

MAINE STATE LEGISLATURE

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1999 Annual Report
of the
State of Maine
JUVENILE JUSTICE
ADVISORY GROUP

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To
Governor Angus S. King, Jr.
and the 119th Legislature

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INTRODUCTION

The Maine Juvenile Justice Advisory Group (JJAG) is pleased to present this 1999 Annual Report to Governor Angus S. King, Jr. and the Legislature. This report covers three areas: (1) Review of the requirements of the Juvenile Justice and Delinquency Prevention Act and Maine's compliance with them; (2) Grants awarded to towns/cities/organizations and brief descriptions of the projects funded; and (3) Members of the Juvenile Justice Advisory Group.

Juvenile Justice and Delinquency Prevention Act

The Juvenile Justice and Delinquency Prevention Act was passed by Congress in 1974 to address national concerns about juvenile delinquency and youth involved in the juvenile justice system. It requires that participating states provide for an advisory group of members with training, experience or special knowledge concerning the prevention and treatment of juvenile delinquency or the administration of juvenile justice. The Maine JJAG members are appointed by the Governor for a four-year term. Board members serve in a voluntary capacity, providing input and direction to the state administrative agency (the Maine Department of Corrections) on issues concerning juvenile justice.

This marks the twenty-fifth year of Maine's participation and the establishment of the Maine Juvenile Justice Advisory Group. The JJAG's primary responsibilities include:

- (1) preparation of a state three-year juvenile justice plan
- (2) approval of juvenile justice and delinquency prevention grants made from funds provided to the state under the federal Act
- (3) monitoring of activities and accomplishments of funded state projects and
- (4) monitoring Maine's compliance with the core requirements of the Act.

The Act requires that the JJAG submit recommendations regarding that compliance to the governor and legislature annually.

Those core requirements are:

- **Deinstitutionalization of Status Offenders**
Juvenciles charged with offenses that would not be criminal if committed by an adult (such as truancy and running away) should not be placed in secure detention or correctional facilities.
- **Removal of Juveniles from Adult Jails and Lockups**
No juvenile shall be detained or confined in a jail or lockup intended for adult offenders beyond specified time limits: six hours in a Metropolitan Statistical Area (MSA) and 24 hours in other areas.
- **Sight and Sound Separation**
During the temporary period that a juvenile may be securely held in an adult jail and lockup, sight and sound contact is not permitted between the juvenile and adult inmates or trustees.
- **Disproportionate Minority Confinement**
States must reduce the proportion of juveniles who are youth of color who are detained or confined in secure facilities if such proportion exceeds the proportion such group represents in the total population.

SEP 28 2000

Maine's compliance with the four requirements

The State of Maine eliminated status offenses from its juvenile code in the early 1970's. Based on the 1998 Compliance Monitoring Report to the Office of Juvenile Justice and Delinquency Prevention, Maine was out of compliance with the jail removal requirement. However, 1999 data indicates that Maine is currently in compliance with *de minimus* exceptions. (*de minimus* exception allows states a limited number of instances of noncompliance in making a determination regarding compliance.)

Maine is currently in full compliance with the Sight and Sound Separation requirement.

As no minority group makes up 1% of Maine's juvenile population, no report on Disproportionate Minority Confinement has been required. Ethnicity data on juveniles detained and/or confined is currently being collected, as the proportion of minority youth has been growing.

Information and Advocacy

Advocacy for juveniles in the justice system is the JJAG's most important function. Their Legislative Committee monitors all pending legislation and provides testimony when appropriate. With these activities, the JJAG works to help instill public confidence in the juvenile justice system.

Funding

The Juvenile Justice and Delinquency Act provides each state with formula grants, allocated on the basis of its population under the age of 18. Each core requirement carries 25% of the funding, so Maine, in compliance with 3 of the 4 requirements, is eligible for 75% of the available grant. Funds must first be used to meet the core requirement of the Act. Once in compliance, funds may be used for a variety of juvenile justice and delinquency prevention programs and services. JJAG made 22 awards in calendar year 1999, using approximately \$311,000 of formula grant funds to support prevention, intervention, and youth oriented community policing projects.

Challenge grants for one or more of ten specific program areas are available to any state participating in the formula grant program. Maine's current allocation of \$87,000.00 funded two Challenge activities last year:

- Research around gender equity in the juvenile justice system and gender specific programming
- Funding for flexible, or "wraparound", treatment services to allow Juvenile Intensive Supervision Services caseworkers to meet the treatment needs of clients when no other resources can be found.

