

# STATE OF MAINE

SUMMARY OF MAJOR STATE FUNDING DISBURSED TO MUNICIPALITIES AND COUNTIES

> Maine State Legislature Office of Fiscal and Program Review January 2000 Pub. #10

#### SUMMARY OF MAJOR STATE FUNDING DISBURSED TO MUNICIPALITIES AND COUNTIES

#### **Introduction**

This report summarizes the major <u>state</u> funding disbursed to municipalities and counties. State funding amounts include all state funds, including bond issues, paid directly to municipalities and counties or paid on behalf of municipalities or counties for a local governmental purpose. These amounts exclude any federal funds that may pass through state agencies to municipalities and counties. For instance, this report includes as state funding disbursed to municipalities and counties the "employer share" of teacher retirement costs, which is paid 100% by the State directly to the Maine State Retirement System. In the absence of these state payments, teacher retirement costs would be the responsibility of school administrative units.

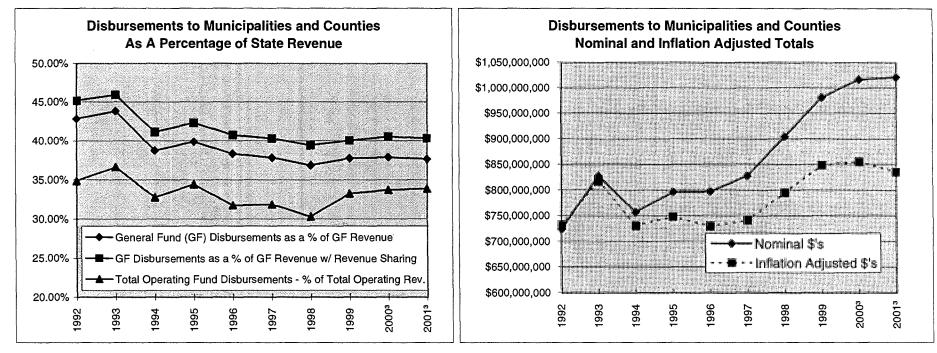
This year's report includes a historical analysis of the relative size of disbursements to municipalities and counties compared to the State's budget from fiscal years 1991-92 to 2000-01, illustrated in a graph on the next page. The data are represented as a percentage of state operating revenue. Using the most recent fiscal year with actual expenditure data, <u>fiscal year 1998-99</u>, disbursements to municipalities and counties from the General Fund represented 37.7% of total General Fund revenue. This percentage increased to 40.0% when State-Municipal Revenue Sharing expenditures were included as General Fund expenditures and the revenue set aside for revenue sharing was added back to General Fund revenue. When all state disbursements to municipalities and counties, excluding bond expenditures, are compared to total state operating revenue (which, for the purposes of this analysis, excludes all federal funds, enterprise funds, internal services funds, trust funds and bond funds), the State disbursed 33.3% of its operating revenue back to municipalities and counties.

Over the ten-year period of this analysis, <u>fiscal years 1991-92 to 2000-01</u>, total state funding disbursed to municipalities and counties has increased by an average of 3.9% per year (in nominal dollars). When these amounts are adjusted for inflation using the state and local government price deflator, the average annual growth in "real" or constant 1992 dollars was 1.5% over this period. These trends in the nominal and inflation-adjusted totals are also illustrated in a graph on the next page.

## SUMMARY OF MAJOR STATE FUNDING DISBURSED TO MUNICIPALITIES AND COUNTIES<sup>1</sup>

FY 1992 to FY 2001

| Fiscal            |                |              |               | Municipal     | Property      | Natural      |              |              | Emergency & |                 | "Real"             |
|-------------------|----------------|--------------|---------------|---------------|---------------|--------------|--------------|--------------|-------------|-----------------|--------------------|
| Year              | Transportation | General      | Education     | Revenue       | Tax           | Resource     | Criminal     | Economic     | Disaster    |                 | (Inflation         |
| Ending            | Funding        | Assistance   | Funding       | Sharing       | Reimbursement | Agencies     | Justice      | Development  | Assistance  |                 | Adjusted)          |
| June 30           | (Exhibit A)    | (Exhibit B)  | (Exhibit C)   | (Exhibit D)   | (Exhibit E)   | (Exhibit F)  | (Exhibit G)  | (Exhibit H)  | (Exhibit I) | Totals          | Total <sup>2</sup> |
| 1992              | \$21,637,814   | \$18,624,423 | \$606,790,845 | \$52,839,137  | \$1,982,173   | \$14,740,715 | \$5,631,941  | \$1,269,703  | \$780,499   | \$724,297,250   | \$732,353,134      |
| 1993              | \$32,943,120   | \$10,573,448 | \$665,629,417 | \$61,128,500  | \$2,563,723   | \$26,110,307 | \$5,138,892  | \$22,122,353 | \$1,353,487 | \$827,563,247   | \$816,882,508      |
| 1994              | \$21,273,452   | \$8,490,764  | \$627,011,511 | \$66,325,845  | \$5,911,000   | \$14,104,904 | \$5,356,788  | \$6,601,977  | \$1,500,560 | \$756,576,801   | \$730,709,678      |
| 1995              | \$21,883,259   | \$6,276,119  | \$655,747,809 | \$69,896,500  | \$5,953,498   | \$30,131,622 | \$5,653,090  | \$537,830    | \$466,960   | \$796,546,687   | \$747,825,834      |
| 1996              | \$22,235,313   | \$5,804,939  | \$660,372,966 | \$72,704,600  | \$2,875,000   | \$24,081,082 | \$8,427,716  | \$509,785    | \$391,946   | \$797,403,347   | \$729,337,889      |
| 1997              | \$22,996,920   | \$5,783,080  | \$687,899,992 | \$77,696,000  | \$2,907,234   | \$20,402,236 | \$8,275,839  | \$393,540    | \$1,087,099 | \$827,441,940   | \$740,539,616      |
| 1998              | \$23,413,399   | \$5,522,181  | \$754,219,940 | \$89,490,000  | \$6,149,797   | \$12,305,588 | \$9,368,798  | \$418,218    | \$3,308,691 | \$904,196,612   | \$794,863,181      |
| 1999              | \$24,087,152   | \$5,409,604  | \$784,175,113 | \$96,174,000  | \$44,809,374  | \$13,469,829 | \$10,480,333 | \$427,861    | \$2,396,425 | \$981,429,691   | \$848,785,705      |
| 2000 <sup>3</sup> | \$24,518,997   | \$5,468,022  | \$810,203,223 | \$104,684,822 | \$48,985,816  | \$10,532,537 | \$10,482,768 | \$451,000    | \$1,334,803 | \$1,016,661,988 | \$855,307,609      |
| 2001 <sup>3</sup> | \$25,875,000   | \$5,468,022  | \$810,901,839 | \$105,584,373 | \$51,281,394  | \$10,568,781 | \$10,842,634 | \$451,000    | \$339,138   | \$1,021,312,181 | \$835,004,636      |



