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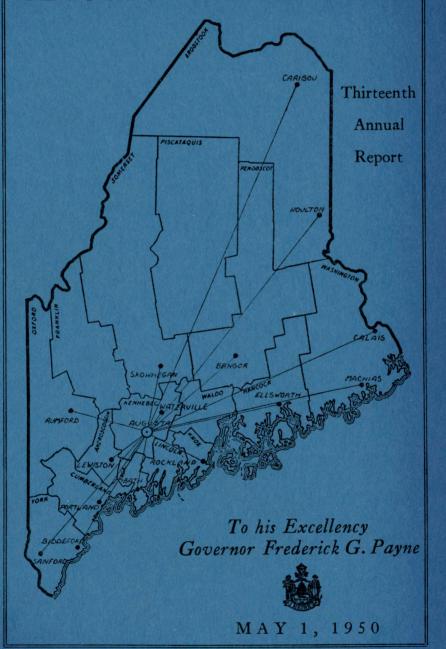
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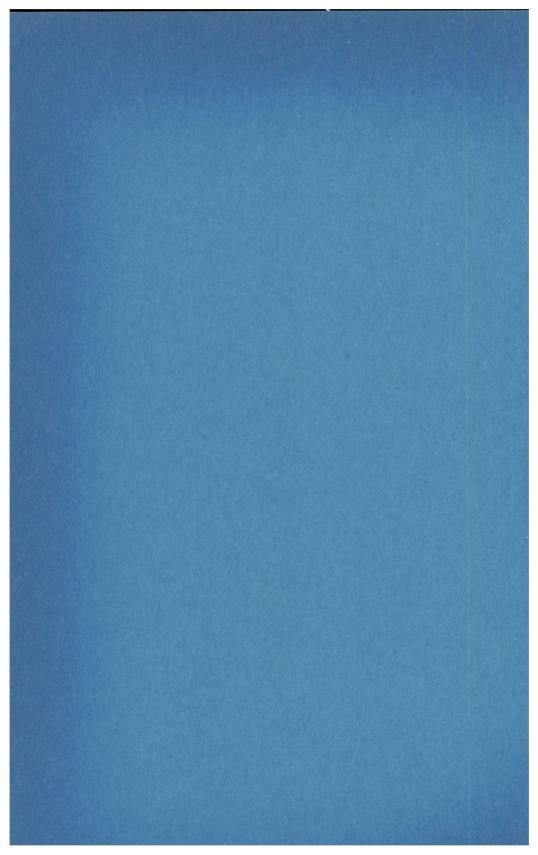
# MAINE PUBLIC DOCUMENTS 1948-50

(In three volumes)

VOLUME I

# MAINE EMPLOYMENT SECURITY COMMISSION





### THIRTEENTH ANNUAL REPORT

of the

# Maine Employment Security Commission

to

His Excellency

Governor Frederick G. Payne







# Employment Security Commission 331 Water Street Augusta, Maine

May 1, 1950

Honorable Frederick G. Payne Governor of Maine State House Augusta, Maine

Dear Governor Payne:

In accordance with the provisions of the Maine Employment Security Law there is respectfully submitted herewith a report covering the administration and operation of this Law during the preceding calendar year, together with a statement showing the financial status of the Maine Unemployment Trust Fund at the close of 1949.

Respectfully submitted,



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#### INTRODUCTION

Effective August 6, 1949, the name of the Commission was changed to the Maine Employment Security Commission. There were several other amendments to the Employment Security Law enacted by the 94th Legislature in 1949. The benefit schedule was revised effective September 1, 1949, changing the minimum weekly benefit amount from \$6.75 to \$6.00 and the maximum weekly benefit amount from \$22.50 to \$25.00, which made it necessary for a redetermination to be made for every claimant who had filed for benefits since April 1, 1949, and continued to file subsequent to September 1, 1949. During the year 27,709 redeterminations were issued.

An amendment was enacted whereby an individual in order to be eligible for benefits must make reasonable efforts on his own behalf to seek work. An individual who is entitled to receive pay during a recognized vacation period shall be ineligible for that period. An amendment was enacted whereby all Deputies' Decisions issued on the basis of wilful misrepresentation made by a claimant are referred to the Appeal Tribunal for hearing and if it is found that the claimant knowingly accepted benefits to which he was not entitled the claimant shall be ineligible to receive any further benefits for a period not to exceed one year.

The experience rating section of the Law was amended whereby when an employer ceases to be subject to the Law by termination of coverage granted by the Commission his "experience rating record" is terminated also. Therefore should be subsequently become liable he would not be entitled to the experience gained when previously subject to the Law. Further, when an employing unit acquired the assets of an employer in toto in order for the successor to be eligible to acquire the experience rating record the predecessor must have been subject to the Law at the time of acquisition.

An employer's experience rating record will not be charged with benefits paid to an individual whose work record with such employer totalled less than five consecutive work weeks.

The Commission shall compute rates if on February 1st of any year the net balance available equals \$20,000,000 rather than \$12,000,000 as previously. The contribution rates to be effective July 1, 1950, and thereafter will be computed under a revised table based on the amount in the fund on December 31, 1949, and December 31 thereafter.

By an Act of Congress the Bureau of Employment Security was transferred from the Federal Security Agency to the U. S. Department of Labor on August 20, 1949. Accordingly, federal grants for the administration of the Employment Security Commission are allocated by the U. S. Department of Labor and this department also determines the federal standards setting forth minimum requirements for this Commission.

Our Informational unit added two new Job-Reporter radio programs making a total of seven weekly programs.

The Standards, Methods, and Planning unit continued to revise operating procedures and plan for more efficient operations of the various units. Training was carried on throughout the year and 5530 hours were reported as spent on training programs.

It has always been the policy of the Commission to refer all domestic qualified woodsmen to job openings in the different areas. During the year this policy was reaffirmed whereby all operators in the State are well aware of the requirements of the Immigration Law with respect to replacing foreign labor with qualified domestic workers.

A concerted effort was placed on recruiting American labor for the potato harvest in Aroostook County. As a result it became necessary to utilize only 1,344 Canadian workers for a period of approximately three weeks as compared to 5,750 Canadians imported during the 1948 season for a longer duration.

After public hearing the Commission amended its Regulation with reference to payment of benefits to seasonal employees to facilitate more equitable payment of benefits for those individuals who had employment during their base period in both seasonal and non-seasonal work.

The Commission continued its contract with the Bureau of Labor Statistics whereby employment statistics are developed monthly.

During the past year there was only one major change in the reporting program. That change involved participation of the Commission in an area classification plan which is designed to identify labor market areas where Federal assistance projects might aid in alleviating serious unemployment problems. Developments in all so-called "labor market areas" in Maine have been watched carefully, and, when conditions in such areas have met with federally established classification criteria, labor market analyses supporting recommended classifications have been furnished to the Bureau of Employment Security. In 1949, four areas in Maine were classified under the plan.

Unemployment increased in 1949 as indicated by the total claims filed numbering 995,206. Eighty-five thousand six hundred and ninety new initial claims were filed during the year and 737,026 benefit checks were issued amounting to \$11,450,020.00, which is the largest amount of benefits paid since the inception of the program.

During 1949, the Investigation Unit checked all local office areas to further the detection of fraud. Special emphasis was placed on the prevention of illegal claims. Over 2800 claimants were checked revealing 328 cases of fraudulent filing. In each instance necessary steps were taken to prosecute. We believe the activities of this unit are showing definite results in the prevention of fraud, but intend to put on an even more intensive drive during 1950.

Labor supply surveys were made during the year by the Commission for a number of employers seeking suitable locations for new establishments. These surveys have dealt with the amount of labor available in selected communities, the skill grades of the workers who might be utilized in new enterprises, existing patterns of wage scales and hours of work, labor turnover trends, and worker commuting practices. Analyses of this type, undertaken in cooperation with the Maine Development Commission and also in response to direct requests from prospective employers, are intended to reflect accurate and unbiased appraisals which might ultimately prove of mutual benefit to the employers and to the economic stability of the selected localities.

#### ADMINISTRATIVE COSTS

The following statements reflect in summary form the activities within the Administrative Fund accounts for 1949.

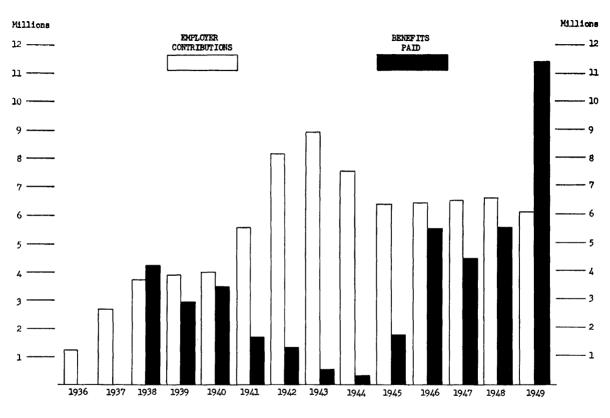
Operating costs for 1949 were \$1,094,373.78 as compared to \$961,540.10 for 1948, an increase of \$132,833.68. This increase is directly attributable to the increased number of unemployment compensation claims paid.

#### ADMINISTRATIVE FUND

#### Cash Receipts and Disbursements Calendar Year 1949

Cash Balance—January Federal Grants Federal Security Adm				. \$170,247.80
of Labor	istration Statistics .		. \$836,063.3 . 180,623.5 . 3,313.0	8 0 1,019,999.93
Total Cash Receipts Cash Disbursements Calendar Year 1947 E Calendar Year 1948 E Calendar Year 1949 E				.\$1,190,247.73
Total Cash Disbursemer	nts			.\$1,085,755.56
Cash Balance—December	er 31, 1949.			. \$104,492.17
	Operatin	g Statement		
Administration 12	Federal Security Adminis.	U. S. Veterans Adminis.	Bureau of Labor Statistics	Total
Administrative Funds Approved	927,247.75	\$178,928.00	\$3,093.00	\$1,109,268.75
Ence	ımbrances—	-Calendar Yea	ir 1949	
Personal Services Consumable Supplies Communications Travel Printing and Binding Light, Heat and Water Rent of Premises Rent of Equipment Repairs and Alterations Other Expense Equipment Purchases	39,411.76 14,343.77 32,065.98 3,114.12 4,610.10 37,441.00 7,435.35 9,658.11 49,314.00 65,863.75	160,103.30 10,236.14 112.81 4,983.83 221.90 2,839.83 	3,093.00 \$3,093.00	812,718.33 49,647.90 14,456.58 37,049.81 3,114.12 4,610.10 37,444.00 7,657.25 9,658.11 *52,153.83 65,863.75 \$1,094.373.78
Unencumbered Balance Dec. 31, 1949	<b>\$</b> 14,464.78	\$430.19		\$14,894.97
*Includes \$49,274.44 this Agency's portion of	Contributio	ns and Expen	etirement Sy se for calenc	stem to cover lar year.
		ice Sheet		
		oer 31, 1949 Assets		
Cash on Hand				\$104,492.17
Unliquidated Encumbra	ices (1949).	bilities  eserves	. \$13,175.70	)
Unencumbered Funds: Calendar Year 1947 Calendar Year 1949 Calendar Year 1950		9.50 14,894.97 76,412.00		
Total Reserves			\$91,316.47	<del>,</del>
Liabilities and Reserves.				<u>\$104,492.17</u>





Note - - The Contributions for 1949 shown above include Contributions Received as of February 28, 1950 applicable to 1949.

#### Statement of Net Tax Received from Employers and Benefits Payments to Unemployed Claimants for the Years 1936 through 1949 as of December 31, 1949

Employer Contributions—1936
Total Employer Contributions       \$75,702,152.87         Interest on Trust Fund       5,255,603.71         Interest and Penalty on Employer Accounts       80,171.93         Benefit Fines Received       260.00         \$81,038,491.51
Net Benefits Paid—1938       \$1,196,189.10         Net Benefits Paid—1939       2,872,556.89         Net Benefits Paid—1940       3,470,158.72         Net Benefits Paid—1941       1,543,387.24         Net Benefits Paid—1942       1,182,661.40         Net Benefits Paid—1943       427,997.72         Net Benefits Paid—1944       320,601.05         Net Benefits Paid—1945       1,750,348.94         Net Benefits Paid—1946       5,479,662.84         Net Benefits Paid—1947       4,467,312.45         Net Benefits Paid—1948       5,482,189.64         Net Benefits Paid—1949       11,392,398.71
Net Benefits Paid.       \$42,585,468.00         Administrative Expense.       2,373.60        \$12,587,841,60
Cash Balance—December 31, 1949
Special Administrative Expense Account         \$ 3,404.10           Clearing Account         9,168.97           Trust Fund         38,241,738.37           Benefit Account         \$197,286.27           Legs: Title XIII Advance for Sectors
S197,286.27   Less: Title XIII Advance for Seamen's Benefits
Cash Balance—December 31, 1949

#### UNEMPLOYMENT COMPENSATION ACTIVITIES

During the year 1949 the field examiners made 9,862 calls on employers and employing units for the purpose of making audits, determining liability, collecting delinquent contributions and reports, and advising them relative to the provisions of the Maine Employment Security Law.

Audits revealed that 144 employers had failed to report taxable earnings on which additional contributions were due in the amount of \$6,236.02, and 122 employers had overpaid contributions in the amount of \$3,375.11.

Contributions, interest, and penalties amounting to \$135,051.49 were collected by the field examiners during the year 1949. Delinquent quarterly contribution reports were obtained from 157 employers.

During the year the field examiners spent considerable time taking claims at itinerant points and taking orders from farmers for the potato harvest.

#### **Employer Accounts**

Active accounts as of 1-1-49		4671
New accounts:		
Previously subject employers	62	
Voluntary electors	37	
Successors to subject employers	154	
Liable under other provisions of the Law	351	604
		5275
Less accounts closed:		
Granted termination of coverage	125	
Business sold, or dissolved, or operations ceased	424	549
Active accounts as of 12-31-49		4726

The net receipts for contributions, interest on overdue employer accounts, late payroll penalties, benefit court fines, and interest on the Trust Fund during the calendar year 1949 amounted to \$7,109,940.68. This amount was applied to the following accounts:

4000 C + 11 + 1	o 04 00
1937 Contributions	\$ 81.00
1938 Contributions	81.00
1939 Contributions	121.65
1940 Contributions	85.87
1941 Contributions	81.00
1942 Contributions	85.73
1943 Contributions	86.75
1944 Contributions	605.44
1945 Contributions	528.08
1946 Contributions	2,776.27
1947 Contributions	15,533.86
1948 Contributions	1,463,003.17
1949 Contributions	4,727,035.64
Interest on Employer Accounts	4,268.97
Payroll Penalties	639.04
Interest on Trust Fund	894,812.21
Benefit Court Fines	115.00

During the year 300 refunds were issued to employers amounting to \$9,802.04.

# Monthly Employment in Establishments Covered under Unemployment Compensation Law, 1948

TABLE I

INDUSTRY	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
TOTAL	175,905	173,282	170,985	164,914	169,627	179,269	184,558	188,332	186,325	177,388	173,430	173,021
Agriculture, Forestry and Fishing	655	570	593	745	847	1,004	879	875	892	720	665	687
Mining and Quarrying	414	401	417	283	394	539	594	583	597	594	603	535
Construction	7,531	6,625	6,555	7,536	8,496	9,943	10,731	10,429	10,272	9,502	8,851	7,485
Manufacturing:	112,557	111,058	108,232	100,968	103,432	109,081	112,475	116,750	115,990	109,439	106,873	106,209
Food and Kindred Products	6,251	6,251	7,809	6,317	7,546	11,303	13,515	16,132	14,915	11,436	9,104	7,323
Textile-mill Products		30,370	29,841	27,966	27,981	28,330	28,278	28,982	28,980	27,152	27,759	28,345
Apparel and Other Products		1,614	1,720	1,648	1,643	1,587	1,584	1,663	1,692	1,717	1,673	1,582
Lumber and Wood Products Furniture and Fixtures	19,968 898	19,086 895	16,482 875	14,777 635	15,803	$17,349 \\ 642$	18,033 668	18,216 655	17,656 667	17,250 675	17,611	$17,514 \\ 635$
Paper and Allied Products		18.533	17,922	17,654	18,413	18,258	18,416	18,636	19,179	18,379	18.091	18,158
Printing and Publishing	1.663	1.698	1,708	1,704	1.707	1.717	1.727	1.742	1,723	1.753	1.747	1.761
Chemicals and Allied Products	764	708	747	886	876	724	716	678	654	654	761	719
Rubber Products	112	103	96	87	81	81	76	75	73	71	70	1 70
Leather and Leather Products	$17.89\overline{2}$	17,647	17,195	15,425	14,767	15,171	15,401	15,975	16,308	16,396	15.675	16,434
Stone, Clay and Glass Products	795	780	803	817	828	853	893	909	891	832	793	773
Primary Metal Products	346	341	342	322	314	310	338	340	337	316	318	287
Fabricated Metal Products	2,650	2,349	2,228	2,320	2,380	2,262	2,472	2,483	2,413	2,280	2,227	2,199
Machinery (except electrical)	6,821	6,763	6,740	6,697	6,729	6,765	6,698	6,711	6,899	6,953	6,885	6,864
Scientific Instruments	79	76	76	76	77	77	77	75	78	65	63	66
Other Manufacturing	4,149	3,844	3,648	3,637	3,650	3,652	3,583	3,478	3,525	3,510	3,428	3,479
Transportation, Communication and												
Other Public Utilities	10,291	10,426	10,618	10,118	10,177	10,421	10,709	10,469	10,322	9,916	9,877	9,935
Wholesale and Retail Trade	32,162	31,933	32,367	32,725	33,145	34,061	34,393	34,436	34,369	34,068	34,031	35,870
Finance, Insurance and Real Estate.	4,104	4,125	4,106	4,193	4,185	4,285	4,306	4,274	4,245	4,192	4,222	4,239
Service Industries	8,113	8,053	7,973	8,227	8,827	9,800	10,356	10,397	9,512	8,766	8,126	7,862
Establishments n.e.c	78	91	124	119	124	135	115	119	126	161	182	199

# Total Wages Paid in Covered Employment in 1948 by Industry

TABLE II

INDUSTRY	Total for		QUARTER					
INDUSTRY	Year	First Quarter	Second Quarter	Third Quarter	Fourth Quarte			
OTAL	\$448,336,583	\$107,043,590	\$105,747,295	\$117,094,236	\$118,451,462			
Agriculture, Forestry and Fishing	1,740,069	339,465	441,070	529,562	429,972			
visining and Quarrying	1,354,362	266,694	270,900	385,500	431,268			
Construction	25,665,873	4,871,198	5,979,955	8,029,721	6,784,999			
lanufacturing:	286,062,196	70,388,239	67,454,955	74,209,158	74,009,844			
Food and Kindred Products	21,413,194	3,990,938	4,552,802	7,552,106	5,317,348			
Textile-mill Products	77,490,138	19,834,485	19,088,339	18,930,832	19,636,482			
Apparel and Other Products	2,893,042	709,065	751,620	733,157	699,200			
Lumber and Wood Products	39,540,264	10,229,346	8,712,890	10,253,159	10,344,869			
Furniture and Fixtures	1,654,408	454,122	372,528	398,421	429,337			
Paper and Allied Products		14,219,908	14,426,754	15,630,770	15,235,183			
Printing and Publishing	4,816,511	1,100,538	1,178,680	1,203,149	1,334,144			
Chemicals and Allied Products		464,402	537,902	462,785	478,753			
Rubber Products	215,722	74,623	38,299	51,341	51,459			
Leather and Leather Products	34,463,832	9,137,618	7,544,115	8,476,265	9,305,834			
Stone, Clay and Glass Products Primary Metal Products	2,184,948	462,615	536,184	607,957	578,192			
Primary Metal Products	1,089,059	256,013	321,082	251,283	260,681			
Fabricated Metal Products	6,870,890	1,716,466	1,584,452	1,757,519	1,812,453			
Machinery (except electrical)		5,285,900	5,488,694	5,656,160	6,141,075			
Scientific Instruments	182,124	49,818	44,518	48,994	38,794			
Other Manufacturing	9,219,778	2,402,382	2,276,096	2,195,260	2,346,040			
ransportation, Communication, and Other Public Utilities	26,740,713	6,498,132	6,493,471	6,902,984	6,846,126			
Vholesale and Retail Trade	79,972,580	18,603,828	18,607,178	19,958,074	22,803,500			
inance, Insurance and Real Estate	11,431,632	2,694,012	2,753,757	2,756,395	3,227,468			
ervice Industries	15,199,584	3,350,433	3,711,521	4,285,306	3,852,324			
Establishments n.e.c.	169,574	31,589	34,488	37,536	65,961			

There were 3,127 employer accounts eligible to be computed for a "Contribution Rate" as of July 1, 1949. The number of employer accounts that did not have sufficient experience to be computed was 1,467.

