

# **STATE OF MAINE**

# SUMMARY OF MAJOR STATE FUNDING DISBURSED TO MUNICIPALITIES AND COUNTIES

Maine State Legislature Office of Fiscal and Program Review October 2006 Pub. #17

#### SUMMARY OF MAJOR STATE FUNDING DISBURSED TO MUNICIPALITIES AND COUNTIES

This report summarizes the major state funding disbursed to municipalities and counties. These disbursements represent a substantial portion of the State's budget and significantly affect local government budgets as well. The State's support of municipal and county functions through these disbursements has a major impact on the amount of local property taxes assessed on Maine taxpayers to support municipal and county government.

This report captures state funds, including bond proceeds, paid directly to municipalities and counties or paid on their behalf for a local governmental purpose. All major direct-disbursement programs/items are reflected, such as General Purpose Aid for Local Schools and State-Municipal Revenue Sharing, as well as certain indirect expenditures, most notably, Teachers' Retirement, which is paid 100% by the State. Local school units would otherwise make these payments to the retirement system for the "employer share" of teacher retirement costs. The amounts in this report do <u>not</u> include federal funds that pass through state agencies to local units of government and do not reflect any benefit that local units might receive from the sales tax and fuel tax exemptions for local governmental purchases. The summary data in this report do not include amounts the State pays to individuals and businesses as reimbursement for local property taxes. Appendix A summarizes those expenditures separately.

The extent of the State's financial support of local governments is best illustrated when the data are expressed as a percentage of state revenue (see the graph on page 3). Using the most recent fiscal year with actual expenditure data, <u>fiscal year ending June 30, 2006 (FY 2006)</u>, disbursements to municipalities and counties from the General Fund represented 36.6% of total General Fund revenue. This percentage increased to 39.1% when State-Municipal Revenue Sharing expenditures were included as General Fund expenditures and the revenue set aside for revenue sharing was added back to General Fund revenue. When all state disbursements to municipalities and counties, excluding bond expenditures, are compared to total state operating revenue (which, for the purposes of this analysis, excludes all federal funds, enterprise funds, internal services funds, trust funds and bond funds), the State disbursed 31.0% of its operating revenue back to municipalities and counties.

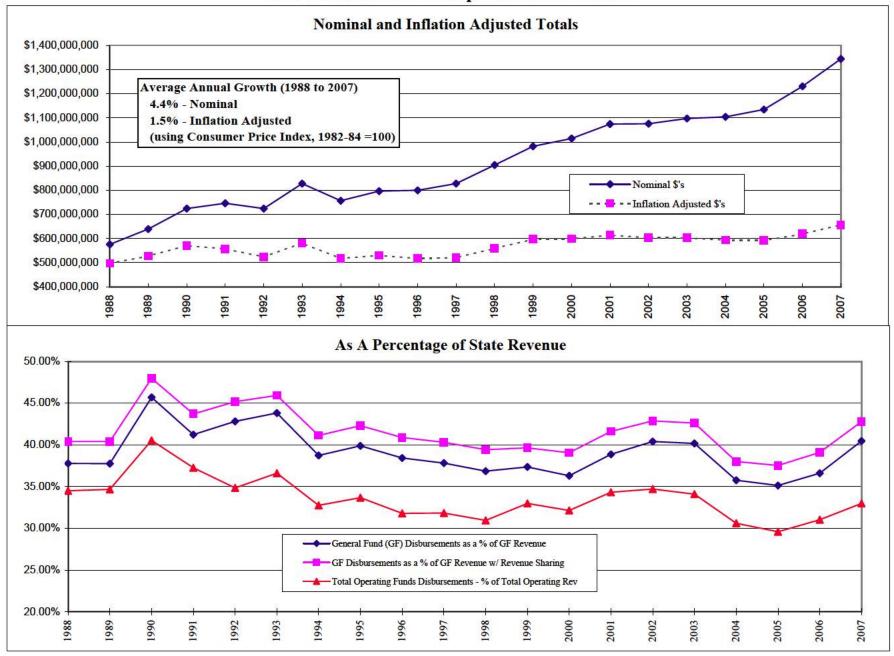
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### SUMMARY OF MAJOR STATE FUNDING DISBURSED TO MUNICIPALITIES AND COUNTIES