<sup>1</sup> Exhibits are attached. Also see miscellaneous provisions on next page for discussion of municipal tax exemptions and assistance to municipal residents.

<sup>2</sup> Deflated using the State & Local Government Price Index (Constant 1992 \$'s)

<sup>3</sup> Budgeted Amounts or Amounts Appropriated/Allocated through the 1st Regular Session of the 119th Legislature, including the December 1999 Revenue Reprojection

#### **MISCELLANEOUS**

#### Local Government Tax Exemptions (1)

|   | <u>FY 94</u>             | <u>FY 95</u>           | <u>FY 96</u>             | <u>FY 97</u>             | <u>FY 98</u>             | <u>FY 99</u>               | <u>FY 00</u>               | <u>FY 01</u>               |
|---|--------------------------|------------------------|--------------------------|--------------------------|--------------------------|----------------------------|----------------------------|----------------------------|
| Sales Tax Exemption for Local Governments   | \$35,018,524             | \$36,419,264           | \$37,876,035             | \$39,391,076             | \$40,966,719             | \$40,191,083               | \$40,617,137               | \$42,241,822               |
| Gas Tax Exemption for Local Governments<br>Special Fuel Tax Exemption for Local Governments | \$1,093,487<br>\$959.956 | \$1,100,410<br>965.716 | \$1,110,314<br>\$978,282 | \$1,121,417<br>\$988.065 | \$1,279,070<br>\$997,945 | \$1,291,861<br>\$1.007.925 | \$1,304,779<br>\$1,030,103 | \$1,317,827<br>\$1,050,705 |
| TOTAL - Local Government Tax Exemptions   | \$37,071,967             | \$38,485,390           | \$39,964,631             | \$41,500,558             | \$43,243,734             | \$42,490,869               | \$42,952,019               | \$44,610,354               |

1) All amounts for Local Government Tax Exemptions are based on esimates of municipal expenditures provided by the Bureau of Revenue Services.

#### Property Tax Assistance for Individuals and Businesses (2)

| <u>FY 94</u> | <u>FY 95</u>  | <u>FY 96</u>   | <u>FY 97</u>   | <u>FY 98</u>   | FY 99  | <u>FY 00</u>   | FY 01   |
|--------------|---|--|--|--|--|--|---|
|              |   |  |  |  |  |  |   |
| \$5,630,379  | \$5,512,892   | \$9,641,512  | \$10,029,527   | \$15,394,545   | \$17,837,705   | \$18,991,370   | \$20,421,242  |
| \$5,608,325  | \$5,667,977   | \$4,734,872  | \$4,818,786  | \$5,085,801  | \$4,819,832  | \$0  | \$0   |
| \$11,238,704 | \$11,180,869  | \$14,376,384   | \$14,848,313   | \$20,480,346   | \$22,657,537   | \$18,991,370   | \$20,421,242  |
|              |   |  |  |  |  |  |   |
| \$118,097    | \$78,527  | \$89,995   | \$84,661   | \$32,768   | \$15,780   | \$0  | \$0   |
| \$0          | \$25,886  | \$3,850  | \$0  | \$43,478   | \$39,881   | \$70,000   | \$68,000  |
| \$118,097    | \$104,413   | \$93,845   | \$84,661   | \$76,246   | \$55,661   | \$70,000   | \$68,000  |
| \$0          | \$0   | \$0  | \$4,710,377  | \$19,002,250   | \$30,751,838   | \$41,535,747   | \$47,964,096  |
| \$11,356,800 | \$11,285,282  | \$14 470 230   | \$19 643 351   | \$39,558,842   | \$53,465,036   | \$60 597.117   | \$68,453,338  |
|              | \$5,630,379<br>\$5,608,325<br>\$11,238,704<br>\$118,097<br>\$0<br>\$118,097<br>\$0<br>\$0 | \$5,630,379<br>\$5,608,325<br>\$5,608,325<br>\$11,238,704<br>\$11,180,869<br>\$11,80,97<br>\$78,527<br>\$0<br>\$25,886<br>\$118,097<br>\$104,413<br>\$0<br>\$0<br>\$0<br>\$0<br>\$0<br>\$0<br>\$0<br>\$0<br>\$0<br>\$0 | \$5,630,379   \$5,512,892   \$9,641,512     \$5,608,325   \$5,667,977   \$4,734,872     \$11,238,704   \$11,180,869   \$14,376,384     \$118,097   \$78,527   \$89,995     \$0   \$25,886   \$3,850     \$118,097   \$104,413   \$93,845 | \$5,630,379   \$5,512,892   \$9,641,512   \$10,029,527     \$5,608,325   \$5,667,977   \$4,734,872   \$4,818,786     \$11,238,704   \$11,180,869   \$14,376,384   \$14,848,313     \$118,097   \$78,527   \$89,995   \$84,661     \$0   \$25,886   \$3,850   \$0     \$118,097   \$104,413   \$93,845   \$84,661     \$0   \$0   \$0   \$4,710,377 | \$5,630,379   \$5,512,892   \$9,641,512   \$10,029,527   \$15,394,545     \$5,608,325   \$5,667,977   \$4,734,872   \$4,818,786   \$5,085,801     \$11,238,704   \$11,180,869   \$14,376,384   \$14,848,313   \$20,480,346     \$118,097   \$78,527   \$89,995   \$84,661   \$32,768     \$0   \$25,886   \$3,850   \$0   \$43,478     \$118,097   \$104,413   \$93,845   \$84,661   \$76,246     \$0   \$0   \$0   \$4,710,377   \$19,002,250 | \$5,630,379   \$5,512,892   \$9,641,512   \$10,029,527   \$15,394,545   \$17,837,705     \$5,608,325   \$5,667,977   \$4,734,872   \$4,818,786   \$5,085,801   \$4,819,832     \$11,238,704   \$11,180,869   \$14,376,384   \$14,848,313   \$20,480,346   \$22,657,537     \$118,097   \$78,527   \$89,995   \$84,661   \$32,768   \$15,780     \$0   \$25,886   \$3,850   \$0   \$43,478   \$39,881     \$118,097   \$104,413   \$93,845   \$84,661   \$76,246   \$55,661     \$0   \$0   \$0   \$4,710,377   \$19,002,250   \$30,751,838 | \$5,630,379   \$5,512,892   \$9,641,512   \$10,029,527   \$15,394,545   \$17,837,705   \$18,991,370     \$5,608,325   \$5,667,977   \$4,734,872   \$4,818,786   \$5,085,801   \$4,819,832   \$0     \$11,238,704   \$11,180,869   \$14,376,384   \$14,848,313   \$20,480,346   \$22,657,537   \$18,991,370     \$118,097   \$78,527   \$89,995   \$84,661   \$32,768   \$15,780   \$0     \$0   \$25,886   \$3,850   \$0   \$43,478   \$39,881   \$70,000     \$118,097   \$104,413   \$93,845   \$84,661   \$76,246   \$55,661   \$70,000     \$0   \$0   \$4,710,377   \$19,002,250   \$30,751,838   \$41,535,747 |