Of the 3,127 employer accounts computed 2,778 or 88.5% were eligible to make contributions at a rate lower than the maximum of 2.7%.

The Commission recommends continuance of the experience rating provisions of the Law.

The following table shows the 3,127 rated accounts by size of annual payroll:

### Analysis of Rated Employer Accounts by Size of Taxable Payroll and by Rate Class, for July 1, 1949-June 30, 1950 Rate Period

TABLE III

Pavroll Category	Rated Employers	Rate of Contributions									
	rimpioyers	0.9%	1.2%	1.5%	1.8%	2.1%	2.4%	2.7%			
Less than \$5,000	521	263	49	39	24	28	1	117			
\$5,000 to \$9,999	282	118	35	38	32	20	13	26			
\$10,000 to \$19,999	498	157	90	85	74	32	12	48			
\$20,000 to \$49,999	957	231	197	223	129	89	26	62			
\$50,000 to \$99,999	419	78	82	100	68	47	10	34			
\$100,000 to \$999,999	395	59	58	83	70	44	21	60			
\$1,000,000 and over	55	2	12	18	9	8	4	2			
	3,127	908	523	586	406	268	87	349			

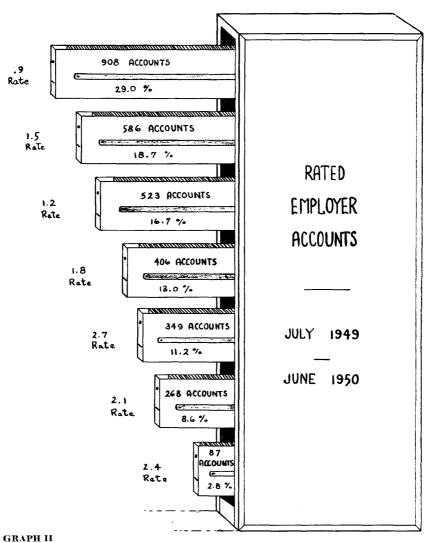
The following table shows the number of accounts by rate in each industry:

# Analysis by Industry and by Rate Class of Employer Accounts Rated at the Start of the Experience Rating Period, July 1, 1949 -- June 30, 1950

TABLE IV

INDLE IV								
INDUSTRY	Total	0.9%	1.2%	1.5%	1.8%	2.1%	2.4%	2.7%
TOTAL ALL INDUSTRIES	3,127	908	523	586	406	268	87	349
Agriculture Forestry Fishing Bituminous and other soft-coal mining Nonmetallic mining and quarrying Building construction—general contractors General contractors, other than building Construction—special-trade contractors Food and kindred products Tobacco manufactures Textile-mill products Apparel and other finished products Lumber and wood products Furniture and fixtures Paper and allied products Printing, publishing, and allied industries Chemicals and allied products Leather and leather products Leather and leather products Fabricated metal products Fabricated metal products Machinery (except electrical) Transportation equipment Professional and scientific instruments Miscellaneous manufacturing industries Local railways and bus lines Trucking and warehousing for hire	6 2 3 3 2 15 31 96 143 143 160 23 332 11 30 26 13 77 27 27 27 27 27	$\begin{array}{c} \frac{1}{1} \\ \frac{1}{2} \\ \frac{3}{3} \\ \frac{4}{4} \\ \frac{11}{18} \\ \frac{-1}{5} \\ \frac{64}{4} \\ \frac{1}{18} \\ \frac{6}{6} \\ \frac{-2}{7} \\ \frac{7}{7} \\ \frac{11}{13} \\ \frac{2}{13} \\ \end{array}$	1 1 3 6 25 1 1 44 2 11 8 4 4 2 4 10 2 15	3 	1 1 1 9 3 12 16	200 	77 5 7 7 6 1 4 2 6 6 — — — — — — — — — — — — — — — — —	2 1 1 2 6 20 10 37 52 19 3 3 3 2 1 2 1 4 4 19 3 4 10 10 10 10 10 10 10 10 10 10 10 10 10
Other transportation, except water transportation Water transportation Services allied to transportation, n.e.c. Communication Utilities	14 5 10 18 24	$\begin{bmatrix} & 13 \\ & 3 \\ & 1 \\ & -2 \\ & 9 \end{bmatrix}$	13 2 — 6 4	5 - - 8 3	1 3 2 2	1		$\frac{\frac{1}{2}}{\frac{8}{2}}$

INDUSTRY	Total	0.9%	1.2%	1.5%	1.8%	2.1%	2.4%	2.7%
Local utilities and public services, n.e.c. Full-service and limited-function wholesalers Other wholesale distributors Wholesale and retail trade combined, n.e.c. Retail general merchandise Retail food and liquor stores Retail automotive Retail apparel and accessories Retail paparel and accessories Retail prade, n.e.c. Eating and drinking places Retail filling stations Banks and trust companies Security dealers and investment banking Finance agencies, n.e.c. Insurance agencies, brokers, and services	33 214 351 62 55 71 111 90 222 113 5 69 22 16 76	27 70 186 16 11 22 17 24 74 29 ———————————————————————————————————	38 47 16 18 19 29 21 52 12 	3 45 55 15 15 19 30 20 50 29 3 8 1 1	2 30 24 6 6 6 6 23 12 28 18 	1 15 15 6 2 4 7 5 10 11 2 - 1	5 4 1 1 2 1 5	111 20 2 3 1 4 6 7 9
Real estate. Real estate, insurance, loans, law offices Real estate, insurance, loans, law offices Real estate, insurance, loans, law offices Ilotelia, companies (except real estate) Ilotels, rooming houses, camps, etc. Personal services. Business services, n.e.c. Employment agencies and commercial and trade schools Automobile repair services and garages Miscellaneous repair services and hand trades Motion pictures Amusement and recreation and related services, n.e.c. Medical and other health services Law offices and related services Educational institutions and agencies Other professional and social service agencies	40 1 3 81 82 35 6 21 11 43 33 12 1 1 3 21	9 1 3 7 20 13 3 4 4 3 26 6 4 1 1	8 20 4 2 4 1 1 1 4 5 5 2	8 — 20 18 10 1 5 1 1 2 6 — — —	8 — 13 11 4 — 3 3 2 4 4 — — — — — —	1	3 -4 3 	7 17 6 1 - 1 11 - -





Claims Section--Portland Office

The aggregate local office U.C. claims load for 1949, with a total of 995,206 claims filed, graphically illustrates the gravity of the unemployment situation for that year, in that it reflects an 84.35% increase over the corresponding figure of 539,841 claims filed in the previous year.

#### **Initial Claims**

A total of 85,690 new initial claims were filed in the local offices during 1949, an increase of 67.1% over the previous year. This figure does not include additional initial claims, which are reflected in accompanying tables. Of these, 4,880 were Interstate claims taken by the Maine Agency as Agent State, requiring no monetary determinations. The total number of new initial claims during the year requiring monetary determinations totalled 84,426, including 1,245 claims pending as of January 1, 1949, 2,358 initial Interstate claims received from other states under the regular Interstate Agreement, and 113 initial Interstate claims under the temporary Interstate Arrangement Plan.

A total of 80,611 monetary determinations were made during the year and 2,516 were disposed of without determination, leaving 1,299 claims pending determination at the close of the year. The number of determinations made during 1949 exceeded those for the previous year by 68.1%. Of these 80,611 monetary determinations which were made, 75,940, or 94.2%, resulted in a finding of eligibility for benefits, and 4,671, or 5.8%, resulted in a finding of non-eligibility due to insufficient wage credits. These percentages show no appreciable variation from those of previous years.

## Initial UC Claims Taken at Local Office Level, by Year, 1938 through 1949

TABLE V

Local Office					INITIA	L CLAIMS	S TAKEN	*				
Eocal Office	1949	1948	1947	1946	1945	1944	1943	1942	1941	1940	1939	1938
TOTAL	142,982	93,155	64,214	49,590	30,895	14,304	14,627	33,816	56,457	104,726	104,037	120,708
Augusta Bangor Bath Biddeford Calais Caribou Ellsworth** Houlton† Lewiston Machias†† Portland Rockland Rumford Sanford Sanford Skowhegan Waterville Norway‡ Farmington‡	4,899 20,839 6,509 3,245 11,439 6,632 6,886	7,193 6,608 4,453 3,289 3,895 1,659 1,377 425 25,128 4,209 11,259 4,392 2,114 9,492 4,499 3,163	4,497 5,567 2,709 5,062 1,799 5,062 1,212 1,471 14,669 9,216 4,298 1,279 4,919 4,919 4,919 4,919 4,919 4,919 4,919 4,919 4,919	3,953 2,448 5,520 2,632 4,494 1,270 836 1,46 8,827 11,354 2,696 2,696 1,490 1,560 1,490	1,646 1,488 1,219 1,205 3,345 467 55 7,323 9,329 1,520 9,329 1,520 960 835	1,040 960 94 892 2,970 227  33 2,652  2,012 645 285 899 766 829 	1,687 1,454 116 791 2,969 377 -47 1,723 1,576 607 469 1,694 482 635	2,221 4,319 399 1,761 3,791 2,630 671 5,127 4,041 1,496 1,246 3,141 1,118 1,118	3,659 7,133 1,033 1,033 3,847 3,621 5,358 10,835 7,795 2,263 1,904 4,593 2,348 2,068	7,363 13,953 2,066 9,847 6,768 6,821 21,562 11,924 5,280 2,945 7,710 4,065 4,422	6,882 13,738 1,819 9,861 5,131 6,903 ————————————————————————————————————	5,421 13,724 3,433 10,730 5,945 7,683 2,688 1,050 20,304 13,498 6,342 3,671 6,100 4,792 2,704 1,610
Millinocket‡ Dover-Foxcroft‡		_	=			_	_	_	_		_	597 2,140
Fort Kent‡			-	_		_		-	-		_	1,397

<sup>\*</sup>Includes "new" and "additional" initial claims.

