

# MAINE STATE LEGISLATURE

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MAINE  
LEGISLATIVE RESEARCH  
COMMITTEE

1957-1958

AUTHORITY, RULES  
AND ASSIGNMENTS

NO. 1000  
NO. 1000  
CONTINUED

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NO. 1000  
CONTINUED

State of Maine

Ninety-Eighth Legislature

LEGISLATIVE RESEARCH COMMITTEE

From the Senate:

Miles F. Carpenter, Skowhegan, Vice Chairman

William R. Cole, Liberty

Earl W. Davis, Harrison

Alton A. Lessard, Lewiston

Clarence W. Parker, Sebec

Norman R. Rogerson, Houlton

J. Hollis Wyman, Milbridge

From the House:

Rodney E. Ross, Jr., Bath, Chairman

Harold Bragdon, Perham

Dana W. Childs, Portland

Lucia M. Cormier, Rumford

Albert W. Emmons, Kennebunk

Robert W. Maxwell, Winthrop

Robert G. Wade, Auburn

Ex Officio:

Joseph T. Edgar, Bar Harbor,  
Speaker of the House

Robert N. Haskell, Bangor,  
President of the Senate

Director:

Samuel H. Slosberg, Gardiner

Assistant Director:

Samuel S. Silsby, Jr., Augusta

LEGISLATIVE RESEARCH COMMITTEE

REVISED STATUTES 1954, CHAPTER 10

SECTIONS 24-27, AS AMENDED

Sec. 24. Legislative Research Committee; membership. The Legislative Research Committee, as heretofore established, shall consist of 7 Senators to be appointed by the President of the Senate, and 7 Representatives to be appointed by the Speaker of the House of Representatives during each regular session. The President of the Senate and the Speaker of the House of Representatives shall be members ex officio. The Committee shall elect a chairman who shall serve as such at the pleasure of the Committee. (1955, c. 381.)

Sec. 25. Term of office; vacancies. Members of the Committee shall hold office from the date of their appointment until the final adjournment of the next succeeding regular session of the Legislature following their appointment. Any vacancy arising in the membership from the Senate shall be filled by the President of the Senate and any vacancy arising in the membership from the House of Representatives shall be filled by the Speaker of the House of Representatives.

Sec. 26. Authority; studies; purposes. The Committee shall have authority:

I. To collect information concerning the Government and general welfare of the State;

II. To examine the effects of constitutional provisions and previously enacted statutes and recommend amendments thereto;

III. To study the possibilities for consolidation in State Government, for elimination of all unnecessary activities and of all duplication in office personnel and equipment, and for the coordination of departmental activities, and for methods of increasing efficiency and economy;

IV. To assist the Legislature in the proper performance of its constitutional functions by providing its members with impartial and accurate information and reports concerning the legislative problems which come before it, which information may be obtained by independent studies or by cooperation with and information from similar agencies in other states as to the practice of other states in dealing with similar problems;

V. The Committee shall meet as often as may be necessary to perform its duties and, in any event, shall meet at least once in each quarter. Six members shall constitute a quorum and a majority thereof shall have authority to act in any matter falling within the jurisdiction of the Committee. The Committee may hold either public or private hearings at its discretion and may hold executive sessions, excluding all except members of the Committee. At any public hearing, witnesses who testify, whether summoned or not, shall be subject to cross-examination at the will of any interested party or his attorney. In such public hearings, at the request of any interested party or his attorney, common law or statutory rules of evidence shall apply and the Attorney General or any attorney in his Department designated by him shall, at the request of the Committee or such interested party or his attorney, be present at such public hearings and shall rule on the admissibility of any evidence;

VI. In the discharge of any duty herein imposed the Committee shall have the authority to administer oaths, issue subpoenas, compel the attendance of witnesses and the production of any papers, books, accounts, documents and testimony, and to cause the deposition of witnesses, either residing within or without the State, to be taken in the manner prescribed by law for taking depositions in civil actions in the Superior Court. In case of disobedience on the part of any person to comply with any subpoena issued in behalf of the Committee, or on the refusal of any witness to testify to any matters regarding which he may be lawfully interrogated, it shall be the duty of the Superior Court of any county, or of the judge thereof, on application of a member of the Committee, to compel obedience by proceedings for contempt, as in the case of disobedience of the requirements of a subpoena issued from such court or a refusal to testify therein. Each witness who appears before the Committee by its order, other than a State officer or employee, shall receive for his attendance the fees and mileage provided for witnesses in civil cases in courts of record, which shall be audited and paid upon the presentation of proper vouchers sworn to by such witness and approved by the secretary and chairman of the Committee;

VII. The Legislative Research Committee shall appoint a qualified Director of Legislative Research. He shall be chosen without reference to party affiliations, and solely on the ground of fitness to perform the duties of his office. He shall be well versed in economics, in political science and law, and in methods of research. He shall hold office for a term of 6 years from the date of his appointment and until his successor has been appointed and qualified. He shall receive a salary of \$9,000 per year and any necessary traveling expenses; (1955, c. 473, §1. 1957, c. 418, §1.)

VIII. Appropriations for carrying out the purposes of sections 24 to 27, inclusive, shall be made biennially by the Legislature;

IX. Each State Department shall furnish to the Legislative Research Committee such documents, material or information as may be requested by the Committee or by the Director of the Legislative Research Committee;

X. Each officer, board, commission or department of State Government shall make such studies for the Committee as it may require and as may be reasonably made without derogating from its chief functions and duties;

XI. The Governor may from time to time send the Committee messages containing his recommendations for legislation and explaining the policy of the administration;

XII. The Committee shall keep minutes of matters considered and votes taken at its meetings and shall make reports to the Legislature on all matters which come before the Committee, the actions taken thereon, and the progress made in relation thereto;

XIII. Reports of the Committee may be made from time to time to members of the Legislature and to members of the incoming Legislature and to the public and a final report shall be made to the Legislature not later than during the 1st week of each regular session;

XIV. The members of the Committee shall be compensated for the time spent in attendance at meetings of the Committee and of its duly constituted subcommittees, and when engaged in performance of duties under the instructions of the Committee and authorization by its chairman at the rate of \$10 per day and actual expenses incurred; provided, however, that no compensation shall be paid hereunder for attendance at any meeting of the Committee held while the Legislature is in session. (1955, c. 473, §1.)

Sec. 27. Certain specific functions and services of the Director. The Director shall perform the following functions and duties:

I. Provide a comprehensive research and reference service on legislative problems;

II. Prepare reports setting forth the political, social and economic effects of legislation enacted, or proposed to be enacted, in this State or elsewhere, when so directed by the Legislative Research Committee or by either or both branches of the Legislature;

III. Assist and cooperate with any interim legislative committee or other agency created by the Legislature or appointed by the Governor;

IV. Upon request, assist any agency appointed to revise the Statutes of the State or any portion thereof, and at the direction of such agency, to consolidate, revise and clarify the statutes of the State;

V. To furnish to the members of the Legislature the assistance of expert draftsmen qualified to aid the Legislature in the preparation of bills for introduction into the Legislature. During regular sessions of the Legislature he shall perform such duties in addition to those provided for in sections 24 to 27, inclusive, as the Legislature shall direct;

VI. Prepare and index for printing as promptly as possible after the adjournment of each session the session laws thereof, which compilation shall include all acts and resolves which the Legislature has adopted during the session and which have received the approval of the Governor, when such approval is necessary, and any other material of a general nature that the Committee may determine;

Immediately after each session of the Legislature to distinguish private and special laws from the public laws, and to cause cumulative tables to be prepared showing what general statutes have been affected by subsequent legislation in such manner as to furnish ready reference to all such changes in the statutes and in addition thereto shall make a complete index of the public laws of the State passed since the last revision of the statutes. The tables and index so prepared shall be printed in the official edition of the laws of the State;

VII. After each session of the Legislature, to cause the public laws enacted thereat to be printed on good paper and in suitable type and to distribute the same within the State to all citizens thereof making a request therefor;

VII-A. After each session of the Legislature to cause to be published cumulative pocket supplements of the volumes of the Revised Statutes, and any replacement or recompiled volumes thereof, which shall contain an accurate transcription of all public laws, the material contained in the next preceding pocket supplement, complete and accurate annotations to the statutes, appendix and other material accumulated since the publication of the next preceding pocket supplement and a cumulative index of said material. (1955, c. 463, §1.)



VIII. After each session of the Legislature to prepare a report inserting in their proper places in the Revised Statutes public laws enacted since the last revision of the statutes, and after each subsequent session of the Legislature to prepare and file a report supplementing the report so that such reports and supplements thereto shall form the basis of the next revision of the statutes, such reports to be made to the Secretary of State;

IX. After each session of the Legislature to prepare a report to the Legislature recommending legislation that will keep the statutes continuously revised and to file this report with the Secretary of the Senate on or before January 1st immediately preceding each biennial session of the Legislature;

X. The offices of the Director shall be kept open during the time provided for other State offices, and when the Legislature is in session at such hours, day and night, as are most convenient for legislators;

XI. The Director shall appoint, with the approval of the Legislative Research Committee, an Assistant Director and such technical assistants, and shall appoint, subject to the provisions of the Personnel Law, such clerical assistants, as may be necessary to carry out the provisions of sections 24 to 27, inclusive. (1955, c. 463, §1. 1957, c. 397, §5.)

