

MAINE STATE LEGISLATURE

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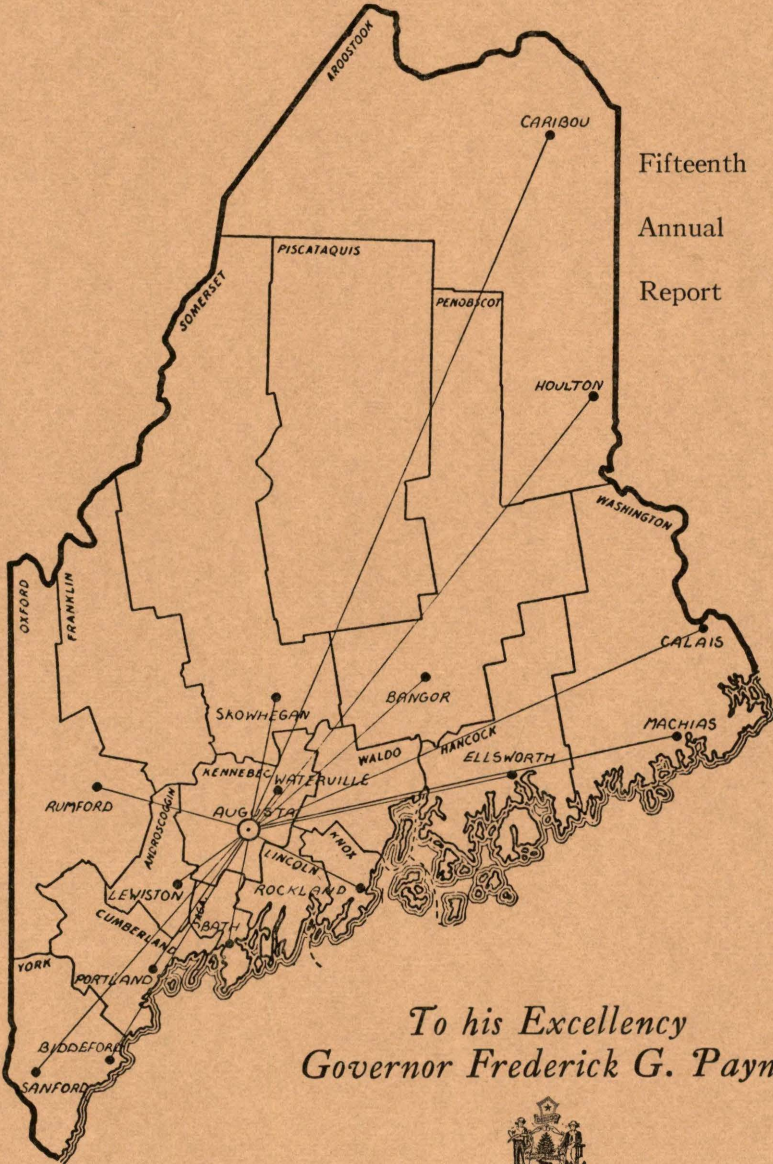
MAINE PUBLIC DOCUMENTS

1950-52

(in three volumes)

VOLUME I

MAINE EMPLOYMENT SECURITY COMMISSION

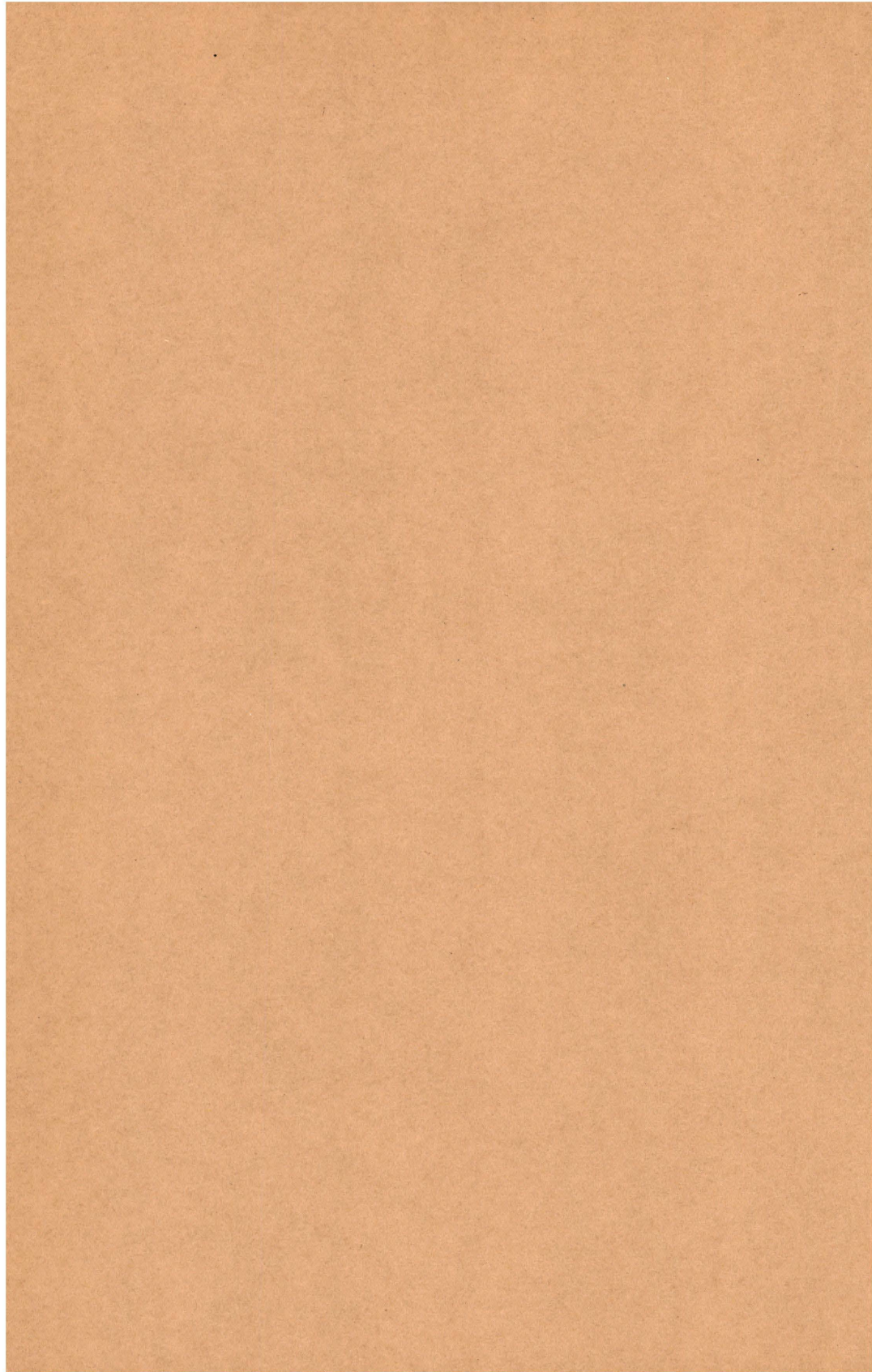


Fifteenth
Annual
Report

*To his Excellency
Governor Frederick G. Payne*



MAY 1, 1952



FIFTEENTH ANNUAL REPORT

of the

**Maine Employment
Security Commission**

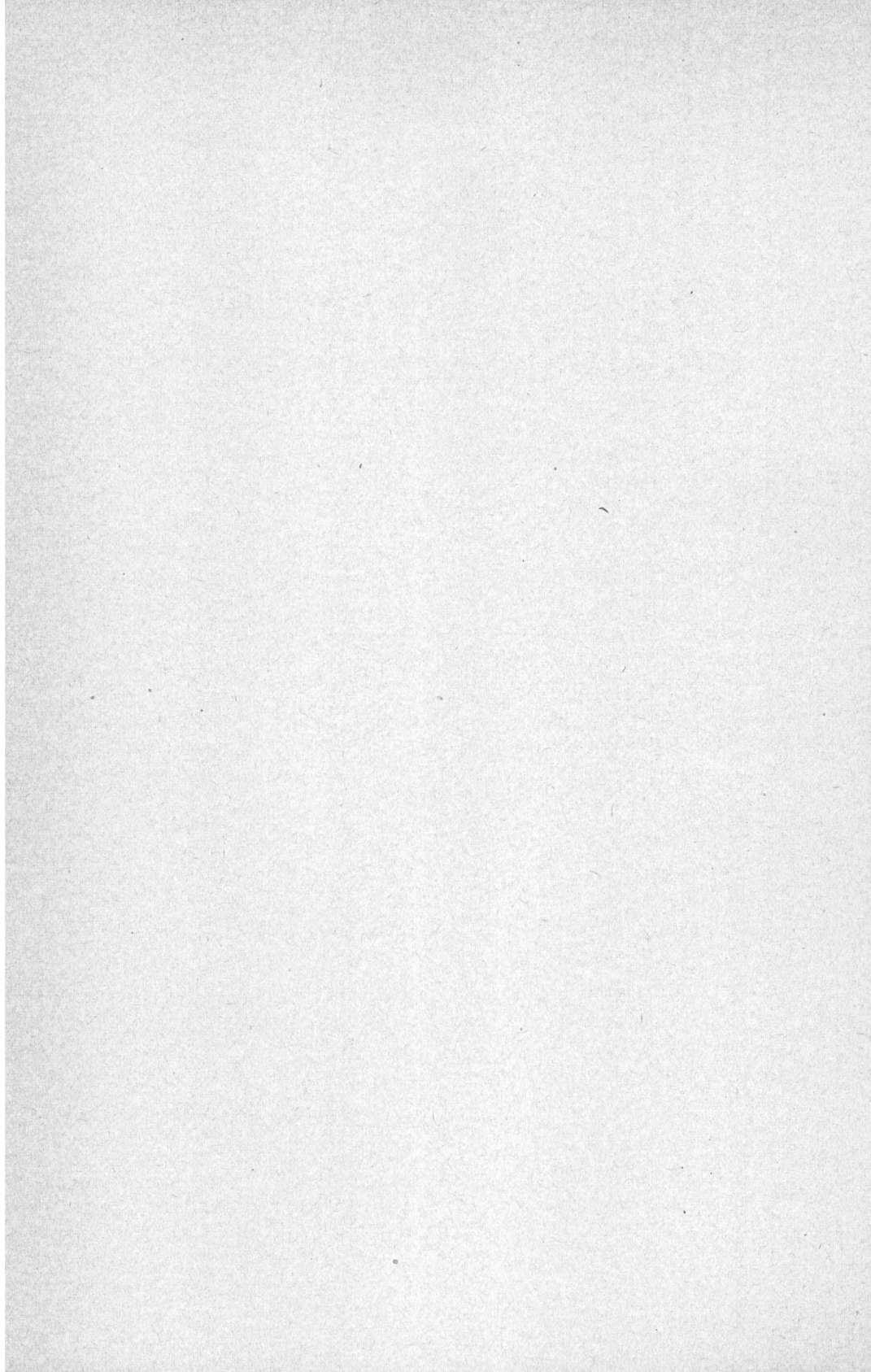
To

His Excellency

Governor Frederick G. Payne



MAY 1, 1952



L. C. FORTIER, CHAIRMAN,
REPRESENTING THE PUBLIC

ROBERT J. FAULKNER
REPRESENTING THE EMPLOYERS

CHARLES E. FORTIN
REPRESENTING THE EMPLOYEES



Employment Security Commission
331 Water Street
Augusta, Maine

May 1, 1952

Honorable Frederick G. Payne
Governor of Maine
State House
Augusta, Maine

Dear Governor Payne:

