

# MAINE STATE LEGISLATURE

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**PUBLIC DOCUMENTS**

OF THE

**STATE OF MAINE**

BEING THE

**REPORTS**

OF THE VARIOUS

**PUBLIC OFFICERS  
DEPARTMENTS AND  
INSTITUTIONS**

FOR THE TWO YEARS

**JULY 1, 1928 - JUNE 30, 1930**



**ELEVENTH REPORT**  
OF THE  
**Department of Public  
Welfare**

(Ex-officio State Board of Mothers' Aid  
and  
State Board of Children's Guardians)

COVERING THE BIENNIAL PERIOD  
ENDING JUNE 30

**1930**

**GRUBE B. CORNISH**  
Executive Secretary

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## EMPLOYEES OF THE DEPARTMENT

	<i>Office</i>
Grube B. Cornish, Executive Secretary	Augusta
Miss Elizabeth Leslie, Supervisor	Augusta
Mrs. Sara Laffin Hammons, Chief Clerk	Augusta
Miss Delphene Andrews, Purchasing Agent	Augusta
LeRoy R. Folsom (Assistant Attorney General) Attorney	Augusta

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Andrews, Miss Leola, Stenographer, Augusta  
 Bickford, Miss Arline, Field Worker, Auburn  
 Brown, Miss Etta L., Filing Clerk & Stenographer, Augusta  
 Choate, Mrs. Eva Dodge, Assistant Purchasing Agent, Augusta  
 Clark, Miss Frances, Clerk, Portland  
 Dean, Miss Elizabeth, Field Worker, Portland  
 Drake, Miss Elva M., Field Worker, Auburn  
 Dunham, Miss Lillian E., Field Worker, Portland  
 Emerson, Mrs. Faith Blake, Field Worker, Belfast  
 Fifield, Miss Eleanor, Stenographer & Clerk, Augusta  
 Fiske, Miss Myrtle B., Field Worker, Damariscotta  
 Gooding, Mrs. Edith W., Field Worker, Skowhegan  
 Griffin, Miss Agnes C., Clerk, Bangor  
 Hall, Miss Mary L., Field Worker, Harrington  
 Johnson, Mrs. Effie E., Field Worker, Bangor  
 Kelley, Miss Elizabeth W., Field Worker, Houlton  
 Mason, Miss Elizabeth, Field Worker, Bangor  
 Murray, Miss Johanna F., Bookkeeper, Augusta  
 Ramsdell, Miss Mary, Field Worker, Augusta  
 Robinson, Miss Helen E., Field Worker, Auburn  
 Snow, Miss Arletta H., Bookkeeper, Augusta  
 Weir, Mrs. Charlotte M., Field Worker, Biddeford  
 York, Ralph, Janitor, Augusta

### Hospital Department

Starbird, Miss Mildred I., Hospital Investigator, Augusta  
 Whitaker, Miss Emmie L., Hospital Investigator, Bangor  
 Smith, Miss Thelma, Stenographer and Clerk, Augusta

**COMMISSIONERS OF THE DEPARTMENT OF  
PUBLIC WELFARE**

Frank H. Holley, North Anson, President  
Appointed November 27, 1928

Mrs. Florence H. Pendleton, Lewiston  
Appointed August 4, 1927

Edwin C. Patten, Topsham  
Appointed December 29, 1927

Mrs. Blanche Hescocck, Monson  
Appointed July 20, 1928

Carl C. Jones, Portland  
Appointed August 6, 1929

**Executive Secretary**

Grube B. Cornish, York  
Appointed April 4, 1923  
Office at the State House, Augusta

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**FORMER COMMISSIONERS OF THE  
DEPARTMENT**

John Wilson, Bangor	Term expired July 19, 1915
John Liggett, Augusta	Resigned December 15, 1915
Robert T. Whitehouse, Portland	Resigned October 6, 1922
Rev. T. J. Nelligan, Bangor	Resigned January 2, 1923
Mrs. Grace A. Wing, Portland	Term expired July 25, 1923
Melville P. Milliken, Augusta	Resigned August 21, 1923
Charles S. Hichborn, Augusta	Resigned February 26, 1924
Samuel Rosenberg, Portland	Term expired July 19, 1926
Rev. M. E. Curran, Waterville	Term expired August 3, 1927
Melvin E. Sawtelle, Augusta	Term expired December 21, 1927
Mrs. Carrie E. Brewster, Dexter	Died March 10, 1928
Albert J. Stearns, Norway	Resigned November 16, 1928
Edward C. Reynolds, South Portland	Term expired July 19, 1929
James F. Bagley, Secretary	Died October 9, 1922

## INTRODUCTION

December 1, 1930

*To the Honorable Senate and House of Representatives:*

By direction of the commissioners I have the honor herewith to transmit to the legislature the eleventh report of the Department of Public Welfare.

The Department of Public Welfare has been actively engaged in the economical and efficient performance of the duties, both new and old, which are entrusted to it by the statutes. During the biennial period under review, regular meetings of the commissioners have been held once each month, and in addition special meetings have been held whenever necessary to consider matters of particular interest. Since the session of the Legislature of 1929, Hon. Edward C. Reynolds, for several years the president of the commission, retired at the expiration of his term of office July 19, 1929. Mr. Carl C. Jones was appointed to succeed Judge Reynolds as a commissioner and then followed my election as president of the commission.