## RULES

### LEGISLATIVE RESEARCH COMMITTEE

(Adopted July 16, 1957)

Rule 1. Regular meeting dates. Regular meetings of the Committee shall convene on the second Tuesday of each calendar month, unless otherwise ordered by the Chairman or by two-thirds vote of those present at a previous meeting.

Rule 2. Regular meeting hours. The Committee shall convene each day at 1:30 P. M. unless otherwise ordered by the Chairman.

Rule 3. Official meeting place. The Judiciary Room of the State House shall be the official meeting place of the Committee.

Rule 4. Special meetings. Special meetings of the Committee may be held at such times as the Chairman may determine.

Rule 5. Notice of special meetings. The Director, upon the request of the Chairman shall issue written calls for all special meetings of the Committee. The call shall give the date and time of the meeting and such other information as the Chairman may direct.

Rule 6. Subcommittee meetings. The Director upon the request of the Chairman of a Subcommittee shall issue written calls for a meeting of the Subcommittee. The call shall give the date, and time of the meeting, and such other information as the Chairman may direct.

Rule 7. Meetings public. All meetings of the Committee and Subcommittees shall be public, except for executive sessions of the Committee or Subcommittees.

Rule 8. Minutes of meetings. The Director shall maintain an accurate, permanent record of all minutes and proceedings of the Committee and Subcommittees.

Rule 9. Order of business. The regular order of business of the Committee shall be:

- (a) Call to order.
- (b) Roll call.
- (c) Reading and correction of minutes.
- (d) Reading of communications.
- (e) Original motions.
- (f) Reports of Subcommittees.
- (g) Committee meeting.

Rule 10. Rules of order. The proceedings of the Committee shall be conducted in accordance with Robert's Rules of Order, except as otherwise specified in these rules.

Rule 11. Naming of Subcommittees. All Subcommittees shall be named by the Chairman and shall consist of not less than 3 members.

Rule 12. Appointment of Chairman and Vice-Chairman. The Committee shall select a Chairman, who shall preside at all meetings of the Committee when present. The Committee shall select a Vice-Chairman, who shall act as Chairman in the absence of the Chairman. The Vice-Chairman shall not be a member of the same branch of the Legislature as the Chairman.

Rule 13. Progress reports. Each Subcommittee may make a progress report on the matters referred to it at the regular meetings of the Committee. When a Subcommittee reports progress, a member of the Subcommittee may read or explain the report, and the Committee may immediately consider the information, facts and opinions presented in the report and may instruct the Subcommittee regarding its further action. Progress reports shall be of such a nature as to inform other members of the Committee of the problems involved and the possible solutions which might be considered.

Rule 14. Final reports. Each Subcommittee shall present a written, final report on the matters referred to it on or before the regular meeting of the Committee in October during the year the Legislature is not in regular session.

Rule 15. Expense accounts-subcommittees. The members of a Subcommittee shall incur no expenses in connection with Committee business except upon the approval of the Committee Chairman.

Rule 16. Release of information. Statements to the press or public relative to Committee matters shall not be made except by the Chairman or by those members authorized by him.

Rule 17. Change of rules. These rules may be altered, suspended or amended upon a two-thirds vote of the Committee present and voting.

ASSIGNMENTS

LEGISLATIVE RESEARCH COMMITTEE

1957-1958

1. DAYLIGHT SAVING TIME:  
Committee as a Whole
2. DISTRICT COURT SYSTEM:  
Alton A. Lessard, Chairman  
Robert N. Haskell  
Dana W. Childs  
Albert W. Emmons  
Robert G. Wade
3. EMPLOYMENT RECRUITMENT AND RETENTION  
AT STATE MENTAL INSTITUTIONS:  
Committee as a Whole
4. FEDERAL FLOOD INSURANCE PROGRAM:  
J. Hollis Wyman, Chairman  
Miles F. Carpenter  
Clarence W. Parker  
Harold Bragdon  
Lucia M. Cormier
5. FEDERAL INTERSTATE HIGHWAY SYSTEM:  
Committee as a Whole
6. FREEDOM OF ACCESS TO PUBLIC RECORDS:  
Miles F. Carpenter, Chairman  
Earl W. Davis  
J. Hollis Wyman  
Robert N. Haskell  
Joseph T. Edgar  
Albert W. Emmons  
Robert W. Maxwell
7. LAWS RELATING TO EMPLOYMENT AND SUPERVISION OF  
JOURNEYMEN PLUMBERS AND APPRENTICE ELECTRICIANS:  
Earl W. Davis, Chairman  
Alton A. Lessard  
J. Hollis Wyman  
Dana W. Childs  
Rodney E. Ross, Jr.