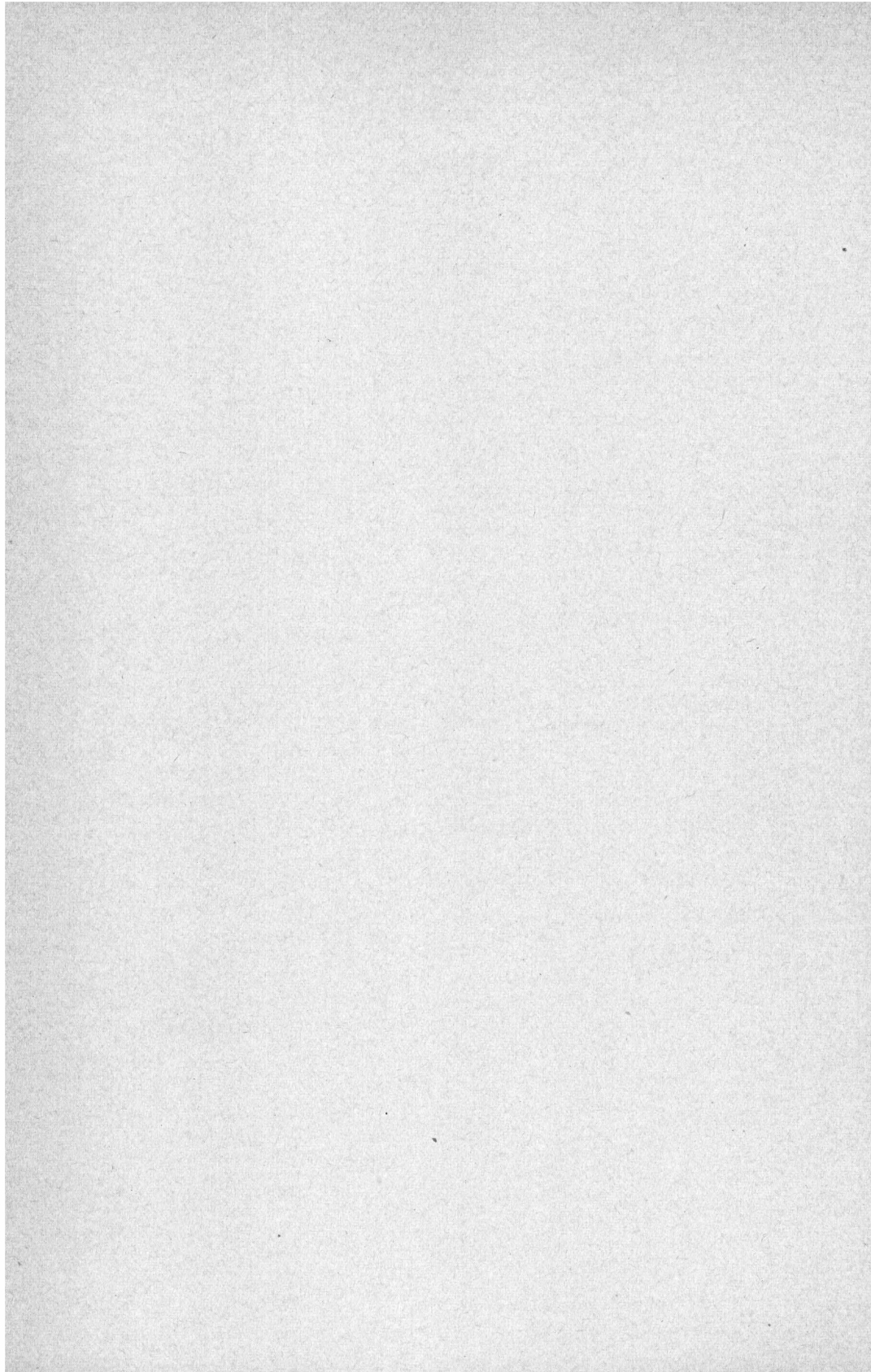
In accordance with the provisions of the Maine Employment Security Law there is respectfully submitted herewith a report covering the administration and operation of this Law during the preceding calendar year, together with a statement showing the financial status of the Maine Unemployment Trust Fund at the close of 1951.

Respectfully submitted,

L. C. Fortier

Robert J. Faulkner

Charles E. Fortin



CONTENTS

	Page
Administrative Costs	9
Employment Service Activities	36
Employment Counseling	46
Itinerant Service	43
Placement Service	36
Service to Veterans	44
Testing	47
Introduction	7
Unemployment Compensation Activities	13
Appeal Tribunal	35
Benefit Payments	23
Commission Appeals	35
Deputies' Decisions—SRA	33
Deputies' Decisions—UC	27
Employer Accounts	13
Forgeries	29
Fraud	29
Initial Claims	20
Interstate	27
Servicemen's Readjustment Allowances	30

GRAPH

Graph	
I Employer Contributions and Benefits Paid	11

PHOTOGRAPHS

Farm Labor Youth Program	41
State Bean Picking Contestants	40

TABLES

Table		
I	Monthly Employment in Establishments Covered under Employment Security Law, 1950	15
II	Total Wages Paid in Covered Employment in 1950 by Industry	16
III	Analysis of Rated Employer Accounts by Size of Taxable Payroll and by Rate Class, for July 1, 1951-June 30, 1952, Rate Period	17
IV	Analysis by Industry and by Rate Class of Employer Accounts Rated at the Start of the Experience Rating Period, July 1, 1951-June 30, 1952	18
V	Initial UC Claims Taken at Local Office Level, by Year, 1938 through 1951	21
VI	Continued UC Claims Taken at Local Office Level, by Year, 1938 through 1951	22
VII	Local Office UC Claims Load, 1938-1951	23
VIII	Benefit Payments issued under UC Program, by Month, by Type of Unemployment, 1951	24
IX	Average Benefit Payment, by Year, 1938-1951	24
X	Amount of Benefit Payments Issued under UC Program, by Industry, by Month, 1951	25
XI	Weeks Covered by Benefit Payments Issued under UC Program, by Industry, by Month, 1951	26
XII	Table of Decisions by Type of Case	28
XIII	Applications and Claims for Servicemen's Readjustment Allowances, by Local Office, by Type, 1951	31
XIV	Allowances Paid under SRA Program, by Month, by Type, 1951	32
XV	Table of 1951 Readjustment Allowance Decisions by Type of Case	33
XVI	Claims Load by Local Office, 1951	33
XVII	Summary of Gross Benefit Payments in 1951	34
XVIII	Summary of Job Placements in Nonagricultural Activities, by Local Office, 1951	38
XIX	Nonagricultural Placements Made, by Local Office, by Major Occupational Group, 1951	39
XX	Summary of Placements of Veterans in Nonagricultural Activities, by Local Office, 1951	45
XXI	Summary of Services Relating to Veterans, by Local Office, 1951	46
XXII	Summary of Services Relating to Handicapped Persons, by Local Office, 1951	47
XXIII	Summary of Basic Local Office Work Load Activities, by Office, 1951	48

INTRODUCTION

Several amendments to the Maine Employment Security Law were enacted by the Legislature which became effective August 20, 1951. A provision was made for the payment of benefits to eligible discharged servicemen and women if they are not eligible for unemployment benefits under a Federal program. Several amendments were adopted to conform to Federal amendments to the Unemployment Tax Act relative to coverage such as; employment of students, limitation of \$3,000.00 on annual wages paid by a successor employer, and dismissal payments considered wages. Provisions were made for any change in coverage, such as agricultural labor or an increase in taxable wages, under the Federal Law whereby such services would be covered under the Maine Law. With reference to chargebacks to an employer's account no charge will be made if a claimant has refused to accept re-employment in suitable work when offered by a previous employer without good cause attributable to such employer.

After public hearing the Commission amended its Regulation relative to the procedure for filing claims.

The Commission, after hearing, decided in five cases that the employing units in question were not liable under the Maine Law.

Twenty-nine cases of alleged labor disputes were referred to the Commission during 1951.

The Bangor and Waterville offices were moved to more desirable locations.

The making of informational films, started in 1950, was continued through 1951 and six films are now available for recruitment and training, as well as being of great assistance in establishing better public relations. These films cover the market garden program, the potato harvest, the snap-bean harvest, an experimental logging camp, the pea harvest program and the many-sided harvesting program of Maine fruits.

Radio job-casts were carried on with local offices and will be expanded during 1952. Exceptional cooperation was given by newspapers, radio stations and various publications, in handling Agency news releases and other material. For this help the Commission is extremely grateful.

During 1951 our Standards, Methods and Planning Unit instituted a plan for evaluation of nonmonetary determinations and prepared

necessary forms and procedures for conducting such a program at the local office level.

Interstate claims procedures were completely revised as were the interstate appeals procedures.

A completely decentralized training program resulted in improvement in the training field. Major emphasis, during 1951, covered the programs of Claims Taking, Fact-Finding and Local Office Management. Training was started on the program of time distribution and budget preparation and full training activity in this program will be carried on through 1952.

The Research and Statistics Unit completed a study of labor market attachment and job-seeking experience of claimants following the exhaustion of their benefit rights. The results will be integrated with survey results covering subsequent benefit years in order that valid appraisals of the benefit duration provisions of the Law may be made.

Listings of defense contract awards and synopses of proposed defense procurements have been given to interested Maine employers. Greater stability in employment has resulted from the Commission's cooperation in promoting the utilization of the State's labor and industries in defense production.

The labor analysis program was accelerated due to a step-up in the mobilization of resources for national defense. Participation in a country-wide project to classify selected areas, as to labor supply and demand relationships, placed added stress on labor market developments having a bearing on defense production. The Research & Statistics Unit developed statistics and information for the monthly issuance of a Bureau of Labor Statistics report, in cooperation with the U. S. Bureau of Labor Statistics, and for a bi-monthly issuance of a 4-page printed Labor Market News Letter. Circulation of both these issues has been expanding steadily.

During 1951, the public relations director assisted in the farm labor recruitment program by developing publicity material and an exhibit for the Skowhegan Fair. A summary of local office activities, as well as a state-wide summary, has been released monthly. Local office year-end summaries were compiled for Industrial Editions of some local papers. During the year special releases were also furnished to special purpose publications in the State. The director attended labor conventions, spoke and showed Agency moving pictures before service clubs and other groups.

In cooperation with the Governor's Committee on Employment of the Physically Handicapped, this Agency has placed more than 3,400

handicapped workers in suitable employment during the past 3 years. A continuous year-round program resulted in 1,344 placements during 1951—the greatest number yet in a single year.

Under sponsorship of the Governor's Committee the second annual State-wide Essay contest, in the secondary schools of Maine, was conducted. Prizes of \$250.00 in Savings Bonds were sponsored by the American Legion, Department of Maine; the Veterans of Foreign Wars, Department of Maine and business firms and banks. Miss Patricia Weaver of Waterville High won first prize, a \$100.00 Bond; Andre Cote of Notre Dame Institute, Alfred, second prize, \$75.00 in Bonds; Anna Santoro of Deering High, Portland, third prize, a \$50.00 Bond and Charles Abbott of Stephens High, Rumford, fourth and a \$25.00 Bond. All State winners receive parchment awards from President Truman's Committee in honor of their essays being sent to Washington to be considered for national prizes.

The Legal Department collected delinquent employer accounts amounting to \$36,288.15, an increase of about \$24,000 over 1950 collections. Many suits are now in process with 28 cases pending in the Kennebec Superior Court, 2 in Aroostook and 1 in Penobscot.

The Commission was granted authority to charge-off as uncollectible employer delinquencies of contributions and interest amounting to \$10,852.76, overpayment of benefits due to fraudulent filing amounting to \$1,383.00, and overpayment of benefits covering the period from January 1, 1938 through December 31, 1944, amounting to \$19,121.65.

ADMINISTRATIVE COSTS

The following statements reflect in summary form the activities within the Administrative Fund accounts for 1951.

ADMINISTRATIVE FUND Cash Receipts and Disbursements Calendar Year 1951

Cash Balance—December 31, 1950.....	\$ 131,340.24
Federal Grants:	
U. S. Department of Labor.....	\$ 984,953.75
Bureau of Labor Statistics.....	4,968.00
Miscellaneous Receipts.....	213.25
	990,135.00
Total Cash Receipts.....	\$1,121,475.24
Cash Disbursements:	
Calendar Year 1949 Encumbrances.....	7,539.08
Calendar Year 1950 Encumbrances.....	5,522.50
Calendar Year 1951 Encumbrances.....	1,037,481.16
	\$1,050,542.74
Total Cash Disbursements.....	\$1,050,542.74
Cash Balance—December 31, 1951.....	\$ 70,932.50

