

# MAINE STATE LEGISLATURE

The following document is provided by the  
**LAW AND LEGISLATIVE DIGITAL LIBRARY**  
at the Maine State Law and Legislative Reference Library  
<http://legislature.maine.gov/lawlib>



Reproduced from scanned originals with text recognition applied  
(searchable text may contain some errors and/or omissions)

MAINE PUBLIC DOCUMENTS

1946-48

1948

(In three volumes)

VOLUME II.

ELEVENTH ANNUAL REPORT

OF THE

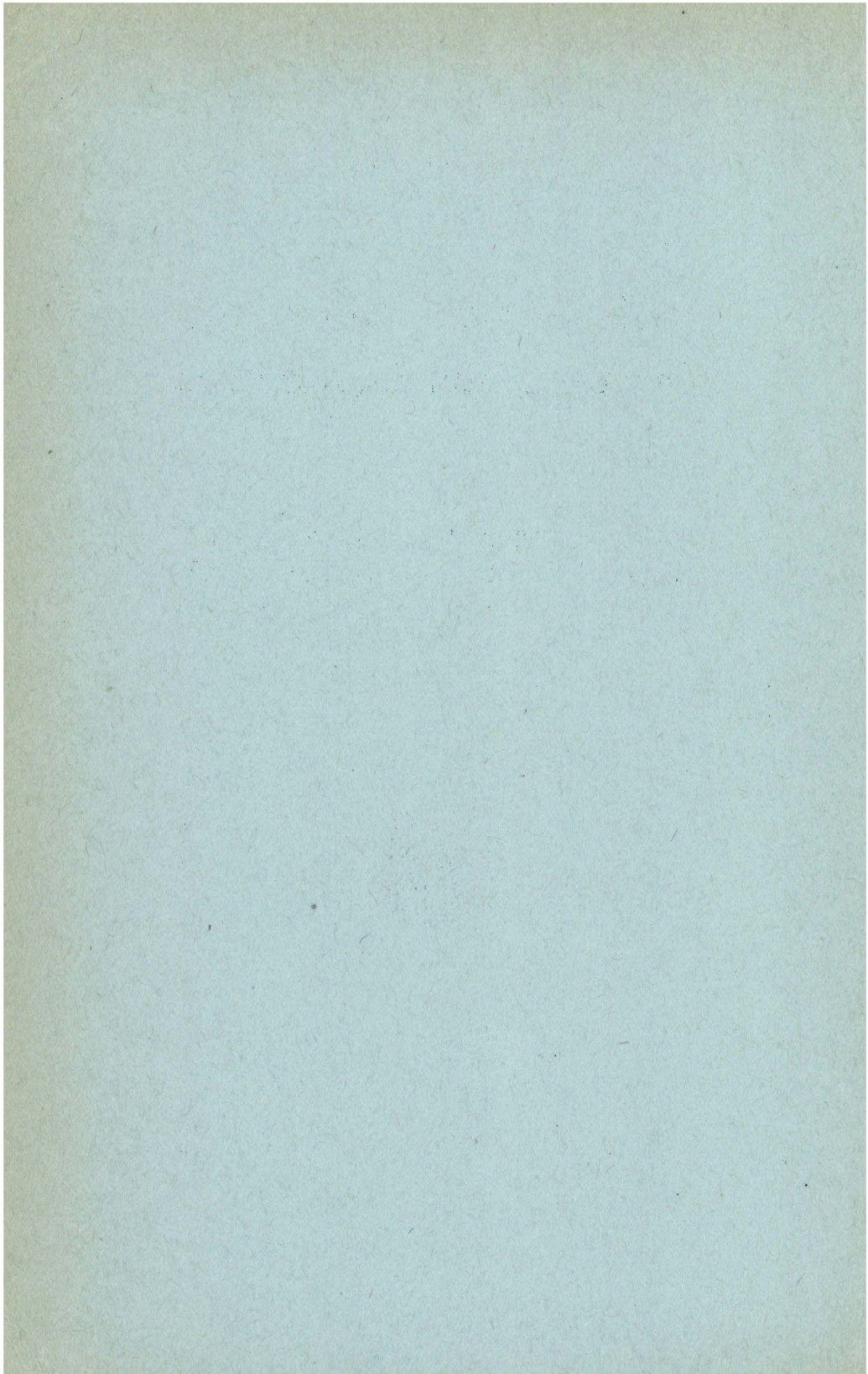
Maine Unemployment  
Compensation Commission

TO

HIS EXCELLENCY  
GOVERNOR HORACE A. HILDRETH



APRIL 30, 1948



ELEVENTH ANNUAL REPORT

OF THE

Maine Unemployment  
Compensation Commission

TO

HIS EXCELLENCY  
GOVERNOR HORACE A. HILDRETH



APRIL 30, 1948



L. C. FORTIER, CHAIRMAN  
REPRESENTING THE PUBLIC

ROBERT J. FAULKNER  
REPRESENTING THE EMPLOYERS

CHARLES E. FORTIN,  
REPRESENTING THE EMPLOYEES



**Maine Unemployment Compensation Commission**

MAINE STATE EMPLOYMENT SERVICE  
AFFILIATED WITH  
UNITED STATES EMPLOYMENT SERVICE

331 Water Street  
Augusta, Maine  
April 30, 1948

UNEMPLOYMENT COMPENSATION DIVISION  
AFFILIATED WITH  
SOCIAL SECURITY ADMINISTRATION


Honorable Horace A. Hildreth  
Governor of Maine  
State House  
Augusta, Maine

Dear Governor Hildreth:

In accordance with the provisions of the Maine Unemployment Compensation Law there is respectfully submitted herewith a report covering the administration and operation of this Law during the preceding calendar year, together with a statement showing the financial status of the Maine Unemployment Trust Fund at the close of 1947.

Respectfully submitted,

  
Chairman

  
Commissioner

  
Commissioner

## CONTENTS

	Page
Administrative Costs .....	11
Balance Sheet .....	12
Employment Service Activities .....	42
Explanation of Terms Used in Tables .....	8
Introduction .....	5
Staff Activities .....	52
Unemployment Compensation Activities .....	15

### TABLES

	Page
1 Monthly employment in establishments covered under UC law, 1946 .....	18
2 Total wages paid in covered employment in 1946, by industry ..	19
3 Employer accounts by experience rate, by industry .....	21-22
4 Employer accounts by experience rate, by size of payroll .....	22
5 Initial UC claims taken at local office level, by year, 1938 through 1947 .....	24
6 Initial WSA claims taken at local office level, 1947 .....	25
7 Continued UC claims taken at local office level, by year, 1938 through 1947 .....	26
8 Continued WSA claims taken at local office level, 1947 .....	27
9 Benefit payments issued under UC program, by month, by type of unemployment, 1947 .....	31
10 Benefit payments issued under WSA program, by month, by type, 1947 .....	31
11 Summary of weeks of unemployment compensated under UC-WSA programs, by industry, by month, 1947 .....	32
12 Amount of benefit payments issued under UC-WSA programs, by industry, by month, 1947 .....	33
13 Analysis of UC and WSA benefit payments issued in 1947 to residents of the various counties in Maine .....	34
14 UC decisions by type of case .....	35
15 Applications and claims for Servicemen's Readjustment Allowances, by local office, by type, 1947 .....	36
16 Allowances paid under SRA program, by month, by type, 1947 ..	37
17 SRA decisions by type of case .....	38
18 Summary of UC, WSA, and SRA benefit payments in 1947 .....	39
19 Analysis of job placements in nonagricultural activities, by local office, 1947 .....	45
20 Analysis of job placements in nonagricultural activities, by month, 1947 .....	46
21 Summary of basic local office work load activities, by office, 1947 ..	48
22 Summary of local office work load activities, by month, 1947 .....	49

### GRAPHS

Graph	Page
1 Balance in Unemployment Trust Fund by year .....	14
2 Subject employers, by year .....	16
3 Total wages paid in covered employment, by year .....	20
4 Employer accounts, by experience rate .....	23
5 UC initial claims, by year .....	28
6 UC continued claims, by year .....	29



## INTRODUCTION

The following major amendments to the Law were passed by the 93rd Legislature and were placed in effect during 1947:

1. The minimum wages necessary in covered employment to be eligible for benefits was increased from \$200 to \$300.
2. The experience rating structure was changed to include a low rate of .9%.
3. The Advisory Council was increased from six to nine members, three from general public, three from labor, and three from industry.
4. For the purpose of chargebacks under the experience rating provision of the law, a three-consecutive-work-week period is allowable in order for the employer to determine the suitability of the employee.
5. Maritime employment, previously exempt, became covered under the Law effective January 1, 1947.

The Agency accepted on February 17, 1947, the Interstate Maritime Reciprocal Arrangement whereby Maine as a liable State would collect contributions on American vessels performing services out of ports located in this State, and also as an agent State, to accept claims against other participating states when such states are liable for maritime coverage. Maine has jurisdiction over a few coastwise vessels, but will, however, handle a sizeable volume of claims against participating states under this arrangement from individuals who leave their ships in Maine ports. Through this Interstate Maritime Reciprocal Arrangement Maine offers nationwide service to maritime workers who make application for unemployment benefits within this State.

In July of 1947 the Commission became responsible for benefits under the provisions of Title XIII of the Social Security Act which provides "Reconversion Unemployment Benefits for Seamen" who have wage credits by virtue of service under the War Shipping Administration. Payment of such benefits is made from Federal funds allocated to the Commission.

In September the Commission reorganized the pattern of administrative control of the functions performed at local offices. Drawing from ten years' operating experience it was found to be impracticable to continue two lines of administrative authority and supervision from the Commission to the local office level in guiding

the operation of the two basic functions; first, placing workers in gainful employment, and second, paying unemployment benefits to those entitled thereto.

The proper administration of paying unemployment benefits is so dependent upon an adequate referral and placement process that it is impracticable to treat the functions as separate entities in developing and carrying out operating procedures.

Many advantages accrue under this form of administration, the most important of which is the full utilization of current information about work opportunities in applying the "offer of work test" in determining a claimant's ability to work and his availability for work, which are conditioning factors in the entitlement to unemployment benefits.

Following a study of the service rendered in Washington County in past years, it was determined that the service could be definitely improved by locating an office in Machias, which was done October 1. The northern part of the County from Vanceboro and Topsfield south to Dennysville is now being served by the office in Calais, while the southern part of the County from Whiting south to Steuben is served by the office in Machias. There are many advantages under this plan of operation. Quicker and better service to applicants, claimants, and employers through more face-to-face contacts, as compared to handling matters by mail is of primary importance. Moreover, lower travel costs result in serving the various itinerant towns from the two office locations as compared to covering the whole County from Calais as formerly was done.

An agreement providing for the development of statistical employment series measuring monthly trends in nonagricultural employment in this State was established in November with the Federal Bureau of Labor Statistics. Under the terms of the agreement, this Agency will collect and process monthly reports dealing with employment, payrolls and hours of work in selected Maine employing units, and will publish current total monthly employment estimates derived from such reports. There has been a definite need for such an employment statistics program in Maine, and it is believed the project will prove of real value to a large number of employers, labor organizations, state and federal government agencies, and various civic groups. The cost of maintaining this program will be borne by the Bureau of Labor Statistics.

On January 1, 1948, the responsibility for carrying out the Farm Placement Program in the State will be returned to this Agency. As a wartime expediency the Farm Placement Program was carried

out through the Agricultural Extension Service. The importance of this particular program should not be underestimated. In addition to those readily available for the Aroostook potato harvest, it is indicated that through our service approximately 7,000 harvest hands will be recruited. Approximately 8,000 youths will be recruited for the harvesting of seasonal crops in the central and southern part of the State. Plans for coordinating recruitment and assignment of regular farm workers and harvest workers are being perfected. The activity is being coordinated with Federal agencies, including the Department of Immigration, to insure no crop loss in the event that Canadian harvest workers will be required for the potato harvest. Special attention will be devoted to this program, which is extremely important to the economy of the State of Maine.

## EXPLANATION OF TERMS USED IN TABLES

*Active Applications.* An "Application," as referred to in Tables 21 and 22, is a written local office record card containing information with respect to a job applicant's work history and work qualifications. An "Active" application card is an application card of a person who has indicated within a sixty-day period that he is available for referral to job openings.

*Additional Claim--SRA.* A claim filed for an SRA self-employment allowance by a World War II veteran who has been a claimant previously for other self-employment or unemployment allowances.

*Allowance--Ill or Disabled.* The term "Ill-Disabled," as used in connection with payments made in accordance with the "GI Bill of Rights," relates to payments made to eligible World War II veterans who have become ill or disabled after having entered an active claims status.

*Allowance--Normal.* The term "Normal," as used in connection with payments made in accordance with the "GI Bill of Rights," relates to payments to eligible World War II veterans who have not become ill or disabled after having entered an active claims status.

*Allowance--Self-Employment.* The term "Self-Employment," as used in connection with payments made in accordance with the "GI Bill of Rights," relates to payments made to World War II veterans who are eligible to receive allowances while self-employed.

*Application for Entitlement.* This term, as used in Table 15, relates to applications filed by World War II veterans for the purpose of establishing entitlement to Servicemen's Readjustment Allowances.

*Applicant Interview.* As used in Tables 21 and 22, an applicant interview is a discussion with a job applicant during which the applicant's qualifications for work are reviewed, but during which no specific additional service is rendered.