8. LEGISLATIVE PROCEDURES:
- Lucia M. Cormier, Chairman  
 Robert N. Haskell  
 Joseph T. Edgar  
 Albert W. Emmons  
 Robert G. Wade
9. PROBLEMS OF THE UNINSURED MOTORIST:
- William R. Cole, Chairman  
 Miles F. Carpenter  
 Earl W. Davis  
 Clarence W. Parker  
 Harold Bragdon
10. SMALL LOAN STATUTES:
- Robert G. Wade, Chairman  
 Alton A. Lessard  
 Norman R. Rogerson  
 Dana W. Childs  
 Albert W. Emmons
11. STATE VOCATIONAL EDUCATIONAL INSTITUTES:
- Robert W. Maxwell, Chairman  
 Clarence W. Parker  
 Norman R. Rogerson  
 Harold Bragdon  
 Lucia M. Cormier
12. UNFAIR TRADE PRACTICES:
- Rodney E. Ross, Jr., Chairman  
 William R. Cole  
 Alton A. Lessard  
 Joseph T. Edgar  
 Robert G. Wade
13. USE TAX COLLECTION:
- Miles F. Carpenter  
 Earl W. Davis  
 Alton A. Lessard  
 Joseph T. Edgar  
 Dana W. Childs
14. VOTING PRIVILEGE OF CIVILIANS  
 RESIDING ON FEDERAL PROPERTY:
- Harold Bragdon, Chairman  
 William R. Cole  
 Norman R. Rogerson  
 Robert W. Maxwell  
 Rodney E. Ross, Jr.

COMMITTEE ASSIGNMENTS

LEGISLATIVE RESEARCH COMMITTEE

1957-1958

|                     |          |  |
|---------------------|----------|--|
| Bragdon, Harold     | Chairman | Voting Privilege of Civilians Residing on Federal Property                                     |
|                     | Member   | Federal Flood Insurance Program  |
|                     | Member   | Problems of the Uninsured Motorist   |
|                     | Member   | State Vocational Educational Institutes  |
| Carpenter, Miles F. | Chairman | Freedom of Access to Public Records  |
|                     | Member   | Federal Flood Insurance Program  |
|                     | Member   | Problems of the Uninsured Motorist   |
|                     | Member   | Use Tax Collection   |
| Childs, Dana W.     | Member   | District Court System  |
|                     | Member   | Laws Relating to Employment and Supervision of Journeymen Plumbers and Apprentice Electricians |
|                     | Member   | Small Loan Statutes  |
|                     | Member   | Use Tax Collection   |
| Cole, William R.    | Chairman | Problems of the Uninsured Motorist   |
|                     | Member   | Unfair Trade Practices   |
|                     | Member   | Voting Privilege of Civilians Residing on Federal Property                                     |
| Cormier, Lucia M.   | Chairman | Legislative Procedures   |
|                     | Member   | Federal Flood Insurance Program  |
|                     | Member   | State Vocational Educational Institutes  |
| Davis, Earl W.      | Chairman | Laws Relating to Employment and Supervision of Journeymen Plumbers and Apprentice Electricians |
|                     | Member   | Freedom of Access to Public Records  |
|                     | Member   | Problems of the Uninsured Motorist   |
|                     | Member   | Use Tax Collection   |
| Edgar, Joseph T.    | Member   | Freedom of Access to Public Records  |
|                     | Member   | Legislative Procedures   |
|                     | Member   | Unfair Trade Practices   |
|                     | Member   | Use Tax Collection   |
| Emmons, Albert W.   | Member   | District Court System  |
|                     | Member   | Freedom of Access to Public Records  |
|                     | Member   | Legislative Procedures   |
|                     | Member   | Small Loan Statutes  |
| Haskell, Robert N.  | Member   | District Court System  |
|                     | Member   | Freedom of Access to Public Records  |
|                     | Member   | Legislative Procedures   |