Title V –Incentive Grants for Local Delinquency Prevention are designated for comprehensive delinquency prevention programming at the local community level. Title V funds are allocated to the states based on population under the age of 18. Six communities have received a total of \$275,000 in the last two years for a variety of prevention projects. Maine's current allocation is \$174,000.00 under the Title V Delinquency Prevention category.

Listed on the following pages are municipalities and agencies implementing projects funded by the JJAG in the past year, including project summaries and contacts for further information.

1998/1999 Grant Awards By Program Area

I. Gender Equity Programs

<u>Agency</u>	<u>Project Title</u>	<u>Award Amount</u>	<u>Est. #Youth Svd.</u>	<u>Project Director</u>
Catholic Charities Maine Portland ME	GEMS (Gender Equity Measurement Study)	\$30,746		Paul K. Vestal, Jr. (207) 941-2855
	<i>Project Description:</i> GEMS will study data from records of girls referred to the juvenile justice system and girls receiving JISS services in 1998; conduct structured interviews with JISS clients; and review current literature regarding "best practices" in programming for girls. A report will be created summarizing the findings and listing recommendations for future girls' programming.			
Educational Skills, Inc No. Turner ME	Project Resiliency	\$26,400	8-10	Cynthia Tanous (207) 224-7911
	<i>Project Description:</i> Project Resiliency conducts pre-vocational activities designed to enhance self-esteem, assertiveness, and positive peer interactions for 8 to 10 young women currently on probation in Somerset County or otherwise identified as meeting at-risk criteria.			
Mainely Girls Rockport ME	Listening to Girls: Voices from the MYC	\$36,650		Beth O'Connor (207) 230-0170
	<i>Project Description:</i> Mainely Girls will interview girls currently incarcerated at the Maine Youth Center (MYC) as well as girls recently released from MYC. From data collected from these interviews and from data from a survey of 500 seventh and eleventh grade Maine girls, they will develop a profile of the young women being served at MYC. From this profile, a list of girls needs at the point at which they entered the youth center will be developed. The final product will be a list of services which can meet those girls' needs.			
University of Southern Maine Portland ME	Gender-Based Juvenile Justice Data Project	\$38,594		Polly Campbell (207) 626-5200
	<i>Project Description:</i> The project will analyze data profiling girls in the juvenile justice system to identify areas where stronger prevention efforts are needed, and make recommendations for gender-based practice programming consistent with best practice research.			

<u>Agency</u>	<u>Project Title</u>	<u>Award Amount</u>	<u>Est. #Youth Svd.</u>	<u>Project Director</u>
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University of Southern Maine Portland ME	Gender Equity in the Maine Juvenile Justice System	\$53,972		Polly Campbell (207) 626-5200
	<i>Project Description:</i>	This project is to implement the curriculum currently being created by the Justice for Girls Curriculum Development Project in order to raise awareness of staff who work with girls in the juvenile justice system and to provide specific strategies for implementing and creating gender-responsive programs and services.		

Department of Corrections Augusta ME	Gender Equity Research	\$3,608		Roxy Hennings (207) 287-4378
	<i>Project Description:</i>	The purpose of the project is to collect and analyze information from client records of girls who have been detained in a correctional facility to learn the types of risks they present to the community, their offense histories, demographics, and identified service needs. Info to be used to determine if there may be better ways of dealing with this offender population and to divert them from detention.		

II. Native American Program

Penobscot Nation Judicial System Old Town ME	Wabanaki Juvenile Planning Project	\$20,000		George Tomer (207) 827-5639
	<i>Project Description:</i>	The main focus of the project is to unite the tribes of Maine, to create a strategic plan that will identify the current needs of Maine's Wabanaki Youth, and to initiate a comprehensive program that will address their needs.		

III. Intervention Programs

Camden Police Department Camden ME	Juvenile Intervention Programs	\$16,000	10	Chief Terry Burgess (207) 236-3030
	<i>Project Description:</i>	To reduce acts of juvenile delinquency during the summer, this project will provide supervised community service jobs for two five-member teams of at risk youth.		

<i>Agency</i>	<i>Project Title</i>	<i>Award Amount</i>	<i>Est. #Youth Svd.</i>	<i>Project Director</i>
Catholic Charities Maine Portland ME	ALPHA ACTION Community-Based Early Intervention with At-Risk Youth <i>Project Description:</i> Project Alpha-Action is a community-based early intervention program to serve 10-12 at-risk youth within the Medomak Valley area of Knox and Lincoln Counties, by providing individualized activities in community service and career investigation, enriching recreational activities, family awareness/training sessions, and culminating in a three-day Leadership Decision Institute at Camp Kieve in Lincoln County.	\$20,915	10-12	Paul K. Vestal, Jr. (207) 941-2855
Community Service Project Rockland ME	Project JOIN: Juvenile Outreach and Information Network <i>Project Description:</i> Project JOIN will improve the availability and quality of CSP's core programming for at-risk juveniles and additionally, develop intra- and inter-agency assessment tools to evaluate and improve delinquency intervention programs.	\$16,170	60	Shannon Thompson (207) 594-2221
Dyer Associates Winthrop ME	Public Survey <i>Project Description:</i> In order to establish Maine citizens' position on current juvenile justice issues, and to identify Mainers' current thinking and feelings about the present state of juvenile justice and its future direction in Maine, Dyer Associates will conduct a telephone survey as well as one on one opinion leader interviews and present their findings in a report to the JJAG.	\$28,000		Dick Dyer (207) 377-3404
KIDS Consortium Lewiston	KIDS (Kids Involved Doing Service) in ME Washington County <i>Project Description:</i> KIDS as Planners project seeks to provide opportunities for at-risk youth in Washington County to be engaged partners with their teachers in designing projects that link academics to relevant problems and needs in their communities; develop the skills needed to be effective citizens in their schools and communities; and cultivate a sense of competence, personal worth and belonging in their schools and communities.	\$11,618	30	Francine Rudoff (207) 784-0956

<i><u>Agency</u></i>	<i><u>Project Title</u></i>	<i><u>Award Amount</u></i>	<i><u>Est. #Youth Svd.</u></i>	<i><u>Project Director</u></i>
Opportunity Farm for Boys New Gloucester ME	Summer Recreation Program	\$4,490	21	Peter B. Benham (207) 926-4532
	<i>Project Description:</i>	Expand Opportunity Farms' summer recreation program in order to prevent or reduce the drop out rate from the residential program. This will be accomplished by keeping the boys involved in a variety of educational and recreational activities.		
Town of Rangeley Rangeley ME	TRUST (To Reach Ultimate Success Together)	\$6,602	5	Janice Freeman (207) 864-4397
	<i>Project Description:</i>	Summer youth offender support group that meets twice weekly with a youth worker, under the supervision of a substance abuse counselor to build protective factors (self-acceptance, positive relationships, decision making abilities, healthy alternatives to using drugs) and enhance refusal skills.		
Department of Corrections Augusta ME	JISS Wraparound Services	\$60,000		Roxy Hennings (207) 287-4378
	<i>Project Description:</i>	Program to purchase services for juveniles being served by the JISS program to assure that the juvenile's case plan could be implemented. Examples include, but are not limited to: individual counseling, clothing, summer camp, mentors, transportation, calling card, summer school, security deposit, foster care, tutoring, and computer art materials.		
Department of Corrections Augusta ME	JISS Wraparound Services	\$50,000		Roxy Hennings (207) 287-4378
	<i>Project Description:</i>	Program to purchase services for juveniles being served by the JISS program to assure that the juvenile's case plan could be implemented. Examples include, but are not limited to: individual counseling, clothing, summer camp, mentors, transportation, calling card, summer school, security deposit, foster care, tutoring, and computer art materials.		

<i>Agency</i>	<i>Project Title</i>	<i>Award Amount</i>	<i>Est. #Youth Svd.</i>	<i>Project Director</i>
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Department of Corrections Augusta ME	Juvenile Intensive Supervision Services	\$175,000		Roxy Hennings (207) 287-4378
	<i>Project Description:</i> Juvenile Intensive Supervision Services is a model for effective supervision of juvenile offenders in their own communities, whether before or after trial or after release from the Maine Youth Center.			

