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# MAINE



Comprehensive Annual Financial Report For The Fiscal Year Ended June 30, 2012

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

# STATE OF MAINE



FOR THE FISCAL YEAR ENDED JUNE 30, 2012

# PAUL R. LEPAGE Governor

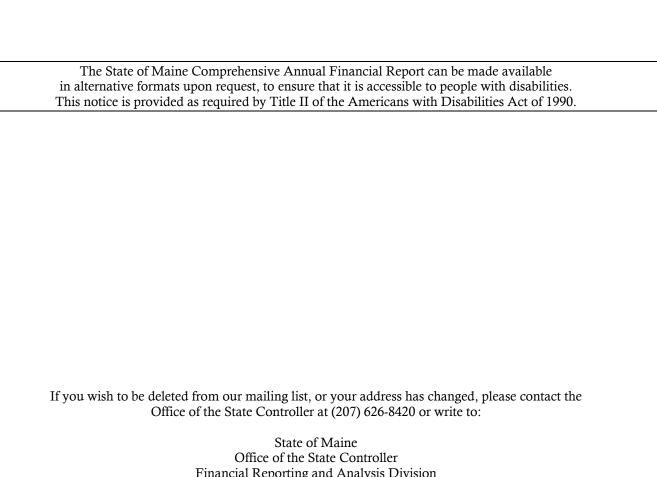
H. SAWIN MILLETT, JR.

Commissioner

Department of Administrative & Financial Services

TERRY E. BRANN, CPA State Controller

Prepared by the Office of the State Controller



Financial Reporting and Analysis Division 14 State House Station Augusta, ME 04333-0014

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Information relating to the State of Maine is available at the following web site:

http://www.maine.gov

# STATE OF MAINE COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2012

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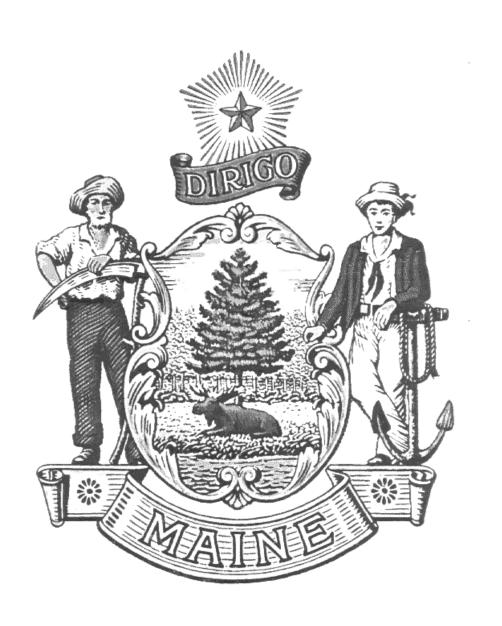
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# **INTRODUCTORY SECTION**

# STATE OF MAINE DEPARTMENT OF ADMINISTRATIVE AND FINANCIAL SERVICES

# OFFICE OF THE STATE CONTROLLER

14 STATE HOUSE STATION AUGUSTA, ME 04333-0014

H. SAWIN MILLETT, JR. COMMISSIONER



TERRY BRANN, CPA STATE CONTROLLER

December 21, 2012

To the Honorable Paul R. LePage, Governor, The Honorable Members of the Legislature, and Citizens of the State of Maine

We are pleased to present the State of Maine's Fiscal Year 2012 (FY2012) Comprehensive Annual Financial Report (CAFR) prepared in accordance with Generally Accepted Accounting Principles (GAAP). The annual CAFR, required by Title 5 MRSA § 1547, is compiled and published by the Office of the State Controller (OSC). The report is the primary means of reporting the State's financial activities. The objective of this report is to provide a clear picture of our government as a single, unified entity, as well as providing traditional fund based financial statements.

# INTRODUCTION TO THE REPORT

# Responsibility

The OSC is responsible for the accuracy, fairness and completeness of the financial statements presented in this report. The statements have been prepared in accordance with GAAP. To the best of our knowledge and belief, the information presented is accurate in all material respects and includes all disclosures necessary to enable the reader to gain a reasonable understanding of Maine's financial position and activities.

# **Adherence to Generally Accepted Accounting Principles**

As required by State statute, we have prepared the CAFR in accordance with GAAP applicable to State and local governments, as promulgated by the Governmental Accounting Standards Board (GASB). The State also voluntarily follows the recommendations of the Government Finance Officers Association of the United States and Canada (GFOA) for the contents of government financial reports.

# **Format of Report**

This CAFR is presented in three sections: Introductory, Financial and Statistical. The Introductory Section contains this letter including an overview of current initiatives, the list of principal elected and appointed officials, and the State government organization chart. The Financial Section contains: the Independent Auditor's Report on the Basic Financial Statements; Management's Discussion and Analysis (MD&A), which provides an introduction, overview and analysis of the Basic Financial Statements; the Basic Financial Statements, which present the government-wide financial statements and fund financial statements for governmental funds, proprietary funds, fiduciary funds and similar component units, and component units, together with notes to the financial statements; Required Supplementary Information other than MD&A, which presents budgetary comparison schedules, schedules of pension funding progress, other post-employment benefit plans funding progress, and information about infrastructure assets; and the supplemental financial data, which includes the combining financial statements and schedules.

This letter of transmittal is designed to complement MD&A where the financial analysis is now presented. The State's MD&A can be found immediately following the Independent Auditor's Report from the State Auditor. The Statistical Section contains selected trend information, and statistical data on financial, economic and demographic measures.

### **Internal Control Structure**

The OSC prepared these financial statements and assumes full responsibility for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, the OSC has established a comprehensive internal control framework that is designed to protect the State's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the State of Maine's financial statements in conformity with GAAP.

Because the cost of internal controls should not outweigh their benefits, the State's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement.

As a recipient of federal financial assistance for federal programs, the State is also responsible for ensuring that an adequate internal control structure is in place to ensure and document compliance with applicable laws and regulations related to these federal programs. The internal control structure is subject to periodic evaluation by management and by the State Department of Audit as part of the annual Single Audit.

# **Independent Auditors**

Pursuant to Title 5 MRSA § 243, the State Auditor has performed an examination of the Basic Financial Statements in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards. The auditor's opinion is presented in the financial section of this report. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the Basic Financial Statements; assessing the accounting principles used and significant estimates made by management; and, evaluating the overall financial statement presentation. The State Auditor rendered an unqualified opinion on the Basic Financial Statements for this fiscal year.

Also, pursuant to § 243 the State Auditor has undertaken a Single Audit of the State as a whole, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, as required by federal law. The standards governing Single Audit engagements require the auditor to report not only on the fair presentation of the financial statements, but also on the government's internal controls and compliance with legal requirements involving the administration of federal awards. This statewide federal Single Audit Report, including the auditor's opinion in accordance with generally accepted government auditing standards, is published separately.

The State Auditor is statutorily mandated to audit all accounts and other financial records of State Government or any department or agency of State Government, including the judiciary and the Executive Department of the Governor, except the Governor's Expense Account, and to report annually, and at such other times as the Legislature may require.

# Management's Discussion and Analysis (MD&A)

GASB Statement No. 34 requires that management provide a narrative introduction, overview and analysis to accompany the Basic Financial Statements in the form of MD&A. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

# PROFILE OF THE GOVERNMENT

The State of Maine was the twenty-third state admitted to the Union on March 15, 1820 under the Missouri Compromise. By this time the population of Maine had reached nearly 300,000. The newly admitted state had nine counties and 236 towns. The city of Portland was the original site of the capital of Maine upon its admission to the Union. The Capital moved to Augusta in 1832 as a more central location from which to govern. The State has an area of 33,215 square miles and 3,500 miles of continuous coastline. Maine boasts 6,000 lakes and approximately 17 million acres of forest land. Geographically, the State includes 16 counties. The most populous county is Cumberland which includes Maine's largest city, Portland.

# **Reporting Entity**

The Governor and Legislature govern all funds and accounts for every executive agency, board, commission, public trust, authority and component unit. The State of Maine financial reporting entity reflected in the CAFR, which is more fully described in Note 1 to the Basic Financial Statements, includes these funds, agencies, organizations, boards, commissions, Authorities and major component units in accordance with GASB Statement No. 14 as amended by GASB Statement No. 39. There are 7 major component units, 11 non-major component units, two blended component units, and one fiduciary component unit included in the CAFR. The major component units are discretely presented in the financial statements, and the blended component units are included as separate funds in the fund financial statements. The fiduciary component unit is presented in the fiduciary fund and similar component unit financial statements, along with the other fiduciary activities of the State. The fiduciary activities are not included in the government-wide financial statements because the resources of these funds are not available to support the State's own programs.

The departments of the primary government record their daily financial operations in the State accounting system called AdvantageME operated by the OSC.

# **Budgetary Control**

The Governor presents a biennial budget for the General Fund and the Special Revenue Funds to the Legislature for enactment or revision. The State Constitution provides the Governor a "line item" veto, which allows an Executive dollar substitution for those amounts disapproved, as long as an appropriation or allocation is not increased (or a deappropriation or deallocation decreased) either in the specified line or in any other line in the legislative document.

Once passed and signed, the budget becomes the financial plan for the State for the next biennium. It includes proposed expenditures for all departments and agencies, interest and debt redemption charges, and expenditures for capital projects to be undertaken and executed during each fiscal year. The budget also includes anticipated revenues and any other means of financing expenditures. In accordance with statute, the State Budget Officer must use the projections of the Revenue Forecasting Committee to prepare the General Fund and Highway Fund budgets.

The total General Fund appropriation for each fiscal year of the biennium in the Governor's budget submission to the Legislature may not exceed the General Fund appropriation of the previous fiscal year multiplied by one plus the average real personal income growth rate, as defined in Title 5 MRSA § 1665, subsection 1, plus the average forecasted inflation rate. "Average forecasted inflation rate" means the average forecasted change in the Consumer Price Index underlying the revenue projections developed by the Revenue Forecasting Committee. This appropriation limitation may be exceeded only by the amount of the additional costs or the lost federal revenue from the following exceptional circumstances: unfunded or under-funded new federal mandates; losses in federal revenues or other revenue sources; citizens' initiatives or referenda that require increased State spending; court orders or decrees that require additional State resources to comply with the orders or decrees; and sudden or significant increases in demand for existing State services that are not the result of legislative changes that increased eligibility or increased benefits. The Governor may designate exceptional circumstances that are not explicitly defined, but meet the intent of this statute. "Exceptional circumstances" means an unforeseen condition

or conditions over which the Governor and the Legislature have little or no control. Exceptional circumstances do not apply to new programs or program expansions that go beyond existing program criteria and operation.

The State maintains budgetary control at the account and line category levels. The head of each department and agency of State government must submit a work program to the Bureau of the Budget for the ensuing fiscal year. The work program is classified to show allotments requested for specific amounts for personal services, capital expenditures, and all other departmental expenses. These are the levels at which appropriations and allocations are approved by the Legislature, principally through a quarterly allotment system. The State Controller authorizes all expenditures to be made from the amounts available on the basis of these allotments and not otherwise.

Budget revisions during the year, reflecting program changes or intradepartmental administrative transfers, require the approval of the State Budget Officer and the Governor. Except in specific instances, only the Legislature may transfer appropriations between departments. Agency requests for increases in appropriations, allocations, or funding for new programs are presented to the Legislature as a supplemental budget.

The State uses encumbrance accounting as an extension of formal budgetary control. This requires that purchase orders, contracts, and other commitments be recorded to reserve a portion of an appropriation or allocation for expenditure. Appropriated and allocated balances are available for subsequent expenditure to the extent that there are approved encumbrances at the end of a fiscal year. In the State's accounting system, amounts carried forward are shown as reservations of fund balance. For financial statement purposes unless amounts would create deficits, encumbrances outstanding at June 30 are shown as restrictions, commitments or assignments of fund balance. Unencumbered appropriations in the General Fund and in the Highway Fund are carried forward to a subsequent year only when authorized by law, otherwise the balances lapse at year-end.

# **Maine Budget Stabilization Fund**

The Maine Budget Stabilization Fund, established in Title 5 § 1532, to replace the Maine Rainy Day Fund, is a designation of the unassigned General Fund fund balance intended to be used when revenues are under budget and critical services must be preserved. The Governor may also allocate funds from the Budget Stabilization Fund for payment of death benefits for law enforcement officers, firefighters and emergency medical services persons or to supplement school funding in situations where a municipality suffers a sudden and severe change in their property valuation.

Balances in the fund do not lapse; but carry forward each year. The money in the fund may be invested with any earnings credited to the fund except when the fund is at its statutory cap. In addition to interest earnings, the fund is capitalized at the close of each fiscal year. In fiscal year 2012, a net \$26.6 million was transferred out of the fund.

# ECONOMIC CONDITIONS AND OUTLOOK

In their November 2012 economic forecast, the Consensus Economic Forecasting Commission (CEFC) reported that national and state economic indicators suggest little improvement in economic conditions since the CEFC met in February 2012. Maine's coincident economic activity index was unchanged in the three months ending in August and remains below pre-recession levels. Nationwide, consumer sentiment and small business optimism are up over year-ago levels. Personal income in Maine grew 3.0% year-over-year in the first half of 2012, while wage and salary income grew 1.3% over the same period. The Consumer Price Index was 2.0% higher in September 2012 than it was in September 2011.

As part of the December 2012 revenue forecast, General Fund revenue estimates are being revised downward by \$35.5 million in FY13 and then downward by \$125.2 million in the 2014-2015 biennium. Most of the decline came from the top three tax lines: Sales and Use, Individual Income and Corporate Income taxes.

Sales and Use Tax is projected downward in FY 13 (\$8.9 million) and downward again for the 2014 – 2015 biennium (\$21.1 million). Year-over-year quarterly sales tax growth has slowed from approximately 5% during late 2011 and early 2012 to only 2% during the second half of 2012 as consumers and households reacted to a weak economic recovery, rising energy prices during late summer and early fall and uncertainty regarding resolution of US and European fiscal policy challenges. The new forecast assumes that the recent fallback in energy prices and an orderly resolution of the national and international fiscal issues will result in taxable sales growth closer to 4% during the second half of FY13 and into the next biennium.

Individual Income Tax estimates are projected downward in FY13 (\$23.2 million) and downward again for the 2014 - 2015 biennium (\$8.0 million). These changes reflect a combination of technical changes to Maine Revenue Services' individual tax micro simulation model and the application of the updated economic forecast to the new model.

Corporate Income Tax revenue has the most significant negative adjustment. The forecast for this category was reduced by \$18.2 million in FY13 and \$92.6 million in the 2014-2015 biennium. With little tax data to go on, the Revenue Forecasting Committee believes much of the recent weakness is a timing issue reflecting the recognition by corporations of the impact of the Maine Capital Investment Credit on their 2011 Maine Tax Liability.

There were other adjustments to revenue lines, both positive and negative. The largest positive variance that helped keep the revenue reduction from being worse was in the Estate Tax, which was increased in FY13 by \$15.1 million.

# FINANCIAL INFORMATION

# **Cash Management**

The State pools cash for a variety of State agencies and public sector entities. Interest earned on pooled cash is allocated to the various funds, generally based on their average equity balances. In accordance with statute, the Treasurer of State may deposit State funds in any of the banking institutions organized under the laws of this State, and any national bank or federal savings and loan association located in the State. All State money in any depository of State Government shall be to the credit of the State but the Treasurer of State shall not withdraw any of the funds except upon the authority of the State Controller.

The Treasurer of State may invest funds that exceed current obligations, with the concurrence of the State Controller or the Commissioner of Administrative and Financial Services, and the consent of the Governor. The list of approved pool investments includes: U.S. Treasury Bills, Notes, Bonds and Agency Securities, certain secured repurchase agreements, prime commercial paper, tax-exempt obligations, banker's acceptances, and certain secured shares of an investment company registered under the Federal Investment Company Act of 1940.

# **Debt Management**

When issuing General Obligation Bonds, the State of Maine pledges its full faith and credit to repay the financial obligation. Unless certain tax revenue streams are specifically restricted, states typically pledge all of their taxraising powers to secure the obligations. The major bond rating agencies regularly assess the capacity and willingness of the State to repay its general obligation debt. Moody's Investors Service and Standard & Poor's make their assessments, in large part, by examining four basic analytical areas:

- Economy
- Financial Performance and Flexibility
- Debt Burden
- Administration

The economic base is the most critical element in determining the rating. Growth and diversity in the demographics, tax base, and employment base of the State over the last decade are indicators of future growth prospects and debt repayment capabilities. Generally, States with higher income levels and diverse economic bases have superior debt repayment capabilities and are better protected from sudden shocks or unexpected volatility in the economy. Because a strong economy does not always ensure a State's ability to meet debt payments, the State's financial management and performance are also key factors.

Financial analysis involves several factors, including: accounting and reporting methods; revenue and expenditure patterns; annual operating and budgetary performance; leverage and equity positions; budget and financial planning; and contingency obligations. These factors present a clear indication of the financial strengths and weaknesses of the State. The rating agencies' analyses of these factors provide the framework for judging Maine's capacity to manage economic, political, and financial uncertainties.

The ratings on Maine's June 2012 bond issue were AA with a stable outlook from Standard & Poor's and Aa2 with a negative outlook from Moody's.

# Risk Management

In general, the State is "self-insured" for health and dental insurance, worker's compensation, tort liability, vehicle liability, marine and aircraft, property losses, and retiree health insurance for State employees and teachers. The Risk Management Division's activities include analysis of and control over insurance coverage and risk exposure. Risk Management funds the cost of providing claims servicing and claims payment by charging premiums to agencies based on a review of past losses and estimated losses for the current period.

### **Fund Balance**

The State's Fiscal Year 2012 General Fund Unassigned Fund Balance negative position declined from Fiscal Year 2011 to Fiscal Year 2012 ending at negative \$355.9 million. The Fiscal Year 2011 General Fund Unassigned Fund Balance was negative \$243.6 million. As part of the budget balancing in Fiscal Year 2012, the State relied on a one-day borrowing from the Special Revenue Fund. This one-day borrowing is one of the more significant factors related to the decline in General Fund equity position.

There are several factors that adversely affect our General Fund Balance Sheet that we should strive to resolve over the next several years. The paramount cause for the current condition is the Medicaid liabilities that have accrued over several years related to amount owed to hospitals. Another factor that has a significant impact on the State's Financial Statements compiled and issued in accordance with Generally Accepted Accounting Principles as applicable to governments includes accruing tax revenues for budgetary purposes and for financial statement purposes without accruing the offsetting liabilities for budgetary purposes.

# OTHER INFORMATION

# Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement of Excellence in Financial Reporting to the State of Maine for its comprehensive annual financial report for the fiscal year ended June 30, 2011. This is the fifth time that Maine has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we will be submitting it to the GFOA to determine its eligibility for another certificate.

The Certificate of Achievement is the highest recognition a government may receive for excellence in financial reporting, we thank the finance community and our auditors for their contributions in achieving this award.

State government continues to have many accomplishments of which it can be proud. Consistent with the vision of Governor LePage to improve and enhance the fiscal administration of governmental operations, the Office of the State Controller continues to improve and refine its skills to meet the challenges of financial management in the 21<sup>st</sup> century. The Office provides assistance to many State agencies to help insure the integrity and accountability of the programs they deliver to Maine's citizens. We strive to find solutions to the State's financial challenges by partnering with financial and program managers ensuring that the best solutions are found to our many challenges. In an environment where economic resources are limited and agencies are coping with budget constraints, the challenge of maintaining effective controls is greater than ever. We will continue to partner with each department, at its highest levels, to ensure that the tools are available to help each agency assess its risks and target controls to manage those risks effectively and within its budgetary constraints whenever possible.

Each year the preparation of the CAFR requires the efforts of the finance people throughout the State from virtually all agencies, departments and component units. We sincerely appreciate the dedicated efforts of all of these individuals. I am especially proud of the dedication and contributions of the staff of the Office of the State Controller, who strive to maintain the public's trust in our financial operations. Their efforts culminate in the CAFR each year.

Sincerely,

Terry E. Brann, CPA State Controller

Douglas E. Cotnoir, CPA, CIA

Deputy State Controller

Heidi C. McDonald, CPA

Manager, Financial Reporting





# **STATE OF MAINE**

# **OFFICIALS OF STATE GOVERNMENT**

**AS OF JUNE 30, 2012** 

# **EXECUTIVE**

Paul R. LePage, Governor

# **LEGISLATIVE**

Kevin L. Raye, President of the Senate

Robert W. Nutting, Speaker of the House

# **Constitutional/Statutory Officers**

William J. Schneider, Attorney General

Neria R. Douglass, State Auditor

Charles E. Summers, Jr., Secretary of State

Bruce L. Poliquin, State Treasurer

# **JUDICIAL**

Leigh Ingalls Saufley, Chief Justice of the State Supreme Court



# MAINE VOTERS

# LEGISLATIVE BRANCH

Senate

House of Representatives

Legislative Council

Office of Fiscal and Program Review

Office of Legislative Information Services

Office of Policy and Legal Analysis

Office of the Revisor of Statutes

Maine-Canadian Legislative Advisory Commission

State House and Capitol Park Commission

Office of Executive Director of the Legislative Council

Commission on Interstate Cooperation

Commission on Uniform State Laws

Office of Program Evaluation and Gov't Accountability

# **EXECUTIVE BRANCH**

Governor

Office of the Governor

Governor's Board on Executive Clemency

State Planning Office

Governor's Select Committee on Judicial Appointments

Office of Public Advocate

Land for Maine's Future Board

Maine Land and Water Resources Council

The Governor appoints all Judicial Officers

# JUDICIAL BRANCH

Supreme Judicial Court

**Superior Court** 

District Court

Court Alternative Dispute Resolution Service

Administrative Office of the Courts

Committee on Judicial Responsibility and Disability

**Board of Bar Examiners** 

Board of Overseers of the Bar

State Court Library Committee

# STATE OF MAINE ORGANIZATION CHART AS OF JUNE 30, 2012

# **CONSTITUTIONAL OFFICERS**

Secretary of State

State Treasurer

State Attorney General

# STATUTORY OFFICER

State Auditor

# **CABINET LEVEL DEPARTMENTS**

Administrative and Financial Services

Agriculture, Food and Rural Resources

Conservation

Corrections

Defense, Veterans and Emergency Management

Economic and Community Development

Education

**Environmental Protection** 

Health and Human Services

Inland Fisheries and Wildlife

Labor

Marine Resources

Professional and Financial Regulation

Public Safety

Transportation

# MISCELLANEOUS BOARDS & COMMISSIONS

**Human Rights Commission** 

Maine Arts Commission

Maine Historic Preservation Commission

**Public Utilities Commission** 

State Lottery Commission

Workers' Compensation Board

# MAJOR COMPONENT UNITS

Finance Authority of Maine

Maine Community College System

Maine Health and Higher Education Facilties Authority

Maine Municipal Bond Bank

Maine Public Employees Retirement System

Maine State Housing Authority

Maine Turnpike Authority

University of Maine System

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# State of Maine

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2011

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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# **FINANCIAL SECTION**

# INDEPENDENT AUDITOR'S REPORT BASIC FINANCIAL STATEMENTS



NERIA R. DOUGLASS, JD, CIA STATE AUDITOR

# STATE OF MAINE DEPARTMENT OF AUDIT

66 STATE HOUSE STATION AUGUSTA, MAINE 04333-0066

> TEL: (207) 624-6250 FAX: (207) 624-6273

RICHARD H. FOOTE, CPA
DEPUTY STATE AUDITOR

MARY GINGROW-SHAW, CPA SINGLE AUDIT COORDINATOR

MICHAEL J. POULIN, CIA
DIRECTOR OF AUDIT and ADMINISTRATION

# INDEPENDENT AUDITOR'S REPORT

To the President of the Senate and the Speaker of the House of Representatives

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Maine, as of and for the year ended June 30, 2012, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State of Maine's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the following component units: Child Development Services, ConnectME Authority, Efficiency Maine Trust, Finance Authority of Maine, Loring Development Authority, Maine Community College System, Maine Educational Center for the Deaf and Hard of Hearing, Maine Educational Loan Authority, Maine Governmental Facilities Authority, Maine Health and Higher Educational Facilities Authority, Maine Maritime Academy, Maine Municipal Bond Bank, Maine Port Authority, Maine Public Employees Retirement System, Maine State Housing Authority, Maine Technology Institute, Maine Turnpike Authority, Midcoast Regional Redevelopment Authority, Northern New England Passenger Rail Authority, Small Enterprise Growth Fund, and University of Maine System. We also did not audit the financial statements of the NextGen College Investing Plan. These financial statements reflect the following percentages of total assets and net assets or fund balance of the indicated opinion unit:

	Percent of Opinion Unit's	Percent of Opinion Unit's
Opinion Unit	Total Assets	Net Assets/Fund Balance
Aggregate Discretely Presented Component Uni	ts 100%	100%
Aggregate Remaining Fund Information	94%	96%

Those financial statements were audited by other auditors whose reports thereon have been furnished to us and our opinions, insofar as they relate to the amounts included for these entities, are based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform our audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Maine Educational Loan Authority, Maine Technology Institute, Northern New England Passenger Rail Authority and the Small Enterprise Growth Fund were not audited in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as

evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Maine, as of June 30, 2012, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, a report on our consideration of the State's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters will be issued under separate cover. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report, is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in assessing the results of our audit.

The Management's Discussion and Analysis on pages 4 through 15, and budgetary comparison schedules and related notes, State Retirement Plan and Other Post-Employment Benefits Plans, Information About Infrastructure Assets Reported Using the Modified Approach, included on pages 108 through 119 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We and other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Maine's basic financial statements. The introductory section, the supplementary information – combining statements and individual fund statements and schedules, and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information - combining statements and individual fund statements and schedules on pages 122 through 175 has been subjected to the auditing procedures applied by us and other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section on pages ii through xiii and the statistical section on pages 179 through 211 have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we express no opinion on them.

Neria R. Douglass, JD, CIA

Neva Rusigas

State Auditor

December 21, 2012

# MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the State of Maine's annual financial report presents the State's discussion and analysis of financial performance during the year ended June 30, 2012. Please read it in conjunction with the transmittal letter at the front of this report and with the State's financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS

## **Government-wide:**

• The State's net assets increased by 1.8 percent from the previous fiscal year. Net assets of Governmental Activities increased by \$74.3 million, while net assets of Business-type Activities increased by \$9.1 million. The State's assets exceeded its liabilities by \$4.7 billion at the close of fiscal year 2012. Component units reported net assets of \$2.7 billion, an increase of \$254.6 million (10.3 percent) from the previous year.

### **Fund level:**

- At the end of the fiscal year, the State's governmental funds reported combined ending fund balances of \$244.4 million, a decrease of \$80.1 million from the previous year. The General Fund's total fund balance was a negative \$349.9 million, a decline of \$113.6 million from the previous year. The Highway Fund total fund balance was \$36.1 million, an improvement of \$4.3 million from the prior year.
- The proprietary funds reported net assets at year end of \$632.3 million, a decrease of \$2.3 million from the previous year. This decrease is due to several factors: an increase in the Alcoholic Beverages Fund of \$12.5 million, an increase in the Statewide Radio & Network Systems Fund of \$5.7 million, offset by a decrease in the Retiree Health Insurance Fund of \$6.1 million and a decrease in the Transportation Facilities Fund of \$7.4 million.

# **Long-term Debt:**

• The State's liability for general obligation bonds decreased by \$48.1 million during the fiscal year, which represents the difference between new issuances and payments of outstanding debt. During the year, the State issued \$49.3 million in bonds and made principal payments of \$97.4 million.

Additional information regarding the government-wide, fund level, and long-term debt activities can be found beginning on page 7.

# OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is an introduction to the State of Maine's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

## **Change in Accounting Principles**

Governmental Accounting Standards Board (GASB) Statement No. 18, Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs became effective for the State for the year ended June 30, 2012 when the State acquired and became responsible for the closure and postclosure monitoring costs of the Dolby Landfills. This Statement established accounting and financial reporting for municipal solid waste landfill (MSWLF) closure and postclosure care costs. The fiscal year 2011 Condensed Statement of Net Assets has been restated to reflect related changes for comparison purposes.

### **Government-wide Statements**

The government-wide statements report information about the State as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets presents all of the State's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases and decreases in net assets are an indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the State's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying events giving rise to the change occur, regardless of the timing of related cash flows. Therefore, revenues and expenses are reported in these statements for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused leave).

Both government-wide statements report three activities:

Governmental activities - Most basic services, such as health & human services, education, governmental support & operations, justice & protection, and transportation are included in this category. The Legislature, Judiciary and the general operations of the Executive departments fall within the Governmental Activities. Income taxes, sales and use taxes, and State and federal grants finance most of these activities.

Business-type activities - The State charges fees to customers to help cover all or most of the costs of certain services it provides. Operating costs not covered by customer fees are subsidized by the General Fund. Lottery tickets, transportation services, and the State's unemployment compensation services are examples of business-type activities.

Component units - Although legally separate, component units are important because the State is financially accountable for these entities. The State has "blended" two component units, the Maine Governmental Facilities Authority (MGFA) and Child Development Services (CDS) with Governmental Activities as described above. Maine reports 18 other component units (7 major and 11 non-major) as discretely presented component units of the State, and one component unit is reported with the State's fiduciary funds. Complete financial statements of the individual component units may be obtained directly from their respective administrative offices as shown in Note 1 A to the financial statements.

Government-wide statements are reported utilizing an economic resources measurement focus and full accrual basis of accounting. The following summarizes the impact of the transition from modified accrual to full accrual accounting:

- Capital assets used in governmental activities are not reported on governmental fund statements but are included on government-wide statements
- Certain tax revenues that are earned, but not available, are reported as revenues in the Governmental Activities, but are reported as deferred revenue on the governmental fund statements
- Other long-term assets that are not available to pay for current period expenditures are deferred in governmental fund statements, but not deferred on the government-wide statements
- Internal service funds are reported as Governmental Activities, but reported as proprietary funds in the fund financial statements
- Governmental fund long-term liabilities, such as certificates of participation, pension obligations, compensated absences, bonds and notes payable, and others appear as liabilities only in the governmentwide statements

- Capital outlay spending results in capital assets on the government-wide statements, but is recorded as expenditures on the governmental fund statements
- Proceeds from bonds, notes and other long-term financing arrangements result in liabilities on the government-wide statements, but are recorded as other financing sources on the governmental fund statements
- Net asset balances are allocated as follows:

Net Assets Invested in Capital Assets, Net of Related Debt; are capital assets, net of accumulated depreciation, and reduced by outstanding balances for bonds, notes, and other debt attributed to the acquisition, construction or improvement of those assets.

Restricted Net Assets are those with constraints placed on the use by external sources (creditors, grantors, contributors, or laws or regulations of governments) or imposed by law through constitutional provisions or enabling legislation; and

Unrestricted Net Assets are net assets that do not meet any of the above restrictions.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the State's most significant funds. Funds are fiscal and accounting entities with self-balancing sets of accounts that the State uses to keep track of specific revenue sources and spending for particular purposes. The State's funds are divided into three categories – governmental, proprietary, and fiduciary – and use different measurement focuses and bases of accounting.

Governmental funds: Most of the basic services are included in governmental funds, which generally focus on how money flows into and out of those funds and the balances left at year-end that are available for future spending. The governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the programs of the State. The governmental fund statements focus primarily on the sources, uses, and balance of current financial resources and often have a budgetary orientation. These funds are reported using a flow of current financial resources measurement focus and the modified accrual basis of accounting. Because this information does not encompass the additional long-term focus of the government-wide statements, a separate reconciliation provides additional information that explains the relationship (or differences) between them. The governmental funds consist of the General Fund, special revenue, capital projects, and permanent funds.

*Proprietary funds:* When the State charges customers for the services it provides, whether to outside customers or to other agencies within the State, these services are generally reported in proprietary funds. Proprietary funds (enterprise and internal service) apply the accrual basis of accounting utilized by private sector businesses. Enterprise funds report activities that provide supplies and services to the general public. An example is the State Lottery Fund. Internal service funds report activities that provide supplies and services to the State's other programs and activities – such as the State's Postal, Printing & Supply Fund. Internal service funds are reported as Governmental Activities on the government-wide statements.

Fiduciary funds: The State is the trustee or fiduciary for assets that belong to others. The State is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. These funds include pension and other employee benefit trusts administered by the Maine Public Employees Retirement System, a component unit, private-purpose trusts, and agency funds. Fiduciary funds are reported using the accrual basis of accounting. The State excludes these activities from the government-wide financial statements because these assets are restricted in purpose and do not represent discretionary assets of the State to finance its operations.

# **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in both the government-wide and fund financial statements.

# **Required Supplementary Information**

The required supplementary information includes budgetary comparison schedules for the General Fund and major special revenue funds. Also included are notes and a reconciliation of fund balance from the budgetary basis to fund balance determined according to generally accepted accounting principles. This section also includes schedules of funding progress for certain pension and other post-employment benefit trust funds and condition and maintenance data regarding certain portions of the State's infrastructure.

# **Other Supplementary Information**

Other supplementary information includes combining financial statements for non-major governmental, proprietary, and fiduciary funds. These funds are added together, by fund type, and presented in single columns in the basic financial statements. Budgetary comparison schedules by agency are also included for the general fund, the highway fund, federal funds, and other special revenue fund.

## FINANCIAL ANALYSIS OF THE STATE AS A WHOLE

The State's net assets increased by 1.8 percent to \$4.7 billion at June 30, 2012, as detailed in Tables A-1 and A-2.

**Table A- 1:** Condensed Statement of Net Assets (Expressed in Thousands)

	Governmental		Busines	s-type	Total			
	Activi	ities	Activ	ities	<b>Primary Government</b>			
	<u> 2012</u>	<u>2011</u>	<u> 2012</u>	<u>2011</u>	<u>2012</u>	<u>2011</u>		
Current and other								
noncurrent assets	\$ 1,911,603	\$ 1,911,307	\$ 350,609	\$ 353,854	\$ 2,262,212	\$ 2,265,161		
Capital assets	5,085,498	4,862,331	152,763	146,357	5,238,261	5,008,688		
Total Assets	6,997,101	6,773,638	503,372	500,211	7,500,473	7,273,849		
Current liabilities	1,424,285	1,307,641	37,185	32,967	1,461,470	1,340,608		
Long-term liabilities	1,281,137	1,248,658	17,117	27,223	1,298,254	1,275,881		
Total Liabilities	2,705,422	2,556,299	54,302	60,190	2,759,724	2,616,489		
Net assets (deficit):								
Invested in capital assets,								
net of related debt	4,408,377	4,165,760 *	152,763	146,357	4,561,140	4,312,117 *		
Restricted	534,806	496,261 *	295,632	300,287	830,438	796,548 *		
Unrestricted (deficit)	(651,504)	(444,682) *	675	(6,623)	(650,829)	(451,305) *		
Total Net Assets	\$ 4,291,679	\$4,217,339	\$ 449,070	\$ 440,021	\$ 4,740,749	\$4,657,360		
* As Restated								

# **Changes in Net Assets**

The State's fiscal year 2012 revenues totaled \$7.8 billion. (See Table A-2) Taxes and operating grants and contributions accounted for most of the State's revenue by contributing 44.5 percent and 40.6 percent,

respectively, of every dollar raised. The remainder came from charges for services and other miscellaneous sources.

The total cost of all programs and services totaled \$7.7 billion for the year 2012. (See Table A-2) These expenses are predominantly (69.5 percent) related to health & human services and education activities. The State's governmental support & operations activities accounted for 5.9 percent of total costs. Total net assets increased by \$83.4 million.

**Table A-2 -** Changes in Net Assets (Expressed in Thousands)

	Governi Activ		Busines Activi	• •		tal Sovernment
	<u>2012</u>	<u>2011</u>	<u>2012</u>	<u>2011</u>	<u>2012</u>	<u>2011</u>
Revenues						
Program Revenues:						
Charges for Services	\$ 488,832	\$ 490,069 *	\$ 540,924	\$ 535,349	\$ 1,029,756	\$ 1,025,418 *
Operating Grants/Contributions	3,160,241	3,389,193 *	7,823	11,253	3,168,064	3,400,446 *
General Revenues:						
Taxes	3,472,588	3,435,859	-	-	3,472,588	3,435,859
Other	130,091	172,641 *	-	-	130,091	172,641 *
Total Revenues	7,251,752	7,487,762	548,747	546,602	7,800,499	8,034,364
Expenses						
Governmental Activities:						
Governmental Support	456,622	448,917			456,622	448,917
Education	1,610,095	1,741,685 *			1,610,095	1,741,685 *
Health & Human Services	3,750,402	3,522,341			3,750,402	3,522,341
Justice & Protection	401,740	415,450			401,740	415,450
Transportation Safety	376,689	371,374			376,689	371,374
Other	591,281	659,947			591,281	659,947
Interest	45,551	43,202			45,551	43,202
Business-Type Activities:						
Employment Security			187,703	203,693	187,703	203,693
Lottery			176,837	167,956	176,837	167,956
Military Equip. Maint.			35,058	44,765	35,058	44,765
Dirigo Health			56,702	47,980	56,702	47,980
Other			28,430	31,390	28,430	31,390
Total Expenses	7,232,380	7,202,916	484,730	495,784	7,717,110	7,698,700
Excess (Deficiency) before						
Special Items and Transfers	19,372	284,846	64,017	50,818	83,389	335,664
Special Items	-	(36,931)	-	(7,086)	-	(44,017)
Transfers	54,968	(13,016)	(54,968)	13,016		
Increase (Decrease) in Net Assets	74,340	234,899	9,049	56,748	83,389	291,647
Net Assets, beginning of year	4,217,339	3,982,440 *	440,021	383,273	4,657,360	4,365,713 *
Ending Net Assets	\$ 4,291,679	\$ 4,217,339	\$ 449,070	\$ 440,021	\$ 4,740,749	\$ 4,657,360
*as restated			_	_		_

### **Governmental Activities**

Revenues for the State'; Governmental Activities totaled \$7.3 billion while total expenses equaled \$7.2 billion. The increase in net assets for Governmental Activities was \$71.3 million i . 2012, resulting mainly from transfers from the State's Business-type activities discussed below. Additionally, program revenues were insufficient to cover program expenses. Therefore, the net program expenses of these governmental activities were supported by general re renues, mainly taxes. Tax revenue increased by \$36.7 million from the prior year; however, net expenses upported by tax revenue increased by approxi ately \$260.2 million. Furthermore, the State's Business-t pe Activitie transferred \$65.0 million (net) to the Fovernmental Activities, which included statutorily required profit transfers. However, offsetting these profit transfers were contributions totaling \$10.0 million from the Governmental Activities to purchase capital assets that are recorded in the Business-type activities.

The users of the State's programs financed \$488.8 million of the cost. The federal and State governments subsidized certain programs with grants and contributions of \$3.2 billion. \$3.6 billion of the State's net costs were financed by taxes and o her miscellaneous revenue.

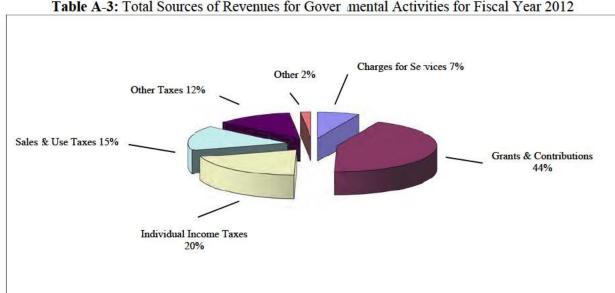
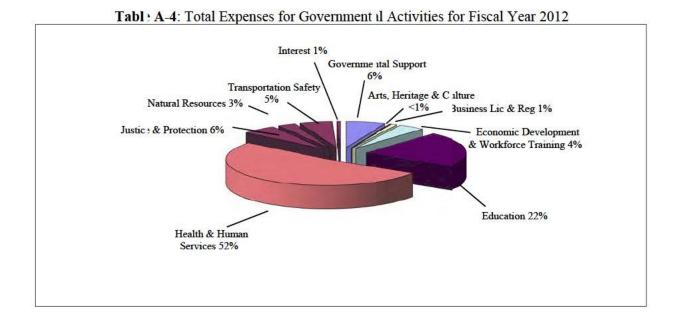


Table A-3: Total Sources of Revenues for Gover mental Activities for Fiscal Year 2012



# **Business-type Activities**

Revenues for the State's Business-type Activities totaled \$548.7 million while expenses totaled \$484.7 million. The increase in net assets for Business-type Activities was \$9.1 million in 2012, due mainly to the deferred recognition of proceeds resulting from the sale of the State's liquor operations.

Table A-5 presents the cost of State Business-type Activities: employment security, alcoholic beverages, lottery, military equipment maintenance, Dirigo Health and other. The table also shows each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost shows the financial burden placed on the State's taxpayers by each of these functions.

**Table A-5:** Net Cost of Business-Type Activities (Expressed in Thousands)

	Total	ral Cost Net (Cost) Reve					enue		
Category	<u>2012</u>		<u>2011</u>		2012		<u>2011</u>		
Employment Security	\$ 187,703	\$	203,693	\$	(3,235)	\$	(19,024)		
Alcoholic Beverages	-		-		12,532		12,533		
Lottery	176,837		167,956		54,178		50,125		
Military Equip. Maint.	35,058		44,765		46		(2,292)		
Dirigo Health	56,702		47,980		13,594		23,416		
Other	28,430		31,390		(13,098)		(13,940)		
Total	\$ 484,730	\$	495,784	\$	64,017	\$	50,818		

The cost of all Business-type Activities this year was \$484.7 million. The users of the State's programs financed most of the cost. The State's net revenue from Business-type Activities was \$64.0 million, with the Lottery making up \$54.2 million of the total. The State's Business-type Activities transferred \$65.0 million (net) to the Governmental Activities, which included statutorily required profit transfers. Additionally, the Governmental Activities contributed \$10.0 million to purchase capital assets that are recorded in the Business-type activities.

# FINANCIAL ANALYSIS OF THE STATE'S FUNDS

**Table A-6**: Governmental Fund Balances (Expressed in Thousands)

Fund	<u>2012</u>	<u>2011</u>	Change
General	\$ (349,935)	\$ (236,369)	\$ (113,566)
Highway	36,109	31,792	4,317
Federal	15,128	24,419	(9,291)
Other Special Revenue	443,250	399,792	43,458
Other Governmental	99,840	104,849*	(5,009)
Total	\$ 244,392	\$ 324,483	\$ (80,091)
* As restated			

As of the end of the current fiscal year, the State's governmental funds reported combined ending fund balances of \$244.4 million, a decrease of \$80.1 million in comparison with the prior year. Of this total amount, \$20.9 million (8.5 percent) is classified as non-spendable, either due to its form or legal constraints, and \$530.8 million (217.2 percent) is restricted for specific programs by external constraints, constitutional provisions, or contractual obligations. Unspent bond proceeds, revenue restricted for transportation, natural resources or other programs are included in restricted fund balance. An additional \$38.4 million or 15.7 percent of total fund balance has been committed to specific purposes. Committed amounts cannot be used for any other purpose unless approved by the Legislature. An additional \$12.5 million or 5.1 percent of total fund balance has been assigned to specific purposes, as expressed by government's intent. At the end of the current fiscal year, the unassigned fund balance of the General Fund was a deficit of \$355.9 million, a decline of \$112.3 million.

General Fund expenditures and other uses surpassed General Fund revenues and other sources resulting in a decrease in the fund balance by \$113.6 million. While revenues and other sources of the General Fund increased by approximately \$10.4 million (0.31 percent) which is mainly attributed to an increase in tax revenue (\$63.4 million) offset by a decrease in transfers in from other funds (\$45.1 million); General Fund expenditures increased by \$146.3 million, led by an increase in expenditures for health and human service of \$193.8 million.

The fund balance of the Highway Fund increased \$4.3 million from fiscal year 2011, due mainly to the Highway Fund's reimbursement of approximately \$15.8 million from the Federal Fund for prior period expenditures that were ultimately approved for federal funding.

# **Budgetary Highlights**

For the 2012 fiscal year, the final legally adopted budgeted expenditures for the General Fund amounted to \$3.2 billion, an increase of about \$108.5 million from the original legally adopted budget of approximately \$3.1 billion. Actual expenditures on a budgetary basis amounted to approximately \$74.9 million less than those authorized in the final budget. After deducting the encumbered obligations and other commitments that will come due in fiscal year 2013, including the budgeted starting balance for Fiscal Year 2012, there were funds remaining of \$26 million to distribute in Fiscal Year 2012. Actual revenues exceeded final budget forecasts by \$2.1 million. As a part of the final budget adjustment for Fiscal Year 2012, the Legislature approved net transfers of \$25.7 million from the State's Budget Stabilization Fund to unappropriated surplus. Interest earnings netted against the legislatively and statutorily approved transfers decreased the balance in the Fund to \$44.8 million as of June 30, 2012. This item is further explained in Note 2 of Notes to the Financial Statements.

# CAPITAL ASSET AND DEBT ADMINISTRATION

# **Capital Assets**

By the end of fiscal year 2012, the State had roughly \$5.2 billion in a broad range of capital assets, including land, infrastructure, improvements, buildings, equipment, vehicles and intangibles. During fiscal year 2012, the State acquired or constructed more than \$417.4 million of capital assets. The most significant impact on capital assets during the year resulted from continued construction and rehabilitation of roads and bridges, and major construction and renovation of State-owned facilities. More detailed information about the State's capital assets and significant construction commitments is presented in Notes 8 and 15 to the financial statements.

**Table A-7 -** Capital Assets (Expressed in Thousands)

	Governmental Activities					Busine: Activ	•	pe	Total Primary Government				
	2	<u>2012</u>		<u>2011</u>		<u> 2012</u>	4	<u> 2011</u>		<u>2012</u>		<u>2011</u>	
Land	\$	497,893	\$	488,197		\$ 58,888	\$	58,888	\$	556,781	\$	547,085	
Buildings		626,202		592,943		9,449		9,449		635,651		602,392	
Equipment		272,567		255,915	*	80,892		67,037		353,459		322,952	*
Improvements		20,843		19,796	*	74,889		63,342		95,732		83,138	*
Software		41,789		9	*	-		-		41,789		9	*
Infrastructure	4	4,018,966		3,814,466		-		-		4,018,966		3,814,466	
Construction in Progress		48,473		119,419		18,555		32,024		67,028		151,443	
Total Capital Assets	- :	5,526,733		5,290,745	•	242,673		230,740		5,769,406		5,521,485	•
Accumulated Depreciation		441,235		428,414	*	89,910		84,383		531,145		512,797	*
Capital Assets, net	\$ :	5,085,498	\$	4,862,331	•	\$ 152,763	\$	146,357	\$	5,238,261	\$	5,008,688	•

<sup>\*</sup> as restated

# **Modified Approach for Infrastructure**

As allowed by GASB Statement No. 34, the State has adopted an alternative process for recording depreciation expense on selected infrastructure assets – highways and bridges. Under this alternative method, referred to as the modified approach, the State expenses certain maintenance and preservation costs and does not report depreciation expense. Utilization of this approach requires the State to: 1) maintain an asset management system that includes an up-to-date inventory of infrastructure assets; 2) perform condition assessments that use a measurement scale and document that the infrastructure assets are being preserved at or above the condition level established; and 3) estimate the annual amounts that must be expended to preserve and maintain the infrastructure at the condition level established by the State. As long as the State meets these requirements, any additions or improvements to infrastructure are capitalized and all other maintenance and preservation costs are expensed.

Highways and bridges are included in the State's infrastructure. There are 8,828 highway miles or 17,993 lane miles within the State. Bridges have a deck area of 11.8 million square feet among 2,963 total bridges. The State has established a policy to maintain its highways at an average condition assessment of 60. At June 30, 2012, the actual average condition was 75.4. Its policy for bridges is an average sufficiency rating condition assessment of 60. The actual average condition for bridges was 79 at June 30, 2012. Preservation costs for fiscal year 2012 totaled \$104.7 million compared to estimated preservation costs of \$185 million.

Transportation bonds, approved by referendum, are issued to fund improvements to highways and bridges. Of the amount authorized by Chapter 645, PL 2009, \$13.7 million in General fund bonds was spent during FY2012.

Additional information on infrastructure assets can be found in Required Supplementary Information (RSI).

# **Long-Term Debt**

The State Constitution authorizes general obligation long-term borrowing, with 2/3 approval of the Legislature and ratification by a majority of the voters, and general obligation short-term notes, of which the principal may not exceed an amount greater than 10 percent of all moneys appropriated, authorized and allocated by the Legislature from undedicated revenues to the General Fund and dedicated revenues to the Highway Fund for that fiscal year, or greater than 1 percent of the total valuation of the State of Maine, whichever is the lesser.

At year-end, the State had \$1.5 billion in general obligation and other long-term debt outstanding. More detailed information about the State's long-term liabilities is presented in Note 11 to the financial statements.

**Table A-8 -** Outstanding Long-Term Debt (Expressed in Thousands)

	Govern Activ			ness-type tivities	Total Primary Government		
	<u>2012</u>	<u>2011</u>	<u>2012</u>	<u>2011</u>	<u>2012</u>	<u>2011</u>	
General Obligation							
Bonds	\$ 472,055	\$ 520,230	\$	- \$ -	\$ 472,055	\$ 520,230	
Other Long-Term							
Obligations	1,001,843	917,588*	4,72	5 2,283	1,006,569	919,871 *	
Total	\$ 1,473,898	\$ 1,437,818	\$ 4,720	\$ 2,283	\$ 1,478,624	\$ 1,440,101	

During the year, the State reduced outstanding long-term obligations by \$97.4 million for outstanding general obligation bonds and \$643.4 million for other long-term debt. Also during fiscal year 2012, the State incurred \$779.4 million of additional long-term obligations.

## **Credit Ratings**

The State's credit was rated during fiscal year 2012 by Moody's Investors Service as Aa2 with a negative outlook and by Standard & Poor's as AA with a stable outlook.

# FACTORS BEARING ON THE FUTURE OF STATE AND NEXT YEAR'S BUDGETS

National and state economic indicators suggest little improvement in economic conditions since the State's Consensus Economic Forecasting Committee (CEFC) met in February 2012. Maine's coincident economic activity index was unchanged in the three months ending in August and remains below pre-recession levels. About half the states saw growth over the three months ending in August. Nationwide, consumer sentiment and small business optimism are up over year-ago levels. Personal income in Maine grew 3.0% year-over-year in the first half of 2012, while wage and salary income grew 1.3% over the same period. The Consumer Price Index was 2.0% higher in September 2012 than it was in September 2011.

The price of crude oil (West Texas Intermediate) remained fairly steady in the third quarter of 2012 around \$92 per barrel. Home sales in Maine increased in six of the seven months since January 2012. Month-over-month, housing permits in Maine grew 33% in August. The median home price in the Portland Metropolitan Statistical Area (York, Cumberland, and Sagadahoc Counties) increased by 3.1% year-over-year in the second quarter of 2012. Mortgage delinquency rates remain well above pre-recession levels but below peak crisis levels. The foreclosure rate in Maine increased in the second quarter of 2012 and remains well above pre-recession levels.

Uncertainty stemming from the "fiscal cliff" has continued to restrain economic growth in recent months. The "fiscal cliff" is a major fiscal tightening that includes the expiry of the Bush tax cuts, the payroll tax cut, emergency unemployment insurance benefits, and depreciation incentives as well as the sequester spending cuts, for a cliff estimated to be worth 3.0% of GDP nationally. Given the severe impact to the economy if a solution is not successfully reached, the CEFC will reevaluate their forecast in the first quarter of calendar year 2013 in response to actual policy decisions at the federal level.

Wage and salary employment growth was revised upwards slightly for 2012 and slightly downwards for 2013-2015 to reflect more robust current-year employment growth and longer-term structural workforce challenges, respectively. Personal income growth was revised upwards for 2012 in part to reflect the stronger employment growth and in 2013 to reflect increased dividends, interest and rent income, while 2014 and 2015 were revised downwards. Inflation, as measured by the Consumer Price Index (CPI), was revised upwards for 2012 and downwards for 2013-2015.

General Fund revenues slowed in FY12 because of the slow national economic recovery. Growth is projected to be flat or negative in FY13 and FY14 because of significant tax reductions enacted by the Legislature during the last two legislative sessions. Revenue growth is projected to return to a more moderate pace of 3.5% once the tax cuts are fully implemented.

At June 30, 2012, the deficit in the State of Maine's Unassigned Fund Balance Account in the General Fund has increased to \$355.9 million (from a deficit unassigned balance of \$243.6 for fiscal year 2011). This increase is primarily due the State using a one-day borrowing from the Other Special Revenue Fund to balance the budget which totaled \$91 million in fiscal year 2012.

There are several factors that adversely affect our General Fund Balance Sheet that we should strive to improve over the next several years. The largest cause for the current condition is the Medicaid liabilities for amounts owed to hospitals and the incurred but not paid liability that accrues at the end of each fiscal year which currently total \$720.4 million of which the General Fund portion is \$263.7 and the budgetary one-day borrowing used to balance the budget. This combined with the lack of significant reserves weakens the General Fund equity position.

Other factors that have a significant impact on the State's Financial Statements compiled and issued in accordance with Generally Accepted Accounting Principles as applicable to governments include such factors as accruing tax revenues for budgetary purposes and for financial statement purposes without accruing the offsetting liabilities for

budgetary purposes and the increase in the demand for appropriations whose balances carry from year to year which results in a lack funds accruing to the Unassigned Fund Balance of the General Fund.

These items together, conspire to cause the State of Maine's General Fund to be subjected to lack of liquidity each year and an inability to adequately manage its Balance Sheet within existing resources.

