

SUMMARY OF MAJOR STATE FUNDING DISBURSED TO MUNICIPALITIES AND COUNTIES

This report summarizes the major state funding disbursed to municipalities and counties. These disbursements represent a substantial portion of the State's budget and significantly impact local government budgets as well. The State's support of municipalities' and counties' local governmental functions through these disbursements has a major impact on the amount of local property taxes that must be assessed on Maine taxpayers to support municipal and county government.

This report captures all state funds, including bond issues, paid directly to municipalities and counties or paid on their behalf for a local governmental purpose. The obvious spending programs/items are included – General Purpose Aid for Local Schools, State-Municipal Revenue Sharing. This report also includes certain indirect expenditures, most notably, Teachers' Retirement, which is paid 100% by the State. Local school units would otherwise make these payments to the retirement system for the "employer share" of teacher retirement costs. The amounts in this report do <u>not</u> include any federal funds that may pass through state agencies to local units of government and do not reflect any benefit that local units might receive from the sales tax and fuel tax exemptions for local governmental purchases. The summary data in this report also does not include the amounts that the State pays to individuals and businesses as reimbursement for local property taxes. Appendix A summarizes those expenditures separately.

The extent of the State's financial support of local governments is illustrated when the data is compared as a percentage of state revenue (see the graph on page 3). Using the most recent fiscal year with actual expenditure data, <u>fiscal year 2002-03</u>, disbursements to municipalities and counties from the General Fund represented 40.2% of total General Fund revenue. This percentage increased to 42.6% when State-Municipal Revenue Sharing expenditures were included as General Fund expenditures and the revenue set aside for revenue sharing was added back to General Fund revenue. When all state disbursements to municipalities and counties, excluding bond expenditures, are compared to total state operating revenue (which, for the purposes of this analysis, excludes all federal funds, enterprise funds, internal services funds, trust funds and bond funds), the State disbursed 34.1% of its operating revenue back to municipalities and counties.

TABLE OF CONTENTS

| Summary Table | . 2 |
|---|-----|
| Summary Graphs | . 3 |
| Exhibit A – Transportation Funding | |
| Exhibit B – General Assistance | . 5 |
| Exhibit C – Education Funding | . 6 |
| Exhibit D –Revenue Sharing Programs | |
| Exhibit E – Property Tax Reimbursement | |
| Exhibit F – Natural Resources Agencies | |
| Exhibit G – Criminal Justice Funding | 10 |
| Exhibit H – Economic and Community Development | |
| Exhibit I – Emergency and Disaster Assistance | 12 |
| Appendix A – Property Tax Assistance for Individuals and Businesses | |

SUMMARY OF MAJOR STATE FUNDING DISBURSED TO MUNICIPALITIES AND COUNTIES

| Fiscal Year Ending | Transportation Funding | General Assistance | Education Funding | Revenue Sharing | Property Tax Reimbursement | Natural Resource Agencies | Criminal Justice | Economic Development | Emergency & Disaster Assistance | | "Real" (Inflation Adjusted) |
|--------------------------|---------------------------|-----------------------|-----------------------|--------------------|----------------------------------|---------------------------------|---------------------|-------------------------|---------------------------------------|-----------------|-----------------------------------|
| June 30 | (Exhibit A) | (Exhibit B) | (Exhibit C) | (Exhibit D) | (Exhibit E) | (Exhibit F) | (Exhibit G) | (Exhibit H) | (Exhibit I) | Totals | Total ¹ |
| 1986 | \$15,353,808 | \$6,690,844 | \$384,295,744 | \$41,399,922 | \$1,055,285 | \$6,345,477 | \$1,390,511 | \$0 | \$14,633 | \$456,546,224 | \$624,806,657 |
| 1987 | \$16,413,753 | \$6,912,675 | \$414,831,698 | \$49,636,300 | \$760,647 | \$10,381,340 | \$1,577,097 | \$0 | \$792,740 | \$501,306,250 | \$662,840,473 |
| 1988 | \$18,911,684 | \$6,530,477 | \$479,127,991 | \$56,920,102 | \$987,746 | \$9,029,332 | \$3,035,114 | \$0 | \$1,221,234 | \$575,763,680 | \$733,363,495 |
| 1989 | \$21,266,686 | \$7,060,245 | \$531,980,772 | \$63,757,298 | \$977,038 | \$9,209,654 | \$4,117,685 | \$21,451 | \$573,500 | \$638,964,329 | \$788,942,251 |
| 1990 | \$23,158,167 | \$11,402,878 | \$608,815,902 | \$60,826,462 | \$1,896,577 | \$10,064,654 | \$5,746,979 | \$1,740,593 | \$685,966 | \$724,338,178 | \$860,974,894 |
| 1991 | \$23,251,113 | \$16,153,345 | \$611,316,360 | \$62,254,009 | \$2,633,700 | \$22,713,309 | \$5,523,086 | \$1,213,673 | \$751,034 | \$745,809,629 | \$850,604,048 |
| 1992 | \$21,637,814 | \$18,624,423 | \$606,790,845 | \$52,839,137 | \$1,982,173 | \$14,740,715 | \$5,631,942 | \$1,269,703 | \$780,499 | \$724,297,251 | \$809,904,116 |
| 1993 | \$32,943,120 | \$10,573,448 | \$665,629,417 | \$61,128,500 | \$2,563,723 | \$26,110,307 | \$5,138,892 | \$22,122,353 | \$1,353,487 | \$827,563,247 | \$904,836,264 |
| 1994 | \$21,273,452 | \$8,490,764 | \$627,011,511 | \$66,325,845 | \$5,911,000 | \$14,104,904 | \$5,356,788 | \$6,601,977 | \$1,500,560 | \$756,576,801 | \$807,532,075 |
| 1995 | \$21,883,259 | \$6,276,119 | \$655,747,809 | \$69,896,500 | \$5,953,498 | \$30,131,622 | \$5,653,090 | \$537,830 | \$466,960 | \$796,546,687 | \$825,265,942 |
| 1996 | \$22,235,313 | \$5,804,939 | \$662,347,966 | \$72,704,600 | \$2,875,000 | \$24,081,082 | \$8,427,716 | \$509,785 | \$391,946 | \$799,378,347 | \$808,432,794 |
| 1997 | \$22,996,920 | \$5,783,080 | \$687,899,992 | \$77,696,000 | \$2,907,234 | \$20,402,236 | \$8,275,839 | \$375,540 | \$1,087,099 | \$827,423,940 | \$817,047,438 |
| 1998 | \$23,413,399 | \$5,522,181 | \$754,219,940 | \$89,490,000 | \$6,510,229 | \$12,305,588 | \$9,368,798 | \$418,208 | \$3,308,691 | \$904,557,034 | \$874,052,598 |
| 1999 | \$24,087,152 | \$5,409,604 | \$784,175,113 | \$96,174,000 | \$45,262,019 | \$13,469,829 | \$10,482,933 | \$162,558 | \$2,396,425 | \$981,619,633 | \$930,004,389 |
| 2000 | \$25,918,196 | \$4,928,784 | \$809,193,248 | \$107,116,000 | \$45,556,890 | \$9,586,557 | \$10,425,583 | \$464,084 | \$956,502 | \$1,014,145,844 | \$924,809,269 |
| 2001 | \$23,720,710 | \$4,532,067 | \$8 <u>63,588,842</u> | \$109,481,753 | \$45,018,234 | \$15,087,028 | \$11,456,477 | \$863,857 | \$386,394 | \$1,074,135,362 | \$942,058,728 |
| 2002 | \$23,461,900 | \$4,263,079 | \$879,705,792 | \$100,610,139 | \$45,744,947 | \$8,686,698 | \$12,222,153 | \$487,779 | \$224,175 | \$1,075,406,662 | \$932,137,178 |
| 2003 | \$21,890,802 | \$5,025,947 | \$899,980,779 | \$102,311,399 | \$45,620,436 | \$8,837,465 | \$12,658,950 | \$1,032,137 | \$311,543 | \$1,097,669,458 | \$930,386,047 |
| 2004 ² | \$22,647,802 | \$4,388,022 | \$908,748,016 | \$108,494,301 | \$41,657,316 | \$12,545,370 | \$13,480,776 | \$1,576,520 | \$311,570 | \$1,113,849,693 | \$925,585,585 |
| 2005 ² | \$23,110,198 | \$4,388,022 | \$916,198,461 | \$113,693,275 | \$42,052,804 | \$3,486,897 | \$14,171,804 | \$1,524,965 | \$309,154 | \$1,118,935,580 | \$911,556,481 |

¹ Deflated using the State & Local Government Price Index (constant calendar year 1996 \$s)

² Budgeted Amounts or Amounts Appropriated/Allocated through 121st Legislature, First Special Session

Disbursements to Municipalities and Counties

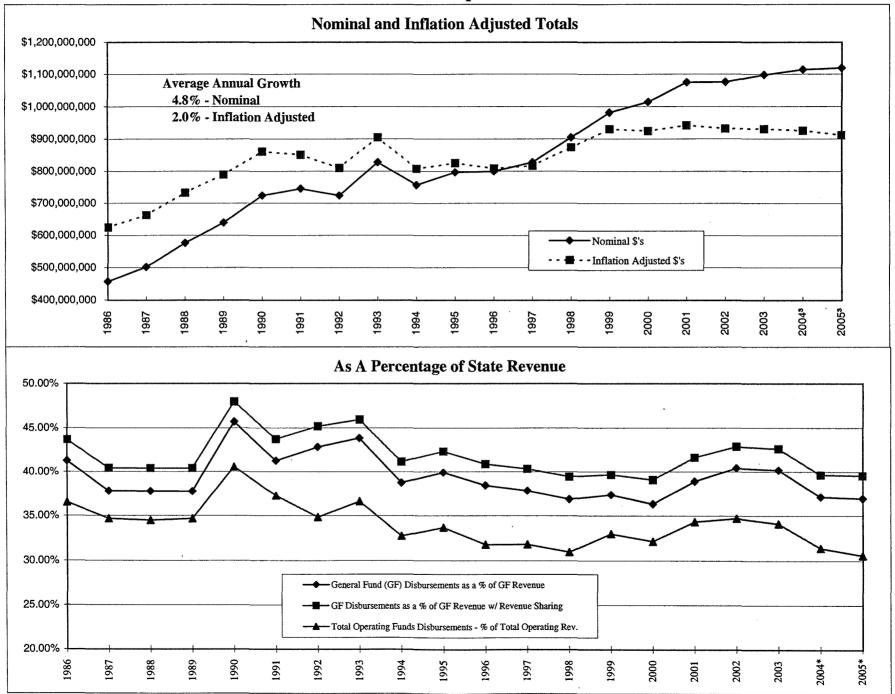


EXHIBIT A TRANSPORTATION FUNDING

1

(Actual Expenditures Except Where Noted)