Department of Corrections Augusta ME	Juvenile Intensive Supervision Services	\$4,500		Roxy Hennings (207) 287-4378
	<i>Project Description:</i> Juvenile Intensive Supervision Services is a model for effective supervision of juvenile offenders in their own Communities			

IV. Innovative Local Law Enforcement and Community Policing Programs (ILLECP)

Hampden Police Department Hampden ME	Hampden Juvenile Resolution Team	\$11,196	24/yr	Officer Christian Bailey (207) 862-4000
	<i>Project Description:</i> Community based juvenile diversion program designed to be an alternative to the juvenile justice system by involving community members, investigating officer, the victim, and the offender in resolving cases prior to juvenile intake.			

Town of Old Orchard Beach Old Orchard ME	CanTeen Youth Support Center	\$22,355	100	Brenda Jones (207) 934-5714
	<i>Project Description:</i> CanTeen Youth Support Center will be a youth facility, located in downtown Old Orchard Beach to provide activities and support services for area youths between the ages of 13 and 18 during the summer months.			

<u>Agency</u>	<u>Project Title</u>	<u>Award Amount</u>	<u>Est. #Youth Svd.</u>	<u>Project Director</u>
Town of Rangeley Rangeley ME	Rangeley Area Community Policing Support Proposal	\$12,599	20	Janice Freeman (207) 864-4397
	<i>Project Description:</i> The Rangeley Area Community Policing Support has two parts. I. KAPUT - An "explorer-type" program that targets youth, ages 10-15 years, to develop the skills and abilities to participate in a police bike patrol during summer, daylight hours and to continue the implementation of this team into the school year. II. To develop a community service database and provide community service training and organizational support for the Juvenile Resolution Committee.			
Town of Windham Windham ME	S.M.A.R.T. Police Project	\$13,030	300+	Chief Richard B. Lewsen, Jr. (207) 892-2525
	<i>Project Description:</i> The SMART Police Project, in a partnership of police, parks and recreation, and social services creates an avenue to facilitate summer programming for at-risk youth of low-income families. The continuation of the Dare to Adventure program and creation of a teen center/skate park is a proactive approach to give youth positive alternatives to negative risk taking behaviors.			
Mission Possible Teen Center Westbrook ME	Summer Youth Outreach Coordinator	\$12,820	60	Chris Trout (207) 854-2800
	<i>Project Description:</i> This project seeks to address the prevention, control, and response to juvenile offenses in Westbrook, Maine including violence, vandalism, trespassing, substance abuse and other destructive and self-destructive juvenile behaviors through provision of summer programming at Mission Possible Teen Center in collaboration with the Westbrook Police Department.			
<u>V. Prevention Programs</u>				
Town of Gorham Gorham ME	School-based Stabilization Cooperative	\$100,000	275	Barbara McHugh (207) 693-6221
	<i>Project Description:</i> The School-Based Stabilization Cooperative seeks to coordinate efforts to stabilize youth who are at risk of being involved with the criminal justice system and/or those already involved that need to re-enter the school community in the towns of Gorham, Windham, Casco, Naples, Sebago, and Bridgton.			

<i>Agency</i>	<i>Project Title</i>	<i>Award Amount</i>	<i>Est. #Youth Svd.</i>	<i>Project Director</i>
Jobs for Maine Graduates Farmingdale ME	Step Up Possibility Program	\$26,134	70-80	Philip L. Thibodeau (207) 582-0924
	<i>Project Description:</i>	Jobs for Maine Graduates provides students at risk of dropping out of school with the motivation and skills they need to stay in school, graduate and become productive citizens through various classroom, career association, community service, and employer awareness activities.		
KIDS Consortium Lewiston ME	KIDSCAN	\$10,000	40	Fran Rudoff (207) 784-0956
	<i>Project Description:</i>	KIDSCAN project adapts the KIDS as Planners model to alternative education settings. KIDS as Planners is an educational strategy which involves students in working to solve real-life problems and issues in their communities as part of their academic curriculum.		
Piscataquis County Extension Dover-Foxcroft ME	Life Jackets	\$11,675	40	John E. Pullen (207) 564-8956
	<i>Project Description:</i>	Life Jackets consists of a signed contract between youth, parents, and youth coordinator that requires participants work with trained peer helpers over a 6-month schedule. Emphasis is placed on self-esteem, self-confidence, team building, problem solving and decision making. Youth participate in selected community services, a weekly peer help group, rope courses and a seven-day canoe expedition.		
MSAD #20 Fort Fairfield ME	Aroostook Teen Mentoring Program	\$16,688	43	Richard Ayre (207) 768-9450
	<i>Project Description:</i>	The Aroostook County Mentoring Program focuses on the prevention of recidivist crime among first and second time nonviolent offenders between the ages of 11 and 17. The program consists of two primary elements: 1.) a ten-week curriculum designed to develop decision making skills and 2.) providing a mentor to work with his/her juvenile in the process of developing those skills.		