### CONTACTING THE STATE'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the finances of the State and to demonstrate the State's accountability for the money it receives. If you have any questions about this report or need additional financial information, please contact:

State of Maine
Office of the State Controller
14 State House Station
Augusta, ME 04333-0014
(207)-626-8420
financialreporting@maine.gov

# BASIC FINANCIAL STATEMENTS

### STATE OF MAINE STATEMENT OF NET ASSETS

June 30, 2012 (Expressed in Thousands)

	Primary Government							
		overnmental Activities		ness-Type ctivities	Totals		С	omponent Units
Assets								
Current Assets:								
Equity in Treasurer's Cash Pool	\$	250,306	\$	16,626	\$	266,932	\$	68,900
Cash and Cash Equivalents		2,473		1,901		4,374		111,009
Cash with Fiscal Agent		151,337		-		151,337		-
Investments		73,281		-		73,281		624,607
Restricted Assets:								
Restricted Equity in Treasurer's Cash Pool		20,918		-		20,918		-
Restricted Deposits and Investments		3,694		269,597		273,291		44,573
Inventories		6,060		2,497		8,557		3,480
Receivables. Net of Allowance for Uncollectibles:		-,		, -		-,		-,
Taxes Receivable		371,716		_		371,716		-
Loans Receivable		5,538		_		5,538		105,128
Notes Receivable		-		_		-		3,621
Other Receivables		222,501		56,696		279,197		95,986
Internal Balances		5,421		(5,421)		270,107		-
Due from Other Governments		530,978		(0,721)		530,978		165,703
Due from Primary Government		330,370		_		330,370		16,214
Loans receivable from primary government		_		_		_		24,086
Due from Component Units		48,663				48,663		24,000
Other Current Assets		4,385		1,875		6,260		42,989
Total Current Assets		1,697,271		343.771		2.041.042		1.306.296
Total Current Accord		1,001,211		0.0,		2,011,012		1,000,200
Noncurrent Assets:								
Equity in Treasurer's Cash Pool		103,103		6,838		109,941		28,340
Assets Held in Trust		-		-		-		2
Restricted Assets:								
Restricted Equity in Treasurer's Cash Pool		8,456		-		8,456		-
Restricted Deposits and Investments		-		-		-		587,580
Investments		-		-		-		488,741
Receivables, Net of Current Portion:								
Taxes Receivable		92,659		-		92,659		-
Loans Receivable		-		-		-		2,589,794
Notes Receivable		-		-		-		69,781
Other Receivables		860		-		860		17,932
Due from Other Governments		7,494		-		7,494		1,416,602
Loans receivable from primary government		-		-		-		304,045
Due From Primary Government		-		-		-		1,487
Other Noncurrent Assets		-		-		-		63,916
Post-Employment Benefit Asset		1,760		-		1,760		9,783
Capital Assets:		•				•		•
Land, Infrastructure, and Other Non-Depreciable Assets		4,565,332		77,443		4,642,775		552,623
Buildings, Equipment and Other Depreciable Assets		961,401		165,230		1,126,631		1,571,948
Less: Accumulated Depreciation		(441,235)		(89,910)		(531,145)		(580,336)
Capital Assets, Net of Accumulated Depreciation		5,085,498		152,763		5,238,261		1,544,235
Total Noncurrent Assets		5,299,830		159,601		5,459,431		7,122,238
	-							
Total Assets	\$	6,997,101	\$	503,372	\$	7,500,473	\$	8,428,534

		nt		
	Governmental Activities	Business-Type Activities	Totals	Component Units
Liabilities				
Current Liabilities:				
Accounts Payable	\$ 901,319	\$ 8,673	\$ 909,992	\$ 105,688
Accrued Payroll	41,037	1,420	42,457	3,561
Tax Refunds Payable	167,260	-	167,260	-
Due to Component Units	16,342	-	16,342	-
Due to Primary Government	-	-	-	48,663
Undistributed Grants and Administrative Funds Allowances for Losses on Insured Commercial Loans	-	-	-	10,693
Current Portion of Long-Term Obligations:	-	-	-	12,235
Compensated Absences	4,430	109	4,539	2,184
Due to Other Governments	76,062	109	76,062	3,713
Amounts Held under State & Federal Loan Programs	70,002	_	70,002	48,423
Claims Payable	25,767	_	25,767	40,423
Bonds and Notes Payable	102,330		102,330	177,122
Notes Payable	102,330	-	102,330	1,469
· · · · · · · · · · · · · · · · · · ·	10 245	-	10 245	•
Revenue Bonds Payable Obligations under Capital Leases	18,245	-	18,245	55,603
•	5,324	-	5,324	350
Certificates of Participation and Other Financing Arrangements	26,323	-	26,323	-
Loans Payable to Component Unit	24,085	-	24,085	45.000
Accrued Interest Payable	6,866	-	6,866	45,899
Deferred Revenue	1,133	12,790	13,923	55,794
Other Current Liabilities	7,762	14,193	21,955	57,835
Total Current Liabilities	1,424,285	37,185	1,461,470	629,232
Long-Term Liabilities:				
Compensated Absences	37,624	1,480	39,104	-
Due to Component Units	1,359	-	1,359	-
Due to Other Governments	-	-	-	4,830
Amounts Held under State & Federal Loan Programs	-	-	-	44,017
Claims Payable	38,556	-	38,556	-
Bonds and Notes Payable	369,725	-	369,725	3,614,182
Notes Payable	-	-	-	25,162
Revenue Bonds Payable	169,620	-	169,620	1,209,783
Obligations under Capital Leases	24,454	-	24,454	5,948
Certificates of Participation and Other Financing Arrangements	25,774	-	25,774	-
Loans Payable to Component Unit	304,046	-	304,046	-
Deferred Revenue	12,384	12,500	24,884	31,315
Pension Obligation	2,010	-	2,010	-
Other Post-Employment Benefit Obligation	266,705	3,137	269,842	-
Pollution Remediation and Landfill Obligations	28,880	-	28,880	-
Other Noncurrent Liabilities				138,742
Total Long-Term Liabilities	1,281,137	17,117	1,298,254	5,073,979
Total Liabilities	2,705,422	54,302	2,759,724	5,703,211
Net Assets				
Invested in Capital Assets, Net of Related Debt	4,408,377	152,763	4,561,140	948,600
Restricted:				
Transportation Purposes	190,642	_	190,642	-
Business Licensing & Regulation	67,374	_	67,374	-
Justice and Protection	5,966	_	5,966	-
Natural Resources	41,803	_	41,803	_
Health and Human Services	28,430	_	28,430	_
Capital Projects	26,735	_	26,735	_
Government Support & Operations	90,740	_	90,740	_
Unemployment Compensation	30,740	205 632	295,632	
. ,	7010	295,632	•	1 150 005
Other Purposes	7,816	-	7,816	1,158,825
Funds Held as Permanent Investments:	=0.0==		50.07-	
Expendable	58,972	-	58,972	-
Nonexpendable	16,328	-	16,328	213,124
Unrestricted	(651,504)	675	(650,829)	404,774
Total Net Assets	\$ 4,291,679	\$ 449,070	\$ 4,740,749	\$ 2,725,323

### STATE OF MAINE STATEMENT OF ACTIVITIES

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

		ı	es	
			Operating	Capital
		Charges for	Grants and	Grants and
	Expenses	Services	Contributions	Contributions
Primary government	<del>'</del>			
Governmental activities:				
Governmental Support & Operations	\$ 456,622	\$ 80,534	\$ 43,617	\$ -
Arts, Heritage & Cultural Enrichment	11,507	1,006	2,939	-
Business Licensing & Regulation	68,697	75,633	(1,116)	-
Economic Development & Workforce Training	302,614	7,175	215,720	-
Education	1,610,095	6,897	198,560	-
Health & Human Services	3,750,402	20,018	2,348,167	-
Justice & Protection	401,740	86,583	59,700	-
Natural Resources Development & Protection	208,463	93,991	53,043	-
Transportation Safety & Development	376,689	116,995	239,611	-
Interest Expense	45,551	-	-	-
Total Governmental Activities	7,232,380	488,832	3,160,241	
Business-Type Activities:				
Employment Security	187,703	176,645	7,823	-
Alcoholic Beverages	-	12,532	-	-
Lottery	176,837	231,015	-	-
Transportation	9,310	4,692	-	-
Ferry Services	11,458	4,695	-	-
Military Equipment Maintenance	35,058	35,104	_	_
Dirigo Health	56.702	70,296	_	_
Other	7,662	5,945	_	_
Total Business-Type Activities	484,730	540,924	7,823	
Total Primary Government	\$ 7,717,110	\$ 1,029,756	\$ 3,168,064	\$ -
Component Units				
Finance Authority of Maine	37.575	12.644	22.352	_
Maine Community College System	127,768	16,672	63,942	31,098
Maine Health & Higher Educational Facilities Authority	53,443	49,411	8,944	-
Maine Municipal Bond Bank	81.049	65,370	17,905	27,393
Maine State Housing Authority	267,551	81,488	189,736	21,090
Maine Turnpike Authority	89,562	107,543	100,700	_
University of Maine System	684,277	298,670	177,297	19,695
All Other Non-Major Component Units	156,836	41,501	74,424	144,647
Total Component Units	\$ 1,498,061	\$ 673,299	\$ 554,600	\$ 222,833
Total Component Office	Ψ 1,100,001	<b>↓</b> 0.0,200	ψ 00-1,000	Ψ <i>LLL</i> ,000

General Revenues:

Taxes:

Corporate

Individual Income

Fuel

Property

Sales & Use

Other

Unrestricted Investment Earnings

Non-Program Specific Grants, Contributions & Appropriations

Miscellaneous Income

Loss on Assets Held for Sale

Tobacco Settlement

Transfers - Internal Activities

Total General Revenues and Transfers

Change in Net Assets

Net Assets - Beginning (As Restated)

Net Assets - Ending

Net (Expenses) Revenues and Changes in Net Assets							
Primary Government							
Governmental	Business-type		Component				
Activities	Activities	Total	Units				
Activities	Activities	Total	Units				
\$ (332,471)	¢	\$ (332,471)	¢				
,	\$ -		\$ -				
(7,562)	-	(7,562)	-				
5,820	-	5,820	-				
(79,719)	-	(79,719)	-				
(1,404,638)	-	(1,404,638)	-				
(1,382,217)	-	(1,382,217)	-				
(255,457)	-	(255,457)	-				
(61,429)	-	(61,429)	-				
(20,083)	-	(20,083)					
(45,551)	-	(45,551)					
(3,583,307)	-	(3,583,307)	-				
-	(3,235)	(3,235)					
-	12,532	12,532	-				
-	54,178	54,178					
_	(4,618)	(4,618)					
_	(6,763)	(6,763)					
	46	46					
-			•				
-	13,594	13,594	•				
	(1,717)	(1,717)					
	64,017	64,017					
\$ (3,583,307)	\$ 64,017	\$ (3,519,290)	\$ -				
-	-	-	(2,579 (16,056				
- - - - - - -	- - - - - - - - -	- - - - - - - - -	4,912 29,619 3,673 17,981 (188,615 103,736 \$ (47,329				
	- - - - - - - -		29,619 3,673 17,981 (188,615 103,736				
334,818	- - - - - - \$ -	334,818	29,619 3,673 17,981 (188,615 103,736				
	\$ - - - - - - - -		29,619 3,673 17,981 (188,615 103,736				
334,818	\$ - - - - - - - - - - -	334,818	29,619 3,673 17,981 (188,615 103,736				
334,818 1,459,039	\$ -	334,818 1,459,039	29,619 3,673 17,981 (188,615 103,736				
334,818 1,459,039 245,815	\$ -	334,818 1,459,039 245,815	29,619 3,673 17,981 (188,615 103,736				
334,818 1,459,039 245,815 45,902	\$ - - - - - - - - - - - -	334,818 1,459,039 245,815 45,902	29,619 3,673 17,981 (188,615 103,736				
334,818 1,459,039 245,815 45,902 1,113,952	\$ - - - - - - - - - - - -	334,818 1,459,039 245,815 45,902 1,113,952	29,619 3,673 17,981 (188,615 103,736 \$ (47,329				
334,818 1,459,039 245,815 45,902 1,113,952 273,062	\$ - - - - - - - - - - - - - -	334,818 1,459,039 245,815 45,902 1,113,952 273,062	29,619 3,673 17,981 (188,615 103,736 \$ (47,329				
334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543	\$ - - - - - - - - - - - - - - - - - - -	334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543	29,619 3,673 17,981 (188,615 103,736 \$ (47,329 6,632 291,765				
334,818 1,459,039 245,815 45,902 1,113,952 273,062	\$ - - - - - - - - - - - - - - - - - - -	334,818 1,459,039 245,815 45,902 1,113,952 273,062	29,619 3,673 17,981 (188,615 103,736 \$ (47,329 6,632 291,765 3,572				
334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360	- - - - - - - - - - - - - - - - -	334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360	29,619 3,673 17,981 (188,615 103,736 \$ (47,329 6,632 291,765 3,572				
334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360	- - - - - - - - - - -	334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543	29,619 3,673 17,981 (188,615 103,736 \$ (47,329 6,632 291,765 3,572				
1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360 - 51,188 54,968	- - - - - - - - - - - - - - - - - - -	334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360	29,619 3,673 17,981 (188,615 103,736 \$ (47,329 6,632 291,765 3,572 (28				
334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360	- - - - - - - - - - -	334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360	29,619 3,673 17,981 (188,615 103,736 \$ (47,329 6,632 291,765 3,572 (28				
334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360 - 51,188 54,968	- - - - - - - - - - - - - - - - - - -	334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360 - 51,188	29,619 3,673 17,981 (188,615 103,736 \$ (47,329 6,632 291,765 3,572 (28				
334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360 - 51,188 54,968 3,657,647	- - - - - - - (54,968) (54,968)	334,818 1,459,039 245,815 45,902 1,113,952 273,062 2,543 - 76,360 - 51,188	29,619 3,673 17,981 (188,615 103,736 \$ (47,329 6,632 291,765 3,572				



## GOVERNMENTAL FUND FINANCIAL STATEMENTS

### MAJOR FUNDS

<u>General Fund</u> – This is the State's primary operating fund. Its purpose is to account for all financial resources obtained and used for general government operations, which are not required to be accounted for in another fund.

<u>Highway Fund</u> – This fund is used primarily to account for motor fuel tax revenues, motor vehicle license and registration fees, and special State appropriations that are legally restricted to the construction and maintenance of State highways and bridges.

<u>Federal Fund</u> – This fund is used to account for grants, block grants and other financial assistance received from the federal government, that are legally restricted to expenditures for purposes specified in the grant awards or agreements.

<u>Other Special Revenue Fund</u> – This fund is used to account for revenue sources that are legally restricted to expenditures for specified purposes, including some major capital projects that are not accounted for in the Highway and Federal Funds.

### **NON-MAJOR FUNDS**

Other Governmental Funds are used to account for revenue sources that are legally restricted to expenditures for specified purposes, including some major capital projects and funds held in trust for public purposes.

Other governmental funds are presented, by fund type, beginning on page 121.

### STATE OF MAINE BALANCE SHEET GOVERNMENTAL FUNDS

June 30, 2012 (Expressed in Thousands)

	(	General	H	ighway		Federal		ner Special Revenue	Gov	Other vernmental Funds	Go	Total vernmental Funds
Assets												
Equity in Treasurer's Cash Pool Cash and Short-Term Investments Cash with Fiscal Agent	\$	8,895 120 1,066	\$	40,385 116 1,016	\$	8,670 1 -	\$	134,376 43 134,602	\$	2,019 2,190 -	\$	194,345 2,470 136,684
Investments		-		-		-		-		73,281		73,281
Restricted Assets:												
Restricted Equity in Treasurer's Cash Pool Inventories Receivables, Net of Allowance for Uncollectibles:		360 1,413		-		483		-		29,014 -		29,374 1,896
Taxes Receivable		426.523		27.167		_		10.685		_		464,375
Loans Receivable		420,323		27,107				-,		-		
		-				70.570		5,510				5,538
Other Receivable		75,951		3,609		72,573		67,211		39		219,383
Due from Other Funds Due from Other Governments		14,463		7,173		1,415		120,350		214		143,615
				-		530,530						530,530
Due from Component Units		3,000		-				45,547		116		48,663
Other Assets		1,803		45		372		561		43		2,824
Working Capital Advances Receivable		111		-								111
Total Assets	\$	533,706	\$	79,538	\$	614,044	\$	518,885	\$	106,916	\$	1,853,089
Liabilities and Fund Balances												
Accounts Payable	\$	294.556	\$	24.938	\$	499.221	\$	25,543	\$	3.817	\$	848.075
Accrued Payroll	Ψ	16,746	Ψ	6,673	Ψ	4,795	Ψ	8,050	Ψ	979	Ψ	37,243
Tax Refunds Payable		167,252		8		4,795		0,030		3/3		167,260
Due to Other Governments		3,792		-		70,539		_		_		74,331
Due to Other Funds		159,085		3.180		12,425		4,683		19		179,392
Due to Component Units		1.864		7		8.174		2.346		1.585		13.976
Compensated Absences		1,001				-		2,010		350		350
Deferred Revenue		235,827		8,623		2,214		32,126		7		278,797
Other Accrued Liabilities		4,519		-		1,548		2,887		319		9,273
Total Liabilities		883,641		43,429		598,916		75,635		7,076		1,608,697
Fund Balances:												
Nonspendable:										40.000		40.000
Permanent Fund Principal		-		-		-		-		16,328		16,328
Inventories and Prepaid tems		2,965		45		855		633		30		4,528
Restricted		2,989		36,064		14,273		391,692		85,782		530,800
Committed		-		-		-		38,436		-		38,436
Assigned		-		-		-		12,489		-		12,489
Unassigned		(355,889)		-				<u> </u>		(2,300)		(358,189)
Total Fund Balances		(349,935)		36,109		15,128		443,250		99,840		244,392
Total Liabilities and Fund Balances	\$	533,706	\$	79,538	\$	614,044	\$	518,885	\$	106,916	\$	1,853,089

## STATE OF MAINE RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS

June 30, 2012 (Expressed in Thousands)

Total fund balances for governmental funds	\$	S 244,392
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources		
and therefore are not reported in the governmental funds. 5,173,912		
Less: Accumulated depreciation (244,193)	<u> </u>	4,929,719
Other Post-Employment Benefit Assets are not financial resources		1,760
Pollution Remediation Receivable		4,371
Long-term liabilities are not due and payable in the current period. Therefore, long-term liabilities are not reported in the governmental fund statements. However, these amounts are included in the Statement of Net Assets. This is the net effect of these balances on the statement:  Bonds Payable Interest Payable Related to Long-term Financing Certificates of Participation and Other Financing Arrangements (659,920  Interest Payable Related to Long-term Financing Certificates of Participation and Other Financing Arrangements (689,920  (980  Interest Payable Related to Long-term Financing Certificates of Participation and Other Financing Arrangements (980  Interest Payable Related to Long-term Financing Interest Payable Related to Long-term F		(1,341,103)
Certain revenues are earned but not available and therefore are not reported in the governmental fund statements.		269,290
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets.		183,250
Net assets of governmental activities	\$	4,291,679

### STATE OF MAINE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

		General		Highway	Federal		Other Special Revenue	Go	Other vernmental Funds	Go	Total vernmental Funds
Revenues			_	<u> </u>							
Taxes	\$	2,990,353	\$	219,540	\$ -	\$	260,032	\$		\$	3,469,925
Assessments and Other Revenue	Ф	103.292	Ф	90,494	τ - 1	Ф	138.075	Ф	-	Ф	331.862
Federal Grants and Reimbursements		3,377		90,494	-		10,789		-		3,162,059
		49,008		6 104	3,147,893 451		,		1,388		147,379
Service Charges		,		6,124 141	18		90,408 423				,
Investment Income (Loss)		1,413			393				(696)		1,299
Miscellaneous Revenue Total Revenues		17,047 3.164.490	_	693 316.992	3.148.756	_	108,852 608.579		1.034		127,327 7.239.851
Total Revenues	_	3,104,490		310,992	3,140,750		000,579		1,034		1,239,031
Expenditures Current:											
Governmental Support & Operations		255,191		2,726	14,027		136,662		124		408,730
Economic Development & Workforce Training		33,561		-	220,193		30,867		17,206		301,827
Education		1,335,736		-	227,257		12,563		41,431		1,616,987
Health and Human Services		1,126,805		-	2,345,952		298,077		265		3,771,099
Business Licensing & Regulation		-		-	390		65,486		-		65,876
Natural Resources Development & Protection		65,332		33	50,915		83,142		4,931		204,353
Justice and Protection		253,226		27,761	59,164		42,972		· -		383,123
Arts, Heritage & Cultural Enrichment		7,117		· -	2,880		901		83		10,981
Transportation Safety & Development Debt Service:		, -		280,767	199,323		84,664		1,786		566,540
Principal Payments		98,340		16,385	10,770		9,370		21		134,886
Interest Payments		21,714		5,406	4,208		8,805		-		40,133
Capital Outlay		, <u>-</u>		-	-		-		25,729		25,729
Total Expenditures	_	3,197,022		333,078	3,135,079		773,509		91,576	_	7,530,264
Revenue over (under) Expenditures		(32,532)		(16,086)	13,677		(164,930)		(90,542)		(290,413)
Other Financing Sources (Uses):											
Transfer from Other Funds		134,722		29,328	19,676		207,960		34,449		426,135
Transfer to Other Funds		(216,827)		(9,954)	(42,644)		(91,769)		(4,742)		(365,936)
COP's and Other		1,071		1,029	-		471		54		2,625
Loan Proceeds from Component Units		-		-	-		58,726		-		58,726
Bonds Issued		-		-	-		33,000		49,265		82,265
Premium on Bonds Issued		-		-	-		· -		6,507		6,507
Net Other Finance Sources (Uses)	_	(81,034)		20,403	(22,968)		208,388		85,533	_	210,322
Net Change in Fund Balances		(113,566)	_	4,317	(9,291)		43,458		(5,009)		(80,091)
Fund Balances at Beginning of Year (As Restated)	_	(236,369)		31,792	24,419		399,792		104,849		324,483
Fund Balances at End of Year	\$	(349,935)	\$	36,109	\$ 15,128	\$	443,250	\$	99,840	\$	244,392

### **STATE OF MAINE**

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

June 30, 2012 (Expressed in Thousands)

Net change in fund balances - total governmental funds		\$ (80,091)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, the amounts are:		
Capital outlay  Depreciation expense	244,809 (21,583)	223,226
The net effect of various transac ions involving capital assets (ie. sales, trade ins and contribu ions)		
is to increase net assets.		(30)
Post-employment benefit asset funding, net		1,460
Pollu ion Remediation Receivable		(14,624)
The issuance of long-term debt provides current financial resources to governmental funds which increases long-term debt in the Statement of Net Assets. Repayment of the principal of long-term debt consumes the current financial resources of governmental funds, but repayment reduces long-term debt in the Statement of Net Assets. This is he amount that proceeds exceed repayments:  Bond proceeds Proceeds from other financing arrangements Loan proceeds from component unit Repayment of bond principal Repayment of other financing debt Repayment of pledged revenue principal Accrued interest	(82,265) (2,571) (58,726) 114,725 14,091 21,514 505	7,273
Certain expenditures are reported in the funds. However, hey either increase or decrease long-term liabilities reported as expenditures on the Statement of Net Assets and have been eliminated from he Statement of Ac ivities as follows:  Pension obligation  Other post-employment benefit obligation  Pollution remediation obliga ion  Claims payable	18 (76,083) 18,157 4	
Compensated absences	4,320	(53,584)
Certain revenues are earned but not available and therefore are not reported in the governmental fund statements.		1,990
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal service funds is included in		(11 200)
governmental activities in he Statement of Ac ivities.		 (11,280)
Changes in net assets of governmental activi ies		\$ 74,340



## PROPRIETARY FUND FINANCIAL STATEMENTS

### MAJOR FUND

<u>Unemployment Compensation Fund</u> - This fund accounts for unemployment insurance contributions

from employers and the payment of unemployment benefits to eligible claimants.

### **NON-MAJOR FUNDS**

Other *Non-Major Enterprise Funds* are used to account for operations that are financed and operated in a manner similar to private business, where the State intends to finance or recover the costs of providing goods or services to the General Public on a continuing basis primarily through user charges. The State also uses these funds where periodic determination of net income is appropriate for accountability purposes.

Non-major enterprise funds are presented beginning on page 141.

Combining fund statements for the internal service funds, whose combined totals are presented on these statements, begin on page 149.

### STATE OF MAINE STATEMENT OF NET ASSETS PROPRIETARY FUNDS

June 30, 2012 (Expressed in Thousands)

	Bu	siness-Type Activiti Enterprise Funds	es	Governmental Activities		
	Major	Non-Major	-	Internal		
	Employment Security	Other Enterprise	Totals	Service Funds		
Assets		·				
Current Assets:						
Equity in Treasurer's Cash Pool	\$ -	\$ 16,626	\$ 16,626	\$ 112,706		
Cash and Short-Term Investments	1,145	756	1,901	3 14,653		
Cash with Fiscal Agent Restricted Assets:	-	-	-	14,053		
Restricted Deposits and Investments	269,597	_	269,597	3,694		
Inventories	200,007	2,497	2,497	4,164		
Receivables, Net of Allowance for Uncollec ibles:		2,	2,	.,		
Other Receivable	31,466	25,230	56,696	463		
Due from Other Funds	24	270	294	19,468		
Other Current Assets	-	1,875	1,875	1,561		
Total Current Assets	302,232	47,254	349,486	156,712		
Noncurrent Assets:						
Equity in Treasurer's Cash Pool		6,838	6,838	46,358		
Capital Assets - Net of Depreciation	_	152,763	152,763	155,779		
Total Noncurrent Assets		159,601	159,601	202,137		
Total Noticell (Noscio	-	100,001	100,001	202,107		
Total Assets	302,232	206,855	509,087	358,849		
		-				
Liabilities Current Liabilities:						
Accounts Payable	5,935	2,738	8,673	23,049		
Accrued Payroll	5,935	1,420	1,420	3,794		
Due to Other Funds	_	5,239	5,239	6,286		
Due to Component Units	-		-	3,725		
Current Portion of Long-Term Obligations:				,		
Certificates of Participation and Other Financing Arrangements	_	-	_	14,906		
Obligations Under Capital Leases	-	-	-	5,298		
Claims Payable	-	-	-	25,767		
Compensated Absences	-	109	109	271		
Deferred Revenue	-	12,790	12,790	646		
Other Accrued Liabilities	665	13,528	14,193	805		
Total Current Liabilities	6,600	35,824	42,424	84,547		
Long-Term Liabilities:						
Working Capital Advances Payable	_	_	_	111		
Deferred Revenue	_	12,500	12,500	664		
Certificates of Participation and Other Financing Arrangements	-	12,300	12,500	24,047		
Obligations Under Capital Leases	_	_	_	24,412		
Claims Payable	_	_	_	38,556		
Compensated Absences	-	1,480	1,480	3,738		
Other Post-Employment Benefit Obligation	-	3,137	3,137	-,		
Total Long-Term Liabilities	-	17,117	17,117	91,528		
Total Liabilities	6,600	52,941	59,541	176,075		
Not Access						
Net Assets Invested in Capital Assets, Not of Related Debt		152,763	150 760	100 776		
Invested in Capital Assets, Net of Related Debt Restricted for:	-	152,765	152,763	108,776		
Unemployment Compensation	295,632	-	295,632	_		
Other Purposes	-	-	-	39		
Unrestricted		1,151	1,151	73,959		
Total Net Assets	\$ 295,632	\$ 153,914	\$ 449,546	\$ 182,774		
			,			
Amounts reported for business-type ac ivities in the government-wide Sta are different due to elimination of the State's internal business-type ac			(476)			
and the state of t	==		()			
			\$ 449,070			

## STATE OF MAINE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

	В	Business-Type Activities Enterprise Funds					
	Major	Non-Major		Activities Internal			
	Employment Security		– Totals	Service Funds			
Operating Revenues							
Charges for Services	\$ -	\$ 348,479	\$ 348,479	\$ 397,856			
Assessments	176,645	1,717		· .			
Miscellaneous Revenues		547		553			
Total Operating Revenues	176,645	350,743	527,388	398,409			
Operating Expenses							
General Operations	-	288,587	288,587	370,464			
Depreciation	-	8,290		20,079			
Claims/Fees Expense	187,703	-,	187,703	12,822			
Other Operating Expenses		_ <u></u>		755			
Total Operating Expenses	187,703	296,877	484,580	404,120			
Operating Income (Loss)	(11,058)	53,866	42,808	(5,711)			
Nonoperating Revenues (Expenses)							
Investment Revenue (Expense) - net	7,823	-	7,823	1,244			
Interest Expense	-	-	-	(7,283)			
Other Nonoperating Revenues (Expenses) - net		13,536	13,536	(5,987)			
Total Nonoperating Revenues (Expenses)	7,823	13,536	21,359	(12,026)			
Income (Loss) Before Capital Contributions							
and Transfers	(3,235)	67,402	64,167	(17,737)			
Capital Contributions and Transfers							
Capital Contributions from (to) Other Funds	-	10,003	10,003	1,417			
Transfers from Other Funds	-	7,713	7,713	9,221			
Transfers to Other Funds	(1,420)	(71,264	(72,684)	(4,331)			
Total Capital Contributions and Transfers In (Out)	(1,420)	(53,548	) (54,968)	6,307			
Change in Net Assets	(4,655)	13,854	9,199	(11,430)			
Total Net Assets - Beginning of Year	300,287	140,060	440,347	194,204			
Total Net Assets - End of Year	\$ 295,632	\$ 153,914	=	\$ 182,774			
Amounts reported for business-type activities in the government-wic are different due to elimination of the State's internal business-type		es	(150)				
	oo adayaad						
Changes in Business-Types Net Assets			\$ 9,049				

## STATE OF MAINE STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

(Expressed in Thousands)

June 30, 2012

**Business-Type Activities** Governmental **Enterprise Funds** Activities Non-Major Major Internal Employment Other Service Security Enterprise **Totals Funds Cash Flows from Operating Activities** Receipts from Customers and Users 180,441 \$ 351,146 531,587 \$ 399,569 Payments of Benefits (182,866)(182,866)Payments to Prize Winners (144.018)(144,018)Payments to Suppliers (113,289)(113,289)(296.398) Payments to Employees (26, 176)(26, 176)(70, 176)Net Cash Provided (Used) by Operating Activities (2 425) 67 663 65 238 32 995 Cash Flows from Noncapital Financing Activities Transfers from Other Funds 7,712 7,712 9,221 Transfers to Other Funds (1,420)(71,263)(72,683)(4,331) Net Cash Provided (Used) by Noncapital Financing Activities (1,420)(63,551)(64,971)4,890 Cash Flows from Capital and Related Financing Activities (4,694)(23,853) Payments for Acquisition of Capital Assets (4,694)Proceeds from Financing Arrangements 4.600 Principal and Interest Paid on Financing Arrangements (24,843) Proceeds from Sale of Capital Assets 970 970 Net Cash Provided (Used) by Capital Financing Activities (3,724)(3,724)(44,096)**Cash Flows from Investing Activities** 67 7.890 Interest Revenue 7.823 1,244 Net Cash Provided (Used) by Investing Activities 7,823 67 7,890 1,244 Net Increase (Decrease) in Cash/Cash Equivalents 3,978 455 4,433 (4,967)Cash/Cash Equivalents - Beginning of Year 266,764 23,765 290,529 182,381 Cash/Cash Equivalents - End of Year 270,742 24,220 294,962 177,414 Reconciliation of Operating Income (Loss) to Net Cash **Used by Operating Activities** (11,058) Operating Income (Loss) 53,866 42,808 \$ (5,711) Adjustments to Reconcile Operating Income to Net Cash **Provided by Operating Activities** Depreciation Expense 8.290 8.290 20.079 Decrease (Increase) in Assets: Accounts Receivable 3.807 403 4.210 64 Interfund Balances 1.548 3.113 3.102 (11)Inventories (110)(709)(110)Other Assets 266 Increase (Decrease) in Liabilities: Accounts Payable 5,062 (26)5,036 14,788 Accrued Payroll Expenses 336 336 1,026 Due to Other Governments Change in Compensated Absences 707 707 (419)(225) Other Accruals 1.084 859 2,066 **Total Adjustments** 8,633 13,797 22,430 38,706 (2 425) 65 238 Net Cash Provided (Used) by Operating Activities 32 995 67 663 Non Cash Investing, Capital and Financing Activities Property Leased, Accrued, or Acquired 1,401 Contributed Capital Assets 10,003 10,003 1,417 Decrease of Deferred Revenue from the Sale of Liquor Operations 12,500 12,500

## FIDUCIARY FUND FINANCIAL STATEMENTS

<u>Pension</u> (and Other Employee Benefit) Trusts – accounts for funds held by the Maine Public Employees Retirement System (the System), a component unit included with Fiduciary Funds per GASB Statement No. 34. The System provides pension, death, and disability benefits to its members, including State employees, some public school employees, and employees of approximately 293 local municipalities and other public entities in Maine.

Other <u>Private-Purpose Trusts</u> and <u>Agency Funds</u> are used to account for private-purpose assets held by the State in a fiduciary capacity, acting as either a trustee or an agent for individuals, organizations or other funds. <u>Private-Purpose Trusts</u> also include assets of NextGen College Investing Plan.

A listing of fiduciary funds and combining fund statements for private-purpose trusts and agency funds begins on page 161.

## STATE OF MAINE STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS

June 30, 2012 (Expressed in Thousands)

	Pension (and Other Employee Benefit) Trusts	Private Purpose Trusts	Agency Funds
Assets	Φ	¢ 4.622	Ф 42. <b>5</b> 74
Equity in Treasurer's Cash Pool Cash and Short-Term Investments	\$ - 61,168	\$ 1,632	\$ 13,574 27
Receivables. Net of Allowance for Uncollectibles:	01,100		21
State and Local Agency Contributions	6,000	_	_
Interest and Dividends	4,818	4,176	-
Due from Brokers for Securities Sold	74,942	12,525	-
Other	28,075	· -	_
Investments at Fair Value:	20,0.0		
Debt Securities	972	-	-
Equity Securities	3,637,612	-	-
Common/Collective Trusts	6,971,761	-	-
Foreign Governments and Agencies	-	-	11
Other	-	11,501	-
Securities Lending Collateral	812,174	-	-
Due from Other Funds	-	30,195	-
Investments Held on Behalf of Others	-	6,013,272	70,180
Capital Assets - Net of Depreciation	10,849	-,,	-
Other Assets	-	3,887	3,243
Total Assets	11,608,371	6,077,188	87,035
1013.7100010	,000,0	0,0,.00	0.,000
Liabilities			
Accounts Payable	5,715	3,847	1
Due to Other Funds	-	6	2,649
Due to Brokers for Securities Purchased	-	12,525	· -
Agency Liabilities	-	-	84,341
Obligations Under Securities Lending	812,174	-	-
Other Accrued Liabilities	23,615		44
Total Liabilities	841,504	16,378	87,035
Net Assets			
Net Assets Held in Trust for Pension, Disability, Death,			
Group Life Insurance Benefits and Other Purposes	10,766,867	6,060,810	
Total Net Assets	\$ 10,766,867	\$ 6,060,810	\$ -

## STATE OF MAINE STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

	Pension (and Other Employee Benefit) Trusts	Private Purpose Trusts
Additions:		
Contributions:		
Members	\$ 161,692	\$1,726,338
State and Local Agencies	355,405	
Investment Income (Loss):		
Net Increase (Decrease) in the Fair Value of Investments	(22,850)	(217,829)
Capital Gains Distributions from Investments	-	41,162
Interest and Dividends	100,784	114,018
Securities Lending Income	1,709	-
Less Investment Expense:		
Investment Activity Expense	24,338	-
Securities Lending Expense	(740)	
Net Investment Income (Loss)	56,045	(62,649)
Miscellaneous Revenues	-	7,295
Transfers In		671
Total Additions	573,142	1,671,655
Deductions:		
Benefits Paid to Participants or Beneficiaries	802,018	1,587,162
Refunds and Withdrawals	45,201	-
Administrative Expenses	10,027	46,140
Claims Processing Expense	722	-
Transfers Out		784_
Total Deductions	857,968	1,634,086
Net Increase (Decrease)	(284,826)	37,569
Net Assets Held in Trust for Pension, Disability, Death,		
Group Life Insurance Benefits and Other Purposes:		
Beginning of Year	11,051,693	6,023,241
End of Year	\$ 10,766,867	\$6,060,810



## COMPONENT UNIT FINANCIAL STATEMENTS

<u>Finance Authority of Maine (FAME)</u> – The Authority provides commercial financing and loan guarantees to Maine businesses and educational financing to Maine students and their parents; administers several revolving loan programs on behalf of the State; and administers the Maine College Savings Program Fund.

<u>Maine Community College System</u> – is Maine's primary provider of post-secondary technical education leading to a certificate, diploma, or associate degree. The financial statements of the system include the activity of seven colleges, the central administrative office, and the Maine Career Advantage.

<u>Maine Health & Higher Educational Facilities</u> <u>Authority</u> – MHHEFA assists Maine health care institutions and institutions of higher education in undertaking projects involving the acquisition, construction, improvement, reconstruction and equipping of health care and educational facilities and the refinancing of existing indebtedness. The Authority, pursuant to the Student Loan Corporations Act of 1983, may finance student loan programs of institutions of higher education. <u>Maine Municipal Bond Bank</u> – is authorized to issue bonds providing funds to counties, cities, towns, school districts, or other quasi-municipal corporations within the State.

<u>Maine State Housing Authority</u> – is authorized to issue bonds for the purchase of notes and mortgages on single- and multi-family residential units to provide housing for persons and families of low income in the State. The Authority also acts as agent for the State in administering federal weatherization, energy conservation, fuel assistance and homeless grant programs, and collecting and disbursing federal rent subsidies for low income housing.

<u>The Maine Turnpike Authority</u> – is authorized and empowered to construct, maintain and operate a turnpike at such a location as shall be approved by the State Highway Commission and to issue turnpike revenue bonds of the Authority, payable solely from revenues of the Authority.

<u>University of Maine System</u> – The State University consists of seven campuses and a central administrative office.

Non-Major Component Units combining fund statements begin on page 171.

### STATE OF MAINE STATEMENT OF NET ASSETS COMPONENT UNITS

June 30, 2012 (Expressed in Thousands)

	Αι	inance ithority Maine	Maine Community College System	Maine Health and Higher Educational Facilities Authority	Maine Municipal Bond Bank
Assets					
Current Assets:					
Equity in Treasurer's Cash Pool	\$	19,667	\$ 14,880	\$ 3,567	\$ -
Cash and Cash Equivalents		5,500	4,214	4,414	64
Investments		47,184	36,240	34,531	19,103
Restricted Assets:  Restricted Deposits and Investments				_	
Inventories		-	1,321	-	-
Receivables, Net of Allowance for Uncollectibles:			1,021		
Loans Receivable		-	-	55,390	
Notes Receivable		-	-	· -	-
Other Receivables		692	11,790	43	877
Due from Other Governments		275	-	-	142,457
Due from Primary Government		-	1,142	-	-
Loans Receivable from Primary Government		-	-	-	24,086
Other Current Assets		1,908	2,524	845	30,183
Total Current Assets		75,226	72,111	98,790	216,770
Noncurrent Assets:					
Equity in Treasurer's Cash Pool		8,090	6,120	1,467	-
Assets Held in Trust		-	-	-	-
Restricted Assets:					
Restricted Deposits and Investments		-	1,614	154,952	362,393
Investments		-	12,548	-	-
Receivables, Net of Current Portion:					
Loans Receivable		-	-	1,089,721	-
Notes Receivable		25,127		-	-
Other Receivables		-	4,350	206	- 440.000
Due from Other Governments		-	-	-	1,416,602
Due from Primary Government  Loans Receivable from Primary Government			-	-	304,045
Post-Employment Benefit Asset		-	9,783		304,043
Capital Assets - Net of Depreciation		1,798	151,201		667
Other Noncurrent Assets		1,730	227	_	1,495
Total Noncurrent Assets		35,015	185,843	1,246,346	2,085,202
Total Assets		110,241	257,954	1,345,136	2,301,972
Liabilities					
Current Liabilities:			4.000		=10
Accounts Payable		1,311	4,290	84	516
Accrued Payroll		-	1.005	-	-
Compensated Absences Due to Other Governments		-	1,905	•	2,627
Due to Primary Government		3,000	-		45,547
Amounts Held under State & Federal Loan Programs		5,000			48,423
Undistributed Grants and Administrative Funds		10,489			204
Allowances for Losses on Insured Commercial Loans		12.235	_	_	201
Bonds Payable		806		55,450	134,609
Notes Payable		-	600	-	-
Obligations under Capital Leases		-	-		
Accrued Interest Payable		-	-	24,278	13,393
Deferred Revenue		1,311	1,208	2,621	82
Other Current Liabilities		3	8,722	-	-
Total Current Liabilities	_	29,155	16,725	82,433	245,401
Long-Term Liabilities:					
Due to Other Governments		-	-	319	838
Amounts Held under State & Federal Loan Programs		44,017	-	-	-
Bonds Payable		707	-	1,208,015	1,436,408
Notes Payable		-	23,973	-	-
Obligations under Capital Leases		-	2,180	-	-
Deferred Revenue		-	-	-	-
Other Noncurrent Liabilities				. <del></del>	
Total Long-Term Liabilities		44,724	26,153	1,208,334	1,437,246
Total Liabilities		73,879	42,878	1,290,767	1,682,647
Net Assets					
Invested in Capital Assets, Net of Related Debt		1,798	126,289	_	667
Restricted		16,576	45,500	33,637	539,552
Unrestricted		17,988	43,287	20,732	79,106
					<u>,                                      </u>
Total Net Assets	\$	36,362	\$ 215,076	\$ 54,369	\$ 619,325

Maine State Housing Authority	Maine Turnpike Authority	University of Maine System	Non-Major Component Units	Totals
-	\$ -	\$ 29,782	\$ 1,004	\$ 68,900
1,128	6,068	1,365	88,256	111,009
276,221	-	205,945	5,383	624,607
-	27,367	-	17,206	44,573
-	1,462	-	697	3,480
31,089	-	-	18,649	105,128
2	0.554	63	3,556	3,621
25,932	3,554	43,363	9,735	95,986
7,797	-	11,895	3,279	165,703
-	-	9,713	5,359	16,214
-				24,086
342,169	1,174 39,625	5,106 307,232	1,249	42,989 1,306,296
-	-	12,250	413	28,340
-	-	-	2	2
	42,332	10 104	16.000	E07 E00
145,326	42,332	10,191 312,863	16,098 18,004	587,580 488,741
1,376,149	-	-	123,924	2,589,794
335	-	40,140	4,179	69,781
2,214	1	8,114	3,047	17,932
-	-	-	-	1,416,602
-	-	1,359	128	1,487
-	-	-	-	304,045
-	-	-	-	9,783
2,810	472,125	683,862	231,772	1,544,235
35,713	22,309	2,052	2,120	63,916
1,562,547	536,767	1,070,831	399,687	7,122,238
1,904,716	576,392	1,378,063	554,060	8,428,534
EC 254	0.200	10.052	16 072	405 600
56,254	8,308 3,274	18,052	16,873 287	105,688 3,561
_	-	_	279	2,184
256	_	_	830	3,713
	_	_	116	48,663
_	_	_	-	48,423
				10,693
				12,235
9,905	13,855	10,331	7,769	232,725
9,903	13,033	10,551	869	1,469
	_	339	11	350
7,537		-	691	45,899
4,216	6,030	12,300	28,026	55,794
4,210	9,970	38,469	671	
78,168	41,437	79,491	56,422	57,835 629,232
1,963	-	-	1,710	4,830
-	-	-	-	44,017
1,444,805	383,201	180,286	170,543	4,823,965
-	-	-	1,189	25,162
-	-	3,754	14	5,948
27,918	-	-	3,397	31,315
29,649	10,889	98,099	105 176,958	138,742
1,504,335	394,090	282,139	170,938	5,073,979
1,582,503	435,527	361,630	233,380	5,703,211
2.810	100.640	500.595	215.801	948,600
2,810 305,877	100,640 31,945	500,595 329,367	215,801 69,495	948,600 1,371,949
2,810 305,877 13,526	100,640 31,945 8,280	500,595 329,367 186,471	215,801 69,495 35,384	948,600 1,371,949 404,774

## STATE OF MAINE STATEMENT OF ACTIVITIES COMPONENT UNITS

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

	Finance Authority of Maine		Maine Community College System		Maine Health and Higher Educational Facilities Authority		Maine Municipal Bond Bank	
Expenses	\$	37,575	\$	127,768	\$	53,443	\$	81,049
Program Revenues								
Charges for Services		12,644		16,672		49,411		65,370
Program Investment Income		308		791		8,944		17,411
Operating Grants and Contributions		22,044		63,151		-		494
Capital Grants and Contributions				31,098				27,393
Net Revenue (Expense)		(2,579)		(16,056)		4,912		29,619
General Revenues								
Unrestricted Investment Earnings		518		1,143		72		66
Non-program Specific Grants,								
Contributions and Appropriations		-		55,638		-		-
Miscellaneous Income		42		1,471		139		1,179
Gain (Loss) on Assets Held for Sale								
Total General Revenues		560		58,252		211		1,245
Change in Net Assets		(2,019)		42,196		5,123		30,864
Net Assets, Beginning of the Year (as restated)		38,381		172,880		49,246		588,461
Net Assets, End of Year	\$	36,362	\$	215,076	\$	54,369	\$	619,325

Maine State Housing Authority	Maine Turnpike Authority	University of Maine System	Non-Major Component Units	Totals
\$ 267,551	\$ 89,562	\$ 684,277	\$ 156,836	\$1,498,061
81,488	107,543	298,670	41,501	673,299
6,152	-	-	102	33,708
183,584	_	177,297	74,322	520,892
-	-	19,695	144,647	222,833
3,673	17,981	(188,615)	103,736	(47,329)
9	(201)	4,596	429	6,632
-	-	218,357	17,770	291,765
-	-	-	741	3,572
		(34)	6	(28)
9	(201)	222,919	18,946	301,941
3,682	17,780	34,304	122,682	254,612
318,531	123,085	982,129	197,998	2,470,711
\$ 322,213	\$ 140,865	\$1,016,433	\$ 320,680	\$2,725,323



## NOTES TO THE FINANCIAL STATEMENTS

### INDEX NOTES TO THE FINANCIAL STATEMENTS

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the State of Maine (the State) have been prepared under guidelines established by generally accepted accounting principles (GAAP) as mandated by the Governmental Accounting Standards Board (GASB).

Preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements.

#### A. REPORTING ENTITY

For financial reporting purposes, the State of Maine's reporting entity includes the "primary government" and its "component units." The primary government includes all funds, organizations, agencies, boards, commissions and authorities. Component units are legally separate organizations for which the State is financially accountable. Component units can also be legally separate, tax exempt entities that raise and hold economic resources for the direct benefit of a governmental unit.

GASB Statement No. 14, *The Financial Reporting Entity*, defines financial accountability. The State is financially accountable for those entities for which it appoints a voting majority of the governing board and either is able to impose its will on that entity or the entity may provide specific financial benefits to, or impose specific financial burdens on, the primary government. Entities for which the State does not appoint a voting majority of the governing board may be included if the organization is fiscally dependent on the primary government or if the nature and significance of its relationship with the primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

GASB Statement No. 39, Determining Whether Certain Organizations are Component Units, an Amendment of GASB Statement No. 14, establishes criteria for legally separate, tax-exempt entities that should be reported as component units if all of the criteria are met. Although the State has not identified any organizations that would qualify as direct component units of the State by meeting all of the criteria of GASB Statement No. 39, a few of the component units described later in this note have significant foundations that meet the criteria of GASB Statement No. 39.

**Blended Component Units** – Blended component units are entities that are legally separate from the State, but provide services entirely, or almost entirely to the State or otherwise exclusively, or almost exclusively, benefits the primary government even though it does not provide services directly to it. The State reports two blended component units.

The Maine Governmental Facilities Authority (MGFA) is a legally separate organization that has its board appointed by the primary government and provides services entirely, or almost entirely, to the State. Its purpose includes assisting in the financing, acquisition, construction, improvement, reconstruction, and equipping of additions to structures designed for use as a court facility, State office or State activity space. In their separately issued financial statements, MGFA records a lease receivable from the State and a liability for bonds issued. However, in accordance with GASBS 14, capital leases that exist between the State and MGFA are not recorded as leases in this report. The assets associated with these leases are reported in the government-wide statements along with the related debt. The corresponding debt service activity is recorded in the Governmental Funds. MGFA financial activity associated with servicing the debt is reported in an internal service fund. Therefore, the State reports MGFA's balances and transactions as though they were part of the primary government, using the blending method.

Child Development Services (CDS) is a legally separate organization, which ensures the provision of child find activities, early intervention services and free, appropriate public education services to eligible children. Prior to

For the Fiscal Year Ended June 30. 2012

fiscal year 2012, CDS had been reported as a non-major discrete component unit. Legislation enacted on April 13, 2012, Public Law Chapter 655, Part OO-4, altered the State's management and operational responsibility with this component unit. The State's Education Commissioner now appoints and supervises the CDS director. Therefore, the State reports CDS balances and transactions as though they were a non-major special revenue fund.

**Discrete Component Units** - Discrete component units are entities that are legally separate from the State but are either accountable to the State or related so closely to the State that exclusion would cause the State's financial statements to be misleading or incomplete. Component units that are not material to the State's financial statements have been excluded. The column labeled "Component Units" emphasizes these organizations' separateness from the State's primary government.

The State is able to impose its will upon these discretely presented component units:

The Maine Community College System is Maine's primary provider of post-secondary technical education leading to a certificate, diploma, or associate degree. The combined financial statements of the System include the activity of seven colleges, the central administrative office, the Center for Career Development (including the Maine Career Advantage and Maine Quality Centers programs), and its component unit, Maine Community College Educational Foundations.

The Maine Turnpike Authority (MTA) constructs, maintains and operates a turnpike at such a location approved by the State Highway Commission and to issue turnpike revenue bonds payable solely from revenues of the Authority. The Governor appoints MTA's board of directors. As a result of substantive legislative changes made in 2011, the State's relationship to MTA changed. The former related organization is now reported as a discrete component unit. See Note 3. The Authority's fiscal year ends December 31.

The University of Maine System is the State University governed by a single Board of Trustees appointed by the Governor. The combined financial statements of the System include the activity of seven universities, eleven centers, the central administrative office, and its component units, which include several foundations and alumni associations that raise funds on the System's behalf.

There is a financial burden/benefit relationship between these entities and the State:

The Finance Authority of Maine provides commercial financing and loan guarantees to Maine businesses and educational financing to Maine students and their parents. The Authority also provides financial and other services for the Potato Marketing Improvement Fund Board, the Nutrient Management Fund Board, the Northern Maine Transmission Corporation, the Adaptive Equipment Loan Program Fund Board, the Fund Insurance Review Board, the Agricultural Marketing Loan Fund Board, and the Occupational Safety Program Fund Board. Additionally, the Authority administers the Maine College Savings Program. Net assets of the program, NextGen College Investing Plan, are included in the State's fiduciary fund financial statements. The Governor appoints the fifteen voting members of the Authority.

Maine Health & Higher Educational Facilities Authority (MHHEFA) – MHHEFA assists Maine health care institutions and institutions of higher education in undertaking projects involving the acquisition, construction, improvement, reconstruction and equipping of their facilities and the refinancing of existing indebtedness. The Authority, pursuant to the Student Loan Corporations Act of 1983, may also finance student loan programs of institutions of higher education. MHHEFA consists of twelve members, four of whom serve *ex officio* and must be the Superintendent of Financial Institutions, the Commissioner of Health and Human Services, the Commissioner of Education, and the Treasurer of State. The remaining eight members must be residents of the State appointed by the Governor.

The Maine Municipal Bond Bank issues bonds on behalf of counties, cities, towns, school administrative districts, community school districts, or other quasi-municipal corporations or eligible borrowers as designated by the

Legislature (the "governmental units") within the State. The Governor appoints three residents of the State to the five-member Board of Commissioners. The remaining two members include the Treasurer of State and Superintendent of Financial Institutions who serve as commissioners, *ex officio*.

Maine State Housing Authority issues bonds to purchase notes and mortgages on residential units, both single and multi-family, for the purpose of providing housing for persons and families of low income in the State. The Authority also acts as an agent for the State in administering federal weatherization, energy conservation, fuel assistance and homeless grant programs and collecting and disbursing federal rent subsidies for low income housing. The Governor appoints five of the Authority's seven commissioners. The remaining two commissioners are the Treasurer of State and the Director of the Maine State Housing Authority, both of whom serve *ex officio*. The Authority's fiscal year ends on December 31.

The State's financial statements also include a fiduciary component unit:

Maine Public Employees Retirement System administers an agent-multiple employer public employee retirement system. It provides pension, death, and disability benefits to its members, which include employees of the State, some public school employees, employees of approximately 293 local municipalities and other public entities in Maine. The Governor appoints four of the Board's eight voting trustees. A fifth trustee is either the Treasurer of State or the Deputy Treasurer of State.

Complete financial statements of the major component units can be obtained directly from their respective administrative offices by writing to:

Finance Authority of Maine 5 Community Dr. PO Box 949 Augusta, ME 04332	Maine Health and Higher Ed. Facilities Authority PO Box 2268 Augusta, ME 04338	Maine Public Employees Retirement System 46 State House Station Augusta, ME 04333	Maine Turnpike Authority 2360 Congress Street Portland, ME 04102
Maine Community College System 323 State Street Augusta, ME 04330	Maine Municipal Bond Bank PO Box 2268 Augusta, ME 04338	Maine State Housing Authority 89 State House Station 353 Water Street Augusta, ME 04330	University of Maine System 16 Central Street Bangor, ME 04401

### **Related Organizations**

Officials of the State's primary government appoint a voting majority of the governing board of the Maine Veteran's Home. The primary government has no material accountability for this organization beyond making board appointments.

### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### **Government-Wide Financial Statements**

The Statement of Net Assets and Statement of Activities report information on all non-fiduciary activities of the primary government and its component units. Primary government activities are distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The *Statement of Net Assets* presents the reporting entity's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

**Invested in capital assets, net of related debt** consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

**Restricted net assets** result when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net assets reports \$830.4 million of restricted net assets, of which \$112.0 million is restricted by enabling legislation.

**Unrestricted net assets** consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often are designated, to indicate that management does not consider them to be available for general operations. Unrestricted net assets often have constraints on resources that are imposed by management, but can be removed or modified.

The *Statement of Activities* demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not meeting the definition of program revenues are instead reported as general revenues.

#### **Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements, with non-major funds being combined into a single column.

### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

### **Measurement Focus and Basis of Accounting**

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

As allowed by GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the State's proprietary funds follow all GASB pronouncements and those Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins that were issued on or prior to November 30, 1989, except those that conflict with a GASB pronouncement. The FASB pronouncements issued after November 30, 1989, are not followed in the preparation of the accompanying financial statements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized in the governmental funds when they become susceptible to accrual, generally when they become both measurable and available. "Available" means earned and collected or expected to be collected within the current period or soon enough thereafter to pay liabilities of the

For the Fiscal Year Ended June 30, 2012

current period. For this purpose, the State generally considers revenues available if they are collected within 60 days of the end of the fiscal year.

Significant revenues susceptible to accrual include: income taxes, sales and use taxes, and other taxes; federal grants; federal reimbursements; and other reimbursements for use of materials and services. Revenues from other sources are recognized when received because they are generally not measurable until received in cash. Property taxes are recognized as revenue in the year for which they are levied, provided the "available" criterion is met.

The State Tax Assessor levies taxes on properties located in the unorganized territory of Maine by August 1 of each year, and on telecommunications personal properties statewide by May 30 of each year. Unorganized territory property taxes are due on October 1 and telecommunications personal property taxes are due on August 15. Formal collection procedures begin on November 1, and unpaid property taxes become a lien no later than March 15 of the fiscal year for which they are levied.

Expenditures are generally recorded when a liability is incurred. However, expenditures related to claims and judgments, debt service and compensated absences are recorded only when payment is due and payable.

