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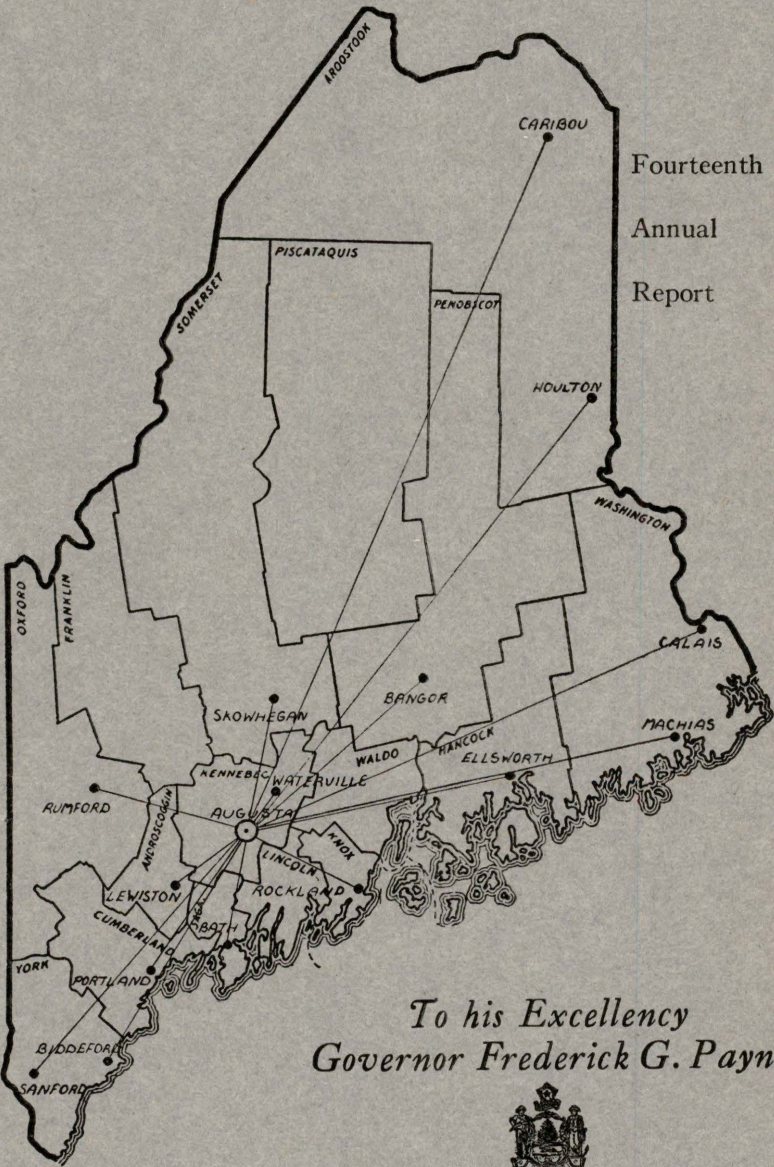
1950-52

(in three volumes)

VOLUME I

MAINE EMPLOYMENT SECURITY COMMISSION

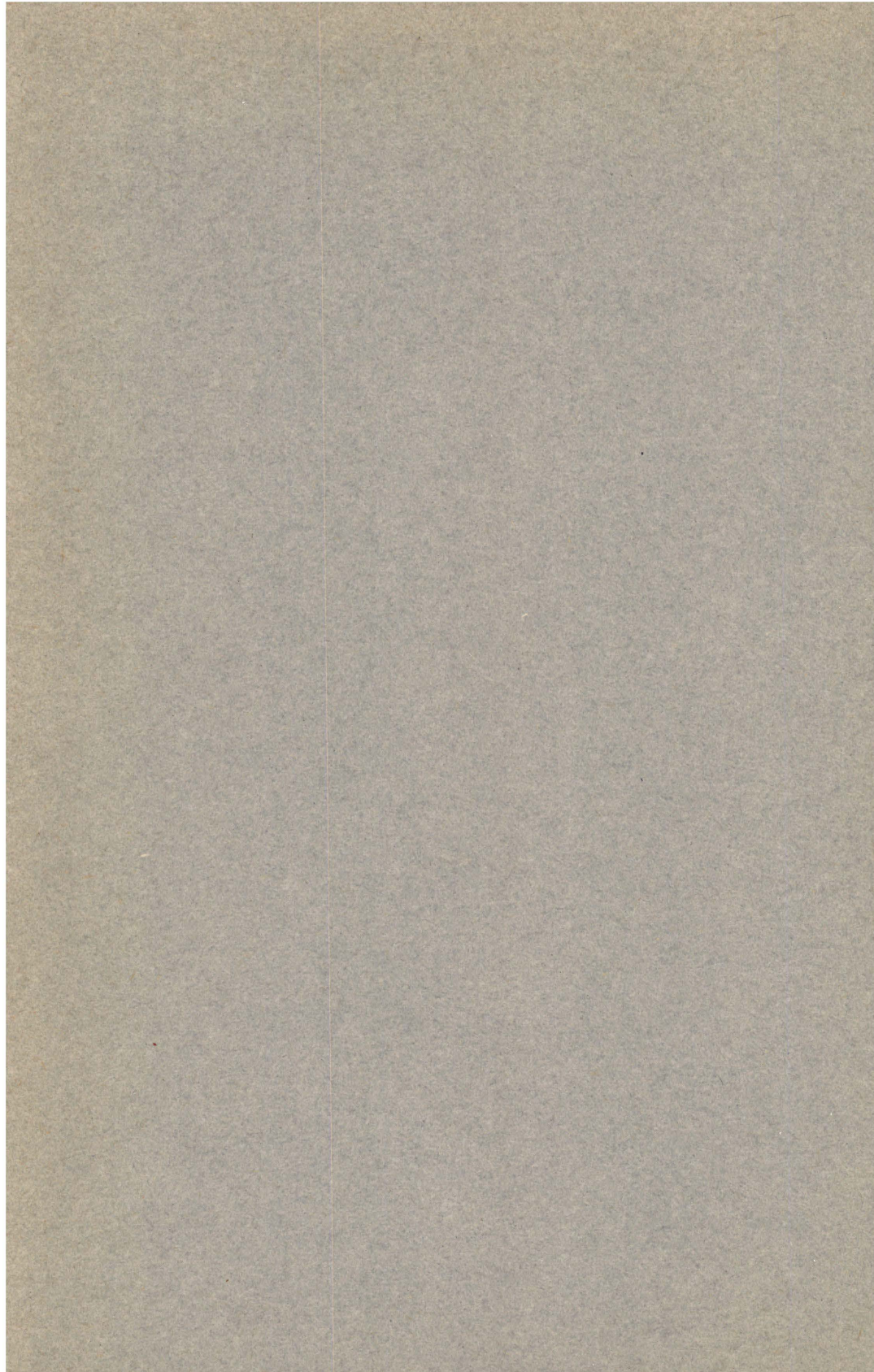
Fourteenth
Annual
Report



*To his Excellency
Governor Frederick G. Payne*



MAY 1, 1951



FOURTEENTH ANNUAL REPORT

of the

Maine Employment
Security Commission

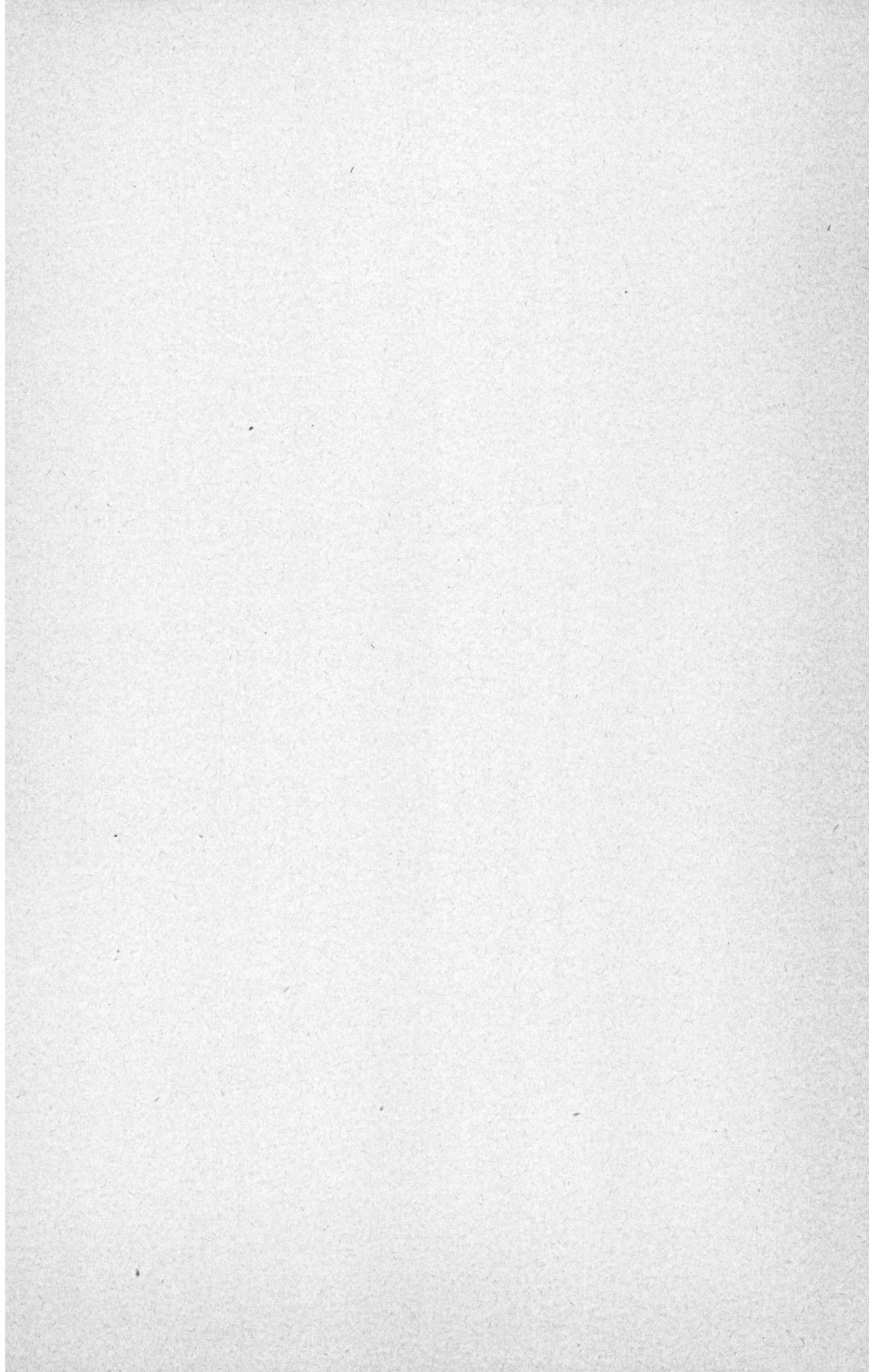
To

His Excellency

Governor Frederick G. Payne



MAY 1, 1951



L. C. FORTIER, CHAIRMAN,
REPRESENTING THE PUBLIC

ROBERT J. FAULKNER
REPRESENTING THE EMPLOYERS

CHARLES E. FORTIN
REPRESENTING THE EMPLOYEES



Employment Security Commission
331 Water Street
Augusta, Maine

May 1, 1951

Honorable Frederick G. Payne
Governor of Maine
State House
Augusta, Maine

Dear Governor Payne:

