committees, may it serve fewer than 1,200 students.
- **2. Notice of intent.** By August 31, 2007, each school administrative unit shall file with the Commissioner of Education:
 - A. A notice of intent to engage in planning and negotiations with other school administrative units for the purpose of developing a reorganization plan to form a regional school unit under this Part and Title 20-A, chapter 103-A; or
 - B. A notice of intent to submit an alternative plan that meets the requirements of subsection 6, paragraph F. An alternative plan may be submitted only by a unit that is:
 - (1) An offshore island;
 - (2) A school operated by a tribal school committee pursuant to the Maine Revised Statutes, Title 30, section 6214;
 - (3) A school administrative unit that serves more than 2,500 students, or 1,200 students where circumstances justify an exception to the requirement of 2,500 students under

subsection 6, paragraph A, where expansion of the unit would be inconsistent with the policies set forth in Title 20-A, section 1451; or

- (4) A school administrative unit that is designated as an efficient, high-performing district. For purposes of this subparagraph, a school administrative unit is designated an "efficient, high-performing district" if:
- (a) It contains at least 3 schools identified as "higher performing" in the May 2007 Maine Education Policy Research Institute report "The Identification of Higher and Lower Performing Maine Schools"; and
- (b) Its reported 2005-2006 per-pupil expenditures for system administration represent less than 4% of its total per-pupil expenditures.
- **3. Reorganization planning committee.** Municipalities that intend to engage in planning and negotiation to create a regional school unit shall form a reorganization planning committee.
 - A. For each proposed regional school unit, the Commissioner of Education shall provide guidelines for the formation of a reorganization planning committee including representation from the school administrative units in existence on the effective date of this Part, member municipalities and members of the general public who are residents of the proposed regional school unit. The guidelines must include roles and responsibilities of the committee, timelines for submission of the plan, the format for reporting the reorganization plan and evaluation criteria for approval of the plan.
 - B. Reorganization planning committees shall hold one or more public meetings to gather input from community members and to determine the sentiment of the public.
- **4. Submission of plans.** By December 1, 2007, each school administrative unit shall submit to the Commissioner of Education either:
 - A. Its proposed reorganization plan for consolidation into a regional school unit that meets the requirements of subsections 5 and 6; or
 - B. Its proposed plans for reducing the cost of services within the school administrative unit to meet the requirements of subsection 6, paragraph F.

Each school administrative unit shall exercise due diligence and act in good faith in developing a plan that meets the requirements of this Part and furthers the intent of the Legislature to achieve sustainable, long-term administrative efficiencies.

- **5. Content.** A reorganization plan must include:
- A. The units of school administration to be included in the proposed regional school

unit;

- B. The size, composition and apportionment of the governing body;
- C. The method of voting of the governing body;
- D. The composition, powers and duties of any local school committees to be created;
- E. The disposition of real and personal school property;
- F. The disposition of existing school indebtedness and lease-purchase obligations if the parties elect not to use the provisions of section 1506 regarding the disposition of debt obligations;
- G. The assignment of school personnel contracts, school collective bargaining agreements and other school contractual obligations;
- H. The disposition of existing school funds and existing financial obligations, including undesignated fund balances, trust funds, reserve funds and other funds appropriated for school purposes;
- I. A transition plan that addresses the development of a budget for the first school year of the reorganized unit and interim personnel policies;
- J. Documentation of the public meeting or public meetings held to prepare or review the reorganization plan;
- K. An explanation of how units that approve the reorganization plan will proceed if one or more of the proposed members of the regional school unit fail to approve the plan;
- L. An estimate of the cost savings to be achieved through formation of a regional school unit and how costs will be reduced; and
- M. Such other matters as the governing bodies of the school administrative units in existence on the effective date of this Part may determine to be necessary.
- 6. Parameters. In developing a reorganization plan for school administrative units in existence on the effective date of this Part, the governing bodies of school administrative units shall work within the following parameters.
 - A. The proposed regional school unit must serve not fewer than 2,500 students, except where circumstances relating to the following factors justify an exception:
 - (1) Geography, including physical proximity and the size of the current school administrative unit;
 - (2) <u>Demographics</u>, including student enrollment trends and the composition and nature of communities in the regional school unit;

- (3) Economics, including existing collaborations to be preserved or enhanced and opportunities to deliver commodities and services to be maximized;
- (4) Transportation;
- (5) Population density, including the rural nature of our communities;
- (6) Other unique circumstances including the need to preserve existing or developing relationships, meet the needs of students, maximize educational opportunities for students and ensure equitable access to rigorous programs for all students; or
- (7) If, after performing due diligence to develop a regional plan that meets the 2,500 students enrollment requirement, a school administrative unit is unable to achieve the enrollment goal due to the decision of geographically proximate school administrative units to participate in a different regional unit.

When circumstances justify an exception to the requirement of 2,500 students, the unit must serve at least 1,200 students, except for offshore islands and schools operated by tribal school committees, which may serve fewer than 1,200 students.

- B. The proposed unit, viewed in conjunction with surrounding proposed units, may not result in one or more municipalities being denied the option to join a regional school unit.
- C. The plan must provide comprehensive programming for all students from kindergarten to grade 12 and must include at least one publicly supported secondary school;
- D. The plan must be consistent with the policies set forth in Title 20-A, section 1451;
- E. The plan may not displace teachers or students or close any schools existing and operating during the school year immediately preceding reorganization, except as permitted under section 1512; and
- F. The plan must address how the school administrative unit will reorganize administrative functions, duties and noninstructional personnel so that the projected expenditures of the reorganized school unit in fiscal year 2008-09 for system administration, transportation, special education and facilities and maintenance will not have an adverse impact on the instructional program.
- 7. Review plans. If the Commissioner of Education finds that a plan for reorganization meets the requirements of this Part, the commissioner shall notify the municipalities and school administrative units and they shall proceed with referendum.
 - A. If the Commissioner of Education finds that a plan for reorganization is not consistent with subsection 6 and the purposes and goals of this Part, or that it has not



adequately addressed the matters set forth in subsection 6, the commissioner shall return the plan to the governing bodies of those school administrative units by December 15, 2007 with specific suggestions for modification of the plan and written findings providing the specific reasons why the plan did not meet with the requirements in this Part.

- B. Upon the return of a reorganization plan by the Commissioner of Education, the governing body of the school administrative unit shall revise the proposed plan for reorganization to address the commissioner's findings and submit a revised plan for reorganization not more than 30 days after the commissioner returns the plan for revision.
- C. The Commissioner of Education shall make a determination whether the revised plan
- D. The Commissioner of Education may not find that a plan for reorganization does not meet the requirements of this Part solely on the ground that a finding that it meets the requirements would cause the number of regional school units in the State to exceed 80.

 8. Referendum on reorganization.
 - 8. Referendum on reorganization plan. The municipal officers of each municipality in a proposed reorganized school administrative unit shall place a warrant article substantially as follows on the ballot of a municipal referendum conducted in accordance with the referendum procedures applicable to the school administrative unit of which the municipality is a member. A referendum must be held on or before January 15, 2008 for a reorganization plan that was submitted by December 15, 2007 and that the Commissioner of Education found meets the requirements of this Part. A referendum must be held on June 10, 2008 for any plan received or revised after December 15, 2007 and subsequently found by the Commissioner of Education to meet the requirements of this Part.

"Article: Do you favor approving the school administrative reorganization plan prepared by the (insert name) Reorganization Planning Committee to reorganize (insert names of affected school administrative units) into a regional school unit, with an effective date of

Yes/No"

The following statement must accompany the article:

"Explanation:

A "YES" vote means that you approve of the (municipality or school administrative unit) joining the proposed regional school unit, which will be provided with the following incentives:

More favorable consideration in approval and funding of school construction projects;

and

Eligibility for additional financial support for reorganization costs.

A "NO" vote means that you do not approve of the (municipality or school administrative unit) joining a regional school unit, which will result in the existing (municipality or school administrative unit) receiving the following penalties:

Less favorable consideration in approval and funding of school construction projects; and

A reduction in state funding of education costs in an amount estimated to be \$
for school year 200_ and \$ for school year 200_, with the possibility of ongoing
penalties for continued failure to join an approved regional school unit. Reductions in
state education funding will likely result in an increased mill rate expectation to meet
the local share of education costs."

The Department of Education shall pay the cost of a referendum conducted before or on January 15, 2008.

- **9. Results of referendum.** Each school administrative unit shall report the results of the referendum to the Department of Education.
 - A. A reorganization plan is approved by a kindergarten to grade 12 school administrative district or a kindergarten to grade 12 community school district if the majority of votes cast in the district are in favor of approval of the plan.
 - B. A reorganization plan is approved by the member municipalities of a nonkindergarten to grade 12 community school district if the majority of votes cast in the member municipalities is in favor of approval of the plan. Approval results in all member municipalities joining the regional school unit for all purposes for kindergarten to grade 12.
 - C. A municipal school unit, including a municipal school unit that is a member of a school union, approves a reorganization plan if the majority of the votes cast in that municipality are in favor of approval of the plan.
 - D. If a reorganization plan is approved by all of the affected school administrative units, or by the school administrative units considered sufficient under the proposed units' reorganization plan, the Commissioner of Education shall file notice of approval of the unit with the State Board of Education.
- 10. Certificate of organization. If a plan or revised plan for reorganization has been approved by the Commissioner of Education and approved by voters at the referendum, the

State Board of Education shall issue a certificate of organization to the school administrative units that are reorganized into regional school units.

- 11. Result of disapproval at January 2008 referendum. A school administrative unit that rejects a proposed reorganization plan at the January 15, 2008 referendum or at a subsequent referendum on or before November 4, 2008 may restart the process to form a regional school unit with the same or other school administrative units and may seek assistance from the Department of Education to prepare another reorganization plan.
 - A. Subsequent reorganization plans must meet the same requirements as for reorganization plans filed prior to the January 2008 referendum, except that the timelines are adjusted to reflect a July 1, 2009 reorganization date.
 - B. The penalties set forth in Title 20-A, section 15696 apply to any school administrative unit that fails to approve a reorganization plan on or before November 4, 2008 and to implement that plan by July 1, 2009.
- 12. Reformulation of SAD as RSU. Not later than December 1, 2008, the Commissioner of Education shall notify any school administrative district that has not voted to form a regional school unit on or before November 4, 2008 that the school administrative district must be recreated as a regional school unit under Title 20-A, chapter 103-A, effective July 1, 2009. Notwithstanding any other provision of law, a school administrative district may be changed to a regional school unit upon notice to the State Board of Education without dissolving the school administrative district.
- Sec. XXXX-37. Role of the Department of Education. In order to provide for the orderly implementation of this Part, the Department of Education shall:
- 1. Prepare models. Prepare one or more models for the reorganization of school administrative units in existence on the effective date of this Part, consistent with the provisions of section 35, subsection 1;
- 2. Assist in collection and presentation of data. Assist all of the governing bodies of school administrative units in existence on the effective date of this Part in the collection and presentation of data pertinent to the charge established by this Part;
- **3. Assist in meetings and caucuses.** Assist in the organization of the meetings and caucuses convened by the governing bodies of the school administrative units in existence on the effective date of this Part to prepare reorganization plans as provided in subsection 1;
- **4. Provide facilitation services.** Make available, upon request, facilitation services to the governing bodies of the school administrative units in existence on the effective date of this Part to ensure the ability of those school administrative units to fulfill the charges required by this Part;
- 5. Adjust EPS rates. Adjust essential programs and services rates for transportation, facilities and maintenance, special education and system administration expenditures to

reflect the ongoing efficiencies resulting from the reorganization of school administrative units in existence on the effective date of this Part;

- **6. Submit report.** Submit a report to the Joint Standing Committee on Educational and Cultural Affairs no later than February 1, 2008 that describes the compliance of the participating school administrative units in existence on the effective date of this Part with the requirements of this Part.
- Sec. XXXX-38. Notification of allocation of funding to school administrative units. Notwithstanding the Maine Revised Statutes, Title 20-A, section 15689-B, subsection 2, paragraph A, the notice by the Commissioner of Education to school boards of the estimated amount of state funds to be allocated to the school administrative unit for school years 2008-2009 and 2009-2010 must be provided not later than March 31st.
- Sec. XXXX-39. Adjustment for regional school unit start-up costs. The Commissioner of Education shall establish an adjustment for the fiscal year 2008-09 to support the start-up costs associated with the reorganization of school administrative units to regional school units in accordance with the Maine Revised Statutes, Title 20-A, chapter 103-A.
- **Sec. XXXX-40. Initial staggered terms.** Notwithstanding the Maine Revised Statutes, Title 20-A, section 1471, subsection 2, the initial directors elected to a regional school unit board of directors shall meet and draw lots for the length of term specified as follows.
- 1. Municipalities with annual elections. In municipalities with annual elections, 1/3 of the directors serve one-year terms, 1/3 of the directors serve 2-year terms and 1/3 of the directors serve 3-year terms. If the number of directors is not evenly divisible by 3, the first remaining director serves a 3-year term and the 2nd a 2-year term.
- 2. Municipalities with biennial elections. In municipalities with biennial elections, 1/2 of the directors serve 4-year terms and 1/2 of the directors serve 2-year terms. If the number of directors is not divisible by 2, the remaining director serves a 4-year term.

The directors shall serve their terms as determined at the organizational meeting and an additional period until the next regular election of the municipalities. Thereafter, the directors' terms of office are as established in accordance with the provisions of Title 20-A, section 1471.

- Sec. XXXX-41. Transfer of property and assets; regional school units approved prior to January 16, 2008. This section applies to a regional school unit that is approved prior to January 16, 2008.
- 1. Board of directors. The directors of the board of each regional school unit established in the Maine Revised Statutes, Title 20-A, chapter 103-A shall determine what school property of the municipalities in existence prior to July 1, 2008 and of the school administrative units in existence prior to July 1, 2008 in their regions is necessary to carry out the functions of the regional school unit and shall request in writing that the board of each such school administrative unit or the municipal officers transfer title of their school

property and buildings to the regional school unit board of directors.

- **2. Transfer.** The municipal officers and boards contacted pursuant to subsection 1 may make the transfer of property and assets notwithstanding any other provision in the charter of the school administrative unit or municipality.
- 3. Financing assumed debts. A regional school unit shall assume the outstanding indebtedness of a school administrative unit in existence prior to July 1, 2008 for school construction projects approved for subsidy under Title 20-A, chapter 609 and pursuant to section 1506. If a regional school unit board of directors has assumed the outstanding indebtedness of a school administrative unit in existence prior to July 1, 2008 the directors of the regional school unit board may, notwithstanding any other statute or any provision of any trust agreement, use any sinking fund or other money set aside by the school administrative unit in existence prior to July 1, 2008 to pay off the indebtedness for which the money was dedicated. A regional school unit board of directors is not required to assume the outstanding indebtedness of a school administrative unit in existence prior to July 1, 2008 in its regional school unit for nonstate funded projects pursuant to Title 20-A, section 15905-A and pursuant to section 1481.
- Sec. XXXX-42. Transfer of property and assets; regional school units approved after January 15, 2008. This section applies to a regional school unit that is approved after January 15, 2008 and before November 5, 2008.
- 1. Board of directors. The directors of the board of each regional school unit established in the Maine Revised Statutes, Title 20-A, chapter 103-A shall determine what school property of the municipalities in existence prior to July 1, 2009 and of the school administrative units in existence prior to July 1, 2009 in their regions is necessary to carry out the functions of the regional school unit and shall request in writing that the board of each such school administrative unit or the municipal officers transfer title of their school property and buildings to the regional school unit board of directors.
- **2. Transfer.** The municipal officers and boards contacted pursuant to subsection 1 may make the transfer of property and assets notwithstanding any other provision in the charter of the school administrative unit or municipality.
- 3. Financing assumed debts. A regional school unit shall assume the outstanding indebtedness of a school administrative unit in existence prior to July 1, 2009 for school construction projects approved for subsidy under Title 20-A, chapter 609 and pursuant to section 1506. If a regional school unit board of directors has assumed the outstanding indebtedness of a school administrative unit in existence prior to July 1, 2009 the directors of the regional school unit board may, notwithstanding any other statute or any provision of any trust agreement, use any sinking fund or other money set aside by the school administrative unit in existence prior to July 1, 2009 to pay off the indebtedness for which the money was dedicated. A regional school unit board of directors is not required to assume the outstanding indebtedness of a school administrative unit in existence prior to July 1, 2009 in its regional school unit for nonstate funded projects pursuant to Title 20-A, section 15905-A and pursuant to section 1481.

Sec. XXXX-43. Operational date and transfer of authority.

- 1. Operational date. A regional school unit board of directors becomes operational on the date set by the State Board of Education as provided in the Maine Revised Statutes, Title 20-A, chapter 103-A.
- 2. Transfer of governing authority; regional school units approved prior to January 16, 2008. This subsection applies to regional school units approved prior to January 16, 2008. The regional school unit board of directors, on the date established in subsection 1, shall assume responsibility for the management and control of the public schools and programs within the school administrative units in existence prior to July 1, 2008 that are within the regional school unit. Those school administrative units in existence prior to July 1, 2008, on the date established in subsection 1, have no further responsibility for the operation or control of the public schools and programs within the school administrative unit except those pursuant to section 1481.
- 3. Transfer of governing authority; regional school units approved after January 15, 2008. This subsection applies to regional school units approved after January 15, 2008 and before November 5, 2008. The regional school unit board of directors, on the date established in subsection 1, shall assume responsibility for the management and control of the public schools and programs within the school administrative units in existence prior to July 1, 2009 that are within the regional school unit. Those school administrative units in existence prior to July 1, 2009, on the date established in subsection 1, have no further responsibility for the operation or control of the public schools and programs within the school administrative unit except those pursuant to section 1481.
- 4. Transfer of school accounts. Notwithstanding Title 20-A, section 15004 or any charter of a municipal school unit, school administrative district or community school district, the balance remaining in the school accounts of the former municipal school unit, school administrative district or community school district within the regional school unit must be paid to the treasurer of the regional school unit and verified through the annual audit process pursuant to Title 20-A, chapter 221, subchapter 2. The balance from each of the former municipal school unit, school administrative district or community school district must be used to reduce that unit's or district's local contribution to the regional school unit. Payment may be made in equal monthly installments during the implementation year.
- 5. Transfer of teachers and employees. Except as limited by paragraph A, for regional school units approved prior to January 16, 2008, all teachers and school employees who are employed by a participating school administrative unit on June 30, 2008 must be transferred to and employed by the regional school unit as of July 1, 2008. Except as limited by paragraph A, for regional school units approved after January 15, 2008 and before November 5, 2008, all teachers and school employees who are employed by participating school administrative units on June 30, 2009 must be transferred and employed by the regional school unit as of July 1, 2009. Except as limited by paragraph B, the regional school unit shall assume all of the legal obligations and duties that the participating school administrative units owed to their employees, including but not limited to those obligations and duties arising under federal law, state law, collective bargaining agreements and individual employment contracts. It is the intent of this Part to neither decrease nor increase the rights

and benefits of transferred employees or the employer. The regional school unit shall also maintain and honor any agreements, contracts or policies regarding the rights and benefits of retirees and former employees created by a participating school administrative unit that is dissolved as a result of its inclusion within a regional school unit.

A. For regional school units approved prior to January 16, 2008, teachers or other employees whose employment terminates by application of law or contract or by action of a participating school administrative unit before July 1, 2008 may not be transferred. For regional school units approved after January 15, 2008 and before November 5, 2008, teachers or other employees whose employment terminates by application of law or contract or by action of a participating school administrative unit before July 1, 2009 may not be transferred.

B. Teachers and other employees who are transferred to the regional school unit prior to the completion of the applicable probationary period for their position have the length of their probationary period calculated from the date of their most recent date of employment by the participating school administrative unit.

6. Collective bargaining. The following provisions apply:

A. On July 1, 2008 for regional school units approved prior to January 16, 2008 and on July 1, 2009 for regional school units approved after January 15, 2008 and before November 5, 2008, the regional school unit board of directors shall assume all of the obligations, duties, liabilities and rights of the participating school administrative units for all purposes under Title 26, chapter 9-A. The regional school unit is considered a single employer. Notwithstanding any other provision of law, the responsibilities of the regional school unit include:

- (1) Continued recognition of all bargaining agents that represented any bargaining units of employees who were employed by a participating school administrative unit, pending completion of merger proceedings described in this section;
- (2) Assumption and continued observance of all collective bargaining agreements between such bargaining agents and a participating school administrative unit, which agreements continue in effect for the remainder of their unexpired term unless the bargaining agent and regional school unit mutually agree otherwise; and
- (3) Collective bargaining for an initial or successor collective bargaining agreement in any bargaining unit in which a collective bargaining agreement is not in effect on the operational date and for any interim agreement that may be required to align expiration dates in a regional school unit-wide bargaining unit, as described in this subsection.
- B. As early as possible but no later than August 31, 2011 for regional school units approved prior to January 15, 2008 and no later than August 31, 2012 for regional school units approved after January 15, 2008 and before November 2, 2008, all bargaining units must be structured on a regional school unit-wide basis. Bargaining

units that existed in the participating school administrative units shall merge in accordance with the procedures and criteria in this section. Merger into regional school unit-wide bargaining units is not subject to approval or disapproval of employees.

