

MAINE STATE LEGISLATURE

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COMMITTEE ON APPROPRIATIONS AND FINANCIAL AFFAIRS

REPORTS ON STUDY ORDERS

SUBMITTED TO

LEGISLATIVE COUNCIL

106TH LEGISLATURE

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STATE OF MAINE
ONE HUNDRED AND SIXTH LEGISLATURE
COMMITTEE ON APPROPRIATIONS AND FINANCIAL AFFAIRS

November 19, 1974

MEMO TO: Larry Simpson, Chairman, Legislative Council
FROM : Joseph Sewall, Chairman, Committee on Appropriations
and Financial Affairs
SUBJECT: Reports on Study Orders to the Legislative Council

Attached are the subcommittee reports on Legislative Printing (SP 935), State Finances (HP 2085), and the Design-Build Concept (HP 2098). These reports were approved by the Appropriations Committee on November 7, 1974. Please accept these as our final reports to the Council.

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STATE OF MAINE

ONE HUNDRED AND SIXTH LEGISLATURE

COMMITTEE ON APPROPRIATIONS AND FINANCIAL AFFAIRS

November 7, 1974

MEMO TO: Senator Joseph Sewall, Chairman
FROM : Senator Gerard Conley, Subcommittee Chairman
SUBJECT: Legislative Printing Practices

The subcommittee assigned to study Joint Order SP 935, relative to legislative printing practices, held a public hearing in Room 438 of the State House on 8/14/74. Representatives from various printing companies were present at this hearing to testify.

The question of competitive bidding on legislative printing was brought up and the various printers at the meeting agreed that the legislative process did not lend itself to the bid process very readily. With the exception of the K.J., none of the printers at the hearing felt that they were interested in the bulk of legislative printing because of volume, timing of delivery and lack of facilities. There are areas such as letterheads, envelopes, reports, etc., that they are interested in and presently these areas are being bid in most cases. Printers who testified at the hearing were McCarthy Printing, Hallowell Print and the Kennebec Journal. Other printing concerns were present but did not testify. One objection that arose was the fact that the State may be competing in printing too much through its own shop.

The Subcommittee met with Stuart Sabeau, Director of Public Printing and discussed the cost aspect of the State getting into more of its own printing. It was agreed

that the present printing being done by the State for the legislature and other state departments was less expensive and more convenient than outside jobbers in most cases but should be limited to the small jobs presently being done.

Recommendations of the Subcommittee for legislative printing are as follows:

1. All printing requests of any kind should be sent through the Public Printing Division of the Bureau of Purchases with no exceptions. This will enable the Director to solicit bids when time allows and will insure the lowest possible price to the State.
2. We recommend that the Legislative Record, in its present form, be discontinued. This is a very costly document (estimated cost for 106th Regular and Special Session approximately \$150,000) and we feel the present advance proof sheet, known as the "horse blanket", with modifications can be used as the permanent record. An index to this can be made at the end of each session and sufficient numbers can be bound for the library and for the House and Senate offices if required. We feel this method, even though less elaborate than the present bound editions, will provide an adequate verbatim record of the legislative proceedings.
3. The Subcommittee sees no need of any legislation being drafted for action by the next legislature regarding legislative printing. The management of the Kennebec Journal is cooperating with us in taking a look at alternative methods of gathering the information, possible variations in the form of the "horse blanket" and other changes. Any proposed changes would be policy decisions rather than requiring legislation to implement.

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STATE OF MAINE

ONE HUNDRED AND SIXTH LEGISLATURE

COMMITTEE ON APPROPRIATIONS AND FINANCIAL AFFAIRS

November 6, 1974

MEMO TO: Senator Joseph Sewall, Chairman, Comm. on Appro. and Financial Affairs
FROM : Rep. Louis Jalbert, Chairman, Subcommittee on State Finances
SUBJECT: Estimated deficiencies in current biennium and projected figures for next biennium

The immediate problems of the General Fund in this year (1974-75) are areas estimated to need Emergency Funding. The Educational Subsidy need is estimated to be \$9.5 million which is the State's 50% plus \$4 million which was to be funded from bonds but were not set aside, in addition to this, the estimated need on the local level is \$5.5 million. The Health and Welfare Department needs approximately \$6 million to fund Medical Care and S.S.I. mandatory payments and the tax relief for the elderly needs about \$1 million.

It is estimated that surplus will be available to cover these needs in the 1974-75 year.

Estimated available funds for 1975-77 biennium are \$688.5 million, which is made up of \$643.5 million as estimated Undedicated Revenue per projections made by the Office of Financial Planning of the University of Maine in cooperation with the Legislative Finance Office, \$28 million Federal Revenue Sharing and \$17 million from Bonds for Education Construction.

Estimated need to fund Current Services for 1975-77 biennium is \$738.5 million, which is made up of \$602.2 million appropriated by the 106th Legislature, Education Subsidy increases estimated to be \$71.8 million, Health and Welfare increases (other than Personal Services) estimated to be \$32.8 due to such things as inflation, increased case load, additional funds for S.S.I. payments and full biennium funding of increased A.F.D.C. payments, increase in Personal Services for all General Fund accounts is estimated to be \$13.2 million due to full impact of salary increases approved by 106th Legislature and merit increases, and \$18.5 million is the estimated increase in All Other, Capital and Food other than mentioned above, which would include additional funds for University of Maine, Debt Service and most small departments.

With these estimates the needs exceed the available funds by \$50 million to cover Current Services in the 1975-77 biennium.

PRELIMINARY BUDGET ESTIMATES

1975-76
1976-77

(in millions)

Estimated Available Funds:

Undedicated Revenue	\$ 643.5
Revenue Sharing	28.0
Bonds necessary for Education Construction	<u>17.0</u>
Total Estimated Available Funds	\$ 688.5

Estimated Funds Needed for Current Services:

General Fund Appropriations 1973-74/74-75	\$ 544.5
Revenue Sharing	40.1
Bonds for Education Construction	16.5
Surplus	<u>1.1</u>
Total Funded by 106th Legislature	\$ 602.2

Educational Subsidies increase:

Original Estimates	\$ 39.5
Increase due to recent developments	<u>32.3</u>
Sub-total Subsidies	71.8
Health & Welfare (All other increase)	32.8
Personal Services (All General Fund)	13.2
Increase in All Other, Capital and Food other than mentioned above	<u>18.5</u>
Total Estimated Funds for Current Services	\$738.5

Total Estimated Expenditures over Available Funds \$ 50

PRELIMINARY ESTIMATES

Funds needed 1974-75

(in millions)

Estimated Needs for Appropriations:

Educational Subsidies (only	* State's 50% + \$4 M Bonds)	\$ 9.5
Health & Welfare		6.0
Tax Relief for the Elderly		<u>1.0</u>
		<u>\$ 16.5</u>

* Estimated Needs on the Local Level \$ 5.5

The review of the Design/Build Program by the subcommittee per order of the Legislative Council brings us to the conclusion that we should, in the best interest of the State, return to the conventional method, Design/Bid/Construct.

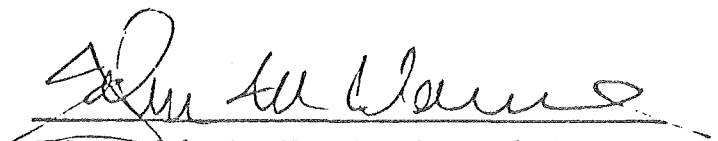
This conclusion is arrived at after consulting at length with Architects, Engineers, Contractors, and the B.P.I.

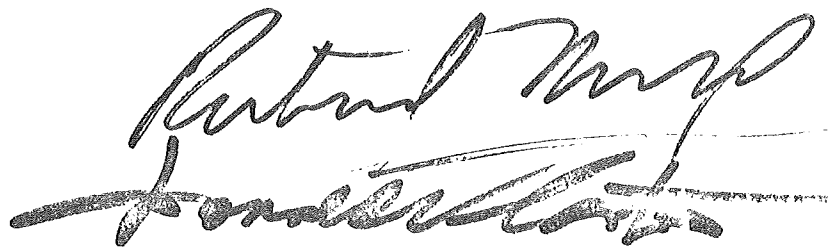
The adventure by the State into Design/Build did show that the weak link in the system was the Program for the building, which is supplied by the Owner -- in the case of the State Office Building and Parking Garage, the B.P.I. This point has been beneficial to the Bureau for all buildings involved within their jurisdiction. They now realize the necessity of proper programs and now feel they can prepare such programs in a more meaningful manner.

These programs will put the strength and understanding in the projects long needed to get proper direction and results. The resulting building should not only fit the needs of the state, but also the budgets.

This brief report omits long and conclusive reports from the building industry in the state, which explain in detail the course we now recommend to the full committee and the Legislative Council.

The moratorium in the Design/Build program should be extended indefinitely, for the benefit of the people of the State of Maine.


Rep. John M. Norris, II, Chairman
Subcommittee on Design/Build



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STATE OF MAINE

ONE HUNDRED AND SIXTH LEGISLATURE

COMMITTEE ON APPROPRIATIONS AND FINANCIAL AFFAIRS

December 31, 1974

TO: Chairman, Legislative Council

FROM: Senator Joseph Sewall, Chairman, Committee on Appropriations
and Financial Affairs *JS*

SUBJECT: Report on Study

The Legislative Council authorized this Committee to review
the possibility of establishing District State Office Buildings.

Attached is a brief report of our findings.

It is suggested that further study in this area is necessary
before any decision can be made.

SUBJECT: ANALYSIS OF STATE LEASED PROPERTY

A review of annual rental cost in certain areas of the State shows that in Portland-South Portland it is \$ 243,225., Biddeford-Saco \$ 58,020., Lewiston-Auburn \$ 107,619., Augusta-Waterville \$ 392,530., Bangor-Brewer \$ 161,640., and Presque Isle-Caribou \$ 75,141.

Although the Biddeford-Saco and possibly the Presque Isle-Caribou areas would not seem to indicate the need for State Office Buildings the cost in the other areas would warrant some further study into the possibility of building District State Office Buildings. This would save considerable amounts over a period of time due to state ownership and the ever increasing lease costs as present leases are renewed.

BUREAU OF PUBLIC IMPROVEMENTS
ANALYSIS OF STATE LEASED PROPERTY
IN MAJOR AREAS

5/31/77

LESSOR	LOCATION	SQ. FT.	COST PER SQ. FT.	ANNUAL RENTAL BY AREA						INCLUDES	EXPIRES
				PORTLAND	BIDDEFORD	LEWISTON	AUGUSTA	BANGOR	PRESQUE ISLE		
				SO. PORTLAND	SACO	AUBURN	WATERVILLE	BREWER	CARIBOU		
<u>AGRICULTURE</u>											
PATRICK ST. PETER & SONS	SO. MAIN ST., CARIBOU	1280	2.34	\$	\$	\$	\$	\$	\$	3,000	H-W 4/1/75
FLOYD A. BELMAIN	136 MAIN ST., FT. FURFIELD	348	1.72							600	1/2 H. T/W
ARROSTOCK CTY. AGRIC. CTR.	CARIBOU RD., PRESQUE ISLE	448	3.10							1,329	H-W-J
GOULD & SMITH INC.	20 DYER ST., PRESQUE ISLE	300	2.00							600	H-W-E T/W
		2376	2.35							5589	
<u>BOARD OF ARCHITECTS</u>											
MONUMENT SQUARE ASSOC.	477 CONGRESS ST., PORTLAND	189	4.82	912							H-A-C 7/1/74
<u>BAXTER STATE PARK AUTHORITY</u>											
MAINE STATE GRANGE	146 STATE ST., AUGUSTA	800	3.00				2,400				T/W
<u>DISTRICT COURT</u>											
COUNTY OF PENOBSCOT	HAMMOND ST. & PENOBSCOT	12,600	2.05					25,817			H-E-J 7/1/77
CITY OF LEWISTON	COURTHOUSE, BANGOR	2,900	1.34				3,900				H-W-E-J 1/4/75
COUNTY OF CUMBERLAND	CITY HALL, LEWISTON	5,686	1.69	9,600							H-W-E-J 9/1/75
COUNTY OF ARROSTOCK	COUNTY COURTHOUSE, PORTLAND	2,321	1.55						3,600		H-W-E-J 11/1/75
CITY OF PRESQUE ISLE	COUNTY BLDG., CARIBOU	3,375	1.07						3,600		H-W-E-J 6/30/77
CITY OF SACO	SECOND ST., PRESQUE ISLE	2,661	1.68			1,800					H-W-E-J 12/15/74
CITY OF WATERTOWN	MAIN ST., SACO	3,810	.95				3,600				H-W-E-J 7/1/72
	CITY HALL, WATERTOWN	33,353	1.56	9,600	1,800	3,900	3,600	25,817	7,200		
<u>EDUCATION</u>											
C.E. & J.E. MORISETTE	HIGHWOOD ST., WATERTOWN	16,000	1.03				16,500				H-W-E 9/21/74

LESSOR	LOCATION	SQ. FT.	COST PER SQ. FT.	ANNUAL RENTAL BY AREA							
				PORTLAND- SO. PORTLAND	BIDDEFORD	LEWISTON	AUGUSTA	RAYSON	PREQUELLE	INCLUDES	EXPIRES
				SACO	AUBURN	WATERVILLE	BREWER	CARIBOU			
<u>ENVIRONMENTAL PROTECTION</u>											
HEIRS OF CHAS. STETSON	31 CENTRAL ST., BANGOR	1308	\$1.38					\$1,880	H	T/W	
MASONIC TRUSTEES	415 CONGRESS ST., PORTLAND	1041	3.63	3.779					H-J	T/W	
		2349	2.40	3.779				1,880			
<u>FORESTRY</u>											
MECHANICS SAVINGS BANK	81 MAIN ST., AUBURN	229	2.10			480			H	T/W	
<u>HAIRDRESSERS</u>											
CAPITOL SHOPPING CTR.	WESTERN AVE., AUGUSTA	1851	4.20			7.774			H-W-E-J-AC	11/1/76	
<u>HISTORIC PRESERVATION</u>											
RAYMOND L. BOND, JR.	31 WESTERN AVE., AUGUSTA	540	2.72			1.470			H-W-E-J	3/15/75	
<u>HEALTH & WELFARE</u>											
ROGER KILGORE	295 STATE ST., AUGUSTA	1,150	2.61			3000			H-W-AC	T/W	
LEWIS L. LEVINE	173 MAIN ST., WATERVILLE	470	2.55			1,200			H-W	T/1/74	
ASSOC. GENERAL CONTRACTORS	WHITTEN RD., AUGUSTA	3330	4.29			14,508			H-E-AC-J	1/1/75	
ALBERT CHARETTE	2 STONE ST., AUGUSTA	602	3.98			2,400			H-W-E	T/W	
LIGACE REALTY	99 WESTERN AVE.	3,788	3.76			14,232			H-E	8/1/74	
MCCARTHY DEVELOPMENT CORP.	32 WINTHROP ST., AUGUSTA	14073	3.69			51,786			H-AC	8/1/75	
F. S. WINGATE CO.	51 WATER ST., HALLOWELL	3481	4.73			16,465			H-W-AC	8/1/76	
KENNEBEC MENTAL HEALTH AS.	NORTH ST., WATERVILLE	130	6.00			780			H-W-E	T/W	
ERIN REILTY CO.	117 BROADWAY, BANGOR	17,160	3.20				54,912			9/15/79	
CNE KENDUSKEAG PLAZA	192-200 EXCHANGE ST., BANGOR	1034	4.50				4,653		H-E	5/1/75	
YERIG, INC.	890 HAMMOND ST., BANGOR	964	5.00				4,800		H-W-E	5/31/75	
SAMUEL SCHWARTZ	2 SCHOOL ST., SANFORD	600	3.00			1,800			H-W	T/W	
ROGER CAMIRE	1 HIGH ST., SANFORD	750	3.60			2,700			H-W-E	T/W	
LEAH WILENSKY	22 ALFRED ST., BIDDEFORD	1,400	3.00			4,200			H-W-AC	5/15/75	
(CONT'D)											

LESSOR	LOCATION	SQ. FT.	COST PER SQ. FT.	ANNUAL RENTAL BY AREA						FREQUENCY	INCLUDES	EXP. DATES
				PORTLAND- SO. PORTLAND	BIDDEFORD- SACO	LEWISTON- AUBURN	AUGUSTA- WATERVILLE	BANGOR- BREWSTER				
<u>HEALTH & WELFARE (CONT'D)</u>												
AROSTOOK MENTAL HEALTH CTR.	A.M.H.C., FT. FAIRFIELD	150	\$ 8.00	\$	\$	\$	\$	\$	\$ 1200	H-W-E-J	T/W	
COTE BLDG., INC.	371 MAIN ST., CARIBOU	9,496	3.00						28,488	H-W	6/30/79	
B.L.N.C.F. PONTBRIAND	179-187 LISBON ST., LEWISTON	18000	1.51			27200				H-W	5/15/76	
MAINE MUTUAL FIRE INS. CO.	555 MAIN ST., PRESQUE ISLE	1,180	3.00						3,540	H	7/1/74	
JARVIS REAL ESTATE CO.	509 FOREST AVE., PORTLAND	36,900	2.54	93,676						H-W-AC	12/31/77	
JOS. A. E. PAULIN	142 HIGH ST., PORTLAND	1,280	3.34	4,275						H-W-J	7/16/74	
		115,984	2.89	97,951	8,700	27,200	104,371	64,365	33,228			
<u>INSURANCE ADVISORY BOARD</u>												
RAYMOND L. BOND, JR.	31 WESTERN AVE., AUGUSTA	480	4.25					2,040		H-E-J	6/1/75	
<u>LAND DAMAGE BOARD</u>												
DANIEL E. WATHEN	77 WINTHROP ST., AUGUSTA	440	5.45					2,400		H-E-AC	9/1/74	
<u>LAW ENFORCEMENT</u>												
ANDREW INNES	295 WATER ST., AUGUSTA	3,610	3.75					13,537		H-E-AC-J	T/W	
<u>LIQUOR</u>												
SHAWBURN REALTY	600 CENTER ST., AUBURN	2,400	1.25			3,000					5/1/76	
IDA & ARTHUR PONTBRIAND	67 MILL ST., AUBURN	1,853	1.29			2,400					T/W	
J. ARTHUR CLOUTIER	140 CANAL ST., LEWISTON	2,160	2.13			4,600				H	T/W	
NORTHWOOD PARK SHOPPING CTR.	UPPER MAIN ST., LEWISTON	3,000	1.68			5,040					11/30/21	
R.M. BRADLEY CO. INC.	AUGUSTA PLAZA, AUGUSTA	2,400	1.10					2,640			3/1/79	
CUTTLE'S AUGUSTA MKT. INC.	CORNY & WILLOW ST., AUGUSTA	2,400	1.13					2,700			11/1/82	
HAMPDEN FED & WHITE CO.	HAMPDEN	1,800	1.33					2,400			1/1/79	
CENTRAL EQUIP. CO.	INTOWN PLAZA, BANGOR	2,800	1.61					4,500			12/1/76	
THIRD UNION REALTY CO.	UNION ST., BANGOR	2,548	1.25					3,180			12/15/79	
DAVIS-GREENE CO.	NO. MAIN ST., BREWER	2,450	1.22					3,000			3/1/75	
(CONT'D)												