*Benefits.* The term "Benefits" is used to describe payments made to persons determined eligible to receive unemployment benefits in accordance with the provisions of the State Law. Figures

pertaining to benefits in the following tables represent gross benefits issued, and therefore are not adjusted to allow payments cancelled subsequent to issuance.

*Claim.* A claim is a request by a person for determination by this agency of his eligibility for unemployment benefits, readjustment allowances, or self-employment allowances.

*Continued Claim.* A claim filed by a person subsequent to the filing of his initial claim during a single period of unemployment.

*Counseling Interview.* A discussion with a job applicant during which special assistance in the form of job counseling is rendered.

*Employer Visit.* A visit made in connection with employment service work by a local office staff member to an employer's establishment.

*Initial Claim.* An initial claim is a claim certifying as to the starting date of a period of unemployment within a benefit year.

*Inter-Office Clearance Referral.*<sup>1</sup> Referral of a job applicant to a job opening in an area other than that in which the local office is located when the job opening has been placed on order in the office making the referral.

*Inter-Office Placement.* Placement of a person in a job by a local office located in an area different from that in which the job opening exists.

*Job Openings Received.* Individual jobs for which employers have requested a local office to refer available qualified workers.

*Local Placement.* Placement of a person in a job opening located in the same area as the local office making the referral.

*Local Referral.* Referral of a job applicant to a job opening located in the area served by a local office.

*New Claim—SRA.* The first claim for Servicemen's Readjustment Allowances filed by a self-employed World War II veteran.

*Reception Contact.* A visit made by a person to a local office, or an itinerant point, for any purpose, either on his own initiative or in response to a request by the local office.

*SRA.* These letters are used to identify the Servicemen's Readjustment Allowance program.

*Type of Unemployment—Partial.* Under the State Law a person is deemed to be partially unemployed in any week of less than full-time work if his wages payable from any source for such week are less than the weekly benefit amount he would be entitled to receive if totally unemployed; except that for the purpose of establishing waiting period only, any week of less than full-time work for which his wages payable from any source are less than \$3 is counted as a week of total unemployment.

*Type of Unemployment—Total.* Under the State Law an individual is deemed to be totally unemployed in any week with respect to which no wages are payable to him and during which he performs no service.

*UC*—These letters are used to identify the Unemployment Compensation program established by the State Law.

*Weeks of Unemployment.* This term applies to the number of calendar weeks in which claimants were unemployed and for which they received unemployment benefits.

*WSA*—These letters are used to identify the War Shipping Administration unemployment benefit program.

## ADMINISTRATIVE COSTS

The calendar year 1947, represents the first full year since 1941, that this Agency has operated the combined Employment and Unemployment programs.

As a part of the Unemployment Compensation functions, the Agency continued to handle the payment of Servicemen's Readjustment Allowances in accordance with its agreement with the U. S. Veterans Administration.

Grants of Federal Funds to pay administrative costs of the Agency for the calendar year 1947 totaled \$977,218.77.

The following tabulation shows administrative costs for the calendar year. Costs of operating the regular Unemployment Compensation program and the Readjustment Allowance program for Veterans are combined in the column identified as "UC-VA."

The column identified as "ES" includes only those costs resulting from operation of the Employment Service program.

### Grants

Social Security Administration . . . . .	\$285,181.00	
Veterans Administration . . . . .	197,105.63	
U. S. Department of Labor . . . . .	494,932.14	
		\$977,218.77

### Expenditures

	UC-VA	ES	Total
Personal Services . . . . .	\$370,815.18	\$366,309.92	\$737,125.10
Consumable Supplies . . . . .	22,981.49	6,545.92	29,527.41
Communications . . . . .	4,843.83	9,440.49	14,284.32
Travel Expense . . . . .	24,663.44	18,844.20	43,507.64
Printing & Binding . . . . .	1,140.34	425.75	1,566.09
Heat, Light and Water . . . . .	2,990.26	2,281.89	5,272.15
Rent of Premises . . . . .	17,118.84	16,373.16	33,492.00
Rent of Equipment . . . . .	5,609.34	1,316.26	6,925.60
Repairs and Alterations . . . . .	3,061.64	763.53	3,825.17
Other Expense . . . . .	*13,165.74	*64,031.86	*77,197.60
Equipment Purchases . . . . .	6,411.98	2,149.44	8,561.42
Totals . . . . .	\$472,802.08	\$488,482.42	\$961,284.50

Unexpended Balance 1947 Grants . . . . . \$ 15,934.27

\*Includes Agency's part of retirement for employees.

## Trial Balance

### *Assets*

Cash ..... \$32,846.36

### *Liabilities*

Unencumbered Allotments 1947 .. \$15,934.27

Unencumbered Allotments 1946 .. —45.61

————— \$15,888.66

Unliquidated Encumbrances

    Current Period (1947) ..... \$15,974.45

    Prior Period (1946) ..... 839.92

————— 16,814.37

Miscellaneous Cash Receipts

    Profit Departmental Garage ... \$ 115.13

    Sale of Scrap ..... 28.20

————— 143.33

————— \$32,846.36



Statement of Net Tax received from Employers and Benefit Payments to Unemployed claimants for the years 1936 through 1947.

Employer Contributions—1936 ..	\$1,176,323.33
Employer Contributions—1937 ..	2,674,941.97
Employer Contributions—1938 ..	3,606,034.69
Employer Contributions—1939 ..	3,926,533.19
Employer Contributions—1940 ..	4,032,355.31
Employer Contributions—1941 ..	5,512,115.06
Employer Contributions—1942 ..	8,113,287.01
Employer Contributions—1943 ..	8,915,766.63
Employer Contributions—1944 ..	7,573,967.08
Employer Contributions—1945 ..	6,305,280.49
Employer Contributions—1946 ..	6,297,755.57
Employer Contributions—1947 ..	4,859,325.15

Total Net Employer Contributions.....	\$62,993,685.48
Interest on Trust Fund.....	3,507,110.43
Interest and Penalties on Employer Accounts ..	67,398.45
Benefit Fines .....	145.00
	<u>\$66,568,339.36</u>

Net Benefits Paid—1938.....	\$4,196,189.40
Net Benefits Paid—1939.....	2,872,556.89
Net Benefits Paid—1940.....	3,470,158.72
Net Benefits Paid—1941.....	1,543,387.24
Net Benefits Paid—1942.....	1,182,664.40
Net Benefits Paid—1943.....	427,997.72
Net Benefits Paid—1944.....	320,601.05
Net Benefits Paid—1945.....	1,750,348.94
Net Benefits Paid—1946.....	5,479,662.84
Net Benefits Paid—1947.....	4,467,312.45

Net Benefits Paid.....	<u>\$25,710,879.65</u>
------------------------	------------------------

Balance available for Benefit Payments .....	40,857,459.71
Title XIII Advance for Seamen's Benefit Payments .....	784.00

Total Cash.....	<u><u>\$40,858,243.71</u></u>
-----------------	-------------------------------

Special Administrative Account .....	\$ 5,201.20
Clearing Account .....	5,086.60
Trust Fund .....	40,831,245.09
Benefit Cash Account .....	16,710.82
	<u><u>\$40,858,243.71</u></u>

BALANCE IN UNEMPLOYMENT TRUST FUND  
AT END OF EACH YEAR 1937 - 1947

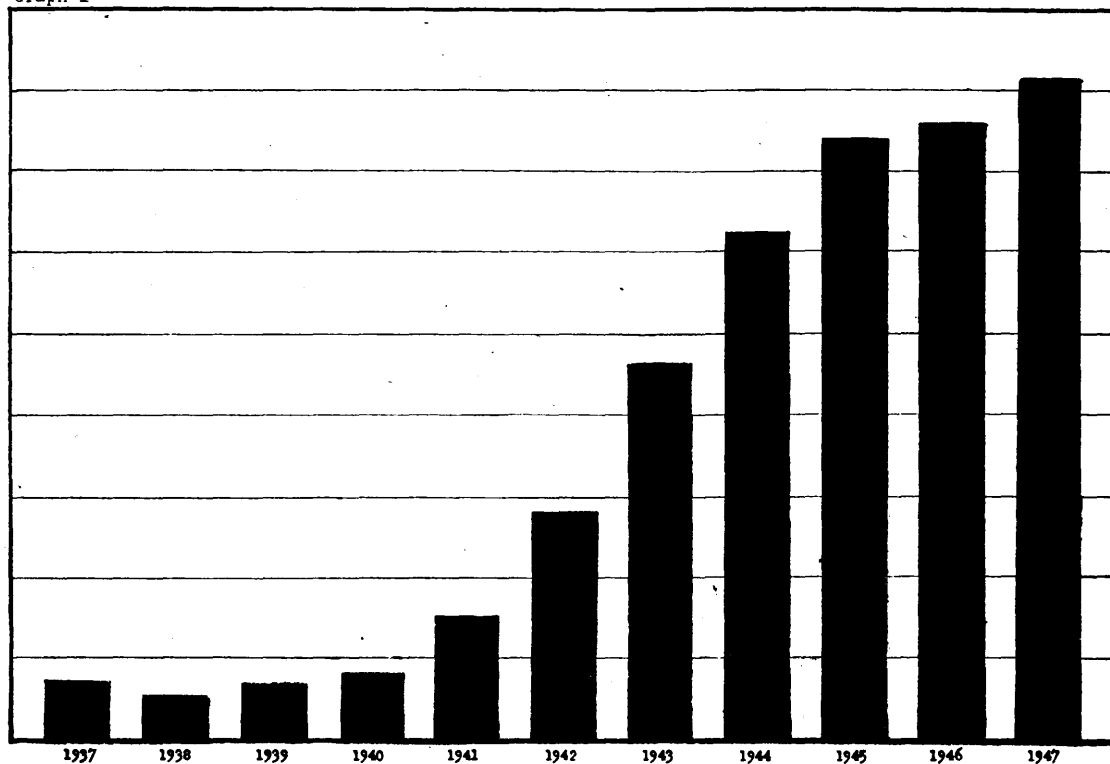
MILLIONS

Graph 1

MILLIONS

\$40  
\$35  
\$30  
\$25  
\$20  
\$15  
\$10  
\$5

\$40  
\$35  
\$30  
\$25  
\$20  
\$15  
\$10  
\$5



## UNEMPLOYMENT COMPENSATION ACTIVITIES

During the year 1947 the field examiners made 20,890 calls on subject employers and employing units for the purpose of advising them relative to the provisions of the Maine Unemployment Compensation Law, auditing payrolls, collecting delinquent reports and contributions.

In auditing employer accounts it was found that 313 had failed to report taxable earnings on which additional contributions were due in the amount of \$10,956.31. It was also found that 156 employers had overpaid contributions in the amount of \$3,492.33, which have been refunded.

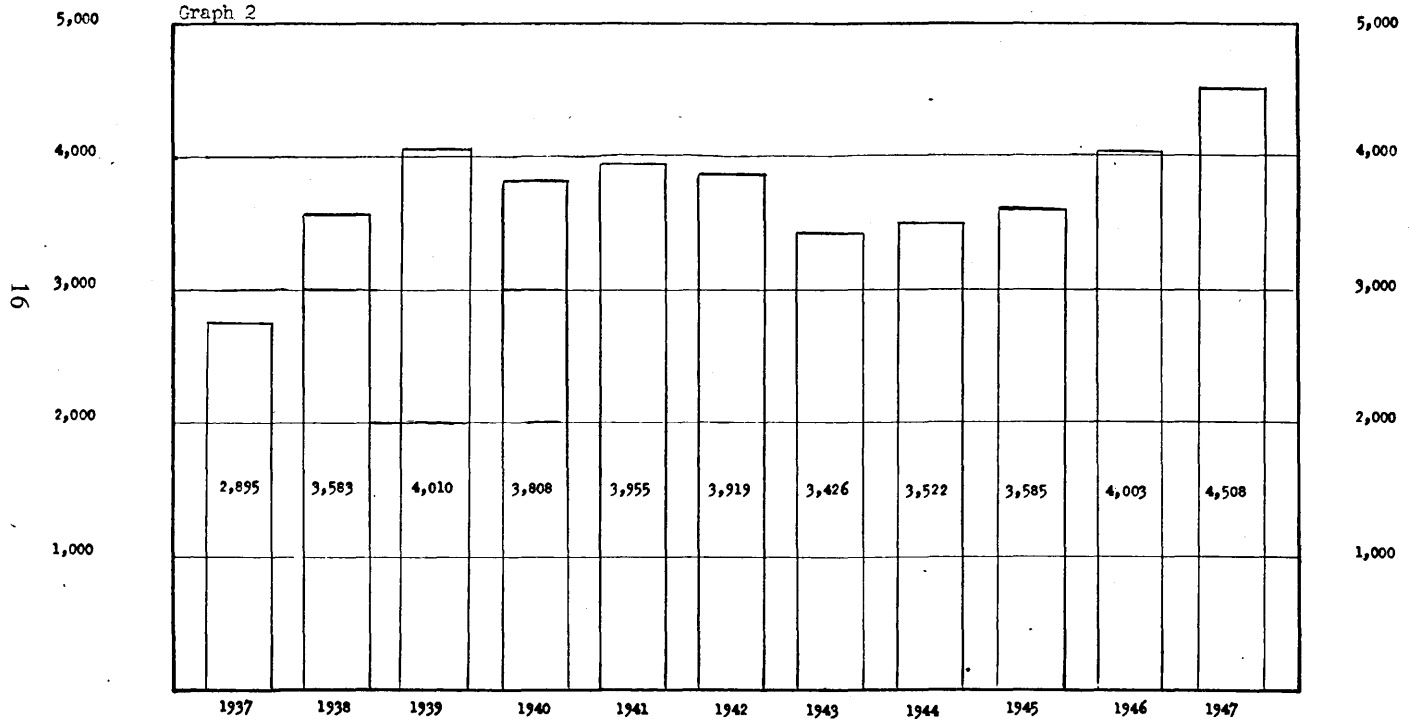
As a result of these contacts, 464 employing units were determined liable for contributions to this Agency in the amount of \$150,443.50.