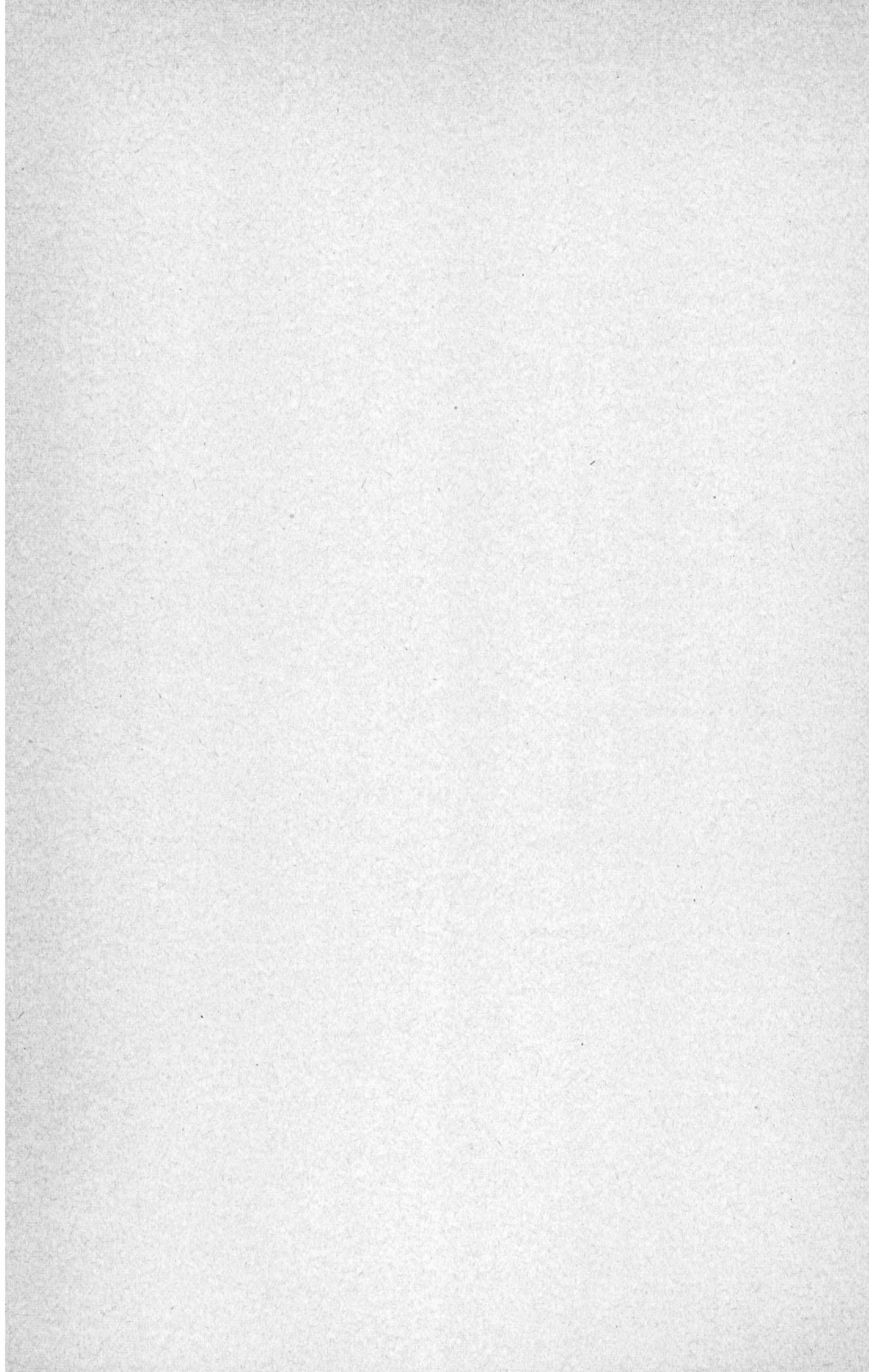
In accordance with the provisions of the Maine Employment Security Law there is respectfully submitted herewith a report covering the administration and operation of this Law during the preceding calendar year, together with a statement showing the financial status of the Maine Unemployment Trust Fund at the close of 1950.

Respectfully submitted,

L. C. Fortier

Robert J. Faulkner

Charles E. Fortin



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INTRODUCTION

The Legislature amended the Employment Security Law by adopting a revised benefit schedule which became effective April 2, 1950. The revised schedule provided more benefits to the unemployed to adequately provide for the necessities of life due to the increased cost of living.

The experience rating schedule enacted in 1949 became effective July 1, 1950, which gave many employers a lower rate of contribution than they had previously enjoyed.

During 1950 movies were taken of the woods operation, the market garden program, and the potato harvest program. We believe these movies will be of value in our public relations work as well as for recruitment and training purposes.

An increasing volume of informational material was distributed through the media of daily and weekly newspapers, labor and trade publications, radio news releases, special radio scripts, public speaking, exhibits and miscellaneous printed material. It is interesting to note that the Department of Labor selected many pieces of Maine publicity for inclusion in several Idea Exchange publications for national distribution. Special comment was given some of the Maine material.

We are very appreciative of the cooperation of the newspapers and radio stations which has continued throughout the year.

The work of the Claims Investigation Unit has been very well received by employers throughout the State. During 1950, 548 cases of fraudulent filing for benefits were developed by investigations. Of this number, 534 had filed for benefits under the State program and only 14 under the Servicemen's Readjustment Act. One hundred seventy-eight cases were set up for criminal court action. We believe that the work of this unit and the publicity resulting from court action against violation, together with posters and excerpts, regarding work of the unit, in various pamphlets, will reduce fraudulent filing throughout the State to an absolute minimum.

The Informational Unit has designed a novel type of poster depicting several actual cases of fraudulent filing for unemployment benefits and the penalties meted out by Maine Courts. Copies have been distributed to industries, local offices, and other public buildings.

Local office Organization and Management Plans were developed

and installed in offices located at Bangor, Lewiston, and Portland. These plans are designed to determine the needs of the specific areas covered for services offered through the local offices and the establishment of goals to be achieved toward meeting those needs. The plans establish realistic management responsibilities in all of the various phases of service the Agency renders to the public through local offices and, further, correlate measured workloads with the budgetary process. The development of management plans will be extended to all local offices in the coming year.

During the past year several of our operating manuals were revised and improved by our Standards, Methods and Planning Unit so as to provide more uniformity of operations and adequate reporting of functions and workload items; also several areas of our present operations have been carefully studied and possible improvements noted so that under our long range planning they could readily be adopted as improvements in an over-all simplified procedure.

Our training plan was developed to provide for active reporting analysis and evaluation for all major programs. Training manuals were developed with visual aid supporting the narrative guides to promote accurate, economical and understanding operations based on source materials for our major activities.

The Research and Statistics Unit initiated a study of the job-seeking experience of claimants exhausting their benefit rights during the year. The results of this survey will not be known until the end of the benefit year. Another special study, concerning the characteristics of job-seekers with work applications on file in the local offices, was made during April. This survey, conducted at the same time that the 1950 decennial census was made, was designed to evaluate the efficiency of the various aspects of the employment service and unemployment compensation programs. From the preliminary findings of the study, it is apparent that a large proportion of the persons in Maine who were unemployed during the survey period were represented in the active file of work applications. However, it will not be possible to determine, in exact quantitative terms, the full extent to which the UC and ES programs penetrated the labor market until complete census returns have been released by the Bureau of the Census.

The Commission, in accordance with a contractual agreement with the U. S. Bureau of Labor Statistics continued during 1950 to develop monthly employment, wages, and hours data, which were made available to all employers, labor groups, and other persons and organiza-

tions desiring such information. Also, during the past year a separate employment series pertaining to the Portland Metropolitan area was started.

In cooperation with the Governor's Committee on Employment of the Physically Handicapped, this Agency is now engaged in a year-round program to place physically handicapped workers in suitable jobs. With 1,092 placed in jobs during 1949, and 938 in 1950, strenuous efforts will be made to attain greater success during 1951.

A state-wide Essay Contest was promoted in the secondary schools of Maine for the first time under sponsorship of the Governor's Committee. Over 500 applications were received and prizes were made possible through donations of business firms and banks. Miss Carol Eaton of Deering High won first prize, \$100 U. S. Savings Bond; Miss Ruth Crocker of Waterville High was second and received \$75 in Bonds; Miss Nancy Chamberlin of Waterville High was third and received a \$50 Bond; and Miss Patricia Damout of Stephens High of Rumford was fourth and received a \$25 Bond. All winners received Parchment Awards from President Truman's Committee and the winning essays were sent to Washington to be considered for national prizes.

Much publicity has been given this program in an effort to awaken the public and employers to the fact that it is ability—not disability—that counts.

ADMINISTRATIVE COSTS

The following statements reflect in summary form the activities within the Administrative Fund accounts for 1950.

ADMINISTRATIVE FUND Cash Receipts and Disbursements Calendar Year 1950

Cash Balance—December 31, 1949	\$104,492.17
Federal Grants:	
U. S. Department of Labor	\$1,053,862.66
Bureau of Labor Statistics	5,714.00
U. S. Veterans Administration	32,669.81
Miscellaneous Receipts	143.69
	1,092,390.16
Total Cash Receipts	\$1,196,882.33
Cash Disbursements:	
Calendar Year 1949 Encumbrances	\$ 12,303.66
Calendar Year 1950 Encumbrances	1,053,238.43
	\$1,065,542.09
Total Cash Disbursements	\$1,065,542.09
Cash Balance—December 31, 1950	\$ 131,340.24

Operating Statement—Calendar Year 1950

	U. S. Department of Labor	Bureau of Labor Statistics	U. S. Veterans Adminis.	Total
Administrative Funds				
Approved for 1950	\$1,066,113.00	\$5,714.00	\$33,100.00	\$1,104,927.00
Encumbrances:				
Personal Services	\$ 804,943.76	\$5,714.00	\$15,161.17	\$ 825,818.93
Consumable Supplies	36,728.37			36,728.37
Communications	16,109.77		81.06	16,190.83
Travel	44,165.80		870.44	45,036.24
Printing and Binding	1,093.00			1,093.00
Light, Heat and Water	4,824.72			4,824.72
Rent of Premises	40,024.50			40,024.50
Rent of Equipment	8,911.88			8,911.88
Repairs and Alterations	3,481.10			3,481.10
Other Expense	78,623.65		1,107.89	*79,731.54
Equipment Purchases	4,772.62			4,772.62
Total Encumbrances	<u>\$1,043,679.17</u>	<u>\$5,714.00</u>	<u>\$17,220.56</u>	<u>\$1,066,613.73</u>
Unencumbered Balance	\$22,433.83		\$15,879.44	\$38,313.27

*Includes \$75,254.61 paid to Maine State Employees Retirement System to cover this Agency's portion of Contributions and Expense.