Fiscal						Natural			Emergency &	
Year	Transportation	General	Education	Revenue	Property Tax	Resource	Criminal	Economic	Disaster	
Ending	Funding	Assistance	Funding	Sharing	Reimbursement	Agencies	Justice	Development	Assistance	
June 30	(Exhibit A)	(Exhibit B)	(Exhibit C)	(Exhibit D)	(Exhibit E)	(Exhibit F)	(Exhibit G)	(Exhibit H)	(Exhibit I)	Totals
1988	\$18,911,684	\$6,530,477	\$479,127,991	\$56,920,102	\$987,746	\$9,029,332	\$3,035,114	\$0	\$1,221,234	\$575,763,680
1989	\$21,266,686	\$7,060,245	\$531,980,772	\$63,757,298	\$977,038	\$9,209,654	\$4,117,685	\$21,451	\$573,500	\$638,964,329
1990	\$23,158,167	\$11,402,878	\$608,815,902	\$60,826,462	\$1,896,577	\$10,064,654	\$5,746,979	\$1,740,593	\$685,966	\$724,338,178
1991	\$23,251,113	\$16,153,345	\$611,316,360	\$62,254,009	\$2,633,700	\$22,713,309	\$5,523,086	\$1,213,673	\$751,034	\$745,809,629
1992	\$21,637,814	\$18,624,423	\$606,790,845	\$52,839,137	\$1,982,173	\$14,740,715	\$5,631,942	\$1,269,703	\$780,499	\$724,297,251
1993	\$32,943,120	\$10,573,448	\$665,629,417	\$61,128,500	\$2,563,723	\$26,110,307	\$5,138,892	\$22,122,353	\$1,353,487	\$827,563,247
1994	\$21,273,452	\$8,490,764	\$627,011,511	\$66,325,845	\$5,911,000	\$14,104,904	\$5,356,788	\$6,601,977	\$1,500,560	\$756,576,801
1995	\$21,883,259	\$6,276,119	\$655,747,809	\$69,896,500	\$5,953,498	\$30,131,622	\$5,653,090	\$537,830	\$466,960	\$796,546,687
1996	\$22,235,313	\$5,804,939	\$662,347,966	\$72,704,600	\$2,875,000	\$24,081,082	\$8,427,716	\$509,785	\$391,946	\$799,378,347
1997	\$22,996,920	\$5,783,080	\$687,899,992	\$77,696,000	\$2,907,234	\$20,402,236	\$8,260,911	\$375,540	\$1,087,099	\$827,409,012
1998	\$23,413,399	\$5,522,181	\$754,219,940	\$89,490,000	\$6,510,229	\$12,305,588	\$9,318,331	\$418,208	\$3,308,691	\$904,506,567
1999	\$24,087,152	\$5,409,604	\$784,175,113	\$96,174,000	\$45,262,019	\$13,469,829	\$10,434,872	\$162,558	\$2,396,425	\$981,571,572
2000	\$25,918,196	\$4,928,784	\$809,193,248	\$107,116,000	\$45,556,890	\$9,586,557	\$10,293,182	\$464,084	\$956,502	\$1,014,013,443
2001	\$23,720,710	\$4,532,067	\$863,588,842	\$109,481,753	\$45,018,234	\$15,087,028	\$11,404,128	\$863,857	\$386,394	\$1,074,083,013
2002	\$23,461,900	\$4,263,079	\$879,705,792	\$100,610,139	\$45,744,947	\$8,686,698	\$12,073,867	\$487,779	\$224,175	\$1,075,258,376
2003	\$21,890,802	\$5,025,947	\$899,980,779	\$102,311,399	\$45,620,436	\$8,731,814	\$12,203,939	\$1,032,137	\$311,543	\$1,097,108,796
2004	\$21,704,921	\$5,518,412	\$901,894,267	\$110,663,051	\$41,223,017	\$9,100,439	\$12,429,856	\$1,039,918	\$410,543	\$1,103,984,424
2005	\$22,926,204	\$5,888,966	\$923,421,213	\$117,609,820	\$39,213,142	\$11,139,146	\$13,048,435	\$393,498	\$452,907	\$1,134,093,331
2006	\$25,729,363	\$5,555,973	\$1,021,939,750	\$121,386,963	\$32,524,447	\$7,768,687	\$15,064,891	\$275,962	\$421,827	\$1,230,667,863
2007 (1)	\$26,435,483	\$6,500,000	\$1,128,938,225	\$118,933,353	\$38,605,030	\$6,994,380	\$14,341,901	\$1,150,000	\$1,672,704	\$1,343,571,076

(1) Budgeted Amounts through 122nd Legislature, 2nd Regular Session



#### **Disbursements to Municipalities and Counties**

#### EXHIBIT A TRANSPORTATION FUNDING

(Actual Expenditures Except Where Noted)

FISCAL	5	SALT/SAND BUILDINGS	ISLAND TOWN	TOWN ROAD & BRIDGE	AIRPORT SNOW	AIRPORT	
YEAR	BLOCK GRANT	BONDS	REFUNDS	IMPROVEMENTS	REMOVAL	IMPROVEMENTS	TOTAL
1988	\$15,802,259	\$1,650,000	\$24,000	\$900,000	\$181,447	\$353,978	\$18,911,684
1989	\$19,286,904	\$415,125	\$37,398	\$958,408	\$170,398	\$398,453	\$21,266,686
1990 (1	1) \$19,215,827	\$272,055	\$42,716	\$3,028,922	\$158,541	\$440,107	\$23,158,168
1991 (1	1) \$19,303,569	\$387,993	\$55,366	\$2,707,173	\$167,415	\$629,597	\$23,251,113
1992	\$19,297,352	\$339,741	\$59,952	\$875,487	\$167,938	\$897,344	\$21,637,814
1993 (1	1) \$29,249,081	\$209,684	\$54,685	\$1,513,004	\$127,122	\$1,789,544	\$32,943,120
1994	\$19,305,720	\$242,579	\$55,745	\$907,530	\$87,088	\$674,790	\$21,273,452
1995	\$19,298,411	\$0	\$67,601	\$1,189,525	\$91,034	\$1,236,688	\$21,883,259
1996	\$19,419,782	\$402,268	\$63,217	\$1,438,083	\$91,348	\$820,615	\$22,235,313
1997	\$19,450,195	\$709,622	\$66,063	\$1,574,448	\$91,204	\$1,105,388	\$22,996,920
1998 (1	\$19,569,918	\$0	\$71,616	\$2,485,053	\$91,296	\$1,195,516	\$23,413,399
1999 (1	\$19,511,892	\$213,162	\$74,373	\$2,721,209	\$91,258	\$1,475,258	\$24,087,152
2000	\$22,149,998	\$589,582	\$77,697	\$3,008,665	\$92,254	\$0	\$25,918,196
2001	\$22,703,166	\$833,460	\$88,429	\$0	\$95,655	\$0	\$23,720,710
2002	\$22,776,821	\$495,085	\$93,474	\$0	\$96,520	\$0	\$23,461,900
2003	\$21,794,644	\$0	\$96,158	\$0	\$0	\$0	\$21,890,802
2004	\$21,602,936	\$0	\$101,985	\$0	\$0	\$0	\$21,704,921
2005	\$22,826,176	\$0	\$100,028	\$0	\$0	\$0	\$22,926,204
2006 (2	\$25,628,606	\$0	\$100,757	\$0	\$0	\$0	\$25,729,363
1002	\$26,325,606	\$0	\$109,877	\$0	\$0	\$0	\$26,435,483