Actual Expenditures except for Fiscal Years 1999-00 and 2000-01 which are amounts appropriated or allocated through the First Regular Session of the 119th Legislature.
Administrative costs are excluded from these amounts. The Fiscal Year 1999-00 amount for the "Circuit Breaker" program includes \$697,718 carried forward from Fiscal Year 1998-99.

# EXHIBIT A TRANSPORTATION FUNDING

| FISCAL<br>YEAR | BLOCK GRANT  | SALT/SAND<br>BUILDINGS<br>BONDS | ISLAND TOWN<br>REFUNDS | TOWN ROAD &<br>BRIDGE<br>IMPROVEMENTS | STATE AID   | AIRPORT<br>SNOW REMOVAL | AIRPORT<br>IMPROVEMENTS | TOTAL        |
|----------------|--------------|---------------------------------|------------------------|---------------------------------------|-------------|-------------------------|-------------------------|--------------|
| 1979           | \$0          | \$0                             | \$20,000               | \$1,700,000                           | \$6,700,000 | \$135,000               | \$0                     | \$8,555,000  |
| 1980           | \$0          | \$0                             | \$20,000               | \$1,500,000                           | \$650,000   | \$122,239               | \$0                     | \$2,292,239  |
| 1981           | \$0          | \$0                             | \$20,000               | \$1,300,000                           | \$7,013,000 | \$157,938               | \$498,161               | \$8,989,099  |
| 1982           | \$0          | \$0                             | \$19,000               | \$0                                   | \$4,100,000 | \$169,432               | \$61,204                | \$4,349,636  |
| 1983           | \$11,230,000 | \$0                             | \$19,000               | \$0                                   | \$4,300,000 | \$152,154               | \$116,683               | \$15,817,837 |
| 1984           | \$11,600,000 | \$0                             | \$40,000               | \$1,500,000                           | \$2,700,000 | \$169,432               | \$292,781               | \$16,302,213 |
| 1985           | \$12,650,053 | \$0                             | \$31,500               | \$1,500,000                           | \$0         | \$169,432               | \$519,770               | \$14,870,755 |
| 1986           | \$14,753,529 | \$0                             | \$26,000               | \$0                                   | \$0         | \$178,648               | \$395,631               | \$15,353,808 |
| 1987           | \$15,806,932 | \$0                             | \$30,000               | \$0                                   | . \$0       | \$181,336               | \$395,485               | \$16,413,753 |
| 1988           | \$15,802,259 | \$1,650,000                     | \$24,000               | \$900,000                             | \$0         | \$181,447               | \$353,978               | \$18,911,684 |
| 1989           | \$19,286,904 | \$415,125                       | \$37,398               | \$958,408                             | \$0         | \$170,398               | \$398,453               | \$21,266,686 |
| 1990*          | \$19,215,827 | \$272,055                       | \$42,716               | \$3,028,922                           | \$0         | \$158,541               | \$440,107               | \$23,158,168 |
| 1991*          | \$19,303,569 | \$387,993                       | \$55,366               | \$2,707,173                           | \$0         | \$167,415               | \$629,597               | \$23,251,113 |
| 1992           | \$19,297,352 | \$339,741                       | \$59,952               | \$875,487                             | \$0         | \$167,938               | \$897,344               | \$21,637,814 |
| 1993*          | \$29,249,081 | \$209,684                       | \$54,685               | \$1,513,004                           | \$0         | \$127,122               | \$1,789,544             | \$32,943,120 |
| 1994           | \$19,305,720 | \$242,579                       | \$55,745               | \$907,530                             | \$0         | \$87,088                | \$674,790               | \$21,273,452 |
| 1995           | \$19,298,411 | \$0                             | \$67,601               | \$1,189,525                           | \$0         | \$91,034                | \$1,236,688             | \$21,883,259 |
| 1996           | \$19,419,782 | \$402,268                       | \$63,217               | \$1,438,083                           | \$0         | \$91,348                | \$820,615               | \$22,235,313 |
| 1997           | \$19,450,195 | \$709,622                       | \$66,063               | \$1,574,448                           | \$0         | \$91,204                | \$1,105,388             | \$22,996,920 |
| 1998           | \$19,569,918 | \$0                             | \$71,616               | \$2,485,053                           | \$0         | \$91,296                | \$1,195,516             | \$23,413,399 |
| 1999*          | \$19,511,892 | \$213,162                       | \$74,373               | \$2,721,209                           | \$0         | \$91,258                | \$1,475,258             | \$24,087,152 |
| 2000**         | \$22,150,000 | \$200,000                       | \$75,000               | \$2,000,000                           | \$0         | \$93,997                | \$0                     | \$24,518,997 |
| 2001**         | \$23,000,000 | \$800,000                       | \$75,000               | \$2,000,000                           | \$0         | \$0                     | \$0                     | \$25,875,000 |