Balance Sheet—December 31, 1950

Assets

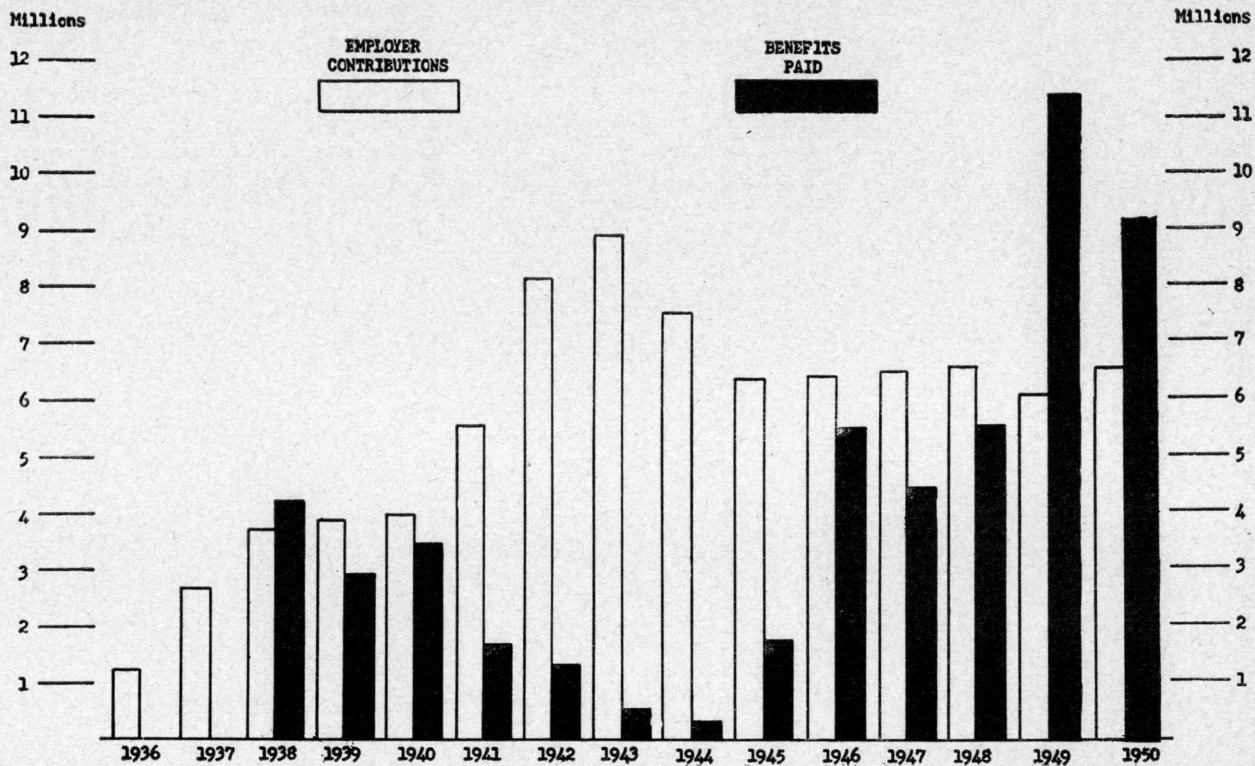
Cash on Hand	\$131,340.24
Balance Due on 1951 Fiscal Year Grants	<u>493,378.00</u>
Total Assets	\$624,718.24

Liabilities

Unliquidated Encumbrances:	
Fiscal Year 1950-51	\$5,871.50
Fiscal Year 1949-50	7,503.80
Fiscal Year 1948-49	<u>481.16</u>
Total Liabilities	\$13,856.46

Reserves

Unencumbered Allotments:	
Fiscal Year 1950-51	\$599,514.03
Fiscal Year 1949-50	<u>11,347.75</u>
Total Reserves	\$610,861.78
Total Liabilities and Reserves	<u>\$624,718.24</u>



Note - - The Contributions for 1950 shown above include Contributions Received as of February 28, 1951 applicable to 1950.

GRAPH I

**Statement of Net Tax Received from Employers and Benefit Payments
to Unemployed Claimants for the Years 1936 through 1950
as of December 31, 1950**

Employer Contributions—1936	\$1,176,323.33	
Employer Contributions—1937	2,675,022.97	
Employer Contributions—1938	3,606,186.17	
Employer Contributions—1939	3,926,654.84	
Employer Contributions—1940	4,032,280.47	
Employer Contributions—1941	5,512,401.74	
Employer Contributions—1942	8,113,723.92	
Employer Contributions—1943	8,916,920.18	
Employer Contributions—1944	7,577,623.78	
Employer Contributions—1945	6,310,784.16	
Employer Contributions—1946	6,317,457.79	
Employer Contributions—1947	6,384,039.55	
Employer Contributions—1948	6,449,858.68	
Employer Contributions—1949	6,109,594.06	
Employer Contributions—1950	4,983,991.01	
Total Employer Contributions	\$82,092,862.65	
Interest on Trust Fund	6,054,693.63	
Interest and Penalty on Employer Accounts	88,314.55	
Benefit Fines Received	1,420.00	
		<u>\$88,237,290.83</u>
Net Benefits Paid—1938	\$ 4,196,189.40	
Net Benefits Paid—1939	2,872,556.89	
Net Benefits Paid—1940	3,470,158.72	
Net Benefits Paid—1941	1,543,387.24	
Net Benefits Paid—1942	1,182,664.40	
Net Benefits Paid—1943	427,997.72	
Net Benefits Paid—1944	320,601.05	
Net Benefits Paid—1945	1,750,348.94	
Net Benefits Paid—1946	5,479,662.84	
Net Benefits Paid—1947	4,467,312.45	
Net Benefits Paid—1948	5,482,189.64	
Net Benefits Paid—1949	11,392,398.71	
Net Benefits Paid—1950	9,098,146.75	
Net Benefits Paid	\$51,683,614.75	
Administrative Expense	2,373.60	
		<u>\$51,685,988.35</u>
Cash Balance—December 31, 1950		<u>\$36,551,302.48</u>
Special Administrative Expense Account	\$ 4,291.96	
Clearing Account	2,190.51	
Trust Fund	36,469,128.29	
Benefit Account	75,691.72	
Cash Balance—December 31, 1950		<u>\$36,551,302.48</u>

UNEMPLOYMENT COMPENSATION ACTIVITIES

During the year 1950 the Field Examiners made 7349 calls on employers and employing units for the purpose of making audits, determining liability, collecting delinquent contributions and reports and advising them relative to the provisions of the Maine Employment Security Law.

In auditing employer accounts it was found that 116 employers had failed to report taxable earnings on which additional contributions were due in the amount of \$5,142.93. It was also found that 92 employers had overpaid contributions in the amount of \$4,008.33.

Contributions, interest and penalties amounting to \$72,174.54 were collected during the year 1950. Delinquent quarterly contribution reports were obtained from 183 employers on which contributions were due in the amount of \$20,569.70.

During the year the Field Examiners spent considerable time in taking claims at itinerant points and taking orders from farmers for the potato harvest.

Employer Accounts

Active Accounts as of 1-1-50.....	4726	
Reopened Accounts.....	62	
Voluntary Elections.....	19	
Successors to Subject Employers.....	135	
Liable under other provisions of the law.....	372	588
		5314
Less Accounts Closed		
Granted Termination of Coverage.....	192	
Business dissolved, sold or employer ceased to operate in this State.....	427	619
		4695

The net receipts for contributions, interest on overdue employer accounts, late payroll penalties, benefit court fines, and interest on the Trust Fund during the calendar year 1950 amounted to \$7,198,749.32.

This amount was applied to the following accounts:

1945 Contributions	\$ 32.67
1946 Contributions	1,986.49
1947 Contributions	6,859.13
1948 Contributions	15,282.06
1949 Contributions	1,382,558.42
1950 Contributions	4,983,991.01
Interest on Employer Accounts	6,099.34
Payroll Penalties	1,740.28
Interest on Trust Fund	799,089.92
Benefit Court Fines	1,110.00
	<hr/>
Total	\$7,198,749.32

During the year 252 refunds were issued to employers amounting to \$14,993.31.

Monthly Employment in Establishments Covered under Employment Security Law, 1949

TABLE I

INDUSTRY	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
TOTAL.....	163,501	162,335	157,492	156,521	159,564	167,172	167,152	171,634	169,762	166,850	160,893	160,106
Agriculture, Forestry, and Fishing..	365	353	419	617	677	604	616	595	743	672	822	514
Mining and Quarrying.....	439	403	436	519	575	600	621	607	601	582	563	503
Construction.....	5,584	4,711	4,609	5,462	6,562	7,440	7,656	7,506	7,550	7,242	7,048	5,802
Manufacturing:	103,628	103,661	99,117	95,047	96,030	101,375	99,829	104,217	103,373	101,842	96,829	96,195
Food and Kindred Products.....	6,146	6,057	6,058	6,652	7,211	10,639	12,937	15,256	13,735	12,574	9,074	6,647
Textile-mill Products.....	27,393	26,721	24,641	23,817	23,807	24,643	22,636	25,115	25,957	26,567	26,528	26,309
Apparel and Other Products.....	1,811	1,682	1,553	1,440	1,474	1,428	1,476	1,525	1,618	1,739	1,692	1,631
Lumber and Wood Products.....	17,192	17,394	15,622	13,568	14,767	15,839	14,572	14,102	13,700	13,724	13,821	14,870
Furniture and Fixtures.....	631	638	626	619	617	626	634	664	695	691	651	668
Paper and Allied Products.....	17,784	17,873	17,372	16,795	17,060	17,437	16,793	16,445	16,510	16,408	16,369	16,507
Printing and Publishing.....	1,711	1,737	1,738	1,735	1,730	1,748	1,748	1,736	1,726	1,717	1,725	1,770
Chemicals and Allied Products.....	678	655	672	782	866	691	656	634	613	628	742	692
Rubber Products.....	73	74	73	74	74	83	78	84	84	82	84	87
Leather and Leather Products.....	17,046	17,824	18,079	17,270	16,560	17,338	17,861	18,342	18,501	17,840	16,596	17,526
Stone, Clay, and Glass Products.....	778	740	713	731	784	789	841	786	763	735	688	678
Primary Metal Products.....	238	239	234	227	216	161	181	178	173	173	178	181
Fabricated Metal Products.....	1,756	1,690	1,717	1,641	1,577	1,561	1,643	1,606	1,559	1,544	1,415	1,311
Machinery (except electrical).....	6,968	6,912	6,709	6,438	6,030	5,102	4,653	4,600	4,462	4,351	4,348	4,315
Scientific Instruments.....	63	55	57	55	51	42	43	45	39	42	39	41
Other Manufacturing.....	3,360	3,370	3,253	3,203	3,206	3,248	3,077	3,099	3,238	3,027	2,879	2,962
Transportation, Communication and Other Public Utilities.....	9,633	9,648	9,542	9,767	10,035	10,241	10,155	10,289	9,995	9,935	9,885	9,831
Wholesale and Retail Trade.....	31,774	31,641	31,463	32,524	32,603	33,251	33,833	33,887	33,790	33,641	33,467	35,231
Finance, Insurance and Real Estate.....	4,254	4,197	4,232	4,305	4,295	4,335	4,438	4,431	4,414	4,380	4,341	4,403
Service Industries.....	7,583	7,463	7,427	7,848	8,414	8,943	9,675	9,699	8,952	8,242	7,599	7,288
Establishments n. e. c.....	241	258	247	432	373	383	329	403	344	314	339	339

Total Wages Paid in Covered Employment in 1949 by Industry

TABLE II

INDUSTRY	Total for Year	QUARTER			
		First Quarter	Second Quarter	Third Quarter	Fourth Quarter
TOTAL	\$412,392,181	\$99,990,378	\$99,498,316	\$106,039,027	\$106,864,460
Agriculture, Forestry, and Fishing	1,441,657	243,725	414,176	385,665	398,091
Mining and Quarrying	1,486,794	287,041	369,889	410,225	419,639
Construction	18,199,042	3,638,014	4,516,687	5,289,009	4,755,332
Manufacturing:.....	256,894,954	64,880,633	61,784,438	65,550,960	64,678,923
Food and Kindred Products	20,854,807	3,614,264	4,624,554	6,816,883	5,799,106
Textile-mill Products	67,571,363	16,771,581	16,056,112	16,779,692	17,963,978
Apparel and Other Products	2,852,768	698,935	693,890	678,853	781,090
Lumber and Wood Products	32,896,291	9,376,860	7,791,041	7,946,872	7,781,518
Furniture and Fixtures	1,467,480	339,950	351,414	361,266	414,850
Paper and Allied Products	53,650,236	14,035,263	13,015,947	13,231,435	13,367,598
Printing and Publishing	5,127,827	1,212,066	1,259,487	1,277,088	1,379,186
Chemicals and Allied Products	1,852,781	425,890	516,810	446,425	463,656
Rubber Products	187,133	34,794	52,245	44,977	55,117
Leather and Leather Products	37,727,718	9,371,555	8,950,102	10,241,773	9,164,288
Stone, Clay, and Glass Products	1,875,734	424,821	470,623	523,036	457,254
Primary Metal Products	541,677	172,902	130,007	113,450	125,318
Fabricated Metal Products	4,900,936	1,252,136	1,216,614	1,202,032	1,230,154
Machinery (except electrical)	17,020,618	4,969,312	4,639,882	3,828,598	3,582,826
Scientific Instruments	137,787	37,314	33,752	36,346	30,375
Other Manufacturing	8,229,798	2,142,990	1,981,965	2,022,234	2,082,609
Transportation, Communication, and Other Public Utilities	26,523,244	6,168,310	6,465,902	6,955,352	6,933,680
Wholesale and Retail Trade	80,599,459	18,663,159	19,313,118	20,138,132	22,485,000
Finance, Insurance, and Real Estate	12,238,661	2,835,090	2,918,525	3,062,301	3,422,745
Service Industries	14,493,075	3,185,085	3,564,793	4,113,694	3,629,503
Establishments n.e.c.	515,295	89,321	150,788	133,639	141,547

There were 3,203 employer accounts eligible to be computed for a contribution rate as of July 1, 1950. The number of employer accounts that did not have sufficient experience to be computed was 1,377.

Of the 3,203 employer accounts computed, 2,817 were eligible to make contributions at a rate lower than the maximum of 2.7%.

The Commission recommends the continuance of the experience rating provisions of the Law.

The following table shows the 3,203 rated accounts by size of annual payroll:

Analysis of Rated Employer Accounts by Size of Taxable Payroll and by Rate Class, for July 1, 1950-June 30, 1951
Rate Period

TABLE III

Payroll Category	Rated Employers	Rate of Contributions											
		0.9 %	1.0 %	1.1 %	1.2 %	1.3 %	1.5 %	1.6 %	1.8 %	1.9 %	2.1 %	2.4 %	2.7 %
Less than \$5,000 . . .	502	284	21	20	22	20	15	19	11	5	6	7	72
\$5,000 to \$9,999 . . .	312	127	23	21	17	27	17	16	12	6	7	4	35
\$10,000 to \$19,999 . .	562	171	47	41	37	48	57	31	14	20	19	9	68
\$20,000 to \$49,999 . .	971	240	84	89	90	101	81	72	43	29	25	27	90
\$50,000 to \$99,999 . .	411	83	39	47	53	37	39	23	15	23	8	8	36
\$100,000 to \$999,999	391	54	34	33	37	40	29	18	12	22	14	17	81
\$1,000,000 and over .	54	2	5	7	8	4	5	5	4	5	3	2	4
	3,203	961	253	258	264	277	243	184	111	110	82	74	386

The following table shows the number of accounts by rate in each industry:

**Analysis by Industry and by Rate Class of Employer Accounts Rated at the Start of the
Experience Rating Period, July 1, 1950 -- June 30, 1951**

TABLE IV

INDUSTRY	Total	0.9%	1.0%	1.1%	1.2%	1.3%	1.5%	1.6%	1.8%	1.9%	2.1%	2.4%	2.7%
TOTAL ALL INDUSTRIES	3,203	961	253	258	264	277	243	184	111	110	82	74	386
Agriculture	8	1	-	-	-	-	1	-	-	1	-	-	5
Forestry	2	1	-	-	-	-	1	-	-	-	-	-	-
Fishing	2	-	-	-	-	-	-	-	-	1	-	-	1
Bituminous and other soft-coal mining	2	-	-	-	-	-	-	-	-	-	-	-	2
Nonmetallic mining and quarrying	14	-	-	1	1	1	-	-	1	1	-	1	8
Building construction—general contractors	76	3	-	2	1	2	6	3	4	2	7	11	35
General contractors, other than building	34	5	1	2	1	-	3	1	-	1	3	-	17
Construction—special trade contractors	102	11	4	1	3	5	9	8	4	3	2	9	43
Food and kindred products	139	13	12	10	11	4	10	8	4	7	5	2	53
Tobacco manufactures	1	-	-	-	-	-	-	-	-	-	-	-	1
Textile-mill products	60	-	1	2	7	3	4	4	2	4	3	1	29
Apparel and other finished products	22	5	-	-	-	2	6	1	1	1	1	-	5
Lumber and wood products	335	69	20	28	18	25	28	24	26	23	20	10	44
Furniture and fixtures	10	-	2	-	2	1	-	1	-	1	-	-	3
Paper and allied products	28	-	6	7	5	1	2	-	-	2	-	1	2
Printing, publishing, and allied industries	43	16	6	3	3	3	3	3	3	-	-	-	3
Chemicals and allied products	25	7	1	1	1	3	1	5	-	-	2	-	4
Rubber products	2	-	-	1	-	-	-	1	-	-	-	-	2
Leather and leather products	80	5	5	4	2	7	4	2	4	7	8	10	22
Stone, clay, and glass products	16	5	-	-	1	1	3	-	1	-	1	1	3
Primary metal industries	8	-	-	2	1	2	1	1	-	-	-	-	-
Fabricated metal products	24	3	2	1	3	4	3	4	-	-	-	1	3
Machinery (except electrical)	24	9	1	2	2	3	3	1	1	1	-	-	1
Transportation equipment	24	11	1	-	-	2	1	2	-	1	1	-	5
Professional and scientific instruments	4	2	1	-	-	1	-	-	-	-	-	-	-
Miscellaneous manufacturing industries	16	4	-	2	3	1	-	-	-	1	-	2	3
Local railways and bus lines	8	1	-	2	1	3	1	-	-	-	-	-	-
Trucking and warehousing for hire	63	17	5	12	10	7	4	3	-	2	1	-	2
Other transportation, except water	16	4	1	3	1	1	6	-	-	-	-	-	-
Water transportation	5	2	-	-	-	-	-	-	-	1	1	-	1
Services allied to transportation, n.e.c.	9	1	-	-	-	-	-	-	1	-	-	-	7
Communication	17	4	1	4	1	7	-	-	-	-	-	-	2
Utilities	23	10	4	2	1	2	1	1	-	-	-	-	2

INDUSTRY	Total	0.9%	1.0%	1.1%	1.2%	1.3%	1.5%	1.6%	1.8%	1.9%	2.1%	2.4%	2.7%
Local utilities and public services, n.e.c.	31	25	-	-	2	3	1	-	-	-	-	-	-
Full-service and limited-function wholesalers	224	88	14	14	20	27	21	13	9	6	4	2	6
Other wholesale distributors	352	191	24	27	21	20	20	18	6	7	3	3	12
Wholesale and retail trade combined, n.e.c.	65	14	9	6	10	7	5	2	1	7	2	-	2
Retail general merchandise	55	9	8	15	7	6	5	2	1	1	-	1	-
Retail food and liquor stores	70	20	5	9	9	8	4	8	2	3	1	-	1
Retail automotive	123	22	17	10	20	17	14	7	9	3	-	2	2
Retail apparel and accessories	91	25	11	14	12	9	4	5	2	2	1	1	5
Retail trade, n.e.c.	226	78	25	22	16	38	14	14	4	5	2	3	5
Eating and drinking places	111	30	5	11	14	10	7	14	6	3	5	2	4
Retail filling stations	8	1	-	-	2	-	3	1	-	-	-	-	1
Banks and trust companies	69	35	13	9	7	4	-	1	-	-	-	-	-
Security dealers and investment banking	21	18	-	-	1	1	1	-	-	-	-	-	-
Finance agencies, n.e.c.	17	8	2	-	3	2	1	1	-	-	-	-	-
Insurance carriers	77	48	9	2	4	4	6	2	1	-	-	1	-
Insurance agents, brokers, and services	15	6	1	2	1	2	1	2	-	-	-	-	-
Real estate	44	9	1	3	5	4	2	3	1	3	2	-	11
Real estate, insurance, loans, law offices	1	1	-	-	-	-	-	-	-	-	-	-	-
Holding companies (except real estate)	3	3	-	-	-	-	-	-	-	-	-	-	-
Hotels, rooming houses, camps, etc.	85	14	7	3	10	4	6	6	5	3	4	4	19
Personal services	86	26	8	6	5	14	8	3	4	2	1	5	4
Business services, n.e.c.	35	11	2	-	7	2	2	5	3	1	1	-	1
Employment agencies and commercial and trade schools	6	2	1	1	1	-	-	-	-	-	-	-	1
Automobile repair services and garages	25	6	4	3	1	2	6	2	1	-	-	-	-
Miscellaneous repair services and hand trades	8	3	1	-	1	1	1	-	1	-	-	-	-
Motion pictures	44	31	6	4	1	1	-	1	-	-	-	-	-
Amusement and recreation and related services, n.e.c.	26	9	2	1	1	-	2	1	1	2	1	1	5
Medical and other health services	12	3	1	1	2	-	5	-	-	-	-	-	-
Law offices and related services	2	1	-	-	-	-	1	-	-	-	-	-	-
Educational institutions and agencies	1	1	-	-	-	-	-	-	-	-	-	-	-
Other professional and social service agencies	3	1	-	1	-	-	1	-	-	-	-	-	-
Nonprofit membership organizations	19	9	2	2	1	-	1	-	1	1	-	-	2
Establishments, n.e.c.	6	2	1	-	1	-	-	-	-	1	-	-	1

During the calendar year of 1950, the aggregate number of unemployment compensation claims received by the Commission totalled 822,843. While this number reflects a 17.32% decrease from the previous years, it nevertheless clearly denotes that the critical unemployment situation which existed in 1949 has not materially improved.

Initial Claims

The total number of new initial claims filed in local offices during 1950 was 63,555, a decrease of 25.83% from the previous year. This number reflects individual claimants, and does not include additional initial claims as reflected in accompanying tables. It does, however, include 4,245 new initial Interstate claims taken by the Maine Agency as Agent State, and requiring no monetary determination. The total number of new initial claims which required monetary determination was 62,697. This total includes 1,299 claims pending determination at the beginning of the year, and 2,088 new initial Interstate claims received from other States under the Interstate Agreement.

During the year a total of 61,897 monetary determinations were made, and 307 initial claims were disposed of without determination. The number of undetermined initial claims on hand in local offices as of the close of the year was 493. The determinations made during the year show a decrease of 23.83% from the year 1949. The number of determinations which resulted in a finding of eligibility was 58,023, or 93.74%, and that which resulted in a finding of noneligibility was 3,874, or 6.26%, slightly higher than the 5.8% found not eligible in 1949, but still below the average for all years.