(1) FY 1990 and FY 1991 Town Road & Bridge Improvement amounts include \$2 million of bond proceeds pursuant to P&S 1989, C. 72, FY 1993 Block Grant amount includes \$10 million from the "Jobs" Bond pursuant to P&S 1991, C. 113, FY 1998 Block Grant amount includes \$13.5 million of bond proceeds pursuant to P&S 1997, C. 56 and FY 1999 Block Grant amount includes \$9.75 million of bond proceeds pursuant to P&S 1998, C. 82.

(2) FY 2006 Block Grant actual expended amount includes \$448,532 designated for Salt/Sand Buildings

(3) Budgeted through 122nd Legislature, 2nd Regular Session. (\$1.0 million of Block Grant designated for Salt/Sand Buildings)

# EXHIBIT B

# GENERAL ASSISTANCE

#### MUNICIPAL REIMBURSEMENT

(Actual Expenditures Except Where Noted)

FISCAL	GENERAL FUND	STRIPPER WELL	TOTA
YEAR	REIMBURSEMENT	REIMBURSEMENT	TOTAL
1988	\$6,530,477	\$0	\$6,530,477
1989	\$7,060,245	\$0	\$7,060,245
1990	\$11,402,878	\$0	\$11,402,878
1991	\$14,903,348	\$1,249,997	\$16,153,345
1992	\$17,424,463	\$1,199,960	\$18,624,423
1993	\$8,573,461	\$1,999,987	\$10,573,448
1994	\$8,240,793	\$249,971	\$8,490,764
1995	\$6,076,119	\$200,000	\$6,276,119
1996	\$5,804,939	\$0	\$5,804,939
1997	\$5,723,080	\$60,000	\$5,783,080
1998	\$5,382,153	\$140,028	\$5,522,181
1999	\$5,409,604	\$0	\$5,409,604
2000	\$4,928,784	\$0	\$4,928,784
2001	\$4,532,067	\$0	\$4,532,067
2002	\$4,263,079	\$0	\$4,263,079
2003	\$5,025,947	\$0	\$5,025,947
2004	\$5,518,412	\$0	\$5,518,412
2005	\$5,888,966	\$0	\$5,888,966
2006	\$5,555,973	\$0	\$5,555,973
2007 (1)	\$6,500,000	\$0	\$6,500,000

(1) Budgeted through 122nd Legislature, 2nd Regular Session

(Includes small percentage of assistance to individuals)

(Excludes Federal Reimbursement for Emergency Assistance)

# EXHIBIT C EDUCATION FUNDING

(Actual Expenditures Except Where Noted)

FISCAL	GENERAL PL	IDDOSE AID	TEACHERS'	SCHOOL	ADULT	OTHER GRANTS	LOW INCOME	
				and the second			(1) 数据 (1) (1) (2) (2) (2) (2) (2) (2) (2) (2) (2) (2	TOTAL
20100-01-08-012-012-	APPROPRIATIONS			CONSTRUCTION	EDUCATION	EXPENDITURES	STUDENT ADJ	TOTAL
1988	\$345,193,793	\$345,722,428	\$87,617,257	\$4,459,809	\$2,820,911	\$38,507,586	\$0	\$479,127,991
1989	\$429,832,728	\$428,527,889	\$93,783,916	\$280,968	\$3,381,599	\$6,006,400	\$0	\$531,980,772
1990	\$475,471,927	\$475,851,126	\$116,799,187	\$0	\$3,379,330	\$7,205,834	\$5,580,425	\$608,815,902
1991 (2)	\$482,735,768	\$487,108,393	\$111,704,930	\$0	\$3,999,658	\$6,003,382	\$2,499,997	\$611,316,360
1992	\$511,125,568	\$512,953,097	\$85,708,221	\$0	\$3,800,025	\$3,835,349	\$494,153	\$606,790,845
1993 (3)	\$515,304,022	\$518,912,040	\$139,184,431	\$0	\$3,610,503	\$3,432,247	\$490,196	\$665,629,417
1994 (4)	\$519,931,666	\$519,422,300	\$101,110,616	\$0	\$3,636,503	\$2,842,092	\$0	\$627,011,511
1995 (5)	\$521,910,192	\$519,249,719	\$128,591,206	\$0	\$3,610,503	\$4,296,381	\$0	\$655,747,809
1996	\$534,073,396	\$529,231,497	\$127,425,266	\$0	\$3,245,503	\$2,445,700	\$0	\$662,347,966
1997	\$544,460,070	\$545,883,875	\$135,599,057	\$0	\$3,610,503	\$2,806,557	\$0	\$687,899,992
1998 (6)	\$595,516,654	\$595,797,900	\$151,539,355	\$0	\$3,610,503	\$3,272,182	\$0	\$754,219,940
1999	\$593,048,207	\$591,171,582	\$161,328,194	\$19,575,000	\$3,754,923	\$8,345,414	\$0	\$784,175,113
2000 (7)	\$625,785,284	\$624,751,951	\$153,641,283	\$23,420,315	\$3,942,671	\$3,437,028	\$0	\$809,193,248
2001	\$664,131,846	\$664,478,485	\$162,620,983	\$28,000,000	\$4,139,803	\$4,349,571	\$0	\$863,588,842
2002	\$708,663,172	\$702,469,605	\$168,214,621	\$0	\$4,388,191	\$4,633,375	\$0	\$879,705,792
2003 (8)	\$713,493,588	\$711,165,537	\$179,899,248	\$0	\$4,563,721	\$4,352,273	\$0	\$899,980,779
2004 (8)	\$727,087,545	\$722,981,043	\$170,014,497	\$0	\$4,651,485	\$4,247,242	\$0	\$901,894,267
2005	\$734,536,621	\$732,537,776	\$181,698,128	\$0	\$4,670,601	\$4,514,708	\$0	\$923,421,213
2006 (9)	\$836,115,966	\$823,420,313	\$190,368,396	\$0	\$4,949,971	\$3,201,070	\$0	\$1,021,939,750
2007 (10)	\$914,098,222	\$914,098,222	\$205,384,647	\$0	\$5,677,534	\$3,777,822	\$0	\$1,128,938,225