LESSOR	LOCATION	SQ. FT.	COST PER SQ. FT.	ANNUAL RENTAL BY AREA						INCLUDES	EXPIRES
				PORTLAND - SO. PORTLAND	BIDDEFORD - SACO	LEWISTON - AUBURN	AUGUSTA - WATERVILLE	BANGOR - BREWER	PRESQUE ISLE - CARIBOU		
LIQUOR (CONT'D)											
TAKOS REALTY Co.	376-384 ELM ST., BIDDEFORD	3000	\$ 1.20	\$	\$ 3600	\$	\$	\$	\$	H-W	10/1/81
BOUCOVALAS BROS MKT.	17 COMMON ST., SACO	1950	1.54		3000						7/1/75
DAVIS-GREENE Co.	CARIBOU SHOPPING CTR.	2496	1.42						3540		2/1/81
G. H. & J. H. MCKENNEY	MAIN ST., FT. FAIRFIELD	1800	1.66						3000	H-W	10/1/78
SAMPSON'S SUPERMARKETS INC.	PRESQUE ISLE PLAZA	2000	1.50						3000		4/1/85
JOHN PHILOPJULOS	FALMOUTH SHOPPING CENTER	4000	2.10	8400							2/1/83
MAURICE DREES	595 CONGRESS ST., PORTLAND	2000	2.85	5700						H-W	4/1/75
SHAW'S REALTY Co.	NORTHGATE SHOP. CTR., PORTLAND	3200	1.54	4950							3/1/78
GORDON F. BLOOM	PINE TREE SHOP. CTR., PORTLAND	2500	1.44	3600							9/1/74
J. SCHLAGER & R. EDSTEIN	ST. JOHN ST., PORTLAND	4200	1.64	6900							12/1/77
JULIAN COHEN	MAINE MALL, So. PORTLAND	2565	2.00	5130							1/1/79
SHAW'S REALTY Co.	MILL CREEK SHOP. CTR., So. PORTLAND	2900	1.55	4500							5/1/75
PAUL J. ALBERT	922 MAIN ST., WESTBROOK	2250	1.87	4200						H-W	5/1/78
COTTE REALTY Co.	DOWNTOWN SHOP. CTR., WATERVILLE	2700	1.22				3300				10/1/76
LIONEL C. VIGUE	LITHGOW ST., WINSCOW	2100	1.05				2220				10/1/78
		63472	1.55	43380	6600	15040	10860	13080	9540		

LOTTERY COMMISSION

BROOKS BROWN, JR.	11 PARKWOOD DR., AUGUSTA	3000	533				16000			H-E	3/4/76
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MANPOWER

BROOKS BROWN, JR.	122 STATE ST., AUGUSTA	800	5.50				4400			H	1/15/74
BROOKS BROWN, JR.	11 PARKWOOD DR., AUGUSTA	1000	4.50				4500			H	7/1/74
CAPITOL SHOPPING CTR.	WESTERN AVE., AUGUSTA	2400	3.85				9240			H-W	1/1/74
ANDREW INNES	295 WATER ST., AUGUSTA	1882	4.25				7999			H-E	12/1/74
B. L. PONTARIAND	WINTHROP ST., AUGUSTA	3261	3.27				10665				1/1/78
B. L. PONTARIAND	WINTHROP ST., AUGUSTA	3249	1.50				1625				1/1/78
ROSENTHAL INVESTMENTS	28 COLLEGE AVE., WATERVILLE	2790	2.00				5580				4/3/75
BANGOR SCHOOL DISTRICT	183 HARLOW ST., BANGOR	800	2.25					1800		H-E	T/W
DEAD RIVER Co.	106 PINE ST., BANGOR	2000	4.00					8004		H-W-E-AC	1/1/75
LOUIS J. DESCHESNE	1498 HAMMOND ST., BANGOR	5520	1.41					7783			1/31/75
INTOWN PLAZA AUTHORITY	324 HARLOW ST., BANGOR	7700	2.75					21175		H-W-AC	5/1/75

(CONT'D)

LESSOR	LOCATION	SQ. FT.	COST PER SQ. FT.	ANNUAL RENTAL							INCLUDES	EXPIRES
				PORTLAND- SO. PORTLAND	BIDDEFORD- SACO	LEWISTON- AUBURN	ANGUSTA- WATERVILLE	BANGOR- BREWER	PRESQUE ISLE- CARIBOU			
MANPOWER (CONT'D)												
GARDEN HOMES ASSOC.	192-200 EXCHANGE ST., BANGOR	680	4.67					3180		H-W		1/28/75
A. DAVID RAPPAPORT	139 STATE ST., BANGOR	1600	3.99					6396		H-W-AC		5/31/75
E.R. + A.E. MORIN	62 ALFRED ST., BIDDEFORD	6165	4.23		26400					H-AC		1/1/79
LEAH WILENSKY	22 ALFRED ST., BIDDEFORD	1404	2.56		3600					H-W-AC		T/W
GERARD GENEST	61-B MAIN ST., SANFORD	1300	3.23		4200					H-W-AC		3/1/74
GERARD GENEST	MAIN + ANGOLA ST., SANFORD	2460	2.00		4920					H-W		12/15/76
W. N. LANE + SON	155 SPRING ST., LEWISTON	3360	1.07			3600				H-W-E		12/10/78
ROY BRUS. REALTY INC.	522 LISBON ST., LEWISTON	14972	2.90			43419				H-W-AC		5/1/70
CASCO PRINTING CO.	120 MIDDLE ST., PORTLAND	2500	3.38	8450						H		1/1/75
MORSTAN CORP.	26 3/2 ST. JOHN ST., PORTLAND	1700	2.57	3600						H-W-AC		4/1/75
W-D-C INC.	307 CUMBERLAND AVE., PORTLAND	10455	3.54	57010						H-W-AC		1/1/76
LLOYD BRIDGHAM	499 MAIN ST., PRESQUE ISLE	1200	2.35					2820				10/1/74
PIONEER REALTY CO.	STATE & MECHANIC, PRESQUE ISLE	4760	3.02					14364		H-AC		9/30/76
		83658	2.92	49060	39120	47019	44009	48338	17184			
MEDICAL EXAMINER												
CENTRAL MINE GEN. HOSP.	297 MAIN ST., LEWISTON	458	2.88			1320				H-E-J		T/W
BOARD OF MEDICINE												
PETRA REALTY INC.	100 COLLEGE AVE., WATERVILLE	842	3.08				2600					4/1/75
MENTAL HEALTH & CORR.												
COUNTY OF MIDDLESEX	COURTHOUSE, AUBURN	842	4.27			3600				H-E-J		7/1/75
COUNTY OF PENOBSCOT	COURTHOUSE, BANGOR	900	1.67					1500		H-E-J		6/30/75
COUNTY OF CUMBERLAND	COURTHOUSE, PORTLAND	1600	4.50	7200						H-E-J		7/1/75
MASONIC TRUSTEES	415 CONGRESS ST., PORTLAND	464		1385								T/W
		3806	3.59	8585		3600		1500				

LESSOR	LOCATION	SQ. FT.	COST PER SQ. FT.	ANNUAL RENTAL BY AREA							EXPIRES
				PORTLAND - BIDDEFORD - LEWISTON - AUGUSTA - BANGOR - PRESQUE ISLE	SO. PORTLAND	SACO	AUBURN	WATERVILLE	BREWER	CARIBOU	
<u>NURSING</u>											
ANDREW M. INNES	295 WATER ST., AUGUSTA	1500	4.50					6750		H-W-E	4/1/76
<u>PUBLIC IMPROVEMENTS</u>											
R. M. BRADLEY Co. INC.	AUGUSTA PLAZA	6834	3.40					23236		H-W	11/15/74
RAYMOND BOND	31 WESTERN AVE., AUGUSTA	1000	3.00					3000		H-W-E-J	1/10/75
RAYMOND BOND	31 WESTERN AVE., AUGUSTA	950	3.16					3000		H-W-E-J	T/W
CAPITOL SHOPPING CTR.	WESTERN AVE., AUGUSTA	23484	3.82					89729		H-W-E-AC-J	5/15/75
CAPITOL SHOPPING CTR.	WESTERN AVE., AUGUSTA	7278	3.81					27729		H-W-E-AC-J	7/1/75
LAGACE REALTY Co.	99 WESTERN AVE., AUGUSTA	1115	3.17					3535		H-E	T/W
		40661	3.69					150209			
<u>REAL ESTATE</u>											
CAPITOL SHOPPING CTR.	WESTERN AVE., AUGUSTA	1050	4.20					4410		H-W-E-AC-J	7/15/75
<u>SARDINE COUNCIL</u>											
SUSSMAN REALTY CORP.	15 GROVE ST., AUGUSTA	725	2.07					1500		H-W	T/W
<u>SECRETARY OF STATE</u>											
ALFRED CAMPANELLI	COLUMBIA ST., BANGOR	2400	1.75					4200			10/15/74
CARIBOU IMPROV. ASSOC. I.O.O.F. #26	HERSCHEL & PROSPECT CARIBOU	2430	1.00					2400			10/28/74
ROY BROS. REALTY INC.	31 MAIN ST., KENNEBUNK	770	2.33			1800				H-W-E	12/22/74
CONGRESS STREET CORP.	536 LISBON ST., LEWISTON	3000	2.20				6600			H-W	9/1/70
FRED J. FOLEY, JR.	142 HIGH ST., PORTLAND	2626	3.75		9848						1/1/75
	576 ST. JOHN ST., PORTLAND	7614	2.22		16900						7/1/72
		18840	2.22		26748	1800	6600	4200	2400		

LESSOR	LOCATION	SQ. FT.	COST PER SQ. FT.	ANNUAL RENTAL BY AREA						INCLUDES	EXPIRES
				PORTLAND- SQ. PORTLAND	BIDDEFORD- SACO	LEWISTON- AUBURN	AUGUSTA- WATERVILLE	BANGOR- BREMER	PRESTON- CARIBOU		
<u>STATE PLANNING</u>											
NOYES REALTY CO.	97A EXCHANGE ST., PORTLAND	300	2.70	8.10						H	T/W
<u>SUPREME JUDICIAL COURT</u>											
COUNTY OF CUMBERLAND	COURTHOUSE, PORTLAND	900	2.67	2.400						H-W-E-J	1/1/75
<u>TAXATION</u>											
COURT ST. BAPTIST CHURCH	133 COURT ST., AUBURN	200	3.00			600				H-E-J	T/W
KENA M. CORT	450 MAIN ST., BANGOR	300	5.00					1,500		H-W	T/W
		500				600		1,500			
<u>VETERANS SERVICES</u>											
SPRAGUE & FULLER	1 COMMUNITY DRIVE, AUGUSTA	280	7.50			2,100				H-W-E-AC	6/1/76
NEW FRANKLIN LAUNDRY INC.	108 STATE ST., BANGOR	792	1.21					960		H-W	6/1/73
MAINE DIVERSIFIED REALTY INC.	460 MAIN ST., LEWISTON	630	2.95			1,860				H-W	4/1/75
		1702				1,860	2,100	960			
<u>TOTALS</u>		399,614	2.60	\$ 243,225	\$ 58,020	\$ 107,619	\$ 392,530	\$ 161,640	\$ 75,141	TOTAL COST \$ 1,038,175	
<u>SQUARE FOOTAGE BY AREA</u>				96,570	22,460	54,003	127,645	65,352	33,584		
<u>SQUARE FOOT COST BY AREA</u>				\$ 2.52	\$ 2.58	\$ 1.99	\$ 3.07	\$ 2.47	\$ 2.24		
<u>LEGEND:</u> H - HEAT W - WATER E - ELECTRICITY J - JANITORIAL AC - AIR CONDITIONING T/W - TENANT AT WILL											

SENATE

JOSEPH SEWALL, DISTRICT 27, CHAIRMAN
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STATE OF MAINE

ONE HUNDRED AND SIXTH LEGISLATURE

COMMITTEE ON APPROPRIATIONS AND FINANCIAL AFFAIRS

December 31, 1974

TO: Chairman, Legislative Council

FROM: Senator Joseph Sewall, Chairman *JS*
Committee on Appropriations and Financial Affairs

SUBJECT: Report on Study Order to the Legislative Council

In accordance with Study Order (HP 2091) on future role of the Augusta and Bangor Mental Health Institutes, please find attached a copy of the interim staff report on its review of Maine's Mental Health Care Delivery System. This study was discussed and accepted.

It is suggested that this study be referred to the next Appropriations Committee for their consideration in reviewing these changes in the next biennium.

Encl.

STATE OF MAINE

Inter-Departmental Memorandum Date December 13, 1974

To Members of the Committee on Appropriations and Financial Affairs

From George H. Viles *JSU*

Dept. Legislative Assistants

Subject Study of Maine's Mental Health Care Delivery System

At this point in my study of Maine's Mental Health Care Delivery System, I am not able to recommend changes in the organization of service delivery which would provide for a more effective use of existing resources. The study has not proceeded further because some information about the current system is lacking, national comparisons need to be made and a wider variety of alternatives need to be costed and reviewed so that the effects of any decision on clients, personnel, plant use, and the local economy will be fully understood. Further, a new superintendent, Joseph Saxl, has only recently been hired at the Bangor Mental Health Institute. His arrival has provided new leadership for a rather demoralized institute and offers the opportunity for greater coordination with the mental health centers served by the Institute. Mr. Saxl should be allowed to participate in planning for the system.