Respectfully submitted,

Frank H. Holley, *President*

## SECRETARY'S REPORT

Undue emphasis is quite apt to be placed on the financial administration of the department. The effort to secure the highest possible efficiency has seemingly been of secondary importance in the minds of a few of our citizens who are exceedingly alarmed because of the rapid development of welfare service. While never losing sight of the governmental necessity to secure economical administration the commission has for several years endeavored to earnestly stress the state's responsibility for the humane administration of the welfare laws.

It is true that expenditures have increased even beyond the anticipation of those who were responsible for the organization of the department in 1913. They did not then assume that future legislatures would add to the specific work for which the department was brought into being. In fact, few citizens then realized that social service would demand the consideration that is everywhere given to-day.

In 1917 the legislature wisely provided for the care of dependent children in their own homes. Maine never has enacted a law with such far reaching effects as the Mothers' Aid provision. It is preventive social service that ultimately will bring back large returns to the state. Mothers' Aid is a means to an end, the end being the integrity of family life, the development of character and personality and the creation of a healthy, efficient and intelligent childhood.

The legislature of 1919 has to its credit a very important enactment destructive of preceding legislation with regard to the prevention of social failures. The State Board of Children's Guardians began its work by taking over the custody of nearly 700 children who were then under the supervision of county agents. The daily average number of children in our care during the fiscal year of 1930 was 2252. It is unfortunate that the courts have found it necessary to commit so large a number of children into our care. Remedial legislation was unsuccessfully sought in 1927 and



in 1929 the legislature wisely amended the law which has been largely responsible for a decided decrease in the number of commitments this past year. We suggest that you carefully study the statistical tables in this report. For economy and efficiency this department will not suffer by comparison with similar work done either by private or by public societies in New England.

In 1929 the legislature once again added to our program by directing the department to administer the appropriation for the aid of patients unable to pay for their treatment in general and private hospitals. The results achieved have fully justified the somewhat radical change in the administration of this important phase of social service. Economy is raised to a high degree in this hospital service.

There is no just foundation for the criticism sometimes made by those who are uninformed that this department has been over zealous in its desire to expand and thereby gain more power in our state government. The gradual awakening of the social consciousness of the body politic has made necessary the development of the social service activities promulgated by the legislature which in turn has made essential the seemingly rapid growth of this department. There has not been and there does not now exist within the department any desire to expand in our work for ulterior purposes.

We are passing through the stage of indifference and wonderment as we realize the extent of our obligation to those dependent upon us for financial support. The financial resources of our state will permit but slight expansion and certainly new lines of endeavor should be attempted with great caution. It behooves us to effect every possible financial saving in our present welfare program. The survey recently made at the request of the Chief Executive was timely as it relates to social service in Maine. In order that it may be of the maximum utility it requires the interest of all concerned, and the channel for the expression of constructive criticism based on an intelligent understanding of the work as it pertains to the state and likewise to our defectives, delinquents and dependents. For several years we have been persuaded that the consolidation of welfare activities would

result in greater efficiency. In keeping with the general policy throughout the United States it is doubtful if it would be advisable to consolidate the State Department of Health with the State Department of Public Welfare.

The continuance of any one person, or any group of persons, in office should not receive consideration before a decision is made as to the advisability of adopting a program of distinct advantage to the state. We have confidence that the members of the legislature will consider it more important to provide for greater efficiency in the service, than to adhere to the plan of any one person or group, even though he or they, may be distantly related to the present program.

To have considered the poor and needy; to have been, as it were, eyes to the blind, feet to the lame, strength to the weak—with all the conflict of poverty and distress with which many persons are encompassed — will be a thought of comfort of which all of us, rich or poor, are in diligent search. If we wish to render real service to others we must all be, in our way, servants of those who are unfortunate, not by doing their bidding, but by defending their interests; not by excusing their mistakes, but by seeking their welfare; not by carrying their burdens, but by understanding their needs. These facts should encourage us to cultivate with fuller patience and intenser zeal the powers which we know to be capable of expansion until there is a home for every normal child and also adequate provision for the humane care of every defective, delinquent and dependent member of our great family.

The Jesuits had this motto: "A great deal of good can be done in the world if one is not too careful who gets the credit." The esprit de corps among the employees of the department makes impossible any division of credit for the successful administration of our work during the two years past. It has been a pleasure to work together with our commissioners under the direction of the Governor and his executive council.

## COMPARATIVE CASE LOAD SCHEDULE

Fiscal Year	Total Number of Employees	Number of Field Workers	Number of Active Mothers' Aid Cases	Daily Average of Children in Custody
1920	22	11	428	1031
1921	21	10	465	1213
1922	20	11	504	1455
1923	17	9	518	1542
1924	21	10	554	1642
1925	21	12	474	1716
1926	21	11	518	1848
1927	23	13	456	1984
1928	26	14	567	2126
1929	27	14	497	2301
1930	29	14	636	2252

NOTE: The administration of the hospital appropriation made necessary the employment of three additional employees beginning in 1930.

## INSTITUTIONS AND SOCIETIES HAVING SPECIAL LICENSES

### 1.—To Board Children

Bangor Children's Home, Bangor  
Biddeford Day Nursery, Biddeford  
Good Will Home Association, Hinckley  
House of the Good Shepherd, Gardiner  
Lewiston and Auburn Children's Home, Auburn  
Maine Home for Friendless Boys, Portland  
Opportunity Farm, New Gloucester  
Sweetser Orphan Asylum, Saco  
The Children's Home, Portland

### 2.—To Solicit Funds

American Sunday School Union, Bangor  
Disabled American Veterans of the World War, Togus  
Good Samaritan Home, Bangor  
Maine Baby Saving Society, Bangor  
Opportunity Farm Association, New Gloucester  
Penobscot Bay Bethel Mission, Rockland  
The Children's Protective Society, Portland  
The Christian Civic League of Maine, Waterville  
The Maine Children's Home Society, Augusta  
The Maine Sea Coast Missionary Society, Bar Harbor  
The New England Conference of Seventh-Day Adventists, Rochester, N. H.  
The New England Home for Little Wanderers, Waterville  
The Salvation Army, Portland

### 3.—To Place Children

The Children's Protective Society of Maine, Portland  
The New England Home for Little Wanderers, Waterville

## DEPARTMENT OF PUBLIC WELFARE

	<i>Appropriation — Expenditures</i>	
Year of 1920		
Salaries	\$ 10,000.00	\$ 21,545.40
General Office Expenses	6,380.00	15,198.54
Board of Children's Guardians	8,000.00	112,312.44
Board and Care of Neglected Children	15,000.00	.....
Aid to Mothers	50,000.00	60,298.66
January 1, 1921 to June 30, 1921		
Salaries	\$ 11,000.00	\$ 10,912.12
General Office Expenses	6,000.00	5,899.18
Board and Care of Children	52,500.00	70,115.69
Mothers' Aid	35,000.00	40,412.03
Fiscal Year 1922 (July 1, 1921 to June 30, 1922)		
Salaries	\$ 22,000.00	\$ 21,669.96
General Office Expenses	12,000.00	13,838.06
Board and Care of Children	105,000.00	157,411.73
Mothers' Aid	75,000.00	99,190.04
Fiscal Year 1923		
Salaries	\$ 22,000.00	\$ 19,846.03
General Office Expenses	12,000.00	10,941.92
Board and Care of Children	105,000.00	193,885.20
Mothers' Aid	75,000.00	92,435.25
Fiscal Year 1924		
Salaries	\$ 9,000.00	\$ 8,164.95
General Office Expenses	7,000.00	6,993.19
Board and Care of Children	150,000.00	232,078.40
Mothers' Aid	100,000.00	99,886.93
Fiscal Year 1925		
Salaries	\$ 9,000.00	\$ 7,876.64
General Office Expenses	7,000.00	6,389.74
Board and Care of Children	150,000.00	263,769.49
Mothers' Aid	100,000.00	99,590.90
Fiscal Year 1926		
Salaries	\$ 10,000.00	\$ 7,876.64
General Office Expenses	7,500.00	6,367.58
Board and Care of Children	180,000.00	275,354.22
Mothers' Aid	100,000.00	92,013.94
Fiscal Year 1927		
Salaries	\$ 10,000.00	\$ 7,606.50
General Office Expenses	7,500.00	7,098.42
Board and Care of Children	180,000.00	308,246.48
Mothers' Aid	100,000.00	99,837.01
Fiscal Year 1928		
Salaries	\$ 10,000.00	\$ 9,362.21
General Office Expenses	7,500.00	7,320.01
Board and Care of Children	250,000.00	323,431.50
Mothers' Aid	100,000.00	98,641.99
Fiscal Year 1929		
Salaries	\$ 10,000.00	\$ 10,593.02
General Office Expenses	7,500.00	7,680.88
Board and Care of Children	250,000.00	345,397.30
Mothers' Aid	100,000.00	107,276.34
Fiscal Year 1930		
Salaries	\$ 12,500.00	\$ 10,535.57
General Office Expenses	7,500.00	6,648.37
Board and Care of Children	300,000.00	312,980.37
Mothers' Aid	125,000.00	117,428.79
Employees' Traveling Expenses	15,000.00	14,558.84
Commissioners' Per Diem and Traveling Ex- penses	2,500.00	1,626.43
Public and Private Hospitals	160,000.00	164,325.78