(1) Appropriations reflected for Teachers' Retirement include appropriations to Retired Teachers' Health Insurance.

(2) FY 1991 GPA appropriation includes a \$40.8 million deappropriation reflecting the June 1991 payment which was deferred until after July 1, 1991. Teachers' Retirement for FY 1991 includes a \$49.1 million transfer from other retirement funds.

<sup>(3)</sup> FY 1993 General Purpose Aid amounts include \$721,475 transferred from the Office of Substance Abuse.

(4) FY 1994 GPA includes allocation of \$15.0 million from sale of a portion of Interstate 95 to Maine Turnpike Authority.

- (5) FY 1995 GPA includes allocation of \$1.0 million from sale of a portion of Interstate 95 to Maine Turnpike Authority and \$2.3 million from Long Falls Dam settlement.
- (6) FY 1998 GPA appropriation includes \$39,226,419 appropriated to the Department of Administrative and Financial Services for the June 1998 subsidy
- (7) FY 2000 GPA includes \$3,783,692 appropriated to and expended in the Hardship Cushion for General Purpose Aid account.
- (8) GPA FY 2003 and FY 2004 expenditures and FY 2004 appropriations include \$25 million shifted to the Federal Block Grant Fund to realize savings from the Federal Jobs and Growth Tax Reconciliation Act of 2003.
- (9) FY 2006 Teacher Retirement amount includes the transfer of \$41,908,402 from the unappropriated surplus of the General Fund provided in PL 2005, c. 12, Part PPPP, section 2 to the Retirement Allowance Fund.
- <sup>(10)</sup> FY 2007 budgeted through 122nd Legislature, 2nd Regular Session.

#### EXHIBIT D REVENUE SHARING PROGRAMS

(Actual Expenditures Except Where Noted) FUND FOR THE EFFICIENT STATE-MUNICIPAL DISPROPORTIONATE TAX DELIVERY OF LOCAL AND PASSAMAQUODDY SALES FISCAL REVENUE SHARING (1) BURDEN FUND<sup>(2)</sup> TAX FUND (4) **REGIONAL SERVICES**<sup>(3)</sup> YEAR TOTAL 1988 \$56,920,102 \$0 \$0 \$0 \$56,920,102 1989 \$63,757,298 \$0 \$0 \$0 \$63,757,298 1990 \$60,826,462 \$0 \$0 \$0 \$60,826,462 \$62,254,009 1991 \$62,254,009 \$0 \$0 \$0 \$52,839,137 (5) 1992 \$0 \$0 \$0 \$52,839,137 \$61,128,500 \$0 \$0 \$0 1993 \$61.128.500 1994 \$66.325.845 \$0 \$0 \$0 \$66.325.845 1995 \$69,896,500 \$0 \$0 \$0 \$69,896,500 1996 \$72,704,600 \$0 \$0 \$0 \$72,704,600 1997 \$77.696.000 \$0 \$0 \$0 \$77.696.000 1998 \$89,490,000 \$0 \$0 \$0 \$89,490,000 1999 \$0 \$0 \$0 \$96.174.000 \$96.174.000 2000 \$107,116,000 \$0 \$0 \$0 \$107.116.000 2001 \$105.872.792 \$3,600,000 \$0 \$8,961 \$109,481,753 2002 \$100,610,139 \$0 \$0 \$0 \$100,610,139 2003 \$102,303,028 \$0 \$0 \$8.370 \$102,311,399 (6) 2004 \$109,325,098 \$1.332.802 \$0 \$5.151 \$110,663,051

(1) State-Municipal Revenue Sharing, amounts distributed from the Local Government Fund or "Revenue Sharing I", distributes funds to municipalities based on relative tax burden as measured by population, property tax assessment and state valuation

\$1,000,000

\$500,000

\$0

\$20,321

\$11.308

\$17,607

\$117,609,820

\$121,386,963

\$118,933,353

(2) The Disproportionate Tax Burden Fund or "Revenue Sharing II" is established pursuant to 30-A MRSA, §5681 to provide additional support for municipalities experiencing a higher than average property tax burden

(3) The Fund for the Efficient Delivery of Local and Regional Services ("Efficiency Fund") is established in 30-A MRSA, §5681, sub-§5-B 2% of the amounts transferred to the Local Government Fund and the Disproportionate Tax Burden Fund are transferred monthly to the "Efficiency Fund" and distributed to municipalities demonstrating savings in the cost of delivering local and regional services FY 2005 reflects amounts transferred from the Local Government Fund to the Department of Administrative and Financial Services for payments to municipalities achieving savings pursuant to PL 2003, c 20, Part W

(4) The Passamaquoddy Sales Tax Fund, established in 36 MRSA, §1815, sets aside revenue attributable to sales occurring on the Passamaquoddy reservation at either Pleasant Point or Indian Township for distribution to the Passamaquooddy Tribe