Initial UC Claims Taken at Local Office Level, by Year, 1938 through 1950

TABLE V

Local Office	INITIAL CLAIMS TAKEN*												
	1950	1949	1948	1947	1946	1945	1944	1943	1942	1941	1940	1939	1938
TOTAL	104,534	142,982	93,155	64,214	49,590	30,895	14,304	14,627	33,816	56,457	104,726	104,037	120,708
Augusta	6,161	10,235	7,193	4,497	3,953	1,646	1,040	1,687	2,221	3,659	7,363	6,882	5,421
Bangor	11,171	11,851	6,608	5,567	2,448	1,488	960	1,454	4,319	7,133	13,953	13,738	13,724
Bath	5,463	6,628	4,453	2,709	5,520	1,219	94	116	399	1,033	2,066	1,819	3,433
Biddeford	5,168	10,914	3,289	1,799	2,632	1,205	892	791	1,761	3,847	9,847	9,861	10,730
Calais	4,646	6,105	3,895	5,062	4,494	3,345	2,970	2,969	3,791	3,621	6,768	5,131	5,945
Caribou	3,995	5,246	1,659	1,212	1,270	428	227	377	2,630	5,358	6,821	6,903	7,683
Ellsworth**	2,264	2,549	1,377	1,471	836	467	—	—	—	—	—	—	2,688
Houlton †	978	1,329	425	188	146	55	33	47	671	—	—	—	1,050
Lewiston	17,303	27,676	25,128	14,669	8,827	7,323	2,652	1,723	5,127	10,835	21,562	22,956	20,304
Machias ††	4,703	4,899	4,209	949	—	—	—	—	—	—	—	—	—
Portland	17,590	20,839	11,259	9,216	11,354	9,329	2,012	1,576	4,041	7,795	11,924	11,419	13,498
Rockland	4,870	6,509	4,392	4,298	2,696	1,520	645	607	1,496	2,263	5,280	4,077	6,342
Rumford	2,693	3,245	2,114	1,279	903	353	285	469	1,246	1,904	2,945	3,141	3,671
Sanford	6,749	11,439	9,492	4,929	1,490	722	899	1,694	3,141	4,593	7,710	8,465	6,100
Skowhegan	5,859	6,632	4,499	4,314	1,560	960	766	482	1,118	2,348	4,065	4,932	4,792
Waterville	4,921	6,886	3,163	2,055	1,461	835	829	635	1,855	2,068	4,422	4,713	6,879
Norway †	—	—	—	—	—	—	—	—	—	—	—	—	2,704
Farmington †	—	—	—	—	—	—	—	—	—	—	—	—	1,610
Millinocket †	—	—	—	—	—	—	—	—	—	—	—	—	597
Dover-Foxcroft †	—	—	—	—	—	—	—	—	—	—	—	—	2,140
Fort Kent †	—	—	—	—	—	—	—	—	—	—	—	—	1,397

*Includes "new" and "additional" initial claims.

**Ellsworth Office closed at end of 1938. Office reopened in September, 1945.

†Houlton Office reopened for claims-taking in 1942.

††Machias Office opened for claims-taking October, 1947.

‡These Offices closed December, 1938.

Continued UC Claims Taken at Local Office Level, by Year, 1938 through 1950

TABLE VI

Local Office	CONTINUED CLAIMS TAKEN*												
	1950	1949	1948	1947	1946	1945	1944	1943	1942	1941	1940	1939	1938
TOTAL	718,309	851,741	443,600	393,287	401,934	147,856	41,759	59,034	162,582	256,269	679,532	656,699	778,398
Augusta	32,366	41,506	25,020	22,910	22,144	3,823	1,824	3,558	11,356	16,907	47,296	43,306	38,860
Bangor	87,113	79,426	38,735	42,392	18,844	8,985	3,980	8,907	23,428	33,989	76,859	89,178	88,395
Bath	35,077	37,865	28,318	20,429	57,825	3,938	331	598	2,650	5,472	12,794	10,819	17,797
Biddeford	52,710	89,284	15,148	9,629	11,634	3,633	1,664	1,369	4,853	12,533	52,394	48,380	78,684
Calais	35,128	44,804	22,977	50,539	40,427	23,102	11,542	19,909	19,352	16,254	44,578	32,399	38,273
Caribou	32,278	29,999	6,230	8,167	10,012	2,973	1,058	1,813	9,759	21,586	36,256	47,870	46,859
Ellsworth**	19,504	18,858	10,045	12,370	7,349	1,614	—	—	—	—	—	—	14,208
Houlton†	7,160	7,251	1,817	1,116	1,507	512	154	293	2,462	—	—	—	4,336
Lewiston	112,017	131,210	89,016	59,418	44,214	20,815	5,466	4,355	23,458	49,581	159,086	137,386	118,171
Machias††	40,726	39,010	21,684	1,762	—	—	—	—	—	—	—	—	—
Portland	107,602	134,398	78,046	70,504	138,717	59,158	4,299	4,378	22,677	41,714	82,622	80,482	80,229
Rockland	40,957	48,463	25,886	25,283	19,363	6,090	2,531	3,431	8,283	10,038	33,485	27,845	36,203
Rumford	19,423	21,240	12,675	6,597	6,551	2,129	1,166	2,278	7,542	8,107	16,102	19,487	25,906
Sanford	22,222	54,492	27,508	21,637	4,619	1,566	1,566	2,974	11,692	20,319	52,805	55,577	67,480
Skowhegan	34,211	34,701	22,981	28,282	9,001	5,162	3,096	2,036	6,573	8,833	33,059	35,110	30,648
Waterville	39,810	39,234	17,514	12,252	9,727	4,178	3,082	3,135	8,497	10,936	32,196	28,860	47,567
Norway‡	—	—	—	—	—	—	—	—	—	—	—	—	15,462
Farmington‡	—	—	—	—	—	—	—	—	—	—	—	—	6,826
Millinocket‡	—	—	—	—	—	—	—	—	—	—	—	—	2,689
Dover-Foxcroft‡	—	—	—	—	—	—	—	—	—	—	—	—	14,722
Fort Kent‡	—	—	—	—	—	—	—	—	—	—	—	—	5,083

*Includes "waiting period" and "compensable" claims.

**Ellsworth Office closed at end of 1938. Office reopened in September 1945.

†Houlton Office reopened for claims-taking in 1942.

††Machias Office opened for claims-taking October, 1947.

‡These Offices closed December, 1938.

Local Office UC Claims Load, 1938-1950

TABLE VII

Year	All UC Claims	UC Initial Claims	UC Continued Claims
1938	899,106	120,708	778,398
1939	760,736	104,037	656,699
1940	784,258	104,726	679,532
1941	312,726	56,457	256,269
1942	196,398	33,816	162,582
1943	73,661	14,627	59,034
1944	56,063	14,304	41,759
1945	178,751	30,895	147,856
1946	451,524	49,590	401,934
1947	459,030	64,546	394,484
1948	539,841	93,713	446,128
1949	995,206	143,045	852,161
1950	822,843	104,534	718,309

Benefit Payments

The gross number of benefit checks, including supplemental and re-issued checks, issued during 1950 was 621,463, a decrease of 15.68% from 1949. The gross amount disbursed during this period was \$9,125,833.00, a decrease of 20.3% from the previous year. The proportionately greater decrease in the amount paid as compared to the decrease in the number of payments, is reflected in the average weekly payment, which for 1950 was \$14.68, as compared to the 1949 average of \$15.53—this in spite of the fact that the benefit schedule was amended upward, effective April 1, 1950. This apparently anomalous situation resulted from the fact that, while wage rates were not lower in 1949 than they were in 1948, individual annual earnings in 1949 were substantially lower in 1948.

The total number of claimants who received one or more payments during 1950, was 53,858, equivalent to 92.8% of the number of claimants determined eligible during that period. This is the highest percentage of eligible claimants to have been paid in any year's experience. The total number of claimants who exhausted their benefit rights during 1950 was 17,667. This number is equivalent to 30.98% of the number of claimants found eligible during the year, and 32.80% of the claimants who drew one or more payments during the year. These percentages reflect the highest exhaustion rate experienced in any year since benefits were first paid in the year 1938. This increase was due in part to an exceptionally large number of exhaustions in the first quarter of the year, caused by redeterminations made in the final quarter of 1949, which materially reduced available benefits for the majority of claimants.

Benefit Payments Issued under UC Program, by Month, by Type of Unemployment, 1950

TABLE VIII

MONTH	All Payments		Type of Unemployment			
			Total		Partial*	
	No. of Payments	Amount	No. of Payments	Amount	No. of Payments	Amount
TOTAL	621,463	\$9,125,833	544,553	\$8,181,788	76,910	\$944,045
January	86,345	1,294,525	75,174	1,147,272	11,171	147,253
February	73,805	1,140,828	65,571	1,022,360	8,234	118,468
March	75,367	1,175,273	66,921	1,056,549	8,446	118,724
April	52,264	787,916	47,361	720,695	4,903	67,221
May	81,616	1,145,692	74,391	1,064,030	7,225	81,662
June	59,554	846,727	51,211	753,308	8,343	93,419
July	37,774	550,502	32,945	493,629	4,829	56,873
August	33,314	499,915	30,453	467,285	2,861	32,630
September	20,249	300,763	17,545	271,421	2,704	29,342
October	20,533	289,680	15,793	238,714	4,740	50,966
November	36,188	486,462	30,210	421,888	5,978	64,574
December	44,454	607,550	36,978	524,637	7,476	82,913

*Supplementary payments for all types of unemployment are included in this category.

Average Benefit Payment, by Year, 1938-1950

TABLE IX

Year	Number of Payments	Amount of Payments	Average Payment
1938	583,584	\$4,196,189	\$ 7.19
1939	425,131	2,872,557	6.76
1940	537,000	3,474,035	6.47
1941	227,122	1,548,981	6.82
1942	141,884	1,189,700	8.38
1943	49,685	430,585	8.67
1944	32,125	321,659	10.01
1945	118,880	1,752,942	14.74
1946	354,702	5,487,300	15.47
1947	341,059	4,489,282	13.16
1948	384,675	5,522,668	14.36
1949	737,026	11,450,020	15.53
1950	621,463	9,125,833	14.68

Interstate

A total of 2,088 new initial Interstate claims were received by the Maine Agency as the liable State during 1950, a decrease of 11.45% from the previous year. A total of 13,133 benefit checks were issued to claimants filing in other states against wage credits established in Maine. This number reflects a 19.18% decrease from the number of interstate payments made in 1949. The total amount covered by these checks was \$208,957.00, reflecting a decrease of 20.76% from the previous year.

War Shipping Administration

Although the WSA program was not officially terminated until June 30, 1950, WSA activity as far as the Maine Agency was concerned, was negligible during the year. A total of only 32 checks were issued, in a total amount of \$385.50, two claimants only being involved. These payments were made entirely from Federal Funds.

Deputies' Decisions

During the calendar year 1950, claims deputies rendered 22,307 decisions on issues other than that of labor dispute. This number reflects an increase of 9.13% over the previous year, and is by far the greatest number of decisions rendered in any year of operation. The ratio of deputies' decisions to eligible claimants was 38.45% as compared with 26.9% for the previous year. This increase in number of decisions, and particularly the high ratio of decisions to eligible claimants, is the result of continued emphasis on careful scrutiny of all claims by local office personnel, with the view to bringing to light, as far as administratively possible, all irregularities. The over-all ratio of decisions was 11,739 in favor of the claimant and 10,568 against the claimant, or 52.62% allowed and 47.38% disallowed or disqualified. These figures reveal an increase in the percentage of cases disallowed, and this increase is principally accounted for in the category of "Able and Available," as shown in the following table:

Table of Decisions by Type of Case

TABLE X

Type of Case	Total Number	% of Total	Allowed		Disallowed or Disqualified	
			Number	Per Cent	Number	Per Cent
Voluntary Quit	6,778	30.39	4,958	73.15	1,820	26.85
Misconduct	2,107	9.44	1,283	60.89	824	39.11
Refusal to Accept or Apply	1,306	5.85	753	57.66	553	42.34
Able and Available	8,402	37.67	3,188	37.94	5,214	62.06
Misstatement	477	2.14	55	11.53	422	88.47
Other	3,237	14.51	1,502	46.40	1,735	53.60
All Cases	22,307	100.00%	11,739	52.62	10,568	47.38

The above table, showing the distribution of cases by type of issue involved, reflects two significant variations from previous years. The percentage of cases involving the issue of "Able and Available" is shown to be 37.67% of all cases. This is a decided increase over the 25.38% for this type of case according to the experience in the year 1949. The increase in this type of case is primarily due to the adoption by the Agency of a periodic formal re-interview of all claimants currently filing. Further, the percentage of disallowances in cases involving the issue of "Able and Available" is shown as 62.06%, which again is a significant increase over last year's figure of 45.61%. This increase is largely attributable to the application of the principal that a claimant, as a part of maintaining his status of eligibility for benefits, must be making a reasonable effort, on his own part, to obtain work.

Another significant increase was made in the category of cases involving "Misconduct." The table shows 477 of these constituting 2.14% of all cases. Only 131 cases of this type were brought to light in the previous year, or 0.64% of all cases in that period. This increase is directly due to the activities of special investigators whose efforts are concentrated on the detection of claimants who make wilful misstatements to obtain benefits to which they are not otherwise entitled.

The number of disqualifying deputies' decisions rendered during 1950, involved disqualification in an aggregate of 14,795 weeks with reduction in available benefits totalling \$240,950.00. This amount reflects an increase of 28.46% over the amount of reductions involved during 1949. There was a total of 1,403 cases in which debits were set up during the year on account of overpayments. The total amount

involved was \$58,108.35, representing an increase of 47.28% over the previous year. Of these, 338, or 24.1% of all cases, involved wilful misrepresentation, and accounted for \$38,668.40, or 66.55% of the total amount of all debits set up during the year. Of this amount, \$23,898.65, or 61.8%, represents debits for actual weeks in violation, and \$14,769.75, or 38.2%, represents debits resulting from subsequent suspension of benefit rights. The total amount of debits set up during the year was equivalent to 0.64% (64/100%) of the total amount of benefits paid. The over-all recovery for the year was \$34,374.86, equivalent to 59.16% of the total debits set up. Of this amount, \$17,435.41, or 50.7%, was recovered in cash, and \$16,939.44, or 49.3%, by cancellation or offset by valid claims. Whereas recovery in cases not involving wilful misrepresentation exceeded debits set up by 17.82% recovery in misrepresentation cases was equivalent to only 29.67% of the debits set up in such cases. This is due to the fact that, in general, recovery in cases of wilful misrepresentation can be made in cash only, as benefit rights are usually suspended in such cases for periods up to a year, thereby obviating the opportunity of offsetting debits by claims.

Not included in the deputies' decisions discussed above, were 37 decisions involving labor disputes, as compared with 428 in 1949. Of these 10, or 27% were decided in favor of the claimant, and 27, or 73%, were decided against the claimant.

Forgeries

During the year 1950, the Agency had 37 cases of alleged forged endorsements on benefit checks issued. In 35 of these, forgery was established through the continued efficient cooperation of the Department of State Police, enabling the Agency to make complete recovery of the \$655.75 involved, and to reissue the checks to the claimants. No forgery was found to exist in the other two cases. In addition, the Agency had one case involving raising of two checks. Through the efforts of the Department of State Police, check raising was established and full recovery made of the \$20.00 involved.

Servicemen's Readjustment Allowances

Due to the fact that for the great majority of Veterans, entitlement to allowances expired in July 1949, SRA activities in the year 1950 were relatively minor. The over-all SRA local office claim load was

only 22,776, reflecting a decrease of 91.37% from 1949. New applications for allowances were received from only 502 veterans, indicating a decrease of 87.03% from the previous year.

The total number of weekly SRA checks issued for unemployment during the year was 20,272, for a total amount of \$399,241.00, denoting decreases of 91.22% and 91.23%, respectively, as compared with the previous year. Only 37 monthly SRA checks for self-employment were issued during the year, in a total amount of \$3,260.00, reflecting a decrease of 97.72% from 1949. These extreme decreases are entirely due to expiration of entitlement, and bear no relation to the employment situation in general.

Applications and Claims for Servicemen's Readjustment Allowances, by Local Office, by Type, 1950

TABLE XI

Local Office	Applications for Entitlement	Claims for Unemployment Allowances		Claims for Self-Employment Allowances	
		Initial	Continued	New	Additional
TOTAL.....	502	1,573	20,659	2	40
Augusta.....	28	91	923	—	—
Bangor.....	101	273	3,201	—	9
Bath.....	16	103	1,314	—	—
Biddeford.....	22	61	1,242	—	5
Calais.....	12	33	534	—	—
Caribou.....	24	123	1,508	1	4
Ellsworth.....	8	29	383	—	5
Houlton.....	11	49	701	—	—
Lewiston.....	64	219	2,498	—	—
Machias.....	14	25	754	—	—
Portland.....	124	299	3,947	—	10
Rockland.....	12	46	793	—	2
Rumford.....	11	32	541	1	4
Sanford.....	9	41	414	—	1
Skowhegan.....	16	50	661	—	—
Waterville.....	30	99	1,245	—	—

Allowances Paid under SRA Program, by Month, by Type, 1950

TABLE XII

MONTH	ALL PAYMENTS		UNEMPLOYMENT ALLOWANCES				SELF-EMPLOYMENT	
	Number	Amount	Normal		Ill—Disabled		Number	Amount
			Number	Amount	Number	Amount		
TOTAL	20,309	\$402,501	20,106	\$395,921	166	\$3,320	37	\$3,260
January	3,065	61,079	3,034	60,026	24	480	7	573
February	2,766	54,988	2,738	54,037	22	440	6	511
March	3,694	73,578	3,658	72,353	29	580	7	645
April	2,632	52,161	2,606	51,370	21	420	5	371
May	2,098	41,430	2,078	40,790	17	340	3	300
June	1,601	31,312	1,587	30,952	13	260	1	100
July	1,222	24,377	1,207	23,717	10	200	5	460
August	1,190	23,346	1,179	23,046	10	200	1	100
September	670	13,189	664	13,069	6	120	—	—
October	401	7,948	396	7,768	4	80	1	100
November	490	9,706	484	9,506	5	100	1	100
December	480	9,387	475	9,287	5	100	—	—

Deputies' Decisions—SRA

The total number of Deputies' Decisions on weekly SRA claims, recorded and tabulated in the Central office during 1950, was 459. This indicated a decrease of 91.77% from the previous year, and is in line with the decreased SRA claim load.

**Table of 1950 Readjustment Allowance Decisions
by Type of Case**

TABLE XIII

Type of Case	Total Number	% of Total	Allowed		Disqualified or Disallowed	
			Number	Per Cent	Number	Per Cent
Voluntary Quit	143	31.15%	85	59.44%	58	40.56%
Misconduct	31	6.75%	18	58.06%	13	41.94%
Refusal to Accept or Apply	37	8.06%	23	62.16%	14	37.84%
Able and Available	185	40.31%	51	27.57%	134	72.43%
Other	63	13.73%	7	11.11%	56	88.89%
All Cases	459	100.00%	184	40.09%	275	59.91%

The above table shows the distribution of SRA decisions by the type of issue involved and the finding. Considering the small number of cases involved, the distribution shows no appreciable variation from the experience of prior years. Not included in the table is the one decision rendered during the year with respect to a monthly claim for self-employment, which was decided against the veteran. The total amount of debits set up during 1950, on account of SRA overpayments, was \$15,553.00. Recovery was made in a total amount of \$4,791.43, equivalent to 30.81% of the debits set up.

Claims Load by Local Office, 1950

TABLE XIV

Local Office	Total Claims Taken		UC Claims Taken		SRA Applications and Claims Taken	
	Number	% of Total	Number	% of Total	Number	% of Total
TOTAL.....	845,619	100.0	822,843	100.0	22,776	100.0
Augusta.....	39,567	4.7	38,527	4.7	1,040	4.6
Bangor.....	101,868	12.0	98,284	12.0	3,584	15.7
Bath.....	41,973	5.0	40,540	4.9	1,433	6.3
Biddeford.....	59,208	7.0	57,878	7.0	1,330	5.8
Calais.....	40,353	4.8	39,774	4.8	579	2.5
Caribou.....	37,933	4.5	36,273	4.4	1,660	7.3
Ellsworth.....	22,193	2.6	21,768	2.7	425	1.9
Houlton.....	8,899	1.0	8,138	1.0	761	3.3
Lewiston.....	132,101	15.6	129,320	15.7	2,781	12.2
Machias.....	46,222	5.5	45,429	5.5	793	3.5
Portland.....	129,572	15.3	125,192	15.2	4,380	19.2
Rockland.....	46,680	5.5	45,827	5.6	853	3.8
Rumford.....	22,710	2.7	22,121	2.7	589	2.6
Sanford.....	29,438	3.5	28,971	3.5	467	2.1
Skowhegan.....	40,797	4.8	40,070	4.9	727	3.2
Waterville.....	46,105	5.5	44,731	5.4	1,374	6.0

Summary of Gross Benefit Payments in 1950*

TABLE XV

MONTH	TOTAL		UC PAYMENTS		SRA PAYMENTS	
	Number of Payments	Amount of Payments	Number of Payments	Amount of Payments	Number of Payments	Amount of Payments
TOTAL	641,772	\$9,528,334	621,463	\$9,125,833	20,309	\$402,501
January	89,410	1,355,604	86,345	1,294,525	3,065	61,079
February	76,571	1,195,816	73,805	1,140,828	2,766	54,988
March	79,061	1,248,851	75,367	1,175,273	3,694	73,578
April	54,896	840,077	52,264	787,916	2,632	52,161
May	83,714	1,187,122	81,616	1,145,692	2,098	41,430
June	61,155	878,039	59,554	846,727	1,601	31,312
July	38,996	574,879	37,774	550,502	1,222	24,377
August	34,504	523,261	33,314	499,915	1,190	23,346
September	20,919	313,952	20,249	300,763	670	13,189
October	20,934	297,628	20,533	289,680	401	7,948
November	36,678	496,168	36,188	486,462	490	9,706
December	44,934	616,937	44,454	607,550	480	9,387

*All benefit checks issued, including supplemental and reissued checks, are summarized in this table.

Appeal Tribunal

During the year the Appeal Tribunal disposed of 2,660 cases. Carried over from the previous year were 783 cases as a group which concerned benefit payments during a vacation period and these were withdrawn in the early part of the year. In all, 1,154 cases were dismissed because of withdrawal, or nonappearance. A total of 1,506 decisions were rendered, 1,140 of which affirmed the prior deputy's decision and 366 reversed the prior decision. At the end of the year 128 cases were pending. In addition, 137 hearings were held at the request of other states and the record of each hearing sent to the particular state.

The total number of 1,506 Tribunal decisions rendered during the year is equivalent to 6.75% of the number of Deputies' decisions rendered during the same period, as against a ratio of 5.5% for 1949. However, the Appeal Tribunal affirmed the Deputy in 75.7% of its decisions during 1950, an appreciable increase over the 64.8% affirmed in the previous year.

Fraud Cases

Hearings were held and decisions made in 315 fraud cases and penalty applied therefor in 288 cases. Twenty-seven were dismissed because of insufficient proof to sustain the charge of fraud. At the close of the year 50 fraud cases were pending.

SRA Cases

There were 85 SRA cases disposed of: 5 were dismissed for nonappearance or withdrawal, and 80 formal decisions rendered. There were 3 cases pending at the end of the year.