| FISCAL | | SALT/SAND BUILDINGS | ISLAND TOWN | TOWN ROAD & BRIDGE | AIRPORT SNOW | AIRPORT | |
|---------|--------------|------------------------|-------------|-----------------------|--------------|--------------|--------------|
| YEAR | BLOCK GRANT | BONDS | REFUNDS | IMPROVEMENTS | REMOVAL | IMPROVEMENTS | TOTAL |
| 1986 | \$14,753,529 | \$0 | \$26,000 | , \$0 | \$178,648 | \$395,631 | \$15,353,808 |
| 1987 | \$15,806,932 | \$0 | \$30,000 | , . \$0 | \$181,336 | \$395,485 | \$16,413,753 |
| 1988 | \$15,802,259 | \$1,650,000 | \$24,000 | , 🔅 \$900,000 | \$181,447 | \$353,978 | \$18,911,684 |
| 1989 | \$19,286,904 | \$415,125 | \$37,398 | \$958,408 | \$170,398 | \$398,453 | \$21,266,686 |
| 1990 * | \$19,215,827 | \$272,055 | \$42,716 | \$3,028,922 | \$158,541 | \$440,107 | \$23,158,168 |
| 1991 * | \$19,303,569 | \$387,993 | \$55,366 | \$2,707,173 | \$167,415 | \$629,597 | \$23,251,113 |
| 1992 | \$19,297,352 | \$339,741 | \$59,952 | \$875,487 | \$167,938 | \$897,344 | \$21,637,814 |
| 1993 * | \$29,249,081 | \$209,684 | \$54,685 | \$1,513,004 | \$127,122 | \$1,789,544 | \$32,943,120 |
| 1994 | \$19,305,720 | \$242,579 | \$55,745 | \$907,530 | \$87,088 | \$674,790 | \$21,273,452 |
| 1995 | \$19,298,411 | \$0 | \$67,601 | \$1,189,525 | \$91,034 | \$1,236,688 | \$21,883,259 |
| 1996 | \$19,419,782 | \$402,268 | \$63,217 | \$1,438,083 | \$91,348 | \$820,615 | \$22,235,313 |
| 1997 | \$19,450,195 | \$709,622 | \$66,063 | \$1,574,448 | \$91,204 | \$1,105,388 | \$22,996,920 |
| 1998 * | \$19,569,918 | \$0 | \$71,616 | \$2,485,053 | \$91,296 | \$1,195,516 | \$23,413,399 |
| 1999 * | \$19,511,892 | \$213,162 | \$74,373 | \$2,721,209 | \$91,258 | \$1,475,258 | \$24,087,152 |
| 2000 | \$22,149,998 | \$589,582 | \$77,697 | \$3,008,665 | \$92,254 | \$0 | \$25,918,196 |
| 2001 | \$22,703,166 | \$833,460 | \$88,429 | \$0 | \$95,655 | \$0 | \$23,720,710 |
| 2002 | \$22,776,821 | \$495,085 | \$93,474 | \$0 | \$96,520 | \$0 | \$23,461,900 |
| 2003 | \$21,794,644 | \$0 | \$96,158 | \$0 | \$0 | \$0 | \$21,890,802 |
| 2004 ** | \$22,550,902 | \$0 | \$96,900 | \$0 | \$0 | \$0 | \$22,647,802 |
| 2005 ** | \$23,011,360 | \$0 | \$98,838 | \$0 | \$0 | \$0 | \$23,110,198 |

* FY 90 and 91 Town Road & Bridge Improvement amounts include \$2 million of bond proceeds pursuant to P&S 1989, C. 72, FY 93 Block Grant amount includes \$10 million from the "Jobs" Bond pursuant to P&S 1991, C. 113, FY 98 Block Grant amount includes \$13.5 million of bond proceeds pursuant to P&S 1997, C. 56, and FY 99 Block Grant amount includes \$9.75 million of bond proceeds pursuant to P&S 1998, C. 82.

** Appropriated/Allocated.

EXHIBIT B GENERAL ASSISTANCE

MUNICIPAL REIMBURSEMENT

(Actual Expenditures Except Where Noted)

| | GENERAL FUND | STRIPPER WELL | |
|--------|---------------|---------------|--------------|
| FISCAL | REIMBURSEMENT | REIMBURSEMENT | TOTAL |
| 1986 | \$6,690,844 | \$0 | \$6,690,844 |
| 1987 | \$6,912,675 | \$0 | \$6,912,675 |
| 1988 | \$6,530,477 | \$0 | \$6,530,477 |
| 1989 | \$7,060,245 | \$0 | \$7,060,245 |
| 1990 | \$11,402,878 | \$0 | \$11,402,878 |
| 1991 | \$14,903,348 | \$1,249,997 | \$16,153,345 |
| 1992 | \$17,424,463 | \$1,199,960 | \$18,624,423 |
| 1993 | \$8,573,461 | \$1,999,987 | \$10,573,448 |
| 1994 | \$8,240,793 | \$249,971 | \$8,490,764 |
| 1995 | \$6,076,119 | \$200,000 | \$6,276,119 |
| 1996 | \$5,804,939 | \$0 | \$5,804,939 |
| 1997 | \$5,723,080 | \$60,000 | \$5,783,080 |
| 1998 | \$5,382,153 | \$140,028 | \$5,522,181 |
| 1999 | \$5,409,604 | \$0 | \$5,409,604 |
| 2000 | \$4,928,784 | \$0 | \$4,928,784 |
| 2001 | \$4,532,067 | \$0 | \$4,532,067 |
| 2002 | \$4,263,079 | \$0 | \$4,263,079 |
| 2003 | \$5,025,947 | \$0 | \$5,025,947 |
| 2004 * | \$4,388,022 | \$0 | \$4,388,022 |
| 2005 * | \$4,388,022 | \$0 | \$4,388,022 |

4.

* Appropriated/Allocated

(Includes small percentage of assistance to individuals) (Excludes Federal Reimbursement for Emergency Assistance)

.

EXHIBIT C EDUCATION FUNDING

(Actual Expenditures Except Where Noted)

