

MAINE STATE LEGISLATURE

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PUBLIC DOCUMENTS

OF THE

STATE OF MAINE

BEING THE

REPORTS



PUBLIC OFFICERS
DEPARTMENTS AND
INSTITUTIONS

FOR THE EIGHTEEN MONTHS

JANUARY 1, 1921-JUNE 30, 1922

SEVENTH REPORT

OF THE

**State Board of Charities
and Corrections**

**(Ex-Officio State Board of Mother's Aid
and Children's Guardians)**

**COVERING THE BIENNIAL PERIOD ENDING
JUNE 30**

1922



WATERVILLE

SENTINEL PUBLISHING COMPANY

1922

MEMBERS OF THE BOARD

ROBERT T. WHITEHOUSE,* Portland, *President*..Appointed July 19, 1913
THOMAS J. NELLIGAN,** BangorAppointed July 19, 1913
MRS. GRACE A. WING, PortlandAppointed July 19, 1913
MELVILLE P. MILLIKEN, Augusta,Appointed July 28, 1915
SAMUEL ROSENBERG, PortlandAppointed March 1, 1916

FORMER MEMBERS OF THE BOARD

JOHN WILSON, Bangor Term expired July 19, 1915
JOHN LIGGETT, Augusta Resigned December 15, 1915

SECRETARY

JAMES F. BAGLEY,† AugustaAppointed October 15, 1913

Office at the State House, Augusta

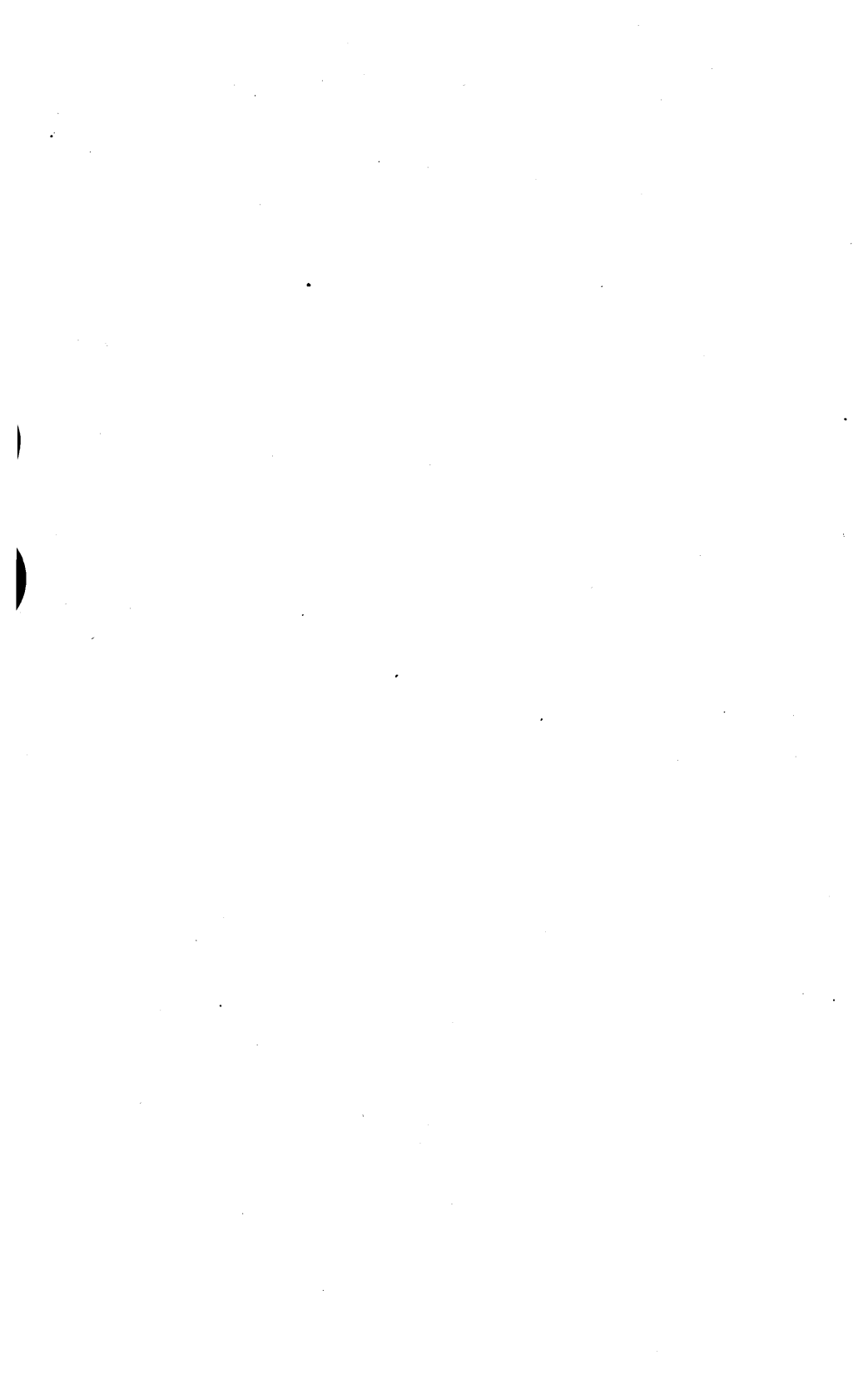
* Resigned—September, 1922.

† Died—October 9, 1922.

** Res.gned—November, 1922.

TABLE OF CONTENTS

	PAGE
1. Introduction	5
2. Recommendations	7
3. Financial statements	9
4. Mother's aid	11
5. Children's guardians	13
6. State institutions	22
7. Almshouses	22
8. Jails	23
9. State-aided hospitals	24
10. Other state-aided institutions	25
11. Licenses to solicit funds	26
12. Licensed homes	26



AUGUSTA, MAINE, NOV. 1, 1922.

To the Honorable Senate and House of Representatives:

In accordance with the provisions of Sections 8 and 9 of Chapter 147 of the Revised Statutes of Maine, as amended by Chapter 80 of the Public Laws of 1917, the State Board of Charities and Corrections transmits herewith a report of the expenses incurred and officers and agents employed by it during the biennial period ending June 30, 1922.

The tables of statistics giving details of the financial management of the various institutions; also comparative tables for further information, have been compiled and printed in accordance with the law and copies thereof may be found in the State Library, in the office of the Governor, and in the office of the State Board of Charities and Corrections.

There are appended: Reports of the work of the Board as an ex-officio Board of Mother's Aid and an ex-officio Board of Children's Guardians for the year ending June 30, 1922. The Children's Guardian Law has been in effect only since July 4, 1919.

Legislative recommendations are also appended.

The Board wishes to express its sincere appreciation of the unusually wise and generous cooperation which this Department has received from His Excellency, the Governor, and the Executive Department of the State during the two years now being completed.

Without this helpfulness, the Board would have been seriously retarded in its efforts to alleviate conditions of the citizens in its charge, but with this cooperation the Board has been able to meet every worthy case with prompt and proper assistance. The Board wishes at this time to extend its most sincere thanks to his Excellency, the Governor, to the Members of the Council and others who have made this difficult task a pleasure rather than a source of regret for duties undone.

In September of this year the President of our Board, Hon. Robert T. Whitehouse of Portland, was compelled to tender his resignation as a member of the Board by reason of continued ill health. Mr. Whitehouse has been Chairman of the Board since its beginning, in 1913, and only the remaining members who have been privileged to cooperate with him in the conduct of our duties, know in the fullness of the interest and devotion which he expended upon the welfare of this Department, so long as he was able to continue a member hereof. His retirement is accepted with regret by the Members as a Board and as individuals we wish to express in this manner our pleasure in all the associations we have enjoyed together and the loss occasioned by his withdrawal from membership.

On October 9th this Board suffered the loss, by death, of its Secretary, Captain James F. Bagley. Mr. Bagley, too, has been associated with the Board since its inception, and to his loyalty, his wise judgment, and intense interest in the work is due a very large measure of whatever success the Board may have achieved. We wish here to express our personal bereavement by reason of his demise and our appreciation as a Board of his faithfulness, his ability and the fineness of character.

The Board wishes to express at this time its appreciation of the readiness and ability shown by Miss Gertrude E. Hall, Supervisor of Mothers' Aid, who carried on the work of Secretary Bagley during his long illness and subsequent to his death. Her sacrifice of personal wishes to duty did much to carry the work of the Board through a very trying period.

In another section of this report the Board emphasizes somewhat at length recommendations which have previously been made but not carried out and new recommendations which we earnestly believe to be essential if the work for which this board was organized is to give the best possible results. We earnestly ask that you to whom this report is addressed shall give your attention to these recommendations and bespeak your cooperation so far as may be possible in putting them into effect. The Board feels that it is not asking things which are unreasonable or impractical but on the contrary after careful study is outlining the most practical and in the end the most economical procedures for the State along the lines of charitable and correctional policies. Never since this Board came into existence has the temper of the people in general been so in accord with the things for which this Board is designed. With this in mind, we ask you to receive this report in the same serious and helpful spirit that it has been compiled and presented to you and hereby the report is submitted.

Respectfully submitted,

GRACE A. WING, *Acting President*,
THOMAS J. NELLIGAN,
MELVILLE P. MILLIKEN,
SAMUEL ROSENBERG,

State Board Charities and Corrections.

RECOMMENDATIONS TO THE LEGISLATURE

The State Board of Charities and Corrections respectfully submits to the Legislature the following recommendations:

1. That the desertion and non-support law and the illegitimacy law recommended by the Commissioners on Uniform State Laws be adopted.

2. That the law governing commitments to the Reformatories for Men and Women be so amended as to allow parole of persons committed for longer terms than five years.

3. That the law governing punishment for felonies be so amended as to preclude the sentencing or transfer of women to the State Prison; that suitