

# MAINE STATE LEGISLATURE

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# The Governor's Implementation Report Supplemental

**A Listing of Legislative Documents to  
Implement the Maine Management and  
Cost Survey Report**

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**Kenneth M. Curtis, Governor**  
**January 30, 1974**

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**Executive Department**  
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AUGUSTA, MAINE

January 30, 1974


Honorable Members of the Senate and House of Representatives  
of the Maine State Legislature:

I am today sending you a supplemental listing of the 89 legislative documents embodying 235 recommendations of the Maine Management and Cost Survey. This compilation is intended to afford easy identification of these bills, the committee to which each has been referred, recommendations and subsequent legislative action.

Once again, let me remind the Legislature of the tremendous investment made by the Business community in making these recommendations and the considerable time expended by Departments of State Government and the Implementation Staff in drafting the proposed legislation. Of the resulting bills, I have recommended only 15 for further study because of their potentially far-reaching and as yet undetermined effects. The remaining 74 bills represent considerable savings through increased efficiency in State Government. I urge the Legislature to enact these bills after full and fair consideration.

Some of the bills carry implementation appropriations. These costs reflect either the estimate of the Survey or the preliminary estimate of the particular departments. Each such appropriation should be subjected to careful cost benefit scrutiny by the Legislature.

Respectfully,

  
Kenneth M. Curtis  
Governor

January 30, 1974

LEGISLATION TO IMPLEMENT THE MAINE MANAGEMENT AND COST SURVEY REPORT

L. D.	TITLE	Department and Recommendation (s) Being Implemented	Sponsor	Committee Assignment	Governor's Recommendation	Legislative Action
2342	AN ACT to Initiate Issuance of Non-resident Marine Sports Fishing Licenses	#10-Inland Fisheries & Game	Rep. Briggs	Marine Resources	Pass	
2347	RESOLUTION Proposing an Amendment to the Constitution to Provide Appointment of the Attorney General and the Treasurer by the Governor	#3, 4-Executive Branch	Rep. Bustin	State Government	Pass	
2348	AN ACT to Transfer the Water Resources Planning Unit of the State Planning Office to the Department of Conservation	#32-State Planning	Rep. Clark	State Government	Pass	
2349	RESOLUTION, Proposing an Amendment to the Constitution to Permit the Federal Government by Agreement to Collect Maine Individual Income Taxes	#7-Bureau of Taxation of the Dept. of Finance and Administration	Rep. Sproul	Taxation	Pass	
2354	AN ACT to Establish Pay Scales for Managers and Assistant Managers in State Liquor Stores	#86-Bureau of Alcoholic Beverages of the Dept. of Finance and Administration	Rep. Stillings	Appropriations and Financial Affairs	Study	
2356	AN ACT Relating to Fees Administered by the Department of Environmental Protection	#9-Dept. of Environmental Protection	Rep. Briggs	Natural Resources	Pass	PL Ch 712
2358	AN ACT to Transfer the Coastal Planning Unit of the State Planning Office to the Department of Environmental Protection	#31-State Planning	Rep. Bustin	State Government	Pass	
2359	AN ACT Relating to Certain Bureaus in the Department of Finance and Administration	#20, 21, 22, 27-Bureau of the Budget #53, 55-Bureau of Purchases #68-Bureau of Accounts and Control	Rep. Faucher	State Government	Pass	
2360	AN ACT to Amend the Motor Vehicle Laws	#11, 13, 14-Motor Vehicle Division of the Secretary of State	Rep. Berry	Transportation	Pass	
2364	AN ACT Relating to Retirement of Attorney General, Deputy Attorney General & Assistant Attorney General	#5-Attorney General	Sen. Richardson	Veterans and Retirement	Pass	

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L. D.	TITLE	Department and Recommendation (s) Being Implemented	Sponsor	Committee Assignment	Governor's Recommendation	Legislative Action
2367	AN ACT to Incorporate the Atlantic Sea Run Salmon Commission in the Department of Inland Fisheries and Game	#11-Inland Fisheries & Game	Rep. Briggs	Fisheries & Wildlife	Pass	Ch 697
2368	AN ACT Relating to the Installation of a Uniform Crime Reporting System	#20-Dept. of Public Safety, Bureau of State Police	Rep. Greenlaw	Judiciary	Pass	ND 2511 Ch 707
2370	AN ACT to Transfer the Pesticides Control Board to the Dept. of Environmental Protection	#1-Board of Pesticides Control	Rep. Clark	State Government	Pass	ND 2480 2481 Ch 678
2371	AN ACT to Reorganize the Department of Military, Civil Emergency Preparedness and Veterans Services	#1-Military, Civil Defense and Veterans' Services	Rep. Stillings	State Government	Pass	ND 2517 Ch 709
2372	AN ACT to Collect the Tax on Insurance Premiums Quarterly	#6-Bureau of Taxation of the Dept. of Finance and Administration	Rep. Finemore	Taxation	Pass	Ch 727
2373	AN ACT Relating to Motor Vehicle Accident Reports	#14-Dept. of Public Safety	Rep. McCormick	Transportation	Pass	Ch 689
2376	AN ACT Providing Appropriations and Allocations to Implement Various Recommendations of the Maine Management and Cost Survey Commission Report		Sen. Sewall	Appropriations and Financial Affairs	Pass	
2377	AN ACT Relating to Fees for Inspection of Elevators	#11-Dept. of Manpower Affairs-Bureau of Labor and Industry	Sen. Cox	Business Legislation	Pass	Ch 683
2378	AN ACT to Repeal the Statute Allowing Contractors to Substitute Securities to Cash Retainers	#3-Treasurer of State	Sen. Cox	Business Legislation	Pass	
2379	AN ACT to Eliminate the Position of Assistant Director of the Bureau of Labor and Industry	#15-Dept. of Manpower Affairs	Sen. Kelly	Labor	Pass	
2380	AN ACT to Transfer the Chief Medical Examiner to the Department of Public Safety	#2-Chief Medical Examiner	Sen. Clifford	State Government	Pass	ND 2529 Ch 722

## LEGISLATION TO IMPLEMENT THE MAINE MANAGEMENT AND COST SURVEY REPORT

L. D.	TITLE	Department and Recommendation (s) Being Implemented	Sponsor	Committee Assignment	Governor's Recommendation	Legislative Action
2381	AN ACT Relating to the Examining and Certifying Boards	#4, 15, 8-Examining & Certifying Boards	Sen. Speers	State Government	Pass	
2382	AN ACT Relating to the Real Estate Commission	#4-Real Estate Com.	Sen. Marcotte	Business Legislation	Pass	Ch 729
2383	AN ACT to Eliminate the Position of Assistant Secretary, Public Utilities Commission	#4-Public Utilities Com.	Sen. Cummings	Public Utilities	Pass	
2384	RESOLVE to Fund Work Measurement Study for the Motor Vehicle Division of the Office of the Secretary of State	#15, 16-Secretary of State	Sen. Shute	Transportation	Pass	
2387	AN ACT to Repeal the Law Requiring Payments to Hospitals be Dedicated for Care of Those Qualifying for Aid to the Aged, Blind or Disabled	#4-Mental Health and Corrections	Rep. Bragdon	Appropriations and Financial Affairs	Study	
2388	AN ACT Relating to Lapsing of Dedicated Funds	#21-Bureau of the Budget	Rep. D. Smith	Appropriations and Financial Affairs	Pass	
2389	AN ACT Transferring Idle, Dedicated Funds in the Maine School Building Authority Account to the General Fund	#80-Dept. of Educational & Cultural Services	Rep. Carter	Appropriations and Financial Affairs	Pass	
2390	AN ACT Relating to Jurisdiction of the Boxing Commission	#1-Boxing Commission	Rep. Boudreau	Business Legislation	Pass	Ch 684
2391	AN ACT Relating to Failure to File Annual Reports of Corporations	#3-Secretary of State	Rep. Trask	Business Legislation	Pass	ND 2493 Ch 693
2392	AN ACT to Repeal Fee to Ex Officio Member of Industrial Accident Commission	#6-Industrial Accident Commission	Rep. McHenry	Labor	Pass	Ch. 715
2393	AN ACT to Reduce the Appointed Members of the Industrial Accident Commission from Four to Two and Re-evaluate the Pay Range	#1-Industrial Accident Commission	Rep. Hobbins	Labor	Study	
2394	AN ACT Relating to Appeals Tribunals Under the Employment Security Law	#4-Dept. of Manpower Affairs	Rep. Brown	Labor	Pass	