<u>Agency</u>	<u>Project Title</u>	<u>Award Amount</u>	<u>Est. #Youth Svd.</u>	<u>Project Director</u>
Opportunity Farm for Boys New Gloucester ME	Mainstay	\$15,000	21	Ronald Scott (207) 926-4532
	<i>Project Description:</i> Education program to reduce the risk of dropouts at Opportunity Farm for Boys. The program will encompass three consecutive, 12-week units - fall, winter and spring, with meetings once per week and one weekend trip per unit.			
Oxford County So. Paris ME	Oxford County Adventure Bound	\$15,000	20	Lloyd Herrick (800) 733-1421
	<i>Project Description:</i> Oxford County Adventure Bound Program is an adventure-based counseling/community service program for at-risk adolescents in the towns of Oxford County. The program will select 20 participants who for a year will attend adventure based activities and one community service project each month.			
Pine Tree Council BSA Portland ME	Stay In/At School	\$23,190	12	Tom Doherty (207) 797-5252
	<i>Project Description:</i> This dropout prevention program will utilize adventure programming to engage and retain 12 youth participants from the Sacopee Valley High School in Hiram, ME.			
Town of York York ME	Community Asset Builders (CAB) Project for Southern York County	\$85,000	230+	Diane Brandon (207) 363-7172
	<i>Project Description:</i> Community Asset Builders of Southern York County (CAB) works with Maine Communities for Children to increase access and use of the "five fundamental resources" in a five town region in order to support development of strengths (assets) in at-risk children/youth as well as the general population. The focus is on mentoring, safe places, structured activities (especially the arts) and life skills.			

<u>Agency</u>	<u>Project Title</u>	<u>Award Amount</u>	<u>Est. #Youth Svd.</u>	<u>Project Director</u>
Yes! To Youth Portland ME	Mentor Program	\$20,000	176	Dudley Davis (207) 780-4104
	<i>Project Description:</i>	YES! To Youth is a program designed to deliver constructive educational experiences for students in grades 5-12. Students are given the opportunity to solve "real world" problems in an "applied learning" environment in order to serve as a prevention mechanism against violence, alcohol and drug abuse; and improve academic performance.		
Town of Washburn Washburn ME	Primary Prevention Program	\$25,000	48	Alan Morris (207) 455-4079
	<i>Project Description:</i>	Prevention program which targets students at risk of school failure and helps school communities address the needs of those students by providing them with alternative approaches to school success.		
Town of Windham Windham ME	Building the Windham Framework	\$23,138	0	Mark Robinson (207) 892-1905
	<i>Project Description:</i>	The "Building the Windham Framework" project brings together the Windham Recreation Department, Paul Petzoldt Leadership School and PRIDE Alternative School to begin construction of a framework of long lasting programs through community support that will increase developmental assets in Windham's identified "at-risk" youth.		
Town of Rangeley Rangeley ME	Rangeley Area Community Local Delinquency Prevention Proposal	\$14,495	30	Janice Freeman (207) 864-4397
	<i>Project Description:</i>	The Rangeley Youth Center is to provide a safe and structured environment for middle and high school students while building developmental assets that are lacking in youth of the community.		

<u>Agency</u>	<u>Project Title</u>	<u>Award Amount</u>	<u>Est. #Youth Svd.</u>	<u>Project Director</u>
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City of Portland
Portland ME

FLIP Fatherhood Leadership
Involvement Project

\$37,367

Layne Gregory
(207) 874-8787

Project Description: The Fathers' Leadership Project seeks to establish local data on barriers to improved father involvement and to establish and train a core group of fathers of school age children to improve their effectiveness as parents.

MSAD #49
Fairfield ME

Mentoring Program for At Risk
Students

\$15,000

8

James Carey
(207) 453-4240

Project Description: Program provides extended school day services for 8-12 at-risk elementary students for : development of social skills, improved student/parent relationship, study skills/habits; facilitation of project planning and completion skills; and provision of a supervised environment for "latch-key" students in the school setting after official school hours.

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