

MAINE STATE LEGISLATURE

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WORKERS' COMPENSATION HISTORY PROJECT
In Memory of John V. Keaney

Stephen Bither, Law Student Intern
Workers' Compensation Commission
Augusta, Maine
Summer, 1986

DEDICATION

This report is dedicated to the Memory of John V. Keaney (1919-1985), who served as a Commissioner from 1958 to 1968, and as Chairman of the Commission from 1968 to 1979.

INTRODUCTION

The John Keaney Historical Project was created in order to develop an understanding of the roots of the Workers' Compensation Commission in the state of Maine. The project involved gathering biographical information about present and past Commissioners and historical information about the Commission.

Prior to 1980, the position of Commissioner was officially part-time; some Commissioners were able to carry on private practices in their non-Commission time. These part-time Commissioners worked autonomously, with a minimum of contact with the staff in Augusta. Perhaps because of this relationship, there was not much recognition of the valuable role these Commissioners were playing in dispute resolution; also missing was recognition of the traditions they were creating. It is hoped that this report will serve as a recognition of their dedicated service, and as an introduction to some of the traditions that the Commission maintains.

Interspersed with the biographical information are anecdotes, abstracts of newspaper articles, and other historical information about the Commission. There is also mention of former Commission staff members, many of whom served over 20 years. Over the years, the Commission support staff has been of invaluable assistance in the administration of the great number of cases which the Commission has handled.

The biographical information was gathered from a variety of sources, among them Martindale-Hubbell; Who's Who in New England; Maine, A Centennial History; Brief Biographies - Maine (1927); Congressional Biographies; the Bowdoin College Alumni Catalogue; the Maine State Directory; the Portland City Directory; the news clip files and Legislative Biographies in the State Law Library; Portland Press Herald files in the Portland Public Library; miscellaneous information in the Maine Historical Society; and questionnaires sent to Commissioners. Additional historical information was located in the Industrial Accident Commission scrapbook, in the Commission office; and in the record of the Executive Council, located in the State Archives. We would like to thank former Commissioner James Coyne for allowing us to interview him and for providing us with some of his files.

There were occasions where the information was not available from the above sources, and we are left with an incomplete record. Since a project such as this is ongoing in nature, we would appreciate receiving additional information or anecdotes regarding the Commission or the Commissioners. Please address such information to: History Project, c/o Commission Chairman, Workers' Compensation Commission, State House Station #27, Augusta, Maine 04333.

LIST OF COMMISSIONERS

The biographies are listed chronologically by date of office. Preceding these biographies are three lists:

- 1) Chronological list,
- 2) Alphabetical list,
- 3) Chairmen and Commissioners listed separately, in reverse chronological order.

"C" denotes Chairman; "L" Commissioner: those who served as both have their "L" terms ending when they assume the Chair. The "L" designation derives from the statutory name of these Commissioners as "legal" members, since the Commissioners of Labor and Insurance were "ex-officio" members of the Commission until recently.

*NOTE: Granville Gray has 2 numbers for the two different times he served.

Some of the end dates may not be correct: If a Commissioner was appointed to a new post, he or she would be required to resign from the Commissioner's position; but the date of the resignation was not always assigned to that Commissioner's replacement. Conversely, when the end date of a term was known, but not the beginning date, the beginning date of some terms was determined by extrapolation. Sources: Executive Council records; Commission files; Maine State Directory; Secretary of State's office.

1) CHRONOLOGICALLY LISTED

| NAME | # | C/L | TERM BEGIN | TERM END |
|-----------------------|-----|-----|------------|----------|
| LITTLEFIELD, EBEN | 01 | C | 07/28/15 | 10/10/18 |
| DUTTON, FRANK L. | 02 | C | 10/10/18 | 11/14/19 |
| ROBINSON, ARTHUR | 03 | L | 07/04/19 | 04/22/21 |
| THAYER, ARTHUR L. | 04 | C | 11/15/19 | 12/17/25 |
| GARCELON, DONALD D. | 05 | L | 04/22/21 | 12/17/25 |
| GARCELON, DONALD D. | 05 | C | 12/17/25 | 02/19/47 |
| HALL, WILLIS B. | 06 | L | 12/17/25 | 01/29/29 |
| RUSSELL, EARLE R. | 07 | L | 01/29/29 | 03/02/45 |
| GRAY, GRANVILLE C. | 08* | L | 07/09/29 | 08/12/33 |
| HANSON, HELEN | 09 | L | 08/12/33 | 09/03/37 |
| PARTRIDGE, DONALD B. | 10 | L | 09/03/37 | 06/05/46 |
| GRAY, GRANVILLE C. | 11* | L | 03/02/45 | 02/19/47 |
| FARRINGTON, FRANK A. | 12 | L | 07/02/46 | 06/01/49 |
| GRAY, GRANVILLE C. | 11* | C | 02/19/47 | 06/01/49 |
| JOLY, CYRIL, SR. | 13 | L | 02/27/47 | 03/05/58 |
| FARRINGTON, FRANK A. | 12 | C | 06/01/49 | 10/08/57 |
| TOWLE, HAROLD A. | 14 | L | 06/01/49 | 04/19/63 |
| JOLY, CYRIL, SR. | 13 | C | 03/05/58 | 03/63 |
| KEANEY, JOHN | 15 | L | 03/05/58 | 01/24/68 |
| TOWLE, HAROLD A. | 14 | C | 04/19/63 | 01/24/68 |
| PERKINS, JAMES B. JR. | 16 | L | 04/19/63 | 04/03/80 |
| LIMBERIS, GEORGE P. | 17 | L | 12/21/66 | 02/09/79 |
| KEANEY, JOHN | 15 | C | 01/24/68 | 06/29/79 |
| COYNE, JAMES M. | 18 | L | 01/26/68 | 02/25/83 |
| POMEROY, DAVID | 19 | L | 10/18/78 | 12/31/82 |
| BEAULIEU, EUGENE W. | 20 | L | 12/01/79 | 04/21/80 |
| JABAR, JOSEPH M. | 21 | L | 02/09/79 | 02/09/83 |
| DEVOE, CHARLES D. | 22 | C | 03/17/80 | 10/15/85 |
| GAULIN, EDWARD F. | 23 | L | 04/04/80 | 04/25/84 |
| RUSSELL, RONALD D. | 24 | L | 07/17/80 | 04/26/82 |
| SMITH, SUZANNE E. K. | 25 | L | 08/28/81 | ----- |
| TUCKER, RALPH L. | 26 | L | 12/09/81 | 10/15/85 |
| CLAPP, DOUGLAS A. | 27 | L | 07/16/82 | 05/05/86 |
| BRADLEY, JANE S. | 28 | L | 01/11/83 | 07/05/86 |
| SOUCY, DAVID | 29 | L | 06/15/83 | ----- |
| STUDSTRUP, KIRK | 30 | L | 10/28/83 | 10/25/85 |
| MICHAUD, PETER P. | 31 | L | 01/12/84 | ----- |
| SCACCIA, NICHOLAS C. | 32 | L | 07/11/84 | ----- |
| TUCKER, RALPH L. | 26 | C | 10/15/85 | ----- |
| BEAUDOIN, ROLAND | 33 | L | 10/25/85 | ----- |
| SMITH, JAMES E. | 34 | L | 02/13/86 | ----- |
| GORMAN, ELLEN A. | 35 | L | 06/17/86 | ----- |
| SMITH, LENDALL L. | 36 | L | 09/11/86 | ----- |

2) ALPHABETICALLY LISTED

| NAME | # | C/L | TERM BEGIN | TERM END |
|-----------------------|-----|-----|------------|----------|
| BEAUDOIN, ROLAND | 33 | L | 10/25/85 | ----- |
| BEAULIEU, EUGENE W. | 20 | L | 12/01/79 | 04/21/80 |
| BRADLEY, JANE S. | 28 | L | 01/11/83 | 07/05/86 |
| CLAPP, DOUGLAS A. | 27 | L | 07/16/82 | 05/05/86 |
| COYNE, JAMES M. | 18 | L | 01/26/68 | 02/25/83 |
| DEVOE, CHARLES D. | 22 | C | 03/17/80 | 10/15/85 |
| DUTTON, FRANK L. | 02 | C | 10/10/18 | 11/14/19 |
| FARRINGTON, FRANK A. | 12 | L | 07/02/46 | 06/01/49 |
| FARRINGTON, FRANK A. | 12 | C | 06/01/49 | 10/08/57 |
| GARCELON, DONALD D. | 05 | L | 04/22/21 | 12/17/25 |
| GARCELON, DONALD D. | 05 | C | 12/17/25 | 02/19/47 |
| GAULIN, EDWARD F. | 23 | L | 04/04/80 | 04/25/84 |
| GORMAN, ELLEN A. | 35 | L | 06/17/86 | ----- |
| GRAY, GRANVILLE C. | 08* | L | 07/09/29 | 08/12/33 |
| GRAY, GRANVILLE C. | 11* | L | 03/02/45 | 02/19/47 |
| GRAY, GRANVILLE C. | 11* | C | 02/19/47 | 06/01/49 |
| HALL, WILLIS B. | 06 | L | 12/17/25 | 01/29/29 |
| HANSON, HELEN | 09 | L | 08/12/33 | 09/03/37 |
| JABAR, JOSEPH M. | 21 | L | 02/09/79 | 02/09/83 |
| JOLY, CYRIL, SR. | 13 | L | 02/27/47 | 03/05/58 |
| JOLY, CYRIL, SR. | 13 | C | 03/05/58 | 03/63 |
| KEANEY, JOHN | 15 | L | 03/05/58 | 01/24/68 |
| KEANEY, JOHN | 15 | C | 01/24/68 | 06/29/79 |
| LIMBERIS, GEORGE P. | 17 | L | 12/21/66 | 02/09/79 |
| LITTLEFIELD, EBEN | 01 | C | 07/28/15 | 10/10/18 |
| MICHAUD, PETER P. | 31 | L | 01/12/84 | ----- |
| PARTRIDGE, DONALD B. | 10 | L | 09/03/37 | 06/05/46 |
| PERKINS, JAMES B. JR. | 16 | L | 04/19/63 | 04/03/80 |
| POMEROY, DAVID | 19 | L | 10/18/78 | 12/31/82 |
| ROBINSON, ARTHUR | 03 | L | 07/04/19 | 04/22/21 |
| RUSSELL, EARLE R. | 07 | L | 01/29/29 | 03/02/45 |
| RUSSELL, RONALD D. | 24 | L | 07/17/80 | 04/26/82 |
| SCACCIA, NICHOLAS C. | 32 | L | 07/11/84 | ----- |
| SMITH, JAMES E. | 34 | L | 02/13/86 | ----- |
| SMITH, LENDALL L. | 36 | L | 09/11/86 | ----- |
| SMITH, SUZANNE E. K. | 25 | L | 08/28/81 | ----- |
| SOUCY, DAVID | 29 | L | 06/15/83 | ----- |
| STUDSTRUP, KIRK | 30 | L | 10/28/83 | 10/25/85 |
| THAYER, ARTHUR L. | 04 | C | 11/15/19 | 12/17/25 |
| TOWLE, HAROLD A. | 14 | L | 06/01/49 | 04/19/63 |
| TOWLE, HAROLD A. | 14 | C | 04/19/63 | 01/24/68 |
| TUCKER, RALPH L. | 26 | L | 12/09/81 | 10/15/85 |
| TUCKER, RALPH L. | 26 | C | 10/15/85 | ----- |

3) LISTED CHRONOLOGICALLY, MOST RECENT FIRST,
WITH CHAIRMEN AND COMMISSIONERS SEPARATED.

| NAME | # | C/L | TERM BEGIN | TERM END |
|-----------------------|-----|-----|------------|----------|
| TUCKER, RALPH L. | 26 | C | 10/15/85 | ----- |
| DEVOE, CHARLES D. | 22 | C | 03/17/80 | 10/15/85 |
| KEANEY, JOHN | 15 | C | 01/24/68 | 06/29/79 |
| TOWLE, HAROLD A. | 14 | C | 04/19/63 | 01/24/68 |
| JOLY, CYRIL, SR. | 13 | C | 03/05/58 | 03/63 |
| FARRINGTON, FRANK A. | 12 | C | 06/01/49 | 10/08/57 |
| GRAY, GRANVILLE C. | 11* | C | 02/19/47 | 06/01/49 |
| GARCELON, DONALD D. | 05 | C | 12/17/25 | 02/19/47 |
| THAYER, ARTHUR L. | 04 | C | 11/15/19 | 12/17/25 |
| DUTTON, FRANK L. | 02 | C | 10/10/18 | 11/14/19 |
| LITTLEFIELD, EBEN | 01 | C | 07/28/15 | 10/10/18 |
| SMITH, LENDALL L. | 36 | L | 09/11/86 | ----- |
| GORMAN, ELLEN A. | 35 | L | 06/17/86 | ----- |
| SMITH, JAMES E. | 34 | L | 02/13/86 | ----- |
| BEAUDOIN, ROLAND | 33 | L | 10/25/85 | ----- |
| SCACCIA, NICHOLAS C. | 32 | L | 07/11/84 | ----- |
| MICHAUD, PETER P. | 31 | L | 01/12/84 | ----- |
| STUDSTRUP, KIRK | 30 | L | 10/28/83 | 10/25/85 |
| SOUCY, DAVID | 29 | L | 06/15/83 | ----- |
| BRADLEY, JANE S. | 28 | L | 01/11/83 | 07/05/86 |
| CLAPP, DOUGLAS A. | 27 | L | 07/16/82 | 05/05/86 |
| TUCKER, RALPH L. | 26 | L | 10/15/85 | ----- |
| SMITH, SUZANNE E. K. | 25 | L | 08/28/81 | ----- |
| RUSSELL, RONALD D. | 24 | L | 07/17/80 | 04/26/82 |
| GAULIN, EDWARD F. | 23 | L | 04/04/80 | 04/25/84 |
| JABAR, JOSEPH M. | 21 | L | 02/09/79 | 02/09/83 |
| BEAULIEU, EUGENE W. | 20 | L | 12/01/79 | 04/21/80 |
| POMEROY, DAVID | 19 | L | 10/18/78 | 12/31/82 |
| COYNE, JAMES M. | 18 | L | 01/26/68 | 02/25/83 |
| LIMBERIS, GEORGE P. | 17 | L | 12/21/66 | 02/09/79 |
| PERKINS, JAMES B. JR. | 16 | L | 04/19/63 | 04/03/80 |
| KEANEY, JOHN | 15 | L | 03/05/58 | 01/24/68 |
| TOWLE, HAROLD A. | 14 | L | 06/01/49 | 04/19/63 |
| JOLY, CYRIL, SR. | 13 | L | 02/27/47 | 03/05/58 |
| FARRINGTON, FRANK A. | 12 | L | 07/02/46 | 06/01/49 |
| GRAY, GRANVILLE C. | 11* | L | 03/02/45 | 02/19/47 |
| PARTRIDGE, DONALD B. | 10 | L | 09/03/37 | 06/05/46 |
| HANSON, HELEN | 09 | L | 08/12/33 | 09/03/37 |
| GRAY, GRANVILLE C. | 08* | L | 07/09/29 | 08/12/33 |
| RUSSELL, EARLE R. | 07 | L | 01/29/29 | 03/02/45 |
| HALL, WILLIS B. | 06 | L | 12/17/25 | 01/29/29 |
| GARCELON, DONALD D. | 05 | L | 04/22/21 | 12/17/25 |
| ROBINSON, ARTHUR | 03 | L | 07/04/19 | 04/22/21 |

EBEN LITTLEFIELD

(#1) 1915 - 1918

Born, 4/2/1880, Brooks, Maine.

Brooks H.S.; M.C.I.

1906: LLB, University of Maine.

Belfast City Clerk.

Belfast City Solicitor.

Waldo County Attorney.

7/28/15: Appointed first Chairman, and only legal member, of Industrial Accident Commission by Governor Oakley Curtis, at salary of \$2,500.

10/10/18: Frank Dutton replaced him as Chairman.

Went to Portland to practice.

Practice at 415 Congress Street, the Masonic Building. Listed as "claims manager."

Directory of 1940 says: Moved to Brooks.

Littlefield served as Chairman during a time of enormous transition from a common law scheme to a statutory, government-regulated system. The number of industrial accidents nearly doubled during the first year of the Industrial Accident Commission's existence.

Littlefield's post was not to start officially until January, 1916, and the Legislature had appropriated no money for the Commission until that time. But the Executive Council appropriated money for salaries and expenses from the Governor's contingent fund. The Council also approved funds for Littlefield and a secretary to spend a week in Massachusetts, studying that state's workers' compensation system.

Littlefield's salary was \$2,500 per year. Some comparable salaries: A Superior Court Judge in Cumberland made \$3,500; a Probate Judge in Portland, \$3,000; Supreme Court Justice, \$5,000; the Reporter of Decisions in Bangor, Terrence B. Towle, made \$2,500.

The Industrial Accident Commission staff in 1917-18 was: Sara Pike, Marie Nye, Annie Chase, Josephine Marshall, Nora Chase, Fidelia Banks, Louise Foster, Mary White, Hazel Beane, and Alice Gerrish. Stenographer's pay was set at \$50 per month to start; but by 1919, stenographer Ken Twitchell was making \$1200 per year, and clerks Marie Nye and Ruth Redman were making \$1,000 per year.

Littlefield was the only legal member of the Commission. His district was, therefore the entire state. The statute required the Commission to hold hearings in the town where the injury occurred. There are no reports as to how this was accomplished.

FRANK L. DUTTON

(#2) 1918 - 1919

Born, 12/19/1870, in Starks, Maine.

Anson Academy.

1899: BA from Bowdoin College.

Read Law in the office of Herbert Heath of Augusta.

1902: Admitted to Maine Bar.

1906: Augusta City Solicitor.

1913: Elected to Maine Senate. Served on conference committee which tried to resolve House-Senate differences in a workers' compensation bill. Bill did not pass that session.

10/10/18: Appointed by Governor Milliken as Chairman, replacing Eben Littlefield.

11/14/19: While on a train from Boston to Chicago, Dutton died. He was on his way to South Dakota to act as counsel in a court case.

During Dutton's one year tenure as Chairman, the Commission continued its development. An additional legal member was authorized, effective July, 1919. A clerical staff of 10 was augmented by additional clerks and stenographers during the year. The Executive Council approved the hiring of one Della Sylvester as a typist "to classify the accidents for use in connection with getting out a statistical report, as required by §43 of the Act." The Act itself underwent several major revisions in the 1919 Legislative Session.

ARTHUR L. ROBINSON

(#3) 1919 - 1921

Born, 2/4/1887, Brunswick, son of Bowdoin College Professor.

1908: A.B., Bowdoin.

1911: LLB, Harvard Law School.

1912-13: Law Clerk to U.S. District Judge in New York City.

1912-23: Attorney, practicing in Portland, at 85 Exchange Street, with his brother, Clement Robinson, later Attorney General, legislator, leading compensation attorney.

1917-19: WWI, served to Captain, U.S. Army.

1919-23: Worked at Attorney General's office in Portland, "in charge of Arrest and Apprehension of Criminals" at a salary of \$1800/year (Executive Council confirmed 2/25/19).

1919: Appointed legal member of Industrial Accident Commission by Governor Milliken (Date ?). Effective date of Act creating position was 7/4/19.

4/22/21: Submitted resignation to Executive Council.

7/5/22: Published report of Maine Industrial Accident Commission in The Weekly Underwriter.

Died, Augusta, 3/8/23, age 36, after falling under a Maine Central train.

Robinson was the first "Associate Legal Member" of the Industrial Accident Commission. He looked at the field of workers' compensation as one filled with potential. He addressed the Law Club at the University of Maine in Orono Law School in 1919; his speech was published in the Maine Law Review. In it, he described the "elective" aspect of the Compensation Act as being "on a par with the election that an able bodied single man between the ages of 21 and 31 had during the late unpleasantness." He noted the fact that elements of workers' compensation law had replaced the common law system of employer liability with a new set of common law interpretations of statutes. "Beware the man who says there is no law in Workman's Compensation, you may rest assured that he probably means that he doesn't know anything about the Workman's Compensation Law." He said of the 1500 cases reported to the Industrial Accident Commission each month, a great number of disputes arose over the issues of "by accident," and "out of employment." Questions of dependency were problematic, with different standards applied for married workers and for divorced workers. Evidence, pleading, and procedure were as important in a compensation practice as in any other, he said, despite the informal nature of the system. "Ignorance and idleness on the part of attorneys is not justified" by the rules of informality. Finally, he urged his listeners to consider a practice on behalf of employees: "This field is not limited to that small body of men who are practicing

this subject in behalf of the insurance companies or the employers . . . This is a worthy field, calling for the display of ability and honesty and has its rewards for the properly trained man." Robinson saw an income opportunity: "In many cases, an injured man would gladly give a reasonable fee for proper information which any lawyer ought to know, but which a great many lawyers just seem deliberately not to want to know." And, Robinson concluded, the field was ripe for younger lawyers: "Older lawyers have other fields in which they are interested. Younger lawyers are best advised to learn something about compensation. It will pay you to do it."

ARTHUR L. THAYER

(#4) 1919 - 1925

Born, 12/6/1875, Sheldonville, Massachusetts.

Farmed until 1898.

Higgins Classical Institute.

1904: AB, Harvard College.

1907: LLB Harvard Law School.

1906-7: Graduate Secretary, Cornell University Christian Assoc.

1908-9: Phillips Brooks House, Harvard.

1910-1911: Guild Hall Association, Marquette, Michigan.

March, 1912: Admitted to Maine Bar. Opened practice in Bangor. Sheriff of Penobscot County.

1918: Maine National Guard, WWI

1919: Major, Judge Advocate Generals office, on Governor's staff.

Member Officer Reserve Corps.

1919: Appointed Chairman of Industrial Accident Commission following the death of Frank Dutton.

12/17/25: Returned to practice at 15 Columbia Street, Bangor.

Continued to work for National Guard, listed as part of Governor's staff in J.A.G. office, 1936-37.

No record in Directory after 1942.

Thayer's term as Chairman was marked by the first skirmishes in what was to be an ongoing battle with the central administration about the use of automobiles. The Executive Council approved, on July 1, 1923, the purchase of an automobile "not to exceed \$1,000," for use by the Commission. In January, 1924, the Council ordered Thayer to deliver the car, a 1924 Haynes Touring Car with "official plates," to the custody of the Superintendent of Public Buildings. In May, 1924, the Executive Council requested Thayer to resign for willful neglect of duty, insubordinate and persistent refusal to comply with the order of the Governor and Council in relation to the marking of a State-owned automobile used by the Industrial Accident Commission." The issue appears to have been resolved, however, since Thayer served out the remainder of his term, through 1925.