| FISCAL | GENERAL PUI | RPOSE AID | TEACHERS' | SCHOOL CONSTRUCT/ | ADULT EDUCATION | OTHER GRANTS | LOW INCOME | 1 |
|--------|----------------|---------------|---------------|-------------------|-----------------|--------------|-------------|---------------|
| YEAR | APPROPRIATIONS | EXPENDITURES | RETIREMENT | RENOVATIONS | SUBSIDY | EXPENDITURES | | TOTAL |
| | | | | | | | | |
| 1986 | \$293,462,316 | \$294,031,931 | \$66,701,261 | \$2,731,637 | \$2,198,087 | \$18,632,828 | \$0 | \$384,295,744 |
| 1987 | \$313,465,000 | \$309,565,708 | \$68,642,767 | \$3,083,362 | \$2,374,102 | \$31,165,759 | \$0 | \$414,831,698 |
| 1988 | \$345,193,793 | \$345,722,428 | \$87,617,257 | \$4,459,809 | \$2,820,911 | \$38,507,586 | \$0 | \$479,127,991 |
| 1989 | \$429,832,728 | \$428,527,889 | \$93,783,916 | \$280,968 | \$3,381,599 | \$6,006,400 | \$0 | \$531,980,772 |
| 1990 | \$475,471,927 | \$475,851,126 | \$116,799,187 | \$0 | \$3,379,330 | \$7,205,834 | \$5,580,425 | \$608,815,902 |
| 1991 | \$482,735,768 | \$487,108,393 | \$111,704,930 | \$0 | \$3,999,658 | \$6,003,382 | \$2,499,997 | \$611,316,360 |
| 1992 | \$511,125,568 | \$512,953,097 | \$85,708,221 | \$0 | \$3,800,025 | \$3,835,349 | \$494,153 | \$606,790,845 |
| 1993 | \$515,304,022 | \$518,912,040 | \$139,184,431 | \$0 | \$3,610,503 | \$3,432,247 | \$490,196 | \$665,629,417 |
| 1994 | \$519,931,666 | \$519,422,300 | \$101,110,616 | \$0 | \$3,636,503 | \$2,842,092 | \$0 | \$627,011,511 |
| 1995 | \$521,910,192 | \$519,249,719 | \$128,591,206 | \$0 | \$3,610,503 | \$4,296,381 | \$0 | \$655,747,809 |
| 1996 | \$534,073,396 | \$529,231,497 | \$127,425,266 | \$0 | \$3,245,503 | \$2,445,700 | \$0 | \$662,347,966 |
| 1997 | \$544,460,070 | \$545,883,875 | \$135,599,057 | \$0 | \$3,610,503 | \$2,806,557 | \$0 | \$687,899,992 |
| 1998 | \$595,516,654 | \$595,797,900 | \$151,539,355 | \$0 | \$3,610,503 | \$3,272,182 | \$0 | \$754,219,940 |
| 1999 | \$593,048,207 | \$591,171,582 | \$161,328,194 | \$19,575,000 | \$3,754,923 | \$8,345,414 | \$0 | \$784,175,113 |
| 2000 | \$625,785,284 | \$624,751,951 | \$153,641,283 | \$23,420,315 | \$3,942,671 | \$3,437,028 | \$0 | \$809,193,248 |
| 2001 | \$664,131,846 | \$664,478,485 | \$162,620,983 | \$28,000,000 | \$4,139,803 | \$4,349,571 | \$0 | \$863,588,842 |
| 2002 | \$708,663,172 | \$702,469,605 | \$168,214,621 | \$0 | \$4,388,191 | \$4,633,375 | \$0 | \$879,705,792 |
| 2003 | \$713,543,588 | \$711,165,537 | \$179,899,248 | \$0 | \$4,563,721 | \$4,352,273 | \$0 | \$899,980,779 |
| 2004 | \$729,574,321 | \$729,574,321 | \$170,014,497 | \$0 | \$4,654,995 | \$4,504,203 | \$0 | \$908,748,016 |
| 2005 | \$725,817,941 | \$725,410,576 | \$181,698,128 | \$0 | \$4,585,554 | \$4,504,203 | \$0 | \$916,198,461 |

Notes: FY 04 and FY05 amounts are based on appropriations and allocations through the 1st Special Session of the 121st Legislature.

FY 03 includes \$25 million of expenditures journaled to the Federal Block Grant Fund to realize savings from the Federal Jobs and Growth Tax Reconciliation Act of 2003.

FY 00 GPA includes \$3,783,692 appropriated to and expended in the Hardship Cushion for General Purpose Aid account.

FY 98 GPA appropriation includes \$39,226,419 appropriated to the Department of Administrative and Financial Services for the June 1998 subsidy payment.

Appropriations reflected for Teachers' Retirement include appropriations to the Retired Teachers' Health Insurance.

FY 94 and FY 95 General Purpose Aid amounts include allocations of \$15m and \$1m respectively from funds received from the

sale of a portion of Interstate 95 to the Maine Turnpike Authority. The FY 95 General Purpose Aid amount includes \$2.3m from the Long Falls Dam settlement. Teachers' Retirement for FY 91 includes a \$49.1 million transfer from other retirement funds.

FY 93 General Purpose Aid amounts include \$721,475 transferred from the Office of Substance Abuse.

EXHIBIT D REVENUE SHARING PROGRAMS

(Actual Expenditures Except Where Noted)

| FISCAL YEAR | STATE-MUNICIPAL REVENUE SHARING | "REVENUE SHARING II" ⁽¹⁾ | PASSAMAQUODDY SALES TAX FUND ⁽²⁾ | TOTAL |
|---------------------|------------------------------------|-------------------------------------|--|---------------|
| 1986 | \$41,399,922 | \$0 | \$0 | \$41,399,922 |
| 1987 | \$49,636,300 | \$0 | \$0 | \$49,636,300 |
| 1988 | \$56,920,102 | \$0 | \$0 | \$56,920,102 |
| 1989 | \$63,757,298 | \$0 | \$0 | \$63,757,298 |
| 1990 | \$60,826,462 | \$0 | \$0 [.] | \$60,826,462 |
| 1991 | \$62,254,009 | \$0 | \$0 | \$62,254,009 |
| 1992 | \$52,839,137 ⁽³⁾ | \$0 | \$0 | \$52,839,137 |
| 1993 | \$61,128,500 | \$0 | \$0 | \$61,128,500 |
| 1994 | \$66,325,845 | \$0 | \$0 | \$66,325,845 |
| 1995 | \$69,896,500 | \$0 | \$0 | \$69,896,500 |
| 1996 | \$72,704,600 | \$0 | \$0 | \$72,704,600 |
| 1997 | \$77,696,000 | \$0 | \$0 | \$77,696,000 |
| 1998 | \$89,490,000 | \$0 | \$0 | \$89,490,000 |
| 1999 | \$96,174,000 | \$0 | \$0 | \$96,174,000 |
| 2000 | \$107,116,000 | \$0 | \$0 | \$107,116,000 |
| 2001 | \$105,872,792 | \$3,600,000 | \$8,961 | \$109,481,753 |
| 2002 | \$100,610,139 | \$0 | \$0 | \$100,610,139 |
| 2003 | \$102,303,028 | \$0 | \$8,370 | \$102,311,399 |
| 2004 ⁽⁴⁾ | \$108,494,301 | \$0 | \$0 | \$108,494,301 |
| 2005 (4) | \$111,511,600 | \$2,181,675 | \$0 | \$113,693,275 |

(1) "Revenue Sharing II" refers to distributions from the Disproportionate Tax Burden Fund established pursuant to 30-A MRSA, §5681 to provide additional support for municipalities experiencing a higher than average property tax burden.

(2) The Passamaquoddy Sales Tax Fund sets aside revenue attributable to sales occurring on the Passamaquoddy reservation at either Pleasant Point or Indian Township for distribution to the Passamaquoddy Tribe.

(3) State-Municipal Revenue Sharing was suspended for 6 months in FY 1992 (January-June) to achieve approximately \$32.5 million in additional General Fund revenue. That suspension, however, was partially offset by a General Fund appropriation of \$14.4 million.

⁽⁴⁾ Based on budgeted revenues as enacted through the 121st Legislature, 1st Special Session.

Sources: Office of the State Treasurer; State Controller's Office and MFASIS

EXHIBIT E PROPERTY TAX REIMBURSEMENT

| (| Actual | Expenditures | Except | Where | Noted) | |
|---|--------|--------------|--------|-------|--------|--|
| | | | | | | |

| FISCAL YEAR | TREE GROWTH TAX LAW ⁽¹⁾ | VETERANS EXEMPTIONS ⁽²⁾ | HOMESTEAD EXEMPTION ⁽³⁾ | STATE SERVICE PAYMENTS ⁽⁴⁾ | PROPERTY TAX RELIEF FUND ⁽⁵⁾ | COMMERCIAL VEHICLE EXCISE TAX ⁽⁶⁾ | WASTE FACILITY EXEMPTION ⁽⁹⁾ | TOTAL |
|----------------|---------------------------------------|---------------------------------------|---------------------------------------|--|--|--|---|--------------|
| 1986 | \$549,995 | \$214,865 | \$0 | \$290,425 | \$0 | \$0 | \$0 | \$1,055,285 |
| 1987 | \$345,743 | \$221,792 | \$0 | \$193,112 | \$0 | \$0 | × \$0 | \$760,647 |
| 1988 | \$751,986 | \$235,760 | \$0 | \$0 | \$0 | \$0 | \$0 | \$987,746 |
| 1989 | \$740,583 | \$236,455 | \$0 | \$0 | \$0 | \$0 | \$0 | \$977,038 |
| 1990 | \$1,647,079 | \$249,498 | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,896,577 |
| 1991 | \$2,146,200 (7) | \$487,500 (7) | \$0 | \$0 | \$0 | \$0 | \$0 | \$2,633,700 |
| 1992 | \$1,473,250 (8) | \$508,923 | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,982,173 |
| 1993 | \$2,058,821 (7) | \$504,902 | \$0 | \$0 | \$0 | \$0 | \$0 | \$2,563,723 |
| 1994 | \$2,100,000 (7) | \$710,500 (7) | \$0 | \$0 | \$3,100,500 | \$0 | \$0 | \$5,911,000 |
| 1995 | \$2,100,000 (7) | \$752,998 (7) | \$0 | \$0 | \$3,100,500 | \$0 | \$0 | \$5,953,498 |
| 1996 | \$2,100,000 (7) | \$775,000 (7) | \$0 | \$0 | \$0 | \$0 | \$0 | \$2,875,000 |
| 1997 | \$2,100,000 (7) | \$807,234 (7) | \$0 | \$0 | \$0 | \$0 | \$0 | \$2,907,234 |
| 1998 | \$5,288,797 | \$861,000 (7) | \$0 | \$0 | \$0 | \$360,432 | \$0 | \$6,510,229 |
| 1999 | \$5,167,561 | \$896,098 | \$38,745,715 | \$0 | \$0 | \$452,645 | \$0 | \$45,262,019 |
| 2000 | \$4,872,780 | \$909,999 (7) | \$39,180,171 | \$0 | \$0 | \$593,940 | \$0 | \$45,556,890 |
| 2001 | \$4,449,170 | \$899,450 | \$38,954,978 | \$0 | \$0 | \$714,636 | \$0 | \$45,018,234 |
| 2002 | \$4,649,999 | \$929,867 | \$39,437,587 | \$0 | \$0 | \$727,494 | \$0 | \$45,744,947 |
| 2003 | \$4,749,505 | \$913,053 | \$39,208,348 | \$0 | \$0 | \$749,530 | \$0 | \$45,620,436 |
| 2004 (10) | \$5,200,000 | \$950,000 | \$34,705,004 | \$0 | \$0 | \$796,562 | \$5,750 | \$41,657,316 |
| 2005 (10) | \$5,300,000 | \$955,000 | \$34,955,664 | \$0 | \$0 | \$836,390 | \$5,750 | \$42,052,804 |

(1) For property tax years based on status of property on April 1, 1989 and thereafter, 90% of the per acre tax revenue lost due to tree growth assessed value rather than actual undeveloped acreage assessed value

pursuant to 36 MRSA, §578. Prior to that, reimbursement was based on the greater of 90% of the revenue lost based on 1972 municipal full valuations or a fixed amount per acre.

(2) 50% of actual tax loss due to exemptions provided in 36 MRSA §653 and enacted after April 1,1978 pursuant to the Maine Constitution, Article IV, Part Third, Section 23.

(3) 100% reimbursement of actual tax loss due to exemption in 36 MRSA §683. Amounts include state mandate reimbursement for local administrative costs.

(4) Represents payments in lieu of property taxes pursuant to 30 MRSA §5057 (repealed effective June 30, 1987).

(5) Distribution of a portion of unanticipated surplus General Fund revenues as provided in 30-A MRSA §5683.

(6) Reimbursement for the difference between the excise tax on commercial vehicles calculated using the manufacturers suggested retail price and the actual purchase price as provided in 29-A MRSA §533-A.

(7) Amounts represent expenditures below the actual liability as determined by the statute.

(8) \$313,307 of FY 1992 claims were paid from FY 1993 appropriations.

(9) 50% of actual tax loss due to exemptions provided in 36 MRSA §656, sub-§1, J.

(10) Appropriated/allocated.

EXHIBIT F

NATURAL RESOURCES AGENCIES

(Actual Expenditures Except Where Noted)

| | DEPT. OF | | | OFF-ROAD | | - · · · · · · · · · · · · · · · · · · · | | - | 1 |
|--------|---------------|----------------|------------------------|-------------|--------------|---|------------------------|------------|--------------|
| FISCAL | ENVIRONMENTAL | WASTE | PARKS FEE | VEHICLE | SNOWMOBILE | BOATING | FIRE | WHITEWATER | |
| YEAR | PROTECTION | MANAGEMENT (1) | SHARING ⁽²⁾ | PROGRAM | REGISTRATION | FACILITIES | CONTROL ⁽³⁾ | RAFTING | TOTAL |
| 1986 | \$5,518,981 | \$0 | \$137,952 | \$234,250 | \$288,846 | \$108,966 | \$51,482 | \$5,000 | \$6,345,477 |
| 1987 | \$9,633,839 | \$Ó | \$161,590 | \$182,474 | \$312,474 | \$40,004 | \$45,959 | \$5,000 | \$10,381,340 |
| 1988 | \$8,179,309 | \$0 | \$175,918 | \$237,461 | \$316,230 | \$72,786 | \$38,128 | \$9,500 | \$9,029,332 |
| 1989 | \$8,277,802 | \$0 | \$192,738 | \$321,298 | \$335,002 | \$19,985 | \$55,829 | \$7,000 | \$9,209,654 |
| 1990 | \$8,627,933 | \$0 | \$201,715 | \$390,029 | \$382,928 | \$416,259 | \$38,040 | \$7,750 | \$10,064,654 |
| 1991 | \$18,713,144 | \$2,904,077 | \$213,545 | \$387,347 | \$359,130 | \$82,789 | \$45,527 | \$7,750 | \$22,713,309 |
| 1992 | \$10,366,482 | \$2,846,488 | \$260,836 | \$476,965 | \$342,402 | \$398,310 | \$49,232 | \$0 | \$14,740,715 |
| 1993 | \$24,236,021 | \$514,866 | \$259,520 | \$580,386 | \$335,070 | \$45,524 | \$123,463 | \$15,457 | \$26,110,307 |
| 1994 | \$10,734,012 | \$1,981,215 | \$281,936 | \$640,530 | \$339,282 | \$70,224 | \$50,120 | \$7,585 | \$14,104,904 |
| 1995 | \$26,999,581 | \$1,453,518 | \$299,860 | \$684,925 | \$366,234 | \$268,621 | \$51,100 | \$7,783 | \$30,131,622 |
| 1996 | \$21,132,474 | \$934,055 | \$318,620 | \$928,804 | \$415,044 | \$293,893 | \$50,480 | \$7,712 | \$24,081,082 |
| 1997 | \$17,953,558 | \$368,853 | \$286,933 | \$1,002,388 | \$409,710 | \$312,975 | \$50,186 | \$17,633 | \$20,402,236 |
| 1998 | \$9,810,582 | \$31,895 | \$298,640 | \$1,162,909 | \$419,607 | \$520,026 | \$51,923 | \$10,006 | \$12,305,588 |
| 1999 | \$10,838,570 | \$114,699 | \$352,056 | \$1,153,355 | \$401,907 | \$541,281 | \$57,623 | \$10,338 | \$13,469,829 |
| 2000 | \$6,665,999 | \$262,425 | \$344,019 | \$1,505,619 | \$401,459 | \$344,317 | \$52,184 | \$10,536 | \$9,586,558 |
| 2001 | \$12,802,746 | \$30,656 | \$313,320 | \$1,300,925 | \$426,046 | \$182,741 | \$18,540 | \$12,054 | \$15,087,028 |
| 2002 | \$5,967,607 | \$238,527 | \$344,111 | \$1,470,497 | \$475,499 | \$124,212 | • \$54,204 | \$12,041 | \$8,686,698 |
| 2003 | \$5,843,572 | \$111,465 | \$398,927 | \$1,792,666 | \$452,472 | \$150,594 | \$77,385 | \$10,384 | \$8,837,465 |
| 2004 * | \$8,871,194 | \$960,000 | \$399,159 | \$1,431,373 | \$444,007 | \$349,264 | \$80,373 | \$10,000 | \$12,545,370 |
| 2005 * | \$0 | \$1,040,000 | \$401,500 | \$1,436,805 | \$444,007 | \$72,605 | \$81,980 | \$10,000 | \$3,486,897 |

⁽¹⁾ Prior to fiscal year 1995-96, grants currently administered by the State Planning Office were formerly administered by the now defunct Maine Waste Management Agency.

(2) Parks fee sharing represents 15% of income during a calendar year distributed to municipalities containing Bureau-owned properties; amounts shown indicate the fiscal year in which the payment was made.

⁽³⁾ Figures prior to fiscal year 1991-92 may include small amounts of federal funds; amounts after that year have been adjusted to remove federal funds.