(5) State-Municipal Revenue Sharing was suspended for 6 months in FY 1992 (January-June) to achieve approximately \$32.5 million in additional General Fund revenue That suspension, however, was partially offset by a General Fund appropriation of \$14.4 million

(6) Amounts distributed in FY 2004 and FY 2005 from the Local Government Fund, Revenue Sharing I, include \$13,570,000 and \$9,600,000, respectively, that reflect transfers from the Highway Fund pursuant to PL 2003, c 20, Part AAA to cover transportation costs incurred by specific municipalities

(7) Based on budgeted transfers through 122nd Legislature, 2nd Regular Session State-Municipal Revenue Sharing is reduced by a \$5,000,000 transfer to the General Fund in FY 2007 pursuant to PL 2005, c 457, Part DD Passamaquoddy Sales Tax Fund distributions are based on allocations through the 122nd Legislature, 2nd Regular Session

Sources: Office of the State Treasurer; State Controller's Office, MFASIS Accounting System and Budget and Financial Management System

\$0

\$12.590.655

\$21,754,279

2005 (6)

2006

2007

\$116,589,500

\$108,785,000

\$96,661,467

#### EXHIBIT E PROPERTY TAX REIMBURSEMENT

(Actual Expenditures Except Where Noted)

FISCAL YEAR	TREE GROWTH TAX LAW <sup>(1)</sup>	VETERANS EXEMPTIONS <sup>(2)</sup>	HOMESTEAD EXEMPTION <sup>(3)</sup>	PROPERTY TAX RELIEF FUND <sup>(4)</sup>	COMMERCIAL VEHICLE EXCISE TAX <sup>(5)</sup>	WASTE FACILITY EXEMPTION <sup>(6)</sup>	SNOW GROOMING EQUIPMENT EXEMPTION <sup>(7)</sup>	TOTAL
1988	\$751,986	\$235,760	\$0	\$0	\$0	\$0	\$0	\$987,746
1989	\$740,583	\$236,455	\$0	\$0	\$0	\$0	\$0	\$977,038
1990	\$1,647,079	\$249,498	\$0	\$0	\$0	<b>\$</b> 0	\$0	\$1,896,577
1991	\$2,146,200 (8)	\$487,500 (8)	\$0	\$0	<b>\$</b> 0	\$0	\$0	\$2,633,700
1992	\$1,473,250 (9)	\$508,923	\$0	\$0	\$0	\$0	\$0	\$1,982,173
1993	\$2,058,821 (8)	\$504,902	\$0	\$0	\$0	\$0	\$0	\$2,563,723
<mark>1994</mark>	\$2,100,000 (8)	\$710,500 (8)	\$0	\$3,100,500	\$0	\$0	\$0	\$5,911,000
1995	\$2,100,000 (8)	\$752,998 (8)	\$0	\$3,100,500	\$0	\$0	\$0	\$5,953,498
1996	\$2,100,000 (8)	\$775,000 (8)	\$0	\$0	\$0	\$0	\$0	\$2,875,000
1997	\$2,100,000 (8)	\$807,234 (8)	\$0	\$0	\$0	\$0	\$0	\$2,907,234
1998	\$5,288,797	\$861,000 (8)	\$0	\$0	\$360,432	\$0	\$0	\$6,510,229
<mark>1999</mark>	\$5,167,561	\$896,098	\$38,745,715	\$0	\$452,645	\$0	\$0	\$45,262,019
2000	\$4,872,780	\$909,999 (8)	\$39,180,171	\$0	\$593,940	\$0	\$0	\$45,556,890
2001	\$4,449,170	\$899,450	\$38,954,978	\$0	\$714,636	\$0	\$0	\$45,018,234
2002	\$4,649,999	\$929,867	\$39,437,587	\$0	\$727,494	\$0	\$0	\$45,744,947
2003	\$4,749,505	\$913,053	\$39,208,348	\$0	\$749,530	\$0	\$0	\$45,620,436
2004	\$5,199,998	\$845,891	\$34,428,633	\$0	\$744,818	\$3,677	\$0	\$41,223,017
2005	\$5,293,383	\$785,298	\$32,283,456	\$0	\$846,539	\$4,466	\$0	\$39,213,142
2006 (10)		<mark>\$</mark> 0	\$31,237,827	\$0	\$1,040,085	\$5,340	\$0	\$32,524,447
2007 (11)	\$5,400,000	\$895,000	\$31,193,426	\$0	\$1,092,089	\$5,950	\$18,565	\$38,605,030

(1) For property tax years based on status of property on April 1, 1989 and thereafter, 90% of the per acre tax revenue lost due to tree growth assessed value rather than actual undeveloped acreage assessed value pursuant to 36 MRSA, §578. Prior to that, reimbursement was based on the greater of 90% of the revenue lost based on 1972 municipal full valuations or a fixed amount per acre.

(2) 50% of actual tax loss due to exemptions provided in 36 MRSA §653 and enacted after April 1,1978 pursuant to the Maine Constitution, Article IV, Part Third, Section 23.

(3) 100% reimbursement of actual tax loss due to exemption in 36 MRSA §683 through FY 2005. Beginning in FY 2006, reimbursement is 50% of the revenue loss. Amounts include state mandate reimbursement for local administrative costs.

(4) Distribution of a portion of unanticipated surplus General Fund revenues as provided in 30-A MRSA §5683.

(5) Reimbursement for difference between the excise tax on commercial vehicles calculated using manufacturers suggested retail price and the actual purchase price as provided in 29-A MRSA §533-A.

(6) 50% of actual tax loss due to exemptions provided in 36 MRSA §656, sub-§1, J.