#### **Financial Statement Presentation**

The State reports the following major governmental funds:

The *General Fund* is the State's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.

The *Highway Fund* accounts for the regulation, construction and maintenance of State highways and bridges and is funded by motor fuel taxes, motor vehicle license and registration fees, special State appropriations, and other charges.

The *Federal Fund* accounts for grants and other financial assistance received from the federal government, including federal block grants, that are legally restricted to expenditures for purposes specified in the grant awards or agreements.

The *Other Special Revenue Fund* accounts for specific revenue sources that are legally restricted to expenditures for specified purposes, and the related current liabilities, including some major capital projects that are not accounted for in the Highway and Federal Funds. Examples of the most significant types of revenue sources include: Fund for a Healthy Maine (tobacco settlement revenue), State municipal revenue sharing, hospital and service provider taxes, and oil transfer fees.

The State reports the following major enterprise fund:

The *Maine Employment Security Fund* receives contributions from employers and provides unemployment compensation benefits to eligible unemployed workers.

Additionally, the State reports the following fund types:

### **Governmental Fund Types:**

*Special Revenue Funds* include operating fund activities financed by specific revenue sources that are legally restricted for specified purposes. An example is funds for acquisition of public reserved lands.

Capital Projects Funds account for the acquisition or construction of major capital assets and other programs financed by bond proceeds.

*Permanent Trust Funds* report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that benefit the government or its citizenry. An example is the Baxter State Park Fund.

### **Proprietary Fund Types:**

*Enterprise Funds* report the activities for which fees are charged to external users for goods or services, such as the unemployment compensation program, lottery operations and transportation services.

*Internal Service Funds* provide goods or services primarily to other agencies or funds of the State, rather than to the general public. These goods and services include printing and mailing services, supplies warehousing, information technology, fleet management, risk management, health-related benefits, and financing for acquisition and construction of governmental facilities.

### **Fiduciary Fund Types:**

Pension (and Other Employee Benefit) Trust Funds report resources that are required to be held in trust for members and beneficiaries of the State's pension, death and disability benefit plans. These resources are managed by the Maine Public Employees Retirement System (MPERS). The fund also reports resources that are required to be held in trust for members and beneficiaries of the State's retiree healthcare benefits. The investment trust, managed by the Maine Public Employees Retirement System, holds the long-term investments of the trust. The trustees of the Other Employee Benefit Trust Fund are the State Controller and State Treasurer.

*Private Purpose Trust Funds* report resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments. Examples include Abandoned Property, Public Reserved Lands, Permanent School funds and NextGen College Investing Plan.

Agency Funds report assets and liabilities for deposits and investments entrusted to the State as an agent for others. Examples include amounts held for payroll withholdings, inmate and student guardianship accounts.

### D. FISCAL YEAR-ENDS

All funds and discretely presented major component units are reported using fiscal years which end on June 30, except for the Maine Educational Loan Authority, Maine State Housing Authority and Maine Turnpike Authority, which utilize December 31 year-ends.

### E. ASSETS, LIABILITIES, AND NET ASSETS/FUND BALANCE

#### **Equity in Treasurer's Cash Pool**

The State pools cash and cash equivalents for a variety of State agencies and public sector entities. The pooled balances are reported at fair value. Interest earned on pooled cash is allocated to the various funds, generally based on their average equity balances. The Treasurer's Cash Pool has the general characteristics of a demand deposit account and is comprised primarily of prime commercial paper, repurchase agreements, U.S. Treasury Bills, U.S. Treasury Notes, and other U.S. Agency Obligations, certificates of deposit, and corporate bonds.

For component units that participate in the cash pool, equity is shown at fair value.

### **Cash and Cash Equivalents**

Cash equivalents consist of short-term, highly liquid investments that are both readily convertible to known amounts of cash and are near maturity. On the Statement of Cash Flows, the amount reported as "Cash and Cash Equivalents" is equal to the total of the amounts reported on the Statement of Net Assets as "Equity in Treasurer's

Cash Pool," "Cash and Cash Equivalents," "Cash with Fiscal Agent," "Restricted Equity in Treasurer's Cash Pool," and "Restricted Deposits and Investments."

# **Cash with Fiscal Agent**

Cash with Fiscal Agent in Governmental Funds represents cash that will be used for debt service on bonds, the unspent proceeds of bonds and Certificates of Participation, as well as unspent funds of the Maine Biological Research Board being held by the State.

Cash with Fiscal Agent in Proprietary Funds represents proceeds of Certificates of Participation and other financing arrangements that have not been spent.

Other investments of the State are carried at fair value. Donated investments are stated at fair value at the date of donation.

# **Investments Held on Behalf of Others**

These assets include amounts held by the State in a fiduciary capacity, acting as either a trustee or an agent for individuals, organizations or other funds. Generally, these investments are reported at fair value or at amortized cost which approximates fair value. The State also holds \$116 million of Workers' Compensation, \$51 million of Bureau of Insurance, and \$26 million of Maine Department of Labor surety bonds and letters of credit that are not reflected on the financial statements.

## **Restricted Deposits and Investments**

Restricted deposits and investments include: unemployment tax receipts deposited with the United States Treasury that are drawn down to pay unemployment benefits; cash and investments of the Maine Governmental Facilities Authority, a blended component unit that has been independently audited; unspent bond proceeds, and funds invested in Certificates of Deposit and other investments at various financial institutions within the State. The financial institutions lend these deposits and investments to local commercial and agricultural enterprises to foster economic growth in Maine.

# **Inventories**

The costs of materials and supplies of the Governmental Funds are reported as expenditures when purchased. Undistributed vaccines and food commodities are reported as inventory and deferred revenue in the Federal Fund. Revenues and corresponding expenditures are recognized when food stamps are used (EBT cards), and when vaccines and food commodities are issued. Inventories of materials and supplies in the Proprietary Funds are determined by physical counts and by perpetual inventory systems. Proprietary Fund inventories are stated at cost or average cost.

Inventories included in the component unit column are stated at the lower of cost or market (using the first-in, first-out method).

# Receivables

Receivables consist primarily of amounts due to the State from taxpayers and service providers. Also included in receivables are amounts due but not yet remitted to the State from lottery sales by agents. Loans receivable for the primary government represent low interest financing arrangements to construct and modernize agricultural storage facilities and local commercial enterprises, as well as Department of Transportation loans to local governments. Receivables in the component units' column arise in the normal course of business. Receivables are stated net of estimated allowances for uncollectible amounts that are determined based upon past collection experience and aging of the accounts.

## **Interfund Transactions and Balances**

Numerous transactions are made between funds to finance operations, provide services, and acquire or construct assets. To the extent that transactions between funds were not completed as of June 30, interfund receivables and

payables have been recorded in the fund financial statements. Interfund receivables and payables have been eliminated from the Statement of Net Assets.

Long-term loans made by one fund to another are classified as "Working Capital Advances Receivable" and "Working Capital Advances Payable." In the fund financial statements, advances receivable are offset by nonspendable fund balance designations indicating that the long-term loans do not constitute expendable financial resources.

# **Due from/to Primary Government/Component Units**

Numerous transactions are made between the primary government and component units to finance operations, provide services, acquire or construct assets, or repay bonds. To the extent that transactions between funds were not completed as of June 30, "Due from Primary Government" and "Due to Component Unit" receivables and payables have been recorded. Two component units have December 31 year ends, therefore the "due to" and "due from" amounts may differ.

# **Due from/to Other Governments**

Due from/to Other Governments represents amounts receivable from or payable to municipalities or the federal government. Due from Other Governments represents primarily federal grants receivable for Medicaid claims, other health and human services programs, and federal grants receivable for transportation-related expenditures. Due from Other Governments in the component units' column represents amounts receivable for grants, bond repayment and retirement benefits. Due to Other Governments primarily consist of amounts owed to municipalities for Municipal Revenue Sharing and the federal government for Medicaid cost recoveries from providers.

# **Capital Assets**

Capital assets, which include land, buildings, equipment and infrastructure assets (e.g., roads, bridges, ramps and similar items), are reported in the government-wide statements and applicable fund financial statements. Capital assets that are used for governmental activities are only reported in the government-wide statements. The State capitalizes governmental fund buildings valued at \$1 million or more and proprietary fund buildings valued at \$100 thousand or more. Governmental fund equipment is capitalized at \$10 thousand or more and proprietary fund equipment is capitalized \$5 thousand or more. Governmental and proprietary fund software is capitalized at \$1 million or more. All land, regardless of value, is capitalized. Capital assets are recorded at cost or, if donated, at estimated fair market value at date of acquisition. In some instances, capital assets historical cost were not available. The costs of these assets at the date of acquisitions have been estimated.

In the government-wide statements, most capital assets are depreciated on a straight-line basis over the assets' estimated useful lives, which are 10-40 years for software, buildings and improvements, and 2-25 years for equipment. The State uses the modified approach for reporting its significant infrastructure assets. As long as the State maintains and preserves its infrastructure assets at pre-determined condition levels, maintenance costs are expensed and depreciation is not reported. This approach is discussed further in the Required Supplementary Information.

Capital assets of component units are capitalized upon purchase and depreciated over their estimated useful lives. Interest incurred during construction is capitalized. The estimated useful lives of fixed assets are 5–60 years for non-road structures and improvements and 3–15 years for equipment, furniture, fixtures and vehicles. Component units reflect infrastructure in improvements other than buildings and record depreciation expense on them. The Maine Turnpike Authority (MTA) uses the modified approach for reporting its significant infrastructure assets. As long as MTA maintains and preserves its infrastructure assets at pre-determined condition levels, maintenance costs are expensed and depreciation is not reported.

## **Accounts Payable**

Accounts payable represent the gross amount of expenditures or expenses incurred as a result of normal operations, but for which no actual payment has yet been issued to vendors/providers. Incurred but not paid (IBNP) Medicaid claims settlements are actuarially estimated. The IBNP estimate recorded at June 30, 2012 is \$227 million. The actuarial range of reasonable estimate is a low of \$227 million to a high of \$247 million.

## **Tax Refunds Pavable**

The amount of collected or accrued tax revenues that will be refunded is estimated and accrued as a General Fund liability.

## **Claims Payable**

Claims payable represent workers' compensation, retiree health, employee health, and other claims payable, including actual claims submitted and actuarially determined claims incurred but not reported. The actuarially determined claims liability is discounted and presented at net present value.

# **Compensated Employee Absences**

In the government-wide statements and proprietary fund financial statements, compensated absences are recorded as a long-term liability as required by GASB. In the governmental fund financial statements, vested or accumulated leave is reported as an expenditure and fund liability when incurred upon retirement, termination or death. Sick and vacation payments to terminated employees as of June 30, 2012 but paid after the fiscal year end is also reported in the funds. In the discretely presented component units, employees' accumulated compensated absences are recorded as an expense and liability as the benefits accrue.

## **Deferred Revenue**

In the government-wide statements and proprietary fund financial statements, deferred revenue is recognized when cash, receivables, or other assets are received prior to their being earned. In the governmental fund statements, amounts recorded as receivable that do not meet the "availability" criterion for recognition as revenue in the current period are classified as deferred revenue. Resources received by the government before it has a legal claim to them are also included as deferred revenue. Deferred revenue reported in the General Fund relates to sales and income taxes. Deferred revenue in the Federal Fund consists primarily of food commodities not yet issued. Deferred revenue in the Alcoholic Beverages Fund comprises the proceeds from the sale of the State's liquor operations.

# **Loans Payable to Component Unit**

In the Statement of Net Assets, the amount of bond proceeds received by a component unit for unmatured GARVEE and TransCap bond proceeds is called "Loans Payable to Component Unit." The offsetting receivables are classified as "Loans Receivable from Primary Government."

#### **Long-Term Obligations**

In the government-wide statements and proprietary fund financial statements, long-term debt and other long-term obligations are recorded as liabilities.

In the fund financial statements, governmental fund types recognize the face amount of debt issued as other financing sources.

# **Net Assets/Fund Balances**

The difference between fund assets and liabilities is "Net Assets" on the government-wide, proprietary, and fiduciary fund statements, and "Fund Balances" on governmental fund statements.

# **Fund Balance Restrictions**

Fund balances for governmental funds have been reclassified in accordance with GASB Statement No. 54. As a result, amounts previously reported as reserved and unreserved are now reported as nonspendable, restricted, committed, assigned or unassigned.

The State reported the following fund balance restrictions:

Nonspendable Fund Balance - indicates items that cannot be spent. This includes activity that is not in a spendable form (inventories, prepaid amounts, long-term portion of loans/notes receivable, or property held for resale unless those proceeds are restricted, committed or assigned) and activity that is legally or contractually required to remain intact, such as a principal balance in a permanent fund.

Restricted Fund Balances – include balances that are legally restricted for specific purposes due to constraints that are either externally imposed by creditors, grantors, contributors, or imposed by law through a constitutional provision or enabling legislation.

Committed Fund Balances – indicates assets can be used only for specific purposes pursuant to constraints imposed by a formal action of the Maine Legislature, the State's highest level of decision-making authority. This formal action is the passage of law by the legislature, creating, modifying, or rescinding an appropriation.

Assigned Fund Balances – include amounts that are constrained by the State's intent to be used for a specific purpose, but are neither restricted or committed. Legislative assignments include formal actions passed into law that lapse. Maine statute also set forth powers and duties of management. Assignments also include decisions made by management, including encumbrances. For governmental funds, other than the General Fund, this is the residual amount within the fund that is not restricted or committed.

*Unassigned Fund Balance* – is the residual amount of the General Fund not included in the four categories described above. Also, any deficit fund balances within the other governmental fund types are reported as unassigned.

# F. REVENUES AND EXPENDITURES/EXPENSES

In the government-wide Statement of Activities, revenues and expenses are segregated by activity (governmental or business-type), then further by function (e.g., governmental support & operations, education, health & human services, etc.). Additionally, revenues are classified between program and general revenues. Program revenues include: charges to customers or applicants for goods, services, or privileges provided; operating grants and contributions; and capital grants and contributions. Internally dedicated resources are reported as general revenues, rather than as program revenue. General revenues include all taxes. Certain indirect costs are included in the program expenses reported for individual functions.

The State's policy is that restricted amounts are spent first when an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available. Within unrestricted fund balance, the State's policy is that committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

In the governmental fund financial statements, expenditures are reported by function. Capital outlay expenditures for real property or infrastructure (e.g. highways) are included with expenditures by function.

Revenues and expenses of proprietary funds are classified as operating or nonoperating and are subclassified by object (e.g. general operations and depreciation). Operating revenues and expenses generally result from

providing services and producing and delivering goods. All other revenues and expenses are reported as nonoperating, capital contributions, transfers or special items.

# NOTE 2 – BUDGETING AND BUDGETARY CONTROL, AND LEGAL COMPLIANCE

# **Appropriation Limits**

The total General Fund appropriation for each fiscal year of the biennium in the Governor's budget submission to the Legislature may not exceed the General Fund appropriation of the previous fiscal year multiplied by one plus the average real personal income growth rate, as defined in Title 5 Maine Revised Statutes Annotated (MRSA) § 1665, subsection 1, plus the average forecasted inflation rate. "Average forecasted inflation rate" means the average forecasted change in the Consumer Price Index underlying the revenue projections developed by the Revenue Forecasting Committee.

This appropriation limitation may be exceeded only by the amount of the additional costs or the lost federal revenue from the following exceptional circumstances: unfunded or under-funded new federal mandates; losses in federal revenues or other revenue sources; citizens' initiatives or referenda that require increased State spending; court orders or decrees that require additional State resources to comply with the orders or decrees; and sudden or significant increases in demand for existing State services that are not the result of legislative changes that increased eligibility or increased benefits.

The Governor may designate exceptional circumstances that are not explicitly defined, but meet the intent of, this statute. "Exceptional circumstances" means an unforeseen condition or conditions over which the Governor and the Legislature have little or no control. Exceptional circumstances do not apply to new programs or program expansions that go beyond existing program criteria and operation.

## **Budget Stabilization Fund**

The Maine Budget Stabilization Fund, a fund designation established under Title 5 MRSA C. 142, is included in the negative \$356 million unassigned General Fund fund balance. Amounts in the stabilization fund may be expended only to offset a General Fund revenue shortfall. The Governor may also allocate funds for payment of death benefits for law enforcement officers, firefighters and emergency medical services personnel.

Balances in the fund do not lapse, but carry forward each year. Money in the fund may be invested with any earnings credited to the fund except when the fund is at its statutory cap. Per Public Law 2011, Chapter 380, Part RRR \$4.0 million was transferred from General Fund unappropriated surplus to the Budget Stabilization Fund. Per Public Law 2011, Chapter 380, Part JJJJ, \$29.7 million was transferred from the Budget Stabilization Fund to the General Fund unappropriated surplus. Additionally, \$1.2 million was transferred to general purpose aid for local schools within the Department of Education in accordance with Title 5 MRSA C.142 Section 1532.

The statutory cap for the fund is 12 percent of the total General Fund revenue received in the immediately preceding fiscal year. At the close of the fiscal year, the cap is based on the revenue received in the fiscal year being closed. Based on fiscal year 2012 actual General Fund revenue, the statutory cap at the close of fiscal year 2012 and during fiscal year 2012 was \$361.9 million. At the close of fiscal year 2012, the balance of the Maine Budget Stabilization Fund was \$44.8 million. No reductions to the Maine Budget Stabilization Fund balance are required when it exceeds the balance of the statutory cap as a result of a decline of General Fund revenue.

## **Budget Stabilization Fund Activity**

(Expressed in Thousands)

Balance, beginning of year	\$ 71,414
Decrease in fund balance	(26,605)
Balance, end of year	\$ 44,809

## **Budget and Budgetary Expenditures**

The gross unified budget bills and budget document encompass resources from the General Fund, Highway Fund, Federal Expenditures Fund, Federal Block Grant Fund, Other Special Revenue Fund, internal service funds and enterprise funds. Separate gross unified budget bills must be submitted for the General Fund and the Highway Fund. All funds except trust and agency funds, bond funds and costs of goods sold expenditures in internal service funds and enterprise funds are subject to legislative allocation. The biennial budget sets forth proposed expenditures for the administration, operation and maintenance of the departments and agencies of the State Government; all interest and debt redemption charges during each fiscal year and all expenditures for capital projects to be undertaken and executed during each fiscal year. Within this structure, budgetary control by agency is maintained at the program and line category level. The State Budget Officer and the Governor must approve budget revisions during the year, reflecting program changes or intradepartmental administrative transfers.

Except in specific instances, only the Legislature may transfer appropriations between departments. Changes in appropriation, allocation, or funding for new programs are presented to the Legislature as a supplemental budgets or separate pieces of legislation. For the year ended June 30, 2012, the Legislature increased appropriations to the General Fund by \$86.6 million.

Actual expenditures did not exceed legislatively authorized appropriations at the Department level; therefore, the State complied with all related budget laws at the legal level.

# Governmental Fund Balances - Restricted, Committed and Assigned

The State's fund balances represent: (1) restricted purposes, which include balances legally restricted for specific purposes due to constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; (2) committed purposes, which include balances that can only be used for specific purposes pursuant to constraints imposed by formal action of the Legislature; (3) assigned purposes, which includes balances that are constrained by government's intent to be used for specific purposes, but are neither restricted or committed. A summary of the nature and purpose of these fund balance types at June 30, 2012 are as follows:

# **Governmental Fund Balances**

(Expressed in Thousands)

	Re	<u>estricted</u>	Con	<u>mmitted</u>	Assigned	
General Fund: Natural Resources Development & Protection	\$	2,989	\$		\$	
Total	\$	2,989	\$		\$	
Total	Ψ	2,767	Ψ		Ψ	
Highway Fund:						
Transportation Safety & Development	\$	31,943	\$	-	\$	-
Justice and Protection		3,743		-		-
Governmental Support & Operations		375		-		-
Natural Resources Development & Protection		3				-
Total	\$	36,064	\$	-	\$	-
Federal Fund:						
Governmental Support & Operations	\$	5,108	\$	-	\$	_
Health and Human Services		9,165		-		-
Justice and Protection		-		-		-
Natural Resources Development & Protection		-		-		-
Total	\$	14,273	\$	-	\$	-
Other Special Revenue Fund:						
Arts, Heritage & Cultural Enrichment	\$	160	\$	10	\$	4
Business Licensing & Regulation		68,388		991		371
Economic Development & Workforce Training		6,927		4,417		1,174
Education		903		20		7
Governmental Support & Operations		85,421		17,407		35
Health and Human Services		21,301		10,597		9,650
Justice and Protection		3,992		1,719		765
Natural Resources Development & Protection		40,112		3,133		430
Transportation Safety & Development		164,488		142		53
Total	\$	391,692	\$	38,436	\$ 1	12,489
Other Governmental Funds:						
Capital Projects	\$	26,735	\$	-	\$	-
Natural Resources Development & Protection		58,814		-		-
Education		75		-		-
Other		158				
Total	\$	85,782	\$	-	\$	

# **NOTE 3 - ACCOUNTING CHANGES AND RESTATEMENTS**

# **Accounting Changes**

Governmental Accounting Standards Board (GASB) Statement No. 18, Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs became effective for the State for the year ended June 30, 2012 when the State acquired and became responsible for the closure and postclosure monitoring costs of the Dolby Landfills. This Statement established accounting and financial reporting for municipal solid waste landfill (MSWLF) closure and postclosure care costs. As a result of applying this Statement, the State's beginning net assets have been restated. Beginning net assets for Governmental Activities were reduced by \$7.4 million.

During fiscal year 2012, statute changes necessitated that an entity (CDS) that had once been reported as a discretely presented component unit to be reported as a blended component unit of the State. Accordingly, beginning fund balance for the non-major governmental funds decreased by \$4.3 million and beginning net assets for the governmental activities decreased by \$3.7 million.

Additional statute changes required that an entity (Maine Turnpike Authority) that had once been reported as a related party to be reported as a discretely presented component unit of the State. This required that beginning net assets for the component units to be increased by \$123.1 million.

# NOTE 4 - DEFICIT FUND BALANCES/NET ASSETS

Three internal service funds showed deficit Net Assets for the fiscal year ended June 30, 2012. The Workers' Compensation Fund reported a deficit of \$14.5 million, which reflects accruals for actuarially determined claims payable. The Leased Space Fund had a fund balance deficit of \$3.8 million because rates charged were insufficient to cover expenses incurred. The Postal, Printing & Supply fund reported a deficit of \$1.9 million because expenses are recognized when incurred; however, related revenue is not earned until jobs are satisfactorily completed. All of the deficits mentioned above are expected to be funded by future service charges.

The Alcoholic Beverages Enterprise Fund shows a deficit of \$25 million. During fiscal year 2004, the State of Maine entered into a 10 year contract with a vendor to manage and operate wholesale liquor distribution as the State's agent. The deficit reflects the deferral of license fees that will be amortized over that 10 year period.

The General Fund shows a deficit fund balance of \$349.9 million at June 30, 2012. This deficit is primarily due to the full recognition of the State's share of Medicaid liabilities at fiscal year end, which are funded throughout the year with the aforementioned tax revenue. The federal portion of these liabilities is also fully accrued, with an offsetting receivable from the federal government as allowed under Governmental Accounting Standards Board (GASB) Statement No. 33. Per GASB 33, revenue associated with government mandated non-exchange transactions should be recognized when applicable eligibility requirements have been met and the resources are available. Medicaid is an entitlement program. Therefore, the funds are available when the payments for these liabilities are processed.

The Child Development Services Special Revenue Fund shows a deficit of \$2.2 million. This deficit has accumulated through operating losses dating back to the year ended June 30, 2008.

# **NOTE 5 - DEPOSITS AND INVESTMENTS**

Title 5 MRSA § 135 governs the deposit and investment policies of the State of Maine Office of the Treasurer. The Treasurer may deposit State funds, including trust funds of the State, in any of the banking institutions (including trust companies, State or federal savings and loan associations, and mutual savings banks) organized under the laws of this State and any national bank or federal savings and loan association located in the State.

The State follows the practice of pooling cash and cash equivalents for a variety of State agencies and public sector entities. The Treasurer may invest funds that exceed current obligations, with the concurrence of the State Controller or the Commissioner of Administrative and Financial Services and the consent of the Governor.

Approved investments include bonds, notes, certificates of indebtedness, other obligations of the United States that mature not more than 36 months from the date of investment; repurchase agreements secured by obligations of the United States that mature within the succeeding 12 months; prime commercial paper; tax-exempt obligations; corporate bonds rated "AAA" that mature within 36 months from the date of investment; banker's acceptances; and "no-load" shares of an investment company registered under the Federal Investment Company Act of 1940, whose shares maintain a constant share price. Although authorized to do so, the Treasurer does not participate in the securities loan market.

Investment policies of the permanent trusts are governed by Title 5 MRSA § 138. The Treasurer, with the approval of the Commissioner of Administrative and Financial Services, the Superintendent of Financial Institutions and the Attorney General, shall invest the funds in securities that are legal investments in accordance with Title 9-B MRSA. The investments need not be segregated to the separate trusts, but the identity of each trust must be maintained. The Treasurer may enter into custodial care and servicing contracts or agreements negotiated in accordance with the laws of this State for the handling of funds held in trust.

No amounts exceeding 25 percent of the capital, surplus, and undivided profits of any trust company or national bank or 25 percent of the reserve fund and undivided profits of a mutual savings bank or State or federal savings and loan association, shall be on deposit in any one institution at any one time. This restriction does not apply to deposits subject to immediate withdrawal to meet the payment of any bonded debt or interest or to pay current bills or expenses of the State. Also exempt are deposits secured by the pledge of certain securities as collateral or fully covered by insurance.

With assistance from the Finance Authority of Maine, the Treasurer participates in a restricted deposit program to encourage banks to provide loans at two percent below market rate. The Treasurer may invest up to \$8 million in lending institutions at a two percent lower-than-market rate provided the lenders pass the rate reduction on to the borrowers. \$4 million of this program are earmarked for loans to agricultural enterprises and the other \$4 million are designated for commercial entities.

The Primary Government's Deposits and Investments excluding component units that are fiduciary in nature at June 30, 2012:

# **Primary Government Deposits and Investments**

(Expressed in Thousands)

	 imental vities	Ty	ness- /pe vities	Priv Purj Tru	oose	Agency Funds		Т	'otal
Equity in Treasurer's Cash						·			
Pool	\$ 353,409	\$	23,464	\$	1,632	\$ 13,5	74	\$	392,079
Cash and Cash Equivalents	2,473		1,901		-		27		4,401
Cash with Fiscal Agent	151,337		-		-		-		151,337
Investments	73,281		-		11,501		-		84,782
Restricted Equity in									
Treasurer's Cash Pool	29,374		-		-		-		29,374
Restricted Deposits and									
Investments	3,694	2	269,597		-		11		273,302
Investments Held on									
Behalf of Others	-		-	6,	013,272	70,1	80	(	5,083,452
Other Assets					_		_		-
Total Primary Government	\$ 613,568	\$ 2	294,962	\$ 6,	026,405	\$ 83,7	92	\$ 7	7,018,727

Interest Rate Risk - Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. In general, the State holds securities to maturity. All debt securities are reported at full-term.

**Total Primary Government** 

\$ 7,018,727

The following table provides the segmented time distribution of the Primary Government's investments at June 30, 2012:

			7	Maturities in Ye	pare		
				pressed in Thou			
	Less		`	1	More	No	Fair
	than 1	<u>1 - 5</u>	<u>6 - 10</u>	<u>11 - 20</u>	<u>than 20</u>	<b>Maturity</b>	<b>Value</b>
Governmental and Business-Type	e Activities, exclu	ding Non-Major	Special Revenue	and Permanent	Funds		
US Instrumentalities	\$ 8,319	\$ 140,310	\$ -	\$ -	\$ -	\$ -	\$ 148,629
US Treasury Notes	-	7,673	-	-	-	-	7,673
Repurchase Agreements	45,742	-	-	-	-	-	45,742
Corporate Notes and Bonds	-	-	-	-	-	-	-
Commercial Paper	-	-	-	-	-	-	-
Certificates of Deposit	473	4,274	-	-	-	-	4,747
Money Market	-	-	-	-	-	-	-
Cash and Cash Equivalents	-	-	-	-	-	207,562	207,562
Unemployment Fund							
Deposits with US Treasury	-	-	-	-	-	269,597	269,597
Private-Purpose Trusts, Agency	Funds, and Non-I	Major Special Re	venue and Permo	anent Funds			
US Instrumentalities	255	5,879	130	232	971	-	7,467
US Treasury Notes	3,069	7,674	4,650	10,913	-	1,400	27,706
Repurchase Agreements	1,712	-	-	-	-	-	1,712
Corporate Notes and Bonds	3,239	3,515	865	197	1,258	5,978	15,052
Other Fixed Income							
Securities	9,514	89	5,643	-	-	-	15,246
Commercial Paper	-	-	-	-	-	-	-
Certificates of Deposit	10,808	14	-	-	-	-	10,822
Money Market	-	-	-	-	-	1,090	1,090
Cash and Cash Equivalents	-	-	-	-	-	23,951	23,951
Equities	-	-	-	-	-	41,511	41,511
Other	-	-	-	-	-	25,611	25,611
	\$ 83,131	\$ 169,428	\$ 11,288	\$ 11,342	\$ 2,229	\$ 576,700	\$ 854,118
NextGen College Investing Plan							6,013,272
Other Assets Cash with Fiscal Agent							151,337

Credit Risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. This credit risk is measured by the credit quality ratings of investments as described by nationally recognized statistical rating organizations. The State's investment policy limits its investments to those with high credit quality made by or with the advice and upon the due diligence of the State's independent investment advisor. The State limits credit risk in its trusts by ensuring that at least 85 percent of the debt securities are rated A or better.

The Primary Government's total investments by credit quality rating as of June 30, 2012 are presented below:

	Standard & Poor's Credit Rating (Expressed in Thousands)										
	<u>A1</u>		<u>A</u>	<u>AA</u>	<u>AA+</u>	AAA	BB	BBB	Not <u>Rated</u>	<u>Total</u>	
Governmental and Business-Type Activities, excluding Non-Major Special Revenue and Permanent Funds											
US Instrumentalities	\$	-	\$ -	\$ 148,629	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 148,629	
US Treasury Notes		-	-	7,673	-	-	-	-	-	7,673	
Corporate Notes and Bonds		-	-	-	-	-	-	-	-	-	
Commercial Paper		-	-	-	-	-	-	-	-	-	
Money Market		-	-	-	-	-	-	-	-	-	
Private-Purpose Trust.	s, Agency	Fund	s, and Non-	-Major Specia	ıl Revenue a	nd Permanen	nt Funds				
US Instrumentalities		-	-	5,528	-	-	-	-	1,939	7,467	
US Treasury Notes		-	-	1,133	-	-	-	-	26,574	27,707	
Corporate Notes and Bonds		-	852	188	-	39	20	611	13,648	15,358	
Commercial Paper		-	-	-	-	-	-	-	-	-	
Money Market		-	-	-	-	-	-	-	-	-	
Other Fixed Income Securities						5,727			9,519	15,246	
Total Primary Government	\$	<u>-</u>	<u>\$852</u>	<u>\$163,151</u>	<u>\$ -</u>	\$ 5,766	\$ 20	\$ 611	<u>\$51,680</u>	\$ 222,080	

Concentration of Credit Risk –Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The State limits concentration of credit risk in its trusts by requiring that no single stock represent more than 10 percent of the total portfolio. There is no concentration of credit risk policy for the Treasurer's Cash Pool. At June 30, 2012, there were no investments that exceeded five percent of the Treasurer's Cash Pool.

Custodial Credit Risk - For investments, custodial credit risk is the risk that, in the event of a failure of the counterparty to a transaction, the State will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The State limits its custodial credit risk for the Treasurer's Cash Pool by maintaining a file of the most recent credit rating analysis reports performed for each approved financial institution. The State also requires that all securities be perfected in the name of the State and held in third party safekeeping by a state approved custodian. Of the cash pool's \$6.2 million invested in non-negotiable certificates of deposit, none exceeded the FDIC insured amounts for the institutions at which they were held. The

State does not have a policy regarding custodial credit risk for its trusts. The Percival P. Baxter Trust is held by the counterparty's trust department, but not in the State's name.

The fair value of the trust's investments as of June 30, 2012 was \$58.7 million and was comprised of the following:

U.S. Instrumentalities	\$ 1,232
US Treasury Notes	846
Corporate Notes and Bonds	1,710
Other Fixed Income Securities	9,603
Equities	41,205
Cash and Equivalents	1,135
Other	 3,005
Total	\$ 58,736

The State and certain vendors contract with a fiscal intermediary, Clareon, for electronic disbursements from the State to its vendors. During fiscal year 2012 these disbursements, on average, exceeded \$134.1 million per month. The funds in transit are not collateralized and are not held by the State Treasurer. Until the vendor receives payment, the State retains some liability.

## MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

The Maine Public Employees Retirement System (the System) makes investments in a combination of equities, fixed income securities, infrastructure, private equity, real estate, mutual funds, commingled mutual and index funds, derivative financial instruments, and other investment securities established by the Trustee's investment policy.

Derivative Securities – Derivative financial instruments are financial contracts whose value depends on the value of one or more underlying assets, reference rates or financial indices. They include futures, forwards, options, and swap contracts. The System's investments in derivative securities only have nominal exposure to custodial credit risk. Credit risk is managed, in the case of exchange-traded derivatives, by the execution of trades through a clearinghouse and, in the case of over-the-counter transactions, by managers' due diligence assessment and approval of counterparties. Market risk is managed by imposing strict limits as to the types, amounts and degree of risk that investment managers may undertake. These limits are approved by the Board of Trustees and are monitored by the Chief Investment Officer.

Foreign currency forward contracts are used to hedge against the currency risk in the System's foreign equity and fixed income security portfolios. The System's fixed income managers invest in CMOs and Asset-Backed Securities to improve the yield or adjust the duration of the fixed income portfolio. At June 30, 2012, no balances of the System's CMO and Asset-Backed Security holdings were outstanding. The System also invests in swaps. Interest rate swaps are used to adjust interest rate and yield curve exposures and substitute for physical securities.

Securities Lending - The System has also entered into agreements for securities lending transactions, which are collateralized in an amount generally valued at 102 percent (105 percent for international securities) of the market value of the securities loaned. All securities and loans can be terminated on demand by either the lender or the borrower.

Cash open collateral is invested in a short-term investment pool, the Core Limited Collateral Section. Cash collateral may also be invested separately in "term loans." At June 30, 2012 all of the collateral for securities lending is subject to custodial credit risk. The System believes that there is no credit risk as defined in GASB

Statement No. 28 and GASB Statement No. 40. The collateral held and the market value of securities on loan for the System as of June 30, 2012 was \$812.2 million and \$792.2 million, respectively.

The following table details the System's derivative investments at June 30, 2012:

(Expressed in Thousands)

	2	2012					
	Cha	anges in					
	Fai	r Value	Fair Value at Ju	Fair Value at June 30, 2012			
			Classification	A	mount		
Futures:							
<b>Equity Index Futures Contracts</b>	\$	1,181	OSIC*	\$	1,455	\$	56,417

<sup>\*</sup>OSIC = Obligations to settle investment contracts

## NEXTGEN COLLEGE INVESTING PLAN

The Maine College Savings Program Fund (the Fund) doing business as NextGen College Investing Plan (the Program), was established in accordance with Title 20-A MRSA §11473, to encourage the investment of funds to be used for Qualified Higher Education Expenses at institutions of higher education. The Program is designed to comply with the requirements for treatment as a Qualified State Tuition Program under Section 529 of the Internal Revenue Code.

The statute authorizes the Finance Authority of Maine ("FAME") to administer the Program and act as administrator of the Fund. The Fund is held by the Treasurer of the State who invests it under the direction of and with the advice of a seven member Advisory Committee on College Savings, which is chaired by the Treasurer. See Note 16 for additional information. FAME and the Treasurer have selected Merrill Lynch as the Program Manager. The Program is reported as a private purpose trust fund in the financial statements of the State.

NextGen's investments are comprised of 59 different investment portfolios which are reported at fair value and total \$6.0 billion at June 30, 2012.

Custodial Credit Risk – NextGen, in accordance with its Program Description, primarily invests in open-end mutual funds, which, according to GASB Statement No. 40, do not bear custodial credit risk; hence, the Program's exposure to custodial credit risk arising from its investment in mutual funds is considered to be insignificant.

The Program makes some investments in entities which are not mutual funds including a Guaranteed Investment Contract (GIC) issued by Transamerica Life Insurance Company in the Principal Plus Portfolio. Because an investment in a GIC represents a contractual investment rather than a security, it is not deemed to be subject to custodial credit risk.

The Program also invests in the Cash Allocation Account (the Account), a separate account that was established by FAME. All of the Account investments are held in either the name of the Account or the Account Agent's name, thereby minimizing the custodial credit risk.

*Credit Risk* - The Program has not established an investment policy that specifically limits its exposure to credit risk. The Program's investments in fixed income mutual funds, the Principal Plus Portfolio, and the Account may bear credit risk. The GIC underlying the Program's investment in the Principal Plus Portfolio has not been rated by any of the nationally recognized statistical rating organizations. The fair value of the GIC at June 30, 2012 was \$262.7 million.

The assets of the Account are invested in a portfolio of high-quality, short-term money-market securities consisting primarily of direct U.S. Government obligations, U.S. Government agency securities, obligations of domestic and foreign banks, U.S. dollar denominated commercial paper, other short-term debt securities issued by U.S. and foreign entities, and repurchase agreements. In addition, the Account invests in certificates of deposit issued by Maine financial institutions in accordance with instructions from FAME and the Treasurer. All Maine Certificate of Deposit's are FDIC insured or fully collateralized. The value of the Account at June 30, 2012 was \$271.7 million.

Concentration of Credit Risk – The Program has not established an investment policy that specifically limits its exposure to concentration of credit risk because the Program principally invests in mutual funds which have been excluded by GASB Statement No. 40 from its concentration of disclosure risk requirements.

Interest Rate Risk – The Program has not established an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The Program's investments in fixed income mutual funds, the Principal Plus Portfolio, and the Account all invest in securities that are subject to interest rate risk.

Market values of the above-mentioned investments are presented below (in thousands):

	<u>Fair Value</u>
Principal Plus Portfolio	\$ 262,698
Cash Allocation Account	271,747
Fixed Income Securities	1,826,891
Total Fair Value	\$2,361,336

# **COMPONENT UNITS**

Generally, component unit investment policies authorize investments in obligations of U.S. Treasury and Agency Securities, repurchase agreements, corporate bonds, certificates of deposit and money market funds. Some component units may invest in stocks, bonds, fixed income securities, mutual funds, commingled mutual funds and index funds, guaranteed investment contracts, real estate and other investment securities.

Certain component units also invest in the Treasurer's Cash Pool and comprise approximately 20 percent of pool assets. The component units reported their participation as either Cash and Cash Equivalents or Investments on their financial statements. The State reclassified \$97.2 million of the component units' participation to "Equity in Treasurer's Cash Pool" on the State's financial statements. In addition to the amounts reported, the State Treasurer's Cash Pool includes \$4.7 million, consisting of Finance Authority of Maine component unit fiduciary funds that, because of GASB Statement No. 34 reporting criteria, are not shown in the accompanying financial statements as invested in the Treasurer's Cash Pool.

# **NOTE 6 - RECEIVABLES**

Receivable balances are segregated by type, and presented in the fund financial statements net of allowance for uncollectibles. The following tables disaggregate amounts considered to be uncollectible by fund and type of receivable as of the close of the fiscal year:

# **Primary Government – Receivables**

(Expressed in Thousands)

				Allowance	
				for	Net
	<b>Taxes</b>	Accounts	Loans	<b>Uncollectibles</b>	Receivables
Governmental Funds:					
General	\$554,720	\$124,608	\$1	(\$176,854)	\$502,475
Highway	31,396	3,630	27	(4,250)	30,803
Federal	-	102,605	-	(30,032)	72,573
Other Special Revenue	11,278	77,401	5,510	(10,783)	83,406
Other Governmental Funds	<u> </u>	39			39
Total Governmental Funds	597,394	308,283	5,538	(221,919)	689,296
Allowance for Uncollectibles	(133,019)	(88,900)			
Net Receivables	\$464,375	\$219,383	\$5,538		\$689,296
Proprietary Funds:					
Employment Security	\$ -	\$50,641	\$ -	(\$19,175)	\$31,466
Nonmajor Enterprise	-	26,304	-	(1,074)	25,230
Internal Service	<u> </u>	463		<u> </u>	463
Total Proprietary Funds	-	77,408	-	(20,249)	57,159
Allowance for Uncollectibles		(20,249)			
Net Receivables	\$ -	\$ 57,159	<u> </u>		\$57,159

# **Component Units - Receivables**

(Expressed in Thousands)

				Allowance	
				For	Net
	<b>Accounts</b>	<b>Loans</b>	<u>Notes</u>	<u>Uncollectibles</u>	Receivables
Finance Authority of Maine	\$692	\$	- \$31,145	(\$6,018)	\$25,819
Maine Community College System	17,326			(1,186)	16,140
Maine Health and Educational					
Facilities Authority	676	1,145,11	1 -	(427)	1,145,360
Maine Municipal Bond Bank	877			-	877
Maine State Housing Authority	28,146	1,418,48	4 364	(11,273)	1,435,721
Maine Turnpike Authority	3,555			-	3,555
University of Maine System	56,600		- 41,585	(6,505)	91,680

# **NOTE 7 - INTERFUND TRANSACTIONS**

Interfund receivables and payables represent amounts owed to one State fund by another, for goods sold or services received, or for borrowings to eliminate negative balances in the Treasurer's Cash Pool.

Balances due within one year are recorded as Due to/Due from Other Funds. The balances of current interfund receivables and payables as of June 30, 2012 were:

## **Interfund Receivables**

(Expressed in Thousands)

	<b>Due to Other Funds</b>											
								Other special		Other		
<b>Due from Other Funds</b>		General	<u>Highway</u>		<u>Federal</u>		Revenue		Governmental			
General	\$		\$		\$	1,348	\$		\$			
Highway	ψ	1	ψ	1	Ψ	7,171	Ψ	-	Ψ	_		
Federal		16		1		106		1,292		_		
Other Special Revenue		119,924		85		143		1,292		19		
Other Governmental		214		65		143		140		19		
Employment Security		214		_		24		-		_		
Non-Major Enterprise		143		124		1		2				
Internal Service		8,592		2,969		3,632		3,249		_		
Fiduciary		30,195		2,707		5,032		5,247		_		
Total	\$	159,085	\$	3,180	\$	12,425	\$	4,683	\$	19		
	_				_							
	En	nployment	No	Non-Major		Internal						
<b>Due from Other Funds</b>	1	<b>Security</b>	En	<u>terprise</u>	<u> </u>	<u>Service</u>	<u>Fi</u>	<u>duciary</u>	<u>Total</u>			
General	\$	-	\$	4,989	\$	5,479	\$	2,647	\$	14,463		
Highway		-		-		-		-		7,173		
Federal		-		-		-		-		1,415		
Other Special Revenue		-		9		30		-		120,350		
Other Governmental		-		-		-		-		214		
<b>Employment Security</b>		-		-		-		-		24		
Non-Major Enterprise		-		-		-		-		270		
Internal Service		-		241		777		8		19,468		
Fiduciary		-		-		-		-		30,195		
Total	\$	-	\$	5,239	\$	6,286	\$	2,655	\$	193,572		

Not included in the table above are interfund loans/advances, which are not expected to be repaid within one year. Postal, Printing & Supply (an internal service fund) owes \$111 thousand to the General Fund for operating capital.

Included in the Due to/Due from other funds is \$15 million due to the Other Special Revenue Fund related to the General Fund's negative cash position in the Treasurer's Cash Pool. This type of temporary loan is typical; cash is frequently borrowed and returned depending on cash flow needs. Additionally, \$91 million due to the Other Special Revenue Fund from the General Fund relates to the interfund borrowing authorized in Public Law 2011, Chapter 655, Part DDD-1.

Transfers are made in accordance with statutory authority. Significant transfers are used to 1) move revenues from the fund that statute requires to collect them to the fund that statute requires to expend them, 2) move receipts restricted to debt service from the funds collecting the receipts to the funds required to pay debt service as principal and interest payments come due, 3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, 4) move profits from the Lottery Fund, and 5) transfer accumulated surpluses from other funds to the General Fund when authorized by statute.

During fiscal year 2012, the State of Maine, in accordance with the legislatively authorized budget, recorded the following non-routine, nonrecurring transfers.

The Dirigo Health Fund transferred \$10.5 million to the Department of Health and Human Services, Other Special Revenue Fund.

Interfund transfers for the year ended June 30, 2012, consisted of the following:

# **Interfund Transfers** (Expressed in Thousands)

	Transferred From								
	Other								
						S	Special		Other
(	<u>General</u>	<u>H</u>	<u>ighway</u>	<u>F</u>	<u>'ederal</u>	<u>R</u>	evenue	Gov	<u>ernmental</u>
\$	-	\$	-	\$	4,810	\$	73,745	\$	-
	1,979		-		25,011		1,803		-
	2,120		-		-		15,627		-
	171,895		5,300		9,984		-		2,549
	32,927		-		-		-		1,522
	-		-		-		-		-
	3,197		3,949		70		356		-
	4,709		705		2,769		237		-
	-		-		-		1		671
\$	216,827	\$	9,954	\$	42,644	\$	91,769	\$	4,742
	\$	1,979 2,120 171,895 32,927 - 3,197 4,709	\$ - \$ 1,979 2,120 171,895 32,927 - 3,197 4,709	General         Highway           \$         -           1,979         -           2,120         -           171,895         5,300           32,927         -           -         -           3,197         3,949           4,709         705           -         -	General         Highway         E           \$ - \$ - \$         \$           1,979         -           2,120         -           171,895   5,300         5,300           32,927         -            -           3,197   3,949           4,709   705            -	General         Highway         Federal           \$         -         \$ 4,810           1,979         -         25,011           2,120         -         -           171,895         5,300         9,984           32,927         -         -           -         -         -           3,197         3,949         70           4,709         705         2,769           -         -         -	General         Highway         Federal         R           \$ - \$ - \$ 4,810 \$         \$           1,979 - 25,011         - 25,011           2,120            171,895 5,300 9,984            32,927            - 3,197 3,949 70         - 705 2,769	General         Highway         Federal         Other Special Revenue           \$ - \$ 4,810         \$ 73,745           1,979         - 25,011         1,803           2,120         15,627           171,895         5,300         9,984	General         Highway         Federal         Revenue         Government           \$ - \$ - \$ 4,810         \$ 73,745         \$           1,979         - 25,011         1,803           2,120         15,627           171,895         5,300         9,984

	Transferred From									
Transferred To		ployment ecurit <u>y</u>		on-Major oterprise		nternal Service	Fid	uciar <u>y</u>		<u>Total</u>
General	\$	-	\$	53,817	\$	2,350	\$	-	\$	134,722
Highway		-		-		535		-		29,328
Federal		1,420		-		509		-		19,676
Other Special Revenue		-		17,262		180		790		207,960
Other Governmental Funds		-		-		-		-		34,449
Employment Security		-		-		-		-		-
Non-Major Enterprise		-		-		141		-		7,713
Internal Service		-		185		616		-		9,221
Fiduciary		-		-		-		-		672
Total	\$	1,420	\$	71,264	\$	4,331	\$	790	\$	443,741

# **NOTE 8 - CAPITAL ASSETS**

The following schedule details changes in capital assets for the governmental activities and business-type activities of the primary government for the fiscal year ended June 30, 2012:

# **Primary Government – Capital Assets**

(Expressed in Thousands)

Governmental Activities:	I	eginning Balance Restated)		eases and Additions		eases and · Deletions		Ending <u>Balance</u>
Capital assets not being depreciated:								
Land	\$	488,197	\$	9,996	\$	300	\$	497,893
Construction in progress	-	119,419	Ť	36,198	Ť	107,144	-	48,473
Infrastructure		3,814,466		204,500		-		4,018,966
Total capital assets not being depreciated	-	4,422,082		250,694		107,444		4,565,332
Capital assets being depreciated:								
Buildings		592,943		49,745		16,487		626,201
Equipment		255,915		19,679		19,966		255,628
Improvements other than buildings		19,796		1,051		4		20,843
Software		9		58,720		-		58,729
Total capital assets being depreciated		868,663		129,195		36,457		961,401
Less accumulated depreciation for:								
Buildings		239,590		19,723		9,592		249,721
Equipment		175,869		16,206		19,248		172,827
Improvements other than buildings		12,951		1,108		1		14,058
Software		4		4,625		-		4,629
Total accumulated depreciation		428,414		41,662		28,841		441,235
Total comital assets being demonstrated not		440.240		07 522		7 616		520,166
Total capital assets being depreciated, net		440,249		87,533		7,616		320,100
Governmental Activities Capital Assets, net	\$	4,862,331	\$	338,227	\$	115,060	\$	5,085,498
	В							
	В	4,862,331 eginning		338,227		115,060		5,085,498 Ending
Governmental Activities Capital Assets, net	В	4,862,331 eginning		338,227		115,060		5,085,498 Ending
Governmental Activities Capital Assets, net  Business-Type Activities:	В	4,862,331 eginning		338,227		115,060		5,085,498 Ending
Governmental Activities Capital Assets, net  Business-Type Activities:  Capital assets not being depreciated:	Be	4,862,331 eginning Balance 58,888 32,024	Net A	338,227  Additions  7,109	<u>Net</u>	115,060	<u>I</u>	5,085,498 Ending Balance
Governmental Activities Capital Assets, net  Business-Type Activities:  Capital assets not being depreciated:  Land	Be	4,862,331 eginning Balance	Net A	338,227 Additions	<u>Net</u>	115,060  Deletions	<u>I</u>	5,085,498 Ending Balance 58,888
Governmental Activities Capital Assets, net  Business-Type Activities: Capital assets not being depreciated: Land Construction in progress Total capital assets not being depreciated Capital assets being depreciated:	Be	4,862,331 eginning Balance  58,888 32,024 90,912	Net A	338,227  Additions  7,109	<u>Net</u>	115,060 Deletions	<u>I</u>	5,085,498 Ending Balance 58,888 18,555 77,443
Governmental Activities Capital Assets, net  Business-Type Activities:  Capital assets not being depreciated:     Land     Construction in progress  Total capital assets not being depreciated  Capital assets being depreciated:     Buildings	Be	4,862,331 eginning Balance  58,888 32,024 90,912	Net A	338,227  Additions  7,109 7,109	<u>Net</u>	115,060  Deletions  20,578  20,578	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443
Governmental Activities Capital Assets, net  Business-Type Activities:  Capital assets not being depreciated:     Land     Construction in progress  Total capital assets not being depreciated  Capital assets being depreciated:     Buildings     Equipment	Be	4,862,331 eginning Balance  58,888 32,024 90,912	Net A	338,227  Additions  7,109  7,109  18,815	<u>Net</u>	115,060 Deletions	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443  9,449 80,892
Governmental Activities Capital Assets, net  Business-Type Activities:  Capital assets not being depreciated:     Land     Construction in progress  Total capital assets not being depreciated  Capital assets being depreciated:     Buildings     Equipment     Improvements other than buildings	Be	4,862,331 eginning Balance  58,888 32,024 90,912  9,449 67,037 63,342	Net A	338,227  Additions  7,109  7,109  18,815 11,547	<u>Net</u>	115,060  Deletions  20,578  20,578  4,960	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443  9,449 80,892 74,889
Governmental Activities Capital Assets, net  Business-Type Activities:  Capital assets not being depreciated:     Land     Construction in progress  Total capital assets not being depreciated  Capital assets being depreciated:     Buildings     Equipment	Be	4,862,331 eginning Balance  58,888 32,024 90,912  9,449 67,037	Net A	338,227  Additions  7,109  7,109  18,815	<u>Net</u>	115,060  Deletions  20,578  20,578	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443  9,449 80,892
Governmental Activities Capital Assets, net  Business-Type Activities:  Capital assets not being depreciated:     Land     Construction in progress  Total capital assets not being depreciated  Capital assets being depreciated:     Buildings     Equipment     Improvements other than buildings  Total capital assets being depreciated  Less accumulated depreciation for:	Be	4,862,331 eginning Balance  58,888 32,024 90,912  9,449 67,037 63,342 139,828	Net A	338,227  Additions  7,109  7,109  18,815  11,547  30,362	<u>Net</u>	115,060  Deletions  20,578  20,578  4,960	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443  9,449 80,892 74,889 165,230
Business-Type Activities:  Capital assets not being depreciated: Land Construction in progress Total capital assets not being depreciated  Capital assets being depreciated: Buildings Equipment Improvements other than buildings Total capital assets being depreciated  Less accumulated depreciation for: Buildings	Be	4,862,331 eginning Balance  58,888 32,024 90,912  9,449 67,037 63,342 139,828  5,920	Net A	338,227  Additions  7,109  7,109  18,815  11,547  30,362	<u>Net</u>	115,060  Deletions  20,578 20,578 4,960 4,960	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443  9,449 80,892 74,889 165,230  6,171
Business-Type Activities:  Capital assets not being depreciated: Land Construction in progress Total capital assets not being depreciated  Capital assets being depreciated  Capital assets being depreciated: Buildings Equipment Improvements other than buildings Total capital assets being depreciated  Less accumulated depreciation for: Buildings Equipment	Be	4,862,331 eginning Balance  58,888 32,024 90,912  9,449 67,037 63,342 139,828  5,920 49,603	Net A	338,227  Additions  7,109  7,109  18,815  11,547  30,362  251  5,863	<u>Net</u>	115,060  Deletions  20,578  20,578  4,960	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443  9,449 80,892 74,889 165,230  6,171 52,703
Business-Type Activities:  Capital assets not being depreciated:     Land     Construction in progress  Total capital assets not being depreciated  Capital assets being depreciated:     Buildings     Equipment     Improvements other than buildings  Total capital assets being depreciated  Less accumulated depreciation for:     Buildings     Equipment     Improvements other than buildings	Be	4,862,331 eginning Balance  58,888 32,024 90,912  9,449 67,037 63,342 139,828  5,920 49,603 28,860	Net A	338,227  Additions  7,109  7,109  18,815  11,547  30,362  251  5,863  2,176	<u>Net</u>	115,060  Deletions  20,578 20,578 4,960 4,960 2,763	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443  9,449 80,892 74,889 165,230  6,171 52,703 31,036
Business-Type Activities:  Capital assets not being depreciated: Land Construction in progress Total capital assets not being depreciated  Capital assets being depreciated  Capital assets being depreciated: Buildings Equipment Improvements other than buildings Total capital assets being depreciated  Less accumulated depreciation for: Buildings Equipment	Be	4,862,331 eginning Balance  58,888 32,024 90,912  9,449 67,037 63,342 139,828  5,920 49,603	Net A	338,227  Additions  7,109  7,109  18,815  11,547  30,362  251  5,863	<u>Net</u>	115,060  Deletions  20,578 20,578 4,960 4,960	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443  9,449 80,892 74,889 165,230  6,171 52,703
Business-Type Activities:  Capital assets not being depreciated:     Land     Construction in progress  Total capital assets not being depreciated  Capital assets being depreciated:     Buildings     Equipment     Improvements other than buildings  Total capital assets being depreciated  Less accumulated depreciation for:     Buildings     Equipment     Improvements other than buildings	Be	4,862,331 eginning Balance  58,888 32,024 90,912  9,449 67,037 63,342 139,828  5,920 49,603 28,860	Net A	338,227  Additions  7,109  7,109  18,815  11,547  30,362  251  5,863  2,176	<u>Net</u>	115,060  Deletions  20,578 20,578 4,960 4,960 2,763	<u>I</u>	5,085,498 Ending Balance  58,888 18,555 77,443  9,449 80,892 74,889 165,230  6,171 52,703 31,036

During the fiscal year, depreciation expense was charged to the following functions in the governmental activities column of the Statement of Activities for the primary government:

## **Governmental Activities – Depreciation Expense**

(Expressed in Thousands)

	<u>Ar</u>	<u>mount</u>
Governmental Activities:		
Arts, Heritage and Cultural Enrichment	\$	16
Business Licensing and Regulation		429
Economic Development and Workforce Training		1,180
Education		621
Governmental Support and Operations		5,829
Health and Human Services		8,161
Justice and Protection		10,835
Natural Resources Development and Protection		3,156
Transportation Safety and Development		11,435
Total Depreciation Expense – Governmental Activities	\$	41,662

# NOTE 9 - MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

## PLAN DESCRIPTIONS

The Maine Public Employees Retirement System, formerly named the Maine State Retirement System, (the System), is a component unit of the State of Maine. For financial reporting purposes, the System administers an agent, multiple-employer, defined benefit public employee retirement system established and administered under the Title 5 MRSA C. 421, 423, and 425. The System provides pension, disability, and death benefits to its members, which includes employees of the State, public school employees (defined by Maine law as teachers and for whom the State is the employer for retirement contribution and benefit purposes, or SETP) and employees of 293 local municipalities and other public entities (Participating Local Districts, or PLDs) in Maine, each of which contracts for participation in the System under provisions of the relevant statutes. The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for the plan. The June 30, 2012 report may be obtained from the Maine Public Employees Retirement System, 46 State House Station, Augusta, ME 04333.