\*\*Ellsworth Office closed at end of 1938. Office reopened in September, 1945.
†Houlton Office reopened for claims-taking in 1942.
†Machias Office opened for claims-taking October, 1947.

\$\text{These Offices closed December, 1938.}

### Continued UC Claims Taken at Local Office Level, by Year, 1938 through 1949

TABLE VI

L = = 1 ()@ = =					CONTINU	ED CLAII	MS TAKE	.N*				
Local Office	1949	1948	1947	1946	1945	1944	1943	1942	1941	1940	1939	1938
TOTAL	851,74Í	443,600	393,287	401,934	147,856	41,759	59,034	162,582	256,269	679,532	656,699	778,398
Augusta	$\frac{41,506}{79,426}$	$25,020 \\ 38,735$	$\frac{22,910}{42,392}$	$\frac{22,144}{18,844}$	3,823 8,985	1,824 3,980	3,558 8,907	$\frac{11,356}{23,428}$	16,907 33,989	47,296 76,859	43,306 89,178	38,860 88,39
Bangor Bath Biddeford	37,865	28,318	20,429	57,825	3,938	331	598	2,650	5,472	12,794	10,819	17,797
Biddeford	89,284	15,148	9,629	11,634	3,633	1,664	1,369	4.853	12,533	52,394	48,380	78.68
Calais	44,804	22,977	50,539	40,427	23,102	11.542	19,909	19,352	16,254	41,578	32,399	38,27
Caribou	$\frac{29,999}{18,858}$	$6,230 \\ 10.045$	$8,167 \\ 12,370$	$\frac{10,012}{7,349}$	2,973 1,614	1,058	1,813	9,759	21,586	36,256	47,870	46.859
Ellsworth**	7,251	1.817	1,116	1,507	$\begin{bmatrix} 1,014 \\ 512 \end{bmatrix}$	154	293	2.462				14,208 $4,336$
Houlton†	131.210	89,016	59,418	44,214	20,815	5,466	4,355	23,458	49,581	159,086	137,386	118,17
Machias††	39,010	21.684	1.762				-,,,,,,			100,000	107,000	110,11
Portland	134,398	78,046	70,504	138,717	59,158	4,299	4,378	22,677	41,714	82.622	80,482	80,229
Rockland	48,463	25,886	25,283	19.363	6.090	2,531	3,431	8,283	10,038	33,485	27,845	36,20
Rumford	21.240	12,675	6,597	6,551	2,129	1,166	2,278	7.542	8,107	16.102	19,487	25,906
Sanford	54,492	27,508	21,637	4,619	$\frac{1,744}{5,162}$	$\frac{1.566}{3.096}$	2,974	11,692	20,319	52.805	55.577	67,480
Skowhegan	34,701 39,234	$\frac{22,981}{17,514}$	$\frac{28,282}{12,252}$	$\frac{9,001}{9,727}$	$\frac{5.162}{4.178}$	3.082	$\frac{2,036}{3,135}$	$\frac{6.573}{8.497}$	8,833 10,936	$33,059 \\ 32,196$	$\frac{35,110}{28,860}$	30,648 $47,563$
Norway‡	39,234	17,314	12,2.02	9,727	4,176	0,002	.5, 1.5.5	0.497	10,356	02,190	20,000	15,462
Farmington ‡	_	!				_						6,820
Millinocket t						]						2,689
Dover-Foxcroft ‡				_					_			14,723
Fort Kent‡	_			_		_						5,08:

<sup>\*</sup>Includes "waiting period" and "compensable" claims.

\*\*Ellsworth Office closed at end of 1938. Office reopened in September, 1945.
†Houlton Office reopened for claims-taking in 1942.
†Machias Office opened for claims-taking October, 1947.

‡These Offices closed December, 1938.

#### Local Office UC Claims Load, 1938-1949

TABLE VII

Year	All UC Claims	UC Initial Claims	UC Continued Claims
1938	899,106	120,708	778.398
1939	.   760,736	104,037	656,699
1940	. 784,258	104,726	679,532
1941		56,457	256,269
1942	. 196,398	33,816	162,582
1943	73,661	14,627	59.034
1944	56,063	14.304	41.759
1945	. 178,751	30,895	147.856
1946	. 451,524	49,590	401.934
1947	. 459,030	64,546	394,484
1948	539,841	93,713	446.128
1949	995,206	143,045	852,161

Data include "UC" and "WSA" claims.

#### **Benefit Payments**

The aggregate number of benefit checks issued during 1949, including supplemental and reissued checks, was 737,026, an increase of 92.8% over the previous year. The total amount paid out in benefits during 1949 was \$11,450,020.00, which reflects an increase of 108.6% over 1948, and an all-time high. The average weekly payment was \$15.53, as against \$14.36 for the calendar year 1948. Of the amount paid, 485 checks totalling \$6,319.00 were chargeable to Federal funds under the WSA Program.

A total of 66,888 claimants continued to file for their waiting period and one or more compensable claims. This number is equivalent to 88.1% of the number of claimants determined eligible by monetary determination during the year. This percentage compares closely with the corresponding percentage of 86.6% for the calendar year 1948. A total of 14,185 claimants exhausted their benefit rights during 1949, which number is equivalent to 18.7% of all claimants determined eligible during the year, and 21.2% of the number of claimants who received one or more payments. These exhaustion ratios are somewhat higher than those of the previous year, which were 16.3% and 19.3%, respectively.

# Benefit Payments Issued under UC Program, by Month, by Type of Unemployment, 1949\*

TABLE VIII

MONTH	AR De		Type of Unemployment					
	All Fa	ayments	T	otal	Partial†			
	No. of Payments	Amount	No. of Payments	Amount	No. of Payments	Amount		
TOTAL	737,026	\$11,450,020	655,309	\$10,479,180	81,717	\$970,840		
January February March April May June July August September October November	52,202 64,578	722,115 801,979 1,026,129 732,366 1,286,807 1,256,973 893,347 1,228,740 806,122 629,699 781,108	42,656 47,750 59,204 42,861 77,378 69,563 50,510 68,052 44,801 34,299 42,581	651,621 748.444 962,189 691,006 1,204,166 1,114,378 820,820 1,145,161 741,070 571,900 680,089	5,711 4,452 5,374 3,347 6,848 11,390 6,146 7,214 5,672 4,800 8,825	70,49/53,536 63,946 41,366 82,64 142,596 72,525 83,579 65,056 57,799		

<sup>\*</sup>Table includes payments issued under the War Shipping Administration Program as well as State UI payments.

# Average Benefit Payment, by Year, 1938-1949

TABLE IX

Year	Number of Payments	Amount of Payments	Average Paymen
1938	583,584	\$4,196,189	\$ 7.19
1939	425,131	2,872,557	6.76
1940	537,000	3,474,035	6.47
1941	227.122	1.548.981	6.82
1942	141,884	1,189,700	8.38
1943	49,685	430.585	8.67
1944	32.125	321.659	10.01
1945	118.880	1,752,942	14.74
1946	354.702	5.487.300	15.47
1947	341.059	4,489,282	13.16
1948	384.675	5,522,668	14.36
1949	737.026	11.450.020	15.53

<sup>†</sup>Supplementary payments for all types of unemployment are included in this category.

#### Interstate

During the calendar year 1949 a total of 2,358 new initial Interstate claims were received by the Maine Agency as liable State. This reflects an increase of 98.2% over the previous year. During the same period 16,250 payments totalling \$263,685.00 were issued in payment of continued Interstate claims received by Maine as liable State. These figures reflect an increase of 140.8% and 172.5%, respectively, over the previous year.

The Interstate Arrangement Plan, which was entered into by the Commission with seventeen other state Agencies as of April 1, 1948, was discontinued during the year, and from July 1, 1949, it was in process of liquidation. Only 113 initial claims were received by Maine under this program during 1949, a decrease of 26.1% as compared with 1948.

However, the Maine Agency issued 1,574 benefit checks totalling \$32,664.00 to claimants filing continued claims in Maine under this program. This amount reflects an increase of 59.3% over the amount paid out by Maine under the Interstate Arrangement Plan during 1948.

#### War Shipping Administration

The WSA Program was greatly curtailed during the calendar year 1949, with practically no activity subsequent to June 30th of that year. Under this program only 485 benefit checks were issued during 1949, as compared with 2,357 in the previous year, reflecting a decrease of 79.4%. The total amount of WSA benefit checks issued was \$7,575.00 as compared to \$34,819.00 in 1948, a decrease of 78.2%. Of the total amount paid, \$6,319.00 was from Federal funds and \$1,256.00 from the Unemployment Trust Fund.

Initial WSA Claims Taken by I	ocal Office, 1949	
TABLE X Local Office	Initial Claims	Taken
TOTAL		
Augusta		
Bangor		
Bath		
Biddeford		
Calais		
Caribou		
Ellsworth		
Houlton		
Lewiston		
Machias		
Portland		
Rockland		
Rumford		
Sanford		
Skowhegan		•
Waterville	4	
Continued WSA Claims Taken	by Local Office, 19	949
Continued WSA Claims Taken  TABLE XI  Local Office	by Local Office, 19 Continued Claims T	
TABLE XI	Continued Claims T	
TABLE XI  Local Office  TOTAL	Continued Claims 7	
TABLE XI  Local Office  TOTAL  Augusta	Continued Claims 7 420	
TABLE XI Local Office TOTAL  Augusta Bangor	Continued Claims 1	
TABLE XI  Local Office  TOTAL  Augusta  Bangor  Bath	Continued Claims 1	
TABLE XI  Local Office  TOTAL  Augusta  Bangor  Bath  Biddeford	Continued Claims 1	
TABLE XI  Local Office  TOTAL  Augusta  Bangor  Bath  Biddeford  Calais	Continued Claims 1	
TABLE XI  Local Office  TOTAL  Augusta Bangor Bath Biddeford Calais Caribou	Continued Claims 1	
TABLE XI  Local Office  TOTAL  Augusta  Bangor  Bath  Calais  Caribou  Ellsworth	Continued Claims 1	
TABLE XI  Local Office  TOTAL.  Augusta  Bangor  Bath  Calais  Caribou  Ellsworth  Houlton	Continued Claims 1	
TABLE XI  Local Office  TOTAL  Augusta  Bangor  Bath  Calais  Caribou  Ellsworth  Houlton  Lewiston	Continued Claims 1	
TABLE XI  Local Office  TOTAL  Augusta Bangor Bath Biddeford Calais Caribou Ellsworth Houlton Lewiston Machias	Continued Claims 1	
TABLE XI Local Office TOTAL.  Augusta Bangor Bath Biddeford Calais Caribou Ellsworth Houlton Lewiston Machias Portland	Continued Claims 1	
TABLE XI  Local Office  TOTAL  Augusta Bangor Bath Biddeford Calais Caribou Ellsworth Houlton Lewiston Machias Portland Rockland	Continued Claims 1	
TABLE XI  Local Office  TOTAL.  Augusta  Bangor  Bath  Biddeford  Calais  Caribou  Ellsworth  Houlton  Lewiston  Machias  Portland  Rockland  Rumford.	Continued Claims 1         420         1         17         9         51         -         14         9         11         4         274         9	
TABLE XI  Local Office  TOTAL.  Augusta  Bangor  Bath  Biddeford  Calais  Caribou  Ellsworth  Houlton  Lewiston  Machias  Portland  Rockland  Rumford  Sanford	Continued Claims 1	
TABLE XI  Local Office  TOTAL.  Augusta  Bangor  Bath  Biddeford  Calais  Caribou  Ellsworth  Houlton  Lewiston  Machias  Portland  Rockland  Rumford.	Continued Claims 1	

#### Deputies' Decisions

A total number of 20,441 decisions, involving issues other than labor disputes, were rendered by claims deputies during the calendar year 1949, denoting an increase of 64.1% over the 12,457 deputies' decisions rendered during 1948. The ratio of deputies' decisions to eligible claimants was 26.9%, as compared with 28.1% for 1948. The number of decisions rendered in favor of claimants was 12,876, or 62.99%, while 7,565, or 37.01%, were rendered against the claimant. These ratios are practically identical with those of 1948.

Table of Decisions by Type of Case

TABLE XII

Tune of Cone	Total	% of Total	Alle	owed	Disallowed or Disqualified		
Type of Case	Number	1 otai	Number	Per Cent	Number	Per Cent	
Voluntary Quit	8207	40.15%	6558	79.91%	1649	20.09%	
Misconduct	2142	10.48%	1266	59.10%	876	40.90%	
Refusal to Accept or Apply	1428	6.99%	844	59.10%	584	40.90%	
Able and Available	7233	25.38%	3934	54.39%	3299	45.61%	
Misstatement	131	.64%	9	6.87%	122	93.13%	
Other	1300	6.36%	265	20.38%	1035	79.62%	
All Cases	20,441	100.00%	12.876	62.99%	7565	37.01%	

The distribution of cases by type, as shown in the above table, reflects no significant departure from the pattern of previous years, with the exception of an approximate 50% reduction in the ratio of cases involving refusal to accept work, and an almost exact reversal in the percentages of allowances and disallowances for cases involving able and available.

The 3,109 deputies' decisions rendered which involved disqualification aggregated 11,780 weeks with a total reduction in available benefits in the amount of \$187,567.00. This amount exceeded by 27.9% the amount of reductions invoked in 1948. Debits set up as result of overpayments totalled \$39,455.20, an increase of 113.9% over the previous year. Recovery by offset of claims and/or reimbursement was made in a total amount of \$35,152.03, an increase of 155.95% over recovery for 1948. The ratio of recovery to overpayment was 89.09%, a substantial increase as compared to 74.48%

in the previous year. This increase in the recovery is due to augmented recovery efforts on the part of the Agency.

In addition to the deputies' decisions discussed above, there were 428 decisions rendered which involved the issue of labor disputes. Of these 142, or 33.02%, were decided in favor of the claimants, and 268, or 66.8%, were decided against the claimants.

#### **Forgeries**

During the year thirty-one benefit checks, totalling \$546.75, were reissued following allegations that the endorsements thereon were forgeries. In these cases forgery was established through the splendid cooperation of the Department of State Police. Recovery was made with respect to the amounts involved prior to reissue of the checks in question.

#### Servicemen's Readjustment Allowances

The SRA program became drastically curtailed after July 31, 1949, due to the fact that the period of entitlement expired at that time for approximately 85% of the Veterans who were filing claims. In spite of this fact, the aggregate SRA claim load for the calendar year of 1949 reached a total of 263,988, which reflects a 3.04% increase over that for 1948. A significant decrease was, however, noted in the receipt of new applications, the total for the year being only 3,870, a 27.1% decrease from 1948.

Weekly SRA payments increased by 10.2% from the 209,519 made the previous year, reaching a total of 230,896. The total amount of weekly SRA payments made was \$4,549,814.00, a 10.0% increase over the 1948 figure of \$4,135,224.00. It should be noted, however, that approximately 95% of the payments were made for weekly claims filed for the first seven months of the year.

Monthly claims for self-employment dropped off sharply. Only 1,622 such claims were paid during 1949, in a total amount of \$142,937.00, as against 2,918 claims for a total of \$263,704.00 during the previous year, reflecting decreases of 44.4% in number, and 45.8% in amount.

# Applications and Claims for Servicemen's Readjustment Allowances, by Local Office, by Type, 1949

#### TABLE XIII

Local Office	Applications for Entitlement		Inemployment wances	Claims for Self-Employmen Allowances		
	Entitiement	Initial	Continued	New	Additional	
ГОТАЦ	3,870	23,565	235,059	208	1,286	
Augusta	106	932	12,566	6	54	
Bangor	695	3,388	35,511	3	139	
Bath	167	1.052	12,447	32	143	
Biddeford	313	1,833	18,567	19	66	
Calais	43	472	5,290		42	
Caribou	350	2,177	21.241	28	184	
Ellsworth	140	550	7,804	24	151	
Houlton	147	767	7,104	9	63	
ewiston	375	3,242	22.634	8	104	
Machias	53	445	6,605	6	18	
Portland	582	3,600	34,816	16	53	
Rockland	140	962	11,521	3	48	
Rumford	254	887	6,999	12	65	
anford	168	781	10,101	6	17	
Skowhegan		1,019	9,586	12	13	
Waterville	192	1,458	12.267	24	126	

# Allowances Paid Under SRA Program, by Month, by Type, 1949

#### TABLE XIV

MONTH	ALL PA	YMENTS	S UNEMPLOYMENT ALLOWANCES SE				SELF-EMI	ELF-EMPLOYMENT	
	N l		Normal		Ill—Disabled		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \		
	Number	Amount	Number	Amount	Number	Amount	Number	Amount	
готац	232,518	\$4,692,751	229,462	\$4,521,134	1,434	\$28,680	1,622	\$142,937	
January	26,312	528,277	26,077	513,880	96	1,920	139	12,477	
ebruary	31,032	624,892	30,675	603,758	146	2,920	211	18,214	
March	38.853	785,562	38,371	757,182	210	4,200	272	24,180	
April	38.177	766,861	37.803	746,549	190	3,800	184	16,512	
May	30,008	605,371	29,535	581,128	252	5,040	221	19,203	
une	25,146	506,593	24,763	486,240	200	4,000	183	16,353	
uly	20,431	415,796	20,078	395,411	162	3,240	191	17,145	
August	11,471	238,089	11,202	220,900	90 27	1,800	179	15.389	
eptember	3,362	67,187	3,323	65,607		540	12 13	1,040	
October	1,933	38,697	1,905	37,425	15	300	1.3	972	
November	$\frac{2,392}{3,401}$	47,833 67,593	2,362 3.368	46,487 66,567	$\frac{19}{27}$	$\frac{380}{540}$	6	966 486	

#### Deputies' Decisions--SRA

A total of 5,574 Deputies' Decisions on weekly Readjustment Allowance claims were recorded and tabulated in the Central office during the calendar year 1949. While this number reflects a 37.6% decrease in the number of decisions rendered in the previous year, and the ratio of deputies' decisions to the aggregate SRA claim load was only 2.11% as compared with 3.63% for 1948, and 2.70% for 1947. It should be noted that 95% of the decisions were rendered in the first eight months of the year. Therefore, this decrease does not reflect any diminution in effort on the part of local office deputies to police the program, but it is, rather, the result of the sharp decline in the SRA Program following July 1949.