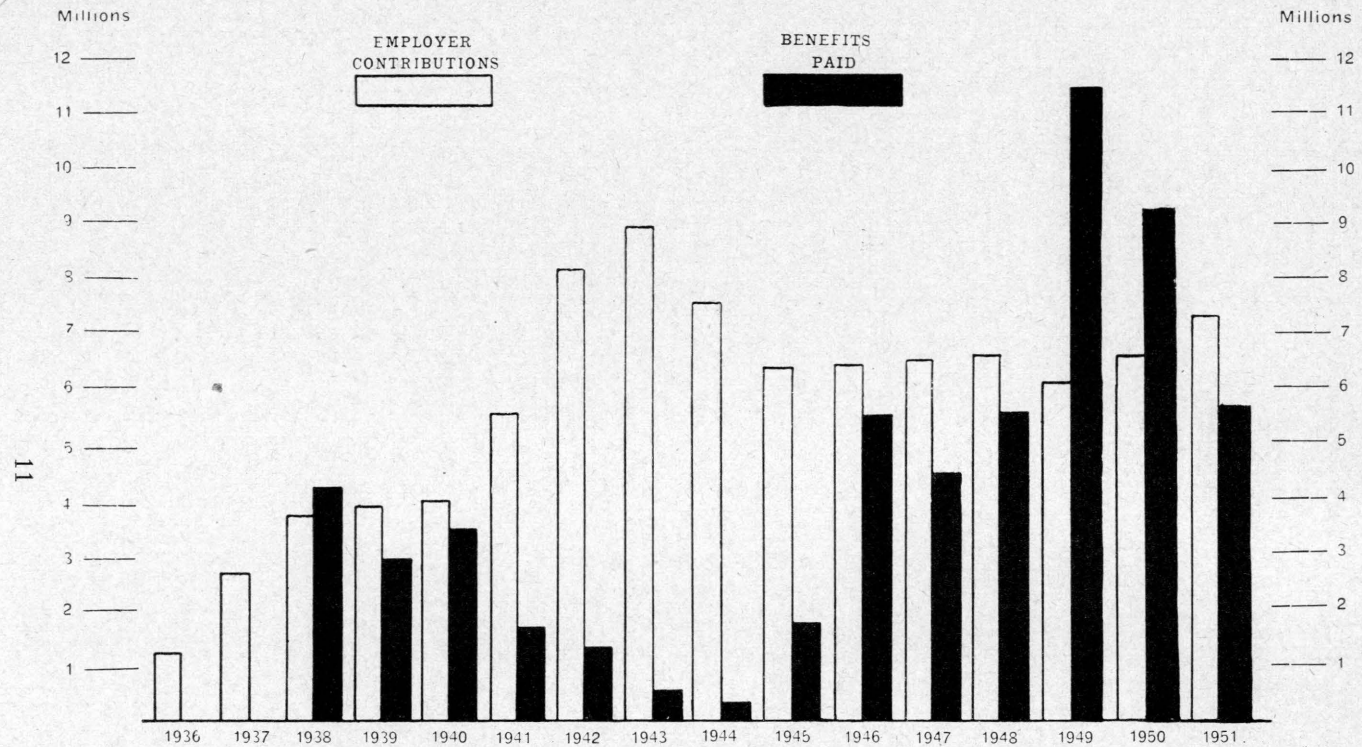
Operating Statement—Calendar Year 1951

	U. S. Department of Labor	Bureau of Labor Statistics	U. S. Veterans Adminis.	Total
Administrative Funds				
Approved for 1951	\$1,070,383.00	\$4,968.00	\$5,744.56	\$1,081,095.56
Encumbrances:				
Personal Services	821,737.83	4,968.00	5,317.74	832,023.57
Consumable Supplies	31,522.84			31,522.84
Communications	16,685.67			16,685.67
Travel	46,637.14		106.17	46,743.31
Printing & Binding	2,377.00			2,377.00
Light, Heat and Water	5,145.02			5,145.02
Rent of Premises	43,674.01			43,674.01
Rent of Equipment	10,802.00			10,802.00
Repairs, Alterations	4,649.53			4,649.53
Other Expense	52,234.06		320.65	*52,554.71
Equipment Purchases	4,214.94			4,214.94
Total Encumbrances	\$1,039,680.04	\$4,968.00	\$5,744.56	\$1,050,392.60
Unencumbered Balance	30,702.96			\$30,702.96

*Includes \$49,477.79 paid to Maine State Employees Retirement System to cover this Agency's portion of Contributions and Expense for Calendar Year 1951.

Balance Sheet—December 31, 1951

<i>Assets</i>	
Cash on Hand	\$ 70,932.50
Balance Due on 1952 Fiscal Year Grants	442,488.00
Total Assets	\$513,420.50
<i>Liabilities</i>	
Unliquidated Encumbrances:	
Fiscal Year 1951-52	\$ 12,911.44
Fiscal Year 1950-51	349.00
Fiscal Year 1948-49	481.16
Total Liabilities	\$ 13,741.60
<i>Reserves</i>	
Unencumbered Allotments:	
Fiscal Year 1951-52	\$488,246.57
Fiscal Year 1950-51	11,432.33
Total Reserves	\$499,678.90
Total Liabilities and Reserves	\$513,420.50



Note The Contributions for 1951 shown above include Contributions Received as of February 28, 1952 applicable to 1951.

GRAPH I

**Statement of Net Tax Received from Employers and Benefit Payments
to Unemployed Claimants for the Years 1936 through 1951
as of December 31, 1951**

Employer Contributions—1936 . . .	\$1,176,323.33	
1937 . . .	2,675,022.97	
1938 . . .	3,606,186.17	
1939 . . .	3,926,654.84	
1940 . . .	4,032,280.47	
1941 . . .	5,512,401.74	
1942 . . .	8,113,643.49	
1943 . . .	8,916,644.49	
1944 . . .	7,577,292.01	
1945 . . .	6,310,549.29	
1946 . . .	6,318,527.58	
1947 . . .	6,388,782.99	
1948 . . .	6,458,971.26	
1949 . . .	6,131,596.78	
1950 . . .	6,472,625.97	
1951 . . .	5,684,278.11	
Total Employer Contributions	\$89,301,781.49	
Interest on Trust Fund	6,857,562.85	
Interest and Penalty on Employer Accounts	96,529.53	
Benefit Fines Received	2,195.60	96,258,069.47
Net Benefits Paid—1938	4,196,189.40	
1939	2,872,556.89	
1940	3,470,158.72	
1941	1,543,387.24	
1942	1,182,664.40	
1943	427,997.72	
1944	320,601.05	
1945	1,750,348.94	
1946	5,479,662.84	
1947	4,467,312.45	
1948	5,482,189.64	
1949	11,392,398.71	
1950	9,098,146.75	
1951	5,558,694.08	
Net Benefits Paid	\$57,242,308.83	
Administrative Expense	2,373.60	57,244,682.43
Cash Balance—December 31, 1951		<u>\$39,013,387.04</u>
Special Administrative Expense Account	\$ 5,829.06	
Clearing Account	5,062.83	
Trust Fund	38,795,497.51	
Benefit Account	206,997.64	
Cash Balance—December 31, 1951		<u>\$39,013,387.04</u>

UNEMPLOYMENT COMPENSATION ACTIVITIES

During the year 1951 the Field Examiners made 7618 calls on employers and employing units for the purpose of making audits, determining liability, collecting delinquent contributions and reports and advising them relative to the provisions of the Maine Employment Security Law.

In auditing employer accounts it was found that 117 employers had failed to report taxable earnings on which additional contributions were due in the amount of \$4,490.18. It was also found that 139 employers had overpaid contributions in the amount of \$4,884.77.

Contributions, interest, and penalties amounting to \$116,736.87 were collected during the year 1951. Delinquent quarterly contribution reports were obtained from 148 employers on which contributions were due in the amount of \$21,852.76.

Employer Accounts

Active Accounts as of 1-1-51	4695	
Reopened Accounts	64	
Voluntary Elections	13	
Successors to Subject Employers	103	
Liable under other provisions of the law	337	517
		5212
Less Accounts Closed		
Granted Termination of Coverage	107	
Business dissolved, sold or Employer ceased to operate in this State	350	457
		4755

GROSS CASH RECEIPTS

Calendar Year 1951

1942 Contributions	\$ 8.95
1943 Contributions	9.05
1945 Contributions	330.71
1946 Contributions	1,232.41
1947 Contributions	5,274.25
1948 Contributions	10,091.60
1949 Contributions	22,977.75
1950 Contributions	1,494,960.08
1951 Contributions	5,693,612.79
Interest on Employer Accounts	8,713.29
Payroll Penalties	343.06
Interest on Trust Fund	802,869.22
Benefit Court Fines	825.60
Benefit Overpayment Refunds	33,545.85
Total	<u>\$8,074,794.61</u>

During the year 379 refunds were issued to employers amounting to \$20,420.12.

Monthly Employment in Establishments Covered under Employment Security Law, 1950

TABLE I

INDUSTRY	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
TOTAL.....	152,784	153,499	152,061	151,927	159,199	171,385	174,869	182,471	179,603	174,496	170,396	171,783
Agriculture, Forestry, and Fishing ..	434	549	489	761	801	681	668	695	746	862	830	696
Mining and Quarrying	415	381	387	521	539	576	603	594	567	598	574	540
Contract Construction	4,359	3,698	3,506	4,396	6,365	7,600	7,927	8,259	8,418	7,885	7,443	6,819
Manufacturing:	95,431	96,902	95,464	92,805	96,776	106,072	107,853	114,636	112,965	109,584	106,861	106,921
Food and Kindred Products	6,116	6,053	5,957	6,466	7,077	11,678	13,307	16,798	13,951	10,394	7,839	6,787
Textile-mill Products	24,857	25,040	25,300	25,076	25,580	26,447	26,445	27,397	27,833	27,719	26,797	26,582
Apparel and Related Products	1,518	1,533	1,579	1,668	1,672	1,667	1,627	1,711	1,748	1,754	1,834	1,898
Lumber and Wood Products	15,182	15,463	13,293	11,617	13,950	16,900	16,846	17,401	16,908	17,671	18,832	19,123
Furniture and Fixtures	731	660	672	672	762	785	797	817	839	861	796	764
Paper and Allied Products	16,406	16,583	16,534	16,030	16,569	16,927	16,545	17,191	17,768	17,917	18,018	18,504
Printing and Publishing	1,755	1,753	1,736	1,700	1,739	1,727	1,741	1,740	1,732	1,696	1,713	1,706
Chemicals and Allied Products	617	570	573	663	846	701	670	720	697	618	621	544
Rubber Products	89	88	90	92	92	89	81	83	91	94	95	96
Leather and Leather Products	18,277	19,038	19,340	18,412	18,028	18,454	19,001	19,637	19,934	19,428	18,638	19,111
Stone, Clay, and Glass Products	709	685	711	777	853	885	888	893	854	841	813	776
Primary Metal Products	200	199	202	203	201	203	211	228	236	233	217	242
Fabricated Metal Products	1,388	1,386	1,415	1,454	1,489	1,634	1,738	1,955	1,971	1,762	1,797	1,768
Machinery (except electrical)	4,488	4,690	4,813	4,689	4,655	4,730	4,778	4,879	5,148	5,283	5,496	5,694
Scientific Instruments	40	39	38	39	40	40	39	40	39	41	39	40
Other Manufacturing	3,058	3,122	3,211	3,247	3,223	3,205	3,139	3,146	3,216	3,272	3,316	3,286
Transportation, Communication, and Other Public Utilities	9,742	9,539	9,721	9,460	9,895	9,912	10,216	10,254	9,939	9,701	9,653	9,641
Wholesale and Retail Trade	30,740	30,857	30,889	31,850	32,058	33,100	33,601	34,015	33,402	33,292	33,011	35,229
Finance, Insurance, and Real Estate	4,369	4,334	4,343	4,432	4,482	4,513	4,558	4,547	4,515	4,462	4,429	4,479
Service Industries	7,076	7,066	7,105	7,376	7,965	8,606	9,123	9,142	8,774	7,860	7,338	7,222
Establishments, n.e.c.....	218	173	157	326	318	325	320	329	277	252	257	236

Total Wages Paid in Covered Employment in 1950 by Industry

TABLE II

INDUSTRY	Total for Year	QUARTER			
		First Quarter	Second Quarter	Third Quarter	Fourth Quarter
TOTAL.....	\$440,921,921.54	\$96,791,169.45	\$104,435,358.94	\$116,806,076.96	\$122,889,316.19
Agriculture, Forestry, and Fishing.....	1,562,401.97	264,515.24	401,832.73	409,018.85	487,035.15
Mining and Quarrying.....	1,485,674.85	253,185.21	363,182.67	426,285.15	443,021.82
Contract Construction.....	18,517,696.29	2,583,647.43	4,324,844.77	6,084,841.48	5,524,362.61
Manufacturing:	279,883,680.87	62,366,609.49	66,112,160.53	73,448,402.61	77,956,508.24
Food and Kindred Products.....	22,102,298.40	3,677,467.78	5,092,360.11	8,028,167.18	5,304,303.33
Textile-mill Products.....	74,388,210.23	17,024,136.05	18,598,195.19	18,004,031.02	20,761,847.97
Apparel and Related Products.....	3,246,745.48	705,078.26	787,120.77	836,711.36	917,835.09
Lumber and Wood Products.....	36,646,265.56	7,805,807.08	7,693,817.39	9,892,033.85	11,254,607.24
Furniture and Fixtures.....	1,814,978.84	382,089.77	421,101.52	468,140.91	543,646.64
Paper and Allied Products.....	58,283,219.80	13,450,813.17	13,842,092.52	14,991,805.31	15,998,508.80
Printing and Publishing.....	5,374,905.10	1,276,693.01	1,321,704.84	1,353,530.16	1,422,977.09
Chemicals and Allied Products.....	1,842,636.66	388,143.70	523,363.06	486,776.08	444,353.82
Rubber Products.....	240,491.95	48,847.10	60,329.69	55,251.76	76,063.40
Leather and Leather Products.....	42,987,442.94	10,482,594.68	9,707,307.79	11,319,046.61	11,478,493.86
Stone, Clay, and Glass Products.....	2,215,511.75	430,156.44	557,973.34	616,315.77	611,066.20
Primary Metal Products.....	659,681.53	138,970.40	149,460.68	156,191.10	215,059.35
Fabricated Metal Products.....	5,593,679.24	1,045,320.65	1,208,551.39	1,697,225.12	1,642,582.08
Machinery (except electrical).....	15,980,057.55	3,536,693.83	4,062,876.43	3,466,220.87	4,914,266.42
Scientific Instruments.....	135,018.90	31,990.13	31,166.51	36,836.15	35,026.11
Other Manufacturing.....	8,372,536.94	1,941,807.44	2,054,739.30	2,040,119.36	2,335,870.84
Transportation, Communication, and Other					
Public Utilities.....	27,874,528.66	6,549,839.87	6,763,630.50	7,233,020.03	7,328,038.26
Wholesale and Retail Trade.....	83,589,613.71	18,588,080.75	19,668,261.11	21,696,396.17	23,636,875.68
Finance, Insurance, and Real Estate.....	13,515,876.95	3,119,346.90	3,248,670.08	3,297,494.07	3,850,365.90
Service Industries.....	14,036,187.65	2,991,841.11	3,398,452.59	4,073,250.63	3,572,643.32
Establishments, n.e.c.....	456,260.59	74,103.45	154,323.96	137,367.97	90,465.21

There were 3,454 employer accounts eligible to be computed for a contribution rate as of July 1, 1951. The number of employer accounts that did not have sufficient experience to be computed was 1,155.