Field examiners were successful in collecting past due contributions, interest and penalties amounting to \$140,113.71. They also collected 600 delinquent quarterly contributions and payroll reports with contributions due thereon in the amount of \$75,900.53.

During 1947 there was a net increase of 505 employer accounts:

Active accounts as of 1-1-47 . . . . .		4003
New Accounts:		
Previously subject employers . . . . .	96	
Successors to subject employers . . . . .	226	
Voluntary electors . . . . .	49	
Liable under other provisions of the Law . . . . .	585	956
	<hr style="width: 50px; margin-left: auto; margin-right: 0;"/>	<hr style="width: 50px; margin-left: auto; margin-right: 0;"/>
		4959
Less accounts closed:		
Granted termination of coverage . . . . .	73	
Business sold or dissolved . . . . .	378	451
	<hr style="width: 50px; margin-left: auto; margin-right: 0;"/>	<hr style="width: 50px; margin-left: auto; margin-right: 0;"/>
Active accounts as of 12-31-47 . . . . .		4508

NUMBER OF SUBJECT EMPLOYERS  
AS OF END OF EACH YEAR 1937 - 1947



The total amount of contributions, interest on overdue employer accounts, late payroll penalties, and interest on the Trust Fund for 1947 was \$7,250,889.62. This amount was applied to the following accounts:

1937 Contributions . . . . .	122.20
1938 Contributions . . . . .	133.81
1939 Contributions . . . . .	102.87
1940 Contributions . . . . .	135.02
1941 Contributions . . . . .	228.31
1942 Contributions . . . . .	753.33
1943 Contributions . . . . .	3,098.25
1944 Contributions . . . . .	4,288.34
1945 Contributions . . . . .	12,097.78
1946 Contributions . . . . .	1,592,298.56
1947 Contributions . . . . .	4,871,542.12
Interest (Employer Accounts) . . . . .	6,384.95
Payroll penalties . . . . .	3,194.76
Interest on Trust Fund . . . . .	756,509.32

During the year, 342 refunds were issued to employers amounting to \$37,269.37.

The following table reveals the monthly employment by industry for 1946 covered by the Maine Unemployment Compensation Law:

## Monthly Employment in Establishments Covered Under UC Law, 1946

**TABLE 1**

INDUSTRY	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
<b>TOTAL</b> .....	155,418	158,143	158,832	159,513	163,616	167,930	171,764	176,639	174,673	173,065	172,869	174,405
Agriculture, Forestry, Fishing, Mining, and Quarrying.....	455	416	410	529	593	663	772	870	879	814	865	979
Construction.....	3,933	4,109	4,730	6,216	6,873	7,282	8,246	8,641	8,705	8,643	8,349	7,388
<b>Manufacturing:</b> .....	103,180	106,006	105,234	102,587	104,866	107,269	108,966	112,205	112,040	111,478	110,994	111,553
Food and Kindred Products.....	6,145	6,730	6,428	6,223	7,789	9,073	12,814	13,173	12,958	11,314	8,686	7,557
Textile Mill Products.....	26,020	27,969	28,415	27,649	27,626	27,646	26,925	27,957	28,308	28,606	29,073	29,613
Apparel.....	1,784	1,790	1,798	1,766	1,710	1,707	1,701	1,766	1,788	1,782	1,836	1,825
Lumber and Timber Products.....	13,168	12,986	11,856	10,511	12,115	13,269	13,363	14,365	14,195	14,544	15,613	16,019
Furniture and Finished Lumber Products.....	6,622	6,883	6,975	7,089	6,948	7,262	7,000	7,163	7,088	7,357	7,515	7,899
Paper and Allied Products.....	16,135	16,454	16,360	16,305	16,516	16,723	16,601	16,892	17,022	17,063	17,076	17,179
Printing, Publishing and Allied Products.....	1,398	1,441	1,458	1,472	1,477	1,473	1,512	1,521	1,509	1,527	1,495	1,512
Chemicals and Allied Products.....	651	640	688	763	797	668	639	621	628	588	630	614
Leather and Leather Products.....	14,517	14,987	15,577	15,872	15,825	16,021	16,267	16,362	16,288	16,504	16,645	16,855
Stone, Clay and Glass Products.....	709	746	792	791	906	997	1,038	1,059	947	951	956	920
Iron and Steel and Their Products.....	1,853	1,927	1,870	1,872	1,889	1,896	1,921	2,009	1,940	1,954	1,893	1,876
Transportation Equipment.....	7,730	7,127	6,420	5,558	4,516	3,826	2,522	2,356	2,223	2,076	2,212	2,507
Nonferrous Metals and Their Products.....	66	71	76	73	73	90	109	105	115	91	96	81
Other Manufacturing.....	6,382	6,255	6,521	6,643	6,679	6,618	6,554	6,856	7,031	7,121	7,268	7,096
<b>Transportation, Communication and Other Public Utilities</b> .....	9,506	9,217	9,349	9,751	9,803	9,406	10,001	10,389	9,742	9,390	9,583	9,736
Eating and Drinking Places.....	2,501	2,540	2,631	2,691	2,834	2,944	2,968	2,976	2,929	2,845	2,839	2,721
Other Wholesale and Retail Trade.....	24,766	24,734	25,208	25,959	26,204	26,826	26,666	27,072	27,136	27,245	28,273	30,202
Finance, Insurance and Real Estate.....	3,409	3,480	3,529	3,593	3,641	3,679	3,718	3,720	3,687	3,715	3,671	3,713
Hotels, Camps, Lodging Places.....	2,620	2,565	2,539	2,715	3,329	4,034	4,581	4,616	3,891	3,212	2,736	2,602
Other Service Industries.....	5,048	5,076	5,202	5,472	5,573	5,827	5,846	6,150	5,664	5,723	5,559	5,511

This table shows the wages paid in covered employment for 1946 by industry:

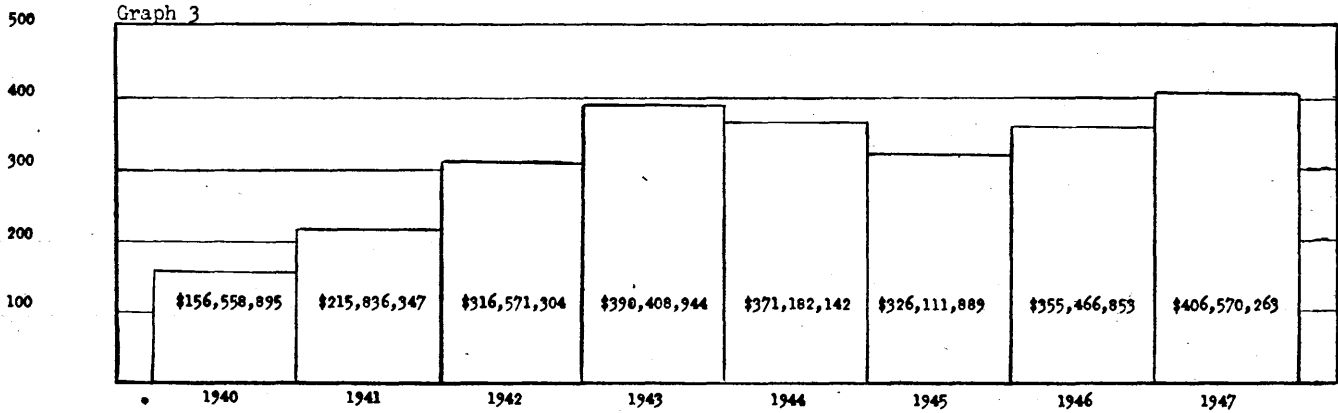
## Total Wages Paid in Covered Employment in 1946 by Industry

TABLE 2

INDUSTRY	Total for Year	QUARTER			
		First Quarter	Second Quarter	Third Quarter	Fourth Quarter
TOTAL .....	\$355,466,853	\$81,846,358	\$85,644,879	\$90,254,229	\$97,721,387
Agriculture, Forestry, Fishing, Mining and Quarrying..	1,492,707	221,691	295,331	439,799	535,886
Construction .....	16,709,973	2,290,247	3,605,835	5,290,622	5,523,269
Manufacturing: .....	232,940,979	55,695,092	56,916,297	57,981,706	62,347,884
Food and Kindred Products .....	16,541,925	2,947,551	3,315,056	5,711,160	4,568,158
Textile Mill Products .....	59,132,272	13,844,068	15,105,057	13,935,405	16,247,742
Apparel .....	2,773,891	652,380	665,038	653,935	802,538
Lumbering and Timber Products .....	25,876,454	6,289,413	5,455,536	6,543,433	7,588,072
Furniture and Finished Lumber Products .....	13,585,031	3,130,700	3,271,842	3,392,839	3,789,650
Paper and Allied Products .....	42,815,879	9,845,065	10,323,564	10,876,857	11,770,393
Printing, Publishing and Allied Products .....	3,418,241	744,272	811,469	863,635	998,865
Chemicals and Allied Products .....	1,575,565	370,971	436,661	382,482	385,451
Leather and Leather Products .....	31,743,201	7,150,329	8,111,857	7,794,013	8,687,002
Stone, Clay and Glass Products .....	1,930,770	381,187	485,083	552,160	512,340
Iron and Steel and Their Products .....	4,815,069	1,150,658	1,139,609	1,237,324	1,287,478
Transportation Equipment .....	13,464,151	5,564,711	3,966,833	2,477,649	1,454,958
Nonferrous Metals and Products .....	189,502	37,571	44,758	54,742	52,431
Other Manufacturing .....	15,079,028	3,586,216	3,783,934	3,506,072	4,202,806
Transportation, Communication and Other Public Utilities .....	22,561,565	5,604,220	5,656,911	5,719,973	5,580,461
Eating and Drinking Places .....	3,487,435	764,889	853,592	912,949	956,005
Other Wholesale and Retail Trade .....	55,963,261	12,426,746	12,879,577	13,788,279	16,868,659
Finance, Insurance and Real Estate .....	9,022,397	2,098,774	2,202,736	2,230,625	2,490,262
Hotels, Camps, Lodging Places .....	4,747,207	898,540	1,136,262	1,607,846	1,104,559
Other Service Industries .....	8,541,329	1,846,159	2,098,338	2,282,430	2,314,402

TOTAL WAGES PAID IN COVERED EMPLOYMENT  
1940 TO 1947 INCL.

MILLIONS OF DOLLARS





An analysis of 4,302 employer accounts as of December 31, 1946, revealed that 3,037 accounts were eligible to be determined for a rate. All but 342 of the 3,037 accounts were determined to be eligible for a rate lower than 2.7%. In fact 37.37% of the accounts eligible received the lowest rate.

The following table reflects the number of accounts by rate in each industry:

**TABLE 3**

Industry	Total	0.9%	1.2%	1.5%	1.8%	2.1%	2.4%	2.7%
TOTAL ALL INDUSTRIES	3,037	1,135	512	524	321	139	64	342
Agriculture	6	1	-	-	2	1	-	2
Forestry	3	2	-	-	-	-	-	1
Fishing	1	-	-	-	-	-	-	1
Bituminous & other Soft-Coal Mining	3	1	-	1	-	-	-	1
Nonmetallic mining and quarrying	9	3	-	-	2	1	-	3
Building construction—general contractors	63	16	6	9	8	8	7	9
General contractors, other than building	27	15	-	2	4	-	-	6
Construction—special-trade contractors	113	34	6	9	11	5	4	44
Food and kindred products	139	22	20	26	13	6	7	45
Textile-mill products	62	4	10	14	13	15	3	3
Apparel and other finished products	18	4	3	5	1	4	-	1
Lumber and wood products	298	68	46	66	70	20	9	19
Furniture and fixtures	14	5	5	-	2	-	1	1
Paper and allied products	26	8	12	6	-	-	-	-
Printing, publishing and allied industries	35	28	4	2	-	-	-	1
Chemicals and allied products	26	4	3	6	4	4	2	3
Rubber products	2	-	1	-	1	-	-	-
Leather and leather products	74	9	14	11	18	4	9	9
Stone, clay and glass products	17	4	1	2	2	1	1	6
Primary metal industries	14	6	3	2	2	-	-	1
Fabricated metal products	18	3	6	4	2	2	-	1
Machinery (except electrical)	18	2	5	5	4	1	-	1
Electrical machinery, equipment, and supplies	1	-	-	-	-	-	-	1
Transportation equipment	30	8	6	6	5	2	-	3
Professional and scientific instruments	5	2	2	1	-	-	-	-
Misc. manufacturing industries	12	4	1	4	-	2	-	1
Local railways and bus lines	8	-	2	1	2	2	-	1
Trucking and warehousing for hire	60	15	12	18	7	5	-	3
Other transportation, except water transportation	14	4	1	2	5	2	-	-
Water transportation	5	2	-	-	1	2	-	-
Services allied to transportation, N.E.C.	12	1	-	1	1	-	-	9
Communication	19	7	6	6	-	-	-	-
Utilities	24	18	3	-	2	-	-	1
Local utilities and public services, N.E.C.	34	29	3	-	-	-	1	1
Full-service and limited-function wholesalers	188	99	31	37	13	2	-	6
Wholesale distributors	331	227	43	27	11	5	3	15
Wholesale and retail trade combined, N.E.C.	73	28	12	15	6	3	1	8
Retail general merchandise	58	20	15	17	3	-	-	3
Retail food and liquor stores	69	21	16	16	8	4	2	2