Table of 1949 Readjustment Allowance Decisions by Type of Case

•	 			**	
	15	H.	E	А	•

Type of Case	Total Number	% of	Allov	ved	Disqualified or Disallowed			
Type of Case	Number	Total	Number	Per Cent	Number	Per Cent		
Voluntary Quit	1349	24.20%	915	67.83%	434	32.17%		
Misconduct	375	6.73%	225	60.00%	150	40.00%		
Refusal to Accept or Apply	456	8.18%	255	55.92%	201	44.08%		
Able and Available	2381	42.72%	1124	47.21%	1257	52.79%		
Other	1013	18.17%	5	.49%	1008	99.51%		
All Cases	5574	100.00%	2524	45.28%	3050	54.72%		

The above table shows the distribution of SRA decisions by type of case and finding. The distribution closely follows the pattern of previous years with one exception in the increase of the percentage of cases covering "other" issues. We here find an increase of 18.17% from the 1948 figure of 3.06%. This increase is accounted for principally by cases involving the receiving of remuneration for recognized vacation periods.

During 1949, there were a total of 74 decisions rendered in the Central office with respect to monthly claims filed by self-employed veterans. Of these, a total of 69, or 93.24% were disallowed as not fully meeting the Veterans Administration's requirements for self-employed benefits.

During the same period SRA debits were set up totalling \$59,-650.00. Recovery was made in the amount of \$29,132.53.

# Claims Load by Local Office, 1949

#### TABLE XVI

Local Office	To Claims	tal Taken		d WSA Taken*	SRA Applications and Claims Taken		
	Number	% of Total	Number	% of Total	Number	% of Tota	
ГОТАЬ	1,259,194	100.0	995,206	100.0	263,988	100.0	
Augusta	65,409	5.2	51,745	5.2	13,664	5.2	
Bangor	131.034	10.4	91,298	9.2	39,736	15.0	
Bath	58,345	4.6	44,504	4.5	13,841	5.2	
Biddeford	121.049	9.6	100,251	10.1	20,798	7.9	
Calais	56.756	4.5	50,909	5.1	5,847	2.2	
Caribou	59,239	4.7	35,259	3.5	23,980	9.1	
Ellsworth	30,087	2.4	21.418	2.2	8,669	3.3	
Houlton	16,670	1.3	8,580	0.9	8,090	3.1	
Lewiston	185,261	14.7	158,898	16.0	26,363	10.0	
Machias	51,041	4.1	43.914	4.4	7,127	2.7	
Portland	194,619	15.5	155,552	15.6	39,067	14.8	
Rockland	67,655	5.4	54,981	5.5	12,674	4.8 3.1	
Rumford	32,702	2.6	24,485	2.5	8,217	$\frac{3.1}{4.2}$	
Sanford	77,011	6.1	65,938	6.6	$\frac{11,073}{10.775}$	4.2	
Skowhegan Naterville	52,110 $60,206$	4.1	$\frac{41,335}{46,139}$	4.1	14.067	5.3	

<sup>\*</sup>Includes 483 WSA Claims.

# Summary of Gross Benefit Payments in 1949\*

TABLE XVII

MONTH	ТО	TAL	UC PA	YMENTS	WSA PA	YMENTS	SRA PA	YMENTS
MONTH	Number of Payments	Amount of Payments	Number of Payments	Amount of Payments†	Number of Payments	Amount of Payments†	Number of Payments	Amount of Payments
TOTAL	969,544	\$16,142,771	736,541	\$11,443,701	485	\$6,319	232,518	\$4,692,751
anuary 'ebruary Aarch April Aay une uly uugust eptember ectober lovember		1,250,392 1,426,871 1,811,691 1,499,227 1,892,178 1,763,566 1,309,143 1,466,829 873,309 668,396 828,941 1,352,228	48,256 52,082 64,399 46,161 84,222 80,944 56,652 75,262 50,473 39,099 51,399 87,592	720,464 800,420 1,023,764 731,725 1,286,805 1,256,945 893,345 1,228,732 806,122 629,699 781,045	111 120 179 47 47 4 9 4 4 4 7	1,651 1,559 2,365 641 2 28 2 8 —————————————————————————————	26.312 31.032 38.853 38.177 30.008 25.146 20.431 11.471 3.362 1,933 2,392 3.401	528,277 624,892 785,562 766,861 605,371 506,593 415,796 238,089 67,187 38,697 47,833 67,593

<sup>\*</sup>All benefit checks issued, including supplemental and reissued checks, are summarized in this table.
†The amounts of UC funds paid to claimants determined eligible under the WSA program are included under the column "UC Payments."

## Appeal Tribunal

#### UC Cases

During the year the Appeal Tribunal disposed of 1,581 cases, 456 being dismissed because of withdrawal or non-appearance, and 1,125 by formal decision. Of the 1,125 decisions rendered 729 affirmed or modified a prior deputy's decision, and 396 reversed a prior deputy's decision. The Appeal Tribunal also heard 187 cases for other States. There were 911 cases pending at the end of the year, 783 of these being considered as a group involving the issue of payment of benefits during a vacation period.

#### Fraud Cases

The Appeal Tribunal had a total of 24 potential fraud cases during the year, fraud was found in 15 cases, insufficient proof of fraud was found in 1 case, and 8 cases were pending at the end of the year.

#### SRA Cases

There were 80 SRA cases dismissed for non-appearance or with-drawal during 1949, formal decisions were rendered in 572 cases, leaving 26 cases pending at the end of the year.

## **Commission Appeals**

The Commission dismissed 4 UC cases during the year and 68 decisions were rendered, of this number 59 affirmed or modified a prior decision of the Appeal Tribunal and 9 reversed a prior Appeal Tribunal decision.



**Employment Section--Portland Office** 

#### EMPLOYMENT SERVICE ACTIVITIES

#### Placement Service

Non-Agricultural

The leveling-off or downward trend in industrial activity which began during 1948 and continued through 1949 had a direct influence on the local office placement program during the past year. The number of job openings made known to the service by employers, or "orders" for workers as such openings are commonly called, totalled 55,764 during the year, or  $23\frac{1}{2}\%$  less than the orders received from employers during the previous year. With the continued easing of the labor market, employers specifications became more stringent and exacting. It became necessary, therefore, to screen a larger number of registered applicants to meet employer A total of 52,703 workers were referred against specifications. the number of orders stated above, of which 32,734 applicants were accepted on the part of employers and placed in gainful employment. Another confirming indicator of an existing loose labor market was found in the comparison of new applications to placements. New applications exceeded placements by 34% during the year, which was just the converse of the situation in the previous year when placements exceeded new registrations by 16%. Careful selection, however, resulted in maintaining the same favorable ratio reached during the previous year of one applicant placed for every 1.6 applicant referred.

On a comparative basis, there was a slight increase in the number of inter-area referrals and a slight decrease in the number of interarea placements.

There were only twenty applicants who left the State through clearance referrals in 1949. This was the smallest number over a period of several years' time.

Local office placement interviewers made 14,486 visits to 12,095 different employers during the year for the purpose of ascertaining employment demands and developing placement opportunities. This phase of local office operations is a vital link in the service liaison between unemployed applicants and the employers who are in need of workers. It is the Agency's intention to develop firm visiting to the highest degree possible.

# Summary of Job Placements in Nonagricultural Activities, by Local Office, 1949\*

INDUSTRY	Total Place- ments	Augusta	Bangor	Bath	Biddeford	Calais	Caribou	Ellsworth	Houlton	Lewiston	Machias	Portland	Rockland	Rumford	Sanford	Skowhegan	Waterville
Porestry and Fishing. Mining and Quarrying. Contract Construction Total Manufacturing Food and Kindred Products Textile Mill Products Apparel and Related Products Lumber and Wood Products Lumber and Fixtures Firmiture and Fixtures Paper and Allied Products Printing, Publishing & Allied Prod. Chemicals and Allied Products Rubber Products Leather and Leather Products Stone. Clay and Glass Products Primary Metal Industries Fabricated Metal Products Machinery (excluding electrical) Electrical Machinery Transportation Equipment Instruments Miscellaneous Manufacturing Interstate Railroads Other Public Utilities Wholesale and Retail Trade Finance, Insurance and Real Estate Service (excluding private households) Private Households Regular Government Projects Establishments not elsewhere classified	18.349 9.215 1.150 276 4.231 292 462 53 105 1.783 154 113 104 5 278 115 170 1.140 4.272 248 2.834 4.42	758 0 0 240 1194 6 41 0 111 0 0 121 0 0 0 0 0 0 121 133 48 10 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	4,190 0 1 347 1,877 1,877 1339 13 0 1,211 0 67 4 0 0 203 0 0 1,74 4 0 0 0 1,67 7 7 6 6 7 7 8 7 8 9 9 9 9 9 9 9 9 9 9 9 9 9	1,258 0 0 394 623 303 266 2 54 0 0 0 5 0 0 0 28 0 0 1 1 0 0 0 0 0 0 0 0 0 0 0 0 0	866 0 0 63 517 1 384 0 0 0 0 0 81 0 0 1 0 0 1 0 0 1 0 0 1 0 0 0 0 0 0 0 0 0 0 0 0 0	2,153 0 49 1,883 1,277 3 559 0 42 2 0 0 0 0 0 0 0 0 0 0 0 0 0	1,031 0 0 104 766 11 0 57 359 0 45 0 0 0 35 0 0 0 0 0 0 16 2 68 4 21 39 10 10 10 10 10 10 10 10 10 10	1,247 0 0 63 949 866 0 0 17 53 0 0 0 0 11 1 0 0 0 0 0 0 0 0 0 0 0 0 0	1,446  1 0 150 913 719 0 0 157 0 1 28 0 0 0 0 1 1 22 0 0 91 185 5 70 24 7 0 0	3,218 0 0 389 1,777 148 451 1 76 6 1,051 6 3 21 1,051 6 3 2 9 9 0 0 0 1,051 6 1 3 2 1 1 1 1 1 1 1 1 1 1 1 1 1	2,186 0 0 53 2,096 1,762 11 0 0 0 0 0 4 0 0 0 0 0 0 0 0 0 0 0 0 0	7,667 0 2 345 2,603 40 104 6 35 1 73 0 6 46 46 41 1 1 7 2 278 1,73 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 0 1,73 1	3,224 0 0 151 2,174 1,543 46 130 35 0 0 140 142 0 0 63 35 58 585 215 8 26 27 20 0 0 0 0 0 0 0 0 0 0 0 0 0	1,538 0 1,538 0 1,538 0 0 5522 238 85 4 0 0 0 0 0 0 0 0 0 0 0 0 0	421 1 0 114 183 2 61 68 60 0 0 0 52 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	862 0 0 98 651 46 63 3 3 522 7 0 0 0 0 0 0 0 0 0 0 0 0 0	669 0 0 225 237 17 68 68 0 9 0 0 0 0 1 1 1 0 0 0 0 0 2 3 3 7 1 7 1 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0

<sup>\*</sup>This table includes Local and Inter-office Clearance Placements made in nonagricultural industries.