(7) 50% of actual tax loss due to exemptions provided in 36 MRSA §655, sub-§1, T.

(8) Amounts represent expenditures below the actual liability as determined by the statute.

(9) \$313,307 of FY 1992 claims were paid from FY 1993 appropriations.

(10) FY 06 reflects delays in reimbursement for veterans ' exemptions and the Tree Growth Tax Law reimbursement.

(11) Budgeted through 122nd Legislature, 2nd Regular Session.

# **EXHIBIT F** NATURAL RESOURCES AGENCIES

DEPT. OF **OFF-ROAD** WASTE PARKS FEE FIRE ENVIRONMENTAL VEHICLE WHITEWATER FISCAL **SNOWMOBILE** BOATING MANAGEMENT (1) PROTECTION SHARING<sup>(2)</sup> PROGRAM REGISTRATION FACILITIES CONTROL<sup>(3)</sup> RAFTING TOTAL YEAR 1988 \$8,179,309 \$0 \$175.918 \$237.461 \$316.230 \$72.786 \$38.128 \$9.500 \$9,029,332 1989 \$8,277,802 \$0 \$192,738 \$321,298 \$335,002 \$19,985 \$55,829 \$7,000 \$9,209,654 1990 \$8,627,933 \$0 \$201.715 \$390.029 \$382.928 \$416,259 \$38,040 \$7.750 \$10.064.654 \$2,904.077 \$213,545 1991 \$18,713,144 \$387.347 \$359,130 \$82,789 \$45.527 \$7,750 \$22,713,309 1992 \$260.836 \$476.965 \$398.310 \$14,740,715 \$10.366.482 \$2.846.488 \$342,402 \$49.232 \$0 1993 \$24,236,021 \$514,866 \$259,520 \$580,386 \$335,070 \$45,524 \$123,463 \$15,457 \$26,110,307 1994 \$1,981,215 \$281,936 \$640.530 \$339,282 \$70,224 \$10,734,012 \$50,120 \$7.585 \$14,104,904 1995 \$26,999,581 \$1,453,518 \$299.860 \$684.925 \$366.234 \$268,621 \$51.100 \$7.783 \$30,131,622 1996 \$318.620 \$928.804 \$415.044 \$293.893 \$7.712 \$21,132,474 \$934.055 \$50,480 \$24.081.082 1997 \$17,953,558 \$368,853 \$286,933 \$1,002,388 \$409,710 \$312,975 \$50,186 \$17,633 \$20,402,236 1998 \$9,810,582 \$31,895 \$298,640 \$1,162,909 \$419,607 \$520,026 \$51,923 \$10,006 \$12,305,588 1999 \$10.838.570 \$114,699 \$352.056 \$1.153.355 \$401.907 \$541,281 \$57.623 \$10.338 \$13,469,829 \$344.019 \$1,505,619 \$401,459 \$344.317 \$10,536 2000 \$6,665,999 \$262,425 \$52,184 \$9.586.558 2001 \$12,802,746 \$30,656 \$313.320 \$1.300.925 \$426,046 \$182,741 \$18,540 \$12,054 \$15.087.028 \$238,527 \$344,111 \$1,470,497 \$475,499 \$124,212 2002 \$5,967,607 \$54.204 \$12,041 \$8,686,698 \$399.159 2003 \$5.843.572 \$111,465 \$1.693.441 \$452,472 \$171.213 \$50,108 \$10.384 \$8,731,814 \$5,833,462 \$555,704 \$412,238 \$1.664.043 \$486.286 \$86.866 \$49.902 \$9,100,439 2004 \$11.938 2005 \$7.638.805 \$622.117 \$421,199 \$1,774.360 \$398.551 \$220.220 \$49.902 \$13,992 \$11.139.146 \$694,395 \$398,414 \$1,502,296 \$444,202 \$324,690 2006 \$4,347,833 \$47,407 \$9,450 \$7.768,687 2007 (4) \$3,844,610 \$112,995 \$1,848,171 \$400,000 \$516,697 \$47,407 \$6,994,380 \$213,500 \$11,000

(Actual Expenditures Except Where Noted)

(1) Prior to FY 1996, grants currently administered by the State Planning Office were formerly administered by the now defunct Maine Waste Management Agency.

(2) Prior to FY 2006, parks fee sharing represented 15% of income during a calendar year distributed to municipalities containing Bureau-owned properties. PL 2005, c. 457, Part F reduced the percentage from 15% to 7%. Amounts shown indicate the fiscal year in which the payment was made.

(3) Figures prior to FY 1992 may include small amounts of federal funds; amounts after that year have been adjusted to remove federal funds.

(4) Budgeted through 122nd Legislature, 2nd Regular Session.