Note: Actual Expenditures for Fiscal Years 1989 to 1999 only.

\* FY 90 and 91 Town Road & Bridge Improvement amounts include \$2 million of bond proceeds pursuant to P&S 1989, C. 72, FY 93 Block Grant amount includes \$10 million from the "Jobs" Bond pursuant to P&S 1991, C. 113 and the FY 98 Block Grant amount includes \$13.5 million of bond proceeds pursuant to P&S 1997, C. 56.

FY 99 Block Grant amount includes \$9.75 million of bond proceeds pursuant to P&S 1998, C. 82.

\*\* Appropriated or allocated.

# EXHIBIT B

## **GENERAL ASSISTANCE PROGRAM**

#### MUNICIPAL REIMBURSEMENT

(Actual Expenditures except where noted) (Small percentage includes assistance to individuals) (Excludes Federal Reimbursement for Emergency Assistance)

| FISCAL<br>YEAR | GENERAL FUND<br>REIMBURSEMENT | STRIPPER WELL<br>REIMBURSEMENT | TOTAL      |
|----------------|-------------------------------|--------------------------------|------------|
| 1980           | 1,042,938                     | 0                              | 1,042,938  |
| 1981           | 1,749,931                     | 0                              | 1,749,931  |
| 1982           | 2,049,919                     | 0                              | 2,049,919  |
| 1983           | 3,852,312                     | 0                              | 3,852,312  |
| 1984           | 5,614,641                     | 0                              | 5,614,641  |
| 1985           | 7,499,978                     | 0                              | 7,499,978  |
| 1986           | 6,690,844                     | 0                              | 6,690,844  |
| 1987           | 6,912,675                     | 0                              | 6,912,675  |
| 1988           | 6,530,477                     | 0                              | 6,530,477  |
| 1989           | 7,060,245                     | 0                              | 7,060,245  |
| 1990           | 11,402,878                    | 0                              | 11,402,878 |
| 1991           | 14,903,348                    | 1,249,997                      | 16,153,345 |
| 1992           | 17,424,463                    | 1,199,960                      | 18,624,423 |
| 1993           | 8,573,461                     | 1,999,987                      | 10,573,448 |
| 1994           | 8,240,793                     | 249,971                        | 8,490,764  |
| 1995           | 6,076,119                     | 200,000                        | 6,276,119  |
| 1996           | 5,804,939                     | 0                              | 5,804,939  |
| 1997           | 5,723,080                     | 60,000                         | 5,783,080  |
| 1998           | 5,382,153                     | 140,028                        | 5,522,181  |
| 1999           | 5,409,604                     | 0                              | 5,409,604  |
| 2000 *         | 5,468,022                     | 0                              | 5,468,022  |
| 2001 *         | 5,468,022                     | 0                              | 5,468,022  |

\* Appropriated/Allocated

## EXHIBIT C EDUCATION SUBSIDY INFORMATION

| Fiscal | General Pu     | Irpose Aid    | Teachers'     | School Construction/ | Adult Education | Other Grants | Misc. Grants | Low Income  | Total Education |
|--------|----------------|---------------|---------------|----------------------|-----------------|--------------|--------------|-------------|-----------------|
| Year   | Appropriations | Expenditures  | Retirement    | Renovations          | Subsidy         | Expenditures | Expenditures | Student Adj | Expenditures    |
| 1980   | \$184,007,372  | \$183,434,478 | \$13,791,098  | \$0                  | \$1,390,510     | \$0          | \$3,718,410  | \$0         | \$202,334,496   |
| 1981   | \$193,667,000  | \$193,002,664 | \$23,224,192  | \$0                  | \$1,458,221     | \$0          | \$3,014,133  | \$0         | \$220,699,210   |
| 1982   | \$203,031,210  | \$204,482,182 | \$47,344,475  | \$0                  | \$1,597,158     | \$0          | \$3,656,443  | \$0         | \$257,080,258   |
| 1983   | \$220,631,766  | \$220,568,396 | \$50,062,128  | \$0                  | \$1,774,592     | \$0          | \$3,542,419  | \$0         | \$275,947,535   |
| 1984   | \$238,869,419  | \$237,432,604 | \$56,487,541  | \$1,797,172          | \$1,895,000     | \$0          | \$2,146,459  | \$0         | \$299,758,776   |
| 1985   | \$257,471,718  | \$254,154,482 | \$58,394,640  | \$2,558,480          | \$2,005,955     | \$0          | \$3,500,667  | \$0         | \$320,614,224   |
| 1986   | \$293,462,316  | \$294,031,931 | \$66,701,261  | \$2,731,637          | \$2,198,087     | \$14,415,476 | \$4,217,352  | \$0         | \$384,295,744   |
| 1987   | \$313,465,000  | \$309,565,708 | \$68,642,767  | \$3,083,362          | \$2,374,102     | \$27,255,313 | \$3,910,446  | \$0         | \$414,831,698   |
| 1988   | \$345,193,793  | \$345,722,428 | \$87,617,257  | \$4,459,809          | \$2,820,911     | \$34,003,200 | \$4,504,386  | \$0         | \$479,127,991   |
| 1989   | \$429,832,728  | \$428,527,889 | \$93,783,916  | \$280,968            | \$3,381,599     | \$1,590,170  | \$4,416,230  | \$0         | \$531,980,772   |
| 1990   | \$475,471,927  | \$475,851,126 | \$116,799,187 | \$0                  | \$3,379,330     | \$1,636,548  | \$5,569,286  | \$5,580,425 | \$608,815,902   |
| 1991   | \$482,735,768  | \$487,108,393 | \$111,704,930 | \$0                  | \$3,999,658     | \$1,636,885  | \$4,366,497  | \$2,499,997 | \$611,316,360   |
| 1992   | \$511,125,568  | \$512,953,097 | \$85,708,221  | \$0                  | \$3,800,025     | \$0          | \$3,835,349  | \$494,153   | \$606,790,845   |
| 1993   | \$515,304,022  | \$518,912,040 | \$139,184,431 | \$0                  | \$3,610,503     | \$999,886    | \$2,432,361  | \$490,196   | \$665,629,417   |
| 1994   | \$519,931,666  | \$519,422,300 | \$101,110,616 | \$0                  | \$3,636,503     | \$399,999    | \$2,442,093  | \$0         | \$627,011,511   |
| 1995   | \$521,910,192  | \$519,249,719 | \$128,591,206 | \$0                  | \$3,610,503     | \$399,902    | \$3,896,479  | \$0         | \$655,747,809   |
| 1996   | \$534,073,396  | \$529,256,497 | \$125,425,266 | \$0                  | \$3,245,503     | \$0          | \$2,445,700  | \$0         | \$660,372,966   |
| 1997   | \$544,460,070  | \$545,883,875 | \$135,599,057 | \$0                  | \$3,610,503     | \$0          | \$2,806,557  | \$0         | \$687,899,992   |
| 1998   | \$595,516,654  | \$595,797,900 | \$151,539,355 | \$0                  | \$3,610,503     | \$0          | \$3,272,182  | \$0         | \$754,219,940   |
| 1999   | \$593,048,207  | \$591,171,582 | \$161,328,194 | \$19,575,000         | \$3,754,923     | \$0          | \$8,345,414  | \$0         | \$784,175,113   |
| 2000   | \$625,785,284  | \$625,785,284 | \$153,476,421 | \$23,420,315         | \$3,863,816     | \$0          | \$3,657,387  | \$0         | \$810,203,223   |
| 2001   | \$641,352,552  | \$641,352,552 | \$162,124,134 | \$0                  | \$3,975,866     | \$0          | \$3,449,287  | \$0         | \$810,901,839   |

Notes: FY 00 and FY 01 amounts are based on appropriations and allocations through the 119th Legislature, 1st Regular Session.

FY 00 GPA appropriation includes \$3,783,692 appropriated to the Hardship Cushion for General Purpose Aid account.

FY 98 GPA appropriation includes \$39,226,419 appropriated to the Department of Administrative and Financial Services for the June 1998 subsidy payment.

Beginning in FY 98, appropriations reflected for Teacher Retirement include appropriations to the Retired Teachers' Health Insurance account.

FY 94 and FY 95 General Purpose Aid amounts include allocations of \$15m and \$1m respectively from funds received from the

sale of a portion of Interstate 95 to the Maine Tumpike Authority. The FY 95 General Purpose Aid amount includes \$2.3m from the Long Falls Dam settlement.

Teachers' Retirement for FY 91 includes a \$49.1 million transfer from other retirement funds.

FY 93 General Purpose Aid amounts include \$721,475 transferred from the Office of Substance Abuse.

## EXHIBIT D

## STATE MUNICIPAL REVENUE SHARING PROGRAM

(Actual Expenditures Except Where Noted)

| FISCAI<br>YEAR | - STATE-MUNICIPAL<br>REVENUE SHARING |   |
|----------------|--------------------------------------|---|
| 1980           | \$15,609,880                         |   |
| 1981           | \$17,934,892                         |   |
| 1982           | \$19,654,260                         |   |
| 1983           | \$21,547,832                         |   |
| 1984           | \$27,579,003                         |   |
| 1985           | \$35,658,816                         |   |
| 1986           | \$41,399,922                         |   |
| 1987           | \$49,636,300                         |   |
| 1988           | \$56,920,102                         |   |
| 1989           | \$63,757,298                         |   |
| 1990           | \$60,826,462                         |   |
| 1991           | \$62,254,009                         |   |
| 1992           | \$52,839,137 (1                      | ) |
| 1993           | \$61,128,500                         | - |
| 1994           | \$66,325,845                         |   |
| 1995           | \$69,896,500                         |   |
| 1996           | \$72,704,600                         |   |
| 1997           | \$77,696,000                         |   |
| 1998           | \$89,490,000                         |   |
| 1999           | \$96,174,000                         |   |
| 2000           | (2) \$104,684,822                    |   |
| 2001           | (2) \$105,584,373                    |   |
| 2001           | (_)                                  |   |

- (1) State-Municipal Revenue Sharing was suspended for 6 months in FY 1992 (January-June) to achieve approximately \$32.5 million in additional General Fund revenue. That suspension, however, was partially offset by a General Fund appropriation to State-Municipal Revenue Sharing of \$14.4 million.
- (2) Based on budgeted revenues (5.1% of Sales and Use Taxes and Income Taxes) through the First Regular Session of the 119th Legislature including the December 1999 revenue reprojections.
- Source: Office of the State Treasurer; State Controller's Office Report of the Maine State Revenue Forcasting Committee, December 1999