## SUMMARY OF FINANCIAL REPORT OF THE DEPARTMENT OF PUBLIC WELFARE

Appropriation	Available		Expended		Balance	
	1929	1930	1929	1930	1929	1930
General Office Salary . . . . .	\$ 10,598.38	\$ 12,500.00	\$10,593.02	\$ 12,435.57	\$ 5.36	\$ 64.43
General Office Expense . . . . .	7,688.41	7,524.15	7,680.88	7,148.37	7.53	375.78
Mothers' Aid . . . . .	109,416.00	232,915.02	107,426.34	230,135.24	1989.66	2779.78
Children's Guardians . . . . .	346,516.46	314,387.42	345,397.30	312,980.37	1119.16	1407.05
Commissioners . . . . .	.....	2,626.43	.....	2,626.43	.....	.....
Travel Expenses . . . . .	.....	15,000.00	.....	14,558.84	.....	441.16
Hospitals . . . . .	.....	164,325.78	.....	164,325.78	.....	.....
<b>Totals . . . . .</b>	<b>\$474,219.25</b>	<b>\$749,278.80</b>	<b>\$471,097.54</b>	<b>\$744,210.60</b>	<b>\$3121.71</b>	<b>\$5068.20</b>

A detailed financial report of the department will be found in the printed report of the state auditor. Due to a change in the law relating to method of payments to recipients of Mothers' Aid the amount available in 1930 appears to be an exceedingly large increase over the sum available in 1929. If the present method of payments had been operative in 1929 the amount available would have been \$203,489.88. If we add the amount paid that year for expenses of employees, which is now chargeable to a general expense appropriation, the amount available would have been \$208,740.47. The actual increase for Mothers' Aid was \$25,000. The above change would also result in the total amount available being increased to \$568,293.13.

The total increase in the appropriations for 1930 was \$95,000.00, exclusive of the new hospital appropriation, which exceeds by nearly \$5,000, the total over drafts of 1929.

In the amounts reported available we have included not only the regular legislative appropriations but the refunds, reimbursements and emergency assistance from the contingent fund, and transfers authorized by governor and council.

A careful analysis of the report will reveal but slight difference, in the actual financial savings in 1930 as compared with 1929. Percentage of administrative expense: 1929, 8.4%; 1930, 8.8%.

## SUMMARY OF SERVICES OF FIELD WORKERS

### July 1, 1928 to June 30, 1930

<i>General:</i>	<i>Total</i>	<i>1929</i>	<i>1930</i>
Number of interviews with Municipal Officers	5,130	2,761	2,369
Number of illegitimacy cases investigated	133	77	56
Number of complaints investigated	728	515	213
Number of complaints investigated for other agencies	627	446	181
Number of complaints referred to other agencies	289	120	169
Number of interviews with reference to investigation of complaints	5,150	2,868	2,282
Number of applications for license to board children investigated	194	99	95
Number of inspections of licensed boarding homes	917	504	413
 <i>State Board of Mothers' Aid:</i>			
Number of applications investigated	755	397	358
Number of visits to recipients	1,685	705	980
Number of interviews with interested persons with reference to Mothers' Aid cases	2,446	1,193	1,253
 <i>State Board of Children's Guardians:</i>			
Number of children moved from one home to another within a field worker's territory	1,483	817	666
Number of children placed in free homes	723	363	361
Number of visits with children	18,126	9,549	8,577
Number of clothing inspections	3,926	2,075	1,851
Number of children who have received medical attention	1,823	1,058	765
Number of children who have received hospital treatment	277	160	117
Number of interviews with interested persons with reference to children	19,568	10,198	9,370
Number of prospective boarding homes investigated	785	348	437
Number of prospective free homes investigated	835	418	417

## MOTHERS' AID SUMMARY

County	County % of state population	Urban % of County population	Rural % of County population	Active cases	County % active cases in State	Urban % of active cases in county	Rural % of active cases in county
Androscoggin.....	8.93 %	75.1 %	24.9 %	80	13.2 %	80.0 %	20.0 %
Aroostook.....	11.02	....	100.	97	16.0	....	100.
Cumberland.....	16.89	70.8	29.2	55	9.1	63.6	36.4
Franklin.....	2.50	....	100.	15	2.5	....	100.
Hancock.....	3.85	11.5	88.5	21	3.5	14.2	85.8
Kennebec.....	8.86	57.9	42.1	40	6.6	60.	40.
Knox.....	3.47	32.7	67.3	30	4.9	43.3	56.7
Lincoln.....	1.94	....	100.	16	2.6	....	100.
Oxford.....	5.20	....	100.	19	3.1	....	100.
Penobscot.....	11.59	45.8	54.2	80	13.2	36.2	63.8
Piscataquis.....	2.29	....	100.	15	2.5	....	100.
Sagadahoc.....	2.12	53.8	46.2	16	2.6	56.2	43.8
Somerset.....	4.91	....	100.	26	4.3	....	100.
Waldo.....	2.54	24.6	75.4	27	4.5	33.3	66.7
Washington.....	4.74	23.6	76.4	29	4.8	24.1	75.9
York.....	9.15	34.	66.	40	6.6	52.5	47.5



**STATE BOARD OF MOTHERS' AID**

Mothers receiving aid, July 1, 1928.....	567
--	-----

*July 1, 1928 to June 30, 1930*

Cases allowed.....	251
Cases discontinued.....	182
Cases suspended.....	5
Cases reinstated.....	5
Mothers receiving aid, June 30, 1930.....	636

\* \* \* \* \*

Cases on waiting list, July 1, 1928.....	60
--	----

*July 1, 1928 to June 30, 1930*

Cases reopened and placed on waiting list.....	57
New applications received.....	441
Cases denied.....	244
Cases on waiting list, June 30, 1930.....	65
Total number of applications and reopened cases, June 30, 1930.....	3,006

**Reasons for Denial***July 1, 1928 to June 30, 1930*

Mother did not meet requirements of Mothers' Aid law.....	108
Family should be self-supporting.....	39
Municipal Board recommended denial.....	32
Mother withdrew request.....	11
No court action taken against deserting husbands..	10
Mother out of State.....	8
Family is self-supporting.....	7
Mother remarried since filing application.....	7
Mother's whereabouts unknown.....	7
Mother withdrew request.....	6
Mother should receive Town Aid.....	5
Mother deceased since filing application.....	2
Mother receiving State Aid.....	1
Mother receiving State Pension.....	1
Mother to be remarried.....	1

Total	245
-------	-----

**Reasons for Discontinuance***July 1, 1928 to June 30, 1930*

Municipal Board recommended discontinuance.....	54
Mother remarried.....	35
Youngest child reached age of 16 years.....	28
Mother not meeting requirements of Mothers' Aid Law.....	17
Family should be self-supporting.....	11
Mother deceased.....	11
Mother relinquished aid.....	10
Mother gone from State.....	3
Mother to be remarried.....	3
Family is self-supporting.....	2
Aid no longer needed.....	2
Husband returned home.....	1
Mother committed to Insane Hospital.....	1
Pending investigation.....	1
	<hr/>
Total	179

\* \* \* \* \*

Status of husbands of recipients of mothers' aid November 1, 1930. Deceased, 82 %; deserted 6 %; divorced 6 %; disabled 4 %; insane 2 %.

## STATE BOARD OF CHILDREN'S GUARDIANS

	1925	1926	1927	1928	1929	1930
Number of children committed by courts . . . . .	293	266	267	300	302	158
Number of children dismissed . . . . .	127	151	115	129	207	259
Daily average of children . . . . .	1716	1848	1984	2126	2301	2252
Average number for whom clothing was purchased	990	1154	1276	1400	1446	1403
Per capita cost for clothing . . . . .	\$ 32.72	\$ 27.53	\$ 32.00	\$ 28.19	\$ 28.97	\$ 24.90
Average number for whom board was paid . . . . .	858	969	1076	1142	1217	1158
Per capita cost for board—per year . . . . .	\$233.00	\$225.47	\$219.67	\$211.22	\$218.08	\$212.89
Per capita cost for board—per week . . . . .	\$ 4.48	4.34	4.22	4.06	4.19	4.09
Average number of children per month in free homes . . . . .	429	449	478	522	612	662

DEPARTMENT OF PUBLIC WELFARE

**STATE BOARD OF CHILDREN'S GUARDIANS****Reimbursements by Relatives**

1920	\$2,807.15	1925	\$2,540.10
1921 (January 1 to June 30)	1,908.04	1926	1,573.00
1922	2,251.96	1927	3,047.71
1923	3,871.75	1928	2,221.70
1924	5,024.39	1929	3,172.79
		1930	3,857.51

**Reimbursements by Cities and Towns**

Year ending December 31, 1920	\$ 19,802.86
January 1, 1921 to June 30, 1921	11,948.89
July 1, 1921 to June 30, 1922	35,575.26
July 1, 1922 to June 30, 1923	65,476.47
July 1, 1923 to June 30, 1924	79,339.38
July 1, 1924 to June 30, 1925	92,078.60
July 1, 1925 to June 30, 1926	91,445.38
July 1, 1926 to June 30, 1927	111,941.53
July 1, 1927 to June 30, 1928	114,258.62
July 1, 1928 to June 30, 1929	120,327.75
July 1, 1929 to June 30, 1930	154,576.11

**STATE BOARD OF CHILDREN'S GUARDIANS***March 1923*

## Children boarded:

.4 % of children boarded at less than	\$15.00 per month
53 % of children boarded at	\$15.00 per month
39 % of children boarded at	\$16.00 to \$18.00 per month
6 % of children boarded at	\$20.00 to \$25.00 per month
1.6 % of children boarded at more than	\$25.00 per month

*October 1930*

## Children boarded:

2.5 % of chil- dren boarded at	\$12.50 or less than \$12.50 per month
76.5 % of chil- dren boarded at	\$15.00 to \$16.00 per month
17.8 % of chil- dren boarded at	\$16.00 to \$18.00 per month
2.9 % of chil- dren boarded at	\$20.00 to \$25.00 per month
.3 % of chil- dren boarded at more than	\$25.00 per month

**PAYMENTS TO PRIVATE SOCIETIES****By State Board of Children's Guardians**

Amounts paid to private societies for board and clothing from general appropriation for the fiscal years 1929 and 1930:

	<i>Total</i>	<i>1929</i>	<i>1930</i>
Augusta General Hospital	\$3.96	....	\$3.96
Cary Memorial Hospital	132.50	\$ 132.50	....
Central Maine General Hospital	22.25	22.25	....
Children's Hospital	30.00	30.00	....
Children's Protective Society	261.10	208.53	52.57
C. P. Wescott Sanatorium	5.00	....	5.00
Eastern Maine Orphans' Home	2,637.47	1,585.19	1,052.28
Franklin Hospital	40.00	40.00	....
Good Samaritan Home	421.04	203.96	417.08
Good Will Home Association	1,040.67	581.33	459.34
Healy Asylum	9,073.10	5,274.60	3,798.50
House of Good Shepherd	403.50	221.00	182.50
Lewiston and Auburn Children's Home	2,909.17	1,350.29	1,558.88
Maine Children's Home Society	2,449.56	1,328.19	1,121.37
Opportunity Farm	1,741.33	1,001.33	740.00
Perkins Institute	2.88	....	2.88
Portland City Home	292.13	204.28	87.85
Ricker Classical Institute	115.50	....	115.50
St. Elizabeth's Orphanage	3,141.00	1,498.50	1,642.50
St. Joseph's Academy	1,425.05	611.46	813.59
St. Joseph's Orphanage	6,944.60	3,712.10	3,232.50
St. Louis Home and School for Boys	2,462.50	1,201.00	1,261.50
York County Children's Aid Society	23,107.47	11,767.65	11,339.82
Whitefield Cottage Hospital	7.00	7.00	....
	<hr/>	<hr/>	<hr/>
Total	\$58,868.78	\$30,981.16	\$27,887.62

**Towns in Which Boarding Children Under Care  
of the State Board of Children's Guardians,  
June 30, 1930 Had Legal Settlement**

- 1 each: Atkinson, Bluehill, Bridgewater, Brooklin, Byron, Canton, Carroll, Carthage, Chelsea, Chester, Damariscotta, Deer Isle, Eastbrook, East Machias, Etna, Exeter, Frenchville, Georgetown, Gray, Greenbush, Hamlin Plt., Harrison, Industry, Kingman, Leeds, Limington, Littleton, Ludlow, Mapleton, Mars Hill, Meddybemps, Merrill, New Canada Plt., No. Yarmouth, Palermo, Palmyra, Parkman, Pembroke, Penobscot, Peru, Prentiss, Robbinston, St. Albans Sangerville, Sebago, Sherman, Sorrento, Steuben, Thomaston, Troy, Vassalboro, Wallagrass Plt., Washington, Wells, Willimantic, Wiscasset, Woodland, Woodville.
- 2 each: Bethel, Bingham, Boothbay, Camden, Centerville, Cornish, Crystal, Danforth, Dedham, Edgecomb, Edmunds, Farmington, Ft. Kent, Gouldsboro, Harrington, Jay, Lincolnville, Linneus, Machiasport, Madawaska, Milford, Minot, Monson, Montville, Naples, Newburg, Nobleboro, Old Orchard, Oxford, Patten, Scarboro, Smithfield, Smyrna, Stockholm, Union, Wade, Waldoboro, Wayne, Weld, Woolwich.
- 3 each: Berwick, Bradley, Brewer, Brownville, Brunswick, Carmel, Cherryfield, China, Corinth, Dresden, Grand Isle, Greenfield, Holden, Howland, Kennebunk, Limestone, Litchfield, Mariaville, Mechanic Falls, Medway, Norridgewock, Orono, Poland, Readfield, Searsport, Sedgwick, Solon, Standish, Surry, Swan's Island, Topsfield, Vinalhaven, Westfield, Westport, Whitefield, York.
- 4 each: Athens, Avon, Clinton, Freeport, Hancock, Hodgdon, Lubec, Machias, Orrington, Shapleigh, Stonington, Windsor, Winn.
- 5 each: Anson, Boothbay Harbor, Bridgton, Cooper, Franklin, Guilford, Lagrange, Marion, Norway, Parsonsfield, Phippsburg, St. George, Sidney, Skowhegan, Waltham, Waterford, West Gardiner.
- 6 each: Bucksport, Ellsworth, Enfield, Hiram, Jonesport, Richmond, Unity, Waterboro, Woodstock.
- 7 each: Addison, Bar Harbor, Lisbon, Mexico, No. Berwick, Raymond, Saco, South Berwick, Van Buren, Webster.
- 8 each: Canaan, Dover-Foxcroft, Greenwood, Hampden, Millinocket, Perham, Winslow.
- Limerick, 9; Madison, 9; Winterport, 9; Baileyville, 10; Eagle Lake, 10; Fairfield, 10; Oakland, 10; Eastport, 11; Hartland, 11; Belfast, 12; Milo, 12; Presque Isle, 12; Rockport, 12; Calais, 13; Gardiner, 13; Lincoln, 13; Old Town, 13; Windham, 13; Hallowell, 14; Yarmouth, 14; Houlton, 15; Kittery, 15; Paris, 15; Rumford, 15; Rockland, 16; Pittsfield, 17; South Portland, 17; Westbrook, 17; Sanford, 18; Ashland, 20; Augusta, 21; Biddeford, 22; Dexter, 22; Waterville, 23; Auburn, 25; Bangor, 29; Caribou, 33; Ft. Fairfield, 38; Bath, 42; Lewiston, 101; Portland, 167.

### HOSPITALS RECEIVING STATE AID

During the fiscal year ending June 30, 1929, twenty-five hospitals received aid to the amount of \$155,000. This was appropriated by the Legislature to the individual hospitals.

The 1929 Legislature made a single appropriation of \$160,000.00 to be administered by the Department of Public Welfare for the necessary care and medical and surgical treatment, in addition to any necessary emergency charges approved by the Department, of those patients whose resources were insufficient to meet such expense. This appropriation applied not only to those hospitals which had previously received state aid but to every hospital in the State. Three per cent of the entire appropriation, or \$4800, was allowed the Department for administrative purposes. This left \$155,200.00 available for care of patients.

During the past fiscal year this appropriation has been administered with the policy of securing an amount from each patient proportionate to his income and expenses. Owing to the large number working for small wages, and to unemployment, it was impossible to secure reimbursement in many instances, but it was found that, for the most part, those who could assume partial responsibility desired to do so, and felt themselves more independent for having met their obligation in so far as they were able. Although this was not a new idea in some of the hospitals which had previously received a state appropriation, in most of them no consistent effort had been made before to emphasize this responsibility to the patient, and any money which happened to be received on such cases was applied to the difference between the per capita cost and the amount paid by the State—a difference amounting to one or two dollars per day per patient. The hospital authorities have been most co-operative in the effort to carry out this policy with the result that \$4300.85 was received from patients or from the person financially responsible. This amount was refunded to the appropriation and made available for care of patients, a total amount of \$159,600.34.

This Department has received applications for 2838 patients who were treated in the various hospitals from July 1,



1929, to June 30, 1930. Of this number 355 were denied, 374 were not investigated owing to the fact that they were received after the appropriation was exhausted, and for the same reason 136 cases which had been investigated and accepted were not paid. There were accepted and paid 1973 cases. Twenty-five patients received treatment as out-patients, a total of \$221.25 being expended for this purpose. Hospital treatment was provided for 170 wards of the State, while 86 patients were either recipients of Mothers' Aid or were from the family of a recipient. Twenty-nine patients were under the care of state-aided private societies. Of the accepted cases, 215 patients were under five years of age, 974 between the ages of five and twenty-one, 210 between the ages of 21 and 30, 327 between the ages of 30 and 50, and 247 over 50. Two hundred fifty-six patients were without dependents and themselves financially responsible; 357 came from families of two and three in number, 363 from families of four and five in number, and 712 from families numbering six or more.

Of the cases where the patient was solely responsible, it was found that the weekly income of 60 was under \$15. Twenty-nine received from \$15 to \$20 and only nineteen received \$20 or more per week. Forty were unemployed and the income of 79 was not stated. Of the family group, the person financially responsible received an income of less than \$15 per week in 229 cases, from \$15 to \$20 in 294 cases, from \$20 to \$25 in 326 cases, and over \$25 in 215 cases. Income was not stated in 219 cases, and 124 were unemployed.

Of the 1973 cases accepted, the patient contributed toward the support of the family, but was not sole support in 134 instances. In 333 cases the patient was sole support, and in 54 cases the patient had been unable to work for some time and was supported by relatives or friends. Male patients numbered 907, and female, 1066.

The hospitals which, owing to their size and equipment, can provide treatment not available in the smaller hospital, are obliged to serve more than their own locality. For this reason 479 of the cases accepted and paid came from homes outside the county in which the hospital was located. These were cared for among the different hospitals as follows:

Children's Hospital—145; Central Maine General Hospital—47; Eastern Maine General Hospital—57; Maine Eye and Ear Infirmary—63; Maine General Hospital—30; St. Mary's General Hospital—23; Sisters' Hospital—64. The remaining 50 were divided among twelve other hospitals.

Payments for special services were made in the following amounts: 582 x-rays—\$5069.50; 1054 laboratory tests—\$4258.35; 1125 operating and delivery room charges—\$8350.25; 268 anæsthesia charges—\$1859.75; 996 physiotherapy treatments—\$1047.00; medicine and drugs—\$992.23; other miscellaneous charges—\$2276.83. Total for special services \$23,853.91.

Patients received a total of 53,789 days hospital treatment, an average of 27.3 days per patient. It should be remembered that in many cases these patients cannot be discharged until recovery is very nearly complete, owing to the possibility of lack of care at home. Many are alone and have no home or person willing to assume responsibility for their care upon leaving the hospital, and therefore remain during convalescence. Then again a case may become chronic and require several months treatment.

An attempt has been made to place responsibility for payment with the individual whenever possible, and 137 cases have been denied for the reason that the person financially responsible was able to pay. Five cases were denied where it was found that insurance companies were liable for settlement; 141 cases were refused aid because the town was giving assistance and was therefore liable. In 39 other cases aid was not approved since the families were habitual paupers and properly town charges. Eleven cases were denied where payment should be made from the institution having care of the patient. Two Indian cases were referred to that appropriation for payment. Thirteen patients did not enter the hospital. In three cases the family refused co-operation either with the State or hospital and were referred to the municipal authorities. In two cases the patients' homes were outside of the State, both legally and actually, and in two other cases it was impossible to locate anyone who knew the patient, and as application was made upon discharge, the patient's address was not known and the

case could not be followed. This makes a total number of 355 cases denied or 14 per cent of the cases which were investigated.