Retail automotive . . . . .	92	48	19	14	4	2	-	5
Retail apparel and accessories . . . . .	95	28	22	28	7	2	3	5
Retail trade, N.E.C. . . . .	207	87	45	47	15	3	-	10
Eating and drinking places . . . . .	107	8	15	37	20	7	4	16
Retail filling stations . . . . .	8	2	3	1	2	-	-	-
Banks and trust companies . . . . .	70	45	19	5	-	-	-	1
Security dealers and investment banking . . . . .	22	18	1	-	2	-	-	1
Finance agencies, N.E.C. . . . .	18	10	4	1	-	-	-	3
Insurance carriers . . . . .	81	62	8	3	2	1	-	5
Insurance agents, brokers, and services . . . . .	13	8	2	-	-	1	-	2
Real estate . . . . .	40	13	7	6	2	2	2	8
Real estate, insurance, loans, law offices . . . . .	1	1	-	-	-	-	-	-
Holding companies . . . . .	3	3	-	-	-	-	-	-
Hotels, rooming houses, camps, etc. . . . .	81	8	8	13	20	11	3	18
Personal services . . . . .	83	14	16	25	10	2	-	16
Business services, N.E.C. . . . .	37	11	9	4	1	-	-	12
Employment agencies and commercial and trade schools . . . . .	7	5	-	-	-	-	-	2
Automobile repair services and garages . . . . .	23	6	6	4	4	1	-	2
Miscellaneous repair services and hand trades . . . . .	9	1	1	-	4	-	-	3
Motion pictures . . . . .	43	19	17	4	-	-	1	2
Amusement, recreation and related services, N.E.C. . . . .	33	6	3	3	2	4	1	14
Medical and other health services . . . . .	11	1	1	7	1	-	-	1
Law offices and related services . . . . .	1	1	-	-	-	-	-	-
Educational institutions and agencies . . . . .	1	-	1	-	-	-	-	-
Other professional and social-service agencies . . . . .	3	1	-	-	-	1	-	1
Nonprofit membership organizations . . . . .	19	5	7	1	2	1	-	3

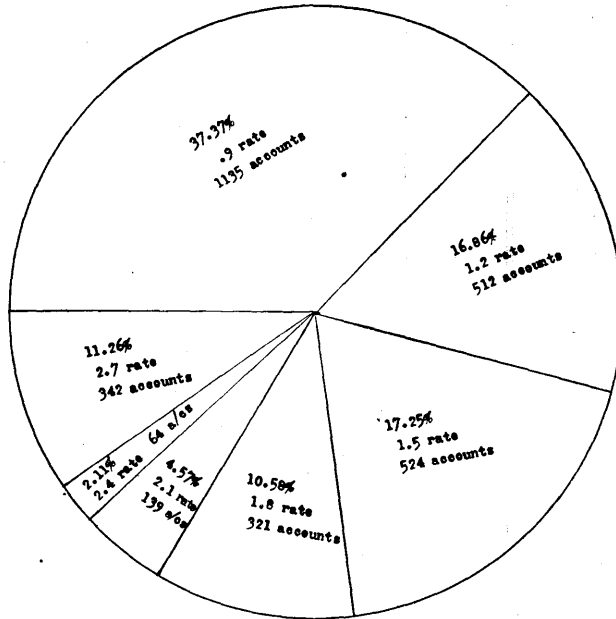
This table shows the 3,037 accounts eligible to a rate broken down to reveal the number in each rate by size of annual payroll.

**TABLE 4**

Payroll Category	Employers	Rate of Contributions						
		0.9	1.2	1.5	1.8	2.1	2.4	2.7
Less than \$5,000 . . . . .	578	332	51	40	16	3	6	130
\$5,000 to 9,999 . . . . .	295	131	51	37	21	9	8	38
10,000 to 19,999 . . . . .	562	212	100	120	47	21	10	52
20,000 to 49,999 . . . . .	833	278	162	165	109	46	16	57
50,000 to 99,999 . . . . .	341	95	62	78	58	17	8	23
100,000 to 999,999 . . . . .	385	79	75	77	62	41	14	37
\$1,000,000 and over . . . . .	43	8	11	7	8	2	2	5
	3,037	1,135	512	524	321	139	64	342

The following graph depicts employer experience rating accounts, eligible to be determined, by rate group:

Graph 4



Twelve hundred sixty-five accounts with insufficient experience are not included above.

The Commission recommends the continuation of the "Experience Rating" provision of the Law.

The Civilian claim load for 1947 was 459,057, a slight increase over the 1946 load, namely, 1.67%. The increase, however, was due largely to intermittent filing by many claimants, resulting in a disproportionate number of additional initial claims, and did not result in a like increase in benefit payments.

*Initial Claims.* A total of 38,751 individuals filed new initial claims for benefits during the year, an increase of 4.6% over the year 1946. A total of 36,692 of these claimants were found to be eligible, and 2,059 not eligible based on their wage credits for 1946. The ratio of claimants found not eligible by reason of insufficient wage credits also rose, however, to 5.3% from the 1946 all time low of 2.7%. Therefore, the 36,692 claimants found eligible during 1947 reflect an increase of only 3.2% of the number found eligible in 1946. However, the percentage of claimants found not eligible in 1947 was still substantially less than in previous years.

## Initial UC Claims Taken at Local Office Level, by Year, 1938 Through 1947

**TABLE 5**

Local Office	Initial Claims Taken									
	1947	1946	1945	1944	1943	1942	1941	1940	1939	1938
<b>TOTAL</b> .....	<b>*64,214</b>	<b>*49,590</b>	<b>*30,895</b>	<b>*14,304</b>	<b>*14,627</b>	<b>*33,816</b>	<b>*56,457</b>	<b>*104,726</b>	<b>*104,037</b>	<b>*120,708</b>
Augusta .....	4,497	3,953	1,646	1,040	1,687	2,221	3,659	7,363	6,882	5,421
Bangor .....	5,567	2,448	1,488	960	1,454	4,319	7,133	13,953	13,738	13,724
Bath .....	2,709	5,520	1,219	94	116	399	1,033	2,066	1,819	3,433
Biddeford .....	1,799	2,632	1,205	892	791	1,761	3,847	9,847	9,861	10,730
Calais .....	5,062	4,494	3,345	2,970	2,969	3,791	3,621	6,768	5,131	5,945
Caribou .....	1,212	1,270	428	227	377	2,630	5,358	6,821	6,903	7,683
Houlton** .....	188	146	55	33	47	671	—	—	—	1,050
Lewiston .....	14,669	8,827	7,323	2,652	1,723	5,127	10,835	21,562	22,956	20,304
Machias† .....	949	—	—	—	—	—	—	—	—	—
Portland .....	9,216	11,354	9,329	2,012	1,576	4,041	7,795	11,924	11,419	13,498
Rockland .....	4,298	2,696	1,520	645	607	1,496	2,263	5,280	4,077	6,342
Rumford .....	1,279	903	353	285	469	1,246	1,904	2,945	3,141	3,671
Sanford .....	4,929	1,490	722	899	1,694	3,141	4,593	7,710	8,465	6,100
Skowhegan .....	4,314	1,560	960	766	482	1,118	2,348	4,065	4,932	4,792
Waterville .....	2,055	1,461	835	829	635	1,855	2,068	4,422	4,713	6,879
Norway † .....	—	—	—	—	—	—	—	—	—	2,704
Farmington † .....	—	—	—	—	—	—	—	—	—	1,610
Millinocket † .....	—	—	—	—	—	—	—	—	—	597
Ellsworth † .....	1,471	836	467	—	—	—	—	—	—	2,688
Dover-Foxcroft † .....	—	—	—	—	—	—	—	—	—	2,140
Fort Kent † .....	—	—	—	—	—	—	—	—	—	1,397

\*Includes additional Initials.

\*\*Houlton Office reopened for claims-taking in 1942.

†Machias Office opened for claims-taking October, 1947.

‡These Offices closed December, 1938. Ellsworth Office reopened September, 1945.

## Initial WSA Claims Taken by Local Office, 1947

**Table 6**

<i>Local Office</i>	<i>Initial Claims Taken</i>
TOTAL.....	332
Augusta.....	10
Bangor.....	8
Bath.....	19
Biddeford.....	20
Calais.....	17
Caribou.....	—
Ellsworth.....	2
Houlton.....	—
Lewiston.....	18
Machias.....	1
Portland.....	213
Rockland.....	14
Rumford.....	—
Sanford.....	2
Skowhegan.....	4
Waterville.....	4

## Continued UC Claims Taken at Local Office Level, by Year, 1938 Through 1947

**TABLE 7**

Local Office	Continued Claims Taken									
	1947	1946	1945	1944	1943	1942	1941	1940	1939	1938
TOTAL .....	393,287	401,934	147,856	41,759	59,034	162,582	256,269	679,532	656,699	778,398
Augusta .....	22,910	22,144	3,823	1,824	3,558	11,356	16,907	47,296	43,306	38,860
Bangor .....	42,392	18,844	8,985	3,980	8,907	23,428	33,989	76,859	89,178	88,395
Bath .....	20,429	57,825	3,938	331	598	2,650	5,472	12,794	10,819	17,797
Biddeford .....	9,629	11,634	3,633	1,664	1,369	4,853	12,533	52,394	48,380	78,684
Calais .....	50,539	40,427	23,102	11,542	19,909	19,352	16,254	44,578	32,399	38,273
Caribou .....	8,167	10,012	2,973	1,058	1,813	9,759	21,586	36,256	47,870	46,859
Houlton** .....	1,116	1,507	512	154	293	2,462	—	—	—	4,336
Lewiston .....	59,418	44,214	20,815	5,466	4,355	23,458	49,581	159,086	137,386	118,171
Machias† .....	1,762	—	—	—	—	—	—	—	—	—
Portland .....	70,504	138,717	59,158	4,299	4,378	22,677	41,714	82,622	80,482	80,229
Rockland .....	25,283	19,363	6,090	2,531	3,431	8,283	10,038	33,485	27,845	36,203
Rumford .....	6,597	6,551	2,129	1,166	2,278	7,542	8,107	16,102	19,487	25,906
Sanford .....	21,637	4,619	1,744	1,566	2,974	11,692	20,319	52,805	55,577	67,480
Skowhegan .....	28,282	9,001	5,162	3,096	2,036	6,573	8,833	33,059	35,110	30,648
Waterville .....	12,252	9,727	4,178	3,082	3,135	8,497	10,936	32,196	28,860	47,567
Norway† .....	—	—	—	—	—	—	—	—	—	15,462
Farmington† .....	—	—	—	—	—	—	—	—	—	6,826
Millinocket† .....	—	—	—	—	—	—	—	—	—	2,689
Ellsworth† .....	12,370	7,349	1,614	—	—	—	—	—	—	14,208
Dover-Foxcroft† .....	—	—	—	—	—	—	—	—	—	14,722
Fort Kent† .....	—	—	—	—	—	—	—	—	—	5,083

\*\*Houlton Office reopened for claims-taking in 1942.

†Machias Office opened for claims-taking October, 1947.

‡These Offices closed December, 1938. Ellsworth Office reopened September, 1945.

## Continued WSA Claims Taken by Local Office, 1947

**Table 8**

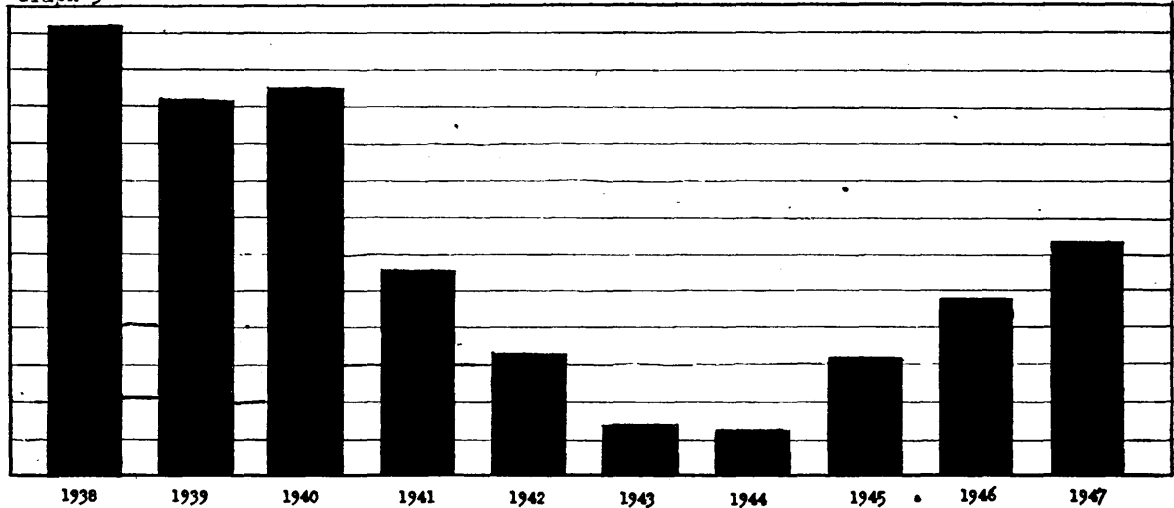
<i>Local Office</i>	<i>Continued Claims Taken</i>
TOTAL.....	1,224
Augusta.....	35
Bangor.....	14
Bath.....	79
Biddeford.....	54
Calais.....	16
Caribou.....	—
Ellsworth.....	6
Houlton.....	—
Lewiston.....	63
Machias.....	14
Portland.....	824
Rockland.....	64
Rumford.....	—
Sanford.....	8
Skowhegan.....	11
Waterville.....	36