The Maine Public Employees Retirement System management's interpretation of the State of Maine statutes is that all assets accumulated for the payment of benefits may legally be used to pay benefits, including refunds of member contributions, to any plan members or beneficiaries. The System is therefore regarded as administering an agent, multiple-employer plan for financial reporting purposes. The statements include \$2.1 billion of assets related to the PLD's. The Attorney General's Office does not concur that these assets are available for payment of State benefits.

The total funds managed by the System are constitutionally restricted and held in trust for the payment of pension and related benefits to its members. The System's Board of Trustees, in its fiduciary capacity, establishes the System's investment policies and their overall implementation. The System maintains separate reserves and accounts for each participating entity and performs separate actuarial valuations for each participating entity's respective plan.

The System administers three defined contribution plans for employees of PLD's that elect to participate. At June 30, 2012, there were 57 employers participating in these plans. The 817 participants individually direct the \$16.5 million in net assets covered by the plans.

The System also provides group life insurance under a plan administered by a third party insurance company and invests long-term assets for the Retiree Health Insurance Post-Employment Benefits Investment Trust Fund. Note 10 provides for further disclosure.

## BASIS OF ACCOUNTING

The System's financial statements are prepared on the accrual basis of accounting. Pension contributions are recognized as additions in the period when they become due pursuant to formal commitments or statutory or contractual requirements. Investment income is recognized when earned. Contributions to defined contribution plans are recognized in the period they are contributed. Pension benefits and contributions and premium refunds are recognized as deductions when due and payable in accordance with Statutes. Benefits payable incurred but not reported are reflected as other liabilities. Distributions from defined contribution plans are recognized in the period the disbursement is made.

#### INVESTMENTS

Investments are reported at fair value. Investments that do not have an established market are reported at estimated fair value. Fair value of shares in managed investment pools is based on unit values reported by the funds. The fair value of other investments, including real estate holdings and mortgage participation agreements, are based on third-party appraisals and valuations provided by the sponsor of the agreement. Investment purchases and sales are recorded as of their trade date. Proceeds related to securities sold not yet purchased are carried as a liability and adjusted to the fair value of the securities.

## CONTRIBUTION INFORMATION

Membership in each defined benefit plan consisted of the following at June 30, 2012:

	State	
	Employees	
	and Teachers	Consolidated
	Plan	Plan for PLD
Active vested and nonvested members	39,594	10,800
Terminated vested participants	6,378	1,220
Retirees and benefit recipients	30,689	7,719
Total	76.661	19.739
Number of participating employers/sponsors	1	293

Contributions from members and employers and earnings from investments fund retirement benefits. Employer contributions and investment earnings fund disability and death benefits. Member and employer contributions are a percentage of applicable member compensation. Member contribution rates are defined by law and depend on the terms of the plan under which a member is covered. Employer contribution rates are determined by biennial actuarial valuations.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to terminated members' accounts is set by the System's Board of Trustees and is currently 5 percent.

# STATE EMPLOYEES AND TEACHERS PENSION PLAN SPECIFICS

The System's retirement programs provide retirement benefits based on members' average final compensation and creditable service. Vesting occurs upon the earning of five years of service credit or the earning of one year of service credit immediately preceding retirement at or after normal retirement age. Normal retirement age for State employees and teachers is age 60, 62 or 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. The monthly benefit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and survivor benefits, which are established by statute for State employee and teacher members, and by contract with other participating employers under applicable statutory provisions.

#### PARTICIPATING LOCAL DISTRICTS PLAN SPECIFICS

In the event that a PLD withdraws from the System, its individual employee-members can terminate membership or remain contributing members. The PLD remains liable for contributions sufficient to fund benefits for its already retired former employee-members; for its terminated vested members; and for those active employees, whether or not vested, who remain contributing System members.

# SPECIAL FUNDING SITUATION - TEACHERS DEFINED BENEFIT PENSION PLAN

The State is legally responsible for contributions to the Teacher Group that covers retirees of other governmental entities. The State is the sole "employer" contributor for the teachers; and, therefore, is acting as the employer.

# FUNDED STATUS AND FUNDING PROGRESS - DEFINED BENEFIT PENSION PLANS

The funded status of each plan as of June 30, 2012, the most recent biennial actuarial valuation date, is as follows:

		(Exp	ressed in Thousands)			
	(a)	<b>(b)</b>	<b>(b-a)</b>	(a/b)	(c)	(b-a)/c)
						UAAL (as a
		<b>Actuarial Accrued</b>				percentage of
	A 4 1 1 1 7 1 P	T . 1 .1.4 (A A T )	TT C 1 1 A A T		10 1	
	Actuarial Value of	Liability (AAL) –	Unfunded AAL		Annual Covered	covered
Plans	Actuarial value of Assets	Entry Age	(UAAL)	Funded Ratio	Payroll	covered payroll)
Plans SETP		• ` '				

The schedules of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, present multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AALs for benefits. Additional information as of the latest actuarial valuation date follows:

	SETP	PLD's
Valuation date	June 30, 2012	June 30, 2012
Actuarial cost method	Entry age	Entry age
Version	Individual	Individual
Amortization method	Level percent	Level dollar
	closed	open
Remaining amortization period	16	15
Asset valuation method	3 - Year smoothed market	3 - Year smoothed market
Actuarial assumptions:		
Investment rate of return	7.25%	7.25%
Projected salary increases	3.50%	3.50% - 9.50%
Includes inflation at	3.50%	3.50%
Cost of living adjustments	2.55%	3.12%
Most recent review of plan		
experience:	2011	2011
Former actuarial assumptions:		
Version of actuarial cost method	New entrant lowered to reflect the	New entrant
Retirement assumption	closing of the	
	retirement	
	window for early	
	retiree health	
	coverage	

<sup>&</sup>lt;sup>1</sup> The System amortizes the unfunded liability of the State and teacher plan over a closed period that cannot be longer than 31 years from July 1, 1997 but may be, and at certain times has been, shorter than that period In 2000, the amortization period was reduced to a 19-year period from June 30, 2000 In 2004, the Legislature relengthened the period to 25 years, the full extent of the then-remaining Constitutional years for the 2004-2005 biennium, and reshortened the period effective July 1, 2005 to the 13 years that will then remain in the earlier shortened period In 2005, the State repealed the "sunset" provision, with the result that the period for reduction of these unfunded actuarial liabilities continues to the full extent permitted by the State constitution, or June 30, 2028 The contribution rate in effect for 2010 was determined by the 2008 valuation, and reflects the relengthened amortization period The unfunded actuarial accrual liability of the judicial plan is amortized over a period of which 5 years remained at June 30, 2012

## CONTRIBUTION RATES - DEFINED BENEFIT PENSION PLANS

The Maine Constitution, Maine Statutes and the System's funding policy provide for periodic employer contributions at actuarially determined rates that, based upon certain assumptions, are expressed as percentages of annual covered payroll and are sufficient to accumulate adequate assets to pay benefits when due.

In order to reduce any unfunded pension liability for State employees and teachers under Title 5 MRSA § 1536, the State is required to remit 20 percent of its General Fund unappropriated surplus to the System at year-end. For fiscal 2012, no amount was owed.

Significant actuarial assumptions used to compute the contribution requirements are the same as those used to compute the standardized measure of the pension obligation.

The actuarially determined contribution rates in effect for 2012 for participating entities:

<u>State</u>	
Employees 1	7.65 - 8.65%
Employer 1	23.47 - 101.26%
Teachers	
Employees	7.65%
Employer	23.94%
Participating Local Entities	
Employees 1	3.0 - 8.0%
Fmplover	2 4 - 10 2%

<sup>&</sup>lt;sup>1</sup> Contribution rates vary depending on specific terms of plan benefits for certain classes of employees and/or, in the case of participating local districts (PLDs), on benefit plan options selected by a particular participating local entity. Withdrawn entities' contributions are set in dollar amounts, not as rates.

# ANNUAL PENSION COST AND NET PENSION OBLIGATION

The State is one of several employers whose employees are System members. The State's net pension obligation shown at the end of the year includes the pension liability related to its employees. It does not include the pension liability related to PLD's. The State's annual pension cost and net pension obligation to the System for the current year were:

## **Net Pension Obligation**

(Expressed in Thousands)

Annual required contribution	\$ 252,830
Interest on net pension obligation	147
Adjustment to annual required contribution	(165)
Annual pension cost	252,812
Contributions made	252,830
Increase (decrease) in net pension obligation	(18)
Net pension obligation beginning of year	2,028
Net pension obligation end of year	\$ 2,010

# **Analysis of Funding Progress**

(Expressed in Thousands)

Annual					Net
Pension		Percentage	Pension		
<b>Year</b>		Cost	Covered	0	<u>bligation</u>
2012	\$	252,812	100.01%	\$	2,010
2011		328,127	101.77%		2,028
2010		318,171	103.47%		7,845

Employer contributions met actuarially determined contribution requirements.

# COMPONENT UNIT PARTICIPANTS

The Maine Municipal Bond Bank, Maine Maritime Academy, and the Maine Public Employees Retirement System have defined benefit pension plans. All are participating local entity participants in plans administered by the Maine Public Employees Retirement System. For financial reporting purposes, employees of the Maine Community College System, Maine Educational Center for the Deaf and Hard of Hearing, and the Northern New England Passenger Rail Authority are combined with State employees for retirement benefit purposes and are included in the pension disclosures of the State.

## **NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS**

## POST RETIREMENT HEALTHCARE PLANS

The State sponsors and contributes to two defined benefit healthcare plans: a sole employer plan for its employees, and county and municipal law enforcement officers and firefighters (First Responders). Each plan provides medical benefits to eligible retired employees and beneficiaries. Statute prescribes what portion of health insurance costs are funded by the State. The State also agreed to fund a set percentage of retiree healthcare costs for teachers. Statute prescribes what portion of health insurance costs are funded by the State.

The State of Maine funds post retirement health care benefits for most retired State employees and legislators, as authorized by Title 5 MRSA § 285, and for a portion of the premiums for teachers, as authorized by Title 20-A MRSA § 13451. Pursuant to Title 5 MRSA § 285 most retired employees of the Maine Turnpike Authority, Maine Community College System, Maine Maritime Academy, Maine Public Employees Retirement System, and Maine Educational Center for the Deaf and Hard of Hearing are eligible to participate in the health plan but are not funded by the State. Specifically excluded (Title 5 MRSA § 285 1-B) are members of the Maine Municipal Association, Maine Teachers Association and employees of counties and municipalities and their instrumentalities, except as provided in subsection 11-A. Title 5 MRSA § 286-M included retired county or municipal law enforcement officers and municipal firefighters, as defined in subsection 286-M, who participate in an employer-sponsored retirement plan and, prior to July 1, 2007 were enrolled in a self-insured health benefits plan offered by the employing county or municipality.

The State pays 100 percent of post retirement health insurance premiums for state employee retirees who were first employed on or before July 1, 1991. A pro rata portion, ranging from zero percent for retirees with less than five years participation to 100 percent for retirees with ten or more years of participation, is paid for eligible individuals first employed after July 1, 1991. Per Title 5 MRSA § 285 paragraphs 2 and 3, coverage depends upon terms and conditions contained in collective bargaining agreements with the State Health Commission. Retirees who are not eligible for Medicare retain coverage in the same group health plan as active employees. Retirees must pay for Medicare Part B coverage to be eligible to participate in the State-funded Companion Plan. Coverage for retirees ineligible for Medicare includes basic hospitalization; supplemental major medical and prescription drugs; and costs for treatment of mental health, alcoholism, and substance abuse.

Effective January 1, 2006, the State contribution to retired teacher health premiums was increased to 45 percent of the retiree-only premium. The rate is based on a single rate for single and employee plus children coverage, or 50 percent of the two party rate for two party and family coverage.

For State employees and Teachers, other options exist. Part-time employees are eligible for prorated benefits with retirees who worked 50 percent or more of full-time hours receiving 100 percent of the benefit. Surviving spouses and dependents may continue in the plan and pay 100 percent of the premium. Retirees ineligible for a State contribution are allowed to participate and pay the retiree premium.

County and municipal law enforcement officers and municipal firefighters began coverage in Fiscal Year 2008 with the State contributing 45 percent of the retiree-only premium of their respective plans. The State's premium subsidy is based on the Title 5 MRSA § 285 paragraph 11-A C cost of the retiree's share of the individual premium for the standard plan identified and offered under the group health insurance plan in which the retiree enrolls. The State subsidy ends after the retiree is eligible for Medicare. First Responders are eligible if they retire after age 50 with 25 or more years of service and receive a retirement benefit from either the MPERS or a defined contribution plan. If retirees have fewer than 25 years of service, the normal retirement benefit must be at least 50 percent of final average compensation. Retirees must also participate in their employer's health insurance plan or other fully insured health plan for at least 5 years. Retirees can elect to participate in the plan at their retirement date. If participation is waived at that time, the retiree is ineligible to participate at a later date.

The State also administers a fourth defined benefit healthcare plan, (Ancillary Group Plan), which covers two non-major discretely presented component units. Under the Ancillary Group Plan, the State acts as the plan administrator only.

Beginning in the fiscal year ending June 30, 2008, each participating employer is required by GASB Statement 45, Accounting and Financial Reporting by Employer for Postemployment Benefits Other Than Pensions, to disclose additional information with regard to funding policy, the employer's annual OPEB cost and contributions made, the funded status and funding progress of the employer's individual plan, and actuarial methods and assumptions used.

# PLAN MEMBERSHIP

Membership in the four healthcare plans is as follows:

	State Employees	Teachers	First Responders	Ancillary Groups
Actives	12,419	28,375	741	63
Retirees	9,587	9,520	80	13
Total	22,006	37,895	821	<u>76</u>
Number of employers	1			2
Contributing entities		1	1	2

# STATE EMPLOYEES PLAN FUNDING POLICY

Title 5 MRSA § 286-B authorized an Irrevocable Trust Fund for Other Post-employment Benefits to meet the State's unfunded liability obligations for retiree health benefits for eligible participants who are the beneficiaries of the irrevocable trust fund. Annually, beginning with the fiscal year starting July 1, 2007, the Legislature shall appropriate funds to meet the State's obligations under any group health plan, policy or contract purchased by the State Employee Health Commission. Unfunded liabilities may not be created except those resulting from experience losses. Unfunded liability resulting from experience losses must be retired over a period not to exceed 10 years. The unfunded liability for retiree health benefits for eligible participants must be retired in 30 years or less from July 1, 2007.

Public Law 2007, Chapter 240, amended Title 5 Chapter 421 by establishing the Irrevocable Trust for Other Post-employment Benefits. MPERS holds and invests long-term funds in the irrevocable trust fund. Its fiduciary responsibilities include setting investment policy in order to fund the plan in accordance with a projected disbursement schedule that does not begin before the year 2027.

# TEACHERS PLAN AND FIRST RESPONDERS PLAN FUNDING

A special funding situation exists for these plans. The State is statutorily responsible for contributions to the Teachers Plan and the First Responders Plan that cover the retirees of other governmental entities. The State is the sole contributing entity for Teachers and the primary contributing entity for the First Responders, therefore, making the contribution on behalf of the employing jurisdictions at a 45 percent level for the current portion of the health plan costs and are not included in the Trust.

Public Law 2011, Chapter 380 Pt. Y § 2 established separate Irrevocable Trust Funds for Other Post-employment Benefits to meet the State's unfunded liability obligations for retiree health benefits for eligible participants who are the beneficiaries of the irrevocable trust funds. Annually, beginning with the fiscal year starting July 1, 2011, the Legislature shall appropriate funds to meet the State's obligations to retire the unfunded liability for eligible first responders in 30 years or less from July 1, 2007. Annually, beginning with the fiscal year starting July 1, 2013, the Legislature shall appropriate funds to meet the State's obligations to retire the unfunded liability at June 30, 2006 for eligible teachers in 30 years or less from July 1, 2007.

No implied subsidy is calculated for either plan. The State does not pay for any of the costs of active employees. The State limited its contribution to 45 percent of the retiree-only premium.

#### ANCILLARY GROUP PLAN

The following plan, administered by the State, is financially independent and is not included in the State Retiree Health Internal Service Fund. This multiple-employer agent postemployment benefit plan covers 11 retirees of two non-major component units: Maine Educational Center for the Deaf and Hard of Hearing and the Northern New England Passenger Rail Authority. All active employees participate in the State Employee Group Health Insurance Plan. All eligible retired employees who elect coverage are included in this plan. The State Employee Health Commission establishes premiums annually.

## ANNUAL OPEB COST

Contribution requirements are set forth in statute. The annual other post-employment benefit (OPEB) cost (expense) for each plan is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The State's annual OPEB cost for the current year and the related information for each plan are as follows:

# (Expressed in Thousands)

						First
	State	<b>Employees</b>	T	'eachers	Res	ponders
Annual required contribution	\$	126,000	\$	55,000	\$	1,350
Interest on net OPEB obligation		2,000		6,000		114
Adjustment to annual required contribution		(5,000)		(12,000)		(210)
Annual OPEB cost		123,000		49,000		1,254
Contributions made		73,000		22,000		434
Increase (decrease) in net healthcare obligation		50,000		27,000		820
Net healthcare obligation beginning of year		42,228		146,956		2,838
Net healthcare obligation end of year	\$	92,228	\$	173,956	\$	3,658

The annual OPEB cost for the current year, the percentage of annual OPEB cost contributed to the plan, and the net OPEB (asset) obligation for each plan are as follows:

# **Analysis of Funding Progress**

(Expressed in Thousands)

	Year	Annual OPEB	Percentage of OPEB Cost	Net OPEB
<u>Plan</u>	<b>Ended</b>	Cost	Contributed	<b>Obligation</b>
State Employees	6/30/2012	123,000	59.35%	92,228
	6/30/2011	119,000	71.43%	42,228
	6/30/2010	92,000	59.78%	8,228
Teachers	6/30/2012	49,000	44.90%	173,956
	6/30/2011	58,000	31.03%	146,956
	6/30/2010	56,000	33.93%	106,956
First Responders	6/30/2012	1,254	34.61%	3,658
	6/30/2011	845	61.89%	2,838
	6/30/2010	1,051	35.01%	2,516

# FUNDED STATUS AND FUNDING PROGRESS

The funded status of the plans as of June 30, 2012 was as follows:

		(a)	<b>(b)</b>	(b-a)	(a/b)	(c)	(b-a)/c)
Plan	Actuarial Valuation Date	A ctuarial Value of Assets	Actuarial Accrued Liability	Unfunded AAL (UAAL)	Funded Ratio	Annual Covered Payroll	UAAL (as a percentage of covered payroll)
	I 20 2012	126	1.216	1 100	10.220/	502	225 060
	June 30, 2012	136	1,316	1,180	10.33%	502	
State Employees	June 30, 2011	112	1,544	1,432	7.25%	567	252.56%
(in millions)	June 30, 2010	103	1,450	1,347	7.10%	549	245.36%
Teachers	June 30, 2012	0	665	665	0.00%	1,156	57.53%
(in millions)	June 30, 2011	0	801	801	0.00%	1,098	72.95%
	June 30, 2010	0	994	994	0.00%	1,064	93.42%
	June 30, 2011	0	21,921	21,921	0.00%	42,242	51.89%
First Responders	June 30, 2010	0	19,158	19,158	0.00%	53,821	35.60%
(in thousands)	June 30, 2009	0	20,063	20,063	0.00%	51,876	38.67%

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and that actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

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# ACTUARIAL METHODS AND ASSUMPTIONS

Projection of benefits are based on the terms of the substantive plan at the time of each valuation and include types of benefits in force at the valuation date and the pattern of sharing of costs between the employer and plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. Significant methods and assumptions were as follows:

	State Employees	Teachers	First Responders
Valuation date	June 30, 2012	June 30, 2012	June 30, 2011
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal
Amortization method	Level percent	Level percent	Level percent
	closed	closed	closed
Remaining amortization period - UAAL	25	25	26
Plan changes	30-year fixed	30-year fixed	<sup>1</sup> 20-year fixed
Actuarial (gains) /losses	10-year fixed	15-year fixed	rolling 15 year period
Asset valuation method	investment gains and losses spread over a 5 - year period no less than 80% nor more than 120% of market value	n/a	n/a
Actuarial assumptions:			
Investment rate of return	4.00%	4.00%	4.00%
	7.25% ultimate	7.25% ultimate	
Projected salary increases	3.25%	3.25%	3.00%
Inflation rate	3.00%	3.00%	3.00%
Healthcare inflation rate	initial - actual premiums <sup>2</sup>	initial - actual premiums	2 8.50%
	ultimate 5.00%	ultimate 5.00%	ultimate 5.00%
Former actuarial assumptions:			
Investment rate of return			4.50%
Projected salary increases			3.75%
Inflation rate			3.75%
Healthcare inflation rate			8.00%

<sup>&</sup>lt;sup>1</sup> Initial UAAL and plan changes are amortized over a 30 year period from 6/30/07.

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The State's fiduciary financial statements are prepared on the accrual basis of accounting. Premiums are recognized when due and benefits are paid when incurred using the accrual basis of accounting. Premium refunds reduce premium revenue and claims recoveries reduce claims expense. Investment income is recognized when earned.

<sup>&</sup>lt;sup>2</sup> Healthcare cost assumptions for the first 2 fiscal years include no increase in non-Medicare costs.

## CONTRIBUTIONS AND RESERVES

The State Employees Health Insurance Committee establishes contributions to the plan by member employers and employees annually. Both active and retired members pay the same premium rate. Claims liabilities of the plan are periodically computed using statistical techniques to establish premium rates. Administrative costs of the plan are allocated to plan participants.

## **INVESTMENTS**

Investments are reported at fair value. Investments that do not have an established market are reported at estimated fair value. Fair value of shares in managed investment pools is based on unit values reported by the funds. The fair value of other investments, including real estate holdings and mortgage participation agreements, are based on third-party appraisals and valuations provided by the sponsor of the agreement. Investment purchases and sales are recorded as of their trade date. Proceeds related to securities sold not yet purchased are carried as a liability and adjusted to the fair value of the securities.

## POST RETIREMENT GROUP LIFE INSURANCE BENEFIT PLAN

The Maine Public Employees Retirement System, (the System), is a component unit of the State of Maine. For financial reporting purposes, the System administers an agent, multiple-employer, defined benefit Group Life Insurance Plan (GLIP) administered by a third party insurance company in accordance with Title 5 MRSA C. 423 and 425. Members include employees of the State, public school employees (defined by Maine law as teachers and for whom the State acts like the employer for retirement contribution and benefit purposes), members of the Judiciary and the Legislature, that are eligible for membership in the System. Group life insurance benefits are also provided to employees of 293 local municipalities and other public entities (Participating Local Districts, or PLDs) in Maine that elect to participate under provisions of the relevant statutes. The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for the plan. The June 30, 2012 report may be obtained from the Maine Public Employees Retirement System, 46 State House Station, Augusta, ME 04333.

The Plan provides Basic group life insurance benefits, during retirement, to retirees who participated in the group life insurance plan prior to retirement for a minimum of 10 years. The 10 year participation requirement does not apply to recipients of disability retirement benefits. The level of coverage in retirement is initially set to an amount equal to the retiree's average final compensation. The initial amount of Basic group life insurance benefit is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

Group life insurance funds managed by the System are constitutionally restricted and held in trust for the payment of benefits to participants or their beneficiaries. The System's Board of Trustees, in its fiduciary capacity, establishes the System's investment policies and their overall implementation. The System maintains separate reserves and accounts for each participating entity and performs a single actuarial valuation that provides separate data for each participating entity.

# BASIS OF ACCOUNTING

The System's financial statements are prepared on the accrual basis of accounting. Premiums paid, by or on behalf of those covered, are set and collected by the System. The insurance company makes benefit payments. The System remits payments to the insurance company for premiums collected plus additional payments representing administrative fees.

Group life insurance premiums are recognized as additions in the period when they become due. Investment income is recognized when earned. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Group life insurance benefits and premium refunds are recognized as deductions when due and payable in accordance with Statutes. In addition, an estimate is made for group life insurance death benefits incurred before year end but not reported to the System until after year end. Group life insurance death benefits incurred but not reported are reflected as other liabilities.

## **INVESTMENTS**

Investments are reported at fair value. Investments that do not have an established market are reported at estimated fair value. Fair value of shares in managed investment pools is based on unit values reported by the funds. The fair value of other investments, including real estate holdings and mortgage participation agreements, are based on third-party appraisals and valuations provided by the sponsor of the agreement. Investment purchases and sales are recorded as of their trade date. Proceeds related to securities sold not yet purchased are carried as a liability and adjusted to the fair value of the securities.

## FUNDING POLICY

Premium rates are those determined by the System's Board of Trustees to be actuarially sufficient to pay anticipated claims and cover administrative costs. For State employee, legislative and judicial classes, the premiums for retiree life insurance coverage are factored into the premiums paid for Basic coverage while participants are active members. The State remits premiums at a single rate that supports basic coverage for active and retired State employees. This rate is \$.56 per month for every \$1,000 of coverage. Premiums for retiree life insurance coverage for retired teachers are paid by the State based on a rate of \$.33 per \$1,000 of coverage per month during the post-employment retirement period.

## ANNUAL OPEB COST

Contribution requirements are set forth in statute. The annual other post-employment benefit (OPEB) cost (expense) for each plan is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The State's annual OPEB cost for the current year and the related information for each plan are as follows:

## (Expressed in Thousands)

	State	Employees	Teachers		
Annual required contribution	\$	3,250	\$	2,959	
Interest on net OPEB obligation		(111)		-	
Adjustment to annual required contribution		85		_	
Annual OPEB cost		3,224		2,959	
Contributions made		4,684		2,959	
Increase (decrease) in net healthcare obligation		(1,460)		-	
Net healthcare (asset) obligation beginning of year		(300)			
Net healthcare (asset) obligation end of year	\$	(1,760)	\$		

The State's OPEB cost, percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation are as follows:

# **Analysis of Funding Progress**

(Expressed in Thousands)

		Annual	Percentage	Net
	Year	OPEB	of OPEB Cost	OPEB
<u>Plan</u>	<b>Ended</b>	Cost	<b>Contributed</b>	(Asset)
State Employees	6/30/2012	3,224	145.29%	(1,760)
	6/30/2011	4,268	89.22%	(300)
	6/30/2010	4,383	89.98%	(761)
Teachers	6/30/2012	2,959	100.00%	-
	6/30/2011	2,532	100.00%	-
	6/30/2010	2,417	100.00%	-

# FUNDED STATUS AND FUNDING PROGRESS

The funded status of the plan as of June 30, 2012 was as follows:

		(Exp	ressed in Tho	ou sands)			
		(a)	(a/b)	(c)	(b-a)/c)		
	Actuarial	Actuarial	Actuarial Accrued Liability	Unfunded		Annual Covered	UAAL (as a per centage of c overed
Plan	Valuation Date	Value of Assets	(AAL)	AAL (UAAL)	Funded Ratio	Payroll	payroll)
	June 30, 2012	24,700	80,900	56,200	30.53%	553,500	10.15%
State Employees	June 30, 2011	24,400	78,700	54,300	31.00%	623,600	8.71%
	June 30, 2010	19,700	71,500	51,800	27.55%	615,600	8.41%
	June 30, 2012	30,100	71,000	40,900	42.39%	630,800	6.48%
Teachers	June 30, 2011	27,800	67,600	39,800	41.12%	659,100	6.04%
	June 30, 2010	21,400	60,400	39,000	35.43%	650,600	5.99%

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and that actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## **ACTUARIAL METHODS AND ASSUMPTIONS**

Projection of benefits are based on the terms of the substantive plan at the time of each valuation and include types of benefits in force at the valuation date and the pattern of sharing of costs between the employer and plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

Significant methods and assumptions were as follows:

Valuation date	June 30, 2012
	Entry age
Actuarial cost method	normal
Amortization method	Level percent
	open
Asset valuation method	market

Actuarial assumptions:

Investment rate of return

Projected salary increases
3.25%

Inflation rate
3.50%

Cost of living increases in life benefits

Participation percent for future retirees

Form of benefit payment

Iump sum

Former actuarial assumptions:

Projected salary increases 3.50% - 10.50%

# **NOTE 11 - LONG-TERM OBLIGATIONS**

# PRIMARY GOVERNMENT

The State records its liability for general obligation bonds in the Governmental Activities column on the Statement of Net Assets. Other long-term obligations recognized by the State include: revenue bonds issued by the Maine Governmental Facilities Authority, a blended component unit; obligations under Certificates of Participation and other financing arrangements; loans payable to component unit for repayment of bonds issued by the Maine Municipal Bond Bank on behalf of the Maine Department of Transportation; compensated employee absences; and the State's net pension obligation; other post-employment benefits; and obligations for pollution remediation and landfill closure and postclosure care costs.

# **GENERAL OBLIGATION BONDS**

Programs for which the State issues general obligation bonds include: adaptive equipment loan programs; environmental cleanup and protection; highway and transportation related projects; agricultural and small business job creation; and acquisition, construction, and renovation of major capital facilities including State parks and historic sites. General obligation bonds are secured by the full faith and credit of the State. Debt service requirements are provided by legislative appropriation from the State's general tax revenues and are repaid in annual installments beginning not more than one year after issuance.

Changes in general obligation bonds of the primary government during fiscal year 2012 were:

# **Primary Government - Changes in General Obligation Bonds**

(Expressed in Thousands)

Balance						В	Salance	Du	e Within	
	<u>July</u>	y 1, 2011	Ad	ditions	Reti	rements	Jun	e 30, 2012	O	ne Year
General Obligation Debt:										
General Fund	\$	378,880	\$	49,265	\$	81,055	\$	347,090	\$	85,595
Special Revenue Fund		141,350				16,385		124,965		16,735
Total	\$	520,230	\$	49,265	\$	97,440	\$	472,055	\$	102,330

Debt service requirements (principal and interest) for all outstanding general obligation bonds of the primary government, from June 30, 2012 until maturity, are summarized in the following table:

# **Future Debt Service on General Obligation Bonds**

(Expressed in Thousands)

Fiscal			
<u>Year</u>	<b>Principal</b>	<u>Interest</u>	<b>Total</b>
2013	\$ 102,330	\$ 18,076	\$ 120,406
2014	83,480	14,704	98,184
2015	69,650	11,886	81,536
2016	54,340	9,411	63,751
2017	49,105	7,102	56,207
2018 - 2022	113,150	10,611	123,761
Total	\$ 472,055	\$ 71,790	\$ 543,845

General fund, special revenue and other general obligation bonds issued and outstanding at June 30, 2012 are as follows:

# **Primary Government – General Obligation Bonds Outstanding**

(Expressed in Thousands)

				<u>Fiscal Year</u> Maturities					
	A	mounts	Ou	tstanding	First	Last	Interest		
		<u>Issued</u>	Jun	ne 30, 2012	<u>Year</u>	<b>Year</b>	Rates		
General Fund:									
Series 2003	\$	97,080	\$	9,705	2003	2013	1.50% - 5.00%		
Series 2004		117,275		19,560	2005	2014	2.00% - 5.27%		
Series 2005		137,525		45,925	2006	2015	2.00% - 5.27%		
Series 2006		52,390		20,945	2007	2016	4.00% - 5.51%		
Series 2007		33,975		16,975	2008	2017	4.00% - 5.50%		
Series 2008		46,525		27,905	2009	2018	3.00% - 5.13%		
Series 2009		96,035		60,960	2011	2019	2.50% - 5.00%		
Series 2010		31,755		23,055	2011	2020	1.41% - 4.00%		
Series 2011		86,010		72,795	2012	2021	1.625% - 5.00%		
Series 2012		49,265		49,265	2013	2022	1.00% - 5.00%		
Total General Fund			\$	347,090					
Special Revenue Fund:									
Series 2004	\$	13,000	\$	2,175	2005	2014	2.00% - 4.00%		
Series 2007		27,000		13,500	2008	2017	4.00% - 5.50%		
Series 2008		57,550		34,530	2009	2018	3.00% - 5.13%		
Series 2009		37,310		32,375	2011	2019	2.50% - 5.00%		
Series 2010		25,080		22,475	2011	2020	1.41% - 4.00%		
Series 2011		22,125		19,910	2012	2021	1.625% - 5.00%		
Total Special Revenue			\$	124,965					

## **AUTHORIZED UNISSUED BONDS**

Any bonds not issued within five years of the date of ratification may not be issued after that date. Within two years after expiration of the five-year period, the Legislature may extend, by a majority vote, the five-year period for an additional five years or may deauthorize the bonds. If the Legislature fails to take action within those two years, the bond issue shall be considered to be deauthorized and no further bonds may be issued. At June 30, 2012, general obligations bonds authorized and unissued totaled \$40.8 million.

#### REVENUE BONDS OF THE MAINE GOVERNMENTAL FACILITIES AUTHORITY

The State included \$187.9 million in other financing arrangements to reflect revenue bonds issued by the Maine Governmental Facilities Authority (MGFA), a blended component unit. Payment of the bonds is subject to, and dependent upon, biennial appropriations being made by the State Legislature. Debt issued by MGFA is not debt of the State or any political subdivision within the State. The State is not obligated for such debt, nor is the full faith and credit of the State pledged for such debt. MGFA may not issue securities in excess of \$325.5 million outstanding, at any one time, except for the issuance of certain revenue refunding securities.

During the fiscal year ended June 30, 2012, MGFA issued Series 2011A Bonds, which totaled \$33.0 million at an interest rate between 3.00 percent and 4.25 percent. At June 30, 2012, there were approximately \$3.2. million of MGFA in-substance defeased bonds outstanding.

## CERTIFICATES OF PARTICIPATION AND OTHER FINANCING ARRANGEMENTS

The State uses financing companies, Certificates of Participation (COP's), and lease/purchase agreements to finance construction of certain State buildings, to purchase or generate software, and to purchase equipment and vehicles, including school buses. COP's are issued through a trustee, and the State is responsible for payments to the trustee that approximate the interest and principal payments made to the certificate holders. The State and school districts maintain custody and use of the assets; however, the trustee holds a lien as security until such time as the certificates are fully paid.

Neither COP's nor the other financing arrangements constitute a legal debt, liability, or contractual obligation in excess of amounts appropriated. The State's obligation to make minimum payments or any other obligation under agreements is subject to, and dependent upon, appropriations being made by the Legislature. The Legislature has no obligation to appropriate the money for future minimum payments or other obligations under any agreement.

## SHORT TERM OBLIGATIONS

The State of Maine did not issue or retire Bond Anticipation Notes during fiscal year 2012. Short term obligations are used to meet temporary operating cash flow needs. At June 30, 2012 there were no outstanding Tax Anticipation Notes or Bond Anticipation Notes.

## **OTHER LONG-TERM OBLIGATIONS**

In general, expenditures and fund liabilities are not recorded in governmental funds for long-term obligations until amounts owed are "due and payable." Fund liabilities are recorded in the proprietary funds when obligations are incurred. In the Statement of Net Assets, the State has recorded long-term obligations for its compensated employee absences, net pension obligation, other post-employment benefit obligations, pollution remediation landfill closure and postclosure care costs.

Changes in other long-term obligations for governmental and business-type activities for the fiscal year ended June 30, 2012, are summarized as follows:

#### $\label{lem:condition} \textbf{Primary Government - Changes in Other Long-Term Obligations}$

(Expressed in Thousands)

	Balance							]	Balance	Due Within One Year	
	<u>Jul</u>	y 1, 2011		Ac	lditions	Reductions		June 30, 2012			
<b>Governmental Activities:</b>											
MGFA Revenue Bonds	\$	172,150		\$	33,000	\$	17,285	\$	187,865	\$	18,245
COP's and Other Financing		71,830			7,171		26,904		52,097		26,323
Compensated Absences		46,443			156		4,545		42,054		4,430
Claims Payable		62,869			202,872		201,418		64,323		25,767
Capital Leases		33,690			1,386		5,298		29,778		5,324
Loans Payable to Component											
Unit		290,919			58,726		21,514		328,131		24,085
Net Pension Obligation		2,028			252,812		252,830		2,010		-
Other Post-Employment											
Benefit Obligation		190,622			168,962		92,879		266,705		-
Pollution Remediation and Landfill		47,037	*				18,157		28,880		-
Total Governmental Activities	\$	917,588	*	\$	725,085	\$	640,830	\$	1,001,843	\$	104,174
* as restated			_								
<b>Business-Type Activities:</b>											
Compensated Absences	\$	883		\$	765	\$	59	\$	1,589	\$	109
Other Post-Employment											
Benefit Obligation		1,400			4,292		2,555		3,137		-
Total Business-Type Activities	\$	2,283	_	\$	5,057	\$	2,614	\$	4,726	\$	109

Debt service requirements (principal and interest) for COP's and other financing arrangements of the primary government, from June 30, 2012 until maturity, are summarized as follows:

# Future Debt Service on MGFA Revenue Bonds, COP's and Other Financing Arrangements (Expressed in Thousands)

<b>Governmental Funds</b>						<b>Internal Service Funds</b>							
Fiscal Year	Pr	incipal	Inte	<u>erest</u>	<u>-</u>	<u> Fotal</u>	Pı	incipal		In	terest		<b>Total</b>
2013	\$	11,417	\$	35	\$	11,452	\$	33,151		\$	8,605	\$	41,756
2014		1,157		18		1,175		29,337			7,452		36,789
2015		570		3		573		23,908			6,467		30,375
2016		-		-		-		21,876			5,571		27,447
2017		-		-		-		19,351			4,717		24,068
2018 - 2022		-		-		-		59,675			13,696		73,371
2023 - 2027		-		-		-		23,235			6,149		29,384
2028 - 2031		_		_		_		16,285			1,498		17,783
Total	\$	13,144	\$	56	\$	13,200	\$	226,818		\$	54,155	\$	280,973

#### CONDUIT DEBT OBLIGATIONS

Under a General Bond Resolution adopted on June 5, 1973, Maine Health and Higher Educational Facilities Authority (MHHEFA) issues tax exempt bonds to assist in financing health care institutions and institutions for higher education. Loans to institutions made with proceeds of general resolution bonds are written for the entire amount of the bonds, including debt service reserve funds. Security for these bonds is limited to debt service reserve funds of and the loans to the specific institution for which the bond was issued. Therefore, these bonds are considered conduit debt.

#### LOANS PAYABLE TO COMPONENT UNIT

The State of Maine has pledged various revenue streams, as security for Grant Anticipation Bonds (GARVEE) and Transportation Infrastructure Revenue Bonds (TransCap) issued by the Maine Municipal Bond Bank (MMBB) on behalf of the Maine Department of Transportation to provide financing for qualified transportation projects.

Changes in GARVEE and TransCap revenue bonds during fiscal year 2012 were:

### **Primary Government - Changes in GARVEE and TransCap Loans Payable** (Expressed in Thousands)

	Salance y 1, 2011	Ad	<u>ditions</u>		Reti	rements	 alance 30, 2012	 Within e Year
Loans Payable to								
Component Unit:								
Federal Funds	\$ 119,346	\$	-		\$	11,095	\$ 108,251	\$ 12,291
Special Revenue Fund	171,573		58,726			10,419	219,880	11,794
Total	\$ 290,919	\$	58,726	_	\$	21,514	\$ 328,131	\$ 24,085

Payment of principal and interest on the GARVEE bonds shall be subject to appropriation each year by the Legislature in an amount sufficient to cover the principal and interest requirements of MMBB's debt for these bonds. The State's receipt of these funds is subject to continuing federal appropriations. MMBB insured payments of principal and interest with a financial guaranty insurance policy. The bonds do not constitute a debt or obligation of the State.

Principal and interest on TransCap bonds are payable solely from pledged revenues, pledged rights, and pledged TransCap funds and accounts. Pledged revenues include certain motor vehicle registration and other fees, a portion of excise tax on gasoline and other special fuel, and certain amounts required to be transferred from the Highway Fund. All pledged revenues are required to be transferred to the TransCap Fund. The bonds do not constitute a debt or liability of the State.

GARVEE and TransCap Revenue bonds issued and outstanding at June 30, 2012 are as follows:

#### **GARVEE** and TransCap Revenue Bonds Outstanding

(Expressed in Thousands)

					Fiscal Year	· Maturities	
	A	mounts	Οι	ıtstanding	First	Last	Interest
		Issued	Jur	ne 30, 2012	<u>Year</u>	<u>Year</u>	Rates
Federal Funds:							
Series 2004	\$	48,395	\$	20,005	2005	2015	2.50% - 5.00%
Series 2008		50,000		39,400	2009	2020	3.25% - 4.00%
Series 2010A		25,915		23,340	2011	2017	2.00% - 5.00%
Series 2010B		24,085		24,085	2018	2022	4.52% - 5.32%
Total Federal Funds			\$	106,830			
Special Revenue Fund:							
Series 2008	\$	50,000	\$	42,800	2009	2023	3.00% - 5.50%
Series 2009A		105,000		93,405	2010	2023	2.50% - 5.00%
Series 2009B		30,000		28,350	2010	2024	2.00% - 5.00%
Series 2011A		55,000		55,000	2012	2026	2.00% - 5.00%
Total Special Revenue			\$	219,555			

Total principal and interest requirements over the life of the 2004 GARVEE bonds are \$60.2 million, with annual requirements of up to \$5.6 million; for the 2008 GARVEE bonds total principal and interest requirements are \$63.1 million, with annual requirements of up to \$5.3 million; for 2010 GARVEE bonds total principal and interest requirements are \$66.3 million, with annual requirements of up to \$5.3 million. Federal transportation funds received by the State for the federal fiscal year preceding the issuance of the 2004 GARVEE bonds totaled \$175 million. Total federal highway transportation funds received in federal fiscal year 2012 were \$207 million. Current year payments to MMBB for GARVEE bonds were \$15.1 million (7.3 percent of federal highway transportation funds received).

Total principal and interest requirements over the life of the 2008 TransCap Revenue Bond are \$71.9 million, with annual requirements up to \$4.8 million. Total principal and interest requirements over the life of the 2009A TransCap Revenue Bonds are \$144.3 million, with annual requirements up to \$10.1 million; for the 2009B TransCap Revenue Bonds total principal and interest requirements are \$46.2 million, with annual requirements up to \$16.9 million. Total principal and interest requirements over the life of the 2011A TransCap Revenue Bond are \$84.2 million, with annual requirements up to \$20.3 million. Total revenue received for revenue sources used as pledged revenues were \$38.2 million in fiscal year 2012.

#### **OBLIGATIONS UNDER CAPITAL LEASES**

The State leases various assets under noncancelable leasing arrangements. Leases that constitute rental agreements are classified as operating leases; the resulting expenditures are recognized as incurred over the lease term. Leases that are comparable to purchases are classified as capital leases.

In the government-wide and proprietary fund statements, assets and liabilities resulting from capital leases are recorded at lease inception. The principal portion of lease payments reduces the liability; the interest portion is expensed.

Most leases have cancellation clauses in the event that funding is not available. For reporting purposes, such cancellation clauses are not considered because the likelihood that they will be exercised is considered remote. Some lease agreements include renewal or purchase options. The effect of such options is reflected in the minimum lease payments only if it is considered reasonably assured that an option will be exercised. Because the

accounting treatment for installment purchase agreements is similar, such agreements are reported with capital leases.

Leases that exist between the State and the Maine Governmental Facilities Authority (MGFA), a blended component unit, are not recorded as leases in this report. In their separately issued financial statements, MGFA records a lease receivable from the State. Although payables and receivables technically exist between these parties, when combined for government-wide reporting, they are eliminated. A long-term liability exists on the government-wide statements for the bonds issued by MGFA to construct the assets associated with the leases. Future payments to MGFA are, therefore, not included in the schedule of lease commitments below.

At June 30, 2012 capital assets include \$66.2 million of capitalized buildings in the internal service funds, net of related accumulated depreciation of \$40.7 million.

#### **OBLIGATIONS UNDER OPERATING LEASES**

The State is obligated under certain leases, accounted for as operating leases, in the proprietary funds. Operating leases do not give rise to property rights or lease obligations, and therefore assets and liabilities related to the lease agreements are not recorded in the State's financial statements. Rental expense incurred under operating leases totaled \$2.4 million during the year.

A summary of the operating and noncancelable capital lease commitments to maturity follows:

#### Future Minimum Lease Payments Capital and Operating Leases

(Expressed in Thousands)

	Capital	Operating		
Fiscal Year	<b>Leases</b>	<b>Leases</b>		
2013	\$ 5,324	\$ 5,811		
2014	4,656	5,414		
2015	4,248	5,032		
2016	3,734	4,439		
2017	3,370	3,943		
2018 - 2022	11,052	13,387		
2023 - 2027	3,130	5,887		
2028 - 2032	2	775		
2033 - 2037	-	764		
2038 - 2042	-	852		
2043- 2047	-	762		
2048 - 2051	-	892		
Total Minimum Payments	35,516	\$ 47,958		
Less: Amount Representing Interest	5,738			
Present Value of Future Minimum Payments	\$ 29,778			

#### MGFA REVENUE BONDS, COP'S AND OTHER FINANCING ARRANGEMENTS

MGFA revenue bonds will be liquidated by the MGFA Internal Service Fund, from revenues received through lease agreements with various governmental funds. The liability for loans payable to the component unit will be liquidated from the Federal Fund and Highway Fund. The vast majority of COP's and other financing arrangements will be liquidated by the internal service fund in which the leases are recorded; the General and Highway Funds will pay relatively small amounts.

#### **CLAIMS PAYABLE**

Claims payable that represent Medicaid claims will be paid from the General Fund and Federal Fund. Claims payable that represent workers' compensation and retiree/employee health will be liquidated by the applicable governmental and internal service funds that account for the salaries and wages of the related employees. Other claims and judgments attributable to governmental activities will be liquidated by the General Fund and related special revenue funds.

#### COMPENSATED ABSENCES

In the government-wide statements and proprietary fund financial statements, compensated absences are reported as long-term liabilities as required by GASB. In the governmental fund financial statements, vested or accumulated leave is reported as an expenditure and fund liability when incurred upon retirement, termination or death. Sick and vacation payments made to terminated employees as of June 30, 2012 but paid after the fiscal year end is also reported in the funds.

#### **COMPONENT UNITS**

Bonds payable of the discretely presented component units are legal obligations of the component units and are not general obligations of the State. The following table summarizes bonds outstanding for selected material balances of discretely presented component units, as reported in their separately issued financial statements, utilizing their respective fiscal year-ends:

#### **Component Unit Bonds Outstanding**

(Expressed in Thousands)

Component Unit	Interest Rates	<b>Amount</b>	<u>Maturity</u> Dates
Finance Authority of Maine	1.00%	1,513	2012 – 2025
Maine Community College System	3.0 - 5.0%	24,653	2012 - 2037
Maine Health and Higher			
Educational Facilities Authority			
debt	1.25 - 6.2%	1,263,465	2012 - 2040
conduit debt	3.42 - 7.5%	483,872	2012 - 2043
Maine Municipal Bond Bank	.7 - 6.1%	1,571,017	2012 - 2040
Maine State Housing Authority	0.1 - 5.75%	1,454,710	2012 - 2042
Maine Turnpike Authority	3.0 - 6.0%	397,056	2012 - 2038
University of Maine System	2.0 - 5.75%	190,617	2012 - 2037

On January 31, 2012, MHHEFA issued \$27.7 million general resolution tax-exempt bonds with an average interest rate of 3.56 percent. A portion of the proceeds was used to in-substance defease \$13.0 million in outstanding various bond obligations in prior years. The net proceeds of approximately \$13.7 million were used to purchase U.S. Government securities that will provide for future payment on the debt. The economic benefits associated with the refunding inure to the respective institutions. At June 30, 2012, there were approximately \$13.3 million of in-substance defeased bonds remaining outstanding with respect to advance refunded conduit debt of bond issues of the general resolution.

In periods of declining interest rates, MHHEFA has refunded its bond obligations, reducing aggregate debt service. The proceeds of the refunding bonds were principally used to purchase U.S. Government securities that will provide for future payment on the debt. During the current year, MHHEFA issued \$119.6 million of reserve resolution bonds with interest rates of 4.36 to 4.60 percent to in-substance defease \$127.1 million of various outstanding bonds. The net proceeds of \$129.8 million were used to purchase U.S. Government securities that will provide for future payment on the debt. The economic benefits associated with the refunding inure to the

respective institutions. At June 30, 2012 the remaining balances of the conduit debt reserve resolution insubstance defeased bonds total approximately \$141.2.

On February 23, 2012, UMS issued bonds to currently refund a \$30.0 million balloon payment and to fund a new capital project. Refunding proceeds were temporarily placed into an escrow account and were used to retire the 2002 bonds on March 1, 2012.

In periods of declining interest rates, MMBB has refunded its bond obligations, reducing aggregate debt service. Where allowed, the bank retires outstanding bonds prior to their contractual maturity. In other cases, the proceeds of the refunding bonds were principally used to purchase U.S. Government securities that will provide for future payment on the debt. During the current year, MMBB issued \$26.1 million of General Tax-Exempt Bonds with an average interest rate of 3.90 percent; \$61.1 million of General Tax Exempt Series 2012 B and C Series Bonds with average interest rates of 4.85 percent and 1.58 percent, respectively; and \$17.8 million of Sewer and Water bonds with an average interest rate of 3.80 percent to in-substance defease \$105.9 million of various outstanding bonds. Although the in-substance defeasance resulted in the recognition of a deferred accounting loss of approximately \$9.5 million, MMBB in effect reduced its aggregate debt service payments by approximately \$10.3 million over the next 13 to 21 years and obtained an economic gain of approximately \$6.5 million. Future debt service requirements were reduced \$6.1 million. At June 30, 2012 the remaining balances of the General Tax-Exempt Fund Group and Clean Water Revolving Loan Fund in-substance defeased bonds total approximately \$177.3 million and \$17.8 million, respectively.

For the period ended December 31, 2011, MSHA redeemed \$122.3 million of its Mortgage Purchase Fund Group bonds from reserve funds, mortgage prepayments, surplus revenues and the proceeds of refunding bonds and \$6.3 million of its Housing Finance Revenue Fund Group bonds from subsidy funds. Mortgage Purchase Fund losses of \$.5 million and Housing Finance Revenue Fund Group losses of \$42 thousand were attributable to recognition of the bond discount and debt issuance expenses associated with the redeemed bonds.

The following table summarizes debt service requirements for outstanding bonds of the discretely presented component units:

#### **Component Units Principal Maturities**

(Expressed in Thousands)

Fiscal Year Ending	<b>FAME</b>	MMBB	<b>MCCS</b>	<b>MSHA</b>	<b>MTA</b>	<u>UMS</u>	<b>MHHEFA</b>
2013	\$ 806	\$ 130,516	\$ 600	\$ 9,905	\$ 13,855	\$ 9,743	\$ 55,450
2014	57	123,199	622	45,860	15,560	10,167	56,845
2015	57	119,515	649	52,130	17,470	12,259	58,725
2016	57	112,832	671	54,035	18,275	8,697	53,840
2017	58	106,569	697	50,760	19,090	9,099	54,515
2018 - 2022	301	474,819	3,946	295,835	81,145	45,507	281,475
2023 - 2027	177	332,450	4,967	304,420	83,450	37,740	265,340
2028 - 2032	-	130,141	6,061	278,015	91,220	39,360	230,400
2033 - 2037	-	7,520	5,692	245,420	35,965	14,450	165,050
2038 - 2042	-	2,415	-	129,955	10,345	-	41,825
2043 - 2047	-	-	-	1,055	-	-	-
Net unamortized premium							
or (deferred amount)		31,041	668	(12,680)	10,681	3,595	
Total Principal Payments	\$ 1,513	\$ 1,571,017	\$ 24,573	\$1,454,710	\$ 397,056	\$190,617	\$1,263,465

#### **NOTE 12 - SELF-INSURANCE**

#### A. RISK MANAGEMENT

The State maintains several types of insurance plans and accounts for them in two funds that are combined for financial statement purposes as the Risk Management Fund. The Risk Management Division provides insurance advice and services to State governmental agencies. The State-Administered Fund offers similar services to quasi-governmental entities. Statute requires the Self-Insurance Fund to be replenished by appropriation if the fund balance drops below \$1 million. The State-Administered Fund balance has no similar provision; however, statutes prevent it from being used for any purpose other than providing insurance services.

Insurance plans offered include property, vehicle, boat and aircraft, tort, civil rights, employee bonds, police professionals, and a variety of other insurance products. All departments have elected to insure through the Risk Management Division. The Department of Transportation elected to purchase general liability insurance as of April 1, 2007; in prior fiscal years the Department of Transportation had elected not to purchase general liability insurance through the Risk Management Division.

In some cases the State purchases excess insurance to limit the State's liability for insured events. For example, coverage for property damage is \$400 million per occurrence. The State retains \$2 million of this risk per occurrence. A private insurance carrier covers the remaining risk (excess insurance). Settled claims have not exceeded insurance coverage in any of the past three fiscal years.

Coverage, risk retention, and excess insurance amounts for major types of insurance are listed below:

	Coverage	Risk Retention	Excess Insurance
Type of Insurance	Per Occurrence	Per Occurrence	Per Occurrence
Property *	\$400 million	\$ 2 million	\$400 million
Ocean Marine Boat Liability *, 1	10 million	10 thousand	10 million
Boiler and Machinery*	150 million	2 million	150 million
General Liability Including			
Employment Practices	400 thousand	400 thousand	none
Police Professionals	400 thousand	400 thousand	none
Vehicular Liability <sup>2</sup>	400 thousand	400 thousand	600 thousand
Bonding	500 thousand	500 thousand	none
Foster Parents	300 thousand	300 thousand	none
Inland Marine (various policies)	500 thousand	500 thousand	none

<sup>\*</sup> These lines of insurance have commercial excess insurance covering losses above the risk retention amount up to the per occurrence amount listed. All other insurance programs are wholly self-insured.

The plan funds the cost of providing claims servicing and claims payment by charging a premium to each agency based on a review of past losses and estimated losses for the current period.

All risk-financing liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Claims liabilities represent the estimated cost of claims as of March 31, 2012. This

<sup>&</sup>lt;sup>1</sup>\$10 million is the maximum limit for per occurrence coverage. Some agencies have chosen \$400 thousand.

<sup>&</sup>lt;sup>2</sup>Excess insurance is only for out of state travel.

cost of claims includes case reserves, the development of known claims, and the direct administrative expenses for settling specific claims.

Claims liabilities are determined on an actuarial basis. Biennial re-evaluation occurs to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount.

At March 31, 2012 and 2011, the present value of the claims payable for the State's self-insurance plan was estimated at \$3.8 million and \$3.9 million, respectively. The actuary calculated this based on the State's rate on investments.

#### Risk Management Fund Changes in Claims Payable

(Expressed in Thousands)

	<u>2012</u>		2		<u> 2011</u>	
Liability at Beginning of Year	\$	3,872		\$	3,872	
Current Year Claims and						
Changes in Estimates		1,253			86	
Claims Payments		1,355			86	
Liability at End of Year	\$	3,770		\$	3,872	

As of June 30, 2012, fund assets of \$24.4 million exceeded fund liabilities of \$4.4 million by \$20 million. The portion of this amount that may be reserved for catastrophic losses has not been determined.

In the past, general liability insurance coverage excluded lawsuits brought by employees. Therefore, the loss history used by the actuary to project claims did not include the effects of any such lawsuits. Effective July 1, 1999, the State added \$50 thousand coverage per occurrence for the cost of defending the State in any such lawsuits. Effective July 1, 2000, the State increased coverage to include both defense and indemnification costs up to \$400 thousand. The effect of this change has been partially incorporated into the estimate used to determine claims payable as of June 30, 2012.

#### **B. UNEMPLOYMENT INSURANCE**

The State is self-insured for unemployment compensation. As a direct reimbursement employer, the State recognizes all costs for unemployment compensation as claims are paid. These costs totaled \$2.2 million for the fiscal year ended June 30, 2012.

#### C. WORKERS' COMPENSATION

Workers' Compensation is accounted for in an Internal Service Fund. Interfund premiums are treated as quasi-external transactions. Each State agency is charged a premium based on the number of employees to be covered plus an added amount to reduce the unfunded liability. The Legislature, Legislative Council, and Law Library employees are self-insured for workers' compensation purposes. The State assumes the full risk of all claims filed for workers' compensation.

Claims liabilities are actuarially determined based on estimates of the ultimate cost of claims, including future claim adjustment expenses that have been incurred but not reported and claims reported but not settled. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage

awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

The balance of claims liabilities as of June 30, 2012:

#### Workers' Compensation Fund Changes in Claims Payable

(Expressed in Thousands)

	<u>2012</u>	<u>2011</u>
Liability at Beginning of Year	\$ 39,282	\$ 38,673
Current Year Claims and		
Changes in Estimates	11,468	8,987
Claims Payments	8,637	8,378
Liability at End of Year	\$ 42,113	\$ 39,282

Based on the actuarial calculation as of June 30, 2012, the State is liable for unfunded claims, and incurred but not reported claims, of approximately \$50.3 million. The discounted amount is \$42.1 million and was calculated based on a 3.0 percent interest rate on investments.

#### D. EMPLOYEE HEALTH INSURANCE

The employee health and retiree health insurance programs are accounted for in two Internal Service Funds. The State became self insured for employee and retiree health care coverage on July 1, 2003. A stop loss agreement with Anthem Blue Cross and Blue Shield provides catastrophic coverage for individual claims exceeding \$500 thousand.

The State retained third-party administration (TPA) services for claims administration, utilization review, and case management services. Premium equivalents are paid to the TPA based upon rates established with the technical assistance of the plan's consulting actuary.

There are two primary health plans available. HMO Choice is a point-of-service plan available to all active employees and retirees not eligible for Medicare. Smart Value is a Medicare Advantage plan available to Medicare eligible retirees. Total enrollment averaged approximately 38,800 covered individuals. This total includes 27,000 active employees and dependents, 4,400 pre-Medicare retirees and dependents, and 7,400 Medicare retirees and dependents.

Claims expenses are recorded when premiums are paid to the claims servicing contractor. At the end of the period, the total of these premium payments are compared with the actual claims paid and claims expense is adjusted for any overage or shortage with an offsetting receivable or liability recorded. For the period ending June 30, 2012 the State recorded a payable of \$10.8 million for an underpayment of health care premiums.

Expenses and liabilities for incurred but not reported claims, based on an actuarial analysis of claim lag pattern, have been recorded as liabilities in the amount of \$18.4 million. Changes in the Employee Health Insurance and Retiree Health Insurance claims liability for the fiscal year ending June 30, 2012 follows (in thousands):

	Employee Health Fund			<u>Retiree</u> <u>Health Fu</u>		
Liability at Beginning of Year Current Year Claims and	\$	14,786		\$	4,929	
Changes in Estimates		158,537			31,614	
Claims Payments		159,493			31,933	
Liability at End of Year	\$	13,830		\$	4,610	

The table above reflects actual activity of the employee health and retiree health insurance programs. In accordance with GASB Statement No. 45, certain costs reported above were reclassified for financial statement purposes. \$44.6 million in retiree healthcare costs were reclassified from the internal service fund to the OPEB Trust Fund, a fiduciary fund. Additionally, \$22.0 million of active employee healthcare costs was reclassified from the internal service fund to the OPEB Trust Fund to reflect age-adjusted claims.

#### **NOTE 13 – JOINT VENTURES**

Joint ventures are independently constituted entities generally created by two or more governments for a specific purpose. The State of Maine participates in two separate joint venture arrangements: the Tri-State Lotto Commission (Commission) and the Multi-State Lottery Association (MUSL).

#### **Tri-State Lotto Commission**

The Commission was established in 1985 pursuant to passage into law of the Tri-State Lotto Compact by the States of Maine, New Hampshire, and Vermont. The Commission is authorized and empowered to promulgate rules and regulations regarding the conduct of lottery games, including ticket prices, prizes, and the licensing of agents under Title 8 MRSA C. 16.

The Commission is composed of one member from each of the participating states. Each member State's commission appoints one of its members to serve on the Commission and each member holds office at the pleasure of his or her appointing authority. The Commission annually elects a chairman from among its members. The Commission designated that 50 percent of its sales revenue be reserved for prize awards and agent bonuses.

A prize award liability is established when the winning ticket number is selected. If no winning ticket is selected, the available jackpot is carried over to the following drawing. The Tri-State Lotto Compact requires that prizes not claimed within one year from the date of the drawing be forfeited. All expired unclaimed prizes are credited to future prize pools. The Commission funds its jackpots through annuity contracts purchased from insurance companies and U.S. Government Treasury Strips.

A proportional share of revenues and expenses are allocated to each State based on ticket sales made by each State. Exceptions are the facility's management fee, which is based on a contracted percentage of operating revenue that varies from State to State, per diem charges, advertising, and certain printing, travel, and miscellaneous costs, which are allocated based on actual charges generated by each state.

The Tri-State Lotto Commission financial report for fiscal year 2012, which may be obtained from the Bureau of Alcoholic Beverages and Lottery Operations, 8 State House Station, Augusta, ME 04333-0008, includes the following selected financial information:

# **Tri-State Lotto Commission** (Expressed in Thousands)

Current Assets	\$ 22,517
Noncurrent Assets	46,265
Total Assets	\$ 68,782
Current Liabilities	\$ 18,711
Long-term Liabilities	36,459
Total Liabilities	55,170
	_
Designated Prize Reserves	4,346
Reserve for Unrealized Gains	9,266
Total Net Assets	13,612
Total Liabilities and Net Assets	\$ 68,782
Total Revenue	\$ 61,355
Total Expenses	41,134
Allocation to Member States	20,221
Change in Unrealized Gain on Investments Held for Resale	1,008
Change in Net Assets	\$ 1,008

#### **Multi-State Lottery Association**

The Maine State Lottery became a member of the Multi-State Lottery Association (MUSL) in July 2004. The MUSL currently has 32 member State lotteries, including the District of Columbia and the United States Virgin Islands. The MUSL is managed by a board of directors, which is comprised of the lottery directors or their designee from each of the party States, and authorized to initiate, promulgate, administer and carry out one or more lottery product offerings that will enhance the participating party lottery's revenue.

Participating lotteries sell Powerball tickets, collect all revenues, and remit prize funds to the MUSL, net of lower tier prize awards. The operating costs of the board are divided equally among all of the participating lotteries. Jackpot prizes payable in installments are satisfied through investments purchased by the MUSL. The MUSL purchases US government obligations which are held in irrevocable trusts established by the MUSL for the benefit of participating State lotteries. Each week the MUSL allocates 50 percent of sales to the prize pool. If no winning ticket is selected, the available jackpot is carried over to the following jackpot drawing.

The Multi-State Lottery Association's financial report for fiscal year 2012, which may be obtained from the Bureau of Alcoholic Beverages and Lottery Operations, 8 State House Station, Augusta, ME 04333-0008, includes the following selected information:

#### **Multi-State Lottery Association**

(Expressed in Thousands)

Cash and Cash Equivalents	\$	106,685
Investments in US Government Securities		142,712
US Government Securities Held for Prize Annuities		300,465
Due from Party Lotteries		32,358
Other Assets		945
Total Assets	\$	583,165
Amount Held for Future Prizes	\$	268,775
Grand Prize Annuities Payable		310,847
Other Liabilities		3,388
		583,010
Net Assets, Unrestricted		155
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Total Liabilities and Net Assets	\$	583,165
Total Revenue	\$	4,783
Total Expenses		4,869
Excess of revenue over expenses		(86)
Net assets, beginning		241
Net assets, ending	\$	155

#### **NOTE 14 - RELATED PARTY TRANSACTIONS**

#### PRIMARY GOVERNMENT

Title 20-A MRSA § 11473 establishes the Maine College Savings Program Fund (the Fund), administered by the Finance Authority of Maine (FAME). The Fund holds all monies associated with the Maine College Savings Program doing business as the NextGen College Investing Plan (NextGen). NextGen is the primary program of the Fund and was established to encourage the investment of funds to be used for qualified higher education expenses at institutions of higher education. The program has been designed to comply with the requirements for treatment as a "Qualified State Tuition Program" under Section 529 of the Internal Revenue Code.

By statute, program assets are held by the Treasurer of the State of Maine. FAME and the Treasurer of the State of Maine have entered into a management agreement for the Treasurer to act as a fiduciary of the Fund. The Treasurer is responsible for investment of the Fund and determining, with the advice of the Advisory Committee on College Savings, the proper allocation of the investments of the Fund. The NextGen had approximately \$6.0 billion in net assets at June 30, 2012, which have been recorded in a Private Purpose Trust Fund on the financial statements of the State. Also see Note 16 for additional information.

The State of Maine entered into memoranda of understanding with the Wells National Estuarine Research Reserve Management Authority, a jointly governed organization, through the Bureau of Public Lands and the Bureau of Parks and Recreation. These agreements outline each entity's responsibilities in relation to the operation of the Reserve and the management of the property included within the boundaries of the Reserve. The Authority's responsibilities are generally to manage the Reserve consistent with the Wells National Estuarine Research Reserve Management Plan dated May 1991.

#### **COMPONENT UNITS**

The State provided appropriations and grant monies to the following discretely presented component units: University of Maine System, \$237.6 million; Maine Community College System, \$65.6 million; Maine Municipal Bond Bank, \$39.1 million; Finance Authority of Maine, \$12.0 million; and Maine State Housing Authority, \$9.9 million.

FAME administers several revolving loan funds on behalf of the State of Maine. FAME recorded these funds, which total \$29.9 million at June 30, 2012, as a liability in Amounts Held Under State Revolving Loan Programs in their fiduciary financial statements. The state reports the asset as a receivable in the Special Revenue Fund. During fiscal year 2012, the State expended \$2.8 million to FAME for State revolving loan funds. The State also transferred \$1 million from its Loan Insurance Reserves to FAME. State statute required FAME to return \$5 million of the Loan Insurance Reserves. As of June 30, 2012, \$3 million was owed to the State.

Title 20-A MRSA Chapter 419-A established the Maine State Grant Program as a fund under the jurisdiction of the Finance Authority of Maine. All grant revenues under this fund must be distributed by FAME to students who meet the eligibility requirements for a grant under this chapter. During fiscal year 2007, the NextGen College Savings grant funds and the Maine State Grant funds were pooled into the new State of Maine Grant. FAME paid approximately \$6.8 million in grants to the University of Maine System (UMS) on behalf of eligible students. The UMS reflected these as grant revenues from the State.

The Maine Turnpike Authority (MTA) pays the State for services rendered by the Maine State Police (MSP). MSP has a separate troop responsible for patrolling the Maine Turnpike. MTA pays all costs associated with that troop. For fiscal 2012, the amount billed totaled \$4.8 million.

#### **NOTE 15 - COMMITMENTS AND CONTINGENCIES**

#### PRIMARY GOVERNMENT

#### LITIGATION

The State of Maine, its units, and its employees are parties to numerous legal proceedings, many of which are the result of normal governmental operations. In the opinion of the Attorney General and other legal counsel representing the State, in all of the cases listed, the State or its agencies or employees have valid defenses. Certain cases have the potential for liability in excess of \$1 million. Even if liability is found, the State should not expect to pay out the full amounts being sought against it in all of the cases. In any given case, however, the State could incur a large judgment.

Temporary Assistance for Needy Families (TANF) Program – DHHS. This matter may result in a reduction of future payments to Maine. This dispute involves whether Maine met its two-parent work participation rate for the federal fiscal year 2007. The U.S. Department of Health and Human Services has assessed a penalty against Maine of just over \$1 million. The federal agency has not required Maine to pay the penalty yet. Maine has submitted a Corrective Action Plan that has resulted in meeting the participation rate by the end of FY 2012, and the federal agency does have the ability to reduce the amount of the 2007 penalty. There is a high probability that Maine can experience this loss, but so far the federal agency has not reduced Maine's payments.

Food Supplement – DHHS. The State received from the federal Food and Nutrition Service a "Bill for Collection" in the amount of \$2.8 million, representing an offset applying three performance bonus awards totaling \$2.1 million to an over-issuance claim of \$4.9 million. The State has administratively appealed this claim and should learn the result of our appeal within 30 days. There is a moderate probability that the State will experience this loss.

In various lawsuits, Plaintiffs seek damages in excess of \$1 million against the State or against State officials, and various notices of claim also specify damages in excess of \$1 million where no lawsuit has been filed. In none of these lawsuits, in the view of the Attorney General, is there any reasonable possibility that the State's liability could reach or exceed \$1 million. Therefore, these suits have not been individually identified.

Numerous workers' compensation claims are now pending against various State agencies. Since most claims involve the possibility for significant long-term damages, and since the test for demonstrating a causal relationship between the employment and the illness or injury is not as rigorous as in ordinary civil cases, these cases involve the possibility of significant liability for the State. Since possible damages include future medical costs and wage replacements for the employee (and in some cases spouse), it is difficult to estimate the total potential liability to the State.

All other legal proceedings are not, in the opinion of management after consultation with the Attorney General, likely to have a material adverse effect on the financial position of the State.

#### FEDERAL GRANTS

The State receives significant financial assistance from the federal government. The receipt of grants is generally dependent upon compliance with terms and conditions of the grant agreements and applicable federal regulations, including the expenditure of resources for allowable purposes. Grants are subject to the Federal Single Audit Act. Disallowances by federal officials as a result of these audits may become liabilities of the State. The amount of expenditures that may be disallowed by the grantor agencies cannot be determined at this time.

#### POLLUTION REMEDIATION

The Department of Environmental Protection (DEP) and Department of Transportation (DOT) have pollution remediation obligations as defined by Governmental Accounting Standards Board (GASB) Statement No. 49. The State's total amount of pollution remediation obligation as of June 30, 2012 is \$21.4 million. Superfund sites account for approximately \$12.2 million. Superfund is the federal government program to clean up hazardous waste sites.

The following are Superfund sites for which the State has recorded a liability for pollution remediation activities:

Eastland Woolen Mill – The State recorded a liability for pollution remediation activities of approximately \$1.7 million. Currently the State shares the costs with Environmental Protection Agency (EPA) in a cost-sharing ratio of 10 percent State, 90 percent EPA. Beginning in September of 2018, the State will assume 100 percent of the operation and maintenance and long-term monitoring costs.

Eastern Surplus – The State recorded a liability for pollution remediation activities of approximately \$5.2 million. Beginning in August of 2012, the State assumed 100 percent of the operation and maintenance and monitoring costs. As of June 30, 2012 the State has received \$2.2 million in recoveries from the Department of Defense. The State expects to recover additional costs of \$3.5 million.

Callahan Mine – The State recorded a liability for pollution remediation activities of approximately \$5.3 million. Currently the State shares the costs with EPA in a cost-sharing ratio of 10 percent State, 90 percent EPA. The State will assume 100 percent of the cost for the operation and maintenance of the site. The State recorded a liability for pollution remediation activities of approximately \$9.2 million (net of unrealized recoveries of \$792 thousand) related to three of five uncontrolled hazardous substance sites. The State expects to recover \$860

thousand in costs. The Uncontrolled Hazardous Substance Sites Program was created in response to the threats and potential threats to human health and the environment posed primarily by abandoned hazardous waste sites. The Uncontrolled Hazardous Substance Sites program is the State's equivalent to the Federal Superfund Program.

The State has the knowledge and expertise to estimate the remediation obligation based on prior experience in identifying and funding similar remediation activities. The standard requires the liability to be measured using the expected cash flow technique. The remediation obligation estimates are subject to change over time. Cost may vary due to price fluctuations, changes in technology, changes in potential responsible parties, results of environmental studies, changes to statues or regulations and other factors that could result in revisions to these estimates. Prospective recoveries from responsible parties may reduce the State's obligation.

#### MUNICIPAL SOLID WASTE LANDFILLS

Dolby Landfills – On September 16, 2011 the State entered into an agreement with Katahdin Paper Company (KPC) to acquire the Dolby Landfills, a solid waste disposal facility, located in the Towns of Millinocket and East Millinocket. The State, as a holder of the permits, is responsible for closure and post closure monitoring and maintenance activities and costs.

The State will recognize a portion of the estimated total current cost of closure and postclosure care as an expense and a liability on the Statement of Activities and Statement of Net Assets, respectively, in each period that the landfill accepts solid waste. The \$7.4 million reported as landfill closure and postclosure care liability at June 30, 2012, represents the cumulative amount reported to date based on the use of 94% of the estimated capacity of the landfill. The State will recognize the remaining estimated cost of closure and postclosure care of \$465 thousand as the remaining estimated capacity is filled. Based on estimated annual disposal volumes of 5,000 cubic yard to 8,000 cubic yards per year, the estimated remaining landfill life would be 38 to 60 years. Actual costs may be higher due to inflation, changes in technology or changes in applicable laws or regulations.

Cost-Sharing Program— Title 38 MRSA §1310-F, establishes within the Department of Environmental Protection (DEP) a cost-sharing program for the closure and remediation of municipal solid waste landfills that pose an actual or potential hazard to the environment and public health. The State's obligation to provide cost sharing to municipalities is subject to the availability of funds approved for that purpose. State expenditures for landfill remediation projects totaled \$100 thousand for fiscal year 2012.

During the 2012 fiscal year, no State general funds or bond funds were expended for municipal solid waste landfill closure projects. After January 1, 2000, the State is no longer liable for the costs relating to the closure of municipal solid waste landfills, except the Commissioner may make grants or payments up to 30 percent, if they are incurred pursuant to an alternative closure schedule approved by DEP prior to January 1, 2000, and if they are specifically identified in a department order or license, schedule of compliance or consent agreement. No reimbursement applications for past closure costs are on file. Recent changes to landfill legislation Title 38 MRSA §1310-F (1-B)(E) do obligate DEP to potential landfill closure expenses at a limited number of municipal landfills until 2015. No reimbursement applications for past closure costs are currently on file. No eligible municipalities have contacted DEP regarding potential closure cost sharing at this time. The DEP estimates that potential obligations related to municipal landfill closures could range from \$1.14 million to \$5.25 million by 2015.

During the 2012 fiscal year, the State expended \$85 thousand of general obligation bond funds and \$15 thousand in solid waste funds were expended for municipal solid waste landfill remediation projects. Remediation funding, subject to the availability of funds, will continue for 90 percent of the cost of remediation for threats posed by a municipal landfill to wells or other structures constructed on or before December 31, 1999. The maximum reimbursement for remediation funding is 50 percent for structures constructed after that date. The DEP recognizes that, in the future, some landfills will require State funds for post closure investigation and remediation activities. The DEP has estimated the amount of these potential future costs could be as much as \$935 thousand,

based on current site knowledge. The increasing frequency of residential development near closed municipal landfills, and the discovery of older abandoned dump sites now occupied by residential homes could add to these future costs. The DEP currently owes \$2.6 million for recent remedial work related to issues involving gas migration from two municipal landfills in the state. The existing municipal landfill bond account has been spent. No bond funds are currently available to cover outstanding obligations. Additional bond funds will be necessary to cover current outstanding obligations as well as potential future remedial actions.

#### SAND AND SALT STORAGE PROGRAM

The State estimates the potential aggregate cost to comply with the environmental requirements associated with the Sand and Salt Storage program to be \$18.6 million. This consists of approximately \$12.6 million for State-owned facilities and approximately \$6 million for the State's share, under a cost sharing arrangement, for municipal facilities.

#### POLLUTION ABATEMENT PROGRAM

Title 38 MRSA § 411 establishes within DEP a cost-sharing program for pollution abatement projects. Subject to funding by the Legislature and the approval of the Commissioner, the State may contribute to the design, engineering and construction of municipal pollution abatement facilities. During the 2012 fiscal year, \$4.12 million of general obligation bond funds were expended for pollution abatement projects. As of June 30, 2012, amounts encumbered for pollution abatement projects totaled \$1.29 million; and general obligation bonds authorized for these projects, but not yet encumbered or expended, totaled \$2.05 million. As of June 30, 2012, DEP estimated the total cost (federal, State, and local) of future projects to be \$1 billion.

#### GROUND WATER OIL CLEAN-UP FUND

The Ground Water Oil Clean-up Fund is established in Title 38 MRSA § 569-A. Fund activities include, but are not limited to, providing insurance to public and private entities for cleanup of oil spills. The program is funded by a per barrel assessment on petroleum products imported into the State. Coverage is up to \$1 million per occurrence for both aboveground and underground storage tanks. Third party injury coverage may not exceed \$200 thousand per claimant.

A report to the legislature dated February 15, 2007, submitted by the Maine Department of Environmental Protection (DEP), identified 359 long-term remediation sites as of January 2007 that are covered by the insurance program. As of August 28, 2007 there were 377 sites on the long-term remediation priority list. Since it is not possible for the DEP to estimate the cost of remediation, the State has not accrued a liability in the financial statements.

#### **CONSTRUCTION COMMITMENTS**

A portion of the payment that is made to municipalities for General Purpose Aid to Local Schools is allocated for debt service. Although the outstanding indebtedness for school construction projects is debt of the municipalities, the State subsidizes 46.60 percent of the annual payments. As of June 30, 2012, outstanding commitments by municipalities for school bond issues that are eligible for State subsidy totaled \$1.1 billion.

At June 30, 2012, the Department of Transportation had contractual commitments of approximately \$147.0 million for construction of various highway projects. The State's share of that amount is expected to be approximately \$31.8 million. Of these amounts, \$8.3 million has already been accrued. Federal and State funds plus bond proceeds are expected to fund these future expenditures.

#### TOBACCO SETTLEMENTS

On November 23, 1998, Maine along with 45 other states and six civil jurisdictions (collectively known under the MSA as the "Settling States"), entered into a Master Settlement Agreement (MSA) with certain Participating Tobacco Manufacturers (PM's). The MSA is a settlement of lawsuits brought by many States against the four largest tobacco companies alleging multiple counts of misconduct and claiming punitive and compensatory damages, including a claim for all the State's Medicaid costs caused by or related to tobacco use. The MSA

includes provisions to annually compensate the State for smoking-related Medicaid costs and to impose marketing and advertising restrictions on PM's to protect public health. In this settlement, the PM's agreed, among other things, to make annual payments to the states and jurisdictions based on their allocable share of the market. In return, the states agreed to relinquish claims to further damages resulting from, among other things, Medicaid costs. Annual payments fluctuate subject to various adjustments and are partially contingent on the passage and enforcement of a State statute imposing economic conditions related to the State's public health claims on the Nonparticipating manufacturers (NPM's) in the form of an annual escrow payment due from each NPM with instate sales. The NPM Adjustment is set forth in the Master Settlement Agreement (MSA). If the PM's claim an NPM Adjustment for a given year and prove that they lost market share to the NPM's and it is determined that the MSA was a significant factor contributing to that lost market share then an NPM Adjustment 'shall apply' unless a Settling State passed a qualifying statute and 'diligently enforced' that statute. In effect this means that the Allocated Payment to a Settling State that diligently enforced will not be reduced, but a Settling State that did not diligently enforce its qualifying statute will be subject to a reduction in its payment due to the NPM Adjustment. NPM Adjustment Due to the provisions of the MSA, a State that is found not to have diligently enforced its qualifying statute may lose up to its entire annual payment amount due to the NPM Adjustment for a given year.

The NPM Adjustment may be claimed each year and has been claimed for each completed calendar year since 2003. Frequently PM's claim entitlement to the NPM Adjustment and either withhold the amount from their annual payments, or place the amount in what is known as a 'disputed payment account'. Each year beginning in 2003 Maine's annual payments have been lower than calculated because many of the PMs have claimed entitlement to the NPM Adjustment and either withheld money or routed it to the disputed payments account. For the year 2003, the Adjustment claimed by the PM's, and calculated as set forth in the MSA, was approximately 18 percent of the total amount paid by the PM's and distributed among the Settling States. However, the total amount related to the NPM Adjustment to which the PMs are entitled is dependent on the number of non-diligent states.

In addition, in the MSA, the PM's agreed to pay \$8.6 billion in Strategic Contribution Payments (SCP) to certain states and jurisdictions as compensation for their contribution to the overall settlement. Maine's share of this total amount is approximately \$114 million. Maine will receive this amount through ten annual SCP payments starting in 2008. In April 2012, Maine received a total of \$51 million including both the annual payment amount and the strategic contribution amount.

#### **ESCHEAT PROPERTY**

The State Abandoned Property Statute requires the deposit of certain defined and unclaimed assets into a state-managed Abandoned Property Fund (Private Purpose Trust Fund). The State Statute provides that whenever the cash balance of the fund exceeds \$500 thousand at fiscal year-end, the excess must be remitted to the General Fund where it is reported as operating transfers from other funds. At June 30, 2012, the Fund included \$3.9 million of securities not yet liquidated that were not subject to transfer to the General Fund. Net collections from inception (1979) to June 30, 2012 of approximately \$178.4 million represent a contingent liability to the State since claims for refund may be filed by the owners of such property.

A liability representing the probable amount of escheat property that will be reclaimed and paid to claimants and other third parties is reported in the Fund. To the extent that the assets in the Fund are less than the claimant liability, a receivable (due from other funds) is reported in that Fund and an equal liability (due to other funds) is reported in the General Fund. At June 30, 2012, the amount reported in the Fund for claimant liability is \$34.6 million. The General Fund shows a \$30.2 million payable to the Escheat Fund.

#### **CONSTITUTIONAL OBLIGATIONS**

Article 9, § 14-A, C, and D of the Maine State Constitution provides that the State may insure the payment of mortgage loans for industrial, manufacturing, fishing, agricultural and recreational enterprises; mortgage loans for the acquisition, construction, repair and remodeling of houses owned or to be owned by members of two tribes on several Indian reservations; and mortgage loans to resident Maine veterans of the Armed Forces of the United States, including loans to a business organization owned in whole or in part by resident Maine veterans. The

aggregate of these obligations, at any one time, may not exceed \$90 million, \$1 million, and \$4 million, respectively. At June 30, 2012, loans outstanding pursuant to these authorizations are \$60.9 million, less than \$1 million, and less than \$1 million, respectively. The State has not paid, nor does it expect to pay, any amounts as a result of these authorizations as of June 30, 2012.

Article 8, § 2, of the Maine State Constitution provides that the State may secure funds, through the issuance of bonds authorized by the Governor, for loans to Maine students attending institutions of higher education. The amount of bonds issued and outstanding shall not at any one time exceed \$4 million in the aggregate. At June 30, 2012, no bonds were outstanding. The State has not paid, nor does it expect to pay, any amount as a result of this authorization as of June 30, 2012.

#### MORAL OBLIGATIONS

The State of Maine, through statute, enables certain Authorities to establish capital reserve funds. These funds may be used to secure a variety of financial undertakings including the issuance of bonds. The minimum amount of the capital reserve fund may be determined by statute or set by the Authority. The statutes may also limit the amount of debt that may be secured by the capital reserve funds, and allow the Authority to issue debt that is not secured by these funds.

On or before December first of each year, the Authority is required to certify to the Governor the amount, if any, necessary to restore any capital reserve fund to its required minimum. If there is a shortfall, the Governor is required to pay first from the "Contingent Account" the amounts necessary for restoration. The Governor shall certify any remaining unpaid amounts to the Legislature, which is then required to appropriate and pay the remaining amounts to the Authority during the then-current State fiscal year.

These moral obligations are not considered to be "full faith and credit" obligations of the State, and voter approval of the underlying bonds is not required. No capital reserve fund restorations have been made in the current or previous years.

The following summarizes information regarding outstanding moral obligations:

# **Moral Obligation Bonds** (Expressed in Thousands)

	Bonds	Required Debt	Obligation Debt	
<u>Issuer</u>	<b>Outstanding</b>	Reserve	<u>Limit</u>	<b>Legal Citation</b>
Maine Health and Higher Educational				
Facilities Authority - debt	\$ 1,263,465	\$ 105,711	no limit	22 MRSA § 2075
conduit debt	483,872		no limit	22 MRSA § 2075
Finance Authority of Maine	35,026	-	\$ 642,000	10 MRSA §1032, 1053
	-	-	50,000	20-A MRSA §11449
	-	-	50,000	38 MRSA §2221
Loring Development Authority *	-	-	100,000	5 MRSA §13080-N
Maine Municipal Bond Bank	1,201,387	142,437	no limit	30-A MRSA §6006
Maine Educational Loan Authority *	161,790	16,042	225,000	20-A MRSA §11424
Maine State Housing Authority	1,467,390	90,087	2,150,000	30-A MRSA §4906
University of Maine System	189,135	2,870	220,000	20-A MRSA §10952
Total	\$ 4,802,065	\$ 357,147		

<sup>\*</sup> Reported in combining non-major component unit financial statements.

#### **CONSTRUCTION CONTRACTS**

At June 30, 2012, UMS had outstanding commitments on uncompleted construction contracts that totaled \$14.6 million.

#### MORTGAGE COMMITMENTS

Mortgage commitments are agreements to lend provided there is no violation of any term or condition of the agreement. Generally, once exercised, the loans made under the terms of such commitments are secured by a lien on the related property and other collateral as deemed necessary. At December 31, 2011 Maine State Housing Authority (MSHA) had outstanding commitments to originate multi-family loans of approximately \$52.2 million.

MSHA, under its single-family program, enters into purchase agreements to lenders to purchase mortgage loans. At December 31, 2011, single-family loans being processed by lenders totaled \$7.4 million.

#### **INSURED LOAN COMMITMENTS**

The Finance Authority of Maine (FAME) insures loans made by financial institutions to qualifying businesses under various insurance programs. FAME is contingently liable for the insured portion of payments due on these loans. At June 30, 2012, FAME had insurance outstanding for commercial loans under the Loan Insurance Program totaling approximately \$83.4 million. At June 30, 2012, FAME was insuring loans with an aggregate outstanding principle balance approximating \$4.9 million which were 90 or more days delinquent. The aggregate insured balance of these loans was approximately \$2.6 million at June 30, 2012. In addition, FAME has entered into commitments to insure loans at some future date. At June 30, 2012, these commitments under the Loan Insurance Program were approximately \$13.0 million.

#### **NOTE 16 - SUBSEQUENT EVENTS**

#### **COMPONENT UNITS**

In January 2012, MHSA was awarded \$.5 million as part of a settlement in connection with an investigation by the United States Securities and Exchange Commission (SEC) into the bidding practices involving investment bond proceeds by a banking and financial services company. Proceeds from this settlement are to be distributed within 60 days of the final order. MSHA received \$1.4 million in 2011 as part of a similar SEC investigation and settlement with a different banking and financial services company.

On March 1, 2012 MSHA communicated to the Trustee its intention to redeem on April 10, 2012 at par \$44.0 million of bonds in the General Mortgage Purchase Bond Resolution.

Until June 30, 2012, the NextGen College Investing Plan is reported as a private purpose trust for the State. Pursuant to a change in Maine law which became effective September 28, 2011, beginning July 1, 2012, the fund will be held by FAME, which shall invest it under the direction of and with the advice of the Advisory Committee on College Savings. Once the law becomes effective, FAME will report the \$6.0 billion in assets in a private purpose trust fund.



# REQUIRED SUPPLEMENTARY INFORMATION

#### Required Supplementary Information - Budgetary Reporting

# STATE OF MAINE BUDGETARY COMPARISON SCHEDULE

MAJOR GOVERNMENTAL FUNDS

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

		Gene	ral Fund			Highway Fund			
	Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget	
Revenues									
Taxes	\$ 2,829,762	\$ 2,865,232	\$ 2,900,672	\$ 35,440	\$ 220,061	\$ 218,089	\$ 219,474	\$ 1,385	
Assessments and Other	102,673	101,488	102,887	1,399	87,823	88,027	88,957	930	
Federal Grants	3,351	3,337	3,377	40	-	-	-		
Service Charges Income from Investments	49,680 258	51,537 107	49,008 403	(2,529) 296	6,162	4,301 122	6,126 141	1,825	
Miscellaneous Revenue	258 41,969	47,726	15,203	(32,523)	32 192	122	693	19 562	
Total Revenues	3.027.693	3.069.427	3,071,550	2.123	314,270	310.670	315.391	4,721	
Total Revenues	3,027,093	3,009,427	3,071,550	2,123	314,270	310,070	315,391	4,721	
Expenditures									
Governmental Support and Operations	266,302	264.583	259,280	5.303	36.430	36,851	33,545	3,306	
Economic Development & Workforce Training	34,722	34,666	33,529	1,137	-	-	-	-	
Education	1,379,042	1,385,470	1,365,933	19,537	-	-	-	-	
Health and Human Services	1,030,347	1,130,724	1,103,849	26,875	-	-	-	-	
Business Licensing & Regulation	-	-	-	-	-	-	-	-	
Natural Resources Development & Protection	68,727	68,528	65,763	2,765	33	33	33	-	
Justice and Protection	276,970	280,632	261,702	18,930	31,106	30,845	28,634	2,211	
Arts, Heritage & Cultural Enrichment	7,457	7,463	7,068	395	-	-	-	-	
Transportation Safety & Development					253,379	300,621	274,829	25,792	
Total Expenditures	3,063,567	3,172,066	3,097,124	74,942	320,948	368,350	337,041	31,309	
Revenues Over (Under) Expenditures	(35,874)	(102,639)	(25,574)	77,065	(6,678)	(57,680)	(21,650)	36,030	
Other Financing Sources (Uses) Operating Transfers Net Proceeds from Pledged Future Revenues	(82,189)	(79,407)	49,044	128,451	(3,204)	(998)	19,374	20,372	
Net Other Financing Sources (Uses)	(82,189)	(79,407)	49,044	128,451	(3,204)	(998)	19,374	20,372	
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	\$ (118,063)	\$ (182,046)	\$ 23,470	\$ 205,516	\$ (9,882)	\$ (58,678)	\$ (2,276)	\$ 56,402	
Fund Balances at Beginning of Year			196,146				63,377		
Fund Balances at End of Year			\$ 219,616				\$ 61,101		

	Federa	l Funds		Other Special Revenue Fund						
Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget			
\$ - 4 2,704,172 504	\$ - 4 3,371,127 462	\$ - 1 2,702,662 451	\$ - (3) (668,465) (11)	\$ 269,345 163,842 17,620 210,494	\$ 266,245 166,651 25,286 211,040	\$ 258,819 137,546 10,789 188,256	\$ (7,426) (29,105) (14,497) (22,784)			
2,704,680	3,371,593	18 883 2,704,015	18 883 (667,578)	1,461 144,419 807,181	1,460 164,735 835,417	324 135,210 730,944	(1,136) (29,525) (104,473)			
10,335 123,590 251,711 1,955,928 1,202 60,923 122,012 4,106 188,544 2,718,351	25,428 270,180 320,053 2,265,383 1,399 70,075 134,408 4,342 266,487 3,357,755	13,258 219,550 221,739 1,891,851 441 47,667 47,869 3,585 213,675 2,659,625	12,170 50,630 98,314 373,532 958 22,418 86,539 757 52,812 698,130	130,548 77,341 17,742 508,669 74,184 125,104 38,407 1,768 82,502 1,056,265	143,729 82,152 17,941 560,274 73,496 133,864 44,946 1,756 119,096 1,177,254	132,305 68,995 11,864 423,638 63,526 83,371 35,133 881 86,918 906,631	11,424 13,157 6,077 136,636 9,970 50,493 9,813 875 32,178 270,623			
(42,711)	(49,129)	(28,374)	20,755	183,163 69,198	212,732 103,198	28,723 78,148	(184,009) (25,050)			
(42,711)	(49,129)	(28,374)	20,755	252,361	315,930	106,871	(209,059)			
\$ (56,382)	\$ (35,291)	\$ 16,016 (9,614) \$ 6,402	\$ 51,307	\$ 3,277	\$ (25,907)	\$ (68,816) 220,454 \$ 151,638	\$ (42,909)			



### **Required Supplementary Information - Budgetary Reporting**

# STATE OF MAINE BUDGETARY COMPARISON SCHEDULE BUDGET TO GAAP RECONCILIATION

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

	Ger	neral Fund	High	nway Fund	Fed	eral Funds	Special enue Fund
Fund Balances - Non-GAAP Budgetary Basis	\$	219,616	\$	61,101	\$	6,402	\$ 151,638
Basis Differences							
Revenue Accruals/Adjustments:							
Taxes Receivable		240,065		5,917		-	9,825
Intergovernmental Receivables		-		-		530,316	-
Other Receivables		35,272		3,575		72,270	64,450
Inventories		1,411		-		483	-
Due from Component Units		3,000				-	45,547
Due from Other Funds		14,861		9,074		4,315	239,330
Other Assets		1,552		45		319	657
Deferred Revenues		(235,827)		(8,623)		(2,214)	 (25,960)
Total Revenue Accruals/Adjustments		60,334		9,988		605,489	 333,849
Expenditure Accruals/Adjustments:							
Accounts Payable		(296,601)		(25,120)		(502,735)	(25,100)
Due to Component Units		(1,409)		1		(4,749)	(2,134)
Accrued Liabilities		(16,746)		(6,673)		(6,315)	(8,050)
Taxes Payable		(167,252)		(8)		-	-
Intergovernmental Payables		(3,792)		-		(70,539)	-
Due to Other Funds		(144,085)		(3,180)		(12,425)	(6,953)
Total Expenditure Accruals/Adjustments		(629,885)		(34,980)		(596,763)	(42,237)
Fund Balances - GAAP Basis	\$	(349,935)	\$	36,109	\$	15,128	\$ 443,250

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY REPORTING

#### Statutory/Budgetary Presentation

In accordance with statute, the Governor presents a biennial budget for the General Fund and special revenue funds to the Legislature for enactment or revision. Effective November 27, 1995, a State Constitutional Amendment provided the Governor a "line item" veto of dollar amounts, allowing a dollar substitution for those amounts disapproved, as long as an appropriation or allocation is not increased (or a deappropriation or deallocation decreased) either in the specified line or in any other line in the legislative document. Another Constitutional Amendment requires the State to fund at least 90 percent of the annual cost of future mandates imposed on local governments; any exception requires a two-thirds vote of the elected members of the House and Senate.

Once passed and signed, the budget becomes the financial plan for the next biennium. It includes proposed expenditures for all departments and agencies, interest and debt redemption charges, and expenditures for capital projects to be undertaken and executed during each fiscal year. The budget also includes anticipated revenues and any other means of financing expenditures. The State Budget Officer is required to use the revenue projections of the Revenue Forecasting Committee in preparing the General Fund and Highway Fund budgets.

Exceptional circumstances do not apply to new programs or program expansions that go beyond existing program criteria and operation.

Detailed budgetary control is maintained at the program and line category level at which appropriations and allocations are approved by the Legislature, principally through a quarterly allotment system. The State Budget Officer and the Governor must approve budget revisions during the year, reflecting program changes or intradepartmental administrative transfers. Except in specific instances, only the Legislature may transfer appropriations between departments. Increases in appropriation, allocation, or funding for new programs are presented to the Legislature as a supplemental budget or separate pieces of legislation. For the year ended June 30, 2012, the legislature increased appropriations to the General Fund by \$86.6 million.

Governmental funds use encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded to reserve a portion of the applicable appropriation or allocation. Unencumbered appropriations in the General Fund and Highway Fund lapse at June 30 unless, by law, they are carried forward to a subsequent year. In the State's accounting system, amounts carried forward are shown as reservations of fund balance. For financial statement purposes unless amounts would create deficits, encumbrances outstanding at June 30 are shown as restrictions, commitments or assignments of fund balance.

The State's budget is prepared primarily on a cash basis. Sales, income, corporate and fuel taxes include a modified accrual basis adjustment to recognize revenues that are expected to be collected within 60 days of the end of the fiscal year.

The Budgetary Comparison Schedule is presented as Required Supplementary Information (RSI) in this report. Actual amounts in this schedule are presented on a budgetary basis. Because this basis differs from accounting principles generally accepted in the United States of America (GAAP), a reconciliation between the budgetary and GAAP basis is presented in the RSI.

The various funds and programs within funds utilize a number of different budgetary control processes. Annual legislative appropriations and revenue estimates are provided for most "operating" funds.

The original executive budget and original legislative appropriations provide general purpose (unrestricted) revenue estimates in order to demonstrate compliance with constitutional provisions. Revenues restricted by law or outside grantors to a specific program are estimated at a level of detail consistent with controlling related expenditure accounts.

For programs financed from restricted revenues, spending authorization is generally contingent upon recognition of the related revenue. Reductions of spending authority occur if revenues fall short of estimates. If revenues exceed the estimate, supplemental appropriations are required before the additional resources can be spent.

The budgetary comparison schedule presented for the General Fund, the Highway Fund, the Federal Fund, and the Other Special Revenue Fund presents the original and final appropriated budgets for fiscal year 2012-2013, as well as the actual resource inflows, outflows and fund balances stated on the budgetary basis.

The original budget and related estimated revenues represent the spending authority enacted into law by the appropriation bills as of June 20, 2011, and includes encumbrances carried forward from the prior year.

Generally accepted accounting principles (GAAP) require that the final legal budget be reflected in the "final budget" column. Therefore updated revenue estimates available for appropriations as of June 30, 2012 rather than the amounts shown in the original budget, are reported.

The final appropriations budget represents original and supplemental appropriations, carry-forwards, approved transfers, and executive order reductions. Expenditures, transfers out, other financing uses, and encumbrances are combined and classified by policy area rather than being reported by character and function as shown in the GAAP statements. This policy area classification is used to better reflect organizational responsibility and to be more consistent with the budget process.

#### **Compliance at the Legal Level of Budgetary Control**

The Budgetary Comparison Schedules by Agency depict budgeted to actual expenditures at the Department level, which is the legal level of budgetary control for all governmental funds. The schedules provide further detail at the agency level within departments for transparency.

#### Required Supplementary Information – State Retirement Plan

#### **Schedule of Funding Progress**

(Expressed in Thousands)

Actuarial Valuation June 30,	(a)  Actuarial Value of  Assets	(b) Actuarial Accrued Liability (AAL) – Entry Age	(b-a) Unfunded AAL (UAAL)	(a/b) Funded Ratio	(c) Annual Covered Payroll	(b-a)/c) UAAL (as a percentage of covered payroll)
2012	8,939,788	11,605,891	2,666,103	77.0%	1,727,667	154.3%
2011	8,795,250	11,335,259	2,540,009	77.6%	1,652,576	153.7%
2010	8,369,772	12,676,367	4,306,595	66.0%	1,681,593	256.1%
2009	8,383,148	12,377,262	3,994,114	67.7%	1,678,931	237.9%
2008	8,691,076	11,721,272	3,030,196	74.1%	1,628,421	186.1%
2007	8,302,467	11,209,708	2,907,241	74.1%	1,595,200	182.2%
2006	7,556,515	10,598,346	3,041,831	71.3%	1,546,316	196.7%

Major changes in actuarial assumptions include the following:

Valuation date June 30, 2012		June 30, 2011	June 30, 2010	June 30, 2008
Former actuarial assumptions:				
Retirement assumption	Lowered to reflect the closing of the retirement window for early retiree health coverage			
Version of actuarial cost method	New entrant		No changes	
Investment rate of return		7.25%	were made	7.75%
Projected salary increases		3.50%	to 2008	4.75% - 10.00%
Includes inflation at		3.50%	plan	4.50%
Cost of living adjustments		2.25%	assumptions	3.75%

The June 30, 2011 valuation included changes to the plan and actuarial assumptions. For members with fewer than 5 years of creditable service on July 1, 2011, the normal retirement age increased to 65. Projected salary increases include a 3.5% across the board increase at each year of service. The first 2 fiscal years assume a flat 1.5% pay increase across the board. The cap on annual cost of living adjustments was lowered from 4% per year to 3% per year on the first \$20,000 of annual benefit (indexed). No COLA will be made until September 2014.

The Maine Public Retirement System (the System), which is a component unit of the State, is the administrator of an agent, multiple-employer, defined benefit public employee retirement system. The June 30, 2012 report may be obtained from the Maine Public Employees Retirement System, 46 State House Station, Augusta, ME 04333.

The System amortizes the unfunded liability of the State and Teacher plan over a closed period that cannot be longer than 31 years from July 1, 1997 but may be, and at certain times has been, shorter than that period. In 2000, the amortization period was reduced to a 19-year period from June 30, 2000. In 2004, the Legislature relengthened the period to 25 years, the full extent of the then-remaining Constitutional years for the 2004-2005 biennium, and reshortened the period effective July 1, 2005 to the 13 years that will then remain in the earlier shortened period. In 2005, the State repealed the "sunset" provision, with the result that the period for reduction of these unfunded actuarial liabilities continues to the full extent permitted by the State constitution, or June 30, 2028. The contribution rate in

effect for 2012 was determined by the 2010 valuation, and reflects the relengthened amortization period. The unfunded actuarial accrual liability of the judicial plan is amortized over a period of which 5 years remained at June 30, 2012.

Note: Unless plan changes occur, actuarial valuations are performed biennially on even years. Rollforward valuations occur on odd numbered years. The latest actuarial valuation occurred June 30, 2012.

#### Required Supplementary Information – Other Post-employment Benefit Plans

#### **Schedules of Funding Progress**

#### **Healthcare Plans**

		(a)	<b>(b)</b>	(b-a)	(a/b)	(c)	(b-a)/c)
Plan	Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded AAL (UAAL)	Funded Ratio	Annual Covered Payroll	UAAL (as a percentage of covered payroll)
		126	1.016	1 100	10.2207	502	225.060/
	June 30, 2012	136	1,316	1,180	10.33%	502	235.06%
State Employees	June 30, 2011	112	1,544	1,432	7.25%	567	252.56%
(in millions)	June 30, 2010	103	1,450	1,347	7.10%	549	245.36%
Teachers	June 30, 2012	0	665	665	0.00%	1,156	57.53%
(in millions)	June 30, 2011	0	801	801	0.00%	1,098	72.95%
,	June 30, 2010	0	994	994	0.00%	1,064	93.42%
	June 30, 2011	0	21,921	21,921	0.00%	42,242	51.89%
First Responders	June 30, 2010	0	19,158	19,158	0.00%	53,821	35.60%
(in thousands)	June 30, 2009	0	20,063	20,063	0.00%	51,876	38.67%

#### **Group Life Insurance Plans**

		(Exp	ressed in Tho	ousands)			
		(a)	<b>(b)</b>	( <b>b-a</b> )	(a/b)	(c)	(b-a)/c)
Plan	Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Annual Covered Payroll	UAAL (as a percentage of covered payroll)
State Employees	June 30, 2012 June 30, 2011 June 30, 2010	24,700 24,400 19,700	80,900 78,700 71,500	54,300	30.53% 31.00% 27.55%	553,500 623,600 615,600	8.71%
Teachers	June 30, 2012 June 30, 2011 June 30, 2010	30,100 27,800 21,400	71,000 67,600 60,400	39,800	42.39% 41.12% 35.43%	630,800 659,100 650,600	6.04%

#### **Required Supplementary Information – Other Post-employment Benefit Plans (continued)**

# **Schedule of Employer Contributions** (Expressed in Thousands)

		Employer Contributions							
	Sta	State First							
	Emple	oyees		Teac	hers		Responders		
Fiscal Year Ended June 30,	Annual Required Contribution	Percentage Contributed		Annual Required Contribution	Percentage Contributed		Annual Required Contribution	Percentage Contributed	
Healthcare - 2012	\$126,000	57.94%		\$55,000	40.00%		\$1,350	32.15%	
Healthcare - 2011	120,000	70.84%		61,000	29.51%		916	57.10%	
Healthcare - 2010	90,000	61.12%		58,000	32.76%		1,105	33.31%	
Group Life - 2012	3,250	144.13%		2,959	100.00%		N/A	N/A	
Group Life - 2011	4,268	89.20%		2,532	100.00%		N/A	N/A	
Group Life - 2010	4,383	89.98%		2,417	100.00%		N/A	N/A	

#### Required Supplementary Information – Information about Infrastructure Assets Reported Using the Modified Approach

As allowed by GASB Statement No. 34, the State has adopted an alternative process for recording depreciation expense on selected infrastructure assets. Under this process, the State does not record depreciation expense nor are amounts capitalized in connection with improvements to these assets, unless the improvements expand the capacity or efficiency of an asset. Assets accounted for under the modified approach include 8,828 highway miles or 17,993 lane miles of roads and 2,963 bridges having a total deck area of 11.8 million square feet that the State is responsible to maintain.

In order to utilize the modified approach, the State is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the State.
- Document that the assets are being preserved at, or above, the established condition level.

Roads and bridges maintained by the Department of Transportation are accounted for using the modified approach.

#### **Highways**

#### **Measurement Scale for Highways**

The Maine Department of Transportation (MDOT) uses six indicators to determine the condition of highway adequacy. The six indicators and their relative point weighting are listed in the table below.

	Point Rating	
Data Element	(%)	Description
Pavement Condition	45	PCR is defined as the composite condition of the pavement on a roadway
Rating (PCR)		only, and is compiled from the severity and extent of pavement distresses
		such as cracking, rutting and patching. It is the key indicator used to
		determine the optimum time to treat a particular section of road. Points
		decrease as PCR decreases.
Safety	20	Statewide crash rates are used to allocate points. Locations with high rates
		get fewer points.
Backlog (Built v	15	A "Built" road is one that has been constructed to a modern standard,
Unbuilt roadway)		usually post 1950. This includes adequate drainage, base, and pavement to
		carry the traffic load, and adequate sight distance and width to meet current
		safety standards. "Unbuilt" (backlog) is defined as a roadway section that
		has not been built to modern standards. Yes or No (15 or 0).
Annual Average Daily	10	This ratio measures how intensely a highway is utilized. As a highway
Traffic divided by the		facility's AADT/C ratio increases, the average speed of vehicles on that
hourly highway		facility tends to decrease. This decrease in average speed is evidence of
capacity (AADT/C)		reduced mobility. As congestion increases, points decrease (0-10).
Posted Speed	5	Lower speeds equal fewer points.
Paved Shoulder	5	In general, roadways with paved shoulders perform at a higher level and
		last longer than those without shoulders or with only gravel shoulders. Yes
		or No (5 or 0).
	100	

#### **Bridges**

MDOT uses four separate factors to obtain a numerical value used to indicate the ability of bridges to remain in service at the current level of usage. The numeric value is a percentage ranging from 0% to represent an entirely insufficient or deficient bridge, and 100% to represent an entirely sufficient bridge. The four indicators and their relative point weighting are listed in the table below. The composite numeric value is based on the sufficiency rating formula in the Recording and Coding Guide for Structure Inventory and Appraisal of the Nation's Bridges.

	Point Rating	
Data Element	(%)	Description
Structural Adequacy and	55	This category considers inventory rating, superstructure, substructure and
Safety		culverts.
Serviceability and	30	Serviceability and functional obsolescence that addresses the number of
Functional Obsolescence		lanes, average daily traffic, roadway width, bridge width, deck condition,
		under clearances, waterway adequacy, alignment, and defense highway
		designation.
Essentiality for Public Use	15	This considers detour length, average daily traffic, and defense highway
		designation.
Special Reductions	(13)	The sufficiency rating also includes consideration of special reductions for
		detour length, safety features, and type of structure.

#### **Assessed Conditions**

The following table shows adequacy ratings for maintenance levels from Excellent to Poor.

Adequacy Rating	Total
Excellent	80-100
Good	70-80
Fair	60-70
Poor	0-60

MDOT intends to maintain highways and bridges at an adequacy rating of 60 or higher. The following table shows adequacy ratings achieved by MDOT.

Fiscal Year	Highways	Bridges
2012	75.4	79.0
2011	74.8	78.0
2010	76.2	79.0

#### **Comparison of Estimated-to-Actual Preservation Costs**

The following table presents the State's preservation costs for the past five fiscal years. It also shows the estimate of spending necessary to preserve and maintain the roads and bridges at, or above, a sufficiency rating of 60 for both highways and bridges (in millions).

Actual Preservation Costs (Amounts in millions)						
Highways	2012 \$ 91.5	2011 \$ 101.4	2010 \$ 68.6	2009 \$ 74.5	2008 \$ 80.0	
Bridges	13.2	9.3	9.2	1.6	1.6	
Total	\$ 104.7	\$ 110.7	\$ 77.8	\$ 76.1	\$ 81.6	
Estimated Preservation Costs (Amounts in millions)						
Highways	2012 \$ 155.0	2011 \$ 86.1	2010 \$ 48.5	2009 \$ 55.8	2008 \$ 97.7	
Bridges	30.0	7.9	6.5	1.2	2.0	
Total	\$ 185.0	\$ 94.0	\$ 55.0	\$ 57.0	\$ 99.7	

#### **Transportation Bonds**

Transportation bonds, approved by referendum, are issued to fund improvements to highways and bridges. Of the amount authorized by Chapter 645, PL 2009, \$13.7 million in General fund bonds was spent during FY2012.



# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

# STATE OF MAINE COMBINING BALANCE SHEET

#### NON-MAJOR GOVERNMENTAL FUNDS - BY FUND TYPE

June 30, 2012 (Expressed in Thousands)

Assets		Special Revenue		Capital Projects		Permanent Funds		Totals Other Governmental Funds	
Equity in Treasurer's Cash Pool	\$	119	\$	_	\$	1,900	\$	2,019	
Cash and Short-Term Investments	φ	2,190	φ	-	φ	1,900	Ψ	2,019	
Investments		58,853		_		14,428		73,281	
Restricted Assets:		ŕ				•		,	
Restricted Equity in Treasurer's Cash Pool		-		29,014		-		29,014	
Other Receivable		39				_		39	
Due from Other Funds		214		-		-		214	
Due from Component Units		-		116		-		116	
Other Assets		30		13		-		43	
Total Assets	\$	61,445	\$	29,143	\$	16,328	\$	106,916	
Liabilities and Fund Balances									
Liabilities:									
Accounts Payable	\$	3,016	\$	801	\$	-	\$	3,817	
Accrued Payroll		979		-		-		979	
Due to Other Funds		-		19		-		19	
Due to Component Units		350		1,585		-		1,585 350	
Compensated Absences Deferred Revenue		350 4		3		-		350 7	
Other Accrued Liabilities		319		-		<del>-</del>		319	
Total Liabilities		4,668		2,408		<u>-</u>		7,076	
Fund Balances:	·					<u> </u>		_	
Non-spendable Legal or Contractual		_		_		16,328		16.328	
Non-spendable in Form		30		_				30	
Restricted		59,047		26,735		_		85,782	
Unassigned		(2,300)		-		<u>-</u>		(2,300)	
Total Fund Balances		56,777		26,735		16,328		99,840	
Total Liabilities and Fund Balances	\$	61,445	\$	29,143	\$	16,328	\$	106,916	

## STATE OF MAINE COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NON-MAJOR GOVERNMENTAL FUNDS - BY FUND TYPE

	pecial evenue	Capital rojects	rmanent Funds	Gov	Totals Other ernmental Funds
Revenues:					
Charges for Services	\$ 1,388	\$ -	\$ -	\$	1,388
Investment Income (Loss)	(2,083)	-	1,387		(696)
Miscellaneous Revenue	252	90	-		342
Total Revenues	(443)	90	1,387		1,034
Expenditures:					
Governmental Support & Operations	124	-	-		124
Economic Development & Workforce Training	-	17,206	-		17,206
Education	32,347	9,084	-		41,431
Health and Human Services	=	265	=		265
Natural Resources Development & Protection	-	4,931	-		4,931
Arts, Heritage, and Cultural Enrichment	-	83	-		83
Transportation, Safety & Development	-	1,786	-		1,786
Debt Service:					
Principal Payments	21	=	=		21
Capital Outlay	 165	 25,564	 		25,729
Total Expenditures	 32,657	 58,919	 <u>-</u>		91,576
Revenue over (under) Expenditures	 (33,100)	 (58,829)	 1,387		(90,542)
Other Financing Sources (Uses):					
Transfers from Other Funds	34,449	-	-		34,449
Transfers to Other Funds	(3,972)	(750)	(20)		(4,742)
Other	54	-	-		54
Bonds Issued	-	49,265	-		49,265
Premium on Bonds Issued	-	6,507	-		6,507
Net Other Finance Sources (Uses)	30,531	 55,022	 (20)		85,533
Net Change in Fund Balances	 (2,569)	 (3,807)	 1,367		(5,009)
Fund Balances at Beginning of Year (as restated)	 59,346	 30,542	 14,961		104,849
Fund Balances at End of Year	\$ 56,777	\$ 26,735	\$ 16,328	\$	99,840



# OTHER GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

<u>Child Development Services System</u> – This Fund, a blended component unit, maintains a coordinated service delivery system for the provision of Childfind activities, early intervention services, and free, appropriate public education services for eligible children with disabilities.

<u>Baxter Park Fund</u> – This fund accounts for a gift to the State of Maine by former Governor Baxter, which allows for the principal and interest to be used to purchase public reserved lands. Interest income may also be used for operations of the Baxter State Park.

<u>Revenue on Permanent Funds Fund</u> – This fund accounts for expendable earnings on permanent fund balances.

#### **Capital Projects Funds**

<u>General Bond Fund</u> – This fund accounts for the acquisition or construction of major capital facilities, other than highways and bridges that are financed primarily from proceeds of general obligation bonds.

The State also includes proceeds from bond issues for purposes other than construction of major capital facilities in this fund.

#### **Permanent Funds**

<u>Baxter Park Trust Fund</u> – This fund accounts for a gift to the State of Maine by former Governor Baxter, calling for principal to be maintained intact and income to be used for park operations.

<u>Other Trust Funds</u> – These funds are comprised of numerous small Permanent Funds, the income from which may be used for specified purposes.

# STATE OF MAINE COMBINING BALANCE SHEET NON-MAJOR SPECIAL REVENUE FUNDS

	Child Development Services	Baxter Park	Revenue on Permanent Funds	Totals Special Revenue Funds
Assets				
Equity in Treasurer's Cash Pool Cash and Short-Term Investments	\$ - 2,190	\$ -	\$ 119	\$ 119 2,190
Investments	2,190	- 58,814	39	58,853
Other Receivable	39	50,014	-	39
Due from Other Funds	214	_	_	214
Other Assets	30			30
Total Assets	2,473	58,814	158	61,445
Liabilities and Fund Balances				
Liabilities:				
Accounts Payable	3,016	-	-	3,016
Accrued Payroll	979	-	-	979
Compensated Absences	350	-	-	350
Deferred Revenue	4	-	-	4
Other Accrued Liabilities	319			319
Total Liabilities	4,668	<del>-</del>	<del></del>	4,668
Fund Balances:				
Non-spendable in Form	30	-	-	30
Restricted	75	58,814	158	59,047
Unassigned	(2,300)	<u>-</u>		(2,300)
Total Fund Balances	(2,195)	58,814	158	56,777
Total Liabilities and Fund Balances	\$ 2,473	\$ 58,814	\$ 158	\$ 61,445

## STATE OF MAINE COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### **NON-MAJOR SPECIAL REVENUE FUNDS**

	Child Development Services	Baxter Park	Revenue on Permanent Funds	Totals Special Revenue Funds
Revenues:				
Charges for Services	\$ 1,388	\$ -	\$ -	\$ 1,388
Investment Income (Loss)	2	(2,249)	164	(2,083)
Miscellaneous Revenue	252			252
Total Revenues	1,642	(2,249)	164	(443)
Expenditures Current:				
General Government	-	-	124	124
Education	32,347	-	-	32,347
Debt Service:				
Principal Payments	21	-	-	21
Capital Outlay	165	-	-	165
Total Expenditures	32,533		124	32,657
Revenue over (under) Expenditures	(30,891)	(2,249)	40	(33,100)
Other Financing Sources (Uses):				
Transfer from Other Funds	32,927	-	1,522	34,449
Transfer to Other Funds	-	(2,193)	(1,779)	(3,972)
COP's and Other	54			54
Net Other Finance Sources (Uses)	32,981	(2,193)	(257)	30,531
Net Change in Fund Balances	2,090	(4,442)	(217)	(2,569)
Fund Balances at Beginning of Year (as restated)	(4,285)	63,256	375	59,346
Fund Balances at End of Year	\$ (2,195)	\$ 58,814	\$ 158	\$ 56,777

### STATE OF MAINE BALANCE SHEET

#### **NON-MAJOR CAPITAL PROJECTS FUND**

Assets	Gen	eral Bond Fund
Restricted Assets:		
Restricted Equity in Treasurer's Cash Pool	\$	29,014
Due from Component Units		116
Other Assets		13
Total Assets	\$	29,143
Liabilities and Fund Balances Liabilities: Accounts Payable Due to Other Funds Due to Component Units Deferred Revenue	\$	801 19 1,585 3
Total Liabilities		2,408
Fund Balances: Restricted		26,735
Total Fund Balances		26,735
Total Liabilities and Fund Balances	\$	29,143

### STATE OF MAINE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### **NON-MAJOR CAPITAL PROJECTS FUND**

	eral Bond Fund
Revenues:	
Miscellaneous Revenue	\$ 90
Total Revenues	 90
Expenditures Current:	
Economic Development & Workforce Training	17,206
Education	9,084
Health and Human Services	265
Natural Resources Development & Protection	4,931
Arts, Heritage & Cultural Enrichment	83
Transportation, Safety & Development	1,786
Capital Outlay	 25,564
Total Expenditures	 58,919
Revenue over (under) Expenditures	 (58,829)
Other Financing Sources (Uses):	
Transfers to Other Funds	(750)
Bonds Issued	49,265
Premium on Bonds Issued	 6,507
Net Other Finance Sources (Uses)	55,022
Net Change in Fund Balances	 (3,807)
Fund Balances at Beginning of Year	 30,542
Fund Balances at End of Year	\$ 26,735

### STATE OF MAINE COMBINING BALANCE SHEET

#### **NON-MAJOR PERMANENT FUNDS**

				 Totals
	_	Baxter Trust	Other Trusts	 rmanent Funds
Assets				
Equity in Treasurer's Cash Pool Investments	\$	5,209	\$ 1,900 9,219	\$ 1,900 14,428
Total Assets	\$	5,209	\$ 11,119	\$ 16,328
Fund Balances Non-spendable Legal or Contractual	\$	5,209	\$ 11,119	\$ 16,328

# STATE OF MAINE COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### **NON-MAJOR PERMANENT FUNDS**

			Totals
	Baxter Trust	Other Trusts	Permanent Funds
Revenues: Investment Income (Loss)	\$ (255)	\$ 1,642	\$ 1,387
Total Revenues	(255)	1,642	1,387
Expenditures			
Total Expenditures			
Revenues over (under) Expenditures	(255)	1,642	1,387
Transfers to Other Funds		(20)	(20)
Net Other Finance Sources (Uses)		(20)	(20)
Net Change in Fund Balances	(255)	1,622	1,367
Fund Balances at Beginning of Year	5,464	9,497	14,961
Fund Balances at End of Year	\$ 5,209	<u>\$ 11,119</u>	\$ 16,328

### STATE OF MAINE BUDGETARY COMPARISON SCHEDULE GENERAL FUND EXPENDITURES BY AGENCY

		Final Budget	Actual	Variance with Final Budget
Department of Administrative and Financial Services				
Administrative Services	\$	13,917 \$	13,317 \$	600
Financial Services	Ψ	102,936	102,365	571
Human Resources		1,919	1,851	68
Purchasing		668	613	55
Bureau of Information Services		11,109	11,109	(0
State Employee Health Commission		799	780	19
State Employee Health Commission		131,348	130,035	1,313
Department of Agriculture		6,001	5,495	506
Attorney General		13,966	13,343	623
·	•			
Department of Audit	•	1 233	1 160	73
Department of Corrections				
Corrections		50,333	43,371	6,962
Maine State Prison		35,639	32,571	3,068
Maine Correctional Center		22,859	21,956	903
Downeast Correctional Facility		5,739	5,413	326
Charleston Correctional Facility		17,552	16,409	1,143
Long Creek Youth Development Center		15,315	13,669	1,646
		147,437	133,389	14,048
Department of Conservation	•	22,425	21,492	933
Department of Economic and Community Development	,	11,993	11,141	852
Department of Environmental Protection		7,484	7,097	387
Department of Human Services				
Human Services		836,250	820,811	15,439
Behavioral and Developmental Services		254,238	245,174	9,064
Riverview Psychiatric Center		13,393	12,646	747
Dorothea Dix Psychiatric Center		10,823	9,462	1,361
Office of Substance Abuse		15,769	15,505	264
		1,130,473	1,103,598	26,875
Department of Labor Labor		10,535	10,353	182
Labor Relations Board		456	425	31
East Notations Board	•	10,991	10,778	213
Defense, Veterans and Emergency Management	,	7,125	6,305	820
Department of Education				
Education		1,114,634	1,097,688	16,946
Education - Unorganized Territory		11,997	9,412	2,585
	•	1,126,631	1,107,100	19,531
General Government				
Office of the Governor		2,927	2,629	298
State Planning		1,327	1,228	99
Ombudsman Program		128	128	(0
		4,381	3,985	396

Judicial Department		<u>_ F</u>	inal Budget	Actual	Variance with Final Budget
Legislative Department         22,990         20,305         2.6           Law and Legislative Reference Library         1,485         1,264         2.6           Statehouse Preservation and Maintenance         1,100         996         16           Program Evaluation and Government Accountability         791         673         11           26,366         23,238         3,12           Department of Marine Resources         9,186         8,830         3           Department of Public Safety         31,413         29,377         2,00           Secretary of State         2,597         2,411         11           Secretary of State         3,338         3,117         22           Secretary of State         2,597         2,411         11           Secretary of State         3,338         3,117         22           Treasurer of State         97,009         96,784         22           Other Agencies         741         706         5           Museum         1,484         1,421         6           Maine State Cultural Affairs Council         58         41         1           Maine Humanities Council         58         41         1           Maine Humanities Council	Department of Inland Fisheries and Wildlife	\$	23,310 \$	22,726 \$	584
Legislative         22,990         20,305         2,84         22           Statehouse Preservation and Maintenance         1,100         996         11           Program Evaluation and Government Accountability         791         673         11           Program Evaluation and Government Accountability         791         673         11           Pepartment of Marine Resources         9,186         8,830         33           Department of Public Safety         31,413         29,377         2,03           Secretary of State         2,597         2,411         18           Archives Services         741         706         5           Secretary of State         97,009         96,784         22           Treasurer of State         97,009         96,784         22           Other Agencies         741         706         5           Museum         1,484         1,421         6           Maine State Cultural Affairs Council         38         41         6           Maine Humanities Council         58         41         1           Maine Humanities Council         55         55         5           Finance Authority of Maine         11,073         11,073 <td< td=""><td>Judicial Department</td><td></td><td>55,208</td><td>53,956</td><td>1,252</td></td<>	Judicial Department		55,208	53,956	1,252
Law and Legislative Reference Library         1,485         1,284         22         312         1,100         996         11         673         11         12         673         11         12         673         11         12         673         11         12         673         11         12         674         24         11         11         12	Legislative Department				
Statehouse Preservation and Maintenance   1,100   996   11   17   17   17   17   17   17   1					2,685
Program Evaluation and Government Accountability   791   673   3.12	Law and Legislative Reference Library		1,485	1,264	221
Department of Marine Resources					104
Department of Marine Resources   9,186   8,830   35	Program Evaluation and Government Accountability	_			118 3.128
Secretary of State   Secretary of Secre	Department of Marine Resources	_			356
Secretary of State         2,597         2,411         16           Archives Services         741         706         3           3,338         3,117         22           Treasurer of State         97,009         96,784         22           Other Agencies           Museum         1,484         1,421         6           Maine Historic Preservation Commission         282         277         1           Library         2,875         2,746         12           Maine Historic Preservation Commission         282         277         1           Library         2,875         2,746         12           Finance Authority of Maine         11,073         11,073         11,073           Centers for Innovation         122         122         122           Com On Governmental Ethics and Election Practices         130         126           Maine Indian Tribal State Council         85         85           Board of Property Tax Review         87         73         16           Maine Indian Tribal State Retirement System         606         606         606           Human Rights Commission         514         500         16           Saco River Corridor	•				
Secretary of State         2,597         2,411         706         3           Archives Services         741         706         3           3,3338         3,117         22           Treasurer of State         97,009         96,784         22           Other Agencies         Wuseum         1,484         1,421         6           Maine Btate Cultural Affairs Council         58         41         6           Maine State Council         58         41         7           Maine Humanities Council         55         55         55           Finance Authority of Maine         11,073         11,073         11,073           Centers for Innovation         122         122         122           Com. On Governmental Ethics and Election Practices         130         126         6           Maine Indian Tribal State Council         85         85         85           Board of Property Tax Review         87         73         6           Maine Municipal Bond Bank         72         72         72           Maine Municipal Bond Bank         72         72         72           Maine State Retirement System         606         606         606           Human Rights Commi	Department of Public Safety		31,413	29,377	2,036
Archives Services         741         706         3           3,338         3,117         22           Treasurer of State         97,009         96,784         22           Other Agencies         Maine State Cultural Affairs Council         58         41         6           Maine Historic Preservation Commission         282         277         1         27         12 <th< td=""><td></td><td></td><td>2.507</td><td>2 444</td><td>186</td></th<>			2.507	2 444	186
3,338   3,117   22			,	,	
Other Agencies         Museum         1,484         1,421         6           Maine State Cultural Affairs Council         58         41         6           Maine Historic Preservation Commission         282         277           Library         2,875         2,746         12           Maine Humanities Council         55         55           Finance Authority of Maine         11,073         11,073           Centers for Innovation         122         122           Com. On Governmental Ethics and Election Practices         130         126           Maine Indian Tribal State Council         85         85           Board of Property Tax Review         87         73         73           Maine State Retirement System         606         606         606           Human Rights Commission         514         500         60           Saco River Corridor Commission         49         49         9           NE International Water Pollution Control Commission         8         8         8           Downeast Institute Appl Marine         13         13         13           Atlantic States Marine Fisheries Commission         29         29           St. Croix International Waterway         23         23	Archives Services	_			35 221
Museum         1,484         1,421         6           Maine State Cultural Affairs Council         58         41         4           Maine Historic Preservation Commission         282         277           Library         2,875         2,746         12           Maine Humanities Council         55         55         55           Finance Authority of Maine         11,073         11,073         11,073           Centers for Innovation         122         122         122           Com. On Governmental Ethics and Election Practices         130         126         126           Maine Indian Tribal State Council         85         85         85           Board of Property Tax Review         87         73         16           Maine State Retirement System         606         606         606           Human Rights Commission         514         500         16           Saco River Corridor Commission         49         49         49           NE International Water Pollution Control Commission         8         8         8           Downeast Institute Appl Marine         13         13         13           Atlantic States Marine Fisheries Commission         29         29         29	Treasurer of State		97,009	96,784	225
Museum         1,484         1,421         6           Maine State Cultural Affairs Council         58         41         6           Maine Historic Preservation Commission         282         277           Library         2,875         2,746         12           Maine Humanities Council         55         55         55           Finance Authority of Maine         11,073         11,073         11,073           Centers for Innovation         122         122         122           Com. On Governmental Ethics and Election Practices         130         126         126           Maine Indian Tribal State Council         85         85         85           Board of Property Tax Review         87         73         16           Maine State Retirement System         606         606         606           Human Rights Commission         514         500         16           Saco River Corridor Commission         49         49         49           NE International Water Pollution Control Commission         8         8         8           Downeast Institute Appl Marine         13         13         13           Atlantic States Marine Fisheries Commission         29         29         29	Other Agencies			_	
Maine State Cultural Affairs Council         58         41           Maine Historic Preservation Commission         282         277           Library         2,875         2,746         12           Maine Humanities Council         55         55           Finance Authority of Maine         11,073         11,073           Centers for Innovation         122         122           Centers for Innovation         122         122           Centers for Innovation         122         122           Com. On Governmental Ethics and Election Practices         130         126           Maine Indian Tribal State Council         85         85           Board of Property Tax Review         87         73         16           Maine Municipal Bond Bank         72         72         72           Maine State Retirement System         606         606         606           Human Rights Commission         49         49         49           NE International Water Pollution Control Commission         8         8           Downeast Institute Appl Marine         13         13           Atlantic States Marine Fisheries Commission         29         29           St. Croix International Waterway         23         23			1 484	1 421	63
Maine Historic Preservation Commission         282         277           Library         2,875         2,746         12           Maine Humanities Council         55         55           Finance Authority of Maine         11,073         11,073           Centers for Innovation         122         122           Com. On Governmental Ethics and Election Practices         130         126           Maine Indian Tribal State Council         85         85           Board of Property Tax Review         87         73         1           Maine Municipal Bond Bank         72         72         72           Maine State Retirement System         606         606         606           Human Rights Commission         514         500         1           Saco River Corridor Commission         49         49         49           NE International Water Pollution Control Commission         8         8         8           Downeast Institute Appl Marine         13         13         13           Atlantic States Marine Fisheries Commission         29         29         29           St. Croix International Waterway         23         23         23           Maine Public Broadcasting Corporation         1,954         1,					17
Library Maine Humanities Council Finance Authority of Maine Finance Authority of Maine Finance Authority of Maine Finance Authority of Maine Centers for Innovation Centers for Innovation Centers for Innovation Centers for Innovation Tipal State Council Tipal State Retirement System Syste					5
Finance Authority of Maine         11,073         11,073           Centers for Innovation         122         122           Com. On Governmental Ethics and Election Practices         130         126           Maine Indian Tribal State Council         85         85           Board of Property Tax Review         87         73         1           Maine Municipal Bond Bank         72         72         72           Maine State Retirement System         606         606         606           Human Rights Commission         514         500         1           Saco River Corridor Commission         8         8         8           Downeast Institute Appl Marine         13         13         13           Atlantic States Marine Fisheries Commission         29         29         29           St. Croix International Waterway         23         23         23           Maine Public Broadcasting Corporation         1,954         1,954           Maine State Housing Authority         378         378           Board of Education         99         99           Maine Historical Society         47         47           Foundation for Blood Research         54         54           Pine Tree Legal					129
Centers for Innovation         122         122           Com. On Governmental Ethics and Election Practices         130         126           Maine Indian Tribal State Council         85         85           Board of Property Tax Review         87         73         1           Maine Municipal Bond Bank         72         72         72           Maine State Retirement System         606         606         606           Human Rights Commission         514         500         1           Saco River Corridor Commission         49         49         49           NE International Water Pollution Control Commission         8         8         8           Downeast Institute Appl Marine         13         13         13           Atlantic States Marine Fisheries Commission         29         29         29           St. Croix International Waterway         23         23         23           Maine Public Broadcasting Corporation         1,954         1,954           Maine Public Broadcasting Corporation         1,954         1,954           Maine Public Broadcasting Authority         378         378           Board of Education         99         99           Maine Historical Society         47         47	Maine Humanities Council		55	55	0
Com. On Governmental Ethics and Election Practices         130         126           Maine Indian Tribal State Council         85         85           Board of Property Tax Review         87         73         1           Maine Municipal Bond Bank         72         72         72           Maine State Retirement System         606         606         606           Human Rights Commission         514         500         1           Saco River Corridor Commission         49         49         49           NE International Water Pollution Control Commission         8         8         8           Downeast Institute Appl Marine         13         13         13           Atlantic States Marine Fisheries Commission         29         29         29           St. Croix International Waterway         23         23         23           Maine Public Broadcasting Corporation         1,954         1,954           Maine State Housing Authority         378         378           Board of Education         99         99           Maine Historical Society         47         47           Foundation for Blood Research         54         54           Pine Tree Legal         264         264	Finance Authority of Maine		11,073	11,073	0
Maine Indian Tribal State Council         85         85           Board of Property Tax Review         87         73           Maine Municipal Bond Bank         72         72           Maine State Retirement System         606         606           Human Rights Commission         514         500           Saco River Corridor Commission         49         49           NE International Water Pollution Control Commission         8         8           Downeast Institute Appl Marine         13         13           Atlantic States Marine Fisheries Commission         29         29           St. Croix International Waterway         23         23           Maine Public Broadcasting Corporation         1,954         1,954           Maine State Housing Authority         378         378           Board of Education         99         99           Maine Itistorical Society         47         47           Foundation for Blood Research         54         54           Pine Tree Legal         264         264           Maine Community College System         54,441         54,441           Maine Maritime Academy         8,612         8,612           University of Maine         195,677         195,677 <td></td> <td></td> <td>122</td> <td>122</td> <td>0</td>			122	122	0
Board of Property Tax Review         87         73         73           Maine Municipal Bond Bank         72         72           Maine State Retirement System         606         606           Human Rights Commission         514         500         1           Saco River Corridor Commission         49         49         49           NE International Water Pollution Control Commission         8         8         8           Downeast Institute Appl Marine         13         13         13           Atlantic States Marine Fisheries Commission         29         29         29           St. Croix International Waterway         23         23         23           Maine Public Broadcasting Corporation         1,954         1,954           Maine Public Broadcasting Authority         378         378           Board of Education         99         99         99           Maine Historical Society         47         47         47           Foundation for Blood Research         54         54         54           Pine Tree Legal         264         264         264           Maine Community College System         54,441         54,441         54,441           Maine Maritime Academy         8,612 <td></td> <td></td> <td></td> <td></td> <td>4</td>					4
Maine Municipal Bond Bank         72         72           Maine State Retirement System         606         606           Human Rights Commission         514         500         1           Saco River Corridor Commission         49         49         49           NE International Water Pollution Control Commission         8         8         8           Downeast Institute Appl Marine         13         13         13           Atlantic States Marine Fisheries Commission         29         29         29           St. Croix International Waterway         23         23         23           Maine Public Broadcasting Corporation         1,954         1,954         1,954           Maine Public Broadcasting Corporation         1,954         1,954         1,954           Maine State Housing Authority         378         378         378           Board of Education         99         99         99           Maine Historical Society         47         47         47           Foundation for Blood Research         54         54         54           Pine Tree Legal         264         264         264           Maine Community College System         54,441         54,441         54,441					-
Maine State Retirement System       606       606         Human Rights Commission       514       500       1         Saco River Corridor Commission       49       49       49         NE International Water Pollution Control Commission       8       8         Downeast Institute Appl Marine       13       13       13         Atlantic States Marine Fisheries Commission       29       29       29         St. Croix International Waterway       23       23       23         Maine Public Broadcasting Corporation       1,954       1,954         Maine Public Broadcasting Corporation       1,954       1,954         Maine State Housing Authority       378       378         Board of Education       99       99         Maine State Housing Authority       378       378         Board of Education       99       99         Maine Historical Society       47       47         Foundation for Blood Research       54       54         Pine Tree Legal       264       264         Maine Community College System       54,441       54,441         Maine Maritime Academy       8,612       8,612         University of Maine       195,677       195,677 <tr< td=""><td></td><td></td><td></td><td></td><td>14</td></tr<>					14
Human Rights Commission         514         500					(0
Saco River Corridor Commission         49         49           NE International Water Pollution Control Commission         8         8           Downeast Institute Appl Marine         13         13           Atlantic States Marine Fisheries Commission         29         29           St. Croix International Waterway         23         23           Maine Public Broadcasting Corporation         1,954         1,954           Maine State Housing Authority         378         378           Board of Education         99         99           Maine Historical Society         47         47           Foundation for Blood Research         54         54           Pine Tree Legal         264         264           Maine Community College System         54,441         54,441           Maine Maritime Academy         8,612         8,612           University of Maine         195,677         195,677           Arts and Humanities Administration         709         526         18           Disability Rights Center         131         131         131           Maine Development Foundation         36         36         36           State Board of Corrections         12,650         12,595         5					0
NE International Water Pollution Control Commission         8         8           Downeast Institute Appl Marine         13         13           Atlantic States Marine Fisheries Commission         29         29           St. Croix International Waterway         23         23           Maine Public Broadcasting Corporation         1,954         1,954           Maine State Housing Authority         378         378           Board of Education         99         99           Maine Historical Society         47         47           Foundation for Blood Research         54         54           Pine Tree Legal         264         264           Maine Community College System         54,441         54,441           Maine Maritime Academy         8,612         8,612           University of Maine         195,677         195,677           Arts and Humanities Administration         709         526         18           Disability Rights Center         131         131           Maine Development Foundation         36         36           State Board of Corrections         12,650         12,595         5           Commission on Indigent Legal Services         12,055         11,973         5 <td< td=""><td></td><td></td><td></td><td></td><td>14</td></td<>					14
Downeast Institute Appl Marine         13         13           Atlantic States Marine Fisheries Commission         29         29           St. Croix International Waterway         23         23           Maine Public Broadcasting Corporation         1,954         1,954           Maine State Housing Authority         378         378           Board of Education         99         99           Maine Historical Society         47         47           Foundation for Blood Research         54         54           Pine Tree Legal         264         264           Maine Community College System         54,441         54,441           Maine Maritime Academy         8,612         8,612           University of Maine         195,677         195,677           Arts and Humanities Administration         709         526         18           Disability Rights Center         131         131         131           Maine Hospice Counsel         66         66         66           Maine Development Foundation         36         36         36           State Board of Corrections         12,650         12,595         5           Commission on Indigent Legal Services         12,055         11,973         5 <td></td> <td></td> <td></td> <td></td> <td>(0</td>					(0
Atlantic States Marine Fisheries Commission       29       29         St. Croix International Waterway       23       23         Maine Public Broadcasting Corporation       1,954       1,954         Maine State Housing Authority       378       378         Board of Education       99       99         Maine Historical Society       47       47         Foundation for Blood Research       54       54         Pine Tree Legal       264       264         Maine Community College System       54,441       54,441         Maine Maritime Academy       8,612       8,612         University of Maine       195,677       195,677         Arts and Humanities Administration       709       526       18         Disability Rights Center       131       131       131         Maine Hospice Counsel       66       66       66         Maine Development Foundation       36       36       36         State Board of Corrections       12,650       12,595       5         Commission on Indigent Legal Services       12,055       11,973       5         State Charter School Commission       10       6       6					0
St. Croix International Waterway       23       23         Maine Public Broadcasting Corporation       1,954       1,954         Maine State Housing Authority       378       378         Board of Education       99       99         Maine Historical Society       47       47         Foundation for Blood Research       54       54         Pine Tree Legal       264       264         Maine Community College System       54,441       54,441         Maine Maritime Academy       8,612       8,612         University of Maine       195,677       195,677         Arts and Humanities Administration       709       526       18         Disability Rights Center       131       131       131         Maine Hospice Counsel       66       66       66         Maine Development Foundation       36       36       36         State Board of Corrections       12,650       12,595       5         Commission on Indigent Legal Services       12,055       11,973       8         State Charter School Commission       10       6       6					0
Maine Public Broadcasting Corporation       1,954       1,954         Maine State Housing Authority       378       378         Board of Education       99       99         Maine Historical Society       47       47         Foundation for Blood Research       54       54         Pine Tree Legal       264       264         Maine Community College System       54,441       54,441         Maine Maritime Academy       8,612       8,612         University of Maine       195,677       195,677         Arts and Humanities Administration       709       526       18         Disability Rights Center       131       131       131         Maine Development Foundation       36       36       36         State Board of Corrections       12,650       12,595       5         Commission on Indigent Legal Services       12,055       11,973       5         State Charter School Commission       10       6					(0
Maine State Housing Authority       378       378         Board of Education       99       99         Maine Historical Society       47       47         Foundation for Blood Research       54       54         Pine Tree Legal       264       264         Maine Community College System       54,441       54,441         Maine Maritime Academy       8,612       8,612         University of Maine       195,677       195,677         Arts and Humanities Administration       709       526       18         Disability Rights Center       131       131       131         Maine Hospice Counsel       66       66       66         Maine Development Foundation       36       36       36         State Board of Corrections       12,650       12,595       5         Commission on Indigent Legal Services       12,055       11,973       8         State Charter School Commission       10       6					(0
Board of Education         99         99           Maine Historical Society         47         47           Foundation for Blood Research         54         54           Pine Tree Legal         264         264           Maine Community College System         54,441         54,441           Maine Maritime Academy         8,612         8,612           University of Maine         195,677         195,677           Arts and Humanities Administration         709         526         18           Disability Rights Center         131         131         131           Maine Hospice Counsel         66         66         66           Maine Development Foundation         36         36         36           State Board of Corrections         12,650         12,595         5           Commission on Indigent Legal Services         12,055         11,973         8           State Charter School Commission         10         6         57	• •			,	C
Maine Historical Society       47       47         Foundation for Blood Research       54       54         Pine Tree Legal       264       264         Maine Community College System       54,441       54,441         Maine Maritime Academy       8,612       8,612         University of Maine       195,677       195,677         Arts and Humanities Administration       709       526       18         Disability Rights Center       131       131       131         Maine Hospice Counsel       66       66       66         Maine Development Foundation       36       36       36         State Board of Corrections       12,650       12,595       5         Commission on Indigent Legal Services       12,055       11,973       8         State Charter School Commission       10       6					(0
Foundation for Blood Research         54         54           Pine Tree Legal         264         264           Maine Community College System         54,441         54,441           Maine Maritime Academy         8,612         8,612           University of Maine         195,677         195,677           Arts and Humanities Administration         709         526         18           Disability Rights Center         131         131         131           Maine Hospice Counsel         66         66         66           Maine Development Foundation         36         36         36           State Board of Corrections         12,650         12,595         5           Commission on Indigent Legal Services         12,055         11,973         8           State Charter School Commission         10         6         6					(0
Pine Tree Legal       264       264         Maine Community College System       54,441       54,441         Maine Maritime Academy       8,612       8,612         University of Maine       195,677       195,677         Arts and Humanities Administration       709       526       18         Disability Rights Center       131       131       131         Maine Hospice Counsel       66       66       66         Maine Development Foundation       36       36       36         State Board of Corrections       12,650       12,595       5         Commission on Indigent Legal Services       12,055       11,973       8         State Charter School Commission       10       6         304,748       304,178       57					()
Maine Community College System       54,441       54,441         Maine Maritime Academy       8,612       8,612         University of Maine       195,677       195,677         Arts and Humanities Administration       709       526       18         Disability Rights Center       131       131       131         Maine Hospice Counsel       66       66       66         Maine Development Foundation       36       36       36         State Board of Corrections       12,650       12,595       5         Commission on Indigent Legal Services       12,055       11,973       8         State Charter School Commission       10       6       57			264	264	C
Maine Maritime Academy     8,612     8,612       University of Maine     195,677     195,677       Arts and Humanities Administration     709     526     18       Disability Rights Center     131     131       Maine Hospice Counsel     66     66     66       Maine Development Foundation     36     36       State Board of Corrections     12,650     12,595     5       Commission on Indigent Legal Services     12,055     11,973     8       State Charter School Commission     10     6       304,748     304,178     57			54,441	54,441	(0
Arts and Humanities Administration         709         526         18           Disability Rights Center         131         131           Maine Hospice Counsel         66         66           Maine Development Foundation         36         36           State Board of Corrections         12,650         12,595         5           Commission on Indigent Legal Services         12,055         11,973         8           State Charter School Commission         10         6         6           304,748         304,178         57			8,612	8,612	(C
Disability Rights Center         131         131           Maine Hospice Counsel         66         66           Maine Development Foundation         36         36           State Board of Corrections         12,650         12,595         5           Commission on Indigent Legal Services         12,055         11,973         8           State Charter School Commission         10         6         6           304,748         304,178         57	University of Maine		195,677	195,677	(0
Maine Hospice Counsel         66         66           Maine Development Foundation         36         36           State Board of Corrections         12,650         12,595         5           Commission on Indigent Legal Services         12,055         11,973         6           State Charter School Commission         10         6         6           304,748         304,178         57	Arts and Humanities Administration		709	526	183
Maine Development Foundation         36         36           State Board of Corrections         12,650         12,595         5           Commission on Indigent Legal Services         12,055         11,973         8           State Charter School Commission         10         6         304,178         57			131	131	(0
State Board of Corrections         12,650         12,595         5           Commission on Indigent Legal Services         12,055         11,973         8           State Charter School Commission         10         6         6           304,748         304,178         57			66		(0
Commission on Indigent Legal Services         12,055         11,973         8           State Charter School Commission         10         6           304,748         304,178         57					(0
State Charter School Commission         10         6           304,748         304,178         57			,		55
304,748 304,178 57			,		82
	State Charter School Commission	_			<u>4</u> 570
	Grand Total	\$	3,172,066 \$	3,097,124 \$	74,942



### STATE OF MAINE BUDGETARY COMPARISON SCHEDULE HIGHWAY FUND EXPENDITURES BY AGENCY

		Final Budget	Actual	Variance with Final Budget
Department of Administrative and Financial Services				
Administrative Services	\$	2,723 \$	2,655 \$	68
Financial Services		1,058	983	75
		3,781	3,638	143
Department of Environmental Protection		33	33	<u> </u>
Legislative Department				
Legislative		13	1	12
Department of Transportation				
Transportation		300,017	274,225	25,792
Rail/Van Pool		604	604	-
		300,621	274,829	25,792
Department of Public Safety		30,845	28,634	2,211
Secretary of State				
Motor Vehicles		33,057	29,906	3,151
Grand Total	\$	368,350 \$	337,041 \$	31,309
Granu rolai	Ф	300,330 \$	331,041 \$	31,309

### STATE OF MAINE BUDGETARY COMPARISON SCHEDULE FEDERAL FUND EXPENDITURES BY AGENCY

		Final Budget	Actual	Variance with Final Budget
	•			
Department of Administrative and Financial Services	¢.	450	¢ 100 f	. 40
Bureau of Information Services Financial Services	\$	150 15	\$ 102 \$	5 48 12
Financial and Personnel Services		497	494	3
State Employee Health Commission		8	-	8
		670	599	71
Department of Agriculture		6,794	4,859	1,935
Attorney General		2,345	1,669	676
Department of Corrections				
Corrections		4,429	1,106	3,323
Maine State Prison		20	-	20
Maine Correctional Center		77	38	39
Downeast Correctional Facility		48	-	48
Charleston Correctional Facility		225	109	116
Long Creek Youth Development Center		4,959	1,256	3,703
	•		· · · · · · · · · · · · · · · · · · ·	
Department of Conservation	,	17,778	13,029	4,749
Department of Economic and Community Development		36,730	17,624	19,106
Department of Environmental Protection	•	21,463	13,490	7,973
Department of Human Services				
Human Services		2,216,526	1,872,771	343,755
Behavioral and Developmental Services		16,192	9,715	6,477
Office of Substance Abuse	,	14,356 2,247,074	7,423 1,889,909	6,933 357,165
Department of Labor	•	233,450	201,926	31,524
Department of Transportation		007.500	400.045	20.000
Transportation Air Transportation		237,508 7,063	198,815 1,757	38,693 5,306
Ferry Service/Ports and Marine		11,125	10,258	3,300
Rail/Van Pool		10,790	2,844	7,946
Italii vali i ooi		266,486	213,674	52,812
Defence Veterane and Emergency Management	•			
Defense, Veterans and Emergency Management	•	108,543	33,451	75,092
Department of Education		247.004	240.064	00.000
Education Education - Unorganized Territory		317,081 463	218,861 384	98,220 79
Education - Onorganized Territory		317,544	219,245	98,299
General Government	•			
Office of the Governor		11,399	6,795	4,604
State Planning		7,637	4,318	3,319
Ombusdsman Program		62	62	
		19,098	11,175	7,923
Department of Inland Fisheries and Wildlife	,	14,377	8,601	5,776
Judicial Department		3,496	2,850	646
Department of Marine Resources		9,662	7,678	1,984
Department of Professional and Financial Regulation				
Professional and Financial Regulation		999	126	873
Board of Nursing		134	124	10
Docard or Hurshing	•	1,133	250	883
Department of Public Safety	•			
Department of Public Safety		14,638	8,287	6,351

		Final Budget	Actual	Variance with Final Budget
Public Utilities Commission	\$	266_\$	191_\$_	75
Secretary of State				
Secretary of State		3,923	777	3,146
Motor Vehicles		1,331	351	980
Archives Services		110	60	50
		5,364	1,188	4,176
Treasurer of State		296	296	
Other Agencies				
Arts and Humanities Administration		1,041	915	126
Human Rights Commission		427	355	72
Library		2,386	2,049	337
Maine Health Data Organization		50	50	
Maine Historic Preservation Commission		786	622	164
Museum		131	-	131
University of Maine		211	211	
Maine Maritime Academy		1,023	1,023	
Maine Community College System		1,276	1,260	16
Dirigo Health		18,258	1,893	16,365
	•	25,589	8,378	17,211
Grand Total	\$	3,357,755 \$	2,659,625 \$	698,130

### STATE OF MAINE BUDGETARY COMPARISON SCHEDULE OTHER SPECIAL REVENUE FUND EXPENDITURES BY AGENCY

		Final Budget	Actual	Variance with Final Budget
		_		
Department of Administrative and Financial Services	•	0.077 €	4.440 €	F 000
Administrative Services Financial Services	\$	9,677 \$ 25,352	4,449 \$ 23,331	5,228
Human Resources		25,352 256	23,331	2,021 256
Financial and Personnel Services		30	-	30
State Employee Health Commission		75	_	75
Purchasing		4	1	3
. diondoning		35,394	27,781	7,613
Department of Agriculture		36,176	24,095	12,081
Attorney General		12,806	11,199	1,607
Department of Audit		1,809	1,709	100
Department of Addit		1,000	1,705	100
Department of Corrections				
Corrections		1,030	255	775
Maine State Prison		116	86	30
Maine Correctional Center		619	463	156
Downeast Correctional Facility		97	42 105	55
Charleston Correctional Facility Long Creek Youth Development Center		332 86	22	227 64
Long Creek Toutif Development Center		2,280	973	1,307
Department of Conservation		25,109	15,859	9,250
Department of Economic and Community Development		13,491	9,167	4,324
				,-
Department of Environmental Protection Environmental Protection		54,818	31,398	23,420
Department of Human Services				
Human Services		489,247	361,554	127,693
Behavioral and Developmental Services		26,372	24,417	1,955
Riverview Psychiatric Center		20,534	18,144	2,390
Dorothea Dix Psychiatric Center		16,317	12,700	3,617
Office of Substance Abuse		4,386 556,856	3,908 420,723	478 136,133
Department of Labor				
Labor		9,593	7,407	2,186
Labor Relations Board		89	63	26
Department of Transportation		9,682	7,470	2,212
Department of Transportation Transportation		117,862	85,787	32,075
Air Transportation		100	40	52,075
Rail/Van Pool		1,134	1.091	43
Taily valities		119,096	86,918	32,178
Defense, Veterans and Emergency Management		2,506	1,151	1,355
Demonstrate of Education				
Department of Education  Education		14,222	8,469	5,753
Education - Unorganized Territory		8	-	8
Compared Conservation		14,230	8,469	5,761
General Government		•		_
Office of the Governor State Planning		6 4 218	2.002	2 126
State Planning Public Advocate		4,218 1,851	2,092	2,126
i ubiic Auvocate		1,851 6,075	1,519 3,611	332 2,464
Department of Inland Fisheries and Wildlife		7,025	4,132	2,893
p		7,020	.,102	2,000

	-	Final Budget	_	Actual	Variance with Final Budget
Judicial Department	\$	4,436	\$	3,728 \$	708
Legislative Department					
Legislative	_	11	_	3	8
Department of Marine Resources		7,053		4,516	2,537
	_				
Department of Professional and Financial Regulation Professional and Financial Regulation		26,134		20,828	5,306
Board of Dental Examiners		383		301	82
Board of Nursing		1,024		905	119
Board of Optometry		62		60	2
Board of Osteopathic Examination and Registration		263		263	-
Board of Professional Engineers		237		211	26
Board of Registration in Medicine	_	1,608		1,425	183
	-	29,711		23,993	5,718
Department of Public Safety	_	17,283	_	13,600	3,683
Public Utilities Commission	_	17,772		15,037	2,735
Secretary of State					
Secretary of State		411		307	104
Motor Vehicles		1,148		934	214
Archives Services		18		3	15
	-	1,577	_	1,244	333
Treasurer of State	_	97,022		96,876	146
Other Agencies					
Arts and Humanities Administration		102		30	72
Baxter State Park Authority		3,548		3,321	227
Board of Property Tax Review		3		· -	3
Board of Water System Operators		92		8	84
Com. On Governmental Ethics and Election Practices		3,691		2,568	1,123
Commission on Indigent Legal Services		692		637	55
Dirigo Health		1,162		1,162	-
Finance Authority of Maine		5,363		3,182	2,181
Harness Racing Promotion Board		189		89	100
Human Rights Commission		6		3	3
Library		690		391	299
Lobster Promotion Council		436		380	56
Maine Community College System		1,694		1,447	247
Maine Health Data Organization		2,208		1,720	488
Maine Historic Preservation Commission		573		303	270
Maine Potato Board		1,418		786	632
Maine State Cultural Affairs Council		65		-	65
Maine State Housing Authority		11,501		8,366	3,135
Maine Children's Trust Incorporated		48		32	16
Museum		326		157	169
Saco River Corridor Commission		43		43	
University of Maine		2,017		1,948	69
Worker's Compensation Board		10,015		9,074	941
Wild Blueberry Commission of Maine		1,595		1,364	231
Maine Municipal Bond Bank		38,478		38,223	255
Maine Efficiency Trust		14,145		13,903	242
State Board of Correction .	-	4,936 105,036	-	3,842 92,979	1,094 12,057
	-		_		
Grand Total	\$	1,177,254	. \$ _	906,631 \$	270,623



### NON-MAJOR ENTERPRISE FUNDS

Lottery Fund – This fund was established to account for all operations of the Maine State Lottery. This includes the Tri-State Lotto Commission and the Multi-State Lottery Association. The Tri-State Lotto Commission was established in 1985 and is a joint venture between the States of Maine, New Hampshire, and Vermont. The Commission is authorized and empowered to promulgate rules and regulations regarding the conduct of lottery games, including the prices of tickets, the number and size of prizes for winning tickets, and the licensing of agents. The Multi-State Lottery Association was established in July 2004 and is authorized to initiate, promulgate, administer and carry out one or more lottery product offerings.

<u>Alcoholic Beverages Fund</u> – This fund was established to license and regulate the sale of alcoholic beverages. During fiscal year 2004, the State entered into a ten-year contract with a vendor to manage and operate wholesale liquor distribution as the State's agent.

<u>Maine Military Authority Fund</u> – This fund was created for the purpose of operating the Maine Readiness Sustainment Maintenance Center. The Center maintains, rebuilds, repairs, stores and manufactures equipment for the United States Departments of Defense, Army, Air Force, Navy and Treasury.

<u>Seed Potato Board Fund</u> – This fund accounts for the growing of nuclear seed for sale to potato growers, for research in disease control, and the development of new product varieties. <u>Marine Ports Fund</u> – This fund is used to account for the operation and maintenance of port facilities within the jurisdiction of the Department of Transportation.

<u>State Ferry Service Fund</u> – This fund accounts for the operation of ferry services between the mainland and various islands for the purpose of transporting vehicles, freight, and passengers to and from those islands.

<u>Prison Industries Fund</u> – This fund accounts for a self-supporting program of job training through the employment of inmates in manufacturing and selling products.

<u>Dirigo Health Agency</u> – This fund was created to arrange for the provision of comprehensive, affordable health care coverage to eligible small employers, including the self-employed, their employees and dependents, and individuals on a voluntary basis.

<u>State Transit, Aviation and Rail Transportation</u> <u>Fund</u> – This fund was established to support purchasing, operating, maintaining, improving, repairing, constructing and management of transportation buildings, structures and improvements, and equipment.

<u>Consolidated Emergency Communications Fund</u> — This fund accounts for payments made by municipal, county, and state governmental entities towards the implementation of the Statewide Communication System.

### STATE OF MAINE COMBINING STATEMENT OF NET ASSETS

#### NON-MAJOR ENTERPRISE FUNDS

	Lottery	Alcoholic Beverages	Maine Military Authority	Seed Potato
Assets				
Current Assets:				
Equity in Treasurer's Cash Pool	\$ -	\$ -	\$ -	\$ 1
Cash and Short-Term Investments	750	-	-	-
Inventories	-	-	1,586	-
Receivables, Net of Allowance for Uncollectibles:				
Other Receivable	19,349	-	1,856	-
Due from Other Funds	-	-	-	-
Other Current Assets	92		26	
Total Current Assets	20,191		3,468	1
Noncurrent Assets:				
Equity in Treasurer's Cash Pool	-	-	-	-
Capital Assets - Net of Depreciation	_	_	5,615	_
Total Noncurrent Assets		-	5,615	
Total Assets	20,191		9,083	1
Liabilities				
Current Liabilities:	000		40	
Accounts Payable	820	-	46	-
Accrued Payroll	94	1	790	-
Due to Other Funds	4,886	1	190	1
Current Portion of Long-Term Obligations:				
Compensated Absences	7	<del>-</del>	62	-
Deferred Revenue	290	12,500	-	-
Other Accrued Liabilities	13,525	- 10.504	- 1.000	-
Total Current Liabilities	19,622	12,501	1,088	1
Long-Term Liabilities:				
Deferred Revenue	-	12,500	-	-
Compensated Absences	91	-	850	-
Other Post-Employment Benefit Obligation	166	=	1,776	=
Total Long-Term Liabilities	257	12,500	2,626	
Total Liabilities	19,879	25,001	3,714	1
Net Assets				
Invested in Capital Assets, Net of Related Debt	-	_	5,615	<del>-</del>
Unrestricted	312	(25,001)	(246)	- -
- Throughout	012	(20,001)	(2-10)	
Total Net Assets	\$ 312	\$ (25,001)	\$ 5,369	\$ -

													Totals
Mar	ine Ports	Fer	ry Service		son stries	Diriç	go Health	Avia	Fransit, tion, & Rail esportation	Em Comm	solidated ergency unications Fund	En	Other Iterprise Funds
\$	40	\$	1,014	\$	155	\$	9,419	\$	4,660	\$	1,337	\$	16,626
·	-	·	3 288	·	3 623	·	, -	·	, -		, -	·	756 2,497
	-		125		47		3,403		447		3		25,230
	-		5 -		-		- 1,757		-		265 -		270 1,875
	40		1,435		828		14,579		5,107		1,605		47,254
	17		416		64		3,875		1,916		550		6,838
	12,668		38,032		-		-		96,413		35		152,763
	12,685		38,448		64		3,875		98,329		585		159,601
	12,725		39,883		892		18,454		103,436		2,190		206,855
			0.40		22		4 570				_		0.700
	-		249 203		39 7		1,579 54		<u>-</u>		5 272		2,738 1,420
	-		63		30		13		7		48		5,239
	-		22		-		5		-		13		109
	-		-		3		-		<u>-</u>		-		12,790 13,528
	<del></del>		537		79		1,651		7		338	_	35,824
	_		-		_		_		-		_		12,500
	=		299		5		62		=		173		1,480
			537		14		101		24		519		3,137
	-		836		19		163		24		692		17,117
	<u>-</u>		1,373		98		1,814		31		1,030		52,941
	12,668		38,032		-		-		96,413		35		152,763
	57		478		794		16,640		6,992		1,125		1,151
\$	12,725	\$	38,510	\$	794	\$	16,640	\$	103,405	\$	1,160	\$	153,914

# STATE OF MAINE COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS NON-MAJOR ENTERPRISE FUNDS

	Lottery	Alcoholic Beverages	Maine Military Authority	Seed Potato
Operating Revenues				
Charges for Services	\$ 230,98	31 \$ 32	\$ 34,561	\$ -
Assessments		-	-	-
Miscellaneous Revenues	-	<u> </u>	546	1
Total Operating Revenues	230,98	32	35,107	1
Operating Expenses				
General Operations	176,83		34,531	1
Depreciation		<u>-</u>	527	
Total Operating Expenses	176,83	-	35,058	1
Operating Income (Loss)	54,14	32	49	
Nonoperating Revenues (Expenses)				
Other Nonoperating Revenues (Expenses)- net	3	12,500	(3)	
Total Nonoperating Revenues (Expenses)	3	12,500	(3)	
Income (Loss) Before Capital Contributions				
and Transfers	54,17	78 12,532	46	
Capital Contributions and Transfers				
Capital Contributions from Other Funds			_	_
Transfers from Other Funds			101	1
Transfers to Other Funds	(54,31	6) (32)	(133)	(1)
Total Capital Contributions and Transfers In (Out)	(54,31	6) (32)	(32)	
Change in Net Assets	(13	12,500	14	-
Total Net Assets - Beginning of Year	45	(37,501)	5,355	
Total Net Assets - End of Year	\$ 31	2 \$ (25,001)	\$ 5,369	\$ -

						Totals
Marine Ports	Ferry Service	Prison Industries	Dirigo Health	Transit, Aviation, & Rail Transportation	Consolidated Emergency Communications Fund	Other Enterprise Funds
\$ 14	\$ 4,682	\$ 1,363	\$ 70,296	\$ 1,984	\$ 4,566	\$ 348,479
				1,717	<u> </u>	1,717 547
14	4,682	1,363	70,296	3,701	4,566	350,743
84 522	9,077 2,231	1,214 	56,702	4,305 5,005	5,836 5	288,587 8,290
606	11,308	1,214	56,702	9,310	5,841	296,877
(592)	(6,626)	149	13,594	(5,609)	(1,275)	53,866
	13	1		991		13,536
	13	1		991		13,536
(592)	(6,613)	150	13,594	(4,618)	(1,275)	67,402
4,676	2,888	-	-	2,439	-	10,003
-	3,968 (25)	1 (46)	359 (16,688)	3,228 (1)	55 (22)	7,713 (71,264)
4,676	6,831	(45)	(16,329)	5,666	33	(53,548)
4,084	218	105	(2,735)	1,048	(1,242)	13,854
8,641	38,292	689	19,375	102,357	2,402	140,060
\$ 12,725	\$ 38,510	\$ 794	\$ 16,640	\$ 103,405	\$ 1,160	\$ 153,914

### STATE OF MAINE COMBINING STATEMENT OF CASH FLOWS

#### NON-MAJOR ENTERPRISE FUNDS

	Lottery	Alcoholic Beverages	Maine Military Authority	Seed Potato
Cash Flows from Operating Activities				
Receipts from Customers and Users	\$ 229,873	\$ 32	\$ 37,944	\$ 1
Other Opera ing Cash Receipts (Payments)				
Payments to Prize Winners	(144,018)	-	-	-
Payments to Suppliers	(30,067)	-	(20,817)	(1)
Payments to Employees	(1,506)		(13,889)	
Net Cash Provided (Used) by Operating Activities	54,282	32	3,238	
Cash Flows from Noncapital Financing Activities				
Transfers from Other Funds	-		101	-
Transfers to Other Funds	(54,316)	(32)	(133)	
Net Cash Provided (Used) by Noncapital Financing Activities	(54,316)	(32)	(32)	
Cash Flows from Capital and Related Financing Activities				
Payments for Acquisition of Capital Assets	<u>-</u>	<u>-</u>	(3,203)	_
Proceeds from Sale of Capital Assets	<u> </u>	<u> </u>		<u> </u>
Net Cash Provided (Used) by Capital Financing Activi ies			(3,203)	
, , , , , , , , , , , , , , , , , , ,				
Cash Flows from Investing Activities			(0)	
Interest Revenue	34		(3)	
Net Cash Provided (Used) by Investing Ac ivities	34		(3)	
Net Increase (Decrease) in Cash/Cash Equivalents	-	-	-	-
Cash/Cash Equivalents - Beginning of Year	750			1
Cash/Cash Equivalents - End of Year	\$ 750	\$ -	\$ -	\$ 1
Reconciliation of Operating Income (Loss) to Net Cash				
Used by Operating Activities				
Operating Income (Loss)	\$ 54,144	\$ 32	\$ 49	\$ -
Adjustments to Reconcile Operating Income to Net Cash				
Provided by Operating Activities			507	
Depreciation Expense Decrease (Increase) in Assets:	-	-	527	-
Accounts Receivable	(1,108)	_	2,837	_
Interfund Balances	1,630	_	(564)	_
Inventories	-	_	(84)	-
Increase (Decrease) in Liabilities:			,	
Accounts Payable	474	-	(1,545)	-
Accrued Payroll Expenses	33	-	292	-
Change in Compensated Absences	(16)	-	802	-
Other Accruals	(875)		924	
Total Adjustments	138		3,189	
Net Cash Provided (Used) by Opera ing Activities	\$ 54,282	\$ 32	\$ 3,238	\$ -
Non Cash Investing, Capital and Financing Activities				
Contributed Capital Assets  Decrease of Deferred Revenue from the Sale of Liquor Operations	<del>-</del>	- 12,500	-	<del>-</del>
Decrease of Defended Revenue from the Sale of Liquor Operations	-	1∠,500	-	-

arine orts	Ferry Service		Prison dustries	Transit, Consolidated Dirigo Aviation, & Rail Emergency Health Transportation Communications		Emergency Enterp		Other nterprise Funds		
\$ 14	\$ 4,692	\$	1,355	\$ 68,697	\$	3,705	\$	4,833	\$	351,146
-			-		-	-		-		(144,018)
(85)	(4,029		(1,045)	(53,963	•	(4,449)		1,167		(113,289)
	(4,940	<u> </u>	(127)	(887	<u> </u>	(218)		(4,609)		(26,176)
(71)	(4,277	)	183	13,847	<u> </u>	(962)		1,391		67,663
- -	3,968 (25		1 (46)	359 (16,688		3,228 (1)		55 (22)		7,712 (71,263)
<u>-</u>	3,943		(45)	(16,329	))	3,227		33		(63,551)
-	(13		-			(1,438)		(40)		(4,694)
1_	3			-	·	966		-		970
1_	(10		-		<u> </u>	(472)		(40)		(3,724)
	10		1_		<u> </u>	25				67
	10		1_		<u>.                                    </u>	25		<u>-</u>		67
(70)	(334	)	139	(2,482	?)	1,818		1,384		455
127	1,767		83	15,776	<u> </u>	4,758		503		23,765
\$ 57	\$ 1,433	\$	222	\$ 13,294	\$	6,576	\$	1,887	\$	24,220
\$ (592)	\$ (6,626	) \$	149	\$ 13,594	\$	(5,609)	\$	(1,275)	_\$	53,866
522	2,231		-			5,005		5		8,290
-	10		(8)	(1,599	9)	4		267		403
-	(169 (12		9 (14)			178 -		2,029		3,113 (110)
-	(12	)	(14)	•	•	-		-		(110)
(1)	96		39	1,456		(547)		2		(26)
-	(100 (35		(2) (2)	21		(6) (1)		98 (41)		336 707
	328		12	375	<u> </u>	14		306		1,084
521	2,349	_	34	253	<u> </u>	4,647		2,666		13,797
\$ (71)	\$ (4,277	\$	183	\$ 13,847	\$	(962)	\$	1,391	\$	67,663
4,676	2,888		-		-	2,439		-		10,003



### **INTERNAL SERVICE FUNDS**

<u>Motor Transport Service Fund</u> – This fund accounts for all the equipment and vehicle operations of the Department of Transportation.