Of the 31,065 admissions in those hospitals which received money from the State appropriation, 1973 or .064 per cent were paid for from the State appropriation. If we consider, in addition, the 136 cases which were investigated and accepted but for which funds were lacking, and the 374 cases which were not investigated, and of which probably 305 would have been accepted had there been sufficient appropriation, the total number of cases applicable to the State appropriation would be 2414 or .078 per cent.

It is the intention of the Department that application be made long enough before the patient's admission to the hospital to allow for investigation and decision upon the case before any expense to the hospital has been incurred. The length of time necessary for investigation works to the disadvantage of carrying out such a plan although it is likely that it could be done in more cases than now appears possible. In emergency cases, application is made upon admission to the hospital. Many cases are received as emergency which in reality could wait for the necessary investigation without injurious result to the patient, thus making it unnecessary for the hospital to bear the burden of uncertainty as to the source of reimbursement. All hospitals feel a moral obligation to accept cases requiring emergency attention but they should not be expected to risk the possibility of non-payment on any but actual emergency cases. Municipal officers have been very willing in their co-operation with the Department in investigations and have made possible a more efficient administration of this appropriation.

## GENERAL REPORT OF HOSPITALS

June 30, 1930

Hospital	Number Admissions	Average No. Days Treatment	Daily per Capita Cost	No. Hospital Beds	Daily Average No. Patients
Aroostook	964	9	\$3.55	35	24
Augusta	1226	not available	5.73	80	39
Bar Harbor	747	14	5.54	35	20
Bath City	595	13.5	4.66	50	22
Calais	995	11	2.75	52	30
Cary Memorial	896	10	4.00	46	22
Central Maine	2183	14	4.40	125	87
Chas. A. Dean	202	10	6.27	23	6
Children's	396	54	3.00	100	69
Eastern Maine	3478	15	3.85	159	146
Elm City	253	14	....	21	....
Franklin County	1008	11.6	5.40	50	33
Gardiner Gen.	589	10	4.50	40	18
*Knox County	....	....	....	....	....
Madigan Mem.	594	12	3.25	40	23
Maine Eye & Ear	3553	11.8	4.68	125†	106
Maine General	3504	13.7	6.78	190	143
Northern Maine	494	16	2.35	32	24
Penobscot Gen.	115	21.4	3.73	20	8
Presque Isle	1294	10	4.32	54	34
Rumford Com.	727	13.5	4.44	50	23
St. Mary's	2339	15	3.13	150	90
Sisters'	1798	10	5.00	100	....
Trull	893	10	2.75	50	30
Waldo County	328	12	4.50	33	12
Webber	967	15	5.30	60	25
†Winthrop Com.					
*York					

\*Report not received.

†Hospital Discontinued.

‡Includes 15 bassinets.

## STATE CASES IN HOSPITALS RECEIVING STATE AID

**July 1, 1929 to June 30, 1930**

Hospital	No. Acc. & Paid	Number Denied	Average No. Days Per Pa- tient	Average Amt. Paid Per Pa- tient	Daily Av. per Capita Paid to Hosp. on State Cases
Aroostook	10	0	8	\$26.05	\$3.26
Augusta	134	41	23.4	74.28	3.16
Bar Harbor	47	2	14.2	39.52	2.78
Bath City	45	6	17.3	53.97	3.12
Calais	42	0	17.1	59.57	3.48
Cary Memorial	10	43	18.5	46.25	2.50
Central Maine	141	31	20.6	64.82	3.15
Chas. A. Dean	27	2	15.0	47.47	3.16
Children's	242	17	74.8	187.13	2.50
Eastern Maine	249	46	19.6	61.72	3.15
Elm City	19	2	22.5	76.51	3.40
Franklin Co.	35	5	16.7	56.06	3.36
Gardiner Gen.	28	5	21.2	65.03	3.07
Knox Co. Gen.	50	9	12.6	39.06	3.10
Madigan Mem.	31	4	28.0	96.27	3.44
Maine Eye & Ear	96	12	27.9	66.53	2.38
Maine General	201	35	29.3	96.00	3.28
Northern Maine	58	7	24.7	79.91	3.24
Penobscot Gen.	14	2	25.4	65.14	2.56
Presque Isle	52	12	20.3	67.19	3.31
Rumford Com.	32	2	24.0	79.36	3.31
St. Mary's	170	20	15.3	52.74	3.45
Sisters'	121	24	16.2	62.33	3.85
Trull	11	1	26.6	68.92	2.59
Waldo County	13	2	20.4	79.12	3.88
Webber	55	16	19.5	62.70	3.22
Winthrop Com.	2	1	11.0	32.50	2.95
York	21	5	10.3	37.37	3.63
Other Hospitals	17	3	15.5	52.99	3.42
<b>Totals</b>	<b>1973</b>	<b>355</b>	<b>27.3</b>	<b>80.89</b>	<b>2.96</b>