Commission Appeal

The Commission reviewed 153 cases during the year, affirming the Appeal Tribunal in 114 cases and reversing the lower decision in 39 cases.

EMPLOYMENT SERVICE ACTIVITIES

Placement Service

Non-Agricultural

The easy labor market which prevailed through 1949 continued during the first four months of 1950, during which the supply of workers, except for a few skilled categories, exceeded the demand. The number of new applicants who registered for work at local offices January through April exceeded the number of placements in gainful employment by 15%. During the remainder of the year industrial activity was stimulated to such an extent that the transition from an easy labor market to one that became firm or tight in a number of categories resulted to the extent that for the full year 1950 non-agricultural placements exceeded new applications by 11.9%. There was an increase over the previous year of 5.5% in the number of job openings that employers made known to local offices. The total of these job "orders," as they are commonly called, reached 58,815 for the year. It was interesting to note that although the labor market tightened gradually during the last half of 1950, employers did not relax worker specifications. The number of applicants selected and screened against employer orders resulted in 55,692 referrals, of which 34,875 were accepted and placed in gainful employment, reflecting an increase of 6.5% above the previous year. New applications exceeded placements by 34% in 1949, but only 24% in 1950. The same favorable ratio attained in 1949 between applicants referred and those placed of 1.6 to 1.0 was maintained for 1950, and is considered to be a favorable indicator of qualitative performance in selection.

There was a decrease of 8.2% from the previous year in the number of follow-up interviews wherein additional work experience is added to a registration already on file. This type of interview totaled 65,973 during 1950. This applicant service is an indicator of the extent to which unemployed persons rely on the service as a media through which employment can be obtained. It reflects continued contact with the office for the purpose of keeping work histories current.

The number of inter-area referrals of workers totaled 1,970, which is approximately 50% over the record of 1949. Of the number placed in employment through clearance, 415 went to out-of-state establishments. Of that number, 390 were placed in the October to December period. In addition, there were 182 unverified out-of-state referrals on December 31.

As a part of service to employers, establishments are visited by local office interviewers to obtain firsthand knowledge of specific job requirements, labor demands and production trends. During the year, 14,784 visits were made to 12,551 different nonagricultural employing establishments.

Selection interviews pursuant to referral for employer consideration, which are an integral part of the placement process, increased 1.8% over 1949. Perhaps the most significant factor to reflect the tightening labor market is revealed by the size of the file of active applications on hand. The validity period for maintaining an application on an "active" basis is sixty days from the latest contact with an applicant. The total of the active file for the State on January, 1950, contained 31,399 active applications. The file reduced throughout the year and on December 31, 1950, the count was 18,687 applications.

Summary of Job Placements in Nonagricultural Activities, by Local Office, 1950*

TABLE XVI

INDUSTRY	Total Placements	Augusta	Bangor	Bath	Biddeford	Calais	Caribou	Ellsworth	Houlton	Lewiston	Machias	Portland	Rockland	Rumford	Sanford	Skowhegan	Waterville
TOTAL NONAGRICULTURAL PLACEMENTS	34,875	1,113	4,184	1,380	968	2,125	675	1,141	1,487	4,098	2,545	7,567	2,740	1,330	950	1,414	1,158
Forestry and Fishing	2	0	1	0	0	0	0	0	1	0	0	0	0	0	0	0	0
Mining and Quarrying	52	0	0	12	0	0	0	6	0	9	14	5	2	3	0	1	0
Contract Construction	3,657	243	350	301	60	260	96	222	40	513	61	943	75	69	101	126	197
Total Manufacturing	18,654	390	1,323	708	446	1,682	387	695	1,159	2,221	2,405	1,859	2,085	840	701	1,149	604
Food and Kindred Products	8,325	4	131	584	4	1,260	4	645	112	975	2,024	1,174	1,371	1	4	28	4
Textile Mill Products	1,699	179	7	4	76	99	0	0	606	0	6	52	0	590	16	64	
Apparel and Related Products	195	0	9	4	0	1	0	0	4	0	30	98	0	5	0	44	
Lumber and Wood Products	3,798	45	933	23	87	235	196	39	174	220	345	210	33	532	69	525	132
Furniture and Fixtures	94	0	2	0	0	0	0	3	0	11	0	30	0	43	0	5	0
Paper and Allied Products	705	1	40	13	0	27	141	0	0	16	0	4	0	107	0	1	355
Printing, Publishing and Allied Products	73	1	5	0	0	2	2	0	1	19	1	27	1	13	0	1	0
Chemicals and Allied Products	97	0	2	6	0	0	43	0	3	9	0	3	31	0	0	0	0
Rubber Products	2	0	0	0	0	0	1	0	0	1	0	0	0	0	0	0	0
Leather and Leather Products	2,538	158	112	12	49	42	0	0	0	1,149	0	81	346	0	17	572	0
Stone, Clay, and Glass Products	165	1	2	0	0	0	0	0	0	31	0	4	126	0	0	0	1
Primary Metal Industries	33	0	0	0	0	0	0	1	0	19	0	10	0	1	0	0	2
Fabricated Metal Products	174	0	1	3	1	0	0	0	0	3	35	116	0	0	15	0	0
Machinery (except electrical)	430	1	77	3	226	0	0	0	8	0	115	0	0	0	0	0	0
Electrical Machinery	4	0	0	2	0	0	0	0	1	0	0	0	0	1	0	0	0
Transportation Equipment	119	0	1	30	3	0	0	7	5	0	0	45	25	0	0	1	2
Miscellaneous Manufacturing	203	0	1	24	0	16	0	0	0	13	0	4	2	143	0	0	0
Interstate Railroads	225	10	121	4	0	0	1	0	4	50	0	6	9	0	1	0	19
Other Public Utilities	764	40	37	2	27	6	18	5	58	39	5	204	244	41	16	12	10
Wholesale and Retail Trade	5,393	132	1,369	92	164	85	43	104	112	563	4	2,205	234	87	43	18	138
Finance, Insurance, and Real Estate	235	19	35	2	4	1	0	2	3	22	0	133	4	4	1	3	2
Service (excluding private households)	3,067	97	423	199	95	27	19	73	65	338	24	1,169	39	234	34	76	155
Private Households	2,205	89	501	46	54	54	65	32	28	281	10	873	27	46	42	26	31
Regular Government Establishments	561	72	24	14	86	10	41	0	17	62	22	170	21	6	11	3	2
Special Government Projects	22	21	0	0	0	0	0	1	0	0	0	0	0	0	0	0	0
Establishments not elsewhere classified	38	0	0	0	32	0	5	1	0	0	0	0	0	0	0	0	0

*This table includes Local and Inter-office Clearance Placements made in nonagricultural industries.

Nonagricultural Placements Made, by Local Office, by Major Occupational Group, 1950*

TABLE XVII

Local Office	Total Placements	MAJOR OCCUPATIONAL GROUP					
		Profes- sional and Managerial	Clerical and Sales	Service	Skilled	Semi- Skilled	Unskilled and Other
TOTAL.....	34,875	87	3,351	5,510	2,642	5,179	18,106
Augusta.....	1,113	7	136	135	176	83	576
Bangor.....	4,184	10	643	1,008	252	955	1,316
Bath.....	1,380	5	31	87	73	105	1,079
Biddeford.....	968	3	185	177	160	139	304
Calais.....	2,125	3	37	94	148	178	1,665
Caribou.....	675	2	33	90	88	316	146
Ellsworth.....	1,141	3	32	134	62	71	839
Houlton.....	1,487	8	111	100	46	151	1,071
Lewiston.....	4,098	9	471	599	633	1,064	1,322
Machias.....	2,545	0	12	30	14	284	2,205
Portland.....	7,567	24	1,380	2,360	507	594	2,702
Rockland.....	2,740	5	57	69	120	194	2,295
Rumford.....	1,330	2	49	306	45	190	738
Sanford.....	950	1	34	88	91	144	592
Skowhegan.....	1,414	1	39	91	120	564	599
Waterville.....	1,158	4	101	142	107	147	657

*Includes "Local" and "Inter-Office" placements.

Agricultural

The year 1950 was the third year during which the Maine Employment Security Commission assumed responsibility for the administration of an identifiable and effective Farm Placement Program. In addition to year-round recruitment and placement of agricultural workers, the Farm Placement Program readily divides itself into the following five special programs:

1. *Day Haul Program—(Youth)*. This includes the use of boys and girls between the ages of ten and sixteen years organized into crews under adult supervision who are transported daily to and from the location of the work. Since adult labor has never been available in sufficient supply to harvest approximately 50,000 acres of market garden and canning vegetable crops, growers have been dependent upon youth labor and the organized programs have demonstrated the expediency of so doing as compared to individual haphazard methods of recruiting. During the middle of May local office farm placement representatives embarked upon an intensive school recruitment. Although thousands of boys and girls enroll, nevertheless in many areas last minute intensive recruitment must be carried on. Over 105,000 day placements of 15,000 different youths worked on 800 different farms under this program.



Farm Labor Youth Program -- Ready to Leave for the Farm



State Bean Picking Contestants

The Maine Cannery Association again sponsored the annual State Bean Picking Contest which was held in Norridgewock on August 24. The elimination contests as well as the championship contest create considerable interest among young workers and thereby greatly stimulates the general recruitment of youth and encourages continued employment.

2. *Junior Farm Volunteer Program.* During 1949 the local offices experienced a very large registration of older high school boys for farm work. This was due primarily to general unemployment, which was extremely high during the early part of last summer. Anticipating this heavy registration from the high school group, no special recruitment program for Junior Farm Volunteers was inaugurated.

Early during the 1950 season, it was discovered that the demand for Junior Farm Volunteers would be very light, due to the fact that farmers were able to hire men that were fully experienced. In all, more than 300 youth of high school age registered for farm work, and 228 were placed in some phase of agriculture. Many of these youth were employed in heavier work in connection with the harvest of market garden crops, snap beans, hay, blueberries and apples. Of those placed, 54 went to farms for full-time live-in summer employment.

3. *Aroostook Potato Harvest Program.* Weather conditions were ideal during the 1950 potato harvest which was a material aid to harvesting as compared to the wet weather experienced in 1949. Temporary offices were established in eleven communities in Aroostook County to supplement the two regular offices at Caribou and Houlton. They were opened August 28, staffed with a personnel of 25 temporary farm placement representatives and clerks. During the pre-harvest season farmers placed orders for more than 2,800 harvest workers throughout the offices. As the season progressed the demand increased to 5,000 workers.

A pre-season estimate of 31,000 needed for the potato harvest was found to be reasonably close since the actual source of supply during the peak from all sources, as closely as can be determined, reached 27,960.

Because of a general improvement in the employment situation throughout New England the volume of farm labor available from sources outside Aroostook County was drastically reduced during the 1950 harvest season. The extent of the reduction is indicated by the fact that verified placements of workers from the other New England

states in 1950 was less than $3\frac{1}{2}\%$ of the number who reported for employment during the previous year.

Originally, it was planned to import 2,500 Canadian agricultural workers, but shortly after the Korean situation developed, in order to safeguard the harvest of the crop, a request was made to the Immigration and Naturalization Service to increase the number to 5,000. It was, however, ultimately found necessary to limit the number of Canadian workers needed to 2,210 who were brought in under bond furnished by the Aroostook Farm Bureau Labor Association.

The extent to which the recruitment and placement service of the Agency was used by Aroostook potato growers is reflected in that during the 1950 harvest 9,866 harvest hands, or $35\frac{1}{2}\%$ of the full force, were processed through the Agency's offices. No attempt was made to recruit county resident workers who readily and normally turn to harvest work each season.