- (1) Merger into regional school unit-wide bargaining units must be completed according to the schedule contained in this subsection, and no later than the latest expiration date of any collective bargaining agreement that was in effect on the operational date, which covered any employees in the merged unit.
- (2) There must be one unit of teachers and, to the extent they are currently included in bargaining units, other certified professional employees, excluding principals and other administrators.
- (3) Any additional bargaining units in a regional school unit must be structured as follows:
- (a) In the initial establishment of such units, units must be structured primarily on the basis of the existing pattern of organization, maintaining the grouping of employee classifications into bargaining units that existed prior to the creation of the regional school unit and avoiding conflicts among different bargaining agents to the extent possible.
- (b) In the event of a dispute regarding the classifications to be included within a regional school unit-wide bargaining unit, the current bargaining agent or agents or the regional school unit may petition the Maine Labor Relations Board to determine the appropriate unit in accordance with this section and Title 26, section 966, subsections 1 and 2.
- (4) When there is the same bargaining agent in all bargaining units that will be merged into a regional school unit-wide bargaining unit, the units must be merged as of the operational date, and the regional school unit shall recognize the bargaining agent as the representative of the merged unit.
- (5) When all bargaining units that will be merged into a regional school unit-wide bargaining unit are represented by separate local affiliates of the same state labor organization, the units must be merged as of the operational date. The identity of the single affiliate that will be designated the bargaining agent for the merged unit must be selected by the existing bargaining agents and the state labor organization. Upon completion of the merger and designation of the bargaining agent and notification by the state organization to the regional school unit, the regional school unit shall recognize the designated bargaining agent as the representative of employees in the merged unit. If necessary, the parties will then execute a written amendment to any collective bargaining agreement then in effect to change the name of the bargaining agent to reflect the merger.
- (6) Where there are bargaining units that will be merged into a regional school unit-wide bargaining unit in which there are employees who are not represented by any bargaining agent and other employees who are represented either by the same bargaining agent or

separate local affiliates of the same state labor organization, the units must be merged as of the operational date as long as a majority of employees who compose the merged unit were represented by the bargaining agent prior to the merger. The procedures for merger of separate local affiliates of the same state labor organization described in subparagraph (5) must be followed if applicable. If prior to the merger a bargaining agent did not represent a majority of employees who compose the merged unit, a bargaining agent election must be conducted by the Maine Labor Relations Board pursuant to subparagraph (8).

- (7) When there are unexpired collective bargaining agreements with different expiration dates in the merged bargaining units described in subparagraphs (4), (5) and (6), all contracts must be honored to their expiration dates unless mutually agreed to otherwise by the public employer and the bargaining agent. Collective bargaining agreements must be bargained on an interim basis in any merged bargaining unit so that all collective bargaining agreements expire on the same date.
- (8) When bargaining units with different bargaining agents must be merged into a single regional school unit-wide bargaining unit pursuant to this subsection, the bargaining agent of the merged bargaining unit must be selected in accordance with Title 26, section 967, except as modified in this subparagraph.
- (a) A petition for an election to determine the bargaining agent must be filed with the Maine Labor Relations Board by any of the current bargaining agents or the regional school unit.
- (b) The petition must be filed not more than 90 days prior to the expiration date of the agreement having the latest expiration date among the bargaining units that will be merged into the regional school unit-wide bargaining unit.
- (c) The election ballot may contain only the names of the bargaining agents of bargaining units that will be merged into the regional school unit-wide bargaining unit and the choice of "no representative," but no other choices. No showing of interest is required from any such bargaining agent other than its current status as representative.
- (d) The obligation to bargain with existing bargaining agents continues from the operational date until the determination of the bargaining agent of the regional school unit-wide bargaining unit under this subsection; but in no event may any collective bargaining agreement that is executed after the operational date extend beyond the expiration date of the agreement having the latest expiration date among the bargaining units that will be merged into the regional school unit-wide bargaining unit that was in effect on the operational date.
- (e) The Maine Labor Relations Board shall expedite to the extent practicable all petitions for determination of the bargaining agent in the regional school unit-wide bargaining unit filed pursuant to this subsection.
- (f) The bargaining units must be merged into a regional school unit-wide bargaining unit as of the date of certification of the results of the election by the Maine Labor Relations

Board, or the expiration of the collective bargaining agreements in the unit, whichever occurs later.

- C. After the merger of bargaining units into a regional school unit-wide bargaining unit, the bargaining agent of a regional school unit-wide bargaining unit and the regional school unit shall engage in collective bargaining for a collective bargaining agreement for the regional school unit-wide bargaining unit. In the collective bargaining agreement for each regional school unit-wide bargaining unit, the employment relations, policies, practices, salary schedules, hours and working conditions throughout the regional school unit must be made uniform and consistent as soon as practicable.
- (1) In the event that the parties are unable to agree upon an initial regional school unitwide collective bargaining agreement, they must use the dispute resolution procedures pursuant to Title 26, section 965 to resolve their differences.
- 7. Superintendent contracts. The contracts between the superintendents and school administrative units within the regional school unit are transferred to the regional school unit board of directors. The regional school unit board of directors shall determine the superintendents' duties within the regional school unit.
- Sec. XXXX-44. State board rules; construction rating process. The State Board of Education shall modify the rules establishing the rating process for school construction to include language to implement the penalty provision under the Maine Revised Statutes, Title 20-A, section 15696, subsection 1, paragraph E.
- **Sec. XXXX-45. Department to conduct review.** The Department of Education shall conduct a review of unfunded state mandates pertaining to school systems. In conducting its review, the department shall:
- 1. Prepare a comprehensive listing of the state mandates placed on school administrative units;
- 2. Identify for each listed mandate the precise legal origin of the mandate, whether state law or rule or a combination of both, or any originating authority. The department shall also provide notice and analysis of federal mandates that contribute to or conflict with specific state mandates on school administrative units;
- 3. Identify the statewide local government costs of each listed mandate within the limits of practicability; and
- 4. Identify the characteristics of each listed mandate. Identified characteristics may include, but are not limited to, the following:
 - A. Archaic or unnecessary features or features lacking significant public purpose;

- B. Inadequate funding;
- C. Disproportionate efforts for the public policy benefit;
- D. Coordination between federal law and regulation and State law and rule;
- E. Subjection to excessive administrative oversight; and
- F. An insufficient structure to predict, measure or control local costs.
- 5. No later than December 15, 2008, the department shall submit a report that includes its findings and recommendations, including suggested legislation, for presentation to the joint standing committee of the Legislature having jurisdiction over education matters. In its proposed implementing language, the department may include proposals to repeal, modify, redesign, effectively coordinate or delay the implementation of any of the listed mandates, as may be appropriate. Following receipt and review of the report, the joint standing committee of the Legislature having jurisdiction over education matters may report out a bill to the First Regular Session of the 124th Legislature.
- **Sec. XXXX-46. Report; validation referendum review.** The Department of Education shall conduct a review of the results of the validation referendums conducted for the approval of the 2008-2009, 2009-2010 and 2010-2011 school budgets. In conducting its review, the department shall:
 - 1. Collect and analyze the results of the referendums from school administrative units;
- 2. Determine the number of school budgets that were approved by the voters with the initial referendum;
- 3. Determine the number of school budgets that were not approved by the voters with the initial referendum;
- 4. For those school budgets that were not approved by the voters with the initial referendum, determine the number of referendums that were required to be held in order to obtain voter approval and the number of school budgets that exceeded the maximum state and local spending target;
- 5. Collect and analyze other information regarding the validation referendum process as deemed pertinent by the department; and
- 6. Report its findings and recommendations, including suggested legislation, to the joint standing committee of the Legislature having jurisdiction over education matters by December 15, 2010. In its recommendations, the department shall include proposals to extend, modify or repeal the current validation referendum process. Following receipt and review of the report, the joint standing committee of the Legislature having jurisdiction over education matters shall report out a bill to the First Regular Session of the 125th Legislature that extends, modifies or repeals the current validation referendum process.

Sec. XXXX-47. Reports; additional necessary implementing legislation. No later than January 31, 2008, the Commissioner of Education shall submit to the Joint Standing Committee on Education and Cultural Affairs an initial report that contains recommendations and any proposed legislation necessary to fully implement this Part including legislation to convert school administrative districts and community school districts to the regional school unit form of governance on July 1, 2009. Following receipt and review of the initial report, the Joint Standing Committee on Education may submit legislation to the Second Regular Session of the 123rd Legislature. No later than January 31, 2009, the Commissioner of Education shall submit to the joint standing committee of the Legislature having jurisdiction over education matters a final report that contains recommendations and any proposed legislation necessary to fully implement this Part including proposed legislation to repeal the laws governing school administrative districts and community school districts. Following receipt and review of the final report, the joint standing committee of the Legislature having jurisdiction over education matters may submit legislation to the First Regular Session of the 124th Legislature.

Sec. XXXX-48. Rulemaking for efficient, high-performing districts. The Commissioner of Education shall adopt major substantive rules, as defined in the Maine Revised Statutes, Title 5, chapter 375, subchapter 2-A, to establish criteria for the identification of efficient, high-performing school districts beginning with the 2008-2009 school year. In establishing the criteria, the commissioner must be guided by the criteria used by the Maine Education Policy Research Institute in its 2007 report "The Identification of Higher and Lower Performing Maine Schools" and establish an efficiency factor for perpupil expenditures for system administration. The commissioner shall provisionally adopt the rules and submit them to the Joint Standing Committee on Education and Cultural Affairs no later than December 1, 2007.

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Private & Special Law 2007, Chapter

(LD 910, as amended by Committee Amendment "B")

An Act To Permit Public Schools in the Lower Kennebec River Area To Regionalize To Achieve Efficiency and Improve Quality

- **Sec. 1. Definitions.** For the purposes of this Act, unless the context otherwise indicates, the following terms have the following meanings.
- 1. Certificate of organization. "Certificate of organization" has the same meaning as in the Maine Revised Statutes, Title 20-A, section 1203.
- **2. District.** "District" means the state-approved unit of school administration organized by this Act.
- **3. Eligible municipalities.** "Eligible municipalities" means the City of Bath and the towns of Arrowsic, Georgetown, Phippsburg, West Bath and Woolwich.
 - 4. General laws. "General laws" means the general laws of the State.
- **5. Interim period.** "Interim period" means the period from the date of issuance by the State Board of Education of a certificate of organization for the district through and including June 30, 2008.
- 6. Participating members. "Participating members" means the eligible municipalities that have voted to accept this Act pursuant to section 21 or who subsequently join the district.
- 7. Regional school unit. "Regional school unit" has the same meaning as in the Maine Revised Statutes, Title 20-A, section 1, subsection 24-B.
- Sec. 2. Organization. Subject to the provisions of this Act, the school administrative units of the participating members are merged into and organized as a regional school unit to become operative on July 1, 2008, which shall provide public education to all public school students of the participating members under and pursuant to the terms of this Act.
- Sec. 3. Purposes. The district replaces the units of school administration of the participating members in order to improve the efficiency and quality of public education and for all other purposes described in this Act and in the general laws. The district serves as the state-approved unit of school administration to provide public education to all public school students in the district and is a regional school unit created under the provisions of this Act for purposes of the Maine Revised Statutes, Title 20-A, chapter 103-A and all other general laws.
- Sec. 4. Name; certificate of organization. Upon receipt of the voting results from the eligible municipalities on the question whether to accept this Act, the State Board of Education shall determine if the Act has been accepted by the minimum threshold of participating members under section 21 to be effective and, if so, shall issue an interim certificate of organization in accordance with the general laws

to the secretary of the school committee of each participating municipality. The board of directors elected in the interim period shall approve an official name for the district and shall file that name with the State Board of Education. The State Board of Education shall then issue an amended certificate of organization for the district that must include the official name.

- Sec. 5. Applicability of general law. The district and its board of directors are subject to and have the powers, duties, benefits and authority conferred by this Act and, to the extent not inconsistent with this Act, the Maine Revised Statutes, Title 20-A, chapter 103-A and other general laws relating to public education and applicable to regional school units.
- **Sec. 6. Effect of statewide consolidation.** Nothing contained in this Act prevents the district from being organized as a regional school unit on the same terms and conditions as the Legislature provides for regional school units throughout the State by Public Law 2007, chapter 240, Part XXXX to the extent not inconsistent with this Act.
- Sec. 7. Applicability of local charters. In the event of any inconsistency between this Act, or the general laws incorporated by reference in this Act, and a participating member's charter or ordinance, this Act or, as applicable, the general laws control, and the inconsistent charter or ordinance provision must be deemed to be amended or repealed to the extent of the inconsistency. Without limitation of this section, the amounts raised, collected and paid by the City of Bath for district assessments may not be considered expenditures of the city subject to the limitations on municipal expenditures of section 617 of the city's charter; and section 606, "School Budget Component," and other provisions of the city charter applicable to the "School Budget Component" do not apply to district assessments. The participating members shall raise, collect and pay district assessments in accordance with this Act.
- Sec. 8. Apportionment of board of directors; voting precincts. The initial method of representation is the subdistrict method of representation as described in the Maine Revised Statutes, Title 20-A, section 1252, except that the boundaries must be determined as provided in this section, and the boundaries of each subdistrict must be drawn to include residents of more than one participating member and to divide residents of each participating member between at least 2 subdistricts. Each subdistrict must be represented by one member of the board of directors, who must reside in the subdistrict. The term of each board member is 3 years, except as provided in this Act, for the purposes of staggering the terms of the initial board members by draw of lots. No later than 7 days following the effective date of this Act, the superintendents of the eligible municipalities in consultation with the school committees of the eligible municipalities shall submit to the Commissioner of Education a written boundary plan containing 9 proposed subdistricts. The commissioner shall approve that boundary plan upon determining that the proposed subdistricts are of approximately equal size as determined by the latest Federal Decennial Census or Federal Estimated Census and that the proposed district is apportioned in accordance with the principles of one person, one vote. If the commissioner determines that the submittal does not satisfy these requirements, the commissioner shall make recommendations for a revised boundary plan to be submitted in accordance with this Act. If the commissioner does not issue a determination within 14 days of a submittal, the commissioner is deemed to have approved that submittal. If one or more of the eligible municipalities does not accept this Act pursuant to section 21, the superintendents of the participating municipalities, in consultation

with the school committees of the participating municipalities, shall promptly submit to the commissioner a revised boundary plan containing 7 subdistricts instead of 9. The commissioner shall act upon the revised boundary plan in the same manner as the plan originally submitted. Because the subdistricts include more than one municipality, the elections of board members are governed to the extent applicable by the procedures of Title 20-A, section 1253 for the election of board members under Method A, subdistrict representation, except as provided in this Act for election of the initial board of directors. The election secretary, as selected under section 9, shall determine the date on which a subdistrict election must be called by the respective municipal officers and shall notify the municipal clerks of the subdistrict election date. The voting list maintained by the municipal clerk of each participating municipality must identify the subdistrict of each registered voter of the participating municipality. The registered voters of a subdistrict shall vote in the municipalities of their respective registrations. Nothing in this section prevents the district from changing its method of representation in accordance with the general laws, in which case the method of election of board members is the applicable method under the general laws, or from changing the boundaries of its subdistricts and the number of its subdistricts and board members for purposes of reapportionment or reorganization as permitted under the general laws. In the event a municipality joins or is added to the district, that municipality becomes a participating member subject to this Act.

Sec. 9. Initial board of directors; transition. The election of the initial board of directors must occur as provided under section 8, except as provided in this section. The election date for the initial board of directors must be determined by vote of a joint meeting of the school committees of the participating members after the State Board of Education has issued the certificate of organization. For purposes of establishing the election date, the school committees at the joint meeting shall establish deadlines for furnishing and filing nomination papers, so that the election may occur on or before February 1, 2008. The school committees at the joint meeting shall select an election secretary, who must be a superintendent of one or more of the participating members. The election secretary shall perform the duties of the secretary under section 8. The school committees of the participating members shall in joint meeting total the votes cast for each candidate within each subdistrict and shall immediately notify the clerks in each municipality, the candidates and the Commissioner of Education of the results of the vote, and of the date of the first meeting of the initial board of directors. The oath of office of each initial board member must be filed with the election secretary for safekeeping and delivery to the secretary of the district. The terms of office must be staggered by draw of lots as provided by the Maine Revised Statues, Title 20-A, chapter 103-A. During the interim period, the board of directors shall elect officers, hire a superintendent and prepare a budget for submission to the voters of the district for the 2008-09 fiscal year. The initial board of directors shall make such other arrangements as it considers necessary to prepare for the district to be operational July 1, 2008. The terms of the school committee members who are in office on the effective date of this Act end June 30, 2008. During the interim period, the school committees of the participating members shall cooperate with the initial board of directors for purposes of the transition. During the interim period, the initial board of directors also is authorized to file applications for school construction projects and, during the period before the initial board of directors is elected, those applications may be filed jointly by the participating members.

Sec. 10. Supermajority to close district schools. For a period of 5 years from the operative date of the district, a 2/3 vote of the board of directors is required to authorize an elementary school

within the district to be closed, unless the school building has been condemned or replaced by a school construction project approved by the district voters. The closure of a school building also is subject to any other requirements of the general laws.

- **Sec. 11. Cost sharing; changes in cost sharing.** For the purpose of local cost sharing, the provisions of the Maine Revised Statutes, Title 20-A, section 15688, subsection 3-A do not apply to the participating members. The local costs of the district must be allocated to the participating members as follows:
- 1. Valuation. One-third must be allocated based on the property fiscal capacity of each participating member;
- **2. Pupil count.** One-third must be allocated based on the most recent calendar year average pupil count of each participating member; and
- **3. Population.** One-third must be allocated based on the population of each participating member as determined by the latest Federal Decennial Census or Federal Estimated Census.

In fiscal year 2008-09, the share of local costs that the district allocates to a participating member must be reduced by the amount of funds the participating member has transferred to the district pursuant to this Act to the extent the funds are not allocated to expenditures of the participating member.

After 3 budget years, the district shall report to the joint standing committee of the Legislature having jurisdiction over education matters on its experience with determining the contributions of the participating members for local costs under this Act and on other methods of determining the contributions that might be preferable within the district. The other methods, if any, may include the results of a nonbinding election or as applicable town meeting votes in each participating municipality. The method of sharing the local costs of the district may be changed after the first 3 budget years of the district in the manner provided by the general laws, or, if the general laws at any time do not permit a change in cost sharing, by district referendum called by the board of directors.

- Sec. 12. Maintenance of state debt service subsidy. The organization of the district does not affect any state subsidy of existing debt or the relative portion of any existing debt of a participating member paid or reimbursed by the State, including lease and lease-purchase obligations, or the relative portion forgiven by the State of any school revolving renovation fund loan to a participating member.
- Sec. 13. Transfer of assets and liabilities. The transfer of assets and liabilities, including the assets and liabilities related to the Bath Regional Vocational Center, are governed by this section.
- 1. Transfer of assets. Upon issuance of a certificate of organization, the transfer of school property and assets from the participating members to the district must occur in accordance with the Maine Revised Statutes, Title 20-A, chapter 103-A. With respect to any restrictions on ownership and operation of school facilities and equipment financed with tax-exempt bonds, the district is deemed the successor to the issuer of the bonds for purposes of school administration.

- 2. District responsibility for liabilities incurred prior to effective date. For all debt issued prior to the effective date of this Act by a participating member for school construction, school renovation and school equipment, not funded directly to the participating member through state debt service subsidy, the district shall make timely payments to the participating member in amounts sufficient to meet the participating member's scheduled debt service payments. The district shall make these payments even if the district has not elected to receive a transfer of the school property funded by that debt. The district shall assume and otherwise agree to pay other contractual liabilities incurred for school purposes by a participating member prior to the effective date of this Act, including lease and lease-purchase agreements, transportation contracts and construction, architectural and other school service contracts, if any. Nothing in this Act requires a participating member or the district to renew, extend or continue any contract other than in accordance with its terms.
- 3. Completion of ongoing Bath renovation project financing. If the City of Bath issues bonds or notes in an amount not to exceed \$2,900,000 for school renovations and improvements, the district shall also make timely payments to the city in amounts sufficient to meet the city's scheduled debt service payments on those obligations. If the city has authorized the school renovation bonds but has not yet issued all of the authorized permanent bonds as of July 1, 2008, the city and the board of directors of the district shall consult with recognized bond counsel to determine whether the city or the district shall issue the permanent bonds or notes necessary to finance the completion of that project and to refund temporary notes that the city has issued in anticipation of permanent bonds for that project. In the event that bond counsel advises that the district should issue the permanent bonds, no action by the voters of the district is required. The bonds at any time outstanding for the renovation project may not exceed the amount authorized by the city except to the extent necessary to refund temporary notes on a current basis. If the district issues bonds to complete the school renovation projects begun by the city and to refund the city's temporary notes issued for that purpose, those bonds must be issued in the name of the district and otherwise must be in the form and must be subject to the procedural requirements provided by the Maine Revised Statutes, Title 20-A, chapter 103-A, except as provided by this subsection. In the event that bond counsel advises that the city should issue the permanent bonds, the district shall make timely payments to the city in amounts sufficient to meet the city's scheduled debt service payments.
- 4. Transfer of other liabilities incurred during interim period. The district may assume any other contractual liabilities of the participating members if approved by the district's board of directors during or following the interim period. An approval may not be withheld if the participating member issued the bond or entered into the contract in the normal course of its management of the schools for an essential school purpose or to replace its existing facilities and existing equipment or to keep them in a condition comparable to that on the effective date of this Act.
- 5. Exception for certain liabilities. Notwithstanding this section, the district is not required to assume or pay any contract or liability of a participating member if prior to July 1, 2008 the participating member has defaulted in or failed to satisfy a payment obligation or has recklessly or intentionally taken any action or failed to take any action constituting a material breach of its obligations under the contract or has notice of any material breach and has failed to take all reasonable steps to cure the breach.

- Sec. 14. Transfer of teachers and employees. Except as provided in subsection 1, all teachers and school employees who are employed by a participating member on June 30, 2008 must be transferred to and employed by the district as of July 1, 2008. Except as provided in subsection 2, the district shall assume all of the legal obligations and duties that the participating members owed to their employees, including but not limited to those obligations and duties arising under federal law, state law, collective bargaining agreements and individual employment contracts. It is the intent of this Act to neither decrease nor increase the rights and benefits of transferred employees or the employer.
- 1. Teachers or other employees not transferred. Teachers or other employees whose employment terminates by application of law or contract or by action of a participating member before July 1, 2008 may not be transferred.
- 2. Teachers and other employees transferred prior to completion of probationary period. Teachers and other employees who are transferred to the district prior to the completion of the applicable probationary period for their positions must have the length of their probationary period calculated from the date of their most recent date of employment by the participating member.
- 3. Membership in Maine State Retirement System participating local district plan. Membership in the Maine State Retirement participating local district plan for employees who are not teachers as defined in the Maine Revised Statutes, Title 5, section 17001, subsection 42 is limited to those who were members of the Maine State Retirement System on the effective date of this Act.
 - Sec. 15. Collective bargaining. The provisions of this section apply to collective bargaining.
- 1. District board of directors to assume duties. On July 1, 2008, the district board of directors shall assume all of the obligations, duties, liabilities and rights of the participating members for all purposes under the Maine Revised Statutes, Title 26, chapter 9-A.
- **2. Bargaining units.** Notwithstanding any other provision of law, bargaining units that existed in the participating members are merged July 1, 2008 as follows:
 - A. One bargaining unit composed of all certified teachers and other certified professional employees, excluding principals and other administrators employed by the district;
 - B. One bargaining unit composed of all secretaries and educational technicians employed by the district; and
 - C. One bargaining unit composed of all custodians and food service workers employed by the district.
- 3. Bargaining agents. Acknowledging the majority representative status of certain bargaining agents as of the effective date of this Act, the bargaining agents of the merged units that are established pursuant to subsection 2 are, on and after July 1, 2008:

- A. For the bargaining unit of teachers and other certified professionals, a local affiliate of and chartered by the Maine Education Association selected by the existing bargaining agents and the Maine Education Association by July 1, 2008;
- B. For the bargaining unit of secretaries and educational technicians, a local affiliate of and chartered by the Maine Education Association selected by the existing bargaining agents and the Maine Education Association by July 1, 2008; and
- C. For the bargaining unit of custodians and food service workers, the American Federation of State, County and Municipal Employees, or a local affiliate of and chartered by it and selected by the existing bargaining agents and the American Federation of State, County and Municipal Employees by July 1, 2008.
- **4.** Collective bargaining. If a bargaining agent identified in subsection 3 and the district mutually agree, negotiations for collective bargaining agreements between the agent and the district for the merged unit may commence July 1, 2008. Until new collective bargaining agreements are executed, prior collective bargaining agreements must be honored as provided in paragraph B. When the prior collective bargaining agreement has expired, the parties shall maintain the status quo with respect to mandatory subjects of bargaining in accordance with the Maine Revised Statutes, Title 26, chapter 9-A.
 - A. A collective bargaining agreement between the participating members and existing bargaining agents executed between the effective date of this Act and June 30, 2008 may not extend beyond August 31, 2010.
 - B. If a bargaining agent identified in subsection 3 and the district do not mutually agree to commence negotiations as provided in this subsection, any unexpired collective bargaining agreement must be honored to its expiration date unless mutually agreed to otherwise by the public employer and the bargaining agent. A collective bargaining agreement must be bargained on an interim basis for a segment of a merged bargaining unit to the extent required so that all collective bargaining agreements expire on the same date.
- Sec. 16. School advisory groups. The board of directors may establish an advisory group for each school of the district and may select parents and other residents to serve in each school advisory group.
- Sec. 17. School choice. The board of directors shall establish and from time to time amend a school choice plan to permit parents and guardians to select which public school of the district their children will attend. Any choice under a plan may be made subject to grades taught at that school, space and programming availability and other factors determined by the board of directors. Priority must be given to neighborhood students and students that reside in a participating municipality with no elementary school and then to others as the plan may specify. The board of directors may establish all guidelines and procedures to implement the school choice plan.
- Sec. 18. Existing tuition arrangements. If a student that qualifies for a public education by the district is attending a school that is not operated by the district under a paid tuition arrangement of a

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participating member in effect for the 2007-2008 school year, that student may continue to attend that school through the year of that student's graduating class under the paid tuition arrangement, and a younger sibling of that student also may attend that school under the paid tuition arrangement. In each of these cases, the district is responsible for the tuition cost in accordance with the general laws and applicable tuition agreement, if any, provided that the rate of tuition the district is required to pay does not exceed a rate computed in the same manner as the statewide average per student cost is computed on the effective date of this Act. This section applies only to an eligible municipality that approves this Act on or before November 8, 2007. The board of directors may adopt and amend from time to time a policy to determine any relationships in addition to full-sibling and half-sibling relationships that may qualify for purposes of this section.

Sec. 19. Budget format and procedure. The format and procedure for the school budget to be presented to the voters are the cost center summary budget format and the budget validation referendum procedure, or as may be otherwise required by the general laws. Separate articles or questions may be used to raise and appropriate funds for the adult education budget and other sums that are not part of the annual prekindergarten-to-grade-12 school budget. The format and procedure may only be changed to the extent, if any, permitted or required by the Maine Revised Statutes, Title 20-A, chapter 103-A.

Sec. 20. Woolwich construction project. This section applies only if the Town of Woolwich is a participating member. The costs for the Town of Woolwich's school construction project currently on the State's priority list remains the responsibility of the town during the interim period, but the town's school committee and the initial board of directors of the district have joint decision-making responsibility for that project. Department of Education and State Board of Education approvals for that project are not affected by the assumption of that project by the district, and those approvals are deemed to be approvals of the district. If the project is ready for referendum approval before July 1, 2008, the board of directors is authorized to conduct a referendum for the project and its financing by the district in accordance with the general laws. The referendum may occur during the interim period. Following the interim period, the board of directors is responsible for the financing of that project if approved by the voters of the district. The organization of the district does not affect any state subsidy of debt for this project or the relative portion of that debt paid or reimbursed by the State. The district shall give the Town of Woolwich a reduction in its assessment of the town for costs paid by the Town of Woolwich that are approved by the State Board of Education for inclusion in the project budget and incurred in anticipation of the issuance of refunding bonds for the project.

Sec. 21. Municipal balloting. The municipal officers of each eligible municipality shall submit this Act to a vote of the residents on or before November 6, 2007. Filing and publication requirements, to the extent applicable, may be shortened by the respective municipal officers to comply with this deadline. In the City of Bath, this Act must be submitted to a vote at a referendum election conducted according to the city charter and the laws governing city elections. In each of the other eligible municipalities, this Act must be submitted to a referendum at town meeting under the procedures of the Maine Revised Statutes, Title 30-A, section 2528 and any applicable municipal charter. For purposes of approving this Act, the municipal officers of each participating member shall place a question in substantially the following form before the voters:

"Do you favor joining with other schools in the lower Kennebec River area to form a regional school unit?"

The municipal officers of an eligible municipality shall file with the State Board of Education an attested return of the voting results in that municipality. The district must be organized under this Act only if the Act is accepted by a majority of the legal voters voting on the question in the City of Bath and in at least 3 of the 5 other eligible municipalities, in which case the district consists of those approving municipalities, and the eligible municipalities that have not accepted this Act are not participating members of the district by virtue of this Act.'

SUMMARY

This amendment is the minority report of the Joint Standing Committee on Education and Cultural Affairs. The amendment strikes and replaces the bill to authorize the school administrative units of the City of Bath and the towns of Arrowsic, Georgetown, Phippsburg, West Bath and Woolwich to merge into and organize as a single regional school unit to become operative July 1, 2008. The amendment provides that, upon a vote of the residents of these municipalities, the respective school administrative units become participating members of this regional school unit.

Public Law 2007, chapter 668 incorporates the following changes to clarify and improve the laws governing the formation of regional school units.

- 1. It provides that, after July 1, 2009, the definition of "school administrative unit" may only include a regional school unit, a municipal school unit, an alternative organizational structure approved by the Commissioner of Education, a kindergarten-to-grade-8 school administrative district that has not reorganized as a regional school unit, a community school district that has not reorganized as a regional school unit, a municipal or quasi-municipal district responsible for operating public schools that has not reorganized as a regional school unit, and a municipal school unit, school administrative district, community school district or any other quasi-municipal district responsible for operating public schools that forms a part of an alternative organizational structure by the Commissioner of Education.
- 2. It corrects a cross-reference for the cost center summary budget format and the budget validation referendum process that school administrative districts and community school districts must comply with for budgets developed after January 1, 2008; and it further provides that these provisions apply retroactively to January 1, 2008 as long as the retroactivity application does not affect the validity of a budget meeting or budget validation referendum called or conducted in accordance with prior law before the effective date of this Act.
- 3. It articulates, without limitation, the core functions for which a regional school unit is responsible.
- 4. It provides consistent language across the allocated and unallocated provisions in the law to clarify the budget referendum ballot question to be placed before the voters at a budget validation referendum vote.
- 5. It provides regional school unit boards with the legal authority to receive and spend state and local funds, including funds for the election of regional school unit board members and to hire a superintendent prior to the operational date of the new regional school unit on July 1, 2009.
- 6. It clarifies the rights and obligations of regional school units concerning the reassignment of teachers and other employees of the regional school unit in the transitional period from the operational date of the regional school unit until the completion of negotiations for a regional school unit-wide collective bargaining agreement.
- 7. It clarifies the "Method B" apportionment process of weighted votes for regional school unit boards.
- 8. It provides for the election and staggered terms of the initial regional school unit board.
- 9. It replaces the law authorizing the formation of a local school committee for a member municipality, provides greater guidance in delegating functions and responsibilities to local school committees, and clarifies the relationship between a regional school unit board and a local school committee that seeks to raise additional funds for an elementary school or a secondary school that is owned or managed by the member municipality.
- 10. It clarifies the financial responsibility for the preservation of school choice in a new regional school unit when a member municipality continues to provide tuition for students to attend a school outside of the new regional school unit. The provision provides that the member municipality is responsible for providing appropriations for any additional expense above the

sending regional school unit tuition rate for students who are educated outside of the regional school unit.

- 11. It clarifies the authorization provided to regional planning committees to negotiate a cost-sharing agreement for those costs of a proposed regional school unit that are in addition to the local contribution required pursuant to the Maine Revised Statutes, Title 20-A, section 15690.
- 12. It establishes the requirements for calling a budget meeting and the procedures for the budget meeting.
- 13. It clarifies and amends the budget approval and validation process provisions to:
 - A. Increase the number of days from the legislative body meeting to the referendum validation from 10 days to 14 days;
 - B. Provide that absentee ballots may not be distributed until the day after the regional school unit budget meeting;
 - C. In the event that a regional school unit budget has not been approved and validated prior to the start of the fiscal year, authorize municipalities to levy taxes based on the most recent school budget approved at the regional school unit budget meeting until a budget is validated by voters; and
 - D. Eliminate the need for 2 separate ballot questions for the budget validation referendum vote and combine information on 2 votes into one document provided with the warrant for the referendum vote.
- 14. It clarifies the assumption of existing debt that is transferred from an original education unit to a new regional school unit that is formed after July 1, 2008.
- 15. It clarifies the debt liability of the school administrative units that are members of a career and technical education region, including the disposition of debt incurred for a school construction or renovation project at a career and technical education region by the school administrative units that are members of the career and technical education region.
- 16. It removes references to "elementary" schools in the school closure provisions to clarify that secondary schools are also subject to these requirements.
- 17. It authorizes a municipal school committee to expand its membership from 5 members to as many as 7 members.
- 18. It clarifies the roles of the municipal officers and the school committee for municipal school units whose municipal charters give authority to approve the school budget to the municipal officers.
- 19. It clarifies the provisions governing tuition when there is no elementary school or no secondary school in a school administrative unit.
- 20. It clarifies the content and timing of the audit provisions.

- 21. It replaces the so-called "53.86% penalty" for any school administrative unit that fails to approve a reorganization plan on or before January 30, 2009 and to implement that plan by July 1, 2009 with a penalty that provides that the school administrative unit's full-value education mill rate pursuant to the Maine Revised Statutes, Title 20-A, section 15671-A is increased by 2% for the purpose of calculating the school administrative unit's required contribution to meet the local share of education costs established pursuant to Title 20-A, section 15688, subsection 3-A.
- 22. It repeals a unit of law, and corrects a cross-reference to it, regarding the requirement that each municipality that is a member of a new regional school unit contribute a minimum of 2 mills of the municipality's property fiscal capacity to the total cost of education of the new regional school unit.
- 23. It grandfathers the special education adjustment for so-called "minimum subsidy receivers."
- 24. It authorizes the Commissioner of Education to approve plans for alternative organizational structures under the school reorganization law. To approve a plan for an alternative organizational structure, the commissioner must find that the plan will satisfy the purposes of the school reorganization law including: consolidation of system administration; consolidation of administration of special education, transportation and business functions; adoption of a core curriculum; and adoption of consistent school policies, school calendars and collective bargaining agreements.
- 25. It permits the Commissioner of Education to authorize so-called "doughnut hole" school units that have 1,200 or fewer students and no other available reorganization partners to form a regional school unit that serves at least 1,000 students if these isolated, rural school units meet certain criteria.
- 26. It changes the deadline by which a referendum must be held to January 30, 2009 and changes dates that are linked to the referendum date by the same amount of time. The current law governing the reorganization of school administrative units requires that a referendum must be held on a proposed reorganization on or before November 4, 2008.
- 27. It provides that a kindergarten-to-grade-12 school administrative district that is reformulated as a regional school unit without dissolving the school administrative district may continue to use the same name and operate as the same legal entity; and it amends the definition of "school administrative unit" to clarify that community school districts and kindergarten-to-grade-8 school administrative districts that do not join a regional school unit may remain in operation after July 1, 2009. The current law reformulates all kindergarten-to-grade-12 school administrative districts as regional school units by July 1, 2009 but is silent on the ability of community school districts and kindergarten-to-grade-8 school administrative districts to remain operational after that date.
- 28. It directs the Department of Education to conduct a review of the results of referenda votes on proposed reorganization plans and the status of the reorganization of school administrative units as regional school units consistent with the July 1, 2009 implementation timeline. It also directs the department to develop recommendations related to the circumstances and criteria under which the Commissioner of Education could grant a waiver to a school administrative unit that has not complied with the implementation timelines, including any necessary flexibility that would provide the commissioner with the authority to adjust the timelines for complying with the law, to waive penalties or to approve an alternative plan submitted by a reorganization planning committee. It further directs the department to clarify what happens if voters of an individual

school administrative unit fail to approve a reorganization plan that results in the school administrative unit's not meeting the implementation timeline for reorganization.

SUMMARY OF KEY POINTS OF SCHOOL ADMINISTRATIVE CONSOLIDATION LAW, PL 2007, chapter 240, Part XXXX

State Policy for Effective and Efficient School Units

The law sets forth **state policy** to ensure that schools be organized as units in order to provide equitable **educational opportunities**, **rigorous academic programs**, **uniformity** in delivering programs, a greater uniformity in **tax rates**, more **efficient** and effective use of limited resources, preservation of **school choice** and maximum opportunity to deliver services in an efficient manner.

<u>All</u> school units, of whatever form and whatever size, -- SADs, CSDs and municipal school units -- small and large – must:

- (1) Work with other units to reorganize into larger, more efficient units; or
- (2) Where expansion of the unit would be impractical or inconsistent with state policy, reorganize their own administrative structures to reduce costs.

Process

To **begin the process** of forming new units, the Commissioner will convene meetings in the 26 Career and Technical Education regions to provide information, assistance and suggested alignments of school units. The Commissioner can suggest alignment of units, but local units aren't required to follow those suggestions and will ultimately pick their own partners.

Department of Education will provide **facilitators** to those who request them to help local efforts, funding for the January 2008 election and funds to help units with the **costs of transition**.

School Unit Size and Number

Existing school units should aim to form regional school units of **at least 2,500** resident students, except where geography, demographics, population density, transportation challenges and other obstacles make 2,500 impractical. Where 2,500 is impractical, the units must aim to create units of **at least 1,200 students.** Offshore islands and tribal schools are not subject to a minimum size requirement.

Legislative intent of the law is to create a maximum of **80 school units** or the number of units appropriate to achieve administrative efficiencies. The Commissioner may not refuse creation of a unit solely because it causes the number of units in the State to exceed 80.

Reorganization and Cost Reduction Plans

All plans — whether they propose consolidation or not — must show how the unit will, for FY2009 (starting July 1, 2008) reduce system administration costs, transportation, special education and facilities and maintenance expenditures in a way that doesn't affect instructional programs.

All reorganization plans are **subject to voter approval**. The Department of Education will fund an election in **January of 2008**. Proposed units must vote in January if their reorganization plans are approved in December and must vote in June of 2008 if their plans are not complete in December. The referendum question will clearly state the **penalties** that will apply if voters disapprove of the reorganization plan.

Financial Impact; Penalties

General Purpose Aid for Education will be reduced by \$36.5 million in FY2009 (beginning July 1, 2008). All units will have a reduced allocation for system administration, transportation, special education and facilities and maintenance.

Units that vote against reorganization will face additional financial impact in the form of penalties, starting on July 1, 2009. **Penalties** for units that don't form appropriate regional units by the beginning of FY 2010 include:

- 1. A 50% reduction in minimum subsidy (the special education minimum);
- 2. A further 50% reduction in system administration funds;
- 3. Less favorable consideration in approval and funding for school construction; and
- 4. Loss of eligibility for transition adjustments.

In addition, the subsidy for such a unit will be calculated at the rate of 53.86% state funding, rather than the 55% that will apply elsewhere.

A unit that votes against reorganization in one referendum can develop another reorganization plan and hold another referendum. The unit can **avoid penalties** if it approves reorganization by referendum not later than the November 2008 election and is operational within a regional unit by July 1, 2009.

Schools and School Choice

Reorganization plans **won't close schools** or displace teachers and students. Local schools can't be closed unless the regional board votes by a **2/3rds vote** AND the municipality where the school is located votes to approve the closure. If the municipality votes not to close the school that the regional board votes to close, the municipality is responsible for only the <u>added</u> cost of keeping the school open, not the entire cost. (same as current SAD law)

Every regional school unit must have a **publicly-supported high school** (which could mean either a public school or a private school that has a majority of students (at least 60%) who are publicly funded. Students **w**ho have school choice right now will continue to have **school choice** after reorganization, even if they join a regional unit that has its own high school.

Teachers and Other School Employees

Teachers and other school employees will be transferred to the new unit, and will retain their rights under collective bargaining contracts. Contracts will continue until their planned expiration dates and there will be an orderly process for continuing collective bargaining.

School Governance; Budget Transparency

Regional school units will be governed by a regional school board; representation on the Board is determined by the local communities as part of the reorganization planning process. Regional boards may create **local school committees** with locally determined powers and duties. All school units will provide **budget transparency** by using a uniform budget format and a budget validation referendum.

Other Provisions

Regional collaboration is facilitated by statutory authorization.

The Department of Education will review and critique all **unfunded state mandates** pertaining to school systems and report to the Legislature's Education Committee by December 15, 2008.

School Administration Consolidation Law - PART XXXX of LD 499 June 8, 2007

	В	С	D	Е	F	G	Н	1	J	K	L
1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
3	Administrative Units		Finch	This bill would amend the law governing the consolidation of school administrative units, which was enacted in the First Regular Session of the 123rd Legislature.	OUT					Withdrawn	
4	Administrative Units	2787	Clark	This bill would amend the law governing the consolidation of school administrative units by specifying that it is the municipality, rather than the school administrative un that is responsible for forming a reorganization planning committee. This bill would also clarify that, unless specified exceptions apply, when circumstances justify an exception to the minimum size requirement of a school administrative unit, the unit must serve at least 1,200 students.	OUT t,					LD1932 provides exception for isolated, rural units with at least 1,000 students	1-25-08 by consensus
5	Administrative Units	2851	Schatz	This bill would allow regional school units to be organized as school unions.	IN	Х		_		LD1932 "minority report"	
6	Administrative Units	3011	Miramant	This bill would allow districts to override the 2% requirement in the interests of broad local representation within regional school units.	er IN	Х				LD1932 repeals 2 mill minimum	
7	Administrative Units	3031	Percy	This bill would enact a mechanism to equalize the tax burden for education across municipalities authorized to regionalize in the lower Kennebec River area pursuant to Private and Special law 2007, chapter 25. The bill would also authorize limiting choi for students from municipalities that join the regional school unit after the initial date consolidation.	e				-	Printed as LD2028	
8	Administrative Units	3059	Hastings	This bill would specify that, for the purposes of the law governing school administration unit consolidation, a population density of less than 100 persons per square mile constitutes a justification for a proposed school unit's serving fewer than 2,000.	veOUT					LD1932 provides exception for isolated, rural units with at least 1,000 students	1-25-08 by consensus
9	Administrative Units	3062	Mills, P.	This bill would encourage the formation of a regional school unit in northwest Maine Administrative District No. 13. This bill would provide that the reorganization plan prepared by the Reorganization Planning Committee may include a cost-sharing formula applicable both to required local contributions and additional local funds based on valuation, number of pupils or other factors, and may include other cost-sharing transition provisions as determined by the Reorganization Planning Committee.	TBD	?				Potential P&SL? LD1932 permits "above EPS" cost- sharing. Contact sponsor for feedback.	Tabled; contact sponsor and seek status
10	Administrative Units	3121	Benoit	This bill would require the lower Kennebec River area regional school unit to raise an amount of revenue equal to 50% of an anticipated reduction in local tax burden for schools to offset local tax increases for education.	OUT				***	Duplicate of LD2028	

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1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
	Administrative Units	3153	Pinkham	This bill would encourage the formation of a regional school unit in northwest Maine comprised of Maine School Administrative District No. 12, Maine School Administrative District No. 13, the Town of Greenville, the Town of Shirley, Pleasant Ridge Plantation, Dennistown Plantation, Kingsbury Plantation, the Town of Beaver Cove, the Town of Caratunk, the Forks Plantation, West Forks Plantation and portions of the unorganized territory, including Rockwood. The bill would provide that the reorganization plan prepared by the Reorganization Planning Committee may include cost-sharing formula applicable both to required local contributions and additional loc funds based on valuation, number of pupils or other factors, and may include other cosharing transition provisions as determined by the Reorganization Planning Committe The bill would authorize the Commissioner of Education to approve a reorganization plan for the proposed Northwest Regional School Unit with less than 1,200 resident pupils	a al st- e,					Potential P&SL? LD1932 permits "above EPS" cost- sharing; and also provides exception for isolated, rural units with at least 1,000 students. Closely-related to LR3062 and LR3366. Contact sponsor for feedback.	Tabled; contact sponsor and seek status
12	Administrative Units	3161	McLeod	This bill would remove fiscal impediments to the consolidation of school administrati units for the communities of Bancroft, Burlington, Carroll Plantation, Chester, Drew Plantation, East Millinocket, Edinburg, Enfield, Glenwood, Howland, Lakeville, Lee, Lincoln, Lowell, Macwahoc Plantation, Mattawamkeag, Maxfield, Medford, Medway Millinocket, Passadumkeag, Reed Plantation, Seboeis Plantation. Springfield, Webste Plantation, Winn and Woodville.	•					Potential P&SL? LD1932 removes some fiscal barriers	I-25-08 by consensus
13	Administrative Units	3247	Smith, N.	This bill would change a number of provisions in the laws governing the consolidation of school administrative units in Public Law 2007, chapter 240, Part XXXX to allow for more realistic cost savings to be achieved for productive merger discussions to continuand for educational excellence to remain the top priority for school children in this States	ıe						·
14	Administrative Units	3359	Eaton	This bill would encourage the formation of Regional School Unit No. 7. This bill would provide that reorganization plan prepared by the reorganization planning committee for Regional School Unit No. 7 may include a cost-sharing formula applicable to all or a portion of the regional school unit's locally raised funds based on evaluation, number pupils or other factors, and may include other cost-sharing transition provisions as determined by the reorganization planning committee.	or	?				Potential P&SL? LD 1932 permits "above EPS" cost-sharing. Related to LR3144 (cost-sharing for MDI H.S.)	
15	Administrative Units	3366	Smith, D.	This bill would encourage the formation of a regional school unit in northwest Maine comprised of School Administrative District No. 12, School Administrative District N 13, the Town of Greenville, the Town of Shirley, Pleasant Ridge Plantation, Dennistown Plantation, Kingsbury Plantation, the Town of Beaver Cove, the Town of Caratunk, the Forks Plantation, West Forks Plantation and portions of the unorganized territory.		?				Potential P&SL? Closely-related to LR3062 and LR3153. Contact sponsor for feedback.	

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1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
16	Administrative Units	DOE02		Consider clarifying the consequences for CSDs and K-8 SADs of voting not to join a RSU (current law reconstitutes all K-12 SADs as RSUs by 7-1-09, but is silent on the ability of CSDs and K-8 SADs to remain operational after that date)	IN		X		¢	Districts must comply with intent of law and with rules (c. 125 and c. 127); review language late	
17	Administrative Units	STK28	-	Laws that govern school unions and school districts will be repealed as of 7-1-08; if municipal voters do not approve a RSU plan, then how will school unions and school districts operate? (MSMA)	OUT					Related to DOE02	1-25-08 by consensus
18	Administrative Units	FAC07		Give the Commissioner flexibility on timelines for complying with this law; authority waive penalty if approved RPC plan cannot be implemented for 7/1/09 or authority to approve a RPC alternative plan that does not meet the 1,200 minimum student numbe but was close			X			Need DOE comments on need to have flexibility to grant waivers and circumstances that warrant a waiver	
26	-	EDU01	Mitchell	Pending proposed criteria developed by DOE, provide circumstances and criteria und which the Commissioner can grant a waiver to complying with timelines	er IN		Х				EF/LM - (vote 11-0)
27	Administrative Units	FAC15		RSU board representation will leave some communities without a representative on the board that resides within their town	e OUT						1-25-08 by consensus
28	Administrative Units	RPC06		Need assistance from DOE to clarify what happens if an individual unit turns down a plan at referendum.	IN	-	X				
29	Administrative Units	RPC36		Need assistance from AG office to determine if Option D method of voting will permi board representation that does not comply with the 2% rule	t IN	X					
- 30	Appeals Process	3258	Silsby	This bill would create an appeals process under the laws governing the consolidation school administrative units for school districts that were denied approval of their proposed consolidation or alternative plan by the Commissioner of Education.		-				Need DOE comments on circumstances warranting appeals and appellate body	1-25-08 by consensus
	Budget Validation Referendum	3103	Farrington	This bill would clarify the provisions of the school district consolidation law that require municipal school budgets to be adopted using the budget validation referendum proce by making it clear that the initial budget meeting in that process is a meeting of the town or city council or other municipal legislative body as established by municipal charter and making it clear that the required use of the cost center summary budget format do not change a local charter's allocation of school budget authority between the municipal or its legislative body and the municipal school committee or school board. It would not affect the requirement that the budget be approved at a budget validation referendum.	es	Х					

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1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
32	Budget Validation Referendum	3216	Farrington	This bill would exempt those RSUs where the RSU board has approved a budget the proposes to spend less than 5% above the level of funding outlined in the essential programs and services funding model from the newly passed budget validation process until the RSU board proposes a budget that meets or exceeds that funding level.				Х			DF/EM - vote 6-5 on 1-25-08
	Budget Validation Referendum	DOE04		Provide consistency of language within all sections of the law defining the budget referendum ballot question (i.e., allocated and unallocated law)	IN		X			Include amended ballot question in "allocated" law	·
1	Budget Validation Referendum	DOE10		Recommend clarify and amending the budget approval and validation process to: (1) increase the number of days from legislative body meeting to referendum validation from 10 days to 14 days; (2) provide that absentee ballots may not be distributed until the day after the RSU budget meeting; (3) authorize municipalities to levy taxes based on most recent school budget approved by RSU board until a budget is validated by voters; and (4) eliminate need for two separate ballot question and combine information two votes into one document provided with the warrant for the referendum vote.			X			annual funds for one referendum vote under EPS allocation to each RSU (revisit later in 2nd session)	budget proposed by RSU board (vote 11- 0); EM/CH - not
	Budget Validation Referendum	EDU01	Harlow	Exempt municipal school units from the budget validation referendum process in case where the municipal charter defines roles and process for developing and approving the school budget				Х			CH/EM - adopt (vote 7-3)
	Career & Technical Education	3107	Bryant, B.	This bill would clarify the procedures for repayment of school construction debt incurred for an approved addition and renovation project at the Region 9 School of Applied Technology in Mexico, Maine. The bill would provide that in the event that t current members of Region 9 are merged into regional school units pursuant to Public Law 2007, chapter 240, Part XXXX the regional school units will have authority to assess and collect the annual debt service for the project.	IN ne		Х			Review draft of P&SL bill; and review DOE map of current CTE centers and regions	
36	Career & Technical Education	STK34		Legislature never looked at how the RSU law interacts with the CTE law; no way to appoint the cooperative board for the region or deal with boundaries and finances (MSMA)	IN		Х			DOE to study implications of reorganization on CTE centers and regions	
38	Cost-Sharing	2962	Edgecomb	This bill would allow the schools of Caribou, School Administrative District 20, Limestone, Caswell, Woodland, New Sweden and Westmanland to negotiate their ow cost-sharing formulas.	IN n	, X					
39	Cost-Sharing	2983	Walker	This bill would allow regional school units to use a cost-sharing formula other than the essential programs and services rate, as long as the alternate formula was approved in the final reorganization plan for that regional school unit.		Х					
40	Cost-Sharing	2996		This bill would authorize regional planning committees, in the course of implementing the law regarding the consolidation of school administrative units, to submit negotiate cost-sharing agreements as part of their reorganization plans.		Х					

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1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
41	Cost-Sharing	3005	Hogan	This bill would allow individual school districts to develop local cost-sharing formula that remediate or eliminate cost-sharing problems that are encountered in the effort to consolidate into an approved regional school unit.		Х	-				
42	Cost-Sharing	3015	Miramant	This bill would grant school administrative units the flexibility to develop cost-sharin formulas if the essential programs and services model does not equitably distribute costs.	g IN	X					
43	Cost-Sharing	3032	Turner	This bill would provide the Commissioner of Education the authority to approve changes to the formulas that outline the financial commitment each community must make as a member of a regional school unit. The commissioner would be able to blem student counts, municipal evaluations and any other measures considered necessary b the commissioner to ensure equity for all the municipalities of the regional school unit	y.	X	-				
44	Cost-Sharing	3104	Hayes	This bill would amend the school administrative regionalization requirements to inclu financial options for certain school units, such as Maine School Administrative Distriction. 39, to make those units more appealing partners for consolidation by not penalizing property taxpayers in the towns of any proposed regional school unit.	et	X	·				
45	Cost-Sharing		Mitchell	This bill would allow members of newly consolidated units to negotiate valuation issu with each other and would require a referendum in a budget only if it exceeds guidelines for essential programs and services.		Х				Budget referendum proposal closely- related to LR3216	
46	Cost-Sharing	3142	Nass, R.	This bill would allow the Joint Standing Committee on Education and Cultural Affairs to look at the obstacles to consolidation, which include, but are not limited to, the cost of implementing consolidation to individual school administrative units. The committee authorized to submit legislation that allows local school administrative units to develor cost-sharing agreements for regional school units to hold harmless districts that are penalized by the new consolidation and allow all partners to benefit from the cost reductions from consolidation.	is	Х					
47	Cost-Sharing	3144	Pingree	This bill would enact a cost-sharing arrangement for Mount Desert Island High Schoo		? .				Potential P&SL for cost-sharing? Contact sponsor for feedback	
	Cost-Sharing			This bill would encourage cost-sharing in Maine schools.	IN	X					
49	Cost-Sharing	3175	Saviello	This bill would allow regional school unit directors to negotiate a cost-sharing formul that includes ratios of student numbers and valuation that will distribute costs in an equitable way. The bill also allows cost-sharing formulas to be reviewed annually.	ı IN	X					LM/ out (vote
50	Cost-Sharing	3219		This bill would provide that certain municipalities that form multimunicipal regional school units will share any additional costs using the pro rata state valuation allocation method.		Х		-	-		
51	Cost-Sharing	3223	Hobbins	This bill would allow individual school districts to develop local cost-sharing formula that remediate or eliminate cost-sharing problems that are encountered in the effort to consolidate into an approved regional school unit.	s IN	Х					