LEGISLATION TO IMPLEMENT THE MAINE MANAGEMENT AND COST SURVEY REPORT

L. D.	TITLE	Department and Recommendation (s) Being Implemented	Sponsor	Committee Assignment	Governor's Recommendation	Legislative Action
2395	RESOLUTION, Proposing an Amendment to the Constitution to Provide Original Appointment of Notaries Public and Justices of the Peace by the Governor with the Approval of the Executive Council	#1-Secretary of State	Rep. Cooney	State Government	Pass	ND 2514 Con. Res. Ch 4
2396	AN ACT Relating to Organizational Change in the Department of Transportation	#1-Dept. of Transportation	Rep. Najarian	State Government	Pass	Ch 685
2397	AN ACT Relating to the Land Damage Board	#2-Land Damage Board Dept. of Business Regulation	Rep. Farnum	State Government	Pass	Ch 686
2398	AN ACT Relating to Standards for Selections of State Auditor and Duties of the Office	#8 & 9-Dept. of Audit	Rep. Farnum	State Government	Pass	ND 2538 Ch 792
2399	AN ACT to Clarify the Mining Laws	#1, 2-Maine Mining Bureau	Rep. Crommett	Natural Resources	Pass	
2400	AN ACT Relating to State Examination of Certain Financial Institutions	#1, 2-Bureau of Banks and Banking, Dept. of Business Regulation	Rep. Jackson	Business Legislation	Study	
2401	AN ACT Relating to Fees Charged by the Dept. of Public Safety	#27, 30, 31-Dept. of Public Safety, Fire Prevention Bureau	Rep. Jackson	Business Legislation	Pass	ND 2533 Ch 725
2403	AN ACT Amending the Insurance Laws	#1, 3-Bureau of Insurance	Rep. Trask	Business Legislation	Pass	ND 2534 Ch 726
2404	AN ACT Relating to Payment of Gasoline Tax	#8-Bureau of Taxation of the Dept. of Finance and Administration	Rep. Finemore	Taxation	Pass	
2406	AN ACT to Transfer Certain Unexpended Dedicated Funds at End of Fiscal Year	#34-Dept. of Public Safety #3-Banks and Banking #5-Bureau of Insurance #5-Real Estate Com. #5-Public Utilities Commission #14-Examining and Certifying Boards #5 & 6-Dept. of Audit	Rep. Jalbert	Appropriations and Financial Affairs	Pass	Ch 744

LEGISLATION TO IMPLEMENT THE MAINE MANAGEMENT AND COST SURVEY REPORT

L. D.	TITLE	Department and Recommendation (s) Being Implemented	Sponsor	Committee Assignment	Governor's Recommendation	Legislative Action
2409	AN ACT Relating to Forest Fire Protection	#5-Dept. of Forestry	Rep. Farnum	Natural Resources	Pass	
2410	AN ACT Reorganizing Executive Staff Functions	#7, 8 & 9-Executive Branch; #25-State Planning; # 1, 2 & 3-Dept. of Personnel; #2, 9, 10, 13, 15 & 16-Dept. of Commerce & Industry; #1-Printing & Duplicating; #1-Data Processing	Rep. Cooney	State Government	Pass	ND 2573
2411	AN ACT Relating to Due Date of Property Taxes	#3 & 4-Dept. of Audit	Rep. Twitchell	Taxation	Pass	Ch 708
2412	AN ACT Transferring Responsibility for Student Driver Education to the Motor Vehicle Division	#77-Dept. of Educational & Cultural Services	Rep. Bither	Transportation	Pass	
2413	AN ACT Transferring School Bus Driver Qualification Duties from Transportation and Safety, Dept. of Educational & Cultural Services to the Motor Vehicle Division	#75-Dept. of Educational & Cultural Services	Rep. Bither	Transportation	Pass	
2415	AN ACT to Expand the Line Budget in the Department of Mental Health and Corrections	#40-Mental Health and Corrections	Sen. MacLeod	Appropriations and Financial Affairs	Study	Ch 745
2416	AN ACT to Adjust Certain Salary Provisions of State Officers and Officials	#2-Executive Branch	Sen. MacLeod	Appropriations and Financial Affairs	Pass	
2417	AN ACT Transferring Responsibility for Post-Secondary Vocational Education from State Board of Education to the University of Maine and Modifying Membership of the Board of Trustees	#1-Public Education #103, 104-Dept. of Educational & Cultural Services; #2 & 3-University of Maine	Sen. Katz by Request	Education	Study	
2418	AN ACT Discontinuing Operating of Schools for Children in the Unorganized Territory Schools	#40-Dept. of Educational & Cultural Services	Sen. Katz by Request	Education	Study	