## Nonagricultural Placements Made, by Local Office, by Major Occupational Group, 1949\*

#### TABLE XIX

	Total		MAJOR (	OCCUPA	TIONAL	GROUP	
Local Office	Place- ments	Profes- sional and Managerial	Clerical and Sales	Service	Skilled	Semi- Skilled	Unskilled and Other
TOTAL	32,734	98	2,764	5,509	2,054	5,719	16,590
Augusta Bangor Bath Biddeford Calais Caribou Ellsworth Houlton Lewiston Machias Portland Rockland Rumford Sanford Skowhegan Waterville	758 4,190 1,258 866 2,153 1,031 1,247 1,446 3,218 2,218 7,667 3,224 1,538 421 862 869	3 28 5 4 6 3 0 8 7 1 20 6 4 0 1 2	104 454 43 64 49 31 143 333 12 1,185 50 139 17 47	99 1,134 102 106 114 56 86 104 523 9 2,663 54 246 63 58	153 274 152 72 34 59 36 74 536 18 266 163 74 20 50	52 1,213 148 111 288 704 53 205 830 270 433 246 365 135 527 139	347 1,087 808 509 1,662 178 1,041 912 989 1,876 3,100 2,705 710 186 179 301

<sup>\*</sup>Includes "Local" and "Inter-Office" placements.

#### Agricultural

During the year 1949, the Commission completed the second year of post-war operation of the Farm Placement Program. The accomplishments during the past year extend far beyond the realm of cold statistical tabulations covering selected activities in agriculture. However, these statistics show that in 1949 State-wide activity in agricultural employer visits, referral, and placements substantially exceeded our 1948 record. However, the most important accomplishment was the growth of community acceptance accorded the Maine Employment Security Commission Farm Program. Not only did more employers and workers utilize the service, but many agencies, organizations and individuals gave freely of their time and services to the problems of the moment. For their invaluable assistance, we extend our sincere appreciation.

While recruitment and placement of agricultural workers continues in all local offices on a year-round basis, the greatest demand for recruitment assistance is made by seasonal agricultural activity and food processing, such as:

- 1. Harvesting of food processing crops
- 2. Food processing, i. e.: vining, canning, quick freezing vegetables and small fruits

- 3. Cultivating and harvesting market garden crops
- 4. Apple picking
- 5. Harvesting and storing potatoes

It was necessary to supplement the regular local office staffs of eight central and southern Maine offices through the utilization of seasonal employees. Nine temporary Farm Placement Representatives were assigned to eight local offices, together with two extra clerical workers. These staff members, drawn largely from the ranks of teachers of agriculture in secondary schools, were employed on a part-time basis during the months of May and June, and as the season progressed, in early July were placed on a full-time basis until the harvest peak had passed.

## Harvesting of Food Processing Crops

This activity required a labor force of more than 14,000 workers during the August peak of operations. Actually, nearly 20,000 different individuals were recruited, assigned and re-assigned at various times during the months of July, August and September. Since adult labor has never been available in sufficient numbers to harvest these crops, special programs have been developed to utilize youth labor, comprised of boys and girls of school age, organized into crews under adult supervision, who are transported daily from urban centers to the location of the work and back to their homes at the end of the day. Experience has proven that these boys and girls, working a maximum of six hours each day, can perform successfully many lighter tasks connected with agriculture, and especially those jobs which involve "stoop labor."

Several local offices conducted contests sponsored by local growers, to stimulate interest in farm work. For the first time a Statewide bean picking contest was held during the past season. Cash prizes for the winners in the boys and girls division were donated by the Maine Canners Association, with consolation prizes to other contestants.

## Food Processing Activities, Including Vining, Canning and Quick Freezing Vegetables and Small Fruits

Active recruitment was conducted to assure the canning and quick freezing of Maine vegetables and small fruits. More than 6,600 workers were required to satisfactorily staff seasonal canning and freezing plants located in all parts of the State. Although

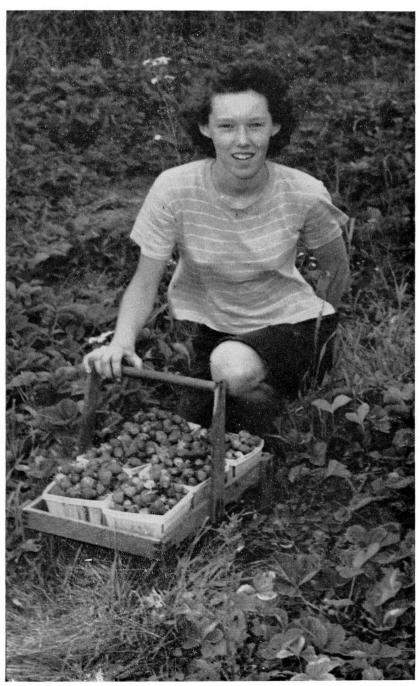
good yields in most areas resulted in an increased demand for canning labor, recruitment was only necessary from local sources of labor supply, as a leveling-off of industrial activity made more workers available to this industry.

#### Cultivating and Harvesting Market Garden Crops

Severe drought conditions in southern Maine seriously affected the production of market garden crops. However, where irrigation was available, substantial yields were reported. The bulk of the labor force of 1,000 workers recruited by our local offices were youngsters of high school age working in groups under adult supervision.

## Apple Picking

Since most orchards were able to secure an adequate supply of local labor, local offices were not called upon to conduct any extensive recruitment. Consequently, our activity during the 1949 season was limited to filling openings upon short notice in growers crews and securing extra workers for weekend employment.



Strawberries are in Season 43



Hay Harvesting Time in Maine



Day Haul Group Cultivating Squash



Blueberry Harvest--The Fruits of His Labor



Weighing Market Peas



Prizes are Awarded State Champions

## Harvesting and Storing Potatoes

The 1949 Aroostook potato harvest required a labor force of more than 35,000 workers. Since 22,000 workers were available within Aroostook County, the net labor deficit to be secured from outside sources totalled 13,000 workers. This army of harvest hands were for the most part recruited by our local offices, and cooperating agencies in other states in New England. Local offices made 10,295 placements during the September and October harvest period. One thousand eight hundred thirty-three workers were secured through the assistance of other New England Employment Security Agencies.

Continued unemployment in a variety of down-state and southern New England industries made it possible to recruit a much larger number of workers for the potato harvest than had been possible during the previous season.

## Facilitating Services, Potato Harvest Program

To effectively carry out the distribution of migrant labor during the potato harvest, twelve temporary Employment Offices were established to supplement the Caribou and Houlton local offices. A Farm Placement Specialist and 25 temporary workers were employed for the period starting August 1 and continuing until the end of the harvest. More than 1,000 growers placed orders for approximately 6,000 out-of-area workers with the Aroostook County offices prior to the start of the harvest season. Many more employer orders were received during the actual harvest period.

Information Stations were established at Macwahoc on Route U. S. #2 and at North Amity on Route U. S. #1 to channel these workers to sections in Aroostook County where labor was urgently needed. Actual tabulations made at Information Stations indicated that 3,296 workers utilized these facilities. The drawing power of the Aroostook harvest is evidenced by the fact that migrant workers from 19 states outside of Maine registered at these Information Stations.



Potato Picking--Hard but profitable work

#### **Itinerant Service**

In order that applicants who reside at and are customarily employed in towns at some distance from locations where permanent offices are maintained may have the full benefit of the service without undue hardship or expense, itinerant service is maintained. Employees who are fully trained in all aspects of the service rendered by the Commission, including registration, placement and benefit entitlement, visit the itinerant points on a regular bi-weekly schedule. According to the season of the year and carefully weighed against the point of diminishing returns, approximately 104 regular itinerant stations are maintained, usually located through the assistance of local public officials in a public building or office. An indication of the scope of itinerant service coverage is shown by the fact that out of a total of 1,259,194 claims taken during the year, 440,878 claims, or 35 per cent were taken at the itinerant points.

#### Service to Veterans

During the year  $41\frac{1}{2}\%$  of all male applicants placed were veterans, or a total of 7,760 non-agricultural jobs were filled by ex-servicemen. Of that number, 185 were placed through inter-area clearance service. New applications received from veterans during the

year totalled 8,529, of which 326 were taken on behalf of veterans with a physical handicap. On verifying veteran placements, it was found that 551 were veterans handicapped by physical disabilities.

There were very few instances where it was necessary to furnish information in regard to veterans reemployment rights under the Selective Service Act. However, procedures are established to move such cases promptly through cooperation with the State Department of Veterans Affairs.

# 50

# Summary of Placements of Veterans in Nonagricultural Activities, by Local Office, 1949\*

TABLE XX

TABLE AA									*								
INDUSTRY	Total Veterans Place- ments	Augusta	Bangor	Bath	Biddeford	Calais	Caribou	Ellsworth	Houlton	Lewiston	Machias	Portland	Rockland	Rumford	Sanford	Skowhegan	Waterville
Forestry and Fishing Mining and Quarrying Contract Construction Total Manufacturing: Food and Kindred Products Textile Mill Products Apparel and Related Products Lumber and Wood Products Priniture and Fixtures Paper and Allied Products Printing, Publishing and Allied Prod. Chemicals and Allied Products Leather and Leather Products Leather and Leather Products Primary Metal Industries Fabricated Metal Products Machinery (excluding electrical) Electrical Machinery Transportation Equipment Miscellaneous Manufacturing Interstate Railroads Other Public Utilities Wholesale and Retail Trade Finance, Insurance and Real Estate Service (excluding private households) Regular Government Establishments Special Government Establishments Establishments not elsewhere classified	1.531 3,445 1,180 282 56 1,138 37 107 12 36 296 56 4 4 51 51 53 2 121 14 86 478 1,054 38 712 113 277	273 0 0 134 44 3 10 0 0 23 1 0 0 0 0 5 4 555 4 0 0 0 0 0 0 0 0 0 0 0	$\begin{array}{c} 833 \\ 0 \\ 0 \\ 171 \\ 283 \\ 48 \\ 1 \\ 0 \\ 150 \\ 0 \\ 4 \\ 2 \\ 2 \\ 34 \\ 4 \\ 0 \\ 0 \\ 0 \\ 1 \\ 39 \\ 0 \\ 2 \\ 2 \\ 35 \\ 185 \\ 7 \\ 89 \\ 16 \\ 25 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ $	502 0 0 243 170 32 14 0 1 1 0 0 0 0 0 0 0 0 0 0 0 0 0	251 0 0 33 129 1 105 6 14 0 0 0 0 1 1 0 0 0 0 1 0 0 0 1 0 0 0 1 0 0 0 1 0 0 0 0 0 1 0 0 0 0 0 0 0 0 0 0 0 0 0	420 0 0 28 321 105 1 0 194 0 0 0 0 0 0 0 0 0 0 0 0 0	333  0 0 44 229 5 0 28 114 0 42 0 133 0 0 0 27 0 0 0 0 3 1 39 0 10 3 4 0 0 0 0	181 0 0 19 107 66 0 18 17 0 0 0 0 0 0 0 0 0 0 0 0 0	$\begin{array}{c} 427 \\ 1 \\ 0 \\ 88 \\ 234 \\ 153 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ $	763 0 0 145 338 29 90 0 26 1 0 174 5 2 1 8 0 0 175 132 175 132 176 4 49 0 0	414 0 0 34 365 173 9 0 0 180 0 0 0 0 0 0 0 0 0 0 0 0 0	1,792 0 1 225 486 375 6 6 3 3 8 7 17 7 3 4 12 0 1 1 1 1 1 1 1 1 1 1 1 1 1	$\begin{matrix} 641 \\ 0 \\ 0 \\ 77 \\ 779 \\ 161 \\ 10 \\ 0 \\ 0 \\ 0 \\ 88 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\$	$\begin{array}{c} 313 \\ 0 \\ 0 \\ 80 \\ 0 \\ 164 \\ 1 \\ 0 \\ 0 \\ 0 \\ 124 \\ 18 \\ 18 \\ 2 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0$	1188 0 0 466 34 22 13 0 0 0 0 0 0 0 0 0 0 0 0 0	270 0 0 50 198 199 2 0 0 0 0 0 0 0 0 0 0 0 0 0	229 0 0 114 64 7 21 0 31 1 0 0 0 0 0 0 0 0 0 0 0 0 2 2 1 27 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0

<sup>\*</sup>This table includes Local and Inter-office Clearance Placements made in nonagricultural industries.

## Summary of Services Relating to Veterans, by Local Office, 1949

TABLE XXI

	SEI	RVICES RELATI	NG TO VETERA	NS
Local Office	New Applications for Work	Nonagricultural Referrals*	Nonagricultural Placements*	Counseling Interviews
TOTAL	8,529	13,562	7,760	2,228
Augusta	486	408	273	125
Bangor	1,249	1,298	833	149
Bath	343	743	502	33
Biddeford	582	305	251	25
Calais	156	954	420	20
Caribou	551	625	333	18
Ellsworth	213	398	181	54
Houlton	$\frac{210}{220}$	525	427	12
Lewiston	1,391	1,354	763	$3\overline{46}$
Machias	76	555	414	27
Portland	1,411	3,741	1.792	1,228
Rockland	257	778	641	24
Rumford	509	633	313	15
Sanford	309	250	118	63
Skowhegan	478	675	270	26
Waterville	298	320	229	63

<sup>\*</sup>Includes "Local" and "Inter-Office" activities.

## **Employment Counseling**

Continued emphasis has been placed on employment counseling. Interviewers trained in counseling techniques especially designed to develop an occupational plan for an applicant by revealing present and potential qualifications, held 4,695 interviews with 1,394 different applicants. Of the latter number, 613 were veterans with whom 1,613 follow-up interviews were subsequently held.

Of all the new applications taken during the year, there were 794 which were on behalf of persons with physical disabilities. Experience has shown that counseling interviews are required for those applicants who are less fortunate in having some form of physical handicap. This represents 1.8% of all new applications and it is the lowest number in that particular category for covering several years' experience.

A close working relationship was carried on with the Vocational Rehabilitation Division of the State Department of Education, to assist applicants who require medical, surgical or psychiatric services. Some cases require prosthetic devices, vocational guidance or aptitude tests which the Department of Education provides. During the year 95 applicants were referred to the Division of Vocational Rehabilitation for some form of assistance pursuant to occupational readjustment.

## Summary of Services Relating to Handicapped Persons, by Local Office, 1949

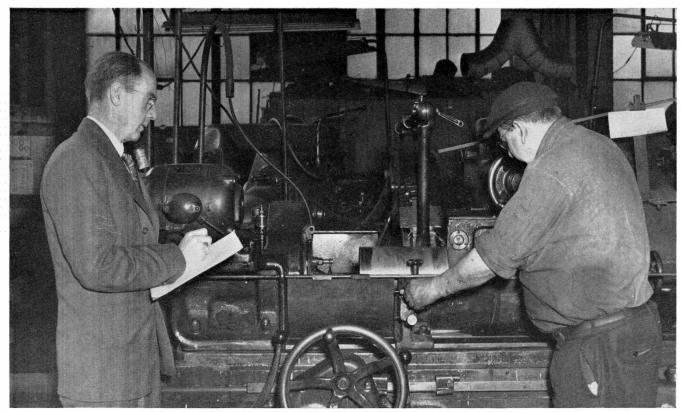
TABLE XXII

Local Office	New Applications for Work	Nonagricultural Referrals	Nonagricultural Placements	Initial Counseling Interviews
готац	794	1392	880	701
Augusta	81	60	33	64
AugustaBangor	48	141	122	27
3ath	30	67	56	23
Biddeford	31	8	6	8
Calais	10	31 21	19 15	11
Caribou	18 33	65	31	26
Houlton	3	1	31	20
Lewiston	225	256	168	61
Machias	17	3	3	8
Portland	126	587	299	393
Rockland	17	72	72	15
Rumford	47	19	13 5	9
anford	15	7	5	21
Skowhegan	$\frac{71}{22}$	40 14	28	15 11

#### **Industrial Services**

Four hundred ninety-two individuals were given general aptitude test batteries to determine particular aptitudes and potential skills pursuant to referral.

The development of specific job analyses was carried on throughout the year by local offices in order to better acquaint interviewers with the requirements of various jobs.



Job Analysis

# Summary of Basic Local Office Work Load Activities, by Office, 1949\*

TABLE XXIII

Local Office	Visits to	New Applica-	Subsequent Applica-	Selection	Local R	eferrals	Local Pl	acements	Inter- Clearance		Inter- Clearance	Office Placem'ts	Counsel-	Employer	Nonagri cultura Job
	Local Office	for Work	tion In- terviews	Inter- views	Nonagri- cultural	Agri- cultural	Nonagri- cultural	Agri- cultural	Nonagri- cultural	Agri- cultural	Nonagri- cultural	Agri- cultural	views	Employer Visits	Opening
TOTAL	1,320,533	43,294	71,853	96,128	51,373	110,598	32,101	105,553	1,330	3,962	633	2,378	4,695	19,187	55,764
Augusta Bangor Bath Biddeford Calais Caribou Ellsworth Houlton Lewiston Machias Portland Rockland Rumford Sanford Skowhegan Waterville	60,891 122,088 50,371 119,088 43,629 63,309 22,976 36,864 211,641 34,438 307,895 58,798 29,213 55,365 40,476 63,491	2,475 5,568 1,550 4,164 1,016 2,018 919 802 7,672 750 7,603 1,456 1,827 1,867 1,711 1,896	4,562 4,637 4,336 4,602 2,455 3,916 774 314 9,888 321 19,446 2,763 2,037 5,114 1,920 4,768	5,196 10,986 3,716 4,606 2,943 4,688 1,296 2,809 19,169 1,483 27,082 2,749 2,581 3,283 1,889 1,652	1,120 5,747 1,826 1,045 3,371 1,708 1,728 1,704 5,315 2,740 15,732 3,637 2,246 904 1,591 959	14,468 23,234 4,754 326 3,630 4,969 1,793 4,642 9,050 4,269 6,800 1,990 16,886 803 7,992 4,992	756 4,182 1,239 796 2,034 1,188 1,446 3,186 2,186 7,610 3,214 1,497 421 703 661	14,448 23,169 4,742 325 3,012 2,894 1,770 4,047 8,939 4,190 6,663 1,938 16,540 7,738 7,922 4,216	23 199 26 14 83 214 41 3 308 6 224 2 46 53 80	135 1,042 217 321 531 151 0 169 250 621 104 78 60 191	2 8 19 70 119 49 59 0 32 0 57 10 41 0 159	0 0 0 38 0 1,705 398 223 0 0 0 1 1 13 0 0	254 682 61 36 26 30 101 21 857 33 2,206 52 44 104 68	841 1,390 1,025 491 1,207 767 432 2,193 1,153 4,046 464 1,385 559 702 1,148	1,159 5,467 1,570 1,051 2,792 3,070 1,547 1,820 4,739 2,853 9,108 4,245 2,355 734 12,220 1,034

<sup>\*</sup>Excludes claims taking activities which are summarized in table