I do have suggestions regarding the organization of the Department of Mental Health and Corrections, planning requirements, and the use of resources available to the mental health care delivery system. The Bureau of Mental Health should be "expanded" so that it will have greater monitoring, technical assistance and planning capabilities; funds for this should be reallocated from the institutes. A planning requirement should be specifically imposed, with a preliminary plan and alternatives submitted to the Legislature by April, 1976.

The Legislature should consider giving the Bureau of Mental Health broad flexibility over the use of a percentage of its resources to provide for a more effective use of resources and reduce the need for additional mental health funds beyond inflation offsets.

The Advisory Committee on Mental Health should be restructured and given more explicit duties so that its influence on the system is enhanced in relation to service providers. Finally, I would suggest that a client advocacy system be extended to the community, providing greater system accountability to the client and further assurance to the Legislature that clients are being appropriately served. Funds for an expanded client advocate program should also be drawn from the institutes.

A more detailed discussion of these suggestions follows:

I. Expansion of the Bureau of Mental Health.

A. Current Organization and Authority

The Bureau of Mental Health is charged by statute with responsibility for the direction of the mental health programs in the institutions within the Department of Mental Health and Corrections and for the promotion and guidance of community mental health programs. (34 MRSA c. 181) The Department may cooperate with other agencies in providing mental health services throughout the state. The Department is directed to license providers of mental health services, other than licensed hospitals and other medical care facilities, and other than psychologists and psychiatrists in their individual or corporate professional practices. The Department is directed to adopt and promulgate rules, regulations and standards relating to the administration of mental health services. (34 MRSA c. 183)

The Department, through the mental health institutes, is given authority for:

1. the supervision of patients who have left the institution with a view to their safe care at home, suitable employment and self-support under good working and living conditions, and prevention of their relapse and return to public dependency.
2. informing and advising any indigent person, his relative or friends, and the representatives of any charitable agency as to the mental condition of any indigent person, as to the prevention and treatment of such condition, as to the available institutions or other means of caring for the person so afflicted and as to any other matter relative to the welfare of such person. (34 MRSA c. 185)

The key state administrators in the mental health care delivery system are the director of the Bureau of Mental Health, the superintendents of the two mental health institutes, the chief of community mental health services and the coordinator of children's mental health services. The director is appointed by the Commissioner of Mental Health and Corrections, subject to the Personnel Law, and must be a psychiatrist. (34 MRSA §2002) Each superintendent is appointed by the Commissioner with the advice and consent of the Advisory Committee on Mental Health; a superintendent is appointed to an initial two year term and then continues in the appointment "until a successor is appointed and qualified or during the pleasure of the Commissioner and the Advisory Committee on Mental Health". A superintendent must be a qualified psychologist, or a person with a master's degree in social work, public administration or public health. (34 MRSA §2102)

B. Analysis

The authority of the Bureau of Mental Health over Maine's Mental Health Care Delivery System would appear to be quite broad. In addition to its statutory authority, the Bureau has broad discretion in the administration of funds appropriated for community mental health services and funds generated by the Mental Health Improvement Fund. The Bureau also exercises authority over federal funds for mental health services by agreement with the Department of Health and Welfare. However, an explicit statutory requirement for system planning is lacking.

As noted in the interim report to the committee on September 23, the Bureau has not exercised its authority broadly. The Bureau has been most concerned in supporting the development of the Mental Health Care Delivery System rather than in controlling or monitoring it. The Bureau has also lacked personnel resources to carry out fully its responsibilities for standard setting and enforcement, for providing technical assistance, and for program and system planning and development.

Some of the problems which have developed as a result include the financial crisis at Tri-County Mental Health Center, the problems regarding the use of Medicaid funds for day treatment, a delay in implementing the licensure requirement of mental health services (now in preparation for implementation in early 1975), and a poorly developed planning process. The planning process has been improved with the recent organization of the State Mental Health Program Directors groups and the gradual implementation of the statewide mental health information system.

It would appear that the role of the Bureau should now be to consolidate and upgrade the mental health care delivery system that is now in place, i.e. the state mental health institutes, the eight community mental health centers, and various other agencies. The strong consensus of the Advisory Committee on Mental Health, the Maine Council of Community Mental Health Centers, and the State Mental Health Program Directors is that a new emphasis should be placed on requiring accountability for the use of mental health resources as well as providing technical assistance to service providers. The Bureau of Mental Health must be strengthened so that it can do this.

C. Recommendation.

1. Improve the capability of the Bureau of Mental Health.

In the current year, approximately \$650,000 in institute resources have been reallocated to the community mental health centers. This reallocation is expected to continue at a higher level next year. Such a use of funds is appropriate, but only if the Bureau/Department has the capability to determine if the resources are effectively used, and to direct the use of those resources in the future. The first priority for the reallocation of institute funds must be the Bureau of Mental Health and the Department.

There is some question whether the Bureau of Mental Health should develop its own capability or whether it should utilize the services of the Bureau of Administrative Services in the Department. It would seem that the Bureau of Mental Health could use three positions in the areas of planning, program development, and general management on a full time basis. The information system resources could perhaps best be shared. This question needs further analysis.

In its Part II budget, the Department is asking for some \$161,560 for fy '75-'76 to fund some 14 additional positions for general administration. The positions include:

General Administration

Budget ExaminerII

Research and Evaluation

Psychologist

Systems and Process Analyst

Statistician

Trainer and Implementation Coordinator

3 Computer Programmers

3 Clerks

Planning

Departmental Planning Coordinator

Planning Associate

Clerk Steno

I would recommend that funds for these positions for the Bureau of Administrative Services or funds for similar positions in the Bureau of Mental Health be drawn at least in part from the budgets of the mental health institutes. These positions are needed if the Bureau is to provide proper guidance for the mental health care delivery system.

II. Planning Requirements

A. Current Planning Efforts

Currently, the state mental health plan is being updated, with its last major revision occurring some five years ago. The plan appears designed to meet federal requirements rather than to guide the use of state resources. Planning meetings of the State Mental Health Program Directors Group (i.e. the directors of community mental health centers, the institute superintendents, and the director of mental health) have been held, but their scope has been limited.

B. Recommendation

A mental health planning requirement should be included in the statutory responsibilities of the Bureau of Mental Health. The Bureau of Mental Health should be required to submit a report on the plan and the current status of the mental health care delivery system to the Governor and the Legislature at the beginning of each biennium.

More immediately, the Bureau should be required to submit a preliminary plan and alternatives to the Legislature by April, 1976. A more comprehensive plan should be developed for submission to the 108th Legislature.

The mental health care delivery system does have adequate resources for planning - if they are allocated properly. In particular, the institute superintendents and their staffs can be utilized by the Bureau, along with the staff of an expanded Bureau. Community mental health centers and other service providers can also contribute to the process.

The preliminary planning needs to be done before more funds are appropriated to support the mental health system.

A review of the data on the current system indicates that service priorities need to be established, personnel and plant use need to be examined in conjunction with the continuing census decline. It is not clear that resources are being used effectively now.

Several alternatives must be examined for treatment and cost implications and presented to the Legislature, along with more information on current services delivered and current client groups. Information on mental health needs may need to be correlated with area socio-economic factors as it is possible that some mental health funds may be most appropriately shifted to education, job development, housing, etc..

An alternative such as providing intermediate and long term

care and treatment in Aroostook County, having the Augusta Mental Health Institute serve the Mid-Coast Mental Health Center in place of the Bangor Mental Health Institute, and changing the relationship/organization of the Counseling Center and the Bangor Mental Health Center needs a thorough analysis, along with other system wide alternatives..

III. Increased Flexibility in the Use of Existing Resources

A. Current Needs and Reallocation

During this past summer, representatives of the community mental health centers noted several times that there were adequate funds in the state mental health care delivery system if they were allocated properly. Since then, this statement has been qualified by the potential difficulties surrounding the use of Medicaid funds and a moratorium on Title VI Social Service grants.

As already noted, this year some \$650,000 of institute resources have been reallocated to the community mental health centers, primarily through utilizing state personnel lines in the centers. This procedure has caused considerable delay in getting resources into use, primarily because of the time necessary to go through the state personnel system.

Resource sharing of this type also means that some state employees work in the centers, subject to the direction of the centers. There is some potential conflict in this arrangement.

There may also be a need for "resource sharing" between the Department of Mental Health and Corrections and other departments.

B. Recommendation

In order to provide a more timely and effective use of mental health funds throughout the Mental Health Care Delivery System, it has been suggested by various Bureau personnel that future appropriations to the institutes be made with the proviso that the Director of the Bureau of Mental Health, with the approval of the Commissioner (and/or the Governor and Council), be allowed to transfer up to 20% of those resources to the grant-in-aid program. It has also been suggested that the Bureau be allowed to reclassify a certain percentage of positions in the institutes, within the funds available and the position counts authorized. It is recommended that the Legislature experiment with providing greater flexibility to the Bureau in the use of a certain percentage of its funds.

There should be requirements that funds are not to be used in such a manner as to require increased appropriations in succeeding years or to radically change the organization of service delivery without legislation. Any shift of funds to the community mental health centers should not be made without performance requirements set and enforced by the Bureau.

C. Effect

Such flexibility could reduce or remove the need for increased mental health funds beyond the inflation offset. It would also encourage better management of existing resources by giving the institute superintendents more flexibility to seek ways in which funds may be freed up and services upgraded.

Whether additional appropriations for mental health are needed in 1975-76 depends greatly on the condition of the Mental Health Improvement Fund. Its revenues may be four to five hundred thousand dollars greater this year than expected, and next year's estimate may be low by two to five hundred thousand dollars.

If 20% flexibility in the use of institute funds is provided, some \$3,000,000 would be involved. The wise use of these funds, provided other appropriations were not significantly increased, would provide for greater discipline and efficiency in the Mental Health Care Delivery System.

IV. Restructuring the Advisory Committee on Mental Health

A. Current Organization and Role

The Advisory Committee on Mental Health consists of nine members appointed by the Governor for three year terms. The committee is to be composed of members whose chief employment is outside of State Government. The committee's duties are to "assist" the Bureau and to participate in the hiring and firing of the two institute superintendents.

The Bureau appears to have kept the Advisory Committee reasonably well informed, in view of the wide range of information to be considered. I am not sure that the Advisory Committee has played a significant role in advising the Bureau on major policy issues. This may be particularly true with the development of the Maine Council of Community Mental Health Centers and the State Mental Health Program Directors group. These two groups appear to have more of an influence in shaping policy.

The membership currently reflects service providers, community mental health center boards, the Legislature, and the general public or consumers.

B. Recommended Organization and Role

I would restructure the membership as follows:

1. the commissioners of the departments of Health and Welfare and Education and Cultural Services, or their designates.
2. 4 members who shall be employees of human service agencies or in the professions associated with mental health, appointed by the Governor for three year terms.
3. 5 members of the general public , including board members of community mental health centers, appointed by the Governor for three year terms.
4. One member of the House of Representatives appointed by the Speaker of the House and one member of the Senate appointed by the President of the Senate.

The duties of the committee should include:

1. to review and comment to the Director of the Bureau of Mental Health and the Commissioner of Mental Health and Connections on rules, regulations, standards and policies developed by the Bureau before their implementation.
2. to review and comment to the Director and the Commissioner on grants proposed to be made by the Bureau.
3. to review and comment annually to the Director and the Commissioner on the state mental health plan.
4. to review and comment to the Governor and the Legislature on the Bureau of Mental Health's biennial report on the state mental health plan and the current status of the mental health care delivery system.
5. to initiate studies on its own motion, with reasonable assistance from the Bureau.

The committee should meet at least six times a year.

This restructuring of the Advisory Committee on Mental Health provides specific duties for the committee and for a broad representation of the parties concerned with mental health. Though the Maine Council of Community Mental Health Centers and State Mental Health Program Directors groups will continue to play an active role in shaping the Mental Health Care Delivery System, the Advisory Committee will serve to balance the perspective on the system by involving other parties as well.

V. Client Advocacy

A. Description and Current Organization

The task of a client advocate is to aid clients where their rights to a high quality of treatment and care or their other civil and legal rights are being denied to them. They operate within careful guidelines as advocates, and do not otherwise infringe upon the roles of administrators, clinicians, and other authorities and service providers. The client advocates cooperate with agencies in seeking to resolve grievances at the lowest possible level of responsibility or service delivery, and by assisting the agencies in developing standards to protect the rights of clients.

A client advocacy program in Maine was developed first in the State's mental health institutes in 1971 and 1972, and was extended to State correctional facilities in the fall of 1972. There are currently 4 advocates serving at the institutional level who are responsible to a chief advocate in the central office of the Department of Mental Health and Corrections. The chief advocate reports directly to Commissioner Kearns.

The Department also awarded a grant to the Maine State Bar Association to provide for certain legal services to the clients of the Department and to the advocates. The Bar Association used these funds to select and employ an attorney to assist the advocacy program.

There is no statutory basis for the advocacy program at present.