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1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
	Department	3006	Saviello	This bill would require the Department of Education to cut its budget by 20% by 2009	OUT						1-25-08 by
52	Reductions			and by a total of 50% by 2010.							consensus
	Efficient, High-	2899	Sherman	The bill would expand the definition of efficient, high-performing school districts. The	e OUT			,		DOE reported on 11-	
	Performing			bill would change the current requirement that such a district contain "at least 3 schools"	l			}			exemption and give
				identified as higher-performing so as not to unfairly eliminate a district with fewer that	n					have data to develop	
				3 schools in the entire district.						new criteria to	additional year to
											form RSUs (vote 5-
					1						5); reconsider (vote 7
53										units	0)
	Efficient, High-	2929	Lundeen	This bill would amend the criteria for exceptions concerning school administrative un						DOE reported on 11-	
	Performing			consolidations for higher performing and highly efficient schools by making the choice	le					30-07 they do not	
				of having 3 higher performing schools in a district or having improved spending						have data to develop	* ,
	·			percentages and no longer requiring both.						new criteria to	
										identify efficient, high-performing	
54										units	
	Efficient, High-	EDU02	Finch	Add an exemption for efficient, high-performing school units where all schools in the	K- IN			X			EF/PE - vote 10-2
	Performing			12 school unit qualify as efficient, high-performing schools and meet the requirement							
	Ü			that its FY 2005-06 administrative spending is less than 4% of its total spending; and						·	. *
55				extend filing until August 31, 2008							
	Extend Deadlines	2797	Schatz	This bill would extend the deadlines imposed in the school administrative unit	OUT						1-25-08 by
56				consolidation requirements by 3 years.							consensus
	Extend Deadlines	2803	Cebra	This bill would extend all deadlines and the application of penalties for not meeting the	e OUT	•					1-25-08 by
57				deadlines of the consolidation plan of school administrative units.					<u> </u>		consensus
	Extend Deadlines	3221	Clark	This bill would extend the deadlines and the application of penalties for not complyin	g OUT						1-25-08 by.
				with the deadlines of the consolidation plan of school administrative units.							consensus
58											
	Extend Deadlines	3246	Pratt	This bill would move back the deadline for the finalization of the consolidation of	OUT						1-25-08 by
				school administrative units one year. The Commissioner of Education would be required							consensus
				to create a new timeline based on this new deadline, The current cost savings related t	О						
59				the consolidation of school administrative units for fiscal year 200 8-09 must be maintained.							
	Extend Deadlines	3355	Smith, D.	This bill would postpone the effects and implementation of the school district	OUT						1-25-08 by
	LARGIN Deadines	ورور	Janua, D.	consolidation law, suspend any funding of the law, halt meetings and suspend deadlin						•	consensus
60				consolitation rant, suspend any runding of the rant, half meetings and suspend deading							001100110110
	Increased Costs	2881	McFadden	This bill would prevent schools and towns joining a regional school unit from taking of	n OUT						1-25-08 by
61				more debt service than required by the State.							consensus
	Increased Costs	2958	MacDonald	This bill would require the State to reimburse a municipality that incurs increased	OUT						1-25-08 by
62				education costs solely due to school administrative consolidation.							consensus
	Increased Costs	3014	Miramant	This bill would compensate a town for any financial loss that the town may have	OUT	.					1-25-08 by
63				incurred due to school administrative consolidation.							consensus

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1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
64	Increased Costs	3041	Rosen, R.	This bill would ensure that municipalities without secondary school choice are not financially obligated by a regional school unit for expenditures that are used to suppostudent attendance at a high school other than the regional school units.	OUT t						1-25-08 by consensus
65	Increased Costs	3046	Webster	This bill would require the Department of Education to develop a mechanism that will ensure a mitigation of the tax shifting effect.							1-25-08 by consensus
66	Increased Costs	3159	Lewin	This bill would require the State to bear the costs associated with the implementation the law governing the consolidation of school administrative units.	ofOUT						1-25-08 by consensus
67	Increased Costs	3376	Babbidge _.	This bill would require that no municipality be required to pay as part of its local allocation more than twice the mill rate of any municipality within that same regional school unit and would allow a transition adjustment for a municipality adversely affected to be determined by the Department of Education.	OUT						1-25-08 by consensus
68	Labor Issues	2880	McFadden	This bill would require all schools or towns in a regional school unit to have the same labor market assessment as averaged in the State.	OUT					DOE to review implications of reorganization on LMA adjustment and report back by 3-15-08; with map	
69	Labor Issues	2967	Rosen, R.	This bill would remove the provisions of Public Law 2007, chapter 240, Part XXXX that relate to employment contracts in school administrative units that join regional school units.	TBD						
70	Labor Issues	3127	Bryant, B.	This bill would amend the law governing the consolidation of school administrative units to specifically allow a reorganization plan to include proposals to reduce teachin staffs and to close schools.	TBD g						
71	Labor Issues	3319	Lansley	This bill would establish the Department of Education as the payroll, human resources and bargaining agent for all school units. Salaries for teachers would be determined by the labor market distribution currently in place and funded by the department.							
72	Labor Issues	3326	FaircIoth	This bill would clarify the rights and obligations of regional school units concerning t reassignment of teachers and other employees of the regional school unit in the transitional period from the operational date of the regional school unit until the completion of negotiations for a collective bargaining agreement in which uniformity and consistency are achieved.	he TBD						
73	Labor Issues	DOE09		Review contract/bargaining unit requirements in PL 2007, chapter 240 with the Maine Labor Relations Board for possible clarification of process	TBD						
74	Labor Issues	STK16		Ask that you keep current employees under their existing bargaining agreement if the are transferred from one school in a new RSU into another RSU within the new RSU (MEA)					٠.		
75	Labor Issues	STK19		"As soon as practicable" needs to be seen in context of other existing statutes, so RSI board could reject collective bargaining agreement, fact finding, voluntary mediation	J TBD						

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1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
76	Labor Issues	STK20		"No displacement" language - in no case will the plan displace teachers or students; the language is being understood as a guarantee of continued employment, which is incorrect as the legally-constituted RPC board can decide to RIF teachers (MMA)	is TBD						
77	Municipal Withdrawal	2943	Pratt	This bill would allow a municipality to withdraw from a school administrative unit (i. SAD or CSD) in order to join a regional school unit.	e.,OUT					DOE to review old SAD withdrawal process and report recommendations for withdrawal process for RSUs by 3-15-08	
78	Municipal Withdrawal	3010	Miramant	This bill would allow a municipality to withdraw from a school administrative unit (i. SAD or CSD).	e.,OUT					DOE to review old SAD withdrawal process and report recommendations for withdrawal process for RSUs by 3-15-08	
79	Penalties	2798	Schatz	This bill would eliminate the penalties imposed on school districts if the districts haven't yet met all the school administrative unit consolidation requirements.	TBD						
80	Penalties	2801	Edgecomb	This bill would eliminate the penalties that exist in the school administrative unit consolidation plan for school systems that haven't met the deadlines.	TBD						
81	Penalties	2804	Cebra	This bill would waive all penalties in the school administrative unit consolidation plan	. TBD						
82	Penalties	3012	Miramant	This bill would lessen the penalties assessed on a school district that does not join a school administrative unit.	TBD						
83	Penalties	3130	Treat	This bill would address various financial issues associated with implementing school district consolidation where the districts involve both school administrative districts a municipal districts. The bill would remove financial roadblocks to fully implementing the goals of the 2007 school district consolidation laws and give districts actively working to implement their consolidation plans additional time to finalize these financial changes.							
84	Penalties	STK22		53.86% penalty seems arbitrary and unclear and prefer a clear and rational penalty (MMA)	TBD						
85	Repeal	2796	Schatz	This bill would repeal the school administrative unit consolidation requirements enactinto law in the First Regular Session of the 123rd Legislature.	edOUT						

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1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
	Repeal	2937	Weston	This bill would repeal the school district reorganization provisions enacted in Part XXXX of Public Law 2007, chapter 240. This bill would repeal all of the statutory an unallocated provisions of that part of the law that were enacted to transform existing school administrative units and school unions to the regional school unit form of governance beginning on July 1, 2009. The bill would also repeal the mandatory budg validation, the cost center summary budget form and the regional collaboration provisions that were enacted, Finally, the bill would enact each of the statutory provisions that were repealed, including statutes pertaining to the governance and financing of school administrative districts, community school districts and school							
86	D 1	2116	Cid. D	unions.	OUT						
	Repeal			This bill would repeal the school district consolidation laws.	OUT						
	Repeal Secondary School		Eaton Plowman	This bill would repeal the law requiring school districts to consolidate. This bill would provide that a regional school unit that requires a member school unit send secondary students to the secondary school of that regional school unit must accall the secondary students of that member school unit.							
90	Secondary School		Schatz	This bill would allow a regional school unit with more than one secondary school to charge municipalities that send students to those schools different tuition rates for tho secondary schools.							
91	Secondary School	3024	Greeley	This bill would provide regional school units with school choice communities to make the amount over the regional school units high school tuition a regional school unit assessment. This bill would also allow a parent to pay the tuition if the tuition funds were not approved by the municipalities. This bill would also protect a student who is already a tuition student at another school from being taken out of that school. The student would be grandfathered from the new law.				The state of the s			
94	School Choice	DOE08		School choice is an obstacle; communities that have the right to continue school choice see it as fair, but other communities that don not have school choice don't see it as fair and do not think it is fair to provide financial support for school choice of those communities within a prospective RSU partner	e IN		Х			See DOE technical proposal to clarify law	
95	Local School Committees	DOE05		Address the method by which a municipality within a regional school unit may raise money and direct spending of funds to a school serving children from kindergarten to no higher than grade 8 should be clarified	IN	Х					
97	Local School Committees	DOE07		Received requests from school districts to allow municipalities to raise additional fund for high schools in the same manner as is allowed for K-8 schools		Х					
98	Local School Committees	DOE11		Add language to clearly articulate the powers and duties of any local school committee created; define who determines those powers and duties; and how their existence and/powers and duties can be changes and by whom		X					
106	School Facilities	FAC17		SAD property issue is different, if a municipality owns all or part of a building, they d not necessarily want to turn over ownership of that facility to the new RSU	o TBD	·				Supplemental budget proposal	
115	School Facilities	RPC40		Need legal opinion regarding rights of school units to retain property that is solely or jointly owned	TBD						
117	School Facilities	RPC42		Need legal assistance regarding reversionary clauses in deeds requiring RSUs to give towns /other public entities first refusal on properties	TBD						

	В	С	D	E	F	G	Н	I	J	К	L
1	Subject	ID#	Sponsor	Proposal Summary	Status	LD1932	Cmte A	Cmte B	Cmte C	Comments	Votes
	School Facilities	RPC43		Need legal assistance on how to handle transfer of building owned by SAU, but land i	s TBD						
118				owned by the town							
1	School Facilities	STK30		Debt that was preexisting debt as of 7/1/08 may be taken on by new RSU, but if debt	s IN	X					
119				issued after 7/1/08, then there are no provisions on how to treat it							
	School Facilities	STK38		No harm in letting municipalities continue to own and operate municipally funded and							
				owned property and leasing facility for school operations and don't see that this impair	rs						
120				the goals of this legislation (MMA)							
1	Transition Issues	FAC04		Start up costs for RSUs is an issue for continued review	TBD	?				Supplemental budget	
121										proposal	
	Transition Issues	RPC09		Local funds need to be raised to fund election of new board members and hiring of a							
122				superintendent							
124	Transition Issues	RPC11		Need assistance from DOE with money for non-legal issues	TBD						
	Transition Issues	RPC24		Where will money come from to support initiation process for new RSU once it is	ΙN	X					
137				approved, new board, superintendent, and business manager are hired?							
	Transition Issues	STK33		Law is silent on providing authority for electing RSU Board members, from nomination	g IN	X					
167				papers to validating nominating papers (MSMA)							