NUMBER OF INITIAL CLAIMS TAKEN IN LOCAL OFFICE  
1938 - 1947 INCLUSIVE  
FOR STATE BENEFITS

THOUSANDS

130  
120  
110  
100  
90  
80  
70  
60  
50  
40  
30  
20  
10

Graph 5



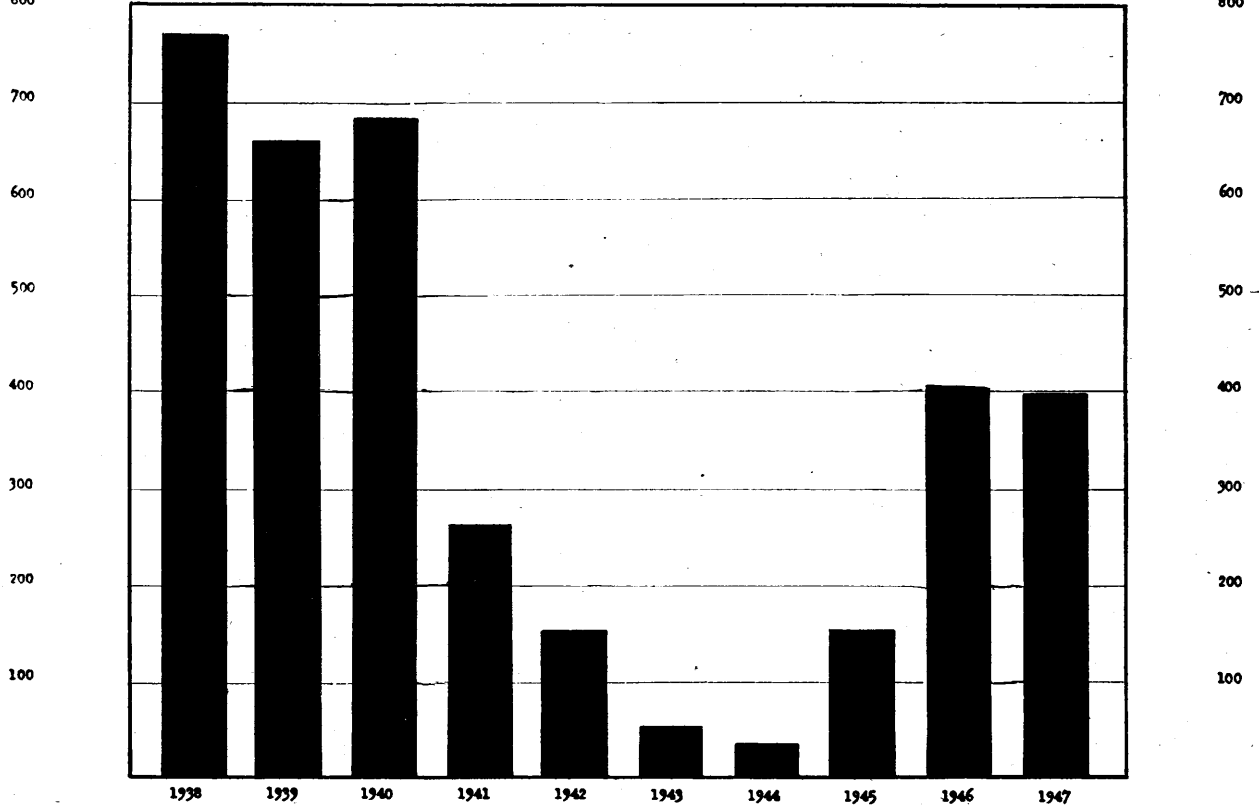


NUMBER OF CONTINUED CLAIMS TAKEN IN LOCAL OFFICE  
1938 - 1947 INCLUSIVE  
FOR STATE BENEFITS

THOUSANDS  
800

Graph 6

THOUSANDS  
800



*Benefit Payments.* In spite of the fact a slightly greater number of eligible claimants filed initial claims in 1947 than in the previous year, the total number of payments made during the year were somewhat less than for 1946, 340,045 being made in 1947 against 354,702 in 1946, a decrease of 4.1%. The gross amount of payments for 1947, however, showed a much greater drop. The amount paid out in 1947 was \$4,473,595.00, as against \$5,487,300.00 paid out in the previous year, a decrease of 18.5%. This apparent inconsistency is accounted for by the decrease in individual weekly benefit amounts. The average payment for 1947 was only \$13.155 as compared with the 1946 average of \$15.47, a decrease of 15%. This decrease in benefit amounts reflects a decrease in 1946 individual earnings over individual earnings for 1945, and is largely attributable to the final closing of war industries, principally ship building.

Of the 36,692 claimants who were determined eligible 32,086, or 87.45%, continued to file for their waiting period and for one or more compensable claims. Though this is a slightly lower percentage than for 1946, it is still substantially higher than that experienced in previous years. The rate of exhaustion also dropped slightly from 1946, a total of 6,116 claimants exhausting their benefit rights during the year. This number represents 19.06% of all eligible claimants, and 16.67% of eligible claimants who received one or more payments.

*War Shipping Administration.* A total of 1,014 payments were made, aggregating \$15,687.00.

## Benefit Payments Issued Under UC Program, by Month, by Type of Unemployment, 1947

**TABLE 9**

MONTH	All Payments		Type of Unemployment			
			Total		Partial	
	No. of Payments	Amount*	No. of Payments	Amount*	No. of Payments	Amount*
<b>TOTAL</b> .....	340,045	\$4,473,595	301,532	\$4,052,299	38,513	\$421,296
January .....	32,774	440,614	29,264	400,936	3,510	39,678
February .....	31,188	416,826	29,281	395,914	1,907	20,912
March .....	31,066	423,108	28,732	398,610	2,334	24,498
April .....	28,810	376,117	26,958	355,910	1,852	20,207
May .....	47,403	608,394	43,104	559,491	4,299	48,903
June .....	47,023	591,597	40,207	520,366	6,816	71,231
July .....	34,204	445,054	29,207	388,105	4,997	54,949
August .....	25,752	345,336	22,474	305,099	3,278	40,237
September .....	15,072	204,816	13,000	181,208	2,072	23,608
October .....	13,526	189,376	11,934	171,766	1,592	17,610
November .....	11,025	150,611	8,990	128,925	2,035	21,686
December .....	22,202	283,746	18,381	245,969	3,821	37,777

\*Includes the amounts of War Shipping Administration payments chargeable to the Unemployment Compensation fund.

## Benefit Payments Issued Under WSA Program, by Month, by Type, 1947

**TABLE 10**

MONTH	All Payments		Type of Unemployment			
			Total		Partial	
	No. of Payments	Amount*	No. of Payments	Amount*	No. of Payments	Amount*
<b>TOTAL</b> .....	1,014	\$15,687	1,002	\$15,569	12	\$118
January .....						
February .....						
March .....						
April .....						
May .....						
June .....						
July .....	1	20	1	20	—	—
August .....	164	2,352	160	2,294	4	58
September .....	166	2,614	163	2,592	3	22
October .....	230	3,413	229	3,404	1	9
November .....	160	2,612	159	2,606	1	6
December .....	293	4,676	290	4,653	3	23

\*Excludes the amounts of War Shipping Administration payments chargeable to the Unemployment Compensation fund.

## Summary of Weeks of Unemployment Compensated under UC-WSA Programs, by Industry, by Month, 1947\*

**TABLE 11**

INDUSTRY	Total	MONTH OF											
		Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
TOTAL ALL INDUSTRIES...	340,274	32,687	31,107	31,031	28,688	47,285	46,924	34,147	25,885	15,204	13,699	11,173	22,444
Agriculture, Forestry & Fishing.	2,181	157	147	138	153	218	166	81	198	158	204	172	389
Mining and Quarrying.....	1,428	82	935	99	39	28	34	41	32	24	28	14	72
Construction.....	10,884	1,604	1,233	2,140	1,057	1,039	718	608	472	312	293	319	1,089
Manufacturing.....	276,060	26,157	24,193	24,068	23,987	40,696	40,965	28,310	20,593	11,729	9,991	8,249	17,122
Ordnance and Accessories.....	86	12	—	5	3	11	6	8	10	12	10	4	5
Food and Kindred Products..	74,738	10,194	9,724	7,277	8,042	12,860	11,819	4,269	1,637	741	869	1,134	6,172
Textiles and Apparel.....	76,928	2,507	3,421	5,877	7,057	11,763	11,392	10,210	8,651	5,074	4,534	2,881	3,561
Basic and Finished Lumber Products.....	19,340	1,236	1,314	1,589	1,760	2,943	2,022	2,017	1,774	1,101	986	820	1,778
Paper and Allied Products...	8,138	756	746	833	813	1,127	682	725	656	449	404	386	561
Printing and Publishing.....	634	48	175	31	36	46	46	58	78	38	29	21	28
Chemicals and Allied Products	1,133	150	3	130	117	156	128	123	86	56	56	46	82
Leather and Leather Products	48,979	2,643	1,704	1,611	2,394	7,578	11,123	7,693	5,042	2,699	1,819	1,923	2,750
Stone, Clay & Glass Products.	705	91	140	-101	60	94	72	47	32	27	11	13	47
Iron and Steel & their Products	3,927	542	482	477	344	453	450	409	341	154	80	40	155
Transportation Equipment...	33,386	7,237	5,803	5,361	2,811	2,857	2,426	2,062	1,614	848	661	536	1,170
Nonferrous Metals and their Products.....	344	7	5	4	7	15	25	34	44	32	48	43	80
Machinery (except electrical).	4,251	478	374	396	249	345	277	263	311	345	373	301	539
Other Manufacturing Industries.....	3,471	256	332	376	294	448	497	392	317	153	111	101	194
Transportation, Communication and Other Public Utilities....	13,098	1,285	954	906	500	1,256	1,315	1,509	1,463	1,003	1,278	709	920
Eating and Drinking Places.....	3,507	330	369	381	309	401	395	328	256	135	146	154	303
Other Wholesale & Retail Trade.	21,173	1,798	2,082	2,156	1,758	2,427	2,270	2,236	1,948	1,158	1,089	842	1,409
Finance, Insurance & Real Estate	1,433	164	181	144	93	109	143	161	115	81	72	68	102
Hotels, Rooming Houses, Camps and Other Lodging Places....	5,515	598	523	493	425	602	434	420	392	296	352	384	596
Other Service Industries.....	4,995	512	490	506	367	509	484	453	416	308	246	262	442

\*This table excludes supplemental and reissued payments. Payments are analyzed according to the industries from which claimants separated prior to receipt of their first benefit checks in the portions of the benefit years represented.

## Amount of Benefit Payments Issued under UC-WSA Programs, by Industry, by Month, 1947\*

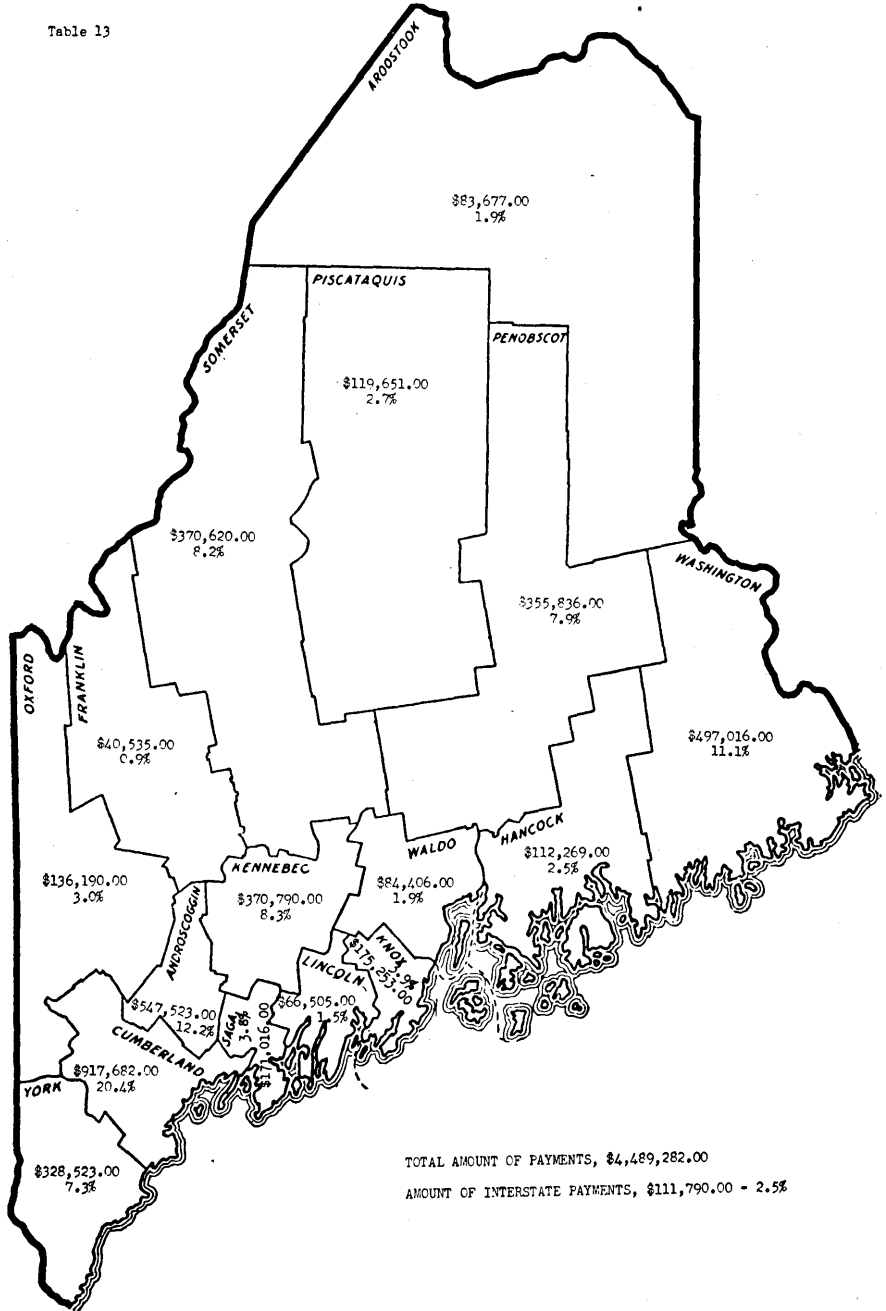
**TABLE 12**

INDUSTRY	Total	MONTH OF											
		Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
<b>TOTAL ALL INDUSTRIES</b> . . . . .	<b>\$4,489,282</b>	<b>\$440,614</b>	<b>\$416,826</b>	<b>\$423,108</b>	<b>\$376,117</b>	<b>\$608,394</b>	<b>\$591,597</b>	<b>\$443,074</b>	<b>\$347,688</b>	<b>\$207,430</b>	<b>\$192,789</b>	<b>\$153,223</b>	<b>\$288,422</b>
Agriculture, Forestry & Fishing . . . . .	27,960	1,849	1,882	1,655	1,577	2,196	1,454	823	2,701	2,422	3,258	2,751	5,392
Mining and Quarrying . . . . .	23,160	1,159	16,591	1,448	535	305	378	478	380	289	377	195	1,025
Construction . . . . .	161,990	25,527	17,951	33,708	16,013	15,075	10,140	8,152	6,265	4,237	4,185	4,440	16,297
Manufacturing . . . . .	3,606,182	347,594	318,391	324,184	313,176	521,304	513,350	364,609	276,609	160,109	139,081	112,706	215,069
Ordnance and Accessories . . . . .	1,073	230	—	100	26	113	65	84	106	138	110	46	55
Food and Kindred Products . . . . .	740,423	100,396	97,288	69,270	81,400	130,003	117,739	39,625	15,508	6,962	9,037	11,241	61,954
Textiles and Apparel . . . . .	1,138,735	34,197	47,582	84,184	107,801	176,628	167,844	147,792	124,749	73,881	67,812	53,177	53,088
Basic and Finished Lumber Products . . . . .	251,663	16,776	18,135	22,035	22,775	37,014	24,582	24,499	22,290	14,489	13,146	11,349	24,573
Paper & Allied Products . . . . .	114,248	11,152	10,665	11,885	11,580	15,589	9,087	9,971	9,004	6,061	5,747	5,479	8,028
Printing and Publishing . . . . .	8,962	803	2,682	496	486	611	631	799	1,025	454	338	252	385
Chemicals & Allied Products . . . . .	16,055	2,476	33	1,925	1,616	1,786	1,690	1,719	1,279	883	841	659	1,148
Leather and Leather Products . . . . .	619,541	33,099	22,640	22,306	31,871	103,021	140,978	96,010	64,298	34,149	22,730	15,017	33,422
Stone, Clay and Glass Products . . . . .	9,398	1,329	1,445	1,311	805	1,184	927	591	426	438	143	194	605
Iron and Steel & their Products . . . . .	59,464	9,427	7,997	8,016	4,876	6,044	6,016	5,658	5,364	2,216	1,333	544	1,973
Transportation Equipment . . . . .	534,883	126,961	100,013	91,735	42,771	39,093	33,763	29,009	23,567	12,900	10,026	7,932	17,113
Nonferrous Metals and their Products . . . . .	5,022	133	100	80	106	173	329	382	610	467	722	653	1,267
Machinery (except electrical) . . . . .	62,506	7,282	5,624	5,722	3,306	4,585	3,633	3,559	4,451	5,020	5,625	4,877	8,822
Other Manufacturing Industries . . . . .	44,209	3,333	4,187	5,119	3,757	5,460	6,066	4,911	3,932	2,051	1,471	1,286	2,636
Transportation, Communication and Other Public Utilities . . . . .	201,694	20,726	14,692	13,505	6,990	19,607	19,707	23,678	22,475	15,123	20,771	10,512	13,908
Eating and Drinking Places . . . . .	43,222	4,346	4,903	5,028	3,768	4,851	4,744	3,810	2,856	1,458	1,813	1,965	3,680
Other Wholesale & Retail Trade . . . . .	282,009	24,116	27,638	29,296	23,211	31,021	29,340	29,466	25,608	15,430	15,041	12,080	19,762
Finance, Insurance & Real Estate . . . . .	19,840	2,238	2,523	2,013	1,363	1,434	1,909	2,177	1,441	1,162	1,124	979	1,477
Hotels, Rooming Houses, Camps and Other Lodging Places . . . . .	60,720	6,662	5,926	5,580	4,724	6,067	4,615	4,640	4,578	3,503	4,045	4,113	6,267
Other Service Industries . . . . .	62,505	6,397	6,329	6,691	4,760	6,534	5,960	5,241	4,775	3,697	3,094	3,482	5,545

\*The total amount of benefits issued is broken down according to the industries from which claimants separated prior to receiving their first benefit checks in the portions of the benefit years represented.

ANALYSIS OF UC AND WSA BENEFIT PAYMENTS ISSUED IN 1947 TO  
RESIDENTS OF THE VARIOUS COUNTIES IN MAINE

Table 13



*Deputies Decisions.* During 1947 local office Deputies rendered a total of 10,912 decisions on issues affecting claimants benefit rights, other than labor disputes. This is an increase of 28% over the 1946 record, and reflects diligence on the part of local office personnel in screening out claimants who do not meet all statutory eligibility requirements. This is further substantiated by the ratio of the total number of decisions to the total number of eligible claimants, which was 29.74%, a considerable increase over comparable ratio for 1946. Of the total number of cases 6,907 or 63.3% were decided in favor of the claimant, and 4,005, or 36.7% decided against the claimant.

### U. C. Decisions by Type of Case

**TABLE 14**

Type of Case	Total Number	% of Total	Allowed		Disallowed or Disqualified	
			Number	Per Cent	Number	Per Cent
Voluntary Quit . . . . .	4557	41.76%	3808	83.56%	749	16.44%
Misconduct . . . . .	1399	12.82%	801	57.25%	598	42.75%
Refusal to Accept or Apply . . . . .	1392	12.76%	836	60.06%	556	39.94%
Able and Available . . . . .	3407	31.22%	1423	41.77%	1984	58.23%
Other . . . . .	157	1.44%	39	24.84%	118	75.16%
All Cases . . . . .	10,912	100.00%	6907	63.30%	4005	36.70%

Analysis of the above table reveals that the distribution by case does not vary significantly from the 1946 picture. Neither does the relation of cases allowed to disallowed or disqualified vary in specific categories, with the exception that the percentages of allowed cases are slightly higher in cases involving Refusal of work and the question of Ability and Availability for work.

Total disqualifications for the year aggregated 6,863 weeks, with deductions in potential benefits amounting to a total of \$88,547.00. As a result of Deputies Decisions, overpayments were established totalling \$17,409.00. Recovery was made in a total amount of \$9,250.50.

Not included in the above analysis are 365 Deputies' Decisions rendered during 1947, which involved the question of Labor Dispute. Of these 222 were decided in favor of the claimant, and 143 were decided against the claimant.

*Interstate.* The interstate claim load for 1947 dropped noticeably from that of 1946. During the year 1947, 1,804 new initial claims and 8,150 continued claims were filed against Maine as the liable

state, against 2,052 initial and 11,739 continued interstate claims filed in 1946, a decrease of 2.1% and 30.6%, respectively. A total of 8,029 benefit checks were issued to interstate claimants in the amount of \$111,790.00, reflecting decreases of 22.6% and 31.5%, respectively.

*Servicemen's Readjustment Allowances.* As was anticipated, the Readjustment Allowance claim load in 1947 showed a considerable decrease from 1946 experience. The aggregate local office claim load for the year was 369,698 as compared to 560,818 for 1946, a decrease of 34.08%. The decrease is a natural result of veterans becoming readjusted, either by entering gainful employment, or pursuing educational or training courses, and to some extent by exhausting benefit rights.

During the year 9,744 veterans filed applications, bringing the total number who have filed since the inception of the program up to **51,327**. As of the close of the calendar year **46,621** of these, or 90.8% had drawn one or more payments, but only **2,665**, or 5.2% had exhausted all their readjustment allowance rights.

The total number of weekly payments made during the year under this program was 309,946, a decrease of 34.21% from 1946. The total amount paid out during the year was \$6,145,199.00, a decrease of 34.45% from 1946. In addition to these weekly payments, 5,416 monthly payments were made to self-employed veterans in a total amount of \$492,744.00. This denoted a decrease, from 1946 experience, of 25.87% in number of monthly claims paid and 28.76% in the total amount paid for self-employment claims.

### Applications and Claims for Servicemen's Readjustment Allowances, by Local Office, by Type, 1947

**TABLE 15**

Local Office	Applications for Entitlement	Claims for Unemployment Allowances		Claims for Self-Employment Allowances	
		Initial	Continued	New	Additional
TOTAL.....	9,562	35,957	318,243	883	5,053
Augusta.....	248	1,826	14,405	28	289
Bangor.....	1,477	4,186	37,607	69	896
Bath.....	450	1,901	17,270	66	285
Biddeford.....	512	1,954	13,313	24	134
Calais.....	463	1,496	29,294	24	265
Caribou.....	1,086	2,533	25,966	108	679
Ellsworth.....	354	890	9,002	102	474
Houlton.....	251	844	7,692	71	359
Lewiston.....	926	5,219	34,372	75	262
Machias.....	24	257	1,078	—	6
Portland.....	1,781	7,751	74,745	92	381
Rockland.....	609	2,121	19,924	48	258
Rumford.....	230	576	3,139	26	200
Sanford.....	327	1,018	6,701	9	50
Skowhegan.....	448	1,626	10,866	67	240
Waterville.....	376	1,759	12,869	74	275



## Allowances Paid under SRA Program, by Month, by Type, 1947

**TABLE 16**

MONTH	All Payments		Unemployment Allowances				Self-Employment	
	Number	Amount	Normal		Ill-Disabled		Number	Amount
			Number	Amount	Number	Amount		
TOTAL.....	315,362	\$6,637,941	308,191	\$6,110,097	1,755	\$35,100	5,416	\$492,744
January.....	43,860	913,241	43,141	855,661	115	2,300	604	55,280
February.....	40,445	850,392	39,657	787,250	126	2,520	662	60,622
March.....	40,533	849,721	39,697	787,247	180	3,600	656	58,874
April.....	40,012	834,280	39,260	779,626	174	3,480	578	51,174
May.....	31,817	653,272	31,367	622,226	139	2,780	311	28,266
June.....	23,112	501,142	22,297	439,845	175	3,500	640	57,797
July.....	24,197	513,886	23,535	466,631	184	3,680	478	43,575
August.....	19,180	414,087	18,606	368,890	110	2,200	464	42,997
September.....	13,937	301,522	13,502	267,585	87	1,740	348	32,197
October.....	10,481	226,711	10,013	198,361	200	4,000	268	24,350
November.....	8,902	191,347	8,573	169,510	123	2,460	206	19,377
December.....	18,886	388,340	18,543	367,265	142	2,840	201	18,235

*Adjustment Section.* The number of Deputies' Decisions on weekly Readjustment Allowance claims which were recorded and tabulated in the Central Office during the year was 9,973, an increase of 21.5% over the number of decisions rendered in the previous year. This increase is significant when considered in conjunction with the concurrent **decrease** in the Readjustment Allowance claim load, and reflects the continued effort of local office personnel to effectively carry out the policies laid down by the Readjustment Allowance service of the Veterans Administration.

### Readjustment Allowance Decisions by Type of Case

TABLE 17

Type of Case	Total Number	% of Total	Allowed		Disallowed or Disqualified	
			Number	Per Cent	Number	Per Cent
Voluntary Quit . . . . .	3420	34.29%	2572	75.20%	848	24.80%
Misconduct . . . . .	743	7.45%	506	68.10%	237	31.90%
Refusal to Accept or Apply . . . . .	1529	15.33%	688	45.00%	841	55.00%
Able and Available . . . . .	4091	41.02%	1404	34.32%	2687	65.68%
Other . . . . .	190	1.91%	0	0%	190	100.00%
All Cases . . . . .	9973	100.00%	5170	51.84%	4803	48.16%

From the table it will be noted 75% of all cases fall in the two categories involving the questions of Voluntary Quit and Ability and Availability for work. This is substantially the same as reflected by the previous year's experience, except that the percentage of Able and Available cases is slightly higher. The overall distribution of cases decided for and against the veterans is also substantially the same as that of 1946, with the exception of cases involving Able and Available, where the percentage of decisions in favor of veterans rose from the 1946 ratio of 22.49% to 34.32%.

In addition to the above, there were 526 decisions rendered in the Central Office disallowing monthly claims filed by veterans under the self-employment provision of the Act. The majority of these cases, namely 330 of them, were disallowed on the basis of findings that the veteran was not in fact self-employed for profit in an independently established enterprise.

## Summary of Benefit Payments in 1947\*

**TABLE 18**

MONTH	Total		UC Payments		WSA Payments		SRA Payments	
	Number of Payments	Amount of Payments	Number of Payments	Amount of Payments†	Number of Payments	Amount of Payments†	Number of Payments	Amount of Payments
<b>TOTAL</b> .....	656,421	\$11,127,223	340,045	\$4,473,595	1,014	\$15,687	315,362	\$6,637,941
January .....	76,634	1,353,855	32,774	440,614			43,860	913,241
February .....	71,633	1,267,218	31,188	416,826			40,445	850,392
March .....	71,599	1,272,829	31,066	423,108			40,533	849,721
April .....	68,822	1,210,397	28,810	376,117			40,012	834,280
May .....	79,220	1,261,666	47,403	608,394			31,817	653,272
June .....	70,135	1,092,739	47,023	591,597			23,112	501,142
July .....	58,402	956,960	34,204	443,054	1	20	24,197	513,886
August .....	45,096	761,775	25,752	345,336	164	2,352	19,180	414,087
September .....	29,175	508,952	15,072	204,816	166	2,614	13,937	301,522
October .....	24,237	419,500	13,526	189,376	230	3,413	10,481	226,711
November .....	20,087	344,570	11,025	150,611	160	2,612	8,902	191,347
December .....	41,381	676,762	22,202	283,746	293	4,676	18,886	388,340

\*All benefit checks issued, including supplemental and reissued checks, are summarized in this table.

†The amounts of UC funds paid to claimants determined eligible under the WSA program are included under the column "UC Payments."

*Appeal Tribunal.* The year 1947 showed a marked increase in the number of appeals filed in both State Benefit and Readjustment Allowance cases. During 1946 the deputies rendered 16,728 decisions, 1,473 or 8.8% being appealed. However, during 1947 the deputies rendered a total of 20,885 decisions, 2,094 or 10.02% which were appealed. This represented an increase in total appeals received during the year 1947 of approximately 24.85%. In addition, the Appeal Tribunal was called upon to conduct 292 hearings in appeal cases relative to payment of benefits to residents of the State of Maine by other States.

One-hundred fourteen State cases were carried over from 1946 and these, plus the 1,000 cases received during the year, resulted in a total of 1,114 active cases before the Appeal Tribunal. Ten-hundred fifty-three of these cases were disposed of during the year, leaving 61 pending as of January 1, 1948. Of the 1,053 cases disposed of, 112 were withdrawn prior to hearing, 148 dismissed for non-appearance, 34 dismissed because the appeal was not filed within the statutory appeal period, and 759 were disposed of by formal decision. Of these 759 cases, the Appeal Tribunal upheld the decision of the deputy in 48.5% of the cases, reversed 30.2% of the cases, and modified the remaining 21.3%.

There were 149 Readjustment Allowance cases carried over from the previous year and these added to the 1,094 received during the year made a total case load of 1,243. Eleven hundred twelve of these cases were disposed of, leaving 131 pending as of January 1, 1948. Of the 1,112 cases disposed of, 240 were withdrawn prior to the hearing and 872 disposed of by formal decisions. In these 872 cases, the Appeal Tribunal upheld the decision of the deputy in 55.1% of the cases, reversed 30.8% of the cases, and modified the remaining 14.1%.

Appeals taken from Appeal Tribunal decisions in Readjustment Allowance cases do not go to the Commission as in State Benefit cases but go directly to the Veterans Administration. In the 872 Readjustment Allowance cases disposed of by the Appeal Tribunal 103 or 11.8% of the cases were appealed to the Veterans Administration. The Veterans Administration affirmed or modified the decisions of the Appeal Tribunal in 80 or 79.2% of the 101 cases and reversed 21 or 20.8%. Two cases were not decided by the Veterans Administration at the close of the year.

The observation should be made that this was the first year in which the Appeal Tribunal was called upon to hold hearings in the more serious cases in which there was alleged fraud, and in which

the Servicemen's Readjustment Act called for forfeiture of entitlement if there is a finding that the veteran knowingly accepted an allowance to which he was not legally entitled. Thirty-nine of these cases were disposed of after hearing and in 25 cases it was decided that entitlement be forfeited while in 14 cases there was not sufficient evidence to sustain such a conclusion.

*Commission.* During 1947, there were 98 appeals before the Commission. All cases were disposed of, 70 affirming, 20 reversing, 7 modifying and 1 denied without formal decision.

Eight decisions were rendered relative to Labor Disputes.

## EMPLOYMENT SERVICE ACTIVITIES

During the year 1947 the Commission has carried out the so-called "Six Point Program" which it endorsed upon the return of the Employment Service to State Agency operation late in 1946 and which is designed to achieve definite objectives in six coordinated functions.

1. *Placement Service.* A greater number of persons were placed in gainful employment through the State Employment Service in 1947 than in any other peacetime year since the Service was established.

In making comparisons with other years, it is only proper to exclude the period of time during which the State Employment Service was operated by the Federal Government as a wartime expediency and during which restrictive programs or controls required employers to clear accessions through the offices as they made hiring commitments. The year 1947 was the first full year that the Unemployment Compensation Commission has operated the Employment Service following its return to State control.

The number of placements in 1947 exceeded the total number of placements made in 1941, the highest peacetime record yet established by an increase of approximately 4 per cent.

Of 84,781 referrals to work opportunities 48,435 were accepted and placed on jobs by the employers to whom the applicants were referred.

During 1947 the monthly average of active applications for work on file with the Service totalled 18,463. Monthly placements in jobs averaged 4,036. In reflecting a record of accomplishment in the placement process, it is significant to note that 1 out of every 4.5 persons who registered for employment were placed during the year as compared to the year 1941 record when the average monthly application file was 27,287 with 1 person out of every 7 receiving a job during that year.

The ratio of 1 person placed for every 1.75 persons referred in this State during the year is considered very favorable. The national ratio covering a twelve-month period is reported as 1 person placed for every 1.95 persons referred. This reflects the value of selective techniques on the part of placement interviewers following registration of detailed occupational information.

Experience has revealed that some applicants feel it is futile to expect an employment opportunity through the Service unless such an opportunity is immediately available or "on order" at the time of registration. A study of tables elsewhere in this report definitely disproves the contention and shows that an applicant's interest is protected for a considerable period of time toward placing him in gainful employment. Specifically on this point, it should be noted that although 48,435 placements were made during the year, that figure exceeded the number of new applications taken, which was 39,472 by 23 per cent. Particular attention is called to the period from June through November during which 14,808 new applications were taken. In the same six months' period, over twice that number, or 29,911 placements were made, indicating that the interests of persons who had registered during the earlier months of the year, or even prior to that time, were protected in giving consideration to them as work opportunities were made known to the Service by employers.

Inter-area placement is the term used to identify the situation wherein the job opening is in one local office area and cannot be satisfactorily filled in that area, and wherein a qualified worker, who is willing to accept and move to the location, is found by the Service in another local office area. Inter-area placement provides a service to employers and applicants which facilitates the mobility of labor through encouraging and guiding the migration of workers between geographical areas and obviates the social and economic waste in an unorganized search for work or for a worker.

Indicative of the progress that is being made in this respect, 3,067 workers were referred to jobs in areas other than where they resided. The number placed outside the State was 219 of which 105 skilled workers were placed in the Guam Island Refortification Project. Within the State 1,163 workers were placed who came from areas other than where the work was located.

In promoting the full use of Employment Service facilities, emphasis is continually placed upon employer relations, an important phase of which is the personal contact that local office managers and interviewers have with employers, commonly referred to as employer visits. The primary purpose is to obtain current information about labor needs, employment opportunities, job requirements, and working conditions. During the year, employers placed orders with the Service for workers to fill 78,995 job openings. This figure includes 7,500 jobs for woodsmen which are considered as "offset" orders because the demand cannot be filled by domestic

workers and wherein it is necessary to import Canadian workers. Woods operators who are privileged to employ Canadians are required to place orders with the State Employment Service, and whenever qualified domestic workers are available, they are to be employed even though the size of the operation may require the release of some imported workers.



## Analysis of Job Placements in Nonagricultural Activities, by Local Office, 1947\*

TABLE 19

INDUSTRY	Total Placements	Augusta	Bangor	Bath	Bideford	Calais	Caribou	Ellsworth	Houlton	Lewiston	Machias	Portland	Rockland	Rumford	Sanford	Skowhegan	Waterville
<b>TOTAL NONAGRICULTURAL PLACEMENTS</b> .....	47,503	1,830	7,585	4,124	5,116	1,798	5,041	860	1,861	4,430	94	8,201	2,557	1,025	1,101	830	1,050
Forestry and Fishing.....	39	0	0	20	0	0	0	0	0	6	0	0	12	0	0	1	0
Mining and Quarrying.....	53	0	0	0	0	0	0	0	0	0	0	53	0	0	0	0	0
Contract Construction.....	9,368	316	1,718	558	724	37	2,869	80	276	689	5	1,101	301	160	122	152	260
Total Manufacturing.....	26,455	929	3,813	3,214	3,681	1,696	2,011	593	1,306	2,457	78	2,823	1,440	641	734	545	494
Food and Kindred Products.....	8,797	282	943	479	11	1,491	1,335	529	1,131	221	22	1,242	822	41	11	124	113
Tobacco Manufacturers.....	4	0	1	0	0	0	0	0	0	0	0	3	0	0	0	0	0
Textile Mill Products.....	3,816	116	173	150	1,880	65	0	0	0	748	0	20	144	0	419	21	80
Apparel and Related Products.....	235	0	8	51	0	0	1	0	0	0	0	60	74	0	0	0	41
Lumber and Wood Products.....	4,607	49	1,945	55	82	100	602	44	147	211	56	672	73	114	121	131	205
Furniture and Fixtures.....	258	0	45	0	2	14	0	0	0	23	0	134	1	24	7	8	0
Paper and Allied Products.....	630	13	114	2	2	1	2	0	0	42	0	29	0	373	0	4	48
Printing, Publishing & Allied Prod.	72	10	18	3	0	1	0	0	0	14	0	22	1	2	1	0	0
Chemicals and Allied Products.....	284	0	34	0	1	2	71	0	28	9	0	37	102	0	0	0	0
Rubber Products.....	17	0	2	0	0	0	0	0	0	0	0	15	0	0	0	0	0
Leather and Leather Products.....	2,680	459	337	0	265	0	0	0	0	1,100	0	71	82	9	106	251	0
Stone, Clay and Glass Products.....	234	0	117	0	0	0	0	5	0	11	0	14	87	0	0	0	0
Primary Metal Industries.....	140	0	24	4	0	0	0	0	0	6	0	34	0	2	66	0	4
Fabricated Metal Products.....	515	0	0	138	0	0	0	2	0	29	0	320	24	0	0	1	1
Machinery (excluding electrical).....	1,699	0	11	140	1,438	0	0	2	0	32	0	72	1	0	3	0	0
Electrical Machinery.....	13	0	0	0	0	0	0	0	0	0	0	6	7	0	0	0	0
Transportation Equipment.....	2,302	0	40	2,191	0	0	0	11	0	0	0	33	15	7	0	5	0
Instruments.....	21	0	0	0	0	0	0	0	0	0	0	21	0	0	0	0	0
Miscellaneous Manufacturing.....	131	0	1	1	0	22	0	0	0	11	0	18	7	69	0	0	2
Interstate Railroads.....	537	0	254	1	72	0	41	1	0	26	0	96	3	2	14	0	27
Other Public Utilities.....	1,133	48	160	29	42	7	11	17	88	78	0	214	368	4	19	43	5
Wholesale and Retail Trade.....	4,836	362	841	110	262	20	50	82	137	527	3	1,785	262	90	156	21	128
Finance, Insurance and Real Estate.....	328	0	46	0	17	4	4	2	7	65	0	166	3	3	0	1	10
Service (excluding private household).....	2,919	29	486	131	250	22	28	66	40	333	8	1,132	88	112	41	46	107
Private Households.....	1,277	41	188	26	40	7	8	10	2	226	0	661	27	10	9	5	17
Regular Governmental Establishm'ts.....	553	105	79	35	28	5	19	9	4	23	0	170	53	3	5	13	2
Establishments not elsewhere classified.....	5	0	0	0	0	0	0	0	1	0	0	0	0	0	1	3	0

\*This table includes local and inter-office placements made in nonagricultural industries in Maine. Placements in agricultural activities totalled 932 in 1947.

## Analysis of Job Placements in Nonagricultural Activities, by Month, 1947\*

TABLE 20

INDUSTRY	Total Place- ments	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.
<b>TOTAL NONAGRICULTURAL PLACEMENTS</b> .....	47,503	2,812	2,566	3,556	3,004	3,665	3,996	5,950	6,145	4,571	4,642	3,821	2,775
Forestry and Fishing.....	39	0	0	1	6	6	6	11	7	2	0	0	0
Mining.....	53	0	0	0	0	1	6	0	0	32	11	2	1
Contract Construction.....	9,368	189	87	284	457	657	926	939	1,247	1,227	1,465	1,093	797
<b>Total Manufacturing:</b> .....	<b>26,455</b>	<b>1,846</b>	<b>1,738</b>	<b>2,424</b>	<b>1,552</b>	<b>1,994</b>	<b>1,931</b>	<b>3,808</b>	<b>3,676</b>	<b>2,374</b>	<b>2,184</b>	<b>1,653</b>	<b>1,275</b>
Food and Kindred Products.....	8,797	103	220	1,232	162	242	741	2,164	2,284	805	434	385	25
Tobacco Manufacturers.....	4	0	0	0	0	0	0	0	2	2	0	0	0
Textile Mill Products.....	3,816	188	237	283	288	304	242	249	399	553	451	369	253
Apparel and Related Products.....	235	12	13	8	10	9	4	19	20	66	30	19	25
Lumber and Wood Products.....	4,607	341	411	220	199	604	328	805	267	108	464	390	470
Furniture and Fixtures.....	258	2	6	8	19	18	47	34	2	32	32	21	37
Paper and Allied Products.....	630	92	28	53	41	49	56	18	62	83	53	77	18
Printing, Publishing & Allied Products.....	72	5	9	5	4	1	3	4	9	9	12	5	6
Chemicals and Allied Products.....	284	14	18	39	56	40	7	38	28	12	13	12	7
Rubber Products.....	17	0	0	0	0	0	15	0	2	0	0	0	0
Leather and Leather Products.....	2,680	179	226	152	215	104	153	258	296	345	308	196	248
Stone, Clay and Glass Products.....	234	4	10	13	44	41	25	12	12	40	10	9	14
Primary Metal Industries.....	140	6	4	9	16	14	27	18	14	22	4	5	1
Fabricated Metal Products.....	515	20	5	20	56	67	74	31	67	49	34	41	51
Machinery (excluding electrical).....	1,699	143	134	222	136	166	124	73	178	174	209	56	84
Electrical Machinery.....	13	0	1	0	0	3	4	2	1	0	1	1	0
Transportation Equipment.....	2,302	733	411	156	304	318	69	71	20	33	120	35	32
Instruments.....	21	0	0	0	0	0	0	0	0	21	0	0	0
Miscellaneous Manufacturing.....	131	4	5	4	2	14	12	12	13	20	9	32	4
Interstate Railroads.....	537	47	91	58	14	36	49	37	80	55	25	41	4
Other Public Utilities.....	1,133	84	94	111	88	55	70	55	119	56	91	200	110
Wholesale and Retail Trade.....	4,836	377	300	364	449	353	399	397	584	450	408	434	321
Finance, Insurance and Real Estate.....	328	24	35	17	43	29	18	78	15	18	18	19	14
Service (excluding private household).....	2,919	136	111	184	239	332	410	439	286	230	218	197	137
Private Households.....	1,277	75	89	96	82	135	125	132	83	99	141	139	81
Regular Governmental Establishments.....	553	34	21	17	74	67	56	54	44	28	81	42	35
Establishments not elsewhere classified.....	5	0	0	0	0	0	0	0	4	0	0	1	0

\*This table includes local and inter-office placements made in nonagricultural industries in Maine. Placements in agricultural activities totalled 932 in 1947.

2. *Special Service to Veterans.* During the year 14,781 local veteran placements plus 456 inter-area placements resulted in 15,237 ex-servicemen securing work through the Service. That represents approximately 45 per cent of all male persons placed during the year. The placement figure exceeded the number of new registrations for veterans taken during the year by 30 per cent. Of the veterans who filed new applications for work, 800 or 6.8 per cent were handicapped. Of the veterans placed in employment, 1,313 or 8.6 per cent were handicapped. This indicates the continued effort toward placement on behalf of the veteran who has a disability.

3. *Employment Counseling.* Employment Counseling, which provides information and assistance to the applicant who has not made a satisfactory vocational choice, is an important phase of the placement process. Many applicants need such assistance because of technological dislocation or because they are handicapped due to physical disabilities. The applicant's present and potential qualifications are reviewed, evaluated and related to current or prospective occupational requirements so that the applicant may make an appropriate vocational choice and plan.

During the year 1947, 4.2 per cent of all applications taken were for applicants with handicaps. Of all persons placed through the Service 2,096, or 4.4 per cent were handicapped. This indicates that through special effort a handicapped worker has as good an opportunity of becoming employed through the Service as a non-handicapped worker.

Close cooperation is maintained with the Division of Vocational rehabilitation of the State Department of Education, the Veterans Administration and other agencies which provide information and service useful in the counseling process. During the year, 315 persons were referred to the State Division of Vocational Rehabilitation for medical, surgical or psychiatric services, necessary prosthetic devices, vocational guidance, or aptitude tests.

## Summary of Basic Local Office Work Load Activities, by Office, 1947

TABLE 21

Local Office	Reception Contacts	New Applications	Applicant Interviews	Local Referrals	Local Placements	Inter Office Clearance Referrals	Inter Office Placements in Maine	Counseling Interviews	Employer Visits	Total UC, WSA & SRA Claims Taken	Job Openings Received
TOTAL.....	833,040	39,472	101,113	81,714	47,272	3,067	1,163	5,961	22,363	828,755	78,995
Augusta.....	45,432	2,374	5,504	3,026	1,828	122	13	176	1,078	44,248	2,571
Bangor.....	62,589	6,347	10,061	11,732	7,509	317	109	1,073	2,448	92,216	11,240
Bath.....	45,744	1,548	6,197	5,317	3,895	91	236	234	1,767	43,208	4,449
Biddeford.....	36,942	1,667	7,862	7,517	4,834	32	299	323	2,558	27,439	5,629
Calais.....	48,116	1,525	2,790	2,704	1,800	274	2	31	878	87,176	4,104
Caribou.....	36,479	1,770	5,486	7,312	5,062	21	123	139	431	39,751	8,996
Ellsworth.....	9,698	930	1,872	1,600	865	84	42	55	984	24,671	1,316
Houlton.....	9,420	526	1,761	2,509	1,944	0	33	16	727	10,521	3,726
Lewiston.....	136,374	5,608	20,608	8,958	4,585	185	4	1,238	2,113	115,022	6,322
Machias.....	1,722	163	258	157	94	9	0	4	148	4,091	415
Portland.....	244,076	9,023	23,581	18,075	8,136	1,359	195	2,258	5,085	165,507	10,356
Rockland.....	47,208	1,562	3,577	3,583	2,581	136	2	69	902	52,619	3,081
Rumford.....	12,376	1,039	1,590	2,034	1,007	19	30	98	955	12,047	4,011
Sanford.....	30,340	1,679	1,915	2,202	1,166	223	59	97	490	34,681	1,638
Skowhegan.....	35,446	1,925	2,433	2,581	1,919	158	9	103	756	45,858	8,547
Waterville.....	31,078	1,786	5,618	2,407	1,047	37	7	47	1,043	29,700	2,594

## Summary of Basic Local Office Work Load Activities, by Month, 1947

**TABLE 22**

Local Office	Reception Contacts	New Applica- tions	Applicant Inter- views	Local Referrals	Local Place- ments	Inter Office Clearance Referrals	Inter Office Placements in Maine	Counsel- ing Inter- views	Employer Visits	Total UC, WSA, and SFRA Claims Taken	Active Applica- tions on File	Job Openings Received
TOTAL.....	833,040	39,472	101,113	81,714	47,272	3,067	1,163	5,961	22,363	828,755	xxx	78,995
January.....	76,902	4,666	10,889	4,908	2,763	455	52	504	1,706	89,217	20,852	4,083
February.....	75,352	4,493	7,803	4,932	2,540	74	26	541	1,633	84,821	23,760	5,462
March.....	77,106	4,145	8,492	5,539	3,508	80	54	479	1,903	88,467	23,287	5,724
April.....	89,360	4,420	8,307	5,651	2,955	135	69	482	1,674	106,744	25,586	7,123
May.....	85,891	3,598	8,031	7,325	3,568	416	179	479	1,684	94,662	23,524	9,727
June.....	88,661	3,448	9,393	7,739	3,969	170	71	559	1,835	82,766	20,177	7,202
July.....	77,535	2,990	8,754	9,713	5,935	105	97	466	2,289	72,303	17,502	8,618
August.....	59,948	1,768	6,541	9,390	6,183	130	123	390	1,952	49,739	14,638	7,637
September.....	50,861	1,930	7,072	8,009	4,706	470	68	607	1,816	36,828	11,600	7,365
October.....	48,434	2,256	7,970	7,792	4,502	668	264	666	2,342	30,870	10,881	7,389
November.....	45,697	2,416	8,282	6,084	3,904	166	89	410	1,713	31,871	12,593	5,425
December.....	57,293	3,342	9,579	4,632	2,739	198	71	378	1,816	60,467	17,153	3,240

## Claims Load by Local Office for 1947

**TABLE 23**

Local Office	Total Claims Load		UC and WSA Claims Taken		SRA Applications and Claims Taken	
	Number	% of Total	Number	% of Total	Number	% of Total
<b>TOTAL</b> .....	828,755	100.0	459,057*	100.0	369,698	100.0
Augusta .....	44,248	5.3	27,452	6.0	16,796	4.5
Bangor .....	92,216	11.1	47,981	10.5	44,235	12.0
Bath .....	43,208	5.2	23,236	5.1	19,972	5.4
Biddeford .....	27,439	3.3	11,502	2.5	15,937	4.3
Calais .....	87,176	10.5	55,634	12.1	31,542	8.5
Caribou .....	39,751	4.8	9,379	2.0	30,372	8.2
Ellsworth .....	24,671	3.0	13,849	3.0	10,822	2.9
Houlton .....	10,521	1.3	1,304	0.3	9,217	2.5
Lewiston .....	115,022	13.9	74,168	16.1	40,854	11.1
Machias .....	4,091	0.5	2,726	0.6	1,365	0.4
Portland .....	165,507	20.0	80,757	17.6	84,750	22.9
Rockland .....	52,619	6.3	29,659	6.5	22,960	6.2
Rumford .....	12,047	1.5	7,876	1.7	4,171	1.1
Sanford .....	34,681	4.2	26,576	5.8	8,105	2.2
Skowhegan .....	45,858	5.5	32,611	7.1	13,247	3.6
Waterville .....	29,700	3.6	14,347	3.1	15,353	4.2

\*Includes 1,556 WSA claims taken.

4. *Labor Market Information.* In addition to continually furnishing information relative to the supply and demand for specific kinds of workers to individual requests, a bi-monthly labor market news letter is being mailed to approximately five thousand employing establishments, interested civic groups and governmental agencies. The Labor Market News Letter is issued by each local manager and contains a brief listing of labor market highlights, a state-wide summary of labor market activities and a comprehensive review of the conditions in the area served by each respective office. Simultaneously with the release of the Labor Market News Letter the newspapers and radio stations in each area are advised of the significant factors influencing the labor market that the public in general may be informed.

5. *Industrial Services.* Selection and assignment of workers to jobs without adequate knowledge of job requirements and worker qualifications can be very expensive to industry, labor and the public. Techniques have been developed counteracting such an economic waste. The Employment Service uses a number of these techniques to aid industry in combating certain causes for labor turnover. The efforts of the Service in this respect have been directed toward job analysis and occupational testing. Practically all offices have participated to some degree in job analysis which provides through direct observation accurate information about the tasks of jobs and how or why the tasks are performed.

*Job Analysis* also provides information about the significant factors and skills that are required of workers to perform their jobs. The information shows clearly the extent and content of the job and points out the differentials between closely related jobs. This technique is extremely useful and important to the applicant selection process.

*Occupational Testing* brings out supporting information which an oral interview does not fully answer or disclose about the applicant. During the year occupational testing has been introduced in the offices located at Bangor, Bath, Biddeford, Lewiston and Portland. Occupational testing is based on the principle of individual differences. Test batteries of various kinds are used to disclose potentialities, aptitudes or acquired skills. A general aptitude test battery is used to determine the field or fields of work for which the applicant is best fitted and is an aid to counseling. It is predominately an "applicant service". Special test batteries are used in searching for special abilities or attributes to match an applicant with a particular job in order to determine the fitness necessary for the highest degree of productivity. In this respect special test batteries are considered to be an "employer service" although there is a mutual advantage to both the employer and the workers resulting from the process of placing the worker in the kind of work for which he is best fitted.

6. *Community Participation.* It is obvious that in order to attain a satisfactory and adequate record of accomplishment in serving the people of the State under the five specialized phases enumerated above, it is imperative that a high degree of understanding and cooperative effort exist in our local communities. To promote the usefulness of the Service local office managers and staff members maintain a continuing close contact with local community groups, such as local governmental agencies, local service clubs, trade associations, trade unions, et cetera. In some instances there may be no coordinated community wide action but employment problems may be identified and resolved by cooperative effort. The Employment Service is in a position to recognize problems, stimulate action and provide leadership to the extent necessary. The facilities and technical resources of the Employment Service are at all times available to the public, governmental agencies of the public, or private non-fee charging agencies to accomplish objectives which relate to the placement or vocational adjustment of workers or potential workers.

## STAFF ACTIVITIES

During September 1947, the Commission established a Standards, Methods, and Planning Unit, which will include all training in addition to providing ways and means whereby the Commission can further coordinate the activities of its various organizational units so as to achieve a more smoothly operating unified Employment Security program.

Training played a major role during 1947 due to the integrating of the Unemployment Compensation and Employment Service programs.

A continuous informational program has been carried on to acquaint employers and employees on all phases of the program. The weekly radio programs have been well received and will be continued. New informational pamphlets have been distributed to employers explaining the importance of using the Employment Service.