## EXHIBIT E PROPERTY TAX REIMBURSEMENTS

| Fiscal   | Tree Growth Tax   | Veterans Property Tax | Homestead Property Tax | State Service | Property Tax Relief |              |
|----------|-------------------|-----------------------|------------------------|---------------|---------------------|--------------|
| Year     | Reimbursement (1) | Reimbursement (2)     | Reimbursement (3)      | Payments (4)  | Fund (5)            | TOTAL        |
| 1980     | \$500,000         | \$0                   | \$0                    | \$0           | \$0                 | \$500,000    |
| 1981     | \$534,878         | \$0                   | \$0                    | \$0           | \$0                 | \$534,878    |
| 1982     | \$532,065         | \$70,826              | \$O                    | \$0           | \$0                 | \$602,891    |
| 1983     | \$529,211         | \$180,983             | \$0                    | \$0           | \$0                 | \$710,194    |
| 1984     | \$506,288         | \$198,720             | \$0                    | \$0           | \$0                 | \$705,008    |
| 1985     | \$552,467         | \$211,476             | \$0                    | \$484,207     | \$0                 | \$1,248,150  |
| 1986     | \$549,995         | \$214,865             | \$O                    | \$290,425     | \$0                 | \$1,055,285  |
| 1987     | \$345,743         | \$221,792             | \$0                    | \$193,112     | \$0                 | \$760,647    |
| 1988     | \$751,986         | \$235,760             | \$0                    | \$0           | \$0                 | \$987,746    |
| 1989     | \$740,583         | \$236,455             | \$0                    | \$0           | \$0                 | \$977,038    |
| 1990     | \$1,647,079       | \$249,498             | \$O                    | \$0           | \$0                 | \$1,896,577  |
| 1991     | \$2,146,200 (6)   | \$487,500 (6)         | \$0                    | \$0           | \$0                 | \$2,633,700  |
| 1992     | \$1,473,250 (7)   | \$508,923             | \$0                    | \$0           | \$0                 | \$1,982,173  |
| 1993     | \$2,058,821 (6)   | \$504,902             | \$0                    | \$0           | \$0                 | \$2,563,723  |
| 1994     | \$2,100,000 (6)   | \$710,500 (6)         | \$0                    | \$0           | \$3,100,500         | \$5,911,000  |
| 1995     | \$2,100,000 (6)   | \$752,998 (6)         | \$0                    | \$0           | \$3,100,500         | \$5,953,498  |
| 1996     | \$2,100,000 (6)   | \$775,000 (6)         | \$0                    | \$0           | \$0                 | \$2,875,000  |
| 1997     | \$2,100,000 (6)   | \$807,234 (6)         | \$0                    | \$0           | \$0                 | \$2,907,234  |
| 1998     | \$5,288,797       | \$861,000             | \$0                    | \$0           | \$0                 | \$6,149,797  |
| 1999     | \$5,167,561       | \$896,098             | \$38,745,715           | \$0           | \$0                 | \$44,809,374 |
| 2000 (8) | \$5,500,000 (9)   | \$910,000             | \$42,575,816 (10)      | \$0           | \$0                 | \$48,985,816 |
| 2001 (8) | \$5,500,000       | \$920,000             | \$44,861,394           | \$0           | \$0                 | \$51,281,394 |

(Actual Expenditures Except Where Noted)

Notes:

(1) For property tax years based on status of property on April 1, 1989 and thereafter, 90% of the per acre tax revenue lost due to tree growth assessed value rather than actual undeveloped acreage assessed value pursuant to 36 MRSA, §578. Prior to that, reimbursement was based on the greater of 90% of the revenue lost based on 1972 municipal full valuations or a fixed amount per acre.

(2) 50% of actual tax loss due to exemptions provided in 36 MRSA §653.

(3) 100% reimbursement of actual tax loss due to exemption in 36 MRSA §683. Amounts include state mandate reimbursement for local administrative costs.

(4) Represents payments in lieu of property taxes pursuant to 30 MRSA §5057 (repealed effective June 30, 1987).

(5) Distribution of a portion of unanticipated surplus General Fund revenues as provided in 30-A MRSA §5683.

(6) Amounts represent expenditures below the actual liability as determined by the statute.

(7) \$313,307 of FY 1992 claims were paid from FY 1993 appropriations.

(8) Appropriated/allocated.

(9) Includes \$700,000 carried forward from FY 1999 appropriations.

(10) Includes \$1,223,846 carried forward from FY 1999 appropriations.