# EXHIBIT G CRIMINAL JUSTICE FUNDING

		COMMUNITY	DISTRICT	LAW ENFORCEMENT		
FISCAL	SURCHARGE	BASED	ATTORNEY'S	AGENCY	TOBACCO	
YEAR	FUND <sup>(1)</sup>	CORRECTIONS (2)	SALARIES (3)	REIMBURSEMENTS (4)	FINES <sup>(5)</sup>	TOTAL
1988	\$225,458	\$1,070,439	\$1,739,217	\$0	\$0	\$3,035,114
1989	\$374,557	\$1,946,997	\$1,796,131	\$0	\$0	\$4,117,685
1990	\$367,688	\$3,046,204	\$2,333,087	\$0	\$0	\$5,746,979
1991	\$423,575	\$2,810,226	\$2,289,285	\$0	\$0	\$5,523,086
1992	\$398,129	\$2,492,396	\$2,741,416	\$0	\$0	\$5,631,941
1993	\$381,680	\$2,174,710	\$2,582,502	\$0	\$0	\$5,138,892
1994	\$351,095	\$2,282,761	\$2,641,963	\$0	\$0	\$5,275,819
1995	\$365,859	\$2,264,830	\$3,022,401	\$0	\$0	\$5,653,090
1996	\$391,066	\$4,681,567	\$3,355,083	\$0	\$0	\$8,427,716
1997	\$435,289	\$4,206,852	\$3,618,770	\$0	\$0	\$8,260,911
1998	\$437,962	\$5,157,197	\$3,723,172	\$0	\$0	\$9,318,331
1999	\$455,108	\$5,237,280	\$4,537,980	\$201,904	\$2,600	\$10,434,872
2000	\$508,973	\$4,758,766	\$4,647,213	\$296,802	\$81,428	\$10,293,182
2001	\$492,272	\$4,846,804	\$5,534,506	\$492,895	\$37,651	\$11,404,128
2002	\$497,404	\$4,967,974	\$5,977,562	\$584,517	\$46,410	\$12,073,867
2003	\$498,688	\$5,161,187	\$6,090,239	\$453,825	\$0	\$12,203,939
2004	\$603,925	\$5,319,961	\$6,097,492	\$408,478	\$0	\$12,429,856
2005	\$398,664	\$5,538,349	\$6,650,752	\$460,670	\$0	\$13,048,435
2006	\$785,922	\$6,409,071	\$7,460,077	\$409,821	\$0	\$15,064,891
2007 (6)	\$694,182	\$5,759,019	\$7,259,723	\$628,977	\$0	\$14,341,901

(Actual Expenditures Except Where Noted)

(1) Revenue collected in the Surcharge Fund is distributed to counties for costs associated with operations of the jails per PL 1987, c. 339 (4 MRSA, §1057). FY 2005 expenditures for the Surcharge Fund were below prior years due to technology conversion difficulties at the Traffic Violations Bureau.

(2) FY 1987 through FY 1998 represent reimbursement to counties for costs related to the support of certain prisoners at county correctional facilities, enacted by PL 1985, c. 821 (34-A MRSA, §1210). Fiscal year 1999 and beyond represents funding to the County Jail Prisoner Support and Community Corrections Fund, enacted by PL 1997, c. 753 (34-A MRSA, §1210-A).

(3) These amounts represent the salary and fringe benefits for state positions working in the eight prosecutorial districts. All other costs of the District Attorney's offices are funded by county funds. In the absence of this special arrangement, the salaries and fringe benefits of these state positions would also be supported by county funds.

(4) PL 1997, c. 750 established the Law Enforcement Agency Reimbursement Fund to provide reimbursement to municipal and county law enforcement officers for serving as court officers or witnesses. Prior to FY 1999, municipal law enforcement officers were reimbursed by the Judicial Department out of funds appropriated to the department from the General Fund; estimates are not available.

(5) These amounts represent tobacco fine revenue collected by the courts and issued to municipal law enforcement agencies as grants by the Maine Criminal Justice Academy to perform tobacco enforcement.

(6) Budgeted through 122nd Legislature, 2nd Regular Session

### EXHIBIT H ECONOMIC & COMMUNITY DEVELOPMENT

FISCAL	GROWTH	LEGAL	BUSINESS	TECH. & FIN.	COMMUNITY			
YEAR	MANAGEMENT	DEFENSE	DEVELOPMENT	ASSISTANCE (1)	DEVELOPMENT <sup>(2)</sup>	JOBS BOND	MISCELLANEOUS	TOTAL
1988	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
1989	\$21,451	\$0	\$0	\$0	<mark>\$</mark> 0	\$0	\$0	\$21,451
1990	\$747,942	\$5,000	\$20,000	\$0	\$967,651	\$0	\$0	\$1,740,593
1991	\$1,141,557	\$27,116	\$45,000	\$0	<mark>\$</mark> 0	\$0	\$0	\$1,213,673
1992	\$1,204,620	\$20,083	\$45,000	\$0	\$0	\$0	\$0	\$1,269,703
1993	\$844,475	\$9,957	\$0	\$400,000	\$0	\$20,867,921	\$0	\$22,122,353
1994	\$0	\$0	\$0	\$357,946	\$0	\$6,244,031	\$0	\$6,601,977
1995	\$0	\$0	\$0	\$537,830	\$0	\$0	\$0	\$537,830
1996	\$0	\$0	\$0	\$505,785	\$0	\$0	\$4,000	\$509,785
1997	\$0	\$0	\$10,000	\$357,540	\$0	\$0	\$8,000	\$375,540
1998	\$0	\$0	\$15,000	\$403,208	\$0	\$0	\$0	\$418,208
1999	\$0	\$0	\$0	\$156,058	\$0	\$0	\$6,500	\$162,558
2000	\$0	\$0	\$0	\$59,084	\$405,000	\$0	\$0	\$464,084
2001	\$0	\$0	\$0	\$27,849	\$816,188	\$0	\$19,820	\$863,857
2002	\$0	\$0	\$0	\$158,958	\$262,312	\$0	\$66,509	\$487,779
2003	\$0	\$0	\$0	\$233,092	\$502,500	\$0	\$296,545	\$1,032,137
2004	\$0	\$0	\$0	\$122,277	\$778,250	\$0	\$139,392	\$1,039,918
2005	\$0	\$0	\$0	\$227,452	\$150,172	\$0	\$15,875	\$393,498
2006	\$0	\$0	\$0	\$157,729	\$104,987	\$0	\$13,246	\$275,962
2007 (3)		\$0	\$0	\$150,000	\$1,000,000	\$0	\$0	\$1,150,000

(Actual Expenditures Except Where Noted)

(1) Responsibility for the Growth Management program, and its funding for technical and financial assistance to municipalities, was transferred to the State Planning Office within the Executive Department effective July 1, 1995. Amounts may include grants to Councils of Governments (COGs).