* Appropriated, Allocated or Based on Budgeted Revenue

EXHIBIT G CRIMINAL JUSTICE FUNDING

| | | <u> </u> | ctual Expenditures Ex | | | |
|--------|-------------------|---------------------------------|-----------------------|------------------------------------|--------------------|--------------|
| | | COMMUNITY | DISTRICT | LAW ENFORCEMENT | | |
| FISCAL | SURCHARGE | BASED | ATTORNEY'S | AGENCY | TOBACCO | |
| YEAR | FUND ¹ | CORRECTIONS ² | SALARIES ³ | REIMBURSEMENTS ⁴ | FINES ⁵ | TOTAL |
| 1986 | \$0 | \$0 | \$1,390,511 | \$0 | \$0 | \$1,390,511 |
| 1987 | \$0 | \$119,986 | \$1,457,111 | \$0 | \$0 | \$1,577,097 |
| 1988 | \$225,458 | \$1,070,439 | \$1,739,217 | \$0 | \$0 | \$3,035,114 |
| 1989 | \$374,557 | \$1,946,997 | \$1,796,131 | \$0 | \$0 | \$4,117,685 |
| 1990 | \$367,688 | \$3,046,204 | \$2,333,087 | \$0 | \$0 | \$5,746,979 |
| 1991 | \$423,575 | \$2,810,226 | \$2,289,285 | \$0 | \$0 | \$5,523,086 |
| 1992 | \$398,129 | \$2,492,396 | \$2,741,416 | \$0 | \$0 | \$5,631,941 |
| 1993 | \$381,680 | \$2,174,710 | \$2,582,502 | \$0 | \$0 | \$5,138,892 |
| 1994 | \$351,095 | \$2,282,761 | \$2,722,932 | \$0 | \$0 | \$5,356,788 |
| 1995 | \$365,859 | \$2,264,830 | \$3,022,401 | \$0 | \$0 | \$5,653,090 |
| 1996 | \$391,066 | \$4,681,567 | \$3,355,083 | \$0 | \$0 | \$8,427,716 |
| 1997 | \$435,289 | \$4,206,852 | \$3,633,698 | \$0 | \$0 | \$8,275,839 |
| 1998 | \$437,962 | \$5,157,197 | \$3,773,639 | \$0 | \$0 | \$9,368,798 |
| 1999 | \$455,108 | \$5,237,280 | \$4,586,041 | \$201,904 | \$2,600 | \$10,482,933 |
| 2000 | \$508,973 | \$4,758,766 | \$4,788,844 | \$296,802 | \$72,198 | \$10,425,583 |
| 2001 | \$492,272 | \$4,846,804 | \$5,534,506 | \$492,895 | \$90,000 | \$11,456,477 |
| 2002 | \$497,404 | \$4,967,974 | \$6,172,258 | \$584,517 | \$0 | \$12,222,153 |
| 2003 | \$498,688 | \$5,161,187 | \$6,490,652 | \$453,825 | \$54,599 | \$12,658,951 |
| 2004 * | \$610,776 | \$5,306,988 | \$6,870,274 | \$616,644 | \$76,094 | \$13,480,776 |
| 2005 * | \$667,226 | \$5,413,128 | \$7,384,856 | \$628,977 | \$77,617 | \$14,171,804 |

(Actual Expenditures Except Where Noted)

* Appropriated/Allocated

¹ Revenue collected in the Surcharge Fund is distributed to counties for costs associated with operations of the jails per PL 1987, c. 339 (4 MRSA, §1057).

² Fiscal years 1987 through 1998 represent reimbursement to counties for costs related to the support of certain prisoners at county correctional facilities, enacted by PL 1985, c. 821 (34-A MRSA, §1210). Fiscal year 1999 and beyond represents funding to the County Jail Prisoner Support and Community Corrections Fund, enacted by PL 1997, c. 753 (34-A MRSA, §1210-A).

³ These amounts represent the salary and fringe benefits for state positions working in the eight prosecutorial districts. All other costs of the District Attorney's offices are funded by county funds. In the absence of this special arrangement, the salaries and fringe benefits of these state positions would also be supported by county funds.

⁴ PL 1997, c. 750 established the Law Enforcement Agency Reimbursement Fund to provide reimbursement to municipal and county law enforcement officers for serving as court officers or witnesses. Prior to fiscal year 1999, municipal law enforcement officers were reimbursed by the Judicial Department out of funds appropriated to the department from the General Fund; estimates are not available.

⁵ Grants to municipalities from tobacco fines.

EXHIBIT H ECONOMIC & COMMUNITY DEVELOPMENT

| FISCAL | GROWTH | LEGAL | BUSINESS | TECH. & FIN. | COMMUNITY | | | |
|--------|-------------|----------|-------------|--------------|---------------------------------|--------------|---------------|--------------|
| YEAR | MANAGEMENT | DEFENSE | DEVELOPMENT | ASSISTANCE 1 | DEVELOPMENT ² | JOBS BOND | MISCELLANEOUS | TOTAL |
| 1986 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| 1987 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| 1988 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| 1989 | \$21,451 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$21,451 |
| 1990 | \$747,942 | \$5,000 | \$20,000 | \$0 | \$967,651 | \$0 | · \$0 | \$1,740,593 |
| 1991 | \$1,141,557 | \$27,116 | \$45,000 | \$0 | \$0 | \$0 | \$0 | \$1,213,673 |
| 1992 | \$1,204,620 | \$20,083 | \$45,000 | \$0 | \$0 | \$0 | \$0 | \$1,269,703 |
| 1993 | \$844,475 | \$9,957 | \$0 | \$400,000 | \$0 | \$20,867,921 | \$0 | \$22,122,353 |
| 1994 | \$0 | \$0 | \$0 | \$357,946 | \$0 | \$6,244,031 | \$0 | \$6,601,977 |
| 1995 | \$0 | \$0 | \$0 | \$537,830 | \$0 | \$0 | \$0 | \$537,830 |
| 1996 | \$0 | \$0 | \$0 | \$505,785 | \$0 | \$0 | \$4,000 | \$509,785 |
| 1997 | \$0 | ` | \$10,000 | \$357,540 | \$0 | \$0 | \$8,000 | \$375,540 |
| 1998 | \$0 | \$0 | \$15,000 | \$403,208 | \$0 | \$0 | \$0 | \$418,208 |
| 1999 | \$0 | \$0 | \$0 | \$156,058 | \$0 | \$0 | \$6,500 | \$162,558 |
| 2000 | \$0 | \$0 | \$0 | \$59,084 | \$405,000 | \$0 | · \$0 | \$464,084 |
| 2001 | \$0 | \$0 | \$0 | \$27,849 | \$816,188 | \$0 | \$19,820 | \$863,857 |
| 2002 | · \$0 | \$0 | \$0 | \$158,958 | \$262,312 | \$0 | \$66,509 | \$487,779 |
| 2003 | \$0 | \$0 | \$0 | \$233,092 | \$502,500 | \$0 | \$296,545 | \$1,032,137 |
| 2004 * | \$0 | \$0 | \$0 | \$200,790 | \$1,375,730 | \$0 | · \$0 | \$1,576,520 |
| 2005 * | \$0 | \$0 | \$0 | \$200,790 | \$1,324,175 | \$0 | \$0 | \$1,524,965 |

(Actual Expenditures Except Where Noted)

* Appropriated/Allocated

¹ Responsibility for the Growth Management program, and its funding for technical and financial assistance to municipalities, was transferred to the State Planning Office within the Executive Department effective July 1, 1995. Amounts may include grants to Councils of Governments (COG's).