The concern over the use of automobiles continued, however, in 1926, the council approved the action of Commissioners who wished to "hire an automobile, whenever such use will result in a savings to the Commission." In 1930, the Council approved the expenditure of \$1,386 for a 1930 Buick, for which the 1926 Buick was traded. In 1933, the Council ordered that all state vehicles be consolidated in the State House Garage, which appears to have been an attempt to pool cars. In 1941, the Council assigned the Industrial Accident Commission its

own car. In 1943, the Commission filed a Statement of Fact in its request for a car. Since the Commission holds over 1500 hearings per year, and since, by law the hearing must be held at the place of the accident (the Statement read), and since many towns were not on railroad or bus lines, a car was needed. "In order to get over the state, especially with so many hearings, it is imperative that we have a state car." In years after this, although the elaborate request was not needed, the Council still had to approve the purchase or allocation of a state car to the Industrial Accident Commission.

It also appears that Commissioners ran up out-of-pocket expenses in connections with expenses of witnesses. In 1923, the Council ordered reimbursement of \$25 to Thayer, not exceeding \$25, to pay the expenses of Henry Cole to go to Portland to get an independent exam by two doctors. In 1933, the Council ordered payment of \$2.00 to Commissioner Gray for transporting a witness from Detroit to Newport.

DONALD D. GARCELON

(#5) 1921-1947

Born: 5/16/1880, Auburn, Maine, son of Arthur & Ada Garcelon.

Edward Little High School

1902: AB Harvard University

1903: AM Harvard

1907: LLB, Harvard

1908 - 13: Head of English Department, Edward Little High School

1916: Elected to Maine House of Representatives

1917: U.S. Army, Plattsburgh Training Camp

1919: First Commander, Alden M. Gayton Post, American Legion

1920: Elected to Maine Senate

6/30/21: Resigned from Senate to become Legal Member of Industrial Accident Commission

Appointed, by Governor Baxter, to replace Arthur Robinson

12/17/25: Appointed Chairman, by Governor Brewster, to replace Arthur Thayer

1936 - 37: President, International Association of Industrial Boards and Commissions.

2/19/47: Resigned as Chairman. Returned to Bates Street, Auburn, to practice law.

Died: 3/10/60.

The Biographical Section of A Centennial History of Maine, published in 1919, says of Mr. Garcelon: "He is a man of marked literary tastes and talents and is an author of much merit, having contributed considerable to the field of poetry, and his abilities are well recognized among his friends." Garcelon was a 32d Degree Mason, and vice president of the Waseka Club of Auburn.

His term of 26 years is the longest of any on the Commission, spanning a depression and a war. For the first 8 years of his term, there were only two "legal" Commissioners; in 1929 a third Commissioner was added to lighten the load. Garcelon's term was exceeded in length by that of a staff member, Annie Chase, who started as a steno in 1916 and who retired as chief clerk in 1943.

WILLIS B. HALL

(#6) 1925 - 1929

Born in Portland, 10/11/1868, son of a newspaper editor. The family moved to the midwest, and Hall was educated in the public schools of Fargo, North Dakota. They moved to Maine when Hall was sixteen. He attended St. John's Episcopal School in Presque Isle. Worked in the office of the family owned newspaper. Took one year at Curtis Business College and one year at Emerson College of Oratory. Read law in the office of Louis C. Stearns.

1896: Admitted to bar. Practiced in Caribou.

1898 - 1913: Town Clerk of Caribou.

1907 - 09: Served in Maine House of Representatives.

1913: Moved to Portland and opened practice on Exchange Street.

1921: Director of Maine Institute for the Blind.

12/17/25: Appointed to the Industrial Accident Commission by Governor Brewster to replace Donald Garcelon as Legal Member.

12/31/28: Re-nomination tabled. Hall returned to practice on Exchange Street, specializing in workers' compensation cases.

In 1940 Portland directory, office listed as 142 Free Street; 1942, office moved again to 477 Congress Street; no sign in Portland directory after 1942.

Residence: Windham.

The January .1, 1929, Press Herald reported of a hearing on Hall's renomination: "Opposition to the confirmation was voiced by Howard Woodside of the Maine Federation of Labor, Judge Benjamin Cleaves of Portland, secretary of the Associated Industries; Frederick Hinckley of South Portland, representing certain insurance carriers; Charles A. Hill of Belgrade; and Major Arthur L. Thayer of Bangor, a former Chairman of the Commission...The contention of Judge Cleaves was that certain of Mr. Hall's decisions granting compensation where it is alleged no compensation was due, has tended to disrupt the feeling of harmony between management and labor and that in some of the case in which compensation had been granted, the decision of the Law Court has ruled no compensation...The opposition also alleged that no compensation has been granted by Mr. Hall in some cases where it appeared that compensation was due...The contention voiced by those speaking for Mr. Hall was that he had tried to administer the law fairly to all parties and had carried out conscientiously the duties of his office."

EARLE R. RUSSELL

(#7) 1929 - 1945

Born: 2/16/1890, in Portland
Portland High School
1912: AB, Bowdoin College
1915: LLB, Boston University
Admitted to Bar, practice in Portland
1916: Elected to Portland Common Council
1918 - 19: WWI, private in U.S. Army, 36th U.S. Infantry
1920 - 38: Member Portland School Board
1/29/29: Appointed to Industrial Accident Commission by Governor
Gardiner, to replace Willis Hall.
1942 - 44: Cape Elizabeth School Board
1944: Appointed Superior Court Justice by Governor Sumner
Sewall.
Died: Portland, 8/4/1947.

The entire fifteen years of Russell's service occurred while Donald Garcelon was Chairman. Some of the employees of the Commission at this time were: Annie Chase, Ruth Blackett, Madeline Barnard, Doris Merrill, Beatrice Frost, Theo P. Wilson, Annie Moody, Elsie Dawson, Thelma Ward and Charles Lyford. Annie Chase, "Official Clerk," worked at a salary of \$36 per week during 1937.

Upon his death in 1947, Governor Horace Hildreth paid tribute to Russell's work on the Industrial Accident Commission: "through years of devoted and energetic service to his work on the Industrial Accident Commission, (he) had acquired a reputation in this field of ours that was outstanding to the extent that it was recognized nationally." Federal Judge John D. Clifford, Jr., described Russell as :learned in the law, able, conscientious, patient and possessed of a fine sense of justice."

GRANVILLE GRAY

(#8) and (#11) 1929 - 1933
1945 - 1949

Born: 1895, Baring, Maine
Brewer High School

1916: University of Maine Law School

1916 - 19: Maine National Guard, "Mexican Border and World War,"
discharged as Captain

1920: Admitted to Maine Bar

1921 - 22: City Solicitor of Brewer

Then moved to Presque Isle, worked in trust banking.

1928: general practice

7/9/29: Appointed by Governor Gardiner to newly created third
Legal Member position on Industrial Accident Commission, served
one term.

1935 - 37: Member Maine House of Representatives.

1937 - 44: Municipal Judge in Presque Isle.

3/2/45: Re-appointed to Industrial Accident Commission in 1945,
to replace Earl Russell.

2/19/47: Appointed Chairman to replace Donald Garcelon.

1949: Appointed to Superior Court.

Died: September, 1956

He was the only Commissioner to be re-appointed to a non-
consecutive term. 32d Degree Mason, Shriner. He was tall and
silver-haired, with a judicial bearing, which made the Portland
Evening Express remark "His very appearance told all who came
before him that here was a man who well understood the notion of
even-handed justice...There is a single word which described
Judge Gray. He was solid...Judge Gray was a man of palpable
humility, as approachable by a laborer as by a banker or a
governor..."

HELEN N. HANSON

(#9) 1933 - 1937

Born: 6/28/1894, in Calais. Father was Supreme Court Justice George M. Hanson (1911 - 24).

Calais Academy.

1915: Colby College; Phi Beta Kappa.

1915 - 16: Taught at Shead High School in Eastport for one year.

1916 - 17: Secretary, Portland YWCA, where she lived.

University of Maine Law School in Orono. Law Review.

Graduated from Boston University Law School.

1922: Admitted to Maine Bar and opened practice in Calais.

Clerk and Treasurer of Calais Molybdenum Mining Co.

8/12/33: Appointed by Governor Brann to Industrial Accident Commission, replacing Granville Gray.

1937: Returned to practice in Calais. Later worked at Franklin County Hospital, Farmington.

Director of Statistics for Maine Department of Civil Defense and Public Safety.

Died: 4/15/57.

Hanson was the first woman Commissioner. No women were appointed to the Commission for over forty years after the end of her term. It is unclear whether she was the only woman at the University of Maine Law School. She served on the Law Review Staff at the University of Maine Law School in Orono. The Law Review published a speech given by Commissioner Arthur Robinson, which urged "young men" to get into the compensation practice. She was active in Business and Professional Women's Associations in Calais and Augusta. Her obituary said of her: "She had a sunny disposition, loved people, was concerned for their welfare and had the ability to see the bright side of situations regardless of how dark the future."

DONALD PARTRIDGE

(#10) 1937 - 46

Born: 6/7/91, Norway Lake, Maine. Father, Winfield Scott Partridge, a local merchant, active in Republican politics.

Norway High School 1910.

1914: Bates College; class president; debate prize winner; Class Day orator; founder of Politics Club; senior thesis: The Montessori Method of Education.

1914 - 17: Principal, Canton High School

1919: Elected Clerk of Courts while studying law.

1924: Admitted to bar. General practice in Norway.

1925 - 31: Town Clerk, Norway, School Board member.

Chairman Oxford County Republican Committee, 6 years.

Director Paris Trust Co.

1930: Elected to 72d Congress from the 2d Congressional District, defeating "A. Beliveau, Rumford" 24,000 to 18,000.

1934: Unsuccessfully ran for Governor.

9/3/37: Appointed to Industrial Accident Commission, replacing Helen Hanson.

Died: 6/5/1946, in Portland while on a business trip.

Partridge served on the Commission with two long-time members, Donald Garcelon, twenty-six years, and Earl Russell, sixteen years. The Commission was comprised of Partridge, Russell and Garcelon from 1937 to 1945.

A 1928 biographical listing said: "Mr. Partridge is an effective speaker and during the past ten years has addressed audiences all over the State of Maine...Both as a business and professional man has fully demonstrated his ability..."

The 1914 Bates yearbook says of him: "He is the best politician in the class...He has been to Boston, too - once - and he wants to go again sometime." The yearbook notes were written by Miss Sturtevant, who married Partridge a half year after graduation.

FRANK A. FARRINGTON

(#12) 1946 - 1957

Born: 1/2/05, Augusta. Father was Justice Frank G. Farrington who was President of the State Senate and who later served on the Law Court.

1923: Cony High School

1927: AB, Bowdoin College, cum laude, class president, Phi Beta Kappa, outstanding Maine athlete.

1927 - 30: Worked for S.D. Warren Co. in Westbrook, as apprentice.

1930 - 33: Cushnoc Paper Co. Safety Director

1936: LLB, Harvard Law School

Admitted to Bar.

1939 - 42: Practice in Augusta, office at 19 Oak Street

1940: Elected to Maine House of Representatives

1942 - 43: Municipal Court Judge, Augusta

1943 - 46: Deputy Attorney General

Also worked as attorney for Maine Central Railroad

7/2/46: Appointed to Industrial Accident Commission to replace Donald Partridge.

6/1/49: Appointed Chairman to replace Granville Gray.

10/8/57: Resigned for health reasons.

1957 - 73: Assistant Attorney General, Maine Employment Security Commission.

Died: 5/20/83

During his eleven years on the Commission, Farrington served with several Commissioners who either had served or would later serve terms of substantial length: Donald Garcelon, twenty-six years; Harold Towle, nineteen years; and Cyril Joly, sixteen years. From 1949 to 1957, the Commission was comprised of Farrington, Joly and Towle.

CYRIL M. JOLY, SR.

(#13) 1947 - 1963

Born: 12/25/93, Waterville, Maine
Coburn Classical Institute
1916: BA, Colby
1916 - 17: Principal of Unity High School
1917 - 19: WWI, 2d Lieutenant, Infantry
1921: LLB, Harvard Law School
1921: Admitted to bar, practice in Waterville as associate with Andrews, Nelson & Gardiner.
1925 - 28: Waterville City Solicitor
1933 - 39: Joly and Marden (H.C. Marden later became a Supreme Court Justice)
1934 - 39: Recorder, Waterville Municipal Court
1939 - 47: Judge, Waterville Municipal Court, President Maine Municipal Judges Association
2/27/47: Appointed to Industrial Accident Commission, replacing Granville Gray.
3/5/58: Appointed Chairman by Governor Muskie, replacing Frank Farrington.
March, 1963: Retired from Industrial Accident Commission. Joly went into partnership with his son, Cyril, Jr., who was active in Republican politics (managed Governor Reed's 1962 campaign, later State Republican chairman).
Died: 3/25/74

Joly was on the Commission for fourteen years with Harold Towle; they had each been Commanders of their American Legion posts; they had each been Municipal Recorders, and then Municipal Judges; and they had each been President of the Municipal Judges Association. When Joly retired, he was replaced as Chairman by Towle. Towle remarked at Joly's retirement dinner in March, 1963, that the state owed Joly a "debt we will never be able to repay, because we are involved in work that is sociological in character, that requires a great deal of patience."

Joly was active in the American Legion, serving, in addition to Post Commander, in the 40 & 8, on the State Apprenticeship Council, and, during WWII, as state Chairman of U.S.O.

In addition to his jobs as teacher, principal, lawyer, and soldier, the Executive Council, in 1914, approved the appointment of Cyril M. Joly to the office of the Livestock Sanitary Commissioner.

The Executive Council had a substantial degree of control

over the day to day operations of the bureaucracy. In 1949, shortly after Joly was appointed, the Council was asked to approve \$50 for the purchase of two new briefcases. The purchase was necessary, the Executive Council decided, since the Industrial Accident Commission needs to carry thirty to sixty cases per week, and the old briefcases were in such poor condition that they could no longer be repaired.

HAROLD TOWLE

(#14) 1949 - 1963

Born: 3/19/1898 in Hallowell.

Cony High School

Bryant-Stratton Business College

Served overseas in WWI

American Legion, Post Commander, 40 and 8

1919 - 21: Court Stenographer for the Industrial Accident Commission

1921 - 30: Adjuster, Employers Insurance Co., first in Portland, then as manager of Bangor office.

1930: Read the law in the office of James E. Mitchell, Bangor.

1936: Admitted to Bar. Practice at 27 State Street, Bangor.

1942 - 46: Clerk (Recorder) of Bangor Municipal Court.

1947: Judge of Bangor Municipal Court.

6/1/49: Appointed to Industrial Accident Commission by Governor Hildreth to replace Frank Farrington, who became Chairman.

1951: Chairman of Municipal Judges and Recorders Association.

4/19/63: Appointed Chairman of Industrial Accident Commission, replacing Cyril Joly, Sr.

1/24/68: Retired from Commission, resumed practice in Bangor.

Mr. Towle was the only Commissioner to have served as the Court Stenographer for the Commission. His note-taking skills served him well. He was often able to cite in his decisions verbatim passages of testimony where no transcript had been made available. His note-taking style, presumably learned at Bryant-Stratton, was widely in use at the turn of the century.

As part of his Legion activities, he would give patriotic speeches each year to the history class in Orono, as well as at Memorial Day celebrations. He served as a government appeal agent to the Selective Service Commission from 1940 into the 1960's.