The eight community mental health centers have developed "aftercare programs" aimed at assisting mental health clients in the community. A similar program has been established by the Bureau of Mental Retardation through grants to local agencies, often to the community mental health centers. Although personnel in these programs often serve as advocates for their clients, particularly those in nursing, boarding, and foster homes, their main role is to provide or coordinate services and they are not as independent from agency involvement as client advocates.

Commissioner Kearns has asked that community mental health centers move more rapidly toward developing a system of client advocacy. The centers have responded in some degree by organizing consumer groups or studying the issue.

Though the mental health centers are concerned, client advocacy is not a primary concern for them, and perhaps it should not be. An advocacy system developed within a center may be too easily dominated or distorted by other concerns and priorities of the center; a monitoring or advocacy process should not be so closely linked with service delivery. Further, development of an advocacy system within a center means added expenditures which are not fee generating or are not easily reimbursable at a time when center funding is becoming more difficult.

A statewide client advocate system will help avoid the development of "backwards" of mental health clients in the community. The system will help to make mental health care providers accountable to the client, as well as giving the executive and legislative branches of government some reassurance that services are being provided.

B. Recommendation

It is recommended that the client advocate system be extended to include not only state institutes in the Department of Mental Health and Corrections but also to include other agencies licensed by or receiving support from the State for service to client groups served by or under the jurisdiction of the Bureau of Mental Health, and possibly the Bureau of Mental Retardation and the Bureau of Corrections as well. Nursing, boarding and foster homes with clients receiving state or federal assistance should also be subject to the client advocate system.

The Office of Client Advocacy should be established by statute within the Department of Mental Health and Corrections. The chief advocate would be appointed by the commissioner for a term of 3 years.

An additional six to eight client advocates should be hired to provide for adequate regional coverage.

The client advocates would be responsible to the chief advocate, who would be responsible to the commissioner. Client advocates would have the authority:

1. to inform clients of their rights
2. to assist agencies in the development of standards to protect the rights of clients
3. to receive complaints from clients, represent clients in resolving a complaint with agency officials, refer complaints, or assist clients in advancing formal grievance proceedings
4. to initiate investigations where it appears that the rights of clients are being denied

5. to inspect such agency files, records and reports, where not otherwise prohibited by law, as may be necessary to assist the client advocate in the performance of his or her duties.

The chief advocate would develop necessary guidelines, rules and regulations governing the activities of the client advocates. These would be subject to the approval of the Attorney General as to matters of law and to the approval of the commissioner.

The chief advocate would provide reports regularly on the activities and findings of the Office of Client Advocacy to the commissioner and the advisory committees of the department.

Additional expense with the expansion of the patient advocate system would be approximately \$110,000 for salaries. Total personnel expense for the program would be about \$171,000, using the salary ranges recommended by the present chief advocate.

Funding for this program should be taken at least in part from the institute budgets. If the system is not expanded to include mental retardation and corrections clients, then six to eight additional client advocates may not be cost justified. In that case, perhaps two or three additional client advocates should be employed with a responsibility to mental health clients in the community.

SENATE

JOSEPH SEWALL, DISTRICT 27, CHAIRMAN
RICHARD A. MORRELL, DISTRICT 11
GERARD P. CONLEY, DISTRICT 9

RONALD H. LORD, COMMITTEE CLERK



HOUSE

JOHN M. NORRIS, II, BREWER, HOUSE CHAIRMAN
HAROLD DRAGDON, PERHAM
HAROLD L. SILVERMAN, CALAIS
STANLEY E. SPROUL, AUGUSTA
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DOUGLAS M. SMITH, DOVER-FOXCROFT

STATE OF MAINE

ONE HUNDRED AND SIXTH LEGISLATURE

COMMITTEE ON APPROPRIATIONS AND FINANCIAL AFFAIRS

August 13, 1974

MEMO TO: Rep. Larry Simpson, Chairman, Legislative Council
FROM : Sen. Joseph Sewall, Chairman, Appropriations Committee
SUBJECT: Report on Medical Care Payment Study

Attached is a copy of the report of the Health and Welfare Subcommittee which was discussed and accepted by the full committee. This points out the status of the medical care payments as of June 18, 1974.

Your attention is called to the paragraph at the bottom of the first page which indicates the estimated shortage of state funds in this program and the Committee's observations in the last paragraph of the report.

In the Department of Health and Welfare, there will always be the uncertainty of caseload and cost increases which play a large part in the financing problem.

If the Council would like further study in this area, we will be very happy to do so.

SENATE

JOSEPH SEWALL, DISTRICT 27, CHAIRMAN
RICHARD A. MORRELL, DISTRICT 11
GERARD P. CONLEY, DISTRICT 9

RONALD H. LORD, COMMITTEE CLERK



HOUSE

JOHN M. NORRIS, II, BREWER, HOUSE CHAIRMAN
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STANLEY E. SPROUL, AUGUSTA
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DONALD V. CARTER, WINSLOW
DOUGLAS M. SMITH, DOVER-FOXCROFT

STATE OF MAINE

ONE HUNDRED AND SIXTH LEGISLATURE

COMMITTEE ON APPROPRIATIONS AND FINANCIAL AFFAIRS

June 18, 1974

MEMO TO: Senator Joseph Sewall, Chairman, Appropriations Committee
FROM : Senator Morrell, Chairman, Health & Welfare Subcommittee
SUBJECT: Medical Care Payment

The subcommittee met with Dr. Fisher and members of his staff May 22 and June 13, 1974 regarding our assignment to study delinquent medical care payments.

As of this date, payments have been made for all undisputed medical bills as follows:

Drug bills - all bills initially processed by Health & Welfare through May 28, payment is within 30 days of receipt.

Hospital bills - bills initially processed by Health & Welfare as of April 22.

Doctors bills - bills initially processed by Health & Welfare as of March 22.

Actual date bills were received is unknown due to the lack of a date stamp process.

There will be future payments made on all accounts prior to June 30th dependent on the funds available, both state and federal.

The present estimate of shortage (state funds) as of July 1, 1974 will be approximately \$1.2 M and this will increase to approximately \$2.2 M by January 1, 1975 when the next regular session convenes.

The Department is now in the process of establishing new guidelines in areas where any adjustments are allowed under Federal regulations and they are contemplating a new method of prescription drug payments to speed up payments and provide utilization review as required by the Federal government. This will save some funds in this area but the amount is unknown at present. One of the major problems of delinquent payments is probably cash flow. There will always be the uncertainty of case load and cost increases which play a large part in the financing problem.

Until the next Legislature provides funds to Health & Welfare to catch up the payments on back bills, the situation of delinquent bills will still exist in some areas of the program. In the future every effort should be made to adequately fund the ongoing programs such as medical care before any new programs are entered into by the Legislature.