<u>Postal</u>, <u>Printing and Supply Fund</u> – This fund accounts for the purchase of general office supplies, materials and photocopiers required by any State department or agency, the purchase of and contract for all postal and mailing services, duplicating needs, and the acquisition and disposition of State and federal surplus property. This fund is also used to administer the State's Procurement Card Program.

<u>Information Services Fund</u> – This fund accounts for the costs of providing information services in data processing and telecommunications and for coordinating data processing services including computer operations, programming and applications systems development, technical support and networking services.

<u>Risk Management Fund</u> – This fund accounts for resources generated and used to provide insurance advice and services for all forms of insurance except health and workers' compensation. This includes insurance for automobile, fire, liability and any other type of coverage that may be necessary to protect the State against financial loss.

<u>Workers' Compensation Fund</u> – This fund accounts for resources generated and used to provide workers' compensation advice and insurance services.

<u>Central Fleet Management Fund</u> – This fund accounts for the cost of administering a uniform program for the operation and maintenance of all State vehicles except those of the Department of Transportation and Public Safety.

<u>Leased Space Fund</u> – This fund accounts for State facilities leasing activities and maintains records of State agency property, leasing needs and all available space owned, leased and potentially available for lease.

<u>Revenue Services Fund</u> – This fund accounts for the resources generated and used to provide up-to-date information to facilitate compliance with Maine tax law and to help reduce common mistakes in filing tax forms.

<u>Retiree Health Insurance Fund</u> – This fund accounts for post retirement health care premiums and benefits for most retired state employees and Legislators, for a portion of the premiums for teachers, and for a portion of the premiums for county and municipal law enforcement officers and firefighters (First Responders).

<u>Employee Health Insurance Fund</u> — This fund accounts for health care premiums and benefits for most state employees.

<u>Statewide Radio & Network System Fund</u> – This fund accounts for resources generated and used to acquire, expand, upgrade and replace a statewide radio and network system for use by State agencies.

<u>Financial & Personnel Services Fund</u> – This fund accounts for centralized services provided by the Department of Administrative and Financial Services. Services provided include personnel administration, employee relations, budget management, general administration, and accounting.

<u>Transportation Facilities Fund</u> – This fund accounts for the purchase, operation, maintenance, improvement, repair, construction, and management of buildings owned by the Department of Transportation.

Governmental Facilities Authority Fund – This fund includes the operations of the Maine Governmental Facilities Authority, a blended component unit. The Authority was created to assist in the financing, equipping, improvement, reconstruction, acquisition, and construction of additions to structures designed for use as a court facility, State office or State activity space.

### STATE OF MAINE COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS

		r Transport Service		al Printing Supply		ormation ervices	Risk Management	
Assets								
Current Assets:								
Equity in Treasurer's Cash Pool	\$	5,990	\$	-	\$	11,412	\$	16,693
Cash and Short-Term Investments		1		1				-
Cash with Fiscal Agent		101		-		2,766		-
Restricted Assets:								
Restricted Deposits and Investments		2.005		470		-		-
Inventories		3,625		476		21		-
Receivables, Net of Allowance for Uncollectibles:		00		40		00		400
Other Receivable  Due from O her Funds		29		48		89		109 307
Other Current Assets		308		1,856 146		14,734 978		408
Total Current Assets		10,054	-	2,527	-	30,000		17,517
Total Gallett / tosets	-	10,004	-	2,021	-	30,000	-	17,517
Noncurrent Assets:								
Equity in Treasurer's Cash Pool		2,464		_		4,694		6,866
Capital Assets - Net of Depreciation		55,717		4		22,125		-
Total Noncurrent Assets		58,181		4		26,819		6,866
Total Noticulient Assets		30,101				20,019	-	0,000
Total Assets		68,235		2,531		56,819		24,383
Liabilities								
Current Liabilities:								
Accounts Payable		145		83		3,176		1
Accrued Payroll		376		114		2,093		23
Due to Other Funds		103		4,038		200		28
Due to Component Units		-		-		-		-
Current Por ion of Long-Term Obligations:								
Certificates of Participation and Other Financing Arrangements		695		-		6,095		-
Revenue Bonds Payable		-		-		-		-
Obligations Under Capital Leases		-		-		-		-
Claims Payable		-		-		-		-
Compensated Absences		31		4		155		2
Deferred Revenue Other Accrued Liabilities		16		-		153		540
Total Current Liabilities		1,366		4,239		11,872		594
rotal outlett Liabilities		1,500	-	4,200	-	11,072		334
Long-Term Liabilities:								
Working Capital Advances Payable		-		111		-		-
Deferred Revenue		-		-		-		-
Non-Current Portion of Long-Term Obliga ions: Certificates of Participation and Other Financing Arrangements		75.4				7 726		
Revenue Bonds Payable		754		-		7,736		-
Obligations Under Capital Leases		_		_		-		-
Claims Payable		_		_		-		3,770
Compensated Absences		427		62		2,134		26
Total Long-Term Liabilities		1,181		173		9,870		3,796
Total Liabilities		2,547		4,412		21,742		4,390
Net Assets								
Invested in Capital Assets, Net of Related Debt		54,369		4		18,067		-
Restricted for:		,0				,		
Other Purposes		-		-		-		-
Unrestricted		11,319		(1,885)		17,010		19,993
Total Net Assets	\$	65,688	\$	(1,881)	\$	35,077	\$	19,993

Vorkers' npensation	Central Fleet Management	Leased Space	Revenue Services		ee Health urance	He	Employee Health Insurance		wide Radio Network ystems
\$ 19,513	\$ -	\$ 312	\$ 50	\$	22,528	\$	32,505	\$	124
-	1 2,806	-	-		-		-		8,980
-	- 42	-			-		-		-
-	30	-	-		-		1		-
639 24	1,342	128	-		-		-		5
 20,176	4,221	440	50		22,528		32,506		9,109
8,027	-	128	20		9,266		13,370		51
 -	15,196	25,461			-		-		21,090
 8,027	15,196	25,589	20		9,266		13,370		21,141
 28,203	19,417	26,029	70		31,794	-	45,876		30,250
461	196	111			8,787		10,042		
58	55	15	-		0,707		45		-
46	1,658	4	-		-		12		-
-	-	-	-		3,725		-		-
_	4,476	-	_		_		_		3,640
-	, -	-	-		-		-		-
- 7,327	-	5,298	-		- 4,610		- 13,830		-
7,327	4	1	-		4,010		13,030		-
-	-	-	-		-		-		-
 7,894	38 6,427	5,429			17,122		23,931		3,640
 7,034	0,421	0,423			17,122		23,931		3,040
-	-	-	-		-		-		-
-	-	-	-		-		-		-
-	6,770	-	-		-		-		8,787
-	-	- 24 442	-		-		-		-
34,786	-	24,412	-		-		-		-
 28	49	21			-		29		-
 34,814	6,819	24,433					29		8,787
 42,708	13,246	29,862		<u> </u>	17,122		23,960		12,427
-	6,756	(4,249)	-		-		-		17,643
-	-	· · ·	-		-		_		-
 (14,505)	(585)	416	70	<u> </u>	14,672		21,916		180
\$ (14,505)	\$ 6,171	\$ (3,833)	\$ 70	\$	14,672	\$	21,916	\$	17,823

(continued)

## STATE OF MAINE COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS (Continued)

							Totals
	Pers	ncial & onnel vices	-	oortation ies Fund		rnmental s Authority	nal Service Funds
Assets							
Current Assets:							
Equity in Treasurer's Cash Pool	\$	1,842	\$	1,737	\$	-	\$ 112,706
Cash and Short-Term Investments		-		-		-	3
Cash with Fiscal Agent		-		-		-	14,653
Restricted Assets:							
Restricted Deposits and Investments		-		-		3,694	3,694
Inventories		-		-		-	4,164
Receivables, Net of Allowance for Uncollectibles:							
Other Receivable		-		-		157	463
Due from Other Funds		154		-		-	19,468
Other Current Assets		- 4 000		4 707			 1,561
Total Current Assets	-	1,996		1,737	-	3,851	 156,712
Noncurrent Assets:							
Equity in Treasurer's Cash Pool		757		715		-	46,358
Capital Assets - Net of Depreciation		15		16,171		_	155,779
Total Noncurrent Assets		772		16,886		<del></del>	 202,137
Total Noticulient Assets	-	112	-	10,000	-		 202,137
Total Assets		2,768		18,623		3,851	 358,849
Liabilities							
Current Liabilities:							
Accounts Payable		10		27		10	23,049
Accrued Payroll		1,015				-	3,794
Due to Other Funds		196		1		_	6,286
Due to Component Units		-		-		_	3,725
Current Por ion of Long-Term Obligations:							-,
Certificates of Participation and Other Financing Arrangements		_		_		_	14,906
Revenue Bonds Payable		_		_		_	14,500
Obligations Under Capital Leases		_		_		_	5,298
Claims Payable		_		_		-	25,767
Compensated Absences		70		_		_	271
Deferred Revenue		-		-		106	646
Other Accrued Liabilities		-		-		598	805
Total Current Liabilities		1,291		28		714	 84,547
Long-Term Liabilities:							444
Working Capital Advances Payable		-		-		-	111
Deferred Revenue  Non-Current Portion of Long-Term Obliga ions:		-		-		664	664
Certificates of Participation and Other Financing Arrangements							24,047
Revenue Bonds Payable		-		-		-	24,047
Obligations Under Capital Leases		_				-	24,412
Claims Payable		_		_		_	38,556
Compensated Absences		962		_		_	3,738
Total Long-Term Liabilities		962				664	 91,528
Total 2011g Total 21abilitoo					-		 01,020
Total Liabili ies		2,253		28		1,378	 176,075
Net Assets							
Invested in Capital Assets, Net of Related Debt		15		16,171		-	108,776
Restricted for:							•
Other Purposes		-		-		39	39
Unrestricted		500		2,424		2,434	 73,959
Total Net Assets	\$	515	\$	18,595	\$	2,473	\$ 182,774
	<u>*</u>			. 5,555	<u> </u>	_, 0	 .52,117



## STATE OF MAINE COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

**INTERNAL SERVICE FUNDS** 

	Tra	Motor ansport ervice		al Printing Supply	ormation ervices	Risk agement
Operating Revenues						
Charges for Services	\$	36,016	\$	43,734	\$ 72,797	\$ 4,756
Miscellaneous Revenues					 323	 1
Total Operating Revenues		36,016		43,734	73,120	 4,757
Operating Expenses						
General Operations		23,759		43,710	72,581	2,630
Depreciation		6,871		1	2,068	-
Claims/Fees Expense		-		-	-	1,355
Other Operating Expenses		-	-	-	 	 
Total Operating Expenses		30,630		43,711	 74,649	 3,985
Operating Income (Loss)		5,386		23	(1,529)	772
Nonoperating Revenues (Expenses)						
Investment Revenue (Expense) - net		36		(15)	680	90
Interest Expense		(22)		-	(132)	-
Other Nonoperating Revenues (Expenses) - net		(684)			 (3)	 
Total Nonoperating Revenues (Expenses)		(670)		(15)	 545	 90
Income (Loss) Before Capital Contributions						
and Transfers		4,716		8	 (984)	 862
Capital Contributions and Transfers						
Capital Contributions from Other Funds		40		-	-	-
Transfers from (to) Other Funds		(15)	-	(3)	 2,725	 (1)
Total Capital Contributions and Transfers In (Out)		25		(3)	 2,725	 (1)
Change in Net Assets		4,741		5	1,741	861
Total Net Assets - Beginning of Year		60,947		(1,886)	 33,336	 19,132
Total Net Assets - End of Year	\$	65,688	\$	(1,881)	\$ 35,077	\$ 19,993

Workers' Compensation		Central Fleet Management	Leased Space	Revenue Services	Retiree Health Insurance	Employee Health Insurance	Statewide Radio & Network Systems	
\$	12,688 179	\$ 12,717 47	\$ 24,673 2	\$ 300	\$ 28,081	\$ 140,673 1	\$ 836	
	12,867	12,764	24,675	300	28,081	140,674	836	
	6,490 - 11,467	8,987 3,036	12,862 4,641 -		34,280 - -	144,045 - -	- - -	
	17,957	12,023	17,503	<u> </u>	34,280	144,045		
	(5,090)	741	7,172	300	(6,199)	(3,371)	836	
	109 - -	(3) (207) (146)	(6,922) 	1 - -	117 - -	206	5 -	
	109	(356)	(6,914)	1	117_	206	5	
	(4,981)	385	258	301	(6,082)	(3,165)	841	
	- (1)		<u> </u>	- (450)	23	(1,385)	847 4,020	
	(1)	(1)		(450)	23	(1,385)	4,867	
	(4,982)	384	258	(149)	(6,059)	(4,550)	5,708	
	(9,523)	5,787	(4,091)	219	20,731	26,466	12,115	
\$	(14,505)	\$ 6,171	\$ (3,833)	\$ 70	\$ 14,672	\$ 21,916	\$ 17,823	

(continued)

## STATE OF MAINE COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

**INTERNAL SERVICE FUNDS (Continued)** 

							Totals		
	Pei	Financial & Personnel Services		Transportation Facilities Fund		Governmental Facilities Authority		Internal Service Funds	
Operating Revenues									
Charges for Services	\$	18,247	\$	2,038	\$	300	\$	397,856	
Miscellaneous Revenues				-		-		553	
Total Operating Revenues		18,247		2,038		300		398,409	
Operating Expenses									
General Operations		19,421		1,402		297		370,464	
Depreciation		-		3,462		-		20,079	
Claims/Fees Expense		-		-		-		12,822	
Other Operating Expenses						755		755	
Total Operating Expenses		19,421		4,864		1,052		404,120	
Operating Income (Loss)		(1,174)		(2,826)		(752)		(5,711)	
Nonoperating Revenues (Expenses)									
Investment Revenue (Expense) - net		-		5		5		1,244	
Interest Expense	-		-		-			(7,283)	
Other Nonoperating Revenues (Expenses) - net				(5,154)		<u> </u>		(5,987)	
Total Nonoperating Revenues (Expenses)				(5,149)		5		(12,026)	
Income (Loss) Before Capital Contributions									
and Transfers		(1,174)		(7,975)		(747)		(17,737)	
Capital Contributions and Transfers									
Capital Contributions from Other Funds	-		530		-			1,417	
Transfers from (to) Other Funds		(22)		-		-		4,890	
Total Capital Contributions and Transfers In (Out)		(22)		530				6,307	
Change in Net Assets		(1,196)		(7,445)		(747)		(11,430)	
Total Net Assets - Beginning of Year		1,711		26,040		3,220		194,204	
Total Net Assets - End of Year		515	\$	18,595	\$	2,473	\$	182,774	



### STATE OF MAINE COMBINING STATEMENT OF CASH FLOWS

#### INTERNAL SERVICE FUNDS

	Motor Transport Service		Postal Printing & Supply		Information Services		Risk Management	
Cash Flows from Operating Activities								
Receipts from Customers and Users	\$	35,270	\$	43,672	\$	74,853	\$	4,540
Other Operating Cash Receipts (Payments)								
Payments to Suppliers		(14,094)		(41,748)		(32,723)		(3,504)
Payments to Employees		(9,953)		(1,906)		(37,647)		(370)
Net Cash Provided (Used) by Operating Activities		11,223		18		4,483		666
Cash Flows from Noncapital Financing Activities Transfers from Other Funds		47		10		2 902		4
Transfers to Other Funds Transfers to Other Funds						2,893 (168)		1 (2)
Hansiers to Other Funds	-	(62)		(13)	-	(100)		(2)
Net Cash Provided (Used) by Noncapital Financing Activities		(15)		(3)		2,725		(1)
Cash Flows from Capital and Related Financing Activities								
Payments for Acquisition of Capital Assets		(11,319)		-		(272)		-
Proceeds From Financing Arrangements		-		-		-		-
Principal and Interest Paid on Financing Arrangements		(352)				(5,110)		
Net Cash Provided (Used) by Capital Financing Activities		(11,671)				(5,382)		<u> </u>
Cook Flours from Investing Astivities								
Cash Flows from Investing Activities Interest Revenue		36		(15)		680		90
Net Cash Provided (Used) by Investing Activities		36		(15)		680		90
Net Increase (Decrease) in Cash/Cash Equivalents		(427)		-		2,506		755
Cash/Cash Equivalents - Beginning of Year		8,983		1_		16,366		22,804
Cash/Cash Equivalents - End of Year	\$	8,556	\$	1	\$	18,872	\$	23,559
Reconciliation of Operating Income (Loss) to Net Cash								
Used by Operating Activities								
Operating Income (Loss)	_\$	5,386	\$	23	\$	(1,529)	\$	772
Adjustments to Reconcile Operating Income to Net Cash								
Provided by Operating Activities								
Depreciation Expense		6,871		1		2,068		-
Decrease (Increase) in Assets:		>						
Accounts Receivable		(15)		(7)		95		41
Interfund Balances		(36)		24		1,510		(296)
Inventories		(697)		(7)		(4)		-
Other Assets		-		(51)		190		19
Increase (Decrease) in Liabilities:		(44)		40		4 000		(0)
Accounts Payable		(44)		13		1,826		(3)
Accrued Payroll Expenses		(201)		47		704		10
Due to Other Governments		- (0.4)		- (05)		(000)		-
Change in Compensated Absences		(34)		(25)		(296)		2
Other Accruals		(7)	-	-		(81)		121
Total Adjustments		5,837		(5)		6,012		(106)
Net Cash Provided (Used) by Operating Activities	\$	11,223	\$	18	\$	4,483	\$	666
Non Cash Investing, Capital and Financing Activities								
Property Leased, Accrued, or Acquired		-		-		-		-
Contributed Capital Assets		40		-		-		-
•								

orkers'	Central Fleet Management		Leased Space	Revenue Services		H	Retiree Health surance	Employee Health Insurance			ewide Radio k Network System
\$ 13,053	\$	12,520	\$ 24,583	\$	300	\$	28,081	\$	140,673	\$	831
 (15,029) (878)		(7,863) (912)	(12,602) (255)		-		(28,191)		(136,875) (826)		(165)
 (2,854)		3,745	11,726	_	300		(110)		2,972		666
5 (6)		5 (6)	1 (1)		(450)		23		2,146 (3,531)		4,020
(1)		(1)			(450)		23		(1,385)		4,020
-		(5,427)	-		-		-		-		(6,837)
 <u>-</u>		4,600 (4,190)	(11,669)		<u>-</u>		<u> </u>		<u>-</u>		(3,522)
 <u>-</u> _		(5,017)	(11,669)				<u>-</u>		<u>-</u> .		(10,359)
 109		(3)	8		1_		117		206		5
 109		(3)	8		1_		117		206		5
(2,746)		(1,276)	65		(149)		30		1,793		(5,668)
 30,286		4,083	375		219		31,764		44,082		14,823
\$ 27,540	\$	2,807	\$ 440	\$	70	\$	31,794	\$	45,875	\$	9,155
\$ (5,090)	\$	741	\$ 7,172	\$	300	\$	(6,199)	\$	(3,371)	_\$	836
-		3,036	4,641		-		-		-		-
-		18	-		-		-		(1)		-
76 -		(268) (1)	(93)		-		-		(15)		-
105		-	-		-		-		-		(5)
(801) 30		191 24	1 6		-		6,295		7,308 16		-
-		-	-		-		-		-		-
(5) 2,831		5 (1)	(1) -		<u>-</u>		(206)		(9) (956)		(165)
 2,236		3,004	4,554		_		6,089		6,343		(170)
\$ (2,854)	\$	3,745	\$ 11,726	\$	300	\$	(110)	\$	2,972	\$	666
- -		-	1,401 -		-		-		- -		- 847 (continued)

### STATE OF MAINE COMBINING STATEMENT OF CASH FLOWS (Continued)

INTERNAL SERVICE FUNDS

June 30, 2012 (Expressed in Thousands)

	Financial & Personnel Services	Transportation Facilities Fund	Governmental Facilities Authority	Totals Internal Service Funds
Cash Flows from Operating Activities	40.044	<b>4</b> 0.000	<b>.</b>	<b>4</b> 000 500
Receipts from Customers and Users Other Operating Cash Receipts (Payments)	\$ 18,914	\$ 2,038	\$ 241	\$ 399,569
Payments to Suppliers	(1,683	) (1,398)	(523)	(296,398)
Payments to Employees	(17,429	-	<u>-</u>	(70,176)
Net Cash Provided (Used) by Operating Activities	(198	) 640	(282)	32,995
Cash Flows from Noncapital Financing Activities				
Transfers from Other Funds Transfers to Other Funds	70		-	9,221
Transfers to Other Funds	(92	<u> </u>		(4,331)
Net Cash Provided (Used) by Noncapital Financing Activities	(22	<u> </u>		4,890
Cash Flows from Capital and Related Financing Activities				
Payments for Acquisition of Capital Assets	2	-	-	(23,853)
Proceeds From Financing Arrangements Principal and Interest Paid on Financing Arrangements	-		-	4,600 (24,843)
1 molpar and interest 1 and on 1 maneing Arrangements				(24,040)
Net Cash Provided (Used) by Capital Financing Activities	2	<u> </u>	<del>-</del>	(44,096)
Cash Flows from Investing Activities Interest Revenue		5_	5	1,244
Net Cash Provided (Used) by Investing Activities		5	5	1,244
Net Increase (Decrease) in Cash/Cash Equivalents	(218	) 645	(277)	(4,967)
Cash/Cash Equivalents - Beginning of Year	2,817	1,807	3,971	182,381
Cash/Cash Equivalents - End of Year	\$ 2,599	\$ 2,452	\$ 3,694	\$ 177,414
Reconciliation of Operating Income (Loss) to Net Cash				
Used by Operating Activities				
Operating Income (Loss)	\$ (1,174	) \$ (2,826)	\$ (752)	\$ (5,711)
Adjustments to Reconcile Operating Income to Net Cash				
Provided by Operating Activities		2.462		20.070
Depreciation Expense Decrease (Increase) in Assets:	-	3,462	-	20,079
Accounts Receivable	-	-	(67)	64
Interfund Balances	645	1	-	1,548
Inventories	-	-	-	(709)
Other Assets	-	-	8	266
Increase (Decrease) in Liabilities:  Accounts Payable	(3	) 3	2	14,788
Accrued Payroll Expenses	390		-	1,026
Due to Other Governments	-		(3)	(3)
Change in Compensated Absences	(56	-	-	(419)
Other Accruals	-	<u> </u>	530	2,066
Total Adjustments	976	3,466	470	38,706
Net Cash Provided (Used) by Operating Activities	\$ (198	) \$ 640	\$ (282)	\$ 32,995
Non Cash Investing, Capital and Financing Activities				
Property Leased, Accrued, or Acquired	-	-	-	1,401
Contributed Capital Assets	-	530	-	1,417

### **FIDUCIARY FUNDS**

#### Pension (and Other Employee Benefit) Trusts

This fund accounts for all of the trust activity occurring in the employees defined benefit pension plan, healthcare and group life insurance other postemployment benefit trusts and defined contribution plans.

#### **Private Purpose Trust Funds**

<u>Abandoned Property Fund</u> - This fund accounts for unclaimed property receipts. All holders of property presumed abandoned must report these properties to the Treasurer annually. The Treasurer will honor claims indefinitely.

<u>Revenue on Private Purpose Trusts Fund</u> – This fund accounts for expendable earnings on private purpose trust fund balances.

<u>Lands Reserved Trust Funds</u> – These funds were established to account for revenue derived from the sale of timber from public lands and from appreciation on investments. The income is to be used for school purposes by townships when they become organized towns or plantations.

<u>Permanent School Fund</u> – This fund is comprised of numerous small private purpose trusts, the income from which may be used for specified purposes.

<u>NextGen College Investing Plan</u> – is the Maine College Savings Program. The program was established under Chapter 417-E of Title 20-A, to encourage the investment of funds to be used for Qualified Higher Education Expenses at institutions of higher education. The plan consists of the investments made by participants in the State's Qualified State Tuition Program under Section 529 of the Internal Revenue Code.

#### **Agency Funds**

<u>Payroll Withholding Fund</u> – This fund accounts for all payroll taxes and deductions withheld to pay the federal government, other State agencies, and payroll vendors.

<u>Private Trusts Fund</u> – This fund is used to account for assets held by the State acting as an agent for patients of State mental health facilities, inmates at State correctional institutions, recipients of State-supported elder and adult services, and child support enforcement services. Also included in this fund are insurance company and unemployment guaranty deposits, and assets held in Courts and Corrections restitution escrow accounts.

<u>Other Agency Funds</u> – These funds account for numerous small agency funds which have been combined for financial reporting purposes.

<u>Treasurer's Agency Fund</u> – This fund accounts for deposits of quasi governmental units placed in the Treasurer's Cash Pool for investment purposes.

### STATE OF MAINE COMBINING STATEMENT OF FIDUCIARY NET ASSETS

PENSION (AND OTHER EMPLOYEE BENEFIT) TRUSTS

June 30, 2012 (Expressed in Thousands)

					Total
	Defined Benefit Pension Plan	Healthcare OPEB	Group Life Insurance OPEB	Defined Contribution Plans	Pension (and Other Employee Benefit) Trusts
Assets					
Cash and Short-Term Investments	\$ 53,405	\$ -	\$ 7,738	\$ 25	\$ 61,168
Receivables, Net of Allowance for Uncollectibles:					
State and Local Agency Contributions	-	6,000	-	-	6,000
Interest and Dividends	4,818	-	-	-	4,818
Due from Brokers for Securities Sold	74,942	-	-	-	74,942
Other	27,453	-	558	64	28,075
Investments at Fair Value:	070				070
Debt Securities	972	-		-	972
Equity Securities	3,637,612	400.004	-	40.400	3,637,612
Common/Collective Trusts	6,753,251	133,984	68,093	16,433	6,971,761
Securities Lending Collateral	812,174	-	-	-	812,174
Capital Assets - Net of Depreciation	10,459		390		10,849
Total Assets	11,375,086	139,984	76,779	16,522	11,608,371
Liabilities					
Accounts Payable	5,684	-	31	-	5,715
Obligations Under Securities Lending	812,174	-	-	-	812,174
Other Accrued Liabilities	13,165	87	10,358	5	23,615
Total Liabilities	831,023	87	10,389	5	841,504
Net Assets					
Net Assets Held in Trust for Pension, Disability, Death,					
Group Life Insurance Benefits and Other Purposes	10,544,063	139,897	66,390	16,517	10,766,867
Total Net Assets	\$ 10,544,063	\$ 139,897	\$ 66,390	\$ 16,517	\$ 10,766,867

## STATE OF MAINE COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS PENSION (AND OTHER EMPLOYEE BENEFIT) TRUSTS

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

	Defined Benefit Pension Plan		Healthcare OPEB		Group Life Insurance OPEB				E	Total nsion (and Other imployee Benefit) Trusts
Additions:										
Contributions:										
Members	\$	154,299	\$	-	\$	4,504	\$	2,889	\$	161,692
State and Local Agencies		275,749		72,607		7,006		43		355,405
Investment Income (Loss):  Net Increase (Decrease) in the Fair Value										
of Investments		(24,731)		1,001		497		383		(22,850)
Interest and Dividends		100,783		-		-		1		100,784
Securities Lending Income		1,709		-		-		-		1,709
Less Investment Expense:										
Investment Activity Expense		24,201		42		30		65		24,338
Securities Lending Expense		(740)		-		-		-		(740)
Net Investment Income (Loss)		54,300		959		467		319		56,045
Total Additions		484,348		73,566		11,977		3,251		573,142
Deductions:										
Benefits Paid to Participants or Beneficiaries		727,214		66,607		8,197		-		802,018
Refunds and Withdrawals		44,142		-		4		1,055		45,201
Claims Processing Expenses		-		-		722		-		722
Administrative Expenses		9,598		69		314		46		10,027
Total Deductions		780,954	_	66,676		9,237		1,101		857,968
Net Increase (Decrease)		(296,606)		6,890		2,740		2,150		(284,826)
Net Assets Held in Trust for Pension, Disability, Death, Group Life Insurance Benefits and Other Purposes: Beginning of Year	,	10,840,669		133,007		63,650		14,367		11,051,693
Dog. in mig of Total		10,040,009		100,007	_	55,050		17,001	-	11,001,000
End of Year	\$ '	10,544,063	\$	139,897	\$	66,390	\$	16,517	\$	10,766,867

### STATE OF MAINE COMBINING STATEMENT OF FIDUCIARY NET ASSETS PRIVATE PURPOSE TRUST FUNDS

June 30, 2012 (Expressed in Thousands)

			_							_		Total
	Abandoned Property		Pri Pur	nue on vate pose usts	Lands Reserved		Permanent School		NextGen College Investing Plan		Pι	Private urpose Trusts
Assets												
Equity in Treasurer's Cash Pool Investments at Fair Value:	\$	501	\$	53	\$	1,078	\$	-	\$	-	\$	1,632
Other		-		17		8,872		2,612		-		11,501
Investments Held on Behalf of Others Receivables, Net of Allowance for Uncollectibles:		-		-		-		-	6,01	3,272	6,	013,272
Interest and Dividends		-		-		-		-		4,176		4,176
Due from Brokers for Securities Sold		-		-		-		-	1:	2,525		12,525
Due from Other Funds		30,195		-		-		-		-		30,195
Other Assets		3,887		-		-		-		-		3,887
Total Assets		34,583		70		9,950		2,612	6,02	9,973	6,	077,188
Liabilities												
Accounts Payable		69		-		-		-	;	3,778		3,847
Due to Brokers for Securities Purchased		-		-		-		-	1:	2,525		12,525
Due to Other Funds		6		-		<u>-</u>		<u>-</u>		-		6
Total Liabilities		75		-		-		-	10	6,303		16,378
Net Assets												
Net Assets Held in Trust for Pension, Disability, Death,												
Group Life Insurance Benefits and Other Purposes		34,508		70		9,950		2,612	6,01	3,670	6,	060,810
Total Net Assets	\$	34,508	\$	70	\$	9,950	\$	2,612	\$ 6,01	3,670	\$ 6,	060,810

### STATE OF MAINE COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS PRIVATE PURPOSE TRUST FUNDS

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

	Abandoned Property		Revenue on Private Purpose Trusts		Lands Reserved		Permanent School		NextGen College Investing Plan		_	Total Private Purpose Trusts
Additions Contributions:												
Members	\$	_	\$	_	\$	_	\$	_	\$	1,726,338	\$	1,726,338
Investment Income (Loss):  Net Increase (Decrease) in the Fair Value of Investments	•	_	•	_	•	(472)	•	(133)	•	(217,224)	Ť	(217,829)
Capital Gains Distributions from Investments		-		-		-		-		41,162		41.162
Interest and Dividends		21		72		250		34		113,641		114,018
Net Investment Income (Loss)		21		72		(222)		(99)		(62,421)		(62,649)
Miscellaneous Revenues		7,295		-		-		_		-		7,295
Transfers In		<u> </u>		671					_	-		671
Total Additions		7,316		743		(222)		(99)	_	1,663,917	_	1,671,655
Deductions												
Benefits Paid to Participants or Beneficiaries		-		54		-		33		1,587,075		1,587,162
Administrative Expenses		192		-		12		-		45,936		46,140
Transfers Out				784								784
Total Deductions		192		838	_	12		33		1,633,011	_	1,634,086
Net Increase (Decrease)		7,124		(95)		(234)		(132)		30,906		37,569
Net Assets Held in Trust for Pension, Disability, Death, Group Life Insurance Benefits and Other Purposes: Beginning of Year		27,384		165		10,184		2,744		5,982,764		6,023,241
					_	· · · · · · · · · · · · · · · · · · ·			_		_	
End of Year	\$	34,508	\$	70	\$	9,950	\$	2,612	\$	6,013,670	\$	6,060,810



### STATE OF MAINE COMBINING STATEMENT OF FIDUCIARY NET ASSETS AGENCY FUNDS

June 30, 2012 (Expressed in Thousands)

										Total
	Payroll Withholding		Private Trusts		Other Agency		Treasurer's Agency			Agency Funds
Assets						,			-	
Equity in Treasurer's Cash Pool	\$	-	\$	8,715	\$	4,859	\$	-	\$	13,574
Cash and Short-Term Investments		-		27		-		-		27
Restricted Deposits and Investments		-		-		11		-		11
Investments Held on Behalf of Others		-		68,778		1,402		-		70,180
Other Assets		2,692		551				-		3,243
Total Assets	\$	2,692	\$	78,071	\$	6,272	\$	-	\$	87,035
Liabilities										
Accounts Payable	\$	1	\$	-	\$	-	\$	-	\$	1
Agency Liabilities		-		78,071		6,270		-		84,341
Due to Other Funds		2,647		· <u>-</u>		2		-		2,649
Other Accrued Liabilities		44		-		-		-		44
Total Liabilities	\$	2,692	\$	78,071	\$	6,272	\$	-	\$	87,035

### STATE OF MAINE COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

	Balance July 1, 2011		Additions	Deductions	Balance June 30, 2012
Payroll Withholding					
Assets					
Cash, Short-term Investments & Equity					
in Treasurer's Cash Pool	\$ 14	\$	234,950	\$ 234,964	\$ -
Other Assets			2,692		2,692
Total Assets	\$ 14	\$	237,642	\$ 234,964	\$ 2,692
Liabilities					
Accounts Payable & Other Accrued Liabilities	\$ 14	\$	541,538	\$ 541,507	\$ 45
Due to Other Funds			2,647		2,647
Total Liabilities	\$ 14	\$	544,185	\$ 541,507	\$ 2,692
Private Trusts					
Assets					
Cash, Short-term Investments & Equity					
in Treasurer's Cash Pool	\$ 5,961	\$	41,538	\$ 38,757	\$ 8,742
Other Assets	520		65	34	551
Investments Held on Behalf of Others	60,151		32,087	23,460	68,778
Total Assets	\$ 66,632	\$	73,690	\$ 62,251	\$ 78,071
Liabilities					
Accounts Payable & Other Accrued Liabilities	\$ -	\$	468	\$ 468	\$ -
Agency Liabilities	66,632	•	39,530	28,091	78,071
Total Liabilities	\$ 66,632	\$	39,998	\$ 28,559	\$ 78,071

		Balance July 1, 2011	_	Additions		Deductions		Balance June 30, 2012
Other Agency								
Assets								
Cash, Short-term Investments & Equity								
in Treasurer's Cash Pool	\$	4,792	\$	10,479	\$	10,401	\$	4,870
Investments Held on Behalf of Others			-	1,402				1,402
Total Assets	\$	4,792	\$	11,881	\$	10,401	\$	6,272
Liabilities								
Accounts Payable & Other Accrued Liabilities	\$	2	\$	8,505	\$	8,507	\$	-
Agency Liabilities		4,790	_	13,972		12,490		6,272
Total Liabilities	\$	4,792	\$	22,477	\$	20,997	\$	6,272
Treasurer's Agency								
Assets								
Cash, Short-term Investments & Equity								
in Treasurer's Cash Pool	\$		\$	3,288	\$	3,288	\$	-
Total Assets	\$		\$_	3,288	\$	3,288	\$	-
I takilisia			_					
Liabilities	\$		\$	2.024	æ	2.024	æ	
Agency Liabilities	Ф		Φ_	2,034	Ф	2,034	Ф	<u> </u>
Total Liabilities	\$	-	\$ =	2,034	\$	2,034	\$	-
Totals - All Agency Funds								
Assets								
Cash, Short-term Investments & Equity								
in Treasurer's Cash Pool	\$	10,767	\$	290,255	\$	287,410	\$	13,612
Investments Held on Behalf of Others		60,151		33,489		23,460		70,180
Other Assets		520	-	2,757		34		3,243
Total Assets	\$	71,438	\$ _	326,501	\$	310,904	\$	87,035
Liabilities								
Accounts Payable & Other Accrued Liabilities	\$	16	\$	550,511	\$	550,482	\$	45
Agency Liabilities		71,422		55,536		42,615		84,343
Due to Other Funds			-	2,647				2,647
Total Liabilities	\$	71,438	\$	608,694	\$	593,097	\$	87,035



# NON-MAJOR COMPONENT UNIT FINANCIAL STATEMENTS

<u>ConnectMe Authority</u> – is responsible for stimulating investment in advanced communications technology infrastructure in unserved or underserved areas in the State.

<u>Efficiency Maine Trust</u> – was established for the purpose of administering programs for energy efficiency and alternative energy resources to help individuals and businesses in Maine meet their energy needs at the lowest cost.

<u>Loring Development Authority</u> – is responsible for the acquisition, development and management of the properties within the geographical area of the former Loring Air Force Base.

Maine Educational Center for the Deaf and Hard of Hearing – (formerly Governor Baxter School for the Deaf) is a comprehensive educational organization that offers educational, residential, transitional, and outreach services to meet the needs of persons who are deaf or hard of hearing, their families, professionals, service providers, agencies and communities on a local, statewide, regional and national level.

<u>Maine Educational Loan Authority</u> – was created to grant educational loans primarily using funds acquired through issuance of long-term bonds payable.

<u>Maine Maritime Academy</u> – is a college specializing in ocean and marine programs at the undergraduate and graduate levels. The operation of the Academy is subject to review by the federal government.

<u>Maine Port Authority</u> – is responsible for acquiring, financing, constructing and operating port and railroad facilities within the State, to improve the global competitiveness of Maine businesses.

<u>Maine Technology Institute</u> – was established to encourage, promote, stimulate and support research and development activity.

<u>Midcoast Regional Redevelopment Authority</u> – is responsible for acquiring and managing Naval Air Station Brunswick properties in both Brunswick and Thopsham and implementing the Reuse Master Plans for each.

<u>Northern New England Passenger Rail Authority</u> – initiates, establishes and maintains regularly scheduled passenger rail service between points within Maine to points within and outside of Maine.

<u>Small Enterprise Growth Fund</u> – is used to provide capital to small Maine businesses that show potential for high growth and public benefit but are unable to obtain adequate conventional financing from financial institutions.

#### STATE OF MAINE COMBINING STATEMENT OF NET ASSETS

NON-MAJOR COMPONENT UNITS

June 30, 2012 (Expressed in Thousands)

	ConnectME Authority	Efficiency Maine Trust	Loring Development Authority	Maine Educational Center for the Deaf and Hard of Hearing	Maine Educational Loan Authority
Assets	<u> </u>				
Current Assets:					
Equity in Treasurer's Cash Pool	\$ -	\$ -	\$ -	\$ -	\$ -
Cash and Cash Equivalents	-	18,116	784	2,016	19,813
Investments	-	-	-	-	-
Restricted Assets:					
Restricted Deposits and Investments	-	17,206	-	-	-
Inventories	-	-	-	-	-
Receivables, Net of Allowance for Uncollectibles:					
Loans Receivable	-	-	-	-	17,504
Notes Receivable	-	3,356	-	-	-
Other Receivables	334	4,614	902	25	1,865
Due from Other Governments	198	165	-	-	-
Due from Primary Government	-	444	965	3,597	-
Other Current Assets		71	24	13	25
Total Current Assets	532	43,972	2,675	5,651	39,207
Noncurrent Assets:					
Equity in Treasurer's Cash Pool	-	-	-	-	-
Assets Held in Trust	-	-	-	-	-
Restricted Assets:					
Restricted Deposits and Investments	3,335	-	-	-	-
Investments	-	-	-	850	-
Receivables, Net of Current Portion:					
Loans Receivable	-	-	-	-	121,407
Notes Receivable	-	-	3,926	-	-
Other Receivables	-	-	-	-	3,046
Due from Primary Government	-	-	-	-	-
Capital Assets - Net of Depreciation	-	110	61,760	615	1
Other Noncurrent Assets	-	-	-	-	1,202
Total Noncurrent Assets	3,335	110	65,686	1,465	125,656
Total Assets	3,867	44,082	68,361	7,116	164,863
Liabilities					
Current Liabilities:					
Accounts Payable	331	3,261	420	202	193
Accrued Payroll	-	-	-	287	-
Compensated Absences	-	38	28	103	-
Due to Other Governments	-	-	830	-	-
Due to Primary Government	-	-	116	-	-
Bonds Payable	-	-	-	-	7,532
Notes Payable	-	-	869	-	-
Obligations under Capital Leases	-	5	-	-	-
Accrued Interest Payable	-	-	-	-	691
Deferred Revenue	14	526	201	1,436	520
Other Current Liabilities	-	38	59	-	-
Total Current Liabilities	345	3,868	2,523	2,028	8,936
Long-Term Liabilities:					
Due to Other Governments	-	-	-	-	-
Bonds Payable	_	_	-	-	151,510
Notes Payable	-	_	1,189	_	-
Obligations under Capital Leases	-	4	-	_	_
Deferred Revenue	-	-	2,000	_	1,397
Other Noncurrent Liabilities	_	_	_,	_	-
Total Long-Term Liabilities		4	3,189		152,907
Total Zong Total Ziabililoo		<del></del>		-	102,007
Total Liabilities	345	3,872	5,712	2,028	161,843
Net Assets					
Invested in Capital Assets, Net of Related Debt	-	101	58,914	615	-
Restricted	3,522	40,109		667	2,601
Unrestricted	-,		3,735	3,806	419
Total Net Assets	\$ 3,522	\$ 40,210	\$ 62,649	\$ 5,088	\$ 3,020

	Maine Maine Port Regional Maritime Maine Port Development Academy Authority Authority		Maine Technology Institute	Northern New England Passenger Rail Authority	Small Enterprise Growth Fund	Totals
\$	3 \$ -	\$ -	\$ -	\$ -	\$ 1,001	\$ 1,004
8,69		1,338	30,780	1,255	3,688	88,256
5,20	9 -	-	174	-	-	5,383
						.=
69	- -	-	-	-	-	17,206 697
03	,	-	-	_	_	091
58	6 -	-	344	-	215	18,649
	- 200	-	-	-	-	3,556
1,07		442	322	-	23	9,735
		504 353	-	2,412	-	3,279 5,359
19	9 -	87	24	799	7	1,249
16,46		2,724	31,644	4,466	4,934	154,373
	•					440
	2 -	-	2	-	411	413 2
			_			_
4,62	2 -	7,689	-	452	-	16,098
14,63	2 -	-	-	-	2,522	18,004
0.40			200			400.004
2,19	1 -	_	326	-	253	123,924 4,179
		-	_	-	1	3,047
		-	-	128	-	128
19,81	1 18,714	127,426	56	3,276	3	231,772
81		104				2,120
42,07	2 18,714	135,219	384	3,856	3,190	399,687
58,53	6 20,818	137,943	32,028	8,322	8,124	554,060
2,99	1 215	498	6,465	2,297	-	16,873
		-	-	-	-	287
		85	-	25	-	279
		-	-	-	-	830
15	3 -	84	-	-	-	116 7,769
13		-	_	-	_	869
		1	5	-	-	11
		-	-	-	-	691
22		325	24,485	293	-	28,026
3,54		1,314	30,957	2,670	26 26	56,422
3,04	0 213	1,514	30,337	2,070		50,422
1,71	0 -	-	-	-	-	1,710
1,76		17,265	-	-	-	170,543
		-	-	-	-	1,189
		-	10	-	-	14 3,397
		-	-	105	-	105
3,47	8 -	17,265	10	105		176,958
7,01	8 215	18,579	30,967	2,775	26	233,380
17,89	7 18,714	117,642	_	1,915	3	215,801
19,24			-	2,187	-	69,495
14,37		1,722	1,061	1,445	8,095	35,384
\$ 51,51	8 \$ 20,603	\$ 119,364	\$ 1,061	\$ 5,547	\$ 8,098	\$ 320,680

### STATE OF MAINE COMBINING STATEMENT OF ACTIVITIES

#### **NON-MAJOR COMPONENT UNITS**

Fiscal Year Ended June 30, 2012 (Expressed in Thousands)

	ConnectME Authority		Efficiency Maine Trust		Loring Development Authority		Maine Educational Center for the Deaf and Hard of Hearing		Ed	Maine ucational Loan uthority
Expenses	\$	2,899	\$	38,064	\$	3,414	\$	6,622	\$	11,770
Program Revenues										
Charges for Services		-		-		1,515		352		11,981
Program Investment Income		-		-		-		-		8
Operating Grants and Contributions		2,585		34,184		-		64		-
Capital Grants and Contributions						1,637				
Net Revenue (Expense)		(314)		(3,880)		(262)		(6,206)		219
General Revenues										
Unrestricted Investment Earnings		-		-		47		15		-
Non-program Specific Grants,										
Contr butions and Appropriations		-		-		1,165		6,480		-
Miscellaneous Income		2		-		29		-		-
Gain (Loss) on Assets Held for Sale						6				
Total General Revenues		2				1,247		6,495		
Change in Net Assets		(312)		(3,880)		985		289		219
Net Assets, Beginning of the Year (as restated)		3,834		44,090		61,664		4,799		2,801
Net Assets, End of Year	\$	3,522	\$	40,210	\$	62,649	\$	5,088	\$	3,020

M	Maine Maritime Academy		Maine Port Authority						Authority		Midcoast Regional velopment Authority	Ted	Maine chnology nstitute	Pas	thern New England senger Rail uthority	Ent	mall erprise vth Fund	Totals
\$	32,688	\$	1,784	\$	10,914	\$	20,501	\$	27,314	\$	866	\$ 156,836						
	18,244		965		-		27		8,417 -		- 94	41,501 102						
	4,557		2		4,244		20,059		7,677		950	74,322						
	1,171		4,739		125,819		-		11,281			 144,647						
	(8,716)		3,922		119,149		(415)		61		178	103,736						
	28		5		-		260		7		67	429						
	10,125		_		_		_		_		_	17,770						
	644		-		-		5		50		11	741						
											-	 6						
	10,797		5				265		57		78	18,946						
	2,081		3,927		119,149		(150)		118		256	122,682						
	49,437		16,676		215		1,211		5,429		7,842	197,998						
\$	51,518	\$	20,603	\$	119,364	\$	1,061	\$	5,547	\$	8,098	\$ 320,680						



### **STATISTICAL SECTION**



#### STATISTICAL SECTION NARRATIVE AND TABLE OF CONTENTS

This part of the State of Maine's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the State's overall financial health.

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These schedules contain trend information to help the reader understand how the State's financial performance and fiscal health have changed over time. Fund perspective schedules are presented for the last Ten years, except where GASB Statement No. 44 was prospectively implemented. Schedules included are:

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### STATE OF MAINE NET ASSETS BY ACTIVITIES

Last Ten Fiscal Years (Expressed in Thousands)

Primary Government		<u>2012</u>	<u>2011</u>	<u>2010</u>	2009
Governmental Activities Invested in Capital Assets, Net of Related Debt Restricted Unrestricted Total Governmental Activities Net Assets	\$ - \$_	4,408,377 534,806 (651,504) 4,291,679	\$ 4,165,760 <sup>1</sup> \$ 496,261 <sup>1</sup> (444,682) <sup>1</sup> 4,217,339 <sup>1</sup> \$	3,945,510 <sup>1</sup> \$ 535,216 <sup>1</sup> (498,286) <sup>1</sup> 3,982,440 <sup>1</sup> \$	3,767,895 162,240 (150,054) 3,780,081
Business-Type Activities Invested in Capital Assets, Net of Related Debt Restricted Unrestricted Total Business-Type Activities Net Assets	\$ - \$_	152,763 295,632 675 449,070	\$ 146,357 \$ 300,287 (6,623) 440,021 \$	97,635 \$ 320,648 (35,010) 383,273 \$	96,667 383,970 (67,030) 413,607
Total Primary Government Invested in Capital Assets, Net of Related Debt Restricted Unrestricted	\$	4,561,140 830,438 (650,829)	\$ 4,312,117 <sup>1</sup> \$ 796,548 <sup>1</sup> (451,305) <sup>1</sup>	4,043,145 <sup>1</sup> \$ 855,864 <sup>1</sup> (533,296) <sup>1</sup>	3,864,562 546,210 (217,084)
Total Primary Government Activities Net Assets	\$_	4,740,749	\$ 4,657,360 <sup>1</sup> \$	4,365,713 <sup>1</sup> \$	4,193,688

SOURCE: State of Maine Comprehensive Annual Financial Reporting System. Accrual basis of accounting.

As restated. See Note 3 for additional information.