A 1965 article in the Bangor Daily News described the Industrial Accident Commission under Towle's chairmanship: In 1964, the Industrial Accident Commission received reports of 28,301 industrial accidents; the three commissioners had 2,249 hearings, which was up from 1,870 the previous year and 1,730 the year before that. "There's a lot of work here and there's bound to be more," said Towle. "I don't know how we'll do it with three men. Maybe the answer is more commissioners." The commission staff at the time was fifteen. Towle described recent legislative changes in the compensation act as "radical...They're a lot more liberal than they ever were before." Some of the changes the article mentioned were: "An insurance company can

not, as it once could, specify which doctor an employee must go to after an accident. Widows, instead of receiving \$42 a week for 300 weeks with a \$12,600 limit, will be compensated \$42 a week as long as they do not re-marry or die. Total disability, once worth \$42 for 500 weeks, is now given a price tag of \$57 for 500 weeks. Partial disability, \$42 for 300 weeks before, will be \$57 for 300 weeks." After describing the process for agreement, the article noted "Nearly 4,000 cases were settled before reaching the commission in 1964." The lead paragraph of the article provided an interesting view of the public perception of the Commission: "There is an agency housed in the State Office Building that was responsible for paying Maine workers an easy \$10 million last year, but you couldn't guess its name if you tried all day...It's the Industrial Accident Commission, headed by chairman Harold Towle, Bangor, who has been with the Commission as a clerk-reporter for two years and commissioner for 16 years."

JOHN V. KEANEY

(#15) 1958 - 1980

Born: 8/17/19, Dorchester, Massachusetts
Boston College High School
Boston College

WWII: European and Pacific Theaters. Army, Military Government;
left service as a Master Sergeant.

1950: Boston College Law School

1951: Admitted to Massachusetts Bar, practice in Boston.

Special Hearing Officer on conscientious objector cases, U.S.
Department of Justice. Contract and Claims attorney for the War
Department.

1953: Came to Maine, worked as legal counsel to Walsh
Construction Co., South Portland, bomb plant division. Member
American Ordinance Association.

1956 - 58: Chairman of Portland Democratic City Committee;
Chair, Cumberland County Democratic Committee.

3/5/58: Appointed to Industrial Accident Commission by Governor
Muskie to replace Cyril Joly, who became Chairman.

1959: Taught at Portland University Law School, Administrative
Law, Conflict of Laws.

1966: Elected President of the International Association of
Industrial Accident Commission.

1/24/68: Appointed Chairman of the Industrial Accident
Commission, by Governor Curtis, to replace Harold Towle.

1972: Appointed Vice Chairman of the ABA Committee on workmen's
compensation and employers' liability law.

1973: Elected a member of the Council of the American Society of
Law and Medicine.

1979: Retired from Workers' Compensation Commission.

1983: Retired from law practice.

Died: 11/19/85

There are several humorous anecdotes concerning Mr.
Keaney's career. The day he was admitted to the Maine bar, March
17, 1955, he is pictured in the paper with Supreme court Justice
Thaxter and Attorney Edmund Mahoney, both of whom wore green
ties, as did Keaney. The clerk who swore Keaney in, Leslie
Norwood also wore a green tie. Keaney had asked to be sworn in
on this day.

Keaney was appointed to take the position vacated by
Cyril Joly, who was to become Chairman. Joly was supposed to
resign his post as associate member in order to become Chairman.
On the day of the confirmation by the Executive Council, and the
subsequent swearing in, Joly was at a hearing in Portland. When
the Executive Council passed the order approving Joly, a state
trooper was dispatched to Portland with the necessary papers.

Joly was sworn in as Chairman by Dedimus Justice Sidney Sanford. The news of the swearing-in was then relayed to Augusta, where Keaney was waiting to be sworn in. He was sworn in in time to get to Portland himself, where he "managed to sit in for the end of the afternoon hearings."

As Chairman of the I.A.I.A.B.C. in 1966, Keaney was instrumental in getting the international organization to have its convention in Maine. The outgoing Chairman of the association presented him with a "talking stick," and Indian custom which entitled the person holding the stick to hold the floor without interruption.

Keaney was interviewed in 1962 by the Evening Express about Workers' Compensation in general and the Commission in particular: Since over 90% of the injured workers at that time were not represented by counsel, Keaney felt it was the duty of the Commissioners to see that the rights of the workers were protected. He said there were enough injuries contested to require that each Commissioner be on a hearing circuit about one week out of three. Keaney's circuit was southern Maine - Kittery to Lewiston. With numerous cases to decide and decisions to write, Keaney said "It's practically a full-time job." Keaney quoted the Chairman of the N.Y. State Workers' Compensation Commission as to the qualifications for a Commissioner: "expected to have command of the entire law...to be well informed on the human anatomy, to be conversant with human diseases and maladies, to be acquainted with the many and variable traumatic influences upon the human body...He must have sound reasoning powers to dispense justice under the law. He must have knowledge of psychology. He must be able to learn quickly the nature of any employment in order to know that truth imperative to correct finding of fact. He must be somewhat of an engineer, employment placement expert, rehabilitation consultant, and have a fair knowledge of physics and chemistry." That, said Keaney isn't overdrawn, but "it's a lot to expect in one person."

In the 1970's there was a concern in many states that the federal government might take over the workers' compensation system. Keaney addressed the ABA on this subject in 1971. In 1972, he served as vice Chairman of the ABA Committee on workmen's compensation and employers liability law.

Although Keaney was a Massachusetts native, he decided, in 1953, to move to Maine, because "I had more relatives in Maine than in Dorchester. And then I married a Portland girl (Mary Concannon). Mr. and Mrs. Keaney had four daughters, Marianne, Kathleen, Patricia, and Margaret.

JAMES B. PERKINS, JR.

(#16) 1963 - 1981

Born: 6/12/12, Boothbay Harbor, son of James Perkins, Sr., who was an attorney and member of State Legislature.

Hebron Academy

1934: AB, Bowdoin College

1937: LLB, Harvard Law School

Admitted to Maine bar, went into practice with his father.

1938: Appointed Lincoln County Attorney to fill unexpired term. Re-elected in 1940.

WWII: Private in U.S. Army; then joined Navy. Served in the ETO on the staff of the Commander, U.S. Naval Forces. Left service as Commander in 1947. After V-E Day, served with the J.A.G. of the Navy, handling legislative matters relating to the Navy's system of justice and its administration.

1948 - ?: Moderator of Boothbay Harbor Town Meeting, a position his father had held 1913 - 47.

1948 - 63: Lincoln County Attorney

1950: Master of Chancery

Chairman of Republican Town Committee for twenty-four years, attending the 1952 Republican National Convention.

Named Fellow in the American College of Probate Counsel.

1955: President, Maine Medico-Legal Society.

4/19/63: Appointed to Industrial Accident Commission by Governor Reed to replace Harold Towle, who became Chairman.

1979: Served as acting Chairman, pending the appointment of full-time Commissioners.

1981: Returned to Boothbay Harbor practice.

When he started on the Commission in 1963, there were three part-time Commissioners. When he retired in 1980, there were six full-time Commissioners. The number of claims had expanded during that time, as well as the number of employees who were represented by counsel. As acting Chairman, he served the Commission in its transition from part-time to full-time.

GEORGE P. LIMBERIS

(#17) 1966 - 1978

Born: 1921

1942: University of Maine

WWII: LT. S.G., U.S. Navy

1951: Boston University Law School

Admitted to Maine Bar, practiced in Bangor.

Attorney agent for the Office of Price Stabilization in Maine under Edmund Muskie.

1957: Appointed Brewer Municipal Judge.

10/21/66: Appointed to Industrial Accident Commission by Governor Reed to fill newly created fourth position.

10/18/78: Resumed law practice in Old Town.

JAMES M. COYNE .