## LEGISLATION TO IMPLEMENT THE MAINE MANAGEMENT AND COST SURVEY REPORT

L. D.	TITLE	Department and Recommendation (s) Being Implemented	Sponsor	Committee Assignment	Governor's Recommendation	Legislative Action
2419	AN ACT Repealing the Law Relating to Youth Community Activities	#7-Mental Health and Corrections	Sen. MacLeod	Human Resources	Pass	CH 699
2420	AN ACT to Eliminate Collection of Delinquent Accounts by the Treasurer of State	#8-Treasurer of State	Sen. Cox	Legal Affairs	Pass	CH 701
2423	AN ACT Relating to Municipal Reports and Audits	#19 & 20-Dept. of Audit	Sen. Joly	Legal Affairs	Pass	
2424	AN ACT Relating to Licensing Under the Liquor Law of Managers, Bartenders, Clerks Servants or Agents Employed by Licensees	#21, 22-Dept. of Public Safety-Bureau of Liquor Enforcement	Sen. MacLeod	Liquor Control	Pass	ND 2505
2425	AN ACT Amending the Responsibility of the State Planning Office	#23-State Planning	Sen. Clifford	State Government	Pass	CH 721
2426	AN ACT Creating a Cultural Commission to Act in an Advisory Capacity to the Commissioner of Educational & Cultural Services	#6 & 120-Dept. of Educational & Cultural Services	Sen. Katz by Request	State Government	Pass	
2427	AN ACT Abolishing the Maine State Commission on the Arts and Humanities	#3-Dept. of Educational and Cultural Services	Sen. Katz by Request	State Government	Pass	
2428	AN ACT Repealing Legislation Stipulating Department Organization of the Department of Educational and Cultural Services	#7 & 105-Dept. of Educational and Cultural Services	Sen. Katz	State Government	Pass	
2429	AN ACT Dispersing the General Loan and Reference Collection of the Maine State Library to Public and University Libraries	#111-Dept. of Educational & Cultural Services	Sen. Katz by Request	State Government	Study	
2430	AN ACT Delegating Program Approval and Policy Setting Authority for Operations of the State Museum and the Arts and Humanities Bureau to the Commissioner of Educational & Cultural Services	#5 & 117-Dept. of Educational & Cultural Services	Sen. Katz by Request	State Government	Pass	
2431	AN ACT Abolishing the State Museum Commission	#4-Dept. of Educational & Cultural Services	Sen. Olfene by Request	State Government	Pass	
2432	AN ACT Abolishing the State Board of Education and Creating an Advisory Board	#1 & 2-Dept. of Educational & Cultural Services	Sen. Olfene by Request	State Government	Study	
2433	AN ACT to Consolidate the State Harness Racing Commission and the State Running Horse Racing Commission	#1, 3-Running Horse Racing Commission #1-Harness Racing Commission	Sen. MacLeod	State Government	Pass	

LEGISLATION TO IMPLEMENT THE MAINE MANAGEMENT AND COST SURVEY REPORT

L. D.	TITLE	Department and Recommendation (s) Being Implemented	Sponsor	Committee Assignment	Governor's Recommendation	Legislative Action
2434	AN ACT Abolishing the Maine State Archives and Redistributing its Functions	#21, 26 & 30-Maine State Archives-Bureau of the Office of the Secretary of State #107-Dept. of Educational & Cultural Services	Sen. MacLeod by Request	State Government	Study	
2435	AN ACT to Establish the First Day of a Calendar Month as a Uniform Retirement Date and to Make Retirement at Age 65 Mandatory	#2 and 3-Maine State Retirement System	Sen. Richardson by Request	Veterans & Retirement	Study	
2436	AN ACT Relating to Maine Insurance Advisory Board	#78, 79, 81, 82-Maine Insurance Advisory Board in the Dept. of Finance and Administration	Sen. MacLeod by Request	Business Legislation	Pass	
2437	AN ACT Relating to Making Certain Boards and Commissions Advisory	#6-Executive Branch	Sen. MacLeod by Request	State Government	Pass	
2438	AN ACT to Create the Bureau of Telecommunications within the Dept. of Finance and Administration	#1-Telecommunications	Sen. Clifford	State Government	Pass	
2439	AN ACT Combining the Maine Historic Preservation Commission and the State Museum Bureau	#2-Maine Historic Preservation Commission	Sen. MacLeod by Request	State Government	Pass	
2440	AN ACT Relating to Special Agency Stores and Store Hours Under the Liquor Law	#89, 91-Bureau of Alcoholic Beverages, Dept. of Finance and Administration	Sen. MacLeod by Request	Liquor Control	Pass	
2441	AN ACT Relating to Fees Charged by the Public Utilities Commission	#1, 2, 6, 7-Public Utilities Commission	Sen. Cyr	Public Utilities	Pass	
2442	AN ACT to Repeal the Present Corporation Franchise Tax and Recover Renewal Losses by an Adjustment in the Proposed Annual Report Fee	#4-Secretary of State	Sen. MacLeod by Request	Taxation	Pass	ND 2536 2586 Ch 730
2447	AN ACT to Collect Telephone and Telegraph Taxes on a Monthly Basis	#5-Bureau of Taxation of the Dept. of Finance and Administration	Rep. Susi	Taxation	Pass	ND 2523 Ch 717
2448	AN ACT to Eliminate Unnecessary Specialized Qualifications for Administrative Positions	#13-Office of the Governor	Rep. Silverman	State Government	Pass	