# **EXHIBIT F**

# NATURAL RESOURCES AGENCIES GRANTS TO MUNICIPALITIES AND COUNTIES

| Fiscal<br>Year | Dept. of<br>Environmental<br>Protection | Waste<br>Management<br>Agency (1) | Parks Fee<br>Sharing (2) | Off-Road<br>Vehicle<br>Program<br>Dept. of Con. | Snowmobile<br>Registration<br>IF&W | Boating<br>Facilities | Fire Control<br>(3) | Whitewater<br>Rafting | TOTAL        |
|----------------|---|-----------------------------------|--------------------------|---|------------------------------------|-----------------------|---------------------|-----------------------|--------------|
| 1985           | \$4,514,619                             | \$0                               | \$132,299                | \$208,483                                       | \$267,804                          | \$237,790             | \$38,011            | \$4,500               | \$5,403,506  |
| 1986           | \$5,518,981                             | \$0                               | \$137,952                | \$234,250                                       | \$288,846                          | \$108,966             | \$51,482            | \$5,000               | \$6,345,477  |
| 1987           | \$9,633,839                             | \$0                               | \$161,590                | \$182,474                                       | \$312,474                          | \$40,004              | \$45,959            | \$5,000               | \$10,381,340 |
| 1988           | \$8,179,309                             | \$0                               | \$175,918                | \$237,461                                       | \$316,230                          | \$72,786              | \$38,128            | \$9,500               | \$9,029,332  |
| 1989           | \$8,277,802                             | \$0                               | \$192,738                | \$321,298                                       | \$335,002                          | \$19,985              | \$55,829            | \$7,000               | \$9,209,654  |
| 1990           | \$8,627,933                             | \$0                               | \$201,715                | \$390,029                                       | \$382,928                          | \$416,259             | \$38,040            | \$7,750               | \$10,064,654 |
| 1991           | \$18,713,144                            | \$2,904,077                       | \$213,545                | \$387,347                                       | \$359,130                          | \$82,789              | \$45,527            | \$7,750               | \$22,713,309 |
| 1992           | \$10,366,482                            | \$2,846,488                       | \$260,836                | \$476,965                                       | \$342,402                          | \$398,310             | \$49,232            | \$0                   | \$14,740,715 |
| 1993           | \$24,236,021                            | \$514,866                         | \$259,520                | \$580,386                                       | \$335,070                          | \$45,524              | \$123,463           | \$15,457              | \$26,110,307 |
| 1994           | \$10,734,012                            | \$1,981,215                       | \$281,936                | \$640,530                                       | \$339,282                          | \$70,224              | \$50,120            | \$7,585               | \$14,104,904 |
| 1995           | \$26,999,581                            | \$1,453,518                       | \$299,860                | \$684,925                                       | \$366,234                          | \$268,621             | \$51,100            | \$7,783               | \$30,131,622 |
| 1996           | \$21,132,474                            | \$934,055                         | \$318,620                | \$928,804                                       | \$415,044                          | \$293,893             | \$50,480            | \$7,712               | \$24,081,082 |
| 1997           | \$17,953,558                            | \$368,853                         | \$286,933                | \$1,002,388                                     | \$409,710                          | \$312,975             | \$50,186            | \$17,633              | \$20,402,236 |
| 1998           | \$9,810,582                             | \$31,895                          | \$298,640                | \$1,162,909                                     | \$419,607                          | \$520,026             | \$51,923            | \$10,006              | \$12,305,588 |
| 1999           | \$10,838,570                            | \$114,699                         | \$352,056                | \$1,153,355                                     | \$401,907                          | \$541,281             | \$57,623            | \$10,338              | \$13,469,829 |
| 2000*          | \$7,351,324                             | \$244,808                         | \$305,000                | \$1,764,827                                     | \$408,954                          | \$390,000             | \$57,624            | \$10,000              | \$10,532,537 |
| 2001*          | \$7,627,000                             | \$0                               | \$308,000                | \$1,764,827                                     | \$408,954                          | \$390,000             | \$60,000            | \$10,000              | \$10,568,781 |

(Actual Expenditures Except Where Noted)

(1) Starting in fiscal year 1995-96, grants administered by the former Maine Waste Management Agency are now administered by the State Planning Office.

(2) Parks fee sharing represents 15% of income during a calendar year distributed to municipalities containing Bureau-owned properties; amounts shown indicate the fiscal year in which the payment was made.

(3) Figures prior to fiscal year 1991-92 may include small amounts of federal funds; amounts after that year have been adjusted to remove federal funds.

\*Appropriated, Allocated or Based on Budgeted Revenue

# EXHIBIT G CRIMINAL JUSTICE

#### **GRANTS TO MUNICIPALITIES AND COUNTIES**

(Actual Expenditures except where noted)

| Fiscal<br>Year | SURCHARGE<br>FUND (1) | COMMUNITY<br>BASED<br>CORRECTIONS (2) | DISTRICT ATTORNEY'S<br>SALARIES (3) | LAW ENFORCEMENT<br>AGENCY<br>REIMBURSEMENTS (4) | TOTAL        |
|----------------|-----------------------|---------------------------------------|-------------------------------------|---|--------------|
| 1987           |                       | \$119,986                             | \$1,457,111                         |   | \$1,577,097  |
| 1988           | \$225,458             | \$1,070,439                           | \$1,739,217                         |   | \$3,035,114  |
| 1989           | \$374,557             | \$1,946,997                           | \$1,796,131                         |   | \$4,117,685  |
| 1990           | \$367,688             | \$3,046,204                           | \$2,333,087                         |   | \$5,746,979  |
| 1991           | \$423,575             | \$2,810,226                           | \$2,289,285                         |   | \$5,523,086  |
| 1992           | \$398,129             | \$2,492,396                           | \$2,741,416                         |   | \$5,631,941  |
| 1993           | \$381,680             | \$2,174,710                           | \$2,582,502                         |   | \$5,138,892  |
| 1994           | \$351,095             | \$2,282,761                           | \$2,722,932                         |   | \$5,356,788  |
| 1995           | \$365,859             | \$2,264,830                           | \$3,022,401                         |   | \$5,653,090  |
| 1996           | \$391,066             | \$4,681,567                           | \$3,355,083                         |   | \$8,427,716  |
| 1997           | \$435,289             | \$4,206,852                           | \$3,633,698                         |   | \$8,275,839  |
| 1998           | \$437,962             | \$5,157,197                           | \$3,773,639                         |   | \$9,368,798  |
| 1999           | \$455,108             | \$5,237,280                           | \$4,586,041                         | \$201,904                                       | \$10,480,333 |
| 2000           | * \$500,000           | \$4,758,766                           | \$4,756,011                         | \$467,991                                       | \$10,482,768 |
| 2001           | * \$510,000           | \$4,846,804                           | \$5,008,479                         | \$477,351                                       | \$10,842,634 |

\* Appropriated/Allocated

<sup>(1)</sup> Reimbursement to counties for costs associated with operations of the jails, enacted by PL 1987, c. 339 (4 MRSA, §1057). These amounts represent the revenue collected in the Surcharge Fund, 100% of which is distributed to counties.