(#18) 1968 - 1983

Born: 4/1/13, Waterville Maine .
1936: B.A., Colby College
LLB, Harvard Law School
Boston University
1940: Admitted to bar in Maine and Massachusetts
1941 - 45: U.S. Army Infantry, Pacific Theater. Discharged with rank of Captain Infantry.
1946: Special Agent, FBI.
1947 - 60: Claims Manager for U.S.F.&G. in Portland office.
1960: Practice in Caribou, primarily in Workers' Compensation defense work.
Trust Officer, Aroostook Trust Company; Counsel, Caribou Urban Renewal Authority.
1/26/68: Appointed to Workers' Compensation Commission by Governor Curtis, to replace John Keaney who became Chairman.
Served to 6/15/83 and returned to practice in Caribou.

Mr. Coyne was interviewed in August, 1986, and he provided a view of the Workers' Compensation system in Maine from several perspectives.

As a claims manager, he closely scrutinized claims that involved injuries not caused "by accident." He said that hernia cases involved substantial controversy and that heart cases were almost never allowed. Since there were limits on the number of weeks one could receive partial, the claims for partial compensation were structured differently than they are today.

As an attorney, he was on the litigation end of the disputed claims. The area in which he practiced, northern Aroostook County, was the area in which he would later serve as Commissioner. He recalled that the Commissioner, the court reporter, the attorneys, and the doctors would form a caravan and travel to the smaller towns to hold hearings. The hearings were often held in small, unused rooms. In Fort Kent, the hearings were held at the fire station. One day, the fire chief's office was in use, so the hearing was held on the running board of the fire truck.

As a part-time Commissioner, he experienced the autonomous nature of the job. The four Commissioners rarely convened (perhaps twice a year). Most of the Commissioner's contact with the Augusta office was through the mail or through the court reporter, who scheduled hearings. His main concern in conducting the hearings was to "get the work done." This was a

recognition of the specialized nature of the Commission: having heard several times, for example, about the nature and causes of back injuries, the Commissioner felt it was unnecessary to go into the detail that might be needed for comprehension by a jury. Before changes occurred in the statutory provisions for attorney fees for employees, most injured workers were not represented by counsel and had to rely on the integrity of the Commissioner.

The part-time nature of the job required an efficient use of time. The Commissioner would hold hearings one week per month, starting at 8:00 A.M. or earlier, and not wrapping up the day until 7:00 P.M. He managed by diligent time management to get his written Commission work done in another week, which left approximately 50% of his time to devote to his practice. Until a substantial expansion of claims took place in the mid 1970's, he was able to keep this schedule and keep current on all his claims.

The Aroostook County Commissioner handled a different variety of cases than those occurring in other parts of the state. There were industrial accidents, as elsewhere, but there were also injuries to agricultural and woods workers. Many of the workers were bilingual, which required the services of interpreters. In some cases, the employee's lawyer would also serve as the interpreter. Once a year, the Commission would hold hearings in St. George, in Beauce, Quebec, where they would receive testimony from Canadian employees and their doctors.

Commissioner Coyne felt that the most difficult and important part of his job was judging the credibility of witnesses. Witness credibility is a subjective task; it is not quantifiable and not capable of reduction to a set of standards for anyone to apply. He developed his own impressions. For example, he was suspicious of witnesses who came to a hearing pat.

The Commissioner's post became full-time in 1980, and Mr. Coyne was appointed to a full-time term. Service on the Appellate Division was added to the Commissioner's function later. He felt that it added an educational perspective on the Commissioner's own decisional functions, but the time spent serving on the Appellate Division had to be balanced against the time away from the Commissioner's other duties.

DAVID POMEROY

(#19) 1978 - 1980

Born: 1942, son of Supreme Court Justice Pomeroy

AB, Suffolk University

JD, Suffolk University

1970: Admitted to Bar

Practice at 415 Congress Street in Portland.

10/10/78: Appointed to Workers' Compensation Commission by
Governor Longley to fill new position, then part-time.

3/21/80: Returned to private practice.

EUGENE W. BEAULIEU

(*20) 1978 - 1980

Born: 1929, Old Town, Maine
St. Joseph's University, Moncton, N.B.
Suffolk University Law School
1951: Admitted to Bar
1958: Opened practice in Old Town
1969 - 79: Assistant County Prosecutor, Penobscot and
Piscataquis Counties.
Member, Milford School Board; Trustee, First Federal Savings and
Loan in Old Town; Trustee, Old Town Water District
10/18/78: Appointed to Workers' Compensation Commission by
Governor Brennan (part-time Commissioner)
Partner in firm, Needham, Beaulieu, and Thorne
3/27/80: Appointed Judge of Third District Court
1/85: Appointed to Superior Court

JOSEPH M. JABAR

(#21) 1979 - 1983

Born: July 9, 1946, Waterville, Maine

1968: BA in Economics from Colby College

Played minor league baseball with Milwaukee Brewers.

University of Maine Law School, president of Student Bar Association.

1971: Admitted to bar.

Two years in Washington as prosecutor in Criminal Tax Division.

1973 - 74: General practice in Waterville, Shiro and Jabar.

1975 - 79: Elected District Attorney for Kennebec and Somerset.

1/26/79: Appointed by Governor Brennan to Workers' Compensation Commission, filling newly created "part-time" position.

1983: At end of term, returned to practice in Waterville; Daviau, Jabar and Botto.

CHARLES D. DEVOE

(#22) 1980 - 1985

Born: 4/21/47, Eagle Lake, Maine
1968: BA, University of Maine, Orono, International Affairs.
1968 - 1971: U.S. Air Force
1969 - 1971: Graduate Study, Central Missouri State University
School of Business
1971 - 73: Rehabilitation Counselor, Maine Bureau of
Rehabilitation.
1973 - 74: Director of Correctional Treatment Program, Aroostook
County.
1977: Hamline University Law School, JD; Publications Board
Chairman
1977: Assistant Attorney General, Civil Litigation and Workers'
Compensation Division.
3/17/80: Appointed by Governor Brennan as the first full-time
Commission Chairman.
President, Eastern Association of Workers' Compensation Boards
and Commissions.
Served to 10/15/85.
Author, Maine Workers' Compensation Act: Practice and Procedure.
1986: Partner, Hull & Devoe, Damariscotta

In 1986, he served as Chairman of the Maine Citizens
against Government Censorship, which was successful in defeating
an anti-pornography referendum. He is on the Board of Directors
of the Maine Civil Liberties Union. He is also a member of the
Maine Professional Photographer's Association and the Leica
Historical Society of America.

EDWARD F. GAULIN

(#23) 1980 - 1984

Born: 1932, in Biddeford, son of millworkers.
Georgetown University School of Foreign Service, with a two year break for service in Marines in the middle.
JD from George Washington University Law School.
1962 - 63: Practiced law in Virginia, then he came back to Maine and started a solo practice.
1965: Elected Mayor of Biddeford.
1966 - 67 and 1968 - 70: Assistant York County Attorney.
1970 - 72: Private practice.
1972 - 74: Assistant Attorney General for York County.
1975 - 76: Biddeford City Solicitor.
3/21/80: Appointed to Workers' Compensation Commission by Governor Brennan (full time seat).
1984: Appointed as District Court Judge.

A 1984 Journal Tribune article described a typical afternoon hearing: "A Maremont Corp. employee complained about a sharp back pain after lifting a 70 pound machine gun barrel for the umpteenth time, a roofer described passing out and falling headfirst off a roof, and a Spencer Press employee described a twinge in his neck that he first felt while he was walking across the shop floor. Gaulin was cordial to the complainants, took notes during the testimony, asked a few questions, and maintained his calm when the lawyers began getting testy. He deferred a decision until additional medical testimony could be gathered. ...an attorney who represented company interests said of Gaulin 'I have never been surprised by any of his decisions. He's a straight shooter. He's a hardliner on cases that I think the employee should throw in the towel. But if it's a 75 year old lady who's a victim whose compensation has been cut off, he makes sure she gets it...Handling hundreds of cases is a difficult thing to do. He's got the emotional fortitude.' Sanford attorney Nicholas Scaccia said: 'Workers' Compensation law is very complicated, he knew the law as well as anyone.'"