Of the 3,454 employer accounts computed, 2,952 were eligible to make contributions at a rate lower than the maximum of 2.7%.

The Commission recommends the continuance of the experience rating provisions of the Law.

The following table shows the 3,454 rated accounts by size of annual payroll:

Analysis of Rated Employer Accounts by Size of Taxable Payroll and by Rate Class, for July 1, 1951-June 30, 1952
Rate Period

TABLE III

Payroll Category	Rated Employers	Rate of Contributions											
		0.9 %	1.0 %	1.1 %	1.2 %	1.3 %	1.5 %	1.6 %	1.8 %	1.9 %	2.1 %	2.4 %	2.7 %
Less than \$5,000	500	275	25	27	20	14	19	17	12	11	9	7	64
\$5,000 to \$9,999	314	127	16	27	26	22	15	13	9	5	2	3	49
\$10,000 to \$19,999	613	181	53	42	51	39	39	31	35	21	12	12	97
\$20,000 to \$49,999	1,105	272	82	91	104	106	95	72	71	32	39	18	123
\$50,000 to \$99,999	440	99	40	46	48	48	33	23	19	17	9	9	49
\$100,000 to \$999,999	426	63	29	41	39	33	24	25	25	15	11	8	113
\$1,000,000 and over	56	4	7	5	5	7	4	3	6	3	3	2	7
	3,454	1021	252	279	293	269	229	184	177	104	85	59	502

The following table shows the number of accounts by rate in each industry:

**Analysis by Industry and by Rate Class of Employer Accounts Rated at the Start of the
Experience Rating Period, July 1, 1951--June 30, 1952**

TABLE IV

INDUSTRY	Total	0.9%	1.0%	1.1%	1.2%	1.3%	1.5%	1.6%	1.8%	1.9%	2.1%	2.4%	2.7%
TOTAL ALL INDUSTRIES	3,454	1,021	252	279	293	269	229	184	177	104	85	59	502
Agriculture	12	1	—	—	1	—	—	1	—	—	—	1	8
Fishing	6	—	—	—	1	—	2	—	—	—	—	—	2
Nonmetallic mining and quarrying	13	—	—	—	3	—	—	—	—	—	2	—	8
Building construction—general contractors	91	4	1	2	1	—	2	7	2	3	8	3	58
General contractors, other than building	36	6	—	1	3	5	1	1	4	8	5	1	20
Construction—special trade contractors	122	14	3	3	5	8	9	4	8	4	6	5	57
Food and kindred products	145	15	10	7	13	8	9	6	6	3	5	5	31
Textile-mill products	60	2	—	4	2	9	—	4	4	1	1	—	11
Apparel and other finished products	24	3	1	—	1	2	3	2	—	—	—	—	3
Lumber and wood products	357	77	17	28	18	26	29	18	34	23	11	10	66
Furniture and fixtures	12	1	—	—	3	2	—	—	—	—	—	—	3
Paper and allied products	30	4	7	6	2	2	2	—	—	—	—	—	5
Printing, publishing, and allied industries	50	21	3	6	3	5	3	5	—	1	1	—	29
Chemicals and allied products	25	5	—	—	3	1	4	2	—	—	—	—	2
Leather and leather products	80	8	4	3	2	2	4	5	7	5	7	4	29
Stone, clay, and glass products	16	5	—	—	1	1	1	—	2	2	—	—	2
Primary metal industries	8	2	2	1	3	1	—	1	—	—	—	—	3
Fabricated metal products	26	4	—	—	4	6	—	2	3	—	2	—	3
Machinery (except electrical)	25	8	3	1	2	2	2	2	1	1	—	1	2
Transportation equipment	10	2	1	1	1	1	—	—	—	—	—	—	3
Professional and scientific instruments	4	1	—	—	—	—	1	—	—	—	—	—	1
Miscellaneous manufacturing industries	18	4	—	1	4	—	—	—	—	—	—	—	4
All other—manufacturing	9	1	1	1	—	—	—	—	—	—	—	—	1
Local railways and bus lines	9	—	2	1	3	1	—	—	—	—	—	—	—
Trucking and warehousing for hire	69	18	7	12	6	6	6	3	3	—	4	1	3
Other transportation, except water	18	4	3	3	2	1	1	1	1	2	—	—	1
Water transportation	9	2	—	—	—	—	1	1	1	3	—	—	6
Services allied to transportation, n.e.c.	10	2	—	—	—	—	1	—	—	—	1	—	1
Communication	16	4	1	5	2	3	1	—	—	—	—	—	—
Utilities	24	7	5	4	3	2	—	1	—	—	1	—	1

INDUSTRY	Total	0.9%	1.0%	1.1%	1.2%	1.3%	1.5%	1.6%	1.8%	1.9%	2.1%	2.4%	2.7%
Local utilities and public services, n.e.c.	31	9	15	4	1	—	1	1	—	—	—	—	—
Full-service and limited-function wholesalers	250	90	19	17	32	27	21	9	10	7	4	2	12
Other wholesale distributors	370	190	29	25	27	23	15	21	12	5	2	3	18
Wholesale and retail trade combined, n.e.c.	63	14	6	10	6	6	1	5	6	2	4	—	3
Retail general merchandise	62	11	8	8	12	8	7	—	3	3	—	—	2
Retail food and liquor stores	74	21	6	8	10	10	4	7	4	1	1	—	2
Retail automotive	154	32	8	21	24	20	14	12	14	2	4	2	1
Retail apparel and accessories	96	29	10	11	7	11	5	5	7	3	1	—	7
Retail trade, n.e.c.	252	88	23	22	28	25	20	15	16	4	3	3	5
Eating and drinking places	117	39	6	9	6	12	11	11	6	6	4	2	5
Retail filling stations	8	1	2	—	2	1	1	1	—	—	—	—	—
Banks and trust companies	68	38	15	8	4	1	1	1	—	—	—	—	—
Security dealers and investment banking	23	20	1	—	1	1	—	—	—	—	—	—	—
Finance agencies, n.e.c.	17	6	2	1	3	2	1	1	—	—	—	—	1
Insurance carriers	84	47	6	4	6	3	8	4	1	3	—	1	1
Insurance agents, brokers, and services	17	8	—	2	3	2	1	1	—	—	—	—	—
Real estate	47	7	4	3	5	3	3	2	3	3	1	2	11
Holding companies (except real estate)	3	2	1	—	—	—	—	—	—	—	—	—	—
Hotels, rooming houses, camps, etc.	84	17	3	5	10	1	8	4	3	5	2	2	24
Personal services	92	32	9	6	7	6	8	8	4	2	3	2	5
Business services, n.e.c.	34	12	—	3	5	4	6	1	—	—	1	—	2
Employment agencies and commercial and trade schools	7	4	—	1	—	—	—	—	1	—	—	1	—
Automobile repair services and garages	30	9	1	3	3	4	3	1	5	—	—	—	1
Miscellaneous repair services and hand trades	9	4	—	—	—	2	1	—	—	—	—	—	2
Motion pictures	42	30	3	4	2	2	—	—	—	1	—	—	—
Amusement and recreation and related services, n.e.c.	30	11	1	—	—	3	2	—	2	—	1	—	10
Medical and other health services	12	2	—	1	2	3	3	—	—	—	—	—	1
Law offices and related services	3	1	—	1	1	—	—	—	—	—	—	—	—
Other professional and social-service agencies	4	—	—	2	—	1	—	—	—	—	—	—	1
Nonprofit membership organizations	22	12	—	3	1	—	1	2	1	—	—	—	2
All other—nonmanufacturing	7	3	—	—	1	—	1	—	—	—	—	—	2

The fact that the 551,964 aggregate number of unemployment compensation claims filed in the local offices of the Commission during the calendar year 1951 shows a decrease of 32.92% from the number filed during 1950, clearly reflects continuation of the improvement in the employment situation which began during 1950. In fact, the Commission's over-all benefit payment experience during 1951 is closely comparable to that of the three years preceding the critical year of 1949.

Initial Claims

New initial claims totalling 50,309 were filed in the 16 local offices of the Commission during 1951, reflecting a decrease of 20.84% from the previous year. This number represents individual claimants, and does not include additional initial claims as reflected in accompanying tables. Included are, however, 2,744 new initial claims received by the Maine Agency as Agent state, for transmittal to the various Liable states for their determination. The total new initial claims requiring determination consisted of 47,565 such claims filed in the Agency's local offices, plus 2,311 new initial Interstate claims received from other agencies under the Interstate Agreement, plus 493 new initial claims pending at the beginning of the year, making a total of 49,876 new initial claims requiring determination.

A total of 49,203 monetary determinations were made during 1951, with respect to new initial claims, 483 new initial claims were disposed of without determination, leaving a balance of 683 pending at the close of the year. This lag represents less than 75% of the average weekly receipt of new initial claims for the calendar year. The number of monetary determinations made during 1951 reflects a decrease of 19.86% from the previous year, which is consistent with the decreased claim load. A total of 47,081 determinations, or 95.69%, resulted in a finding of eligibility, and 2,122, or 4.31% resulted in a finding of non-eligibility due to lack of, or insufficient wage credits established in the base year 1950. The ratio of eligibles to non-eligibles was slightly higher than that of 93.74% for 1950, and than the last five years average of 93.34%.

Initial UC Claims Taken at Local Office Level, by Year, 1938 through 1951

TABLE V

Local Office	INITIAL CLAIMS TAKEN*													
	1951	1950	1949	1948	1947	1946	1945	1944	1943	1942	1941	1940	1939	1938
TOTAL	85,764	104,534	142,982	93,155	64,214	49,590	30,895	14,304	14,627	33,816	56,457	104,726	104,037	120,708
Augusta	7,238	6,161	10,235	7,193	4,497	3,953	1,646	1,040	1,687	2,221	3,659	7,363	6,882	5,421
Bangor	5,805	11,171	11,851	6,608	5,567	2,448	1,488	960	1,454	4,319	7,133	13,953	13,738	13,724
Bath	2,755	5,463	6,628	4,453	2,709	5,520	1,219	94	116	399	1,033	2,066	1,819	3,433
Biddeford	3,992	5,168	10,914	3,289	1,799	2,632	1,205	892	791	1,761	3,847	9,847	9,861	10,730
Calais	2,799	4,646	6,105	3,895	5,062	4,494	3,345	2,970	2,969	3,791	3,621	6,768	5,131	5,945
Caribou	1,443	3,995	5,246	1,659	1,212	1,270	428	—	227	377	2,630	6,821	6,903	7,683
Ellsworth**	2,099	2,264	2,549	1,377	1,471	836	467	—	—	—	—	—	—	2,688
Houlton†	375	978	—	425	188	146	55	33	47	671	—	—	—	1,050
Lewiston	19,581	17,303	27,676	25,128	14,669	8,827	7,323	2,652	1,723	5,127	10,835	21,562	22,956	20,304
Machias††	3,892	4,703	4,899	4,209	949	—	—	—	—	—	—	—	—	—
Portland	11,880	17,590	20,839	11,259	9,216	11,354	9,329	2,012	1,576	4,041	7,795	11,924	11,419	13,498
Rockland	4,148	4,870	6,509	4,392	4,298	2,696	1,520	645	607	1,496	2,263	5,280	4,077	6,342
Rumford	1,616	2,693	3,245	2,114	1,279	903	353	285	469	1,246	1,904	2,945	3,141	3,671
Sanford	10,741	6,749	11,439	9,492	4,929	1,490	722	899	1,694	3,141	4,593	7,710	8,465	6,100
Skowhegan	3,386	5,859	6,632	4,499	4,314	1,560	960	766	482	1,118	2,348	4,065	4,932	4,792
Waterville	4,014	4,921	6,886	3,163	2,055	1,461	835	829	635	1,855	2,068	4,422	4,713	6,879
Norway †	—	—	—	—	—	—	—	—	—	—	—	—	—	2,704
Farmington †	—	—	—	—	—	—	—	—	—	—	—	—	—	1,610
Millinocket †	—	—	—	—	—	—	—	—	—	—	—	—	—	597
Dover-Foxcroft †	—	—	—	—	—	—	—	—	—	—	—	—	—	2,140
Fort Kent †	—	—	—	—	—	—	—	—	—	—	—	—	—	1,397

*Includes "new" and "additional" initial claims.

**Ellsworth Office closed at end of 1938. Office reopened in September, 1945.

†Houlton Office reopened for claims-taking in 1942.

††Machias Office opened for claims-taking October 1947.

‡These Offices closed December, 1938.

Continued UC Claims Taken at Local Office Level, by Year, 1938 through 1951

TABLE VI

Local Office	CONTINUED CLAIMS TAKEN*													
	1951	1950	1949	1948	1947	1946	1945	1944	1943	1942	1941	1940	1939	1938
TOTAL	466,200	718,309	851,741	443,600	393,287	401,934	147,856	41,759	59,034	162,582	256,269	679,532	656,699	778,398
Augusta	35,286	32,366	41,506	25,020	22,910	22,144	3,823	1,824	3,558	11,356	16,907	47,296	43,306	38,860
Bangor	34,997	87,113	79,426	38,735	42,392	18,844	8,985	3,980	8,907	23,428	33,989	76,859	89,178	88,395
Bath	12,664	35,077	37,865	28,318	20,429	57,825	3,938	331	598	2,650	5,472	12,794	10,819	17,797
Biddeford	23,331	52,710	89,284	15,148	9,629	11,634	3,633	1,664	1,369	4,853	12,533	52,394	48,380	78,684
Calais	26,067	35,128	44,804	22,977	50,539	40,427	23,102	11,542	19,909	19,352	16,254	44,578	32,399	38,273
Caribou	9,294	32,278	29,999	6,230	8,167	10,012	2,973	1,058	1,813	9,759	21,586	36,256	47,870	46,859
Ellsworth**	19,247	19,504	18,858	10,045	12,370	7,349	1,614	—	—	—	—	—	—	14,208
Houlton†	2,043	7,160	7,251	1,817	1,116	1,507	512	154	293	2,462	—	—	—	4,336
Lewiston†	106,373	112,017	131,210	89,016	59,418	44,214	20,815	5,466	4,355	23,458	49,581	159,086	137,386	118,171
Machias††	34,134	40,726	39,010	21,684	1,762	—	—	—	—	—	—	—	—	—
Portland	67,125	107,602	134,398	78,046	70,504	138,717	59,158	4,299	4,378	22,677	41,714	82,622	80,482	80,229
Rockland	27,596	40,957	48,463	25,886	25,283	19,363	6,090	2,531	3,431	8,283	10,038	33,485	27,845	36,203
Rumford	7,714	19,428	21,240	12,675	6,597	6,551	2,129	1,166	2,278	7,542	8,107	16,102	19,487	25,906
Sanford	23,856	22,222	54,492	27,508	21,637	4,619	1,744	1,566	2,974	11,692	20,319	52,805	55,577	67,480
Skowhegan	17,055	34,211	34,701	22,981	28,282	9,001	5,162	3,096	2,036	6,573	8,833	33,059	35,110	30,648
Waterville	19,418	39,810	39,234	17,514	12,252	9,727	4,178	3,082	3,135	8,497	10,936	32,196	28,860	47,567
Norway †	—	—	—	—	—	—	—	—	—	—	—	—	—	15,462
Farmington †	—	—	—	—	—	—	—	—	—	—	—	—	—	6,826
Millinocket †	—	—	—	—	—	—	—	—	—	—	—	—	—	2,689
Dover-Foxcroft †	—	—	—	—	—	—	—	—	—	—	—	—	—	14,722
Fort Kent †	—	—	—	—	—	—	—	—	—	—	—	—	—	5,083

*Includes "waiting period" and "compensable" claims.

**Ellsworth Office closed at end of 1938. Office reopened in September, 1945.

†Houlton Office reopened for claims-taking in 1942.

††Machias Office opened for claims-taking October, 1947.

‡These Offices closed December, 1938.

Local Office UC Claims Load, 1938-1951

TABLE VII

Year	All UC Claims	UC Initial Claims	UC Continued Claims
1951	551,964	85,764	466,200
1950	822,843	104,534	718,309
1949	995,206	143,045	852,161
1948	539,841	93,713	446,128
1947	459,030	64,546	394,484
1946	451,524	49,590	401,934
1945	178,751	30,895	147,856
1944	56,063	14,304	41,759
1943	73,661	14,627	59,034
1942	196,398	33,816	162,582
1941	312,726	56,457	256,269
1940	784,258	104,726	679,532
1939	760,736	104,037	656,699
1938	899,106	120,708	778,398

Benefit Payments

The total number of benefit checks issued during 1951 was 384,653, which number includes supplemental and re-issued checks. This number reflects a decrease of 38.11% from the number issued in 1950, and a decrease of 47.88% from the number issued in the critical year of 1949, further reflecting continued improvement in the employment situation. The gross amount of benefits paid out during the year was \$5,596,428.00, a decrease of 38.67% from the previous year, which is consistent with the decrease in number of checks issued. The amount of the average weekly check issued during the year was \$14.55, slightly under the 1950 average of \$14.68. This difference is due in part to the fact that 15.29% of all checks issued during 1951 were for partial unemployment and reflected deduction from the full weekly benefit amount, whereas only 12.76% of the checks issued in 1950 were for partial unemployment.

The number of claimants who received one or more benefit checks during 1951, as reflected by the number of "First Payments" made during that period was 37,144, equivalent to 78.89% of the number of claimants who filed claims during the year and were found eligible for benefits on the basis of wage credits. This percentage is considerably lower than the corresponding percentage of 92.8% for the previous year, as well as substantially lower than the average for the last five years. A total of 8,654 claimants exhausted their benefit rights during the year, which number reflects 18.38% of the number of claimants found eligible during the year, and 23.30% of all claimants who received one or more benefit checks during the year. These exhaustion ratios of 30.98% and 32.80% for 1950, constitute a further indication of improved employment opportunities.

Benefit Payments Issued under UC Program, by Month, by Type of Unemployment, 1951

TABLE VIII

MONTH	All Payments		Type of Unemployment			
			Total		Partial*	
	No. of Payments	Amount	No. of Payments	Amount	No. of Payments	Amount
TOTAL	384,653	\$5,596,428	325,857	\$4,987,491	58,796	\$608,937
January	43,050	608,473	37,580	544,013	5,470	64,460
February	29,395	430,732	26,768	400,707	2,627	30,025
March	25,178	382,374	23,122	361,584	2,056	20,790
April	21,465	296,801	19,387	274,817	2,078	21,984
May	47,617	627,321	40,582	546,349	7,035	80,972
June	39,615	518,516	31,773	442,343	7,842	76,173
July	29,409	399,273	25,673	365,493	3,736	33,780
August	30,507	464,508	26,369	426,285	4,138	38,223
September	25,507	422,381	20,638	371,063	4,869	51,318
October	26,856	434,480	20,695	373,362	6,161	61,118
November	32,027	520,596	25,098	448,387	6,929	72,209
December	34,027	490,973	28,172	433,088	5,855	57,885

*Supplementary payments for all types of unemployment are included in this category.

Average Benefit Payment, by Year, 1938-1951

TABLE IX

Year	Number of Payments	Amount of Payments	Average Payment
1951	384,653	\$5,596,428	\$14.55
1950	621,463	9,125,833	14.68
1949	737,026	11,450,020	15.53
1948	384,675	5,522,668	14.36
1947	341,059	4,489,282	13.16
1946	354,702	5,487,300	15.47
1945	118,880	1,752,942	14.74
1944	32,125	321,659	10.01
1943	49,685	430,585	8.67
1942	141,884	1,189,700	8.38
1941	227,122	1,548,981	6.82
1940	537,000	3,474,035	6.47
1939	425,131	2,872,557	6.76
1938	583,584	4,196,189	7.19

Amount of Benefit Payments Issued under UC Program, by Industry, by Month, 1951*

TABLE X

INDUSTRY	Total	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
TOTAL.....	\$5,596,428	\$608,473	\$430,732	\$382,374	\$296,801	\$627,321	\$518,516	\$399,273	\$464,508	\$422,381	\$434,480	\$520,596	\$490,973
Agriculture, Forestry & Fishing.....	34,803	6,927	7,027	6,266	2,987	2,479	1,256	1,226	1,377	737	905	1,467	2,149
Mining and Quarrying.....	24,017	3,530	4,413	4,472	882	948	680	977	1,244	1,045	1,218	1,506	3,102
Contract Construction.....	312,406	62,061	67,883	69,818	28,290	20,922	10,292	6,935	6,033	4,173	5,493	9,241	21,265
Manufacturing.....	4,366,529	420,507	257,039	211,502	211,174	523,425	433,535	327,130	386,412	369,184	374,740	455,711	396,170
Food and Kindred Products.....	1,029,552	179,000	107,588	71,841	77,037	176,745	115,063	96,520	58,652	13,265	10,146	23,937	99,758
Textile-mill Products.....	1,543,357	114,598	67,218	60,829	42,695	89,297	114,116	101,358	210,373	221,762	190,527	209,814	120,770
Apparel and Related Products.....	88,234	8,934	5,768	2,839	2,894	7,925	10,947	9,049	7,319	3,610	8,706	10,543	9,700
Lumber and Wood Products.....	205,272	19,526	15,522	17,253	16,778	21,588	13,126	11,093	14,785	16,388	18,662	18,580	21,971
Furniture and Fixtures.....	18,158	2,460	1,886	1,857	1,124	1,795	1,804	1,276	1,149	1,106	1,100	1,437	1,164
Paper and Allied Products.....	93,645	13,877	9,516	9,199	8,193	12,048	8,373	7,565	7,090	3,774	4,393	4,546	5,071
Printing and Publishing.....	13,953	1,604	1,318	1,013	728	1,359	1,168	1,277	1,773	1,098	955	904	756
Chemicals and Allied Products.....	10,700	2,692	1,903	1,519	641	999	392	444	322	242	236	286	1,024
Rubber Products.....	3,026	144	63	149	64	262	383	263	230	221	77	545	625
Leather and Leather Products.....	1,145,510	54,269	30,091	31,501	53,466	200,749	157,199	85,861	69,028	94,373	121,685	154,292	92,996
Stone, Clay, & Glass Products.....	18,741	3,032	2,404	2,059	845	1,111	1,607	1,171	796	892	1,562	2,059	1,203
Primary Metal Products.....	5,217	231	314	277	273	523	376	382	355	330	545	737	874
Fabricated Metal Products.....	21,094	3,181	2,363	1,678	1,272	1,666	1,572	1,423	2,382	738	658	1,489	2,672
Machinery (except electrical).....	102,134	5,967	3,718	2,524	1,637	2,827	3,072	4,506	7,032	6,454	10,009	21,285	33,103
Scientific Instruments.....	983	38	169	253	31	31	116	46	77	15	87	59	61
Other Manufacturing.....	66,953	10,954	7,198	6,711	3,496	4,500	4,221	4,896	5,049	4,916	5,392	5,198	4,422
Transportation, Communication, and Other Public Utilities.....	148,388	19,637	17,238	14,988	8,753	14,246	15,780	9,616	12,444	8,340	10,590	7,109	9,647
Wholesale and Retail Trade.....	374,653	60,781	49,695	46,316	24,949	34,194	26,846	26,581	27,221	17,441	19,334	19,593	21,702
Finance, Insurance and Real Es- tate.....	35,232	3,814	3,318	3,459	2,215	3,237	2,323	2,673	3,415	2,201	2,589	2,999	2,989
Service Industries.....	135,382	21,656	15,802	15,064	8,576	12,653	10,308	9,133	9,811	7,103	7,482	9,433	8,361
Establishments, n.e.c.....	165,018	9,560	8,317	10,489	8,975	15,217	17,496	15,002	16,551	12,157	12,129	13,537	25,588

*The total amount of benefits issued is broken down according to the industries from which claimants separated prior to receiving their first benefit checks in the portions of the benefit years represented.

Weeks Covered by Benefit Payments Issued under UC Program, by Industry, by Month, 1951*

TABLE XI

INDUSTRY	Total	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
TOTAL	384,295	43,008	29,376	25,127	21,446	47,592	39,578	29,383	30,484	25,484	26,824	31,988	34,005
Agriculture, Forestry & Fishing	2,597	495	484	430	229	217	124	117	134	54	80	89	144
Mining and Quarrying	1,417	205	258	246	56	65	47	59	65	66	85	90	175
Contract Construction	18,270	3,617	3,844	3,925	1,679	1,333	652	452	398	271	330	544	1,225
Manufacturing	304,107	31,045	18,507	14,658	15,894	40,313	33,583	24,349	25,224	21,936	22,886	27,659	28,053
Food and Kindred Products	96,267	15,941	9,250	5,985	7,104	17,304	11,533	9,573	5,763	1,187	899	2,205	9,523
Textile-mill Products	85,701	6,686	3,947	3,507	2,531	5,453	6,981	6,047	11,482	11,639	10,043	10,792	6,593
Apparel and Related Products	6,760	664	447	217	222	642	885	704	550	254	614	828	733
Lumber and Wood Products	13,594	1,322	1,042	1,165	1,164	1,535	932	796	992	997	1,126	1,139	1,384
Furniture and Fixtures	1,164	155	117	117	74	124	122	84	79	66	71	86	69
Paper and Allied Products	5,392	776	547	529	488	730	493	431	405	208	245	295	295
Printing and Publishing	802	95	80	60	46	86	64	69	99	59	51	51	42
Chemicals and Allied Products	749	182	131	100	46	74	31	41	24	16	15	20	69
Rubber Products	227	13	5	9	5	19	29	19	15	14	6	45	48
Leather and Leather Products	81,046	3,798	1,959	2,131	3,738	13,671	11,806	5,839	4,898	6,729	8,770	10,588	7,119
Stone, Clay, & Glass Products	1,059	173	137	111	49	63	91	65	43	51	34	119	73
Primary Metal Products	325	14	21	22	18	33	24	23	19	18	34	44	55
Fabricated Metal Products	1,403	215	157	117	84	115	113	99	147	48	43	93	172
Machinery (except electrical)	5,258	328	211	143	93	152	164	241	379	341	531	1,076	1,599
Scientific Instruments	66	2	9	18	3	2	7	3	5	1	7	4	5
Other Manufacturing	4,294	681	447	427	229	310	308	315	324	308	347	324	274
Transportation, Communication, and Other Public Utilities	9,500	1,294	1,131	971	577	952	1,025	601	761	505	646	430	607
Wholesale and Retail Trade	25,247	3,963	3,300	3,003	1,683	2,473	1,918	1,870	1,883	1,179	1,246	1,296	1,433
Finance, Insurance, and Real Estate	2,134	238	214	209	131	202	144	155	194	138	153	179	177
Service Industries	9,952	1,515	1,111	1,030	633	1,011	808	686	739	509	553	729	628
Establishments, n.e.c.	11,071	636	527	655	564	1,026	1,277	1,094	1,086	826	845	972	1,563

*Supplemental payments and reissued checks are excluded from this table.

Interstate

During 1951 the Maine Agency, as the Liable state, received a total of 2,311 new initial Interstate claims, reflecting an *increase* of 10.68% over the previous year. A total of 7,155 benefit checks were issued to claimants filing in other states against wage credits established in Maine, which number reflects a *decrease* of 45.5% from the previous year. The ratio of Interstate payments to Interstate new initial claims was only 3.10, whereas the ratio of Intrastate payments to Intrastate new initial claims was 7.94. This apparent anomaly is accounted for in part by the fact that many Maine workers left for other states immediately following mass layoffs hoping to find employment in defense plants in other states. Failing to find work there promptly, they initiated Interstate claims for benefits, and later found work or returned to Maine after a comparatively brief period of filing Interstate claims. The total amount of benefits paid to Interstate claimants during the year was \$119,696.00, a decrease of 42.72% from the amount of Interstate benefits paid the previous year.

Deputies' Decisions

A total of 27,890 decisions were rendered by claims deputies during 1951, an increase of 25.03% over the number rendered in the previous year. Further, the ratio of deputies' decisions to the number of claimants found eligible during the year was 59.24%, as against a ratio of 38.45% in 1950. This increase in number and ratio is the result of continuing emphasis on the careful screening of all claimants, further implemented by scheduled periodic re-interviews for claimants in extended periods of continuous filing for benefits. The following table reflects an analysis by type of issue of all deputies' decisions rendered.

Table of Decisions by Type of Case

TABLE XII

Type of Case	Total Number	% of Total	Allowed		Disallowed or Disqualified	
			Number	Per Cent	Number	Per Cent
Voluntary Quit	7,214	25.87	5,521	76.53	1,693	23.47
Misconduct	1,589	5.70	958	60.29	631	39.71
Refusal to Accept or Apply	1,716	6.15	1,127	65.68	589	34.32
Able and Available	9,482	34.00	3,995	42.13	5,487	57.87
Misstatement	534	1.91	125	23.41	409	76.59
Other	7,355	26.37	5,209	70.82	2,146	29.18
All Cases	27,890	100.00	16,935	60.72	10,955	39.28

A review of the above table reveals a substantial increase in the category of "Other", namely 26.37% as against 14.51% in the previous year. Further, 70.82% of cases falling in this category were allowed, as compared to 46.40% for 1950. The increase noted can be accounted for in part by the great number of adjustments made necessary during the year by award by many large employers of retroactive wage increases, which affected claims previously filed by the individuals involved, the claims being allowed but with reductions in the weekly benefit payment. The increase can be further accounted for by the increased number of decisions rendered on the issue of late reporting to file claims. Such decisions were not previously documented if the claims in question were allowed. If the inflation of the number of cases falling within the category of "Other" is discounted, the distribution and allowance ratio of the cases falling in the remaining categories do not vary significantly from those of previous years.

A total of 3,322 deputies' decisions resulting in disqualifications were rendered during 1951, involving an aggregate of 11,861 weeks, and \$194,231.00 reduction in available benefits. These figures reflect decreases in disqualifications of 19.83% in the number of weeks and 19.39% in reduction of available benefits. Overpayments were established in a total of 1,607 cases, involving a total amount of \$44,149.50, a decrease in amount equivalent to 24.02%. Of these, 403, or 25.08%, involved wilful misrepresentation, and accounted for \$31,189.50, or 70.65%, of the total amount of overpayments established during the year. The total amount of overpayments established during the year was equivalent to 0.79% (79/100%) of the total amount of benefits paid during the same period.

During the year 1951 the over-all recovery of benefit overpayments was \$43,421.04, equivalent to 98.35% of the amount of overpayments established during the same period, which recovery ratio is the highest so far attained by the Agency, and clearly reflects the Agency's continued emphasis on collection efforts. Of this amount \$32,907.00 was collected by the Fraud Investigation Unit. Of the total amount recovered, \$33,545.85, or 77.26% was repaid in cash, and \$9,875.19, or 22.74% was recovered by cancellation or offset by valid claims. The recovery ratio for cases involving wilful misstatement was 96.69%, and the recovery ratio for cases involving other issues was 102.35%.

Forgeries

Through the cooperation of the Department of State Police, forgery was established with respect to endorsements on 7 benefit checks, and recovery effected in a total of \$106.00. There were 8 cases of alleged forged endorsement pending at the close of the year.

Fraud

During the past year, fraud has decreased quite noticeably, due, we believe, in no small measure, to the newspaper publicity following court cases, and the general knowledge that investigations are being made state-wide on a continuing basis.

The average weeks of violation per case, however, remain fairly constant. For the six months period ending June 30, 1951, violation cases averaged 2.71 weeks, while for the period July 1 to December 31, 1951, the average was 2.27 weeks, with a twelve-months average of 2.56 weeks per case.

At the beginning of the calendar year 1951, pending cases numbered 321. During the year, 511 cases were added, as follows:

Restitution ordered by the Court	113
Collection (alleged fraud) not referred	230
Collection (legal) administrative	<u>168</u>
Total	832

During the year, 553 cases were disposed of as follows:

By final payment	362
By recommended offset	159
Remanded to deputy	31
Debit cancelled	<u>1</u>
Total	553

Cases pending as of December 31, 1951	<u>279</u>
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During the period involved, 216 cases were referred to the Courts. Of this number, 7 cases were filed; fines were imposed in 43 cases; fines were suspended in 18 cases; 94 jail sentences were handed down; and 86 were suspended upon payment of the debit within a stipulated period.

During the year, 6 cases were appealed to the Superior Court. Two of these cases have been heard, and in each instance, restitution was upheld, and the claimant placed on probation.

During the year, 1,575 claimants and 1,018 employers, as well as 360 persons, not registered claimants, were interviewed by our investigators. A total of 1,015 statements were taken, which resulted in 615 cases of fraud and 617 non-violation cases. Five hundred eighty-nine cases resulted from claimants filing for benefits while partially or totally employed; 18 because of false statements; and 8 not being able and available for work.

Collections for the year were as follows:

Fraud—

1. Cash	1,249 accounts	\$27,701.00	
2. Offset	316 accounts	2,359.00	
		<hr/>	
	Total (fraud)		\$30,060.00

Administrative—

1. Cash	60 accounts	\$ 1,034.25	
2. Offset	58 accounts	1,812.75	
		<hr/>	
	Total (administrative)		\$ 2,847.00
	Grand Total		<hr/> \$32,907.00

In the great majority of cases, Claims Investigators are well received and given full cooperation by employers. Also, in the great majority of cases, we receive the full cooperation of the courts, and cases are set for hearing promptly upon presentation. It is interesting to note that, to date, we have had very few repeaters.

Servicemen's Readjustment Allowances

The SRA claim load again decreased drastically during the year 1951, after having decreased 91.37% from 1949 to 1950, due to the fact that entitlement to allowances expired for most Veterans in July

1949. The over-all SRA local office claim load for 1951 was only 1,944, reflecting a 91.46% decrease from the already greatly reduced 1950 claim load. Only 44 new applications for allowances were filed during the year, a decrease of 91.24% from the previous year.

Checks for weekly SRA Allowances were issued in a total number of 1,595, and a total amount of \$30,934.00, reflecting decreases of 92.13% and 90.88%, respectively, from the previous year. Only 3 monthly SRA checks for self-employment, each in the amount of \$100.00, were issued during the year.

Applications and Claims for Servicemen's Readjustment Allowances, by Local Office, by Type, 1951

TABLE XIII

Local Office	Applications for Entitlement	Claims for Unemployment Allowances		Claims for Self-Employment Allowances	
		Initial	Continued	New	Additional
TOTAL.....	44	249	1,648	0	3
Augusta.....	2	10	45	0	0
Bangor.....	1	25	202	0	0
Bath.....	0	9	127	0	0
Biddeford.....	1	5	50	0	0
Calais.....	0	10	80	0	0
Caribou.....	2	18	93	0	3
Ellsworth.....	0	5	17	0	0
Houlton.....	1	2	16	0	0
Lewiston.....	9	43	157	0	0
Machias.....	3	7	147	0	0
Portland.....	20	67	481	0	0
Rockland.....	1	5	74	0	0
Rumford.....	0	9	27	0	0
Sanford.....	1	9	35	0	0
Skowhegan.....	1	5	23	0	0
Waterville.....	2	20	74	0	0

Allowances Paid under SRA Program, by Month, by Type, 1951

TABLE XIV

MONTH	ALL PAYMENTS		UNEMPLOYMENT ALLOWANCES				SELF-EMPLOYMENT	
	Number	Amount	Normal		Ill-Disabled		Number	Amount
			Number	Amount	Number	Amount		
TOTAL.....	1,598	\$31,234	1,579	\$30,614	16	\$320	3	\$300
January.....	435	8,479	430	8,379	5	100	0	0
February.....	308	6,043	304	5,963	4	80	0	0
March.....	239	4,591	236	4,531	3	60	0	0
April.....	195	3,752	193	3,712	2	40	0	0
May.....	148	2,836	147	2,816	1	20	0	0
June.....	57	1,126	56	1,106	1	20	0	0
July.....	38	794	37	694	0	0	1	100
August.....	45	979	44	879	0	0	1	100
September.....	36	786	35	686	0	0	1	100
October.....	14	280	14	280	0	0	0	0
November.....	36	671	36	671	0	0	0	0
December.....	47	897	47	897	0	0	0	0

Deputies' Decisions—SRA

In line with the reduced SRA claim load, only 115 deputies' decisions were rendered during 1951 with respect to such claims. This number of deputies' decisions reflects a decrease of 25.05% from the previous year. The accompanying table depicts the distribution of SRA deputies' decisions by type of issue involved. It will be noted that 52, or 45.22% of all cases were decided in favor of the Veteran, and 63, or 54.78% were disallowed or disqualified. Due to the small number of cases involved, the table does not lend itself to a meaningful analysis for comparison with experience in previous years. The total amount of SRA overpayments established during the year was \$2,-017.00, and the total recovery for the year was \$1,889.50.