## LEGISLATION TO IMPLEMENT THE MAINE MANAGEMENT AND CASH SURVEY REPORT

L. D.	TITLE	Department and Recommendation (s) Being Implemented	Sponsor	Committee Assignment	Governor's Recommendation	Legislative Action
2449	AN ACT to Standardize Letter Size and Color of Vehicle License Plates	#30-Mental Health and Corrections	Rep. Clark	Transportation	Pass	
2453	AN ACT Creating the Maine Building Code Council	#38-Bureau of Public Improvements	Rep. Cooney	State Government	Pass	ND 2557 Ch 741
2454	AN ACT Creating the Maine Education Commission and Vesting in the Commission Certain Responsibilities	#2 & 3-Public Education #22-Dept. of Educational & Cultural Services	Rep. Bither by Request	Education	Study	ND 2537 ND 2601
2458	AN ACT Establishing a Commission on Maine's Future	#20-State Planning	Rep. Morton	State Government	Pass	ND 2528 Ch 749
H. P. 1925	AN ACT to Transfer Authority for Watercraft Registration and Safety to the Commission of Inland Fisheries and Game	#7-Inland Fisheries & Game	Rep. Cooney	State Government	Pass	ND 2531 Ch 734
	AN ACT to Create a Central Professional and Occupational Licensing Bureau in the Department of Business Regulation	#1, 3-Examining & Certifying Boards #32-Public Safety	Sen. Speers	Unassigned	Pass	
	AN ACT Amending the Budget Laws Providing for Work Programs and Allotments	#24, 25-Bureau of the Budget	Sen. MacLeod	Unassigned	Study	
	AN ACT to Eliminate the Advisory Council of the State Employment Security Commission	#5-Dept. of Manpower Affairs	Sen. Marcotte	Unassigned	Study	
	RESOLVE; Authorizing the Director of Public Improvements to Convey Land of the Department of Mental Health and Corrections to Another State Department or to the Highest Bidder	#17, 19, 21, 23-Dept. of Mental Health and Corrections	Rep. Sproul	Unassigned	Pass	
	AN ACT to Amend Certain Provisions of the Laws Administered by the Department of Health and Welfare	#26, 27, 28, 29, 30, 32, 33-Dept. of Health and Welfare	Sen. Hitchens by Request	Unassigned	Pass	ND 2579
S. P. 849	AN ACT Abolishing the 4-Year Degree Granting Program at the Machias, Fort Kent and Presque Isle Campuses of the University of Maine	#52, 59 & 64-University of Maine	Sen. Katz by Request		Study	Indefinitely postponed
S. P. 865	AN ACT to Transfer the Registration of Airplanes to the Motor Vehicle Division of the Office of the Secretary of State	#7-Secretary of State #27-Dept. of Transportation	Sen. MacLeod		Pass	Indefinitely postponed
S. P. 867	AN ACT Relating to Airport Inspection Fees	#29-Dept. of Transportation	Sen. MacLeod		Pass	Indefinitely postponed

LEGISLATION TO IMPLEMENT THE COST MANAGEMENT SYSTEM BY COMMITTEE

Appropriations and Financial Affairs (8)

2354	2389
2376	2406
2387	2415
2388	2416

Business Legislation (9)

2377	2400
2378	2401
2382	2403
2390	2436
2391	

Education (3)

2417
2418
2454

Fisheries & Wildlife (1)

2367
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Human Resources (1)

2419
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Judiciary (1)

2368
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Labor (4)

2379
2392
2393
2394

Legal Affairs (2)

2420
2423

Liquor (2)

2424
2440

Natural Resources (3)

2356
2399
2409

Public Utilities (2)

2383
2441

Taxation (6)

2349
2372
2404
2411
2442
2447

Transportation (6)

2360
2373
2384
2412
2413
2449

Veterans & Retirement(2)

2364
2435

State Government (30)

2347	2427
2348	2428
2358	2429
2359	2430
2370	2431
2371	2432
2380	2433
2381	2434
2395	2437
2396	2438
2397	2439
2398	2448
2410	2453
2425	2458
2426	H.P. 1925

Marine Resources (1)

2342
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Note:

Eighty-one (81) bills have been assigned to committees.

Five bills have not been given L.D. numbers and have not been assigned to committees as of this date.

Senate papers 849, 865 and 867 have been indefinitely postponed.