RONALD D. RUSSELL

(#24) 1980 - 1982

Born: 1944, Rumford, Maine

Stephens High School in Rumford

University of Maine at Orono, BA

1972: University of Maine Law School, cum laude.

Served as law clerk to Justice Charles Pomeroy of Maine Supreme Court.

Partner, Richardson, Tyler, Troubh.

7/17/80: Appointed by Governor Brennan to Workers' Compensation Commission, July, 1980, to fill spot vacated by Eugene Beaulieu's appointment to bench (full time seat).

3/19/82: Appointed District Court Judge, "The first former law clerk to be named to the state court."

SUZANNE E. K. SMITH

(#25) 1981 -

Born: 10/15/47 in Portland, Maine

Dana Hall School

1969: AB from Smith College, major in history.

1972: JD from Boston University Law School

Admitted to Maine bar. Practice with Donald Spear, Sagadahoc County Attorney. First woman prosecutor in Maine.

1978: Partnership with husband, Richard W. Smith, in Bath.

Appointed by Governor Longley to Commission on Children and Youth.

Maine Criminal Justice Planning and Assistance Agency.

Governor's Committee on Judicial Appointments.

8/28/81: Appointed to Workers' Compensation Commission by Governor Brennan, in newly created full time seat.

Smith was the first woman to serve on the Commission in 44 years (Helen Hanson's term ended in 1937). In appointing her, Governor Brennan said: "Few judicial or quasi-judicial responsibilities are as challenging as the work load of the Workers' Compensation Commission. To meet that work load, it is increasingly important that women be represented on the membership of the Commission, since the number of women in the work force has also grown significantly in recent years."

She served of the Governor's Committee on Judicial Appointments. In a 1979 interview, she said "I think there are a number of women attorneys in the state who have excellent qualifications and should be considered for appointments to these positions. But I don't think their sex should be the determining factor in any recommendations from the Committee."

RALPH L. TUCKER

(#26) 1981 -

Born: 8/16/47, in Winthrop, Massachusetts.

1969: BA from Hobart College.

1974: JD from University of Maine School of Law.

1975: Admitted to bar. Practice in Portland, Tucker and Merrill.

1977 - 81: Associates McTeague, Higbee, and Tierney; later partner, McTeague, Higbee and Tucker.

12/9/81: Appointed by Governor Brennan to Workers' Compensation Commission, in newly created full time seat.

10/15/85: Appointed Chairman of Workers' Compensation Commission.

DOUGLAS A. CLAPP

(#27) 1982 - 1986

Born: 1945

BA Ohio Wesleyan University

1970: JD from Washington College of Law, American University

1971: Admitted to bar.

Practice in Pittsfield. Partner, Stitham & Clapp.

Assistant District Attorney, Kennebec and Somerset Counties.

7/16/82: Appointed by Governor Brennan, to fill position of R. Russell.

1986: Appointed District Court Judge.

JANE S. BRADLEY

(#28) 1983 - 1986

Born: 10/1/47, Port Chester, N.Y.

1969: BA from Vassar.

1972: JD from University of Connecticut.

1973: Admitted to Washington, D.C. bar

1977 - 81: President, Brunswick Bar Association.

1/11/83: Appointed to Workers' Compensation Commission by
Governor Brennan, a new position.

7/5/86: Appointed to District Court.

DAVID J. SOUCY

(#29) 1983 -

Born: 6/3/55, in Fort Kent, Maine

1977: AB from Bowdoin College, major in Philosophy.

1980: JD from Georgetown University Law Center.

Admitted to Maine Bar.

Practice in Fort Kent, first a solo practice, then with partner Ronald Daigle (who now serves on the District Court).

1980: Northern Maine Regional Planning Commission, Economic Developer.

6/15/83: Appointed by Governor Brennan to Workers' Compensation Commission position, replacing James Coyne.

S. KIRK STUDSTRUP

(#30) 1983 - 1986

Born: 1944

AB, Duke University

JD, George Washington University

1974: Admitted to bar.

Assistant Attorney General.

Aide to Governor Brennan.

10/28/83: Appointed by Governor Brennan to Workers' Compensation Commission to fill newly created position.

1986: Appointed District Court Judge.

PETER P. MICHAUD

(#31) 1984 -

Born: 1/30/50, Eagle Lake, Maine

1972: AB, Harvard University

1977: JD, University of Maine School of Law; Law Review.

Linnell, Choate & Webber, Auburn.

Hunt, Thompson, and Bowie, Portland, defense work on Workers' Compensation cases.

1/12/84: Appointed by Governor Brennan to newly created position on Workers' Compensation Commission.

NICHOLAS C. SCACCIA

(#32) 1985 -

Born: 5/4/49

1971: AB, Colgate University

1975: JD, Suffolk University Law School

Admitted to bar.

Practice in Sanford.

7/11/84: Appointed by Governor Brennan to Workers' Compensation
Commission, to replace Edward Gaulin.

ROLAND BEAUDOIN

(#33) 1985 -

Born: 4/4/49 in Sanford, Maine

1971: Received BA from Bowdoin College, major in economics and government.

1977: JD from University of Maine School of Law, Law Review.

9/77: Admitted to Maine Bar.

1977 - 78: Law Clerk, Superior Court

1978 - 79: Associate, Bourque and Broderick, Sanford - general practice.

1979 - 85: Associate, then partner, Robinson, Kriger, and McCallum, specializing in litigation defense, Workers' Compensation defense.

10/24/85: Appointed by Governor Brennan to workers' compensation seat vacated by Ralph Tucker.

JAMES E. SMITH

(#34) 1986 -

Born: 11/15/45 in Orange, New Jersey.

1967: BA in Political Science, from University of North Carolina at Chapel Hill.

1969 - 72: U.S. Army.

1973: JD from Brooklyn Law School, President of second year class.

Admitted to Maine and Massachusetts bar.

1973: Attorney for the Public Utilities Commission.

1973 - 77: Assistant Attorney General, Augusta.

1977 - 86: Senior Assistant Attorney General assigned to Department of Human Services.

2/13/86: Appointed by Governor Brennan to Workers' Compensation Commission post vacated by Kirk Studstrup.

ELLEN A. GORMAN

(#35) 1986 -

Born: 11/9/55: Binghamton, N.Y.

1977: BA, Trinity College

1982: JD, Cornell University Law School

Richardson, Tyler, Troubh.

6/17/86: Appointed to the Workers' Compensation Commission by
Governor Brennan to replace Douglas Clapp.

LENDALL L. SMITH

(#36) 1986 -

Born: 9/22/45 in Portland, Maine.

1967: BA, Bowdoin College.

1967 - 69: U.S. Army, 1st Lieutenant in Adjutant General Corp.

1972: Vanderbilt University School of Law, Nashville, Tennessee.

1973: Admitted to Maine Bar and Federal Courts.

1973 - 75: Associate with Skelton, Taintor & Abbott, Lewiston, Maine.

1975: Own practice in Brunswick.

1976 - 83: Partnership with Smith, Loyd & King.

1979 - 81: Attorney for Town of Brunswick.

1983 - 86: Assistant Attorney General.

9/11/86: Appointed to the Workers' Compensation Commission by Governor Brennan to fill vacancy created by appointment of Jane Bradley to District Court.

Former member of the Board of Directors for United Way.
Past President and Annual Campaign Chair for United Way.
Former Director of the Brunswick Chamber of Commerce.
Past President of the Brunswick Bar Association.