(2) Reflects amounts for the Community Development Revolving Loan Fund (014-19A-0587-01) and the Business Assistance Fund (014-19A-0587-02).

(3) Budgeted through 122nd Legislature, 2nd Regular Session

#### EXHIBIT I EMERGENCY AND DISASTER ASSISTANCE

(Actual Expenditures Except Where Noted)									
FISCAL YEAR	DISASTER ASSISTANCE	STATE EMERGENCY RESPONSE COMMISSION	NUCLEAR EMERGENCY PLANNING FUND	TOTALS					
1988	\$1,200,673	\$0	\$20,561	\$1,221,234					
1989	\$501,393	\$0	\$72,107	\$573,500					
1990	\$565,910	\$56,000	\$64,056	\$685,966					
1991	\$622,761	\$87,255	\$41,018	\$751,034					
1992	\$574,506	\$108,842	\$97,151	\$780,499					
1993	\$1,176,336	\$78,573	\$98,578	\$1,353,487					
1994	\$1,183,321	\$192,619	\$124,620	\$1,500,560					
1995	\$222,756	\$163,008	\$81,196	\$466,960					
1996	\$118,023	\$177,408	\$96,515	\$391,946					
1997	\$785,309	\$179,766	\$122,024	\$1,087,099					
1998	\$3,076,923	\$151,338	\$80,430	\$3,308,691					
1999	\$2,258,562	\$127,802	\$10,061	\$2,396,425					
2000	\$732,463	\$224,039	\$0	\$956,502					
2001	\$123,060	\$263,334	\$0	\$386,394					
2002	\$27,091	\$197,084	\$0	\$224,175					
2003	\$84,171	\$227,372	\$0	\$311,543					
2004	\$14,110	\$396,433	\$0	\$410,543					
2005	\$244,974	\$207,933	\$0	\$452,907					
2006	\$122,277	\$299,550	\$0	\$421,827					
2007 (1)	\$1,125,338	\$547,366	\$0	\$1,672,704					

(1) Budgeted through 122nd Legislature, 2nd Regular Session

# APPENDIX A Property Tax Assistance for Individuals and Businesses

	"Circ	uit Breaker" Prog	gram		<b>Personal Property</b>	-
					Tax Reform	
					(Business	<b>Total Property</b>
	<b>Maine Residents</b>	Elderly	"Circuit		<b>Equipment</b> Tax	Tax Assistance
Fiscal	<b>Property Tax</b>	Householders'	Breaker"	<b>Elderly Property</b>	Reimbursement or	for Individuals
Year	Program	Tax Refund <sup>(1)</sup>	Program - Total	Tax Deferral	"BETR") Program	and Businesses
1988	\$0	\$0	\$0	\$0	\$0	\$0
1989 (2)	\$2,734,463	\$6,605,278	\$9,339,741	\$0	\$0	\$9,339,741
1990 (2)	\$11,905,037	\$7,421,829	\$19,326,866	\$4,947	\$0	\$19,331,813
1991 (2)	\$12,028,543	\$7,377,684	\$19,406,227	\$81,730	\$0	\$19,487,957
1992 (2)	\$13,706,125	\$7,489,178	\$21,195,303	\$130,377	\$0	\$21,325,680
1993 (2)	\$15,217,495	\$8,049,043	\$23,266,538	\$98,194	\$0	\$23,364,732
1994	\$5,630,379	\$5,608,325	\$11,238,704	\$118,097	\$0	\$11,356,800
1995	\$5,512,892	\$5,667,977	\$11,180,869	\$104,413	\$0	\$11,285,282
1996	\$9,641,512	\$4,734,872	\$14,376,384	\$93,845	\$0	\$14,470,230
1997	\$10,029,527	\$4,818,786	\$14,848,313	\$84,661	\$4,710,377	\$19,643,351
1998	\$15,394,545	\$5,085,801	\$20,480,346	\$76,246	\$19,002,250	\$39,558,842
1999	\$17,837,705	\$4,819,832	\$22,657,537	\$55,661	\$30,751,838	\$53,465,036
2000	\$22,018,690	\$0	\$22,018,690	\$50,260	\$41,534,746	\$63,603,696
2001	\$21,554,415	\$0	\$21,554,415	\$43,373	\$51,520,163	\$73,117,951
2002	\$20,674,493	\$0	\$20,674,493	\$41,835	\$52,512,867	\$73,229,194
2003	\$21,634,010	\$0	\$21,634,010	\$40,155	\$12,881,066	\$34,555,231
2004	\$23,281,806	\$0	\$23,281,806	\$38,872	\$65,080,850	\$88,401,529
2005	\$26,030,227	\$0	\$26,030,227	\$26,245	\$74,694,637	\$100,751,109
2006	\$42,796,070	\$0	\$42,796,070	\$27,931	\$67,065,810	\$109,889,811
2007 (3)	\$46,095,820	\$0	\$46,095,820	\$41,923	\$68,146,507	\$114,284,250

(Actual Expenditures and Revenue Except Where Noted)

<sup>(1)</sup> Elderly Householders' Tax Refund program was combined with Maine Residents Property Tax Program beginning in FY 2000.

(2) Source of "Circuit Breaker" data: Maine Revenue Services, MFASIS, March 2006 Revenue Forecasting Committee Report

(3) Budgeted through 122nd Legislature, 2nd Regular Session. Circuit Breaker and BETR revenue amounts do not reflect a deduction for State-Municipal Revenue Sharing