² Budgeted amount for FY 2004 and FY 2005 reflects allocations for the other special revenue account of the Community Development Revolving Loan Fund (014-19A-0587-01) and the Business Assistance Fund (014-19A-0587-02).

EXHIBIT I EMERGENCY AND DISASTER ASSISTANCE

| <u></u> | (| Actual Expenditures Except | | |
|---------|-------------|----------------------------|---------------|--------------------------|
| TRACLE | | STATE EMERGENCY | NUCLEAR | |
| FISCAL | DISASTER | RESPONSE | EMERGENCY | |
| YEAR | ASSISTANCE | COMMISSION | PLANNING FUND | TOTALS |
| 1986 | \$0 | \$0 | \$14,633 | \$14,633 |
| 1987 | \$778,773 | \$0 | \$13,967 | \$792,740 |
| 1988 | \$1,200,673 | \$0 | \$20,561 | [.] \$1,221,234 |
| 1989 | \$501,393 | \$0 | \$72,107 | \$573,500 |
| 1990 | \$565,910 | \$56,000 | \$64,056 | \$685,966 |
| 1991 | \$622,761 | \$87,255 | \$41,018 | \$751,034 |
| 1992 | \$574,506 | \$108,842 | \$97,151 | \$780,499 |
| 1993 | \$1,176,336 | \$78,573 | \$98,578 | \$1,353,487 |
| 1994 | \$1,183,321 | \$192,619 | \$124,620 | \$1,500,560 |
| 1995 | \$222,756 | \$163,008 | \$81,196 | \$466,960 |
| 1996 | \$118,023 | \$177,408 | \$96,515 | \$391,946 |
| 1997 | \$785,309 | \$179,766 | \$122,024 | \$1,087,099 |
| 1998 | \$3,076,923 | \$151,338 | \$80,430 | \$3,308,691 |
| 1999 | \$2,258,562 | \$127,802 | \$10,061 | \$2,396,425 |
| 2000 | \$732,463 | \$224,039 | \$0 | \$956,502 |
| 2001 | \$123,060 | \$263,334 | \$0 | \$386,394 |
| 2002 | \$27,091 | \$197,084 | \$0 | \$224,175 |
| 2003 | \$84,171 | \$227,372 | \$0 | \$311,543 |
| 2004 * | \$301,900 | \$9,670 | \$0 | \$311,570 |
| 2005 * | \$301,570 | \$7,584 | \$0 | \$309,154 |

(Actual Expenditures Except Where Noted)

* Appropriated/Allocated

APPENDIX A Property Tax Assistance for Individuals and Businesses

(Actual Expenditures Except Where Noted)

| | "Circuit Breaker" Program | | | | Personal Property | |
|----------------|--|---|---|----------------------------------|---|---|
| Fiscal Year | Maine Residents Property Tax Program | Elderly Householders' Tax Refund* | ''Circuit Breaker'' Program - Total | Elderly Property Tax Deferral | Tax Reform (Business Equipment Tax Reimbursement or "BETR") Program | Total Property Tax Assistance for Individuals and Businesses |
| 1986 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| 1987 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| 1988 | \$0 | \$0 | \$0 | \$0 | \$ 0 | \$0 |
| 1989 ** | \$2,734,463 | \$6,605,278 | \$9,339,741 | \$0 | \$0 | \$9,339,741 |
| 1990 ** | \$11,905,037 | \$7,421,829 | \$19,326,866 | \$4,947 | \$0 | \$19,331,813 |
| 1991 ** | \$12,028,543 | \$7,377,684 | \$19,406,227 | \$81,730 | \$Ó | \$19,487,957 |
| 1992 ** | \$13,706,125 | \$7,489,178 | \$21,195,303 | \$130,377 | \$Ó | \$21,325,680 |
| 1993 ** | \$15,217,495 | \$8,049,043 | \$23,266,538 | \$98,194 | \$0 | \$23,364,732 |
| 1994 | \$5,630,379 | \$5,608,325 | \$11,238,704 | \$118,097 | \$Ò | \$11,356,800 |
| 1995 | \$5,512,892 | \$5,667,977 | \$11,180,869 | \$104,413 | \$0 | \$11,285,282 |
| 1996 | \$9,641,512 | \$4,734,872 | \$14,376,384 | \$93,845 | \$Ó | \$14,470,230 |
| 1997 | \$10,029,527 | \$4,818,786 | \$14,848,313 | \$84,661 | \$4,710,377 | \$19,643,351 |
| 1998 | \$15,394,545 | \$5,085,801 | \$20,480,346 | \$76,246 | \$19,002,250 | \$39,558,842 |
| 1999 | \$17,837,705 | \$4,819,832 | \$22,657,537 | \$55,661 | \$30,751,838 | \$53,465,036 |
| 2000 | \$22,018,690 | \$0 | \$22,018,690 | \$50,260 | \$41,534,746 | \$63,603,696 |
| 2001 | \$21,554,415 | \$0 | \$21,554,415 | \$43,373 | \$51,520,163 | \$73,117,951 |
| 2002 | \$20,674,493 | \$0 | \$20,674,493 | \$41,835 | \$52,512,867 | \$73,229,194 |
| 2003 | \$21,634,010 | \$0 | \$21,634,010 | \$40,155 | \$12,881,066 | \$34,555,231 |
| 2004 *** | \$23,317,230 | \$0 | \$23,317,230 | \$41,000 | \$65,082,052 | \$88,440,282 |
| 2005 *** | \$24,742,857 | \$0 | \$24,742,857 | \$40,000 | \$63,757,028 | \$88,539,885 |

* Elderly Householders' Tax Refund program was combined with Maine Residents Property Tax Program beginning in fiscal year 2000.

** Source of "Circuit Breaker" data: Maine Revenue Services

*** Appropriated/Allocated