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|                      | Member   | Voting Privilege of Civilians Re-<br>siding on Federal Property                                      |
| Lessard, Alton A.    | Chairman | District Court System  |
|                      | Member   | Laws Relating to Employment and<br>Supervision of Journeymen Plumbers<br>and Apprentice Electricians |
|                      | Member   | Small Loan Statutes  |
|                      | Member   | Unfair Trade Practices   |
|                      | Member   | Use Tax Collection   |
| Maxwell, Robert W.   | Chairman | State Vocational Educational Institutes  |
|                      | Member   | Voting Privilege of Civilians Re-<br>siding on Federal Property                                      |
|                      | Member   | Freedom of Access to Public Records  |
| Parker, Clarence W.  | Member   | Federal Flood Insurance Program  |
|                      | Member   | Problems of the Uninsured Motorist   |
|                      | Member   | State Vocational Educational Institutes  |
| Rogerson, Norman R.  | Member   | Small Loan Statutes  |
|                      | Member   | State Vocational Educational Institutes  |
|                      | Member   | Voting Privilege of Civilians Re-<br>siding on Federal Property                                      |
| Ross, Rodney E., Jr. | Chairman | Unfair Trade Practices   |
|                      | Member   | Laws Relating to Employment and<br>Supervision of Journeymen Plumbers<br>and Apprentice Electricians |
|                      | Member   | Voting Privilege of Civilians Re-<br>siding on Federal Property                                      |
| Wade, Robert G.      | Chairman | Small Loan Statutes  |
|                      | Member   | District Court System  |
|                      | Member   | Legislative Procedures   |
|                      | Member   | Unfair Trade Practices   |
| Wyman, J. Hollis     | Chairman | Federal Flood Insurance Program  |
|                      | Member   | Freedom of Access to Public Records  |
|                      | Member   | Laws Relating to Employment and<br>Supervision of Journeymen Plumbers<br>and Apprentice Electricians |
|                      | Member   | Problems of the Uninsured Motorist   |

DIRECTORY

1957-1958

Rep. Harold Bragdon, Perham  
Mailing address-R. #1, Washburn, Maine  
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Sen. Miles Carpenter, Skowhegan  
Mailing address-15 Coburn Avenue, Skowhegan, Maine  
Home address-25 Madison Avenue, Skowhegan, Maine  
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Rep. Dana W. Childs, Portland  
Mailing address-166 Beacon Street, Portland, Maine  
Business address-650 Forest Avenue, Portland, Maine  
Telephone (Home) SP 4-0024 Telephone (Business) SP 5-2062.

Sen. William R. Cole, Liberty  
Mailing address-Liberty, Maine  
Telephone-Washington 10-15.

Rep. Lucia M. Cormier, Rumford  
Mailing address-19 Congress Street, Rumford, Maine  
Home address-237 Franklin Street, Rumford, Maine  
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Sen. Earl W. Davis, Harrison  
Mailing address-Harrison, Maine  
Telephone (Home) JU 3-2393 Telephone (Business) JU 3-2222.

Rep. Joseph T. Edgar, Bar Harbor  
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Rep. Albert W. Emmons, Kennebunk  
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Home address-68 Summer Street, Kennebunk, Maine  
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Sen. Robert N. Haskell, Bangor  
Mailing address-33 State Street, Bangor, Maine  
Telephone (Home) 2-8590 Telephone (Business) 5621.

Sen. Alton A. Lessard, Lewiston  
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Home address-6 White Street, Lewiston, Maine  
Telephone (Home) 2-3397 Telephone (Business) 4-5733.

Rep. Robert W. Maxwell, Winthrop  
Mailing address-68 High Street, Winthrop, Maine  
Telephone-412.



Sen. Clarence W. Parker, Sebec Station  
Mailing address-Sebec Station, Maine  
Telephone-Dover Foxcroft 4-7751.

Sen. Norman R. Rogerson, Houlton  
Mailing address-46 North Street, Houlton, Maine  
Telephone-3465

Rep. Rodney E. Ross, Jr., Bath  
Mailing address-Hyde Windlass Company, Bath, Maine  
Home address-1024 Washington Avenue, Bath, Maine  
Telephone (Home) HI 3-3123 Telephone (Business) HI 3-5511.

Rep. Robert G. Wade, Auburn  
Mailing address-344 Lake Street, Auburn, Maine  
Business address-226 Main Street, Lewiston, Maine  
Telephone (Home) Auburn 2-5577 Telephone (Business) Lewiston 4-5459.

Sen. J. Hollis Wyman, Milbridge  
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Telephone-1-3.