<sup>(2)</sup> Fiscal years 1987 through 1998 represent reimbursement to counties for costs related to the support of certain prisoners at county correctional facilities, enacted by PL 1985, c. 821 (34-A MRSA, §1210). Fiscal year 1999 and beyond represents funding to the County Jail Prisoner Support and Community Corrections Fund, enacted by PL 1997, c. 753 (34-A MRSA, §1210-A).

<sup>(3)</sup> These amounts represent the salary and fringe benefits for state positions working in the eight prosecutorial districts. All other costs of the District Attorney's offices are funded by county funds. In the absence of this special arrangement, the salaries and fringe benefits of these state positions would also be supported by county funds.

<sup>(4)</sup> PL 1997, c. 750 established the Law Enforcement Agency Reimbursement Fund to provide reimbursement to municipal and county law enforcement officers for serving as court officers or witnesses. Prior to fiscal year 1999, municipal law enforcement officers were reimbursed by the Judicial Department out of funds appropriated to the department from the General Fund; estimates are not available.

# EXHIBIT H DEPARTMENT OF ECONOMIC & COMMUNITY DEVELOPMENT GRANTS TO MUNICIPALITIES AND COUNTIES

| FISCAL<br>YEAR | GROWTH<br>MANAGEMENT | LEGAL<br>DEFENSE | BUSINESS<br>DEVELOPMENT | TECH. & FIN.<br>ASSISTANCE (1) | COMMUNITY<br>DEVELOPMENT | JOBS BOND    | MISCELLANEOUS | TOTAL        |
|----------------|----------------------|------------------|-------------------------|--------------------------------|--------------------------|--------------|---------------|--------------|
|                |                      |                  |                         |                                |                          |              |               |              |
| 1989           | \$21,451             | \$0              | \$0                     | \$0                            | \$0                      | \$0          | \$0           | \$21,451     |
| 1990           | \$747,942            | \$5,000          | \$20,000                | \$0                            | \$967,651                | \$0          | \$0           | \$1,740,593  |
| 1991           | \$1,141,557          | \$27,116         | \$45,000                | \$0                            | \$0                      | \$0          | \$0           | \$1,213,673  |
| 1992           | \$1,204,620          | \$20,083         | \$45,000                | \$0                            | \$0                      | \$0          | \$0           | \$1,269,703  |
| 1993           | \$844,475            | \$9,957          | \$0                     | \$400,000                      | \$0                      | \$20,867,921 | \$0           | \$22,122,353 |
| 1994           | \$0                  | \$0              | \$0                     | \$357,946                      | \$0                      | \$6,244,031  | \$0           | \$6,601,977  |
| 1995           | \$0                  | \$0              | \$0                     | \$537,830                      | \$0                      | \$0          | \$0           | \$537,830    |
| 1996           | \$0                  | \$0              | \$0                     | \$505,785                      | \$0                      | \$0          | \$4,000       | \$509,785    |
| 1997           | \$0                  | \$0              | \$10,000                | \$357,540                      | \$0                      | \$0          | \$26,000      | \$393,540    |
| 1998           | \$0                  | \$0              | \$15,000                | \$403,208                      | \$0                      | \$0          | \$10          | \$418,218    |
| 1999           | \$0                  | \$0              | \$0                     | \$421,361                      | \$0                      | \$0          | \$6,500       | \$427,861    |
| 2000*          | \$0                  | \$0              | \$0                     | \$451,000                      | \$0                      | \$0          | \$0           | \$451,000    |
| 2001*          | \$0                  | \$0              | \$0                     | \$451,000                      | \$0                      | \$0          | \$0           | \$451,000    |

(Actual Expenditures Except Where Noted)

\*Appropriated/Allocated

(1) Responsibility for the Growth Management program, and its funding for technical and financial assistance to municipalities, was transferred to the State Planning Office within the Executive Department effective July 1, 1995. Amounts include grants to Councils of Governments (COG's).

## **EXHIBIT I** EMERGENCY AND DISASTER ASSISTANCE GRANTS TO MUNICIPALITIES AND COUNTIES

| Fiscal | Disaster    | State Emergency<br>Response | Nuclear<br>Emergency |             |
|--------|-------------|-----------------------------|----------------------|-------------|
| Year   | Assistance  | Commission                  | Planning Fund        | Totals      |
| 1983   | \$0         | \$0                         | \$11,646             | \$11,646    |
| 1984   | \$0         | \$0                         | \$29,114             | \$29,114    |
| 1985   | \$0         | \$0                         | \$24,145             | \$24,145    |
| 1986   | \$0         | \$0                         | \$14,633             | \$14,633    |
| 1987   | \$778,773   | \$0                         | \$13,967             | \$792,740   |
| 1988   | \$1,200,673 | \$0                         | \$20,561             | \$1,221,234 |
| 1989   | \$501,393   | \$0                         | \$72,107             | \$573,500   |
| 1990   | \$565,910   | \$56,000                    | \$64,056             | \$685,966   |
| 1991   | \$622,761   | \$87,255                    | \$41,018             | \$751,034   |
| 1992   | \$574,506   | \$108,842                   | \$97,151             | \$780,499   |
| 1993   | \$1,176,336 | \$78,573                    | \$98,578             | \$1,353,487 |
| 1994   | \$1,183,321 | \$192,619                   | \$124,620            | \$1,500,560 |
| 1995   | \$222,756   | \$163,008                   | \$81,196             | \$466,960   |
| 1996   | \$118,023   | \$177,408                   | \$96,515             | \$391,946   |
| 1997   | \$785,309   | \$179,766                   | \$122,024            | \$1,087,099 |
| 1998   | \$3,076,923 | \$151,338                   | \$80,430             | \$3,308,691 |
| 1999   | \$2,258,562 | \$127,802                   | \$10,061             | \$2,396,425 |
| 2000*  | \$1,004,143 | \$282,000                   | \$48,660             | \$1,334,803 |
| 2001*  | \$0         | \$290,178                   | \$48,960             | \$339,138   |

\* Appropriated/Allocated/Allotted