	2008		2007		2006		<u>2005</u>		2004		2003
\$	3,632,073 200,888 (98,830)	\$	3,519,371 198,786 50,153	\$	3,347,672 172,449 (67,588)	\$	3,061,098 290,385 (171,074)	\$	2,878,596 214,026 (37,519)	\$	2,628,197 184,809 (123,477)
\$_	3,734,131	\$_	3,768,310	\$_	3,452,533	\$_	3,180,409	\$_	3,055,103	\$	2,689,529
\$	95,905 493,733 (89,400)	\$	90,361 489,677 (74,054)	\$	79,030 476,832 (74,098)	\$	49,961 459,538 (71,445)	\$	51,434 450,475 (71,419)	\$	72,375 459,127 2,179
\$_	500,238	\$_	505,984	\$	481,764	\$	438,054	\$	430,490	\$	533,681
		=		=		=		=		=	
\$	3,727,978	\$	3,609,732	\$	3,426,702	\$	3,111,059	\$	2,930,030	\$	2,700,572
	694,621 (188,230)		688,463 (23,901)		649,281 (141,686)		749,923 (242,519)		664,501 (108,938)		643,936 (121,298)
\$_	4,234,369	\$_	4,274,294	\$	3,934,297	\$	3,618,463	\$	3,485,593	\$	3,223,210

### STATE OF MAINE CHANGES IN NET ASSETS BY ACTIVITIES

Last Ten Fiscal Years (Expressed in Thousands)

press	sed in Thousa	nds)					
	<u>2012</u>		<u>2011</u>		<u>2010</u>		2009
\$	456,622	\$	448,917	\$	451,246	\$	506,726
	11,507		11,807		11,761		13,430
	68,697		69,288		74,243		66,155
	302,614		374,473		400,166		229,838
	1,610,095		1,706,305		1,752,041		1,689,036
	3,750,402		3,522,341		3,511,572		3,428,680
	-		-		· · · ·		-
	401 740		415 450		412 263		419,027
					•		224,60
	•						363,97
					•		40,148
_		_				_	
_	7,232,380	_	7,167,536	_	7,192,902	_	6,981,626
	187,703		203,693				225,18
	-		-		1		-
	176,837		167,956		166,721		163,03
	9,310		11,082		8,173		8,47
	-		-		-		-
	11,458		12,711		10,817		10,210
	35,058		44,765		45,004		71,38
			47.980		50.952		58,86
		1					8,87
		_		_		_	546,012
_		_		_		_	
_	7,717,110	=	7,663,320	_	7,719,620	=	7,527,638
	80 534		105 851		106 164		82,738
							1,172
	75,633		57,772		71,592		56,04
	7,175		5,972		6,846		4,53
	6,897		4,470		7,487		2,05
	20,018		18,252		11,844		12,57
	86,583		83,093		88,166		90,49
							91,56
							111,42
	3,160,241		3,355,823		3,525,656		3,081,827
	2 640 072	_	2 944 467	_	4.019.100	_	3,534,424
_	3,049,073	_	3,044,407	_	4,010,109	_	3,334,42
	176,645		173,416		127,438		97,36
	12,532		12,533		12,528		12,53
	231,015		218,081		219,966		213,07
	4,692		4,182		1,929		3,96
	4,695		4,649		4,951		4,34
	35,104		42,473		49,487		75,78
							68,70
							7,15
	7,823		11,253		44,629		20,170
	548,747	_	546,602	_	533,663	_	503,081
		_	-,	_	-,	_	,
	(3.582.207)		(3 333 060)		(3 174 702)		(3,447,202
_	∪ <del>4</del> ,∪ i <i>I</i>	_	30,010	_	0,343		(42,931
	(3,519,290)		(3,272,251)		(3,167,848)		(3,490,133
		\$ 456,622 11,507 68,697 302,614 1,610,095 3,750,402 - 401,740 208,463 376,689 45,551 7,232,380 187,703 - 176,837 9,310 - 11,458 35,058 56,702 7,662 484,730 7,717,110 80,534 1,006 75,633 7,175 6,897 20,018 86,583 93,991 116,995 3,160,24 12,532 231,015 4,692 4,695 4,692 4,695 35,040 70,296 5,945 7,823 -	\$ 456,622 \$ 11,507 68,697 302,614 1,610,095 3,750,402 - 401,740 208,463 376,689 45,551 7,232,380	\$ 456,622 \$ 448,917 11,507 11,807 68,697 69,288 302,614 374,473 1,610,095 1,706,305 3,750,402 3,522,341	\$ 456,622 \$ 448,917 \$ 11,507 68,697 69,288 302,614 374,473 1,610,095 1,706,305 3,750,402 3,522,341 401,740 415,450 208,463 204,379 376,689 371,374 45,551 43,202 7,232,380 7,167,536	\$ 456,622 \$ 448,917 \$ 451,246 11,507 11,807 11,761 68,697 69,288 74,243 302,614 374,473 400,166 1,610,095 1,706,305 1,752,041 3,750,402 3,522,341 3,511,572 401,740 415,450 412,263 208,463 204,379 196,780 376,689 371,374 334,236 45,551 43,202 48,594 7,232,380 7,167,536 7,192,902  187,703 203,693 235,301 1 176,837 167,956 166,721 9,310 11,082 8,173 9,310 11,082 8,173 11,458 12,711 10,817 35,058 44,765 45,004 56,702 47,980 50,952 7,662 7,597 9,749 484,730 495,784 526,718 7,717,110 7,663,320 7,719,620  80,534 105,851 106,164 1,006 749 1,075 75,633 57,772 71,592 7,175 5,972 6,846 6,897 4,470 7,487 20,018 18,252 11,844 86,583 83,093 88,166 93,991 102,084 95,318 116,995 110,401 103,759 3,160,241 3,355,823 3,525,858 4,692 4,470 7,487 20,018 18,252 11,844 86,583 83,093 88,166 93,991 102,084 95,318 116,995 110,401 103,759 3,160,241 3,355,823 3,525,858 11,644 42,473 49,487 70,296 71,396 65,609 5,945 8,619 7,126 7,823 11,253 44,629	\$\begin{array}{cccccccccccccccccccccccccccccccccccc

<sup>&</sup>lt;sup>1</sup> Marine Ports was combined into "Other".

	<u>2008</u>		2007		<u>2006</u>		<u>2005</u>		<u>2004</u>		<u>2003</u>
\$	427,752	\$	498,542	\$	449,578	\$	441,545	\$	373,181	\$	403,488
	12,406		12,994		12,191		13,273		12,498		13,012
	63,417		60,506		53,547		49,553		46,249		34,447
	149,970		161,427		160,093		171,092		191,868		206,580
	1,669,353		1,622,653		1,494,438		1,412,524		1,357,080		1,340,61
	3,290,482		2,989,001		3,167,521		3,051,822		2,775,008		2,522,643
	-		_,000,001		-		-		-		_,022,0
	407,879		358,718		340,281		322,072		297,619		301,575
	186,214		179,670		166,358		171,307		166,167		163,60
	300,557		353,904				232,105		270,610		269,58
					278,096				,		
_	35,524		36,246		36,873		32,530		31,324	-	32,120
_	6,543,554		6,273,661		6,158,976		5,897,823		5,521,604	_	5,287,678
	122,518		120,215		103,867		113,642		118,965		124,45
	-		_		_		7		61,958		59,412
	178,419		180,722		179,628		161,691		146,214		125,64
	7,432		4,218		-		-		-		-,-
	-		-		22		892		819		
	9,292		9,405		6,707		7,876		7,296		
	80,306		35,140		65,013		50,908		25,923		
	76,860		65,178		47,122		13,587		-		
	8,598		8,972		5,238		3,936		3,522		11,91
_	483,425		423,850	_	407,597	_	352,539	_	364,697	_	321,42
	7,026,979		6,697,511		6,566,573		6,250,362		5,886,301		5,609,10
-		: :									
	86,178 1,303 69,845 2,361		76,507 818 52,033 3,202		71,507 920 65,588 2,966		67,067 816 51,374 3,355		148,707 1,308 54,920 2,242		46,50° 712 35,159 3,552
	1,303 69,845 2,361 3,653		818 52,033 3,202 4,865		920 65,588 2,966 8,605		816 51,374 3,355 1,362		1,308 54,920 2,242 924		71. 35,15 3,55. 46.
	1,303 69,845 2,361 3,653 11,694		818 52,033 3,202 4,865 9,656		920 65,588 2,966 8,605 15,097		816 51,374 3,355 1,362 13,649		1,308 54,920 2,242 924 14,722		71. 35,15 3,55 46. 57,62
	1,303 69,845 2,361 3,653 11,694 89,580		818 52,033 3,202 4,865 9,656 80,435		920 65,588 2,966 8,605 15,097 75,035		816 51,374 3,355 1,362 13,649 63,274		1,308 54,920 2,242 924 14,722 63,475		71. 35,15 3,55 46 57,62 52,00
	1,303 69,845 2,361 3,653 11,694 89,580 92,737		818 52,033 3,202 4,865 9,656 80,435 81,305		920 65,588 2,966 8,605 15,097 75,035 76,921		816 51,374 3,355 1,362 13,649 63,274 72,450		1,308 54,920 2,242 924 14,722 63,475 78,870		71: 35,15: 3,55: 46: 57,62: 52,00: 75,31:
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761		920 65,588 2,966 8,605 15,097 75,035 76,921 95,394		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172		1,308 54,920 2,242 924 14,722 63,475 78,870 9,919		71. 35,15: 3,55: 46. 57,62: 52,00: 75,31: 104,78:
	1,303 69,845 2,361 3,653 11,694 89,580 92,737		818 52,033 3,202 4,865 9,656 80,435 81,305		920 65,588 2,966 8,605 15,097 75,035 76,921		816 51,374 3,355 1,362 13,649 63,274 72,450		1,308 54,920 2,242 924 14,722 63,475 78,870		71: 35,15: 3,55: 46: 57,62' 52,00: 75,31: 104,78: 1,952,06:
_	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729	- <u>-</u>	818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828		920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723	- <u>-</u>	1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857	·	71. 35,15: 3,55: 46 57,62 52,00: 75,31: 104,78: 1,952,06: 164,92
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844	· <u>-</u>	920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382		1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698	· <u>-</u>	71 35,15 3,55 46 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844		920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382		1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698		711 35,15 3,55 46 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11
_	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613	· <u> </u>	818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844	· <del>-</del>	920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382		1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698	· <del></del>	711 35,15 3,55 466 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613	- <u>-</u>	818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844	·	920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158	- <u>-</u>	816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382	- <del>-</del>	1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698	· <u>-</u>	711 35,15 3,55 466 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11
_	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844	· —	920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382	- <u>-</u>	1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698	· <u> </u>	711 35,15 3,55 46 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844 112,482 12,525 231,628 2,169		920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382	- <u>-</u>	1,308 54,920 2,242 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698	· <u>-</u>	711 35,15 3,55 46 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613 106,536 12,527 228,980 2,089 4,116 77,229 54,507		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844 112,482 12,525 231,628 2,169 3,837 30,656 63,339		920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158 102,611 12,525 230,962 - 3,464 70,427 25,886		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382 100,136 12,582 211,965 - 3,642 46,476 5,216		1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698  86,143 89,087 188,671 - 3,168 27,336 -	· <u>-</u>	711 35,15 3,55 46 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11 119,32 85,98 166,90
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613 106,536 12,527 228,980 2,089 4,116 77,229 54,507 7,213		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844 112,482 12,525 231,628 2,169 3,837 30,656 63,339 6,882		920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158 102,611 12,525 230,962 - 3,464 70,427 25,886 4,242		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382 100,136 12,582 211,965 - 3,642 46,476 5,216 2,730		1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698  86,143 89,087 188,671 - 3,168 27,336 - 2,039		711 35,15 3,55 46 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11 119,32 85,98 166,90
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613 106,536 12,527 228,980 2,089 4,116 77,229 54,507		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844 112,482 12,525 231,628 2,169 3,837 30,656 63,339 6,882 21,386	- <del>-</del>	920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158 102,611 12,525 230,962 - 3,464 70,427 25,886		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382 100,136 12,582 211,965 - 3,642 46,476 5,216 2,730 23,915	- <del>-</del>	1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698  86,143 89,087 188,671 - 3,168 27,336 - 2,039 25,927	· <del>-</del>	711 35,15 3,55 46 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11 119,32 85,98 166,90
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613 106,536 12,527 228,980 2,089 4,116 77,229 54,507 7,213		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844 112,482 12,525 231,628 2,169 3,837 30,656 63,339 6,882	· —	920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158 102,611 12,525 230,962 - 3,464 70,427 25,886 4,242	 - <u>-</u>	816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382 100,136 12,582 211,965 - 3,642 46,476 5,216 2,730		1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698  86,143 89,087 188,671 - 3,168 27,336 - 2,039	·	711 35,15 3,55 46 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11 119,32 85,98 166,90
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613 106,536 12,527 228,980 2,089 4,116 77,229 54,507 7,213		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844 112,482 12,525 231,628 2,169 3,837 30,656 63,339 6,882 21,386	· —	920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158 102,611 12,525 230,962 - 3,464 70,427 25,886 4,242		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382 100,136 12,582 211,965 - 3,642 46,476 5,216 2,730 23,915		1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698  86,143 89,087 188,671 - 3,168 27,336 - 2,039 25,927	· —	711 35,15 3,55 466 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11 119,32 85,98 166,90 - - - 5,34 - -
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 - 3,019,613 106,536 12,527 228,980 2,089 4,116 77,229 54,507 7,213 22,950		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844 112,482 12,525 231,628 2,169 3,837 30,656 63,339 6,882 21,386 4,143	· -	920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158 102,611 12,525 230,962 - 3,464 70,427 25,886 4,242 20,663		816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382 100,136 12,582 211,965 - 3,642 46,476 5,216 2,730 23,915 194		1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698  86,143 89,087 188,671 - 3,168 27,336 - 2,039 25,927 1,771	· —	711 35,15 3,55 46 57,62 52,00 75,31 104,78 1,952,06 164,92 2,493,11  119,32 85,98 166,90
	1,303 69,845 2,361 3,653 11,694 89,580 92,737 102,729 2,559,533 3,019,613 106,536 12,527 228,980 2,089 4,116 77,229 54,507 7,213 22,950		818 52,033 3,202 4,865 9,656 80,435 81,305 97,761 2,361,828 6,434 2,774,844 112,482 12,525 231,628 2,169 3,837 30,656 63,339 6,882 21,386 4,143 489,047	· —	920 65,588 2,966 8,605 15,097 75,035 76,921 95,394 2,536,857 24,268 2,973,158 102,611 12,525 230,962 - 3,464 70,427 25,886 4,242 20,663 470,780	- <u>-</u>	816 51,374 3,355 1,362 13,649 63,274 72,450 97,172 2,324,723 174,140 2,869,382 1100,136 12,582 211,965 - 3,642 46,476 5,216 2,730 23,915 194 406,856	- <del>-</del>	1,308 54,920 2,242 924 14,722 63,475 78,870 9,919 2,265,857 200,754 2,841,698  86,143 89,087 188,671 - 3,168 27,336 - 2,039 25,927 1,771 424,142	· <u>-</u>	71: 35,15: 3,55: 57,62: 52,00: 75,31: 1,952,06: 164,92: 2,493,11: 119,32: 85,98: 166,90:

(continued)

### STATE OF MAINE CHANGES IN NET ASSETS BY ACTIVITIES (Continued)

Last Ten Fiscal Years (Expressed in Thousands)

	(Expre	ssed in Thousa	nas	)				
		<u>2012</u>		<u>2011</u>		<u>2010</u>		2009
General Revenues and Other Changes in Net Assets	3							
Governmental Activities:								
Taxes:								
Corporate	\$	334,818	\$	310,693	\$	282,998	\$	266,551
Individual Income		1,459,039		1,455,959		1,297,568		1,374,681
Fuel		245,815		241,710		223,953		228,438
Property		45,902		45,882		46,627		39,120
Sales & Use		1,113,952		1,097,900		1,090,578		1,142,485
Other		273,062		283,715		258,775		250,297
Unrestricted Investment Earnings		2,543		17,051		12,378		6,417
Miscellaneous Income		76,360		107,017		92,536		91,528
Loss on Assets Held for Sale		-		-		-		(57)
Tobacco Settlement		51,188		48,554		51,601		61,388
Special Items		-		(36,931)		(11,728)		-
Transfers - Internal Activities		54,968		(13,016)		37,279		43,700
Total Governmental Activities	_	3,657,647		3,558,534	_	3,382,565	_	3,504,548
Business-Type Activities:								
Miscellaneous Income		-		-		-		-
Loss on Assets Held for Sale		-		-		-		-
Special Items		-		(7,086)		-		-
Transfers - Internal Activities		(54,968)		13,016		(37,279)		(43,700)
Total Business-Type Activities	_	(54,968)		5,930	_	(37,279)	_	(43,700)
Total Primary Government	_	3,602,679		3,564,464	_	3,345,286	_	3,460,848
Change in Net Assets								
Governmental Activities		74,340		235,465		207,772		57,346
Business-Type Activities		9,049		56,748		(30,334)		(86,631)
Total Change in Net Assets - Primary Government	\$	83,389	\$	292,213	\$	177,438	\$	(29,285)
•	-				_ =		_	

 $\textbf{SOURCE} \ \ \textbf{State of Maine Comprehensive Annual Financial Reporting System. Accrual basis of accounting.}$ 

#### **SCHEDULE 2 (continued)**

	2008	2007	2006	2005	2004	2003
\$	291,463 \$	292,255 \$	305,872 \$	244,842 \$	216,366 \$	182,554
	1,552,412	1,478,542	1,403,790	1,296,606	1,149,109	1,095,143
	231,727	226,744	224,474	209,569	200,637	188,530
	43,672	48,339	53,272	50,962	28,412	38,179
	1,141,714	1,107,361	1,001,436	1,042,654	973,449	937,281
	254,297	255,550	263,506	223,326	117,168	90,769
	5,857	39,599	28,881	20,650	17,049	8,521
	120,109	123,036	104,272	92,851	124,043	119,825
	(1,016)	(445)	(217)	(112)	(3,035)	-
	64,399	48,978	41,573	50,006	49,018	43,587
	(100,000)	-	(31,212)	30,881	75,000	-
_	38,470	40,979	51,708	50,211	68,132	56,790
_	3,643,104	3,660,938	3,447,355	3,312,446	3,015,348	2,761,179
	2	2	448	-	-	-
	-	-	-	-	-	-
	-	-	31,787	(50,000)	(85,703)	-
	(38,470)	(40,979)	(51,708)	(50,211)	(68,132)	(56,790)
	(38,468)	(40,977)	(19,473)	(100,211)	(153,835)	(56,790)
_	3,604,636	3,619,961	3,427,882	3,212,235	2,861,513	2,704,389
	119,163	162,121	261,537	284,005	335,442	(33,386)
	(5,746)	24,220	43,710	(45,894)	(94,390)	8,342
\$	113,417 \$	186,341 \$	305,247 \$	238,111 \$	241,052 \$	(25,044)

#### STATE OF MAINE FUND BALANCES, GOVERNMENTAL FUNDS

Last Ten Fiscal Years (Expressed in Thousands)

		(=/	p1000	04 111 1110400	iiiao,			
		<u>2012</u>		<u>2011</u>		<u>2010</u>		2009
General Fund								
Nonspendable: Permanent Fund Principal Inventories and Prepaid Items Restricted Committed Assigned	\$	- 2,965 2,989 - -	\$	3,846 3,344 - -	\$	- - - -	\$	- - - -
Unassigned	_	(355,889)	_	(243,559)			_	
Total General Fund	\$_	(349,935)	\$_	(236,369)	\$	-	\$_	-
All Other Governmental Funds: Nonspendable: Permanent Fund Principal Inventories and Prepaid Items	\$	16,328 1,563	\$	14,961 1,578	<b>\$</b>	-	\$	-
Restricted Committed Assigned Unassigned (deficit)		527,811 38,436 12,489 (2,300)		493,094 38,444 17,149 (4,374)	1	- - -		- - -
Total All Other Governmental Funds	\$	594,327	\$	560,852	1 \$	-	\$_	-
Total Governmental Fund Balances	\$_	244,392	\$_	324,483	<sup>1</sup> \$	<u>-</u>	\$_	<u>-</u>
General Fund Reserved Unreserved	\$		\$		\$	102,770 (411,018)	\$	116,986 (390,379)
Total General Fund	\$		\$_		\$	(308,248)	\$_	(273,393)
All Other Governmental Funds Reserved	\$		\$		\$	547,669	<sup>1</sup> \$	442,613 <sup>1</sup>
Unreserved, reported in: Special revenue funds			_			67,964	1	32,736
Total All Other Governmental Funds	\$_		\$_		\$	615,633	¹ \$ <sub>=</sub>	475,349
Total Governmental Fund Balances	\$		\$		\$	307,385	<sup>1</sup> \$	201,956
	Ψ=		~=		Ψ	331,000	Ψ=	_0.,000

<sup>&</sup>lt;sup>1</sup> As restated. See Note 3 for additional information.

**SOURCE:** State of Maine Comprehensive Annual Financial Reporting System.

Modified accrual basis of accounting.

Beginning fiscal year 2011, the fund balance categories were reclassified as a result of implementing GASB Statement No. 54. Fund balance has not been restated for prior years.

	2008 2007		2007	<u>2006</u>		<u>2005</u>		<u>2004</u>		2003
\$	- - -	\$	- - -	\$ - - -	\$	- - -	\$	- - - -	\$	- - -
- \$_		\$		\$ 	\$	- - -	\$ <u>_</u>	- - -	\$ <u>_</u>	- - -
\$	- - -	\$	- - -	\$ - - -	\$	- - -	\$	- - -	\$	- - -
- \$_	- - -	\$	- - -	\$ - - -	\$	- - -	- \$_	- - -	\$_	- - -
\$_		\$		\$ -	\$	-	\$_	<u>-</u>	\$_	
\$_	165,402 (403,874)	\$	127,136 (283,485)	\$ 177,796 (355,427)	\$	192,684 (146,328)	\$	122,440 (124,706)	\$	60,946 (81,361)
\$ <u>_</u>	(238,472)	\$_	(156,349)	\$ (177,631)	\$	46,356	\$_	(2,266)	\$_	(20,415)
\$	458,238 (31,858)	\$	424,965 4,270	\$ 460,257 (67,148)	\$	521,984	\$	487,506 (38,886)	\$	449,667 (80,578)
\$_	426,380	\$_	429,235	\$ 393,109	\$_	491,379	\$_	448,620	\$_	369,089
\$_	187,908	\$	272,886	\$ 215,478	\$	537,735	\$_	446,354	\$_	348,674

# STATE OF MAINE REVENUES, EXPENDITURES AND OTHER FINANCING SOURCES (USES) GOVERNMENTAL FUNDS

Last Ten Fiscal Years (Expressed in Thousands)

					_		_	2009
Revenues								
Taxes	\$	3,469,925	\$	3,398,030	\$	3,215,299	\$	3,240,269
Assessments and Other Revenue		331,862		314,447		334,656		322,239
Federal Grants and Reimbursements		3,162,059		3,366,618		3,535,224		3,092,757
Service Charges		147,379		155,491		159,854		148,904
Investment Income (Loss)		1,299		16,250		11,273		(264
Miscellaneous Revenue		127,327		132,411		144,509		138,740
Total Revenues	_	7,239,851	_	7,383,247	_	7,400,815		6,942,645
Expenditures								
Current:								
Governmental Support & Operations <sup>1</sup>		408,730		400,580		410,269		433,723
Economic Development & Workforce Training		301,827		375,234		401,839		229,090
Education		1,616,987		1,717,991		1,776,207		1,702,917
Health and Human Services		3,771,099		3,571,466		3,608,645		3,448,401
Labor		-		-		-		-
Business Licensing & Regulation		65,876		67,700		73,807		65,235
Natural Resources Development & Protection		204,353		211,168		224,598		222,947
Justice and Protection		383,123		398,911		415,689		445,389
Arts, Heritage & Cultural Enrichment		10,981		11,544		11,613		13,208
Transportation Safety & Development <sup>1</sup>		566,540		657.528		568.639		557,684
Debt Service:		,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,		,
Principal Payments		134,886		121,995		120,087		85,759
Interest Payments		40,133		38,131		39,332		23,271
Capital Outlays	_	25,729	_	00,101	_		_	20,27
Total Expenditures	_	7,530,264	_	7,572,248	_	7,650,725	_	7,227,624
Revenue over (under) Expenditures	_	(290,413)	_	(189,001)	_	(249,910)	_	(284,979
Other Financing Sources (Uses):								
Transfer from Other Funds		426,135		395,679		352,719		315,508
Transfer to Other Funds		(365,936)		(332,250)		(309,596)		(254,300
COPS and Other		2,625		5,244		40,520		4,474
Proceeds from Component Unit Loan Payable		58,726		51,710		142,857		100,000
Bonds Issued								
Premium on Bonds Issued		82,265 6,507		108,135 -		70,110 -		133,345
Net Other Finance Sources (Uses)		210,322		228,518		296,610		299,027
Net Offici i mance obdices (0303)	_	210,022	_	220,010	_	230,010	_	255,027
Special tems:								
Return of Excess Equity from Retiree Health Insurance Fund		-		(22,520)		63,115		-
Refund to Federal Government Resulting from Excess Equity Distribution		-		-		-		-
Purchase of Landfill		-		-		-		-
Sale of Landfill Capacity		-		-		-		-
Proceeds from Sale of Liquor Operating Rights	_		_	<u> </u>	_		_	-
Net Special tems	_	-	_	(22,520)	_	63,115	_	-
Change in Fund Balance	\$ _	(80,091)	\$ _	16,997	\$ _	109,815	\$ _	14,048

<sup>&</sup>lt;sup>1</sup> Reclassifications between expenditure areas were made to fiscal year 2010 and prior years.

SOURCE: State of Maine Comprehensive Annual Financial Reporting System. Modified accrual basis of accounting.

_	2008	_	2007	_	2006	-	2005	_	2004	_	2003
\$	3,510,637	\$	3,430,669	\$	3,344,803	\$	3,035,988	\$	2,764,684	\$	2,585,456
	320,363		289,301		290,455		256,690		260,225		212,339
	2,569,632		2,386,317		2,625,354		2,500,523		2,461,204		2,169,919
	145,091		123,249		135,815		119,996		131,871		128,148
	2,356		26,740		24,140		16,740		15,247		6,396
_	134,110	_	161,676	_	115,800	_	130,609	_	148,537	_	165,242
_	6,682,189	_	6,417,952	_	6,536,367	-	6,060,546	_	5,781,768	_	5,267,500
	469,060		411,803		497,996		430,386		446,036		353,108
	152,403		162,003		162,326		173,919		194,379		207,732
	1,681,096		1,637,848		1,510,662		1,425,244		1,367,414		1,327,936
	3,356,683		3,066,272		3,364,164		3,097,852		2,830,069		2,597,851
	-		-		-		-		-		-
	65,470		61,540		56,064		50,883		47,702		35,282
	195,330		204,204		191,612		184,171		200,428		175,348
	415,645		372,674		362,394		346,849		303,659		323,326
	12,717		13,215		12,655		13,471		12,715		13,074
	550,819		494,586		605,780		501,237		486,816		486,806
	81,015		83,680		75,090		66,790		72,325		85,165
	19,575		20,334		18,998		15,972		15,480		16,957
_		_		_		-		_		-	
_	6,999,813	_	6,528,159	_	6,857,741	-	6,306,774	_	5,977,023	_	5,622,585
_	(317,624)	_	(110,207)	_	(321,374)	-	(246,228)	_	(195,255)	_	(355,085)
	312,154		352,896		282,739		342,965		434,934		376,005
	(225,695)		(279,691)		(235,505)		(288,865)		(349,799)		(323,827)
	50,542		35,543		10,727		6,061		11,246		10,546
	-		-		22,111		49,423		-		-
	104,075		60,975		52,390		140,025		133,815		103,580
_	-	_	-	_	-	-	-	_	-	_	-
_	241,076	_	169,723	_	132,462	_	249,609	_	230,196	_	166,304
	-		-		-		105,711		-		-
	-		-		-		(19,119)		-		-
	-		-		-		-		(26,000)		-
	-		-		-		-		26,000		-
_		_		_		_	50,000	_	75,000	_	-
_	<u>-</u>	_		_		-	136,592	_	75,000	_	-
\$ _	(76,548)	\$ _	59,516	\$ _	(188,912)	\$ _	139,973	\$ _	109,941	\$ _	(188,781)
	1.19%		1 32%		1.13%		1.10%		1.28%		1 60%

# STATE OF MAINE REVENUES, EXPENDITURES AND OTHER FINANCING SOURCES (USES) GENERAL FUND

Last Ten Fiscal Years (Expressed in Thousands)

Revenues: Taxes	\$ 2,990,35						
	\$ 2,990,35						
		3 \$	2,926,972	\$	2,756,435	\$	2,808,997
Assessments and Other Revenue	103,29		107,878		117,119		120,682
Federal Grants and Reimbursements	3,37		11,832		11,047		14,844
Service Charges	49,00		46,206		50,852		44,211
Investment Income (Loss)	1,41		(54)		567		8,425
Miscellaneous Revenue	17,04		15,805		12,284		9,892
Total Revenues	3,164,49	_	3,108,639	_	2,948,304	_	3,007,051
Expenditures Current:							
Governmental Support & Operations	255,19	1	238,729		257,093		273,595
Economic Development & Workforce Training	33,56	1	34,504		35,646		35,751
Education	1,335,73	6	1,389,383		1,419,891		1,451,223
Health and Human Services	1,126,80	5	933,047		758,808		786,512
Labor	-		· -		-		-
Business Licensing & Regulation	-		-		22		6
Natural Resources Development & Protection	65,33	2	64,972		67,324		67,669
Justice and Protection	253,22		264,792		270,581		270,594
Arts, Heritage & Cultural Enrichment	7,11		7,081		7,311		8,096
Transportation Safety & Development	, -		7,000		-		1
Debt Service:			,,,,,,,				·
Principal Payments	98,34	0	89,835		92,035		65,685
Interest Payments	21,71		21,425		24,103		15,179
Capital Outlay		_	21,420	. <u> </u>	24,100	_	10,170
Total Expenditures	3,197,02	2	3,050,768	_	2,932,814	_	2,974,311
Revenue over (under) Expenditures	(32,53	2)	57,871	. <u> </u>	15,490		32,740
O her Financing Sources (Uses):							
Transfer from Other Funds	134,72	2	179,795		106,694		87,178
Transfer to Other Funds	(216,82		(167,274)		(205,768)		(155,566)
Other	1,07		1,487		382		727
Bonds Issued		_	-	_	-	_	-
Net O her Finance Sources (Uses)	(81,03	4)	14,008	_	(98,692)	_	(67,661)
Special Items:							
Return of Excess Equity from Retiree Health Insurance Fund	_		_		48,347		_
Purchase of Landfill			_		-0,047		
Sale of Landfill Capacity	_		_		_		_
Proceeds from Sale of Liquor Operating Rights					=		=
Net Special Items				_	48,347		-
Change in Fund Balance	\$(113,56	<u>6)</u> \$	71,879	\$	(34,855)	\$	(34,921)
Debt Service as a Percentage of NonCapital Expenditures	3.3		3.2%	· -=	3.5%		2.4%

**SOURCE**: State of Maine Comprehensive Annual Financial Repor ing System. Modified accrual basis of accounting.

_	2008	2007	_	2006	2005		2004	_	2003
\$	3,079,706	\$ 3,003,382	\$	2,926,835	\$ 2,653,628	\$	2,453,800	\$	2,307,439
	116,742	109,336		105,371	88,514		81,852		62,010
	11,041	16,762		17,334	28,894		25,230		25,580
	47,262	36,717		41,395	38,351		44,049		35,356
	2,562	9,653		12,299	6,877		5,837		2,346
_	7,872	25,099	_	14,993	12,437		45,008	_	5,660
_	3,265,185	3,200,949	-	3,118,227	2,828,701		2,655,776	-	2,438,391
	280,871	262,721		327,529	270,370		263,839		172,344
	39,360	40,280		45,324	42,278		47,095		54,292
	1,478,192	1,438,605		1,283,214	1,201,008		1,144,907		1,143,982
	1,063,499	972,875		1,097,456	957,371		777,074		813,105
	-	-		-	-		-		-
	-	-		-	3		-		37
	72,709	70,373		70,878	67,310		66,692		67,315
	267,117	245,592		227,588	220,141		203,360		202,653
	8,632	8,958		8,504	8,521		8,352		9,017
	-	-		178	831		3,338		1,603
	66,250	69,350		57,985	53,510		56,310		63,950
_	16,058	17,369	_	15,263	12,541		12,458		12,953
_	3,292,688	3,126,123	_	3,133,919	2,833,884	·	2,583,425	_	2,541,251
_	(27,503)	74,826	_	(15,692)	(5,183)		72,351	_	(102,860)
	404.000	445.000		00.040	404.040		407.505		407.440
	101,092	115,292		90,912	101,813		127,525		197,119
	(152,813)	(190,074	)	(164,923)	(168,173)		(238,637)		(135,000)
_	5,531 -	23,346	_	666	1,681		2,335	_	
_	(46,190)	(51,436	<u>.</u>	(73,345)	(64,679)		(108,777)	_	62,119
	-	-		-	68,484		-		-
	-	-		_	-		(26,000)		-
	-	-		-	-		26,000		-
_			_		50,000		75,000	_	
_	<u> </u>		_		118,484		75,000	_	
\$_	(73,693)	\$ 23,390	= \$	(89,037)	\$ 48,622	\$	38,574	\$_	(40,741)
	2.1%	2.4%	)	2 0%	2.1%		2.5%		2.8%

# STATE OF MAINE INDIVIDUAL INCOME TAX AND TAX RATES ON TAXABLE INCOME

Last Ten Calendar Years (Expressed in Thousands)

		2011	2010	2009		2008	
Individual Income Tax Liability	\$	1,343,096	1,310,748	\$	1,231,328	\$	1,327,007
Personal Income	\$	50,868,518	48,620,161	\$	47,840,170	\$	48,469,425
Average Effective Tax Rate		2.6%	2.7%		2.6%		2.7%
		2011	2010		2009		2008
Income Bracket Tax Rate	\$0 - 2.0%	\$5,000 6	\$0 - \$4,950 2.0%		\$0 - \$5,049 2.0%		\$0 - \$4,849 2.0%
Income Bracket Tax Rate	\$5,0 4.5%	00 - \$9,949 6	\$4,950 - \$9,849 4.5%		\$5,050 - \$10,049 4.5%		\$4,850 - \$9,699 4.5%
Income Bracket Tax Rate	\$9,9 7.0%	50 - \$19,950 6	\$9,850 - \$19,750 7.0%		\$10,050 - \$20,149 7.0%		\$9,700 - \$19,449 7.0%
Income Bracket Tax Rate	\$19, 8.5%	950+ %	\$19,750+ 8.5%		\$20,150+ 8.5%		\$19,450+ 8.5%

Individual income tax brackets are indexed for inflation beginning in tax year 2003.

**SOURCE**: Maine Revenue Services.

<sup>&</sup>lt;sup>1</sup> Amounts shown are for single and married filing separate returns. For joint filers, approx. double the income amounts, for head of household filers multiply the brackets by approx 1.5.

2007		2006		2005		2004		2003		2002	
\$	1,441,838	\$	1,364,514	\$	1,286,375	\$ 1,200,138	\$	1,079,587	\$	1,020,675	
\$	46,353,508	\$	44,307,181	\$	41,981,794	\$ 41,164,305	\$	39,000,530	\$	37,383,244	
	3.1% 3.1%		3.1%		3.1%	2.9%		2.8%		2.7%	
	2007		2006	_	2005	2004		2003		2002	
	- \$4,749 )%	\$0 2.0	- \$4,549 %		\$0 - \$4,449 2.0%	\$0 - \$4,349 2.0%		\$0 - \$4,249 2.0%		\$0 - \$4,199 2.0%	
		\$4, 4.5	550 - \$9,099 %	\$4,450 - \$8,849 4.5%		\$4,350 - \$8,649 4.5%	\$4,250 - \$8,449 4.5%			\$4,200 - \$8,349 4.5%	
	,450 - \$18,950 )%	\$9, 7.0	100 - \$18,249 %		\$8,850 - \$17,699 7.0%	\$8,650 - \$17,349 7.0%		\$8,450 - \$16,949 7.0%		\$8,350 - \$16,699 7.0%	
\$18 8.5	8,950+ 5%	\$18 8.5	3,250+ %		\$17,700+ 8.5%	\$17,350+ 8.5%		\$16,950+ 8.5%		\$16,700+ 8.5%	



## STATE OF MAINE INDIVIDUAL INCOME TAX FILERS AND TAX LIABILITY BY MAINE ADJUSTED GROSS INCOME

(Tax Liability Expressed in Millions)

#### 2011 Tax Year

Income Level	Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
\$0 and below	9,240	1.4% \$	0.11	0.0%
\$1 - \$ 10,000	98,549	15.3%	0.54	0.0%
\$10,001 - \$ 20,000	105,862	16.4%	11.04	0.8%
\$20,001 - \$ 30,000	93,339	14.5%	40.40	3.0%
\$30,001 - \$ 50,000	123,840	19.2%	144.91	10.8%
\$50,001 - \$ 75,000	90,732	14.1%	220.21	16.4%
\$75,001 - \$100,000	50,834	7.9%	203.80	15.2%
\$100,001 - \$200,000	53,281	8.3%	361.22	26.9%
\$200,001 and higher	18,663	2.9%	360.87	26.9%
Total	644,340	100.0% \$	1,343.10	100.0%

### 2002 Tax Year

Income Level	Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
\$0 and below	7,794	1.2% \$	0.07	0.0%
\$1 - \$ 10,000	116,180	18.6%	1.28	0.1%
\$10,001 - \$ 20,000	116,499	18.6%	17.69	1.7%
\$20,001 - \$ 30,000	99,504	15.9%	53.92	5.2%
\$30,001 - \$ 50,000	125,625	20.1%	159.10	15.5%
\$50,001 - \$ 75,000	84,371	13.5%	212.29	20.6%
\$75,001 - \$100,000	36,794	5.9%	151.59	14.7%
\$100,001 - \$200,000	27,642	4.4%	188.62	18.3%
\$200,001 and higher	10,834	1.7%	243.83	23.7%
Total	625,243	100.0% \$	1,028.39	100.0%

**SOURCE**: Maine Revenue Services.

### STATE OF MAINE TAXABLE SALES AND SALES TAX RATES

Last Ten Calendar Years (Expressed in Thousands)

	-	2011	 2010	. ,	2009	 2008
Business Operating Building Supply Food Store General Merchandise Other Retail Auto/Transportation Restaurant/Lodging	\$	2,049,006 2,077,286 1,573,350 3,023,999 2,085,879 3,474,079 2,748,285	\$ 1,918,822 1,952,223 1,549,236 3,035,357 2,017,406 3,301,710 2,668,214	\$	1,844,137 1,935,594 1,524,322 2,961,519 1,954,976 3,236,393 2,544,180	\$ 2,215,203 2,310,974 1,487,816 3,072,726 1,987,758 3,462,852 2,595,692
Total	\$	17,031,884	\$ 16,442,968	\$	16,001,121	\$ 17,133,019
Sales and Use Tax Rates:						
General Sales & Use Lodging & Prepared Food Short-term Auto Rental		5% 7% 10%	5% 7% 10%		5% 7% 10%	5% 7% 10%

SOURCE: Maine Revenue Services.

5%

7%

10%

_	2007	-	2006	 2005		2004	_	2003	 2002
5	2,192,901	\$	2,099,287	\$ 1,974,352	\$	1,875,710	\$	1,714,115	\$ 1,611,253
	2,423,398		2,526,623	2,464,352		2,344,687		2,013,655	1,846,797
	1,451,156		1,404,216	1,343,160		1,278,427		1,253,829	1,215,792
	3,140,117		3,097,387	2,986,708		3,001,887		2,897,803	2,795,288
	1,941,346		1,936,040	1,824,692		1,708,180		1,587,861	1,497,463
	3,639,346		3,613,741	3,695,730		3,744,219		3,698,571	3,519,874
_	2,573,052		2,451,376	 2,319,463	_	2,238,980		2,146,647	 2,093,837
;	17,361,316	\$	17,128,670	\$ 16,608,457	\$	16,192,090	\$	15,312,481	\$ 14,580,304

5%

7%

10%

5%

7%

10%

5%

7%

10%

5%

7%

10%

5%

7%

10%



## STATE OF MAINE CALCULATION OF LEGAL DEBT MARGIN FOR THE TEN YEARS ENDED JUNE 30, 2012

Pursuant to Article IX, Section 14 of the Maine Constitution, the Legislature shall not create any debt or debts on behalf of the State, which shall exceed \$2,000,000 in the aggregate, except to suppress insurrection, to repel invasion, or for purposes of war, and except for temporary loans to be paid out of money raised by taxation during the fiscal year in which they are made. Whenever 2/3 of both Houses shall deem it necessary, by proper enactment ratified by a majority of the electors voting thereon at a general or special election, the Legislature may authorize the issuance of bonds on behalf of the State as approved by such action. Temporary loans to be paid out of moneys raised by taxation during any fiscal year shall not exceed in the aggregate during the fiscal year in question an amount greater than 10% of all the moneys appropriated, authorized and allocated by the Legislature from undedicated revenues to the General Fund and dedicated revenues to the Highway Fund for that fiscal year, exclusive of proceeds or expenditures from the sale of bonds, or greater than 1% of the total valuation of the State of Maine, whichever is the lesser.

There were no temporary loans outstanding at June 30, for the years presented below, which were subject to the Constitutional limitations.\*

All other general long-term bonds outstanding at June 30, for the years presented below, were issued pursuant to properly ratified legislation.

Calculations of temporary loans made during the year, yet paid back prior to year end are:

(Dollar Amounts Expressed in Thousands)

	Temporary			10% of Total			1%
	Loans	Total	% of Total	Governmental			of Total
	Outstanding	Governmental	Governmental	Funds		% of	Valuation
	During the	Funds	Funds	Revenue	Total	Total	Limit
Year	Year*	Revenue	Revenue	Limit Amount	Valuation	Valuation	Amount
2012	\$ -	\$6,947,865	%	\$694,787	\$163,424,200	%	\$1,634,242
2011	\$68,455	\$7,190,530	.95%	\$719,053	\$166,990,700	.04%	\$1,669,907
2010	\$41,245	\$7,083,733	.58%	\$708,373	\$170,336,350	.02%	\$1,703,336
2009	\$112,110	\$6,827,987	1.64%	\$682,799	\$168,006,150	.07%	\$1,680,062
2008	\$88,820	\$6,406,302	1.39%	\$640,630	\$162,744,550	.05%	\$1,627,446
2007	\$55,840	\$6,230,265	0.90%	\$623,027	\$148,946,200	.04%	\$1,489,462
2006	\$169,852	\$6,366,819	2.67%	\$636,682	\$133,628,600	.13%	\$1,336,286
2005	\$332,850	\$6,114,226	5.44%	\$611,423	\$118,038,020	.28%	\$1,180,380
2004	\$405,275	\$5,902,866	6.87%	\$590,287	\$104,219,950	.39%	\$1,042,200
2003	\$347,080	\$5,114,543	6.79%	\$511,454	\$94,034,050	.37%	\$940,341

### **STATE OF MAINE RATIOS OF OUTSTANDING DEBT BY TYPE**

Last Ten Fiscal Years (Expressed in Thousands, Except Per Capita)

		2012	2011	2010	2009
	_				
Governmental Activities Debt	_				
General Obligation Bonds	\$	472,055 \$	520,230 \$	500,100 \$	529,990
MGFA Revenue Bonds		187,865	172,150	189,080	192,935
COPS and Other Financing Arrangements		52,097	71,830	76,291	50,079
Obligations Under Capital Leases		29,778	33,690	33,329	37,634
Loans Payable to Component Unit <sup>1</sup>	_	328,131	290,919	258,394	131,769
Total Governmental Activities Debt	=	1,069,926	1,088,819	1,057,194	942,407
Business-Type Activities Debt	=	<u> </u>	<u> </u>		-
Total Primary Government Debt	\$ _	1,069,926 \$	1,088,819 \$	1,057,194 \$	942,407
Debt Ratios					
Ratio of Total Debt to Personal Income <sup>2</sup>		2.0%	2.2%	2.1%	2.0%
Per Capita <sup>3</sup>	\$	780 \$	798 \$	779 \$	698
Net General Obligation Bonded Debt					
Gross Bonded Debt Less: Debt Service Funds	\$	659,920 \$ -	692,380 \$	689,180 \$	722,925 -
Net Bonded Debt	\$ _	659,920 \$	692,380 \$	689,180 \$	722,925
Ratio of Net Bonded Debt to Estimated Property Value <sup>4</sup>		0.4%	0.4%	0.4%	0.4%

Federal and other revenue streams associated with qualified transportation projects are pledged as security for GARVEE and TransCap bonds. These pledged future revenues offset the unspent proceeds of the bond received by a component unit.

Personal income data can be found in Schedule 12.

Population data can be found in Schedule 12.

Estimated property value can be found on Schedule 9

	2008	2007	2006	2005	2004	2003
\$	475,835 \$	448,760 \$	467,550 \$	487,095 \$	416,360 \$	358,410
φ	208,560	182,605	186,215	189,570	197,950	196,383
	•	*	·	· ·	•	· ·
	66,493	79,886	36,581	36,865	45,346	48,658
	37,522	41,751	40,091	39,905	40,137	34,916
	38,338	42,353	46,268	49,423	<u> </u>	-
	826,748	795,355	776,705	802,858	699,793	638,367
	<u> </u>			<u> </u>	<u> </u>	-
\$	826,748_\$	795,355_\$	776,705_\$_	802,858_\$	699,793_\$_	638,367
	1.8%	1.8%	1.8%	1.9%	1.8%	1.7%
Ф		592 \$			532 \$	489
\$	611 \$	59Z \$	582 \$	606 \$	532 Þ	489
\$	684,395 \$	631,365 \$	653,765 \$	676,665 \$	614,310 \$	554,793
			5,824	11,657	12,002	12,343
\$	684,395 \$	631,365_\$	647,941 \$	665,008 \$	602,308 \$	542,450
	0.4%	0.4%	0.5%	0.6%	0.6%	0.6%
\$	506 \$	470 \$	486 \$	502 \$	458 \$	415

### STATE OF MAINE PLEDGED FUTURE REVENUE COVERAGE

Last Ten Fiscal Years (Expressed in Thousands)

Grant Anticipation Revenue V	ehicle (GAF	<b>2012</b> RVEE) Bonds <sup>1</sup>	2011	2010	2009
Federal Aid Revenues	\$	208,236	\$ 186,326	\$ 150,868	\$ 147,530
Annual Debt Service	\$	15,100	\$ 11,191	\$ 10,650	\$ 6,384
Debt Service Coverage		7.25%	6.01%	7.06%	4.33%

The State has committed to appropriate each year a portion of the State's future federal transportation funds, in amounts sufficient to cover the principal and interest requirements of Maine Municipal Bond Bank's debt for these bonds. The State's receipt of these funds is subject to continuing federal appropriations.

Transportation Infrastructure Revenue (TRANSCAP) Bonds<sup>2</sup>

Pledged Revenue Stream	\$ 38,171 \$	38,136 \$	38,124 \$	5,000
Annual Debt Service	\$ 17,467 \$	16,951 \$	7,567 \$	658
Debt Service Coverage	45.76%	44.45%	19.85%	13.16%

The State committed a portion of specific future fees and taxes collected by the State of Maine as pledged revenues. There is no guarantee that the State will not repeal or reduce the rates of such taxes or the amounts of such fees or apportionments.

**SOURCE**: Department of Transportation.

<sup>&</sup>lt;sup>1</sup> Based on Federal Fiscal Year End

<sup>&</sup>lt;sup>2</sup> Based on State Fiscal Year End

 2008	_	2007	_	2006	_	2005	 2004	 2003
\$ 146,454	\$	168,499	\$	167,405	\$	174,989	\$ N/A	\$ N/A
\$ 5,521	\$	5,579	\$	4,867	\$	366	\$ N/A	\$ N/A
3.77%	, D	3.31%	)	2.91%	)	0.21%	N/A	N/A
\$ N/A	\$	N/A	\$	N/A	\$	N/A	\$ N/A	\$ N/A
\$ N/A	\$	N/A	\$	N/A	\$	N/A	\$ N/A	\$ N/A
N/A		N/A		N/A		N/A	N/A	N/A

### STATE OF MAINE DEMOGRAPHIC INFORMATION

Last Ten Fiscal Years

	2012	2011	2010	2009
Maine:				
Population (in thousands) <sup>1</sup>	1,371	1,364	1,357	1,350
Total Personal Income (in millions) <sup>2</sup>	52,363	50,578	49,301	47,738
Per Capita Personal Income <sup>1</sup>	38,193	37,081	36,331	35,361
Unemployment Rate <sup>3</sup>	7.5%	7.8%	8.0%	8.6%
United States:				
Population (in thousands) <sup>4</sup>	not available	311,601	309,629	306,803
Total Personal Income (in millions) <sup>2</sup>	13,370,344	12,975,924	12,462,673	11,959,177
Per Capita Personal Income <sup>1</sup>	not available	41,643	40,250	38,980
Unemployment Rate <sup>3</sup>	8.2%	8.9%	9.5%	9.2%

Regional Economic Information System, Bureau of Economic Analysis, U.S. Department of Commerce through 2005. Maine State Planning Office Projection for 2006 and after.

Regional Economic Information System, Bureau of Economic Analysis, U.S. Department of Commerce.

<sup>&</sup>lt;sup>3</sup> Local Area Unemployment Statistics Information and Analysis, Bureau of Labor Statistics, U.S. Department of Labor.

<sup>&</sup>lt;sup>4</sup> Regional Economic Information System, Bureau of Economic Analysis, U.S. Department of Commerce through 2005. U.S. Census Bureau for 2006 and after.

2008	2007	2006	2005	2004	2003
4 252	1 2 4 4	1 224	1 222	1 215	1 200
1,353	1,344	1,334	1,322	1,315	1,308
46,594	44,240	42,819	41,300	39,510	37,281
34,438	32,917	32,098	31,252	30,046	28,497
5.0%	4.5%	4.4%	4.6%	4.3%	4.9%
304,060	302,633	299,103	296,410	293,657	290,850
12,146,939	11,595,412	10,882,821	10,251,639	9,705,504	9,157,257
39,949	38,315	36,385	34,586	33,050	31,484
5.5%	4.6%	4.6%	5%	5.6%	6.3%



### STATE OF MAINE PRINCIPAL EMPLOYERS - TOP 10

**Not Seasonally Adjusted** 

Current Year and Ten Years Ago

			2003			
			Percentage of Total State			Percentage of Total State
<u>Employer</u>	Employees	Rank	Employment	Employees	Rank	Employment
Maine State Government	14,001 - 14,500	1	2.4%	15,001 - 15,500	1	2.6%
Hannaford Brothers Co.	7,501 - 8,000	2	1.3%	7,001 - 7,500	2	1.2%
Wal Mart/Sam's Club	7,001 - 7,500	3	1.2%	5,501 - 6,000	5	1.0%
Department of Defense	6,501 - 7,000	4	1.2%	6,001 - 6,500	3	1.1%
Maine Medical Center	6,001 - 6,500	5	1.1%	5,001 - 5,500	7	0.9%
Bath Iron Works Corporation	5,001 - 5,500	6	0.9%	6,001 - 6,500	4	1.1%
L L Bean, Inc	4,001 - 4,500	7	0.7%	5,501 - 6,000	6	1.0%
Eastern Maine Medical Center	3,501 - 4,000	8	0.6%	-	13	-
US Post Office	3,001 - 3,500	9	0.6%	4,001 - 4,500	8	0.7%
University of Maine at Orono	3,001 - 3,500	10	0.6%	-	12	-
MBNA Marketing Systems	-		-	3,501 - 4,000	9	0.6%
UNUMPROVIDENT	-		-	3,001 - 3,500	10	0.5%
Tota	59,501 - 64,500		10.6%	60,501 - 65,500		10.7%

Source: Maine Department of Labor, Center for Workforce Research and Information

Note:

Percentage of total state employment is based on the midpoints in the ranges given.

# STATE OF MAINE SCHEDULE OF STATE GOVERNMENT FULL TIME EQUIVALENT EMPLOYEES BY POLICY AREA

Last Ten Fiscal Years

	2012	2011	2010	2009
Arts, Heritage & Cultural Enrichment	90.3	92.1	94.1	95.9
Business Licensing & Regulation	395.6	406.0	413.0	411.5
Economic Development & Workforce Training	555.0	593.6	594.6	604.6
Education	185.6	194.3	195.3	201.6
Governmental Support & Operations	2,162.4	2,214.3	2,217.8	2,239.5
Health and Human Services	3,477.4	3,645.1	3,718.1	3,691.6
Justice and Protection	2,969.8	2,986.6	2,988.6	2,986.1
Labor	*	*	*	*
Natural Resources Development & Protection	1,446.4	1,481.8	1,490.9	1,498.4
Transportation Safety & Development	2,072.4	2,123.2	2,123.2	2,277.5
Total Full Time Equivalents	13,354.9	13,737.1	13,835.8	14,006.7

<sup>\*</sup>Note: Statutory agency realignment among policy areas occurred in 2003.

**SOURCE**: Maine Bureau of Budget.

2008	2007	2006	2005	2004	2003
105.4	107.4	107.4	109.5	109.5	*
420.0	413.2	413.2	417.2	417.2	*
614.6	624.1	624.1	892.5	892.5	834.6
207.9	209.6	209.6	215.0	215.0	343.7
2,246.0	2,247.5	2,222.5	1,696.3	1,754.3	2,531.9
3,777.4	3,738.9	3,767.4	4,025.5	4,047.5	5,483.2
2,990.6	2,937.6	2,909.6	2,969.7	2,971.2	840.5
*	*	*	*	*	851.0
1,530.0	1,523.2	1,522.3	1,615.3	1,620.8	1,294.4
2,277.5	2,300.7	2,301.7	2,390.5	2,390.5	2,390.5
				_	
14,169.5	14,102.2	14,077.8	14,331.5	14,418.5	14,569.8

#### STATE OF MAINE **OPERATING INDICATORS AND CAPITAL INFORMATION**

Fiscal Years Ended June 30

Operating Indicators by Function:	2012	2011	2010	2009	2008	2007	2006
Business Licensing & Regulation Number of licenses issued	109,930	101,853	96,439 *	88,794 *	95,847 *	86,770 *	101,664 *
Education							
Students enrolled in the free/reduced lunch program <sup>4</sup>	84,717	83,625	82,372	75,358	73,130	71,536	69,125
Economic Development & Workforce Training							
Unemployed persons	52,900	52,500	54,200	59,100	36,400	30,700	32,100
Governmental Support & Operations							
Return on investments	0.35%	0.24%	0.59%	1 52%	4.19%	5.16%	4.10%
Lottery tickets sales, in millions	228	216	217	211	229	234	229
Health and Human Services							
Percentage of population enrolled in MaineCare <sup>1</sup>	26%	26%	27%	26%	25%	26%	26%
Number of TANF cases <sup>2</sup>	13,260	14,151	13,686	12,849	12,479	12,631	12,821
Number of members served by Dirigo Health	38,070	35,105	31,323	29,936	28,745	24,110	18,067
Justice and Protection							
Average Number of Adult Inmates	2,043	2,124	2,167	2,177	2,038	2,060	2,078
Average Number of Juvenile Inmates	170	186	195	184	199	203	275
Number of guard troops	3,124	3,065	3,070	3,199	3,277	3,168	3,131
Number of cases tried in the court system	242,710	260,171	285,567	292,295	282,980	278,088	281,006
Natural Resources and Development							
Number of park passes purchased	13,707	12,700	11,443	10,073	10,963	10,092	9,016
Number of visitors to State parks	2,648,484	2,528,900	2,443,640	2,243,606	1,930,186	2,063,356	2,083,310
Number of hunting and fishing licenses sold <sup>3</sup>	497,712	503,487	503,425	499,821	500,367	494,231	485,794
Transportation Safety & Development							
Number of construction projects	194	238	173	124	116	271	195

<sup>&</sup>lt;sup>1</sup> Based on the average enrollees over the fiscal year.
<sup>2</sup> Based on the average number of cases over the fiscal year.

As of December.
 As of October of the school year.

### STATE OF MAINE CAPITAL ASSETS BY FUNCTION

Fiscal Years Ended June 30

Capital Assets by Function:	2012	2011	2010	2009	2008	2007	2006
Governmental Support & Operations Vehicles controlled by Central Fleet Management	2,037	1,922	1,977	1,596	1,665	1,738	1,675
Health and Human Services							
Number of regional offices	17	18	18	18	18	18	18
Justice and Protection							
Number of correctional facilities	9	9	9	9	9	8	8
Number of armories and AFR's	18	16	16	16	16	17	17
Number of State police barracks	8	8	8	8	8	8	8
Number of vehicles in Public Safety	439	504	515	605	654	541	521
Natural Resources and Development							
Total acreage of State parks	97,948	97,942	97,387	97,300	100,540	100,092	99,935
Number of State park buildings	556	553	552	533	530	526	519
Transportation Safety & Development							
Number of DOT vehicles and equipment	1,457	1,193	1,308	1,268	1,446	1,625	1,163
Number of regional DOT active buildings	564	577	587	586	574	612	647