4. *Seasonal Food Processing Labor Program.* This includes the manning of 150 processing plants and more than 100 pea vining stations located throughout Central Maine and Aroostook County. During the year 1950, there was a marked decline in the number of workers required for food processing establishments. This was largely due to a reduction of 40% of the corn acreage and a reduction of 15% in the snap bean acreage. Recruitment of processing workers resulted in 2,348 placements, which was 35% below the previous year. Recruitment action was prompt and no losses were reported as the result of spoilage for failure to get adequate processing labor.

Itinerant Service

A full-functioning itinerant service program is maintained throughout the year. An average of approximately 100 regular itinerant stations were maintained to extend all the services rendered at local offices to applicants who reside in localities where visits to the local office would invoke an undue hardship or inconvenience. As of December 31, 1950, the itinerant schedule called for 40 trips on a bi-weekly basis, serving 91 communities carefully selected as area centers, and entailed 2,232 miles of travel. An indicator of the extent of this itinerant coverage is shown by the fact that during the year 1950 there were 305,194 claims taken at itinerant points, or 35.6% of all claims taken for the year, or approximately 5.2 claims per mile of travel.

Service to Veterans

Special service to veterans is a continuing responsibility of the Agency. During the year, new applications filed by ex-servicemen totaled 4,288, which was 24.8% of all applications received from male workers. The number of veteran placements in nonagricultural employment totaled 8,805, which was 42.5% of all male placements.

New registrations for veterans with physical handicaps or disabilities totaled 265. Placements of handicapped veterans totaled 591, or 123% above new registrations. The foregoing ratios are indicators of the watchful attention given toward securing or developing work opportunities on behalf of ex-servicemen.

Summary of Placements of Veterans in Nonagricultural Activities, by Local Office, 1950*

TABLE XVIII

INDUSTRY	Total Veterans Place- ments	Augusta	Bangor	Bath	Biddeford	Calais	Caribou	Ellsworth	Houlton	Lewiston	Machias	Portland	Rockland	Rumford	Sanford	Skowhegan	Waterville
TOTAL NONAGRICULTURAL PLACEMENTS.....	8,805	363	1,094	467	342	423	255	195	297	1,019	317	2,214	485	245	253	273	563
Forestry and Fishing	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Mining and Quarrying	28	0	0	10	0	0	0	0	0	7	6	3	1	1	0	0	0
Contract Construction	1,806	100	163	198	29	108	58	102	14	210	29	553	32	22	30	28	130
Total Manufacturing.....	3,794	92	372	117	176	254	140	49	211	434	251	491	291	177	204	217	318
Food and Kindred Products	1,084	1	48	77	0	106	2	38	174	32	128	302	167	0	3	4	2
Textile Mill Products	387	37	1	2	14	6	0	0	0	133	0	4	6	0	171	2	11
Apparel and Related Products	5	0	0	0	0	0	0	0	0	0	0	1	4	0	0	0	0
Lumber and Wood Products	1,068	11	248	11	31	99	67	8	36	68	102	74	9	130	20	106	48
Furniture and Fixtures	19	0	1	0	0	0	0	0	0	5	0	12	0	0	0	1	0
Paper and Allied Products	377	0	18	6	0	12	50	0	0	4	0	2	0	29	0	0	256
Printing, Publishing and Allied Products	19	1	4	0	0	1	2	0	1	0	1	8	0	1	0	0	0
Chemicals and Allied Products	43	0	2	6	0	0	18	0	0	6	0	0	10	0	0	0	0
Rubber Products	1	0	0	0	0	0	1	0	0	0	0	0	0	0	0	0	0
Leather and Leather Products	420	41	19	0	6	30	0	0	0	151	0	8	58	0	3	104	0
Stone, Clay, and Glass Products	43	0	1	0	0	0	0	0	0	12	0	1	30	0	0	0	0
Primary Metal Industries	14	0	0	2	0	0	0	0	0	12	0	0	0	0	0	0	0
Fabricated Metal Products	61	1	30	1	124	0	0	0	2	0	20	32	0	0	7	0	0
Machinery (except electrical)	185	1	0	1	0	0	0	0	0	2	0	0	0	0	0	0	0
Electrical Machinery	38	0	0	10	1	0	0	3	0	0	0	18	6	0	0	0	0
Transportation Equipment	29	0	0	1	0	0	0	0	0	9	0	1	1	17	0	0	0
Miscellaneous Manufacturing	98	1	54	4	0	0	1	0	2	22	0	4	2	0	1	0	7
Interstate Railroads	298	18	17	2	10	5	9	0	29	21	3	71	85	18	4	2	4
Other Public Utilities	1,486	36	377	26	46	20	7	27	21	178	1	620	55	7	8	8	49
Wholesale and Retail Trade	28	3	4	0	1	0	0	1	0	4	0	13	0	1	0	0	1
Finance, Insurance, and Real Estate	784	34	72	96	12	8	5	8	11	107	10	331	8	16	4	14	48
Service (excluding private households)	139	19	24	9	3	20	1	8	2	2	1	39	0	2	1	2	6
Private Households	308	45	11	5	45	8	33	0	7	34	16	89	11	1	1	2	0
Regular Government Establishments	15	15	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Special Government Projects	21	0	0	0	20	0	1	0	0	0	0	0	0	0	0	0	0
Establishments not elsewhere classified ..	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

*This table includes Local and Inter-office Clearance Placements made in nonagricultural industries.

Summary of Services Relating to Veterans, by Local Office, 1950

TABLE XIX

Local Office	SERVICES RELATING TO VETERANS			
	New Applications for Work	Nonagricultural Referrals*	Nonagricultural Placements*	Counseling Interviews
TOTAL.....	4,288	14,271	8,805	1,924
Augusta.....	205	608	363	158
Bangor.....	506	1,521	1,094	194
Bath.....	132	774	467	52
Biddeford.....	108	492	342	23
Calais.....	104	720	423	14
Caribou.....	115	374	255	28
Ellsworth.....	78	266	195	28
Houlton.....	59	332	297	5
Lewiston.....	765	1,811	1,019	576
Machias.....	61	364	317	25
Portland.....	1,211	4,448	2,214	713
Rockland.....	139	584	485	18
Rumford.....	152	343	245	7
Sanford.....	87	392	253	26
Skowhegan.....	308	524	273	20
Waterville.....	258	718	563	37

*Includes "Local" and "Inter-Office" activities.

Employment Counseling

To assist applicants who are faced with a perplexing problem in making a vocational choice, trained interviewers review and evaluate present and potential vocational abilities objectively to provide a realistic basis for occupational adjustment. The number of such counseling interviews held during the year totaled 5,596, an increase of 19.2% over the previous year. The number of instances wherein the need for counseling was determined on initial visits to local offices totaled 1,913, or 6.5% of all new applicant registrations.

Cases that require medical, surgical, psychiatric services, prosthetic devices, or vocational guidance are referred to the Vocational Rehabilitation Division of the State Department of Education. During the year, 139 applicants who required such services were referred for special attention pursuant to job development or restoration in gainful employment.

Placements of applicants with physical handicaps totaled 998, an increase of 20.5% above the previous year. Placements for the year of this type of applicant exceeded the 681 newly registered handicapped persons by 46.5%.

Summary of Services Relating to Handicapped Persons, by Local Office, 1950

TABLE XX

Local Office	SERVICES RELATING TO HANDICAPPED PERSONS			
	New Applications for Work	Nonagricultural Referrals	Nonagricultural Placements	Initial Counseling Interviews
TOTAL.....	681	1,683	998	494
Augusta.....	28	108	67	36
Bangor.....	16	180	144	24
Bath.....	26	78	45	20
Biddeford.....	20	15	13	9
Calais.....	8	39	31	1
Caribou.....	6	33	24	15
Ellsworth.....	18	46	31	18
Houlton.....	4	1	1	4
Lewiston.....	186	335	203	87
Machias.....	6	6	5	6
Portland.....	253	601	283	205
Rockland.....	32	84	69	15
Rumford.....	27	12	7	10
Sanford.....	4	66	39	13
Skowhegan.....	29	48	9	19
Waterville.....	18	31	27	12

Industrial Services

Aptitude tests which are devices for measuring the potentiality of applicants for acquiring vocational proficiency were given to 570 persons during the year. Of that number, 324 received the General Aptitude Test Battery, which is a combination of fifteen aptitude tests measuring ten different aptitudes used by counselors to determine the applicant's potentiality for acquiring the skills involved in many broad occupational groups.

Job analysis, a considered employer service, was carried on to a very limited degree because of a limitation in staff time to develop the activity. This type of service is the process of determining by observation, interview and study pertinent information relating to a specific job including factors such as duties, responsibilities, purpose, qualifications for employment, relation to other jobs, equipment and material used, and required training and physical demands data, all of which objectively leads to efficient screening and selection as a part of the placement process.

Summary of Basic Local Office Work Load Activities, by Office, 1950

TABLE XXI

Local Office	Visits to Local Office	New Applications for Work	Subsequent Application Interviews	Selection Interviews	Local Referrals		Local Placements		Inter-Office Clearance Referrals		Inter-Office Clearance Placem'ts		Counseling Interviews	Employer Visits	Nonagricultural Job Openings Received
					Nonagricultural	Agricultural	Nonagricultural	Agricultural	Nonagricultural	Agricultural	Nonagricultural	Agricultural			
TOTAL	1,089,876	29,173	65,973	103,894	53,722	121,547	34,676	117,609	1,970	1,015	199	1,737	5,596	20,366	58,815
Augusta	41,448	1,776	3,677	4,763	1,863	5,045	1,107	4,994	33	24	6	1	281	571	1,788
Bangor	102,448	3,882	6,343	11,906	5,697	29,089	4,162	27,045	263	100	22	736	685	1,795	5,820
Bath	38,958	1,026	1,723	5,178	2,054	1,601	1,373	1,578	103	46	7	6	106	1,071	1,802
Biddeford	60,016	1,456	4,802	2,111	1,428	1,232	945	1,250	160	139	23	0	53	582	1,067
Calais	34,899	674	3,625	3,270	2,981	3,726	2,108	3,725	74	66	17	800	32	1,455	2,607
Caribou	48,387	800	2,103	7,860	1,398	6,866	667	6,710	30	0	8	187	60	1,082	2,931
Ellsworth	19,193	541	751	452	1,516	943	1,073	932	55	403	68	0	71	435	1,284
Houlton	25,898	362	310	4,559	1,760	5,109	1,487	4,753	0	0	0	0	12	1,444	1,891
Lewiston	219,391	5,059	9,508	17,170	6,545	5,830	4,098	5,694	113	30	0	0	1,343	2,102	5,687
Machias	30,337	671	873	2,041	2,685	3,139	2,543	3,109	2	50	2	7	34	1,039	3,215
Portland	269,517	6,830	16,054	29,852	15,432	8,182	7,559	7,967	1,035	55	8	0	2,497	4,706	8,620
Rockland	60,012	1,069	2,430	4,805	3,257	17,267	2,739	17,160	9	39	1	0	79	615	2,915
Rumford	20,467	1,078	1,236	1,845	1,944	18,183	1,316	17,749	6	15	14	0	27	1,341	3,509
Sanford	27,531	882	5,240	3,590	1,560	396	948	293	29	2	2	0	63	491	1,420
Skowhegan	35,160	1,745	2,518	2,628	2,095	11,383	1,395	11,335	34	31	19	0	96	687	12,656
Waterville	56,214	1,322	4,780	1,864	1,507	3,556	1,156	3,315	24	15	2	0	157	950	1,603