**Table of 1951 Readjustment Allowance Decisions
by Type of Case**

TABLE XV

Type of Case	Total Number	% of Total	Allowed		Disqualified or Disallowed	
			Number	Per Cent	Number	Per Cent
Voluntary Quit	35	30.43%	18	51.43%	17	48.57%
Misconduct	8	6.99%	5	62.50%	3	37.50%
Refusal to Accept or Apply	10	8.69%	1	10.00%	9	90.00%
Able and Available	33	28.70%	11	33.33%	22	66.67%
Other	29	25.22%	17	58.62%	12	41.38%
All Cases	115	100.00%	52	45.22%	63	54.78%

Claims Load by Local Office, 1951

TABLE XVI

Local Office	Total Claims Taken		UC Claims Taken		SRA Applications and Claims Taken	
	Number	% of Total	Number	% of Total	Number	% of Total
TOTAL	553,908	100.0	551,964	100.0	1,944	100.0
Augusta	42,581	7.7	42,524	7.7	57	2.9
Bangor	41,030	7.4	40,802	7.4	228	11.7
Bath	15,555	2.8	15,419	2.8	136	7.0
Biddeford	27,379	4.9	27,323	5.0	56	2.9
Calais	28,956	5.2	28,866	5.2	90	4.6
Caribou	10,853	2.0	10,737	1.9	116	6.0
Ellsworth	21,368	3.9	21,346	3.9	22	1.1
Houlton	2,437	0.4	2,418	0.4	19	1.0
Lewiston	126,163	22.8	125,954	22.8	209	10.8
Machias	38,183	6.9	38,026	6.9	157	8.1
Portland	79,573	14.4	79,005	14.3	568	29.2
Rockland	31,824	5.7	31,744	5.8	80	4.1
Rumford	9,366	1.7	9,330	1.7	36	1.9
Sanford	34,642	6.3	34,597	6.3	45	2.3
Skowhegan	20,470	3.7	20,441	3.7	29	1.5
Waterville	23,528	4.2	23,432	4.2	96	4.9

Summary of Gross Benefits Payments in 1951*

TABLE XVII

MONTH	TOTAL		UC PAYMENTS		SRA PAYMENTS	
	Number of Payments	Amount of Payments	Number of Payments	Amount of Payments	Number of Payments	Amount of Payments
TOTAL.....	386,251	\$5,627,662	384,653	\$5,596,428	1,598	\$31,234
January.....	43,485	616,952	43,050	608,473	435	8,479
February.....	29,703	436,775	29,395	430,732	308	6,043
March.....	25,417	386,965	25,178	382,374	239	4,591
April.....	21,660	300,553	21,465	296,801	195	3,752
May.....	47,765	630,157	47,617	627,321	148	2,836
June.....	39,672	519,642	39,615	518,516	57	1,126
July.....	29,447	400,067	29,409	399,273	38	794
August.....	30,552	465,487	30,507	464,508	45	979
September.....	25,543	423,167	25,507	422,381	36	786
October.....	26,870	434,760	26,856	434,480	14	280
November.....	32,063	521,267	32,027	520,596	36	671
December.....	34,074	491,870	34,027	490,973	47	897

*All benefit checks issued, including supplemental and reissued checks, are summarized in this table.

Appeal Tribunal

The number of appeals taken in benefit payment cases dropped considerably in the year 1951. During the year the Appeal Tribunal received 1,304 cases, which added to the 128 cases carried over from the previous year, made a total case load of 1,432 cases. Ninety of these cases remained unfinished at the end of the year. The 1,342 cases disposed of during 1951 were made up as follows: 936 regular UC cases and 406 UC fraud cases.

In these 1,342 cases, 206 cases were dismissed because of nonappearance, request for withdrawal, lack of jurisdiction, etc., and 1,136 were disposed of by formal decision. Nine hundred and twenty-two appeal tribunal decisions affirmed the prior deputy's decision, and 214 reversed the deputy's decision. This represents affirmation in 81.2% of these cases and reversal in 18.8%. As far as the promptness of making these 1,136 decisions is concerned, 62.9% were disposed of within 30 days after appeal was filed in the local office, and 87.8% were disposed of within 45 days. The remaining 139 cases, in most instances, were delayed beyond this point because of reasons beyond our control.

Under the Interstate Appeals Arrangement, the Appeal Tribunal heard 127 cases, concerning benefit payments by other States to claimants now living in Maine.

The Appeal Tribunal decided 406 fraud cases referred to it after hearing and affirmed the prior deputy's decision in almost all cases. Additional suspension of benefit rights was imposed in 336 cases and 70 were decided without this additional disqualification.

Commission Appeals

The Commission reviewed 84 cases during the year. Two cases were dismissed, 3 cases were remanded to the Appeal Tribunal for further action. The Commission affirmed the decision of the Appeal Tribunal in 65 cases and reversed the decision in 14 cases.

EMPLOYMENT SERVICE ACTIVITIES

Placement Service

Non-Agricultural

The employment level during the year 1951 was higher than that experienced for the year previous although the ratio of partially unemployed workers increased toward the end of the year as compared to the ratio of partial unemployment for 1950. In some areas curtailment in the production of textiles and in the manufacture of boots and shoes resulted in unbalanced employment of varying duration. During peak periods of production nonagricultural employers relaxed slightly on "worker specifications" and there was more willingness to accept new or inexperienced workers in a number of occupational pursuits.

The "active application file," which is the documented record of worker experience, training, or aptitude, is unquestionably the best barometer of general labor market conditions available. During 1951, the monthly average of applications for the State was 14,500. The low period came in September with 10,956, and the highest was at the very beginning of the year with 17,833 in January. The 1951 monthly average was 35 percent below the monthly active file average of 22,314 for 1950.

Evidence of the continued and greater extent that workers are receiving work opportunities through the placement facilities of the Agency's placement service is shown by the fact that the 36,192 non-agricultural placements made during 1951 exceeded the 24,390 new applications taken during the same period by 48 percent. The number of job openings that employers made known to local offices increased 14 percent over the experience of the previous year.

The ratio of 1 person placed for every 1.84 referred for employer consideration was slightly higher than the ratio for the previous year. The increase was due to the high percentage of "drop-outs" when recruitments were conducted by out-of-state employers and wherein applicants failed to report for work after being accepted by the employer under a hiring commitment.

During the year 965 placements were verified with out-of-state non-agricultural establishments. The majority of these placements were

the result of personal recruitment interviews between a representative of the employer and an applicant desirous of obtaining employment outside Maine. It is estimated that at least four to five times the number of workers placed through this process left Maine of their own volition during the year for employment in southern New England.

Summary of Job Placements in Nonagricultural Activities, by Local Office, 1951*

TABLE XVIII

INDUSTRY	Total Placements	Augusta	Bangor	Bath	Biddeford	Caldais	Caribou	Ellsworth	Houlton	Lewiston	Machias	Portland	Rockland	Rumford	Sanford	Skowhegan	Waterville
TOTAL NONAGRICULTURAL PLACEMENTS.....	36,192	1,319	3,524	2,288	1,621	1,868	875	1,494	838	4,885	2,347	8,806	2,300	1,209	899	814	1,105
Forestry and Fishing.....	2	0	2	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Mining and Quarrying.....	100	0	0	0	1	0	0	12	0	3	5	11	68	0	0	0	0
Contract Construction.....	5,773	293	418	638	202	188	238	184	134	1,094	73	1,561	195	167	63	123	202
Total Manufacturing.....	16,935	674	608	1,164	945	1,372	435	1,072	509	2,260	2,226	1,697	1,726	667	521	569	490
Food and Kindred Products.....	8,272	3	262	763	10	1,022	279	991	441	180	180	2,070	841	1,282	13	5	81
Textile-mill Products.....	1,660	254	18	13	344	9	0	0	0	504	1	6	81	0	362	4	64
Apparel and Related Products.....	236	3	20	15	0	0	0	0	0	7	6	58	86	0	0	0	41
Lumber and Wood Products.....	2,057	26	125	120	31	213	109	69	60	215	111	200	30	387	50	163	148
Furniture and Fixtures.....	124	0	4	0	0	0	0	0	0	35	0	81	0	3	1	0	0
Paper and Allied Products.....	587	2	33	27	0	43	16	0	0	36	0	18	0	246	0	1	165
Printing, Publishing, and Allied Products.....	97	6	7	0	0	0	0	1	0	41	0	31	0	9	1	0	1
Chemicals and Allied Products.....	204	0	0	2	0	15	28	0	5	4	9	78	63	0	0	0	0
Rubber Products.....	4	1	0	0	0	0	0	0	0	1	0	0	0	1	1	0	0
Leather and Leather Products.....	2,327	377	104	5	59	70	0	0	0	1,139	0	80	116	2	56	319	0
Stone, Clay, and Glass Products.....	104	0	12	0	0	0	0	0	1	66	0	1	9	0	14	1	0
Primary Metal Industries.....	55	0	0	0	1	0	0	0	0	14	0	16	0	5	0	0	19
Fabricated Metal Products.....	140	0	2	9	0	3	0	0	0	7	0	86	0	0	30	0	3
Machinery (except electrical).....	663	2	23	38	498	0	0	8	0	6	29	49	0	0	1	0	12
Electrical Machinery.....	11	0	0	0	1	0	0	0	0	0	0	0	10	0	0	0	0
Transportation Equipment.....	369	0	0	171	0	0	0	3	0	0	0	141	45	1	0	0	8
Miscellaneous Manufacturing.....	25	0	1	1	1	0	0	0	2	5	0	11	4	0	0	0	0
Interstate Railroads.....	352	2	77	61	98	0	2	0	1	48	0	42	0	0	2	0	19
Other Public Utilities.....	657	46	56	16	5	9	9	23	48	47	5	138	98	15	119	11	12
Wholesale and Retail Trade.....	5,816	164	1,106	140	165	165	71	76	77	669	19	2,586	140	157	59	38	184
Finance, Insurance, and Real Estate.....	334	13	74	7	13	3	0	0	2	33	0	165	0	2	9	5	8
Service (excluding private households).....	3,242	70	455	182	126	36	28	79	14	391	9	1,359	47	162	55	46	173
Private Households.....	2,341	38	405	58	52	77	72	18	46	328	6	1,102	20	33	51	20	15
Regular Government Establishments.....	436	19	117	22	14	18	17	25	7	12	4	145	6	6	19	2	2
Special Government Projects.....	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Establishments not elsewhere classified.....	204	0	196	0	0	0	3	4	0	0	0	0	0	0	1	0	0

*This table includes Local and Inter-office Clearance Placements made in nonagricultural industries.

Nonagricultural Placements Made, by Local Office, by Major Occupational Group, 1951*

TABLE XIX

Local Office	Total Placements	MAJOR OCCUPATIONAL GROUP					
		Professional and Managerial	Clerical and Sales	Service	Skilled	Semi-skilled	Unskilled and Other
TOTAL	36,192	110	3,220	5,992	2,063	3,804	21,003
Augusta	1,319	5	137	107	84	243	743
Bangor	3,524	25	605	1,014	172	278	1,430
Bath	2,288	10	84	125	186	219	1,664
Biddeford	1,621	4	79	200	107	74	1,157
Calais	1,868	6	36	143	121	137	1,425
Caribou	875	5	35	119	61	156	499
Ellsworth	1,494	3	32	115	57	51	1,236
Houlton	838	3	61	61	13	72	628
Lewiston	4,885	5	441	748	496	967	2,228
Machias	2,347	1	14	15	17	95	2,205
Portland	8,806	26	1,397	2,701	423	672	3,587
Rockland	2,300	8	51	64	152	227	1,798
Rumford	1,209	1	45	244	30	106	783
Sanford	899	4	38	127	30	113	587
Skowhegan	814	2	51	67	68	200	426
Waterville	1,105	2	114	142	46	194	607

*Includes "Local" and "Inter-office" placements.

Agricultural

Maine farm employers and food processors faced a serious labor shortage as the 1951 agricultural season opened. This shortage was largely due to an increasing defense worker demand by industries with mounting defense contracts who have been recruiting in Maine for some time. As a partial result several thousand workers, many from rural areas, have migrated to southern New England industrial centers. A high employment level in many Maine industries, plus attractive wage schedules, has further depleted Maine's farm labor pool.

In addition to providing agricultural and food processing employers with year-round workers, four special seasonal programs to solve recruitment problems peculiar to Maine continued in operation during 1951. The programs were:

1. *Day Haul Program—(Youth)*

This program includes the utilization of boys and girls between ten and sixteen years, organized into crews under adult supervision. They are transported daily to and from the work site. During May local offices embarked upon intensive recruitment in the schools. Realizing the need for a large labor force during the 1951 season, the school re-



The 1951 State Bean Picking Contest. It was held in the Bangor area



Awarding the prizes in the 1951 State Bean Picking Contest



Farm Labor Booth -- 1951 Skowhegan Fair

cruitment was expanded to include many rural schools. It was also necessary to recruit in Aroostook County for the first time, due to increased snap bean acreage. In summary, fourteen local offices participated in the Day Haul Program by recruiting in 276 schools in 137 communities and obtained a total initial registration of 12,845 youth. After the close of schools further supplementary recruitment campaigns were organized prior to the processing crop harvest season, which increased the total enrollment to more than 15,000. Over 140,000 day placements were made on approximately 900 different farms under this program.

Again this year, with the endorsement of the Commission, the Maine Cannery Association sponsored the State Bean Picking Contest, which was held in Bangor on August 29. The State Contest and the various area elimination contests create considerable interest among these young workers and stimulate a healthy spirit of competition. It also encourages the recruitment of youth and their continued employment.

2. Junior Farm Volunteers

In this group were boys of high school age recruited for farm work during the summer vacation. While this was primarily a "live-in" program, many of these boys elected to perform day work and return home at night. Many of these youngsters eighteen years of age and over were employed effectively in food processing plants. The response from this group during the 1951 season was most gratifying and we are convinced that older boys between the ages of sixteen and nineteen years can be of material assistance in performing many of the tasks found in agriculture and processing plants. Approximately 900 of these older boys found employment in the various activities concerned with agriculture and food processing.

3. Aroostook Potato Harvest Program

This program was organized to service the largest agricultural enterprise in the State and included domestic recruitment as well as the recruitment of supplementary Canadian labor required to maintain a harvest force of approximately 25,000. The Maine potato acreage declined from 130,000 acres in 1950 to approximately 103,000 acres in 1951. The total acreage in Aroostook County during the 1951 season was 87,000, the smallest in more than 45 years.

During the past season, the Commission adopted operating procedures similar to those in use during the previous three seasons to

assure an adequate harvest labor force. This included close working arrangements between the Agency and the growers' organization, the Aroostook Farm Bureau Labor Association. The 1951 season once again experienced a drastic reduction in the volume of farm labor from sources outside Aroostook County. Practically no labor entered the county from other states, due to high employment levels. Consequently, it was necessary to continue working arrangements with the Aroostook Farm Bureau Labor Association to provide for the importation under their bond sufficient supplementary Canadian harvest labor necessary to make up any deficit. Our preliminary estimates made in late July indicated a shortage of 3,000 to 3,500 workers. When the harvest was actually under way, it was found necessary to bring in 1,793 bonded Canadians. This figure was slightly below the 2,210 imported in 1950. Despite high employment levels in nonagricultural activities in the county and down-state during the harvest period, intensive recruitment plus Aroostook County school youth made available by the closing of schools for a two to three week period, resulted in an adequate supply of labor with a minimum of importation.

4. Seasonal Food Processing Labor and Miscellaneous Agricultural Crops Program

This program included the manning of canning and freezing plants throughout the State, the harvesting of corn, small fruits (blueberries, strawberries, etc.), apples and other agricultural products with substantial acreage. In an all-out effort to secure a large vegetable and fruit pack, acreage goals of Maine canners exceeded 64,000 acres during 1951. It was only through the utilization of all recruitment techniques available to our local offices that they were able to maintain an adequate labor force during the processing and harvesting season. In some instances perplexing problems occurred. For example, the late maturity of the sweet corn crop caused the harvest to occur at the peak of the apple and potato harvest. Consequently, it became necessary to stretch to even a greater degree an already frayed labor supply. Our recruitment of processing workers resulted in more than 4,500 placements, as compared with 2,348 placements during the previous year.

Itinerant Service

Adequate itinerant service coverage from local offices to selected communities was maintained throughout the entire year. The deter-

mining factor in maintaining an itinerant station is the number of applicants or claimants to be served as measured against the travel distance and convenience to the number served. Although the level of higher employment during 1951 resulted in approximately 53 percent less claims for unemployment benefits filed at itinerant points than during the previous year, from 67 to 94 itinerant points were maintained as being warranted to render adequate service. The low point was recorded in October at the height of the agricultural harvest period.

Service to Veterans

New applications for work opportunities taken on behalf of ex-servicemen totaled 2,171, or 8.9 percent of all new work applications, and 17.5 percent of all male applications, which totaled 12,420.

Applications taken for veterans with physical handicaps or disabilities was the lowest for any year since before World War II, and totaled 142.

Special effort to assist these veterans in securing gainful employment showed favorable results as the number of veterans placed during the year who had such physical handicaps or disabilities equaled 640, or 53 percent of all male disability placements.

The total placements of all veterans in nonagricultural employment was 8,273, or 38.6 percent of all males placed.

Summary of Placements of Veterans in Nonagricultural Activities, by Local Office, 1951*

TABLE XX

INDUSTRY	Total Veterans Placements	Augusta	Bangor	Bath	Biddeford	Calais	Caribou	Ellsworth	Houlton	Lewiston	Machias	Portland	Rockland	Rumford	Sanford	Skowhegan	Waterville
TOTAL NONAGRICULTURAL PLACEMENTS	8,273	252	780	632	498	310	172	186	140	1,068	185	2,593	362	275	246	116	458
Forestry and Fishing	1	0	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Mining and Quarrying	23	0	0	0	0	0	0	2	0	2	1	2	16	0	0	0	0
Contract Construction	2,451	90	160	238	83	65	101	67	30	361	24	938	50	66	25	32	121
Total Manufacturing	3,028	88	170	259	316	163	40	75	71	470	153	393	235	176	145	68	206
Food and Kindred Products	798	1	68	91	1	68	7	40	53	39	102	170	135	4	3	4	12
Textile-mill Products	405	44	6	0	64	0	0	0	0	151	0	2	16	0	104	3	15
Apparel and Related Products	15	0	1	1	0	0	0	0	0	1	2	7	1	0	0	0	2
Lumber and Wood Products	571	9	46	53	12	75	23	28	18	60	36	31	8	60	15	32	65
Furniture and Fixtures	29	0	1	0	0	0	0	0	0	13	0	15	0	0	0	0	0
Paper and Allied Products	245	1	15	16	0	8	1	0	0	14	0	2	0	105	0	0	83
Printing, Publishing, and Allied Products	15	1	3	0	0	0	0	0	0	4	0	5	0	1	1	0	0
Chemicals and Allied Products	76	0	0	0	0	5	9	0	0	3	5	32	22	0	0	0	0
Rubber Products	1	0	0	0	0	0	0	0	0	0	0	0	0	0	1	0	0
Leather and Leather Products	264	32	12	1	1	7	0	0	0	141	0	7	24	1	9	29	0
Stone, Clay and Glass Products	40	0	8	0	0	0	0	0	0	22	0	0	6	0	4	0	0
Primary Metal Industries	33	0	0	0	0	0	0	0	0	11	0	3	0	4	0	0	15
Fabricated Metal Products	52	0	1	4	0	0	0	0	0	4	0	34	0	0	8	0	1
Machinery (except electrical)	311	0	9	14	237	0	0	5	0	5	8	25	0	0	0	0	8
Electrical Machinery	2	0	0	0	1	0	0	0	0	0	0	0	1	0	0	0	0
Transportation Equipment	166	0	0	79	0	0	0	2	0	0	0	59	20	1	0	0	5
Miscellaneous Manufacturing	5	0	0	0	0	0	0	0	0	2	0	1	2	0	0	0	0
Interstate Railroads	158	0	24	33	40	0	1	0	1	15	0	29	0	0	2	0	13
Other Public Utilities	230	13	19	8	0	5	1	4	17	21	0	49	35	3	43	2	10
Wholesale and Retail Trade	1,370	34	228	28	34	47	12	17	13	138	4	698	22	18	10	5	62
Finance, Insurance, and Real Estate Service (excluding private households)	29	1	3	2	1	1	0	0	1	4	0	14	0	0	0	0	2
Private Households	632	14	76	48	15	6	3	8	2	43	2	352	3	11	5	1	43
Regular Government Establishments	125	6	8	8	1	16	1	1	2	11	0	62	0	0	1	8	0
Special Government Projects	169	6	38	8	8	7	13	9	3	3	1	56	1	1	14	0	1
Establishments not elsewhere classified	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	57	0	53	0	0	0	0	3	0	0	0	0	0	0	1	0	0

*This table includes Local and Inter-office Clearance Placements made in nonagricultural industries.

Summary of Services Relating to Veterans, by Local Office, 1951

TABLE XXI

Local Office	SERVICES RELATING TO VETERANS			
	New Applications for Work	Nonagricultural Referrals*	Nonagricultural Placements*	Counseling Interviews
TOTAL.....	2,171	16,355	8,273	1,158
Augusta.....	41	555	252	27
Bangor.....	231	1,358	780	175
Bath.....	178	934	632	69
Biddeford.....	90	913	498	18
Calais.....	34	490	310	7
Caribou.....	47	270	172	8
Ellsworth.....	18	645	186	12
Houlton.....	50	182	140	0
Lewiston.....	373	2,202	1,068	374
Machias.....	26	220	185	8
Portland.....	677	6,346	2,593	385
Rockland.....	53	463	362	8
Rumford.....	49	401	275	8
Sanford.....	51	357	246	11
Skowhegan.....	131	362	116	14
Waterville.....	122	657	458	34

*Includes "Local" and "Inter-Office" activities.

Employment Counseling

Local Office managers and interviewers are trained to be ever alert to recognize the need for counseling and guidance to persons who have been unable to make a satisfactory vocational adjustment because of such factors as youth, lack of experience, advanced age, physical disability and loss of employment due to technological changes.

During the year there were 2,052 initial instances where the need for such specialized service was revealed, which represents 8.2 percent of all new applications taken during 1951 as compared to 6.5 percent for the year 1950. Of that number, 374 were on behalf of ex-service-men. Follow-up or subsequent counseling interviews with the same applicants totaled 3,323, which reflects an average of 2.6 interviews per recognized counseling case. Of the 2,052 applicants for whom the need for counseling was established, 558 had some kind of physical handicap or disability which presented a problem in readily securing gainful employment.

There were 152 cases which were referred to the Vocational Rehabilitation Division of the Department of Education as such cases required medical, surgical, psychiatric, prosthetic devices, or further vocational guidance.

A favorable record of progress in the placement of handicapped

applicants is shown by the fact that 1,322 placements were verified. This is an increase of 32 percent over the accomplishment of the previous year, and is 120 percent above the number of 600 applicants with disabilities who registered at local offices for the first time during 1951.

Summary of Services Relating to Handicapped Persons, by Local Office, 1951

TABLE XXII

Local Office	SERVICES RELATING TO HANDICAPPED PERSONS			
	New Applications for Work	Nonagricultural Referrals	Nonagricultural Placements	Initial Counseling Interviews
TOTAL.....	600	2,276	1,322	374
Augusta.....	22	127	53	9
Bangor.....	24	215	160	56
Bath.....	51	153	108	35
Biddeford.....	21	67	42	6
Calais.....	16	70	51	7
Caribou.....	12	24	15	6
Ellsworth.....	15	45	40	3
Houlton.....	7	6	5	0
Lewiston.....	178	424	283	82
Machias.....	4	8	8	7
Portland.....	148	926	420	110
Rockland.....	37	70	56	8
Rumford.....	24	20	12	7
Sanford.....	5	40	28	8
Skowhegan.....	30	57	20	14
Waterville.....	6	24	21	16

Testing

The use of testing as a means to determine aptitudes or fitness increased over the experience of the previous year. The total number of tests given different individuals totalled 1,164. Of that number, 52 were proficiency tests, 427 received the General Aptitude Test Battery and 685 were given special aptitude tests. The latter group are used to reveal dexterity of forearm, hand and finger motion, and the capacity for coordination of sight and motion to perform certain tasks or duties that are important components of particular jobs.

Summary of Basic Local Office Work Load Activities, by Office, 1951

TABLE XXIII

Local Office	Visits to Local Office	New Applications for Work	Subsequent Application Interviews	Selection Interviews	Local Referrals		Local Placements		Inter-Office Clearance Referrals		Inter-Office Clearance Placements		Counseling Interviews	Employer Visits	Nonagricultural Job Openings Received
					Nonagricultural	Agricultural	Nonagricultural	Agricultural	Nonagricultural	Agricultural	Nonagricultural	Agricultural			
TOTAL	828,122	24,390	22,238	91,090	59,100	155,807	35,684	153,066	7,485	1,869	508	1,542	5,375	15,116	66,354
Angusta	32,917	1,986	700	4,453	2,159	11,064	1,319	10,592	310	31	0	9	100	490	1,770
Bangor	55,418	2,765	2,120	10,797	5,936	27,676	3,497	27,306	679	52	0	0	833	1,619	6,754
Bath	19,734	1,268	857	3,886	3,533	7,941	2,084	7,842	39	3	204	0	186	564	3,206
Biddeford	36,482	1,236	1,781	3,622	2,036	242	1,551	1,82	822	43	70	4	87	358	1,836
Calais	24,262	480	892	3,672	2,670	4,768	1,862	4,760	137	22	6	0	27	474	2,754
Caribou	20,727	398	578	5,474	1,423	2,571	833	2,440	36	1,436	42	174	20	1,252	4,920
Ellsworth	14,962	421	265	637	2,112	1,206	1,460	1,188	123	10	34	0	43	329	1,935
Houlton	17,382	447	310	1,429	1,167	2,321	838	2,193	39	40	0	1,348	4	801	1,857
Lewiston	201,496	5,169	4,502	13,544	8,021	6,373	4,881	6,281	1,299	21	4	0	922	1,483	6,426
Machias	24,165	402	594	1,162	2,558	3,321	2,314	3,322	52	120	33	0	21	499	3,066
Portland	221,323	5,748	6,291	33,105	18,141	12,386	8,782	12,144	3,445	65	24	6	2,581	4,186	9,764
Rockland	64,203	684	160	2,058	3,132	34,873	2,297	34,858	66	5	3	0	58	785	2,526
Rumford	10,877	609	443	1,581	1,797	17,151	1,185	16,523	14	3	24	0	31	754	4,337
Sanford	31,194	721	1,819	2,247	1,251	227	882	193	195	0	17	0	46	343	1,066
Skowhegan	22,564	1,032	523	1,469	1,639	14,416	797	14,341	123	6	17	1	242	445	12,806
Waterville	30,416	1,024	403	1,954	1,525	9,271	1,102	8,901	106	12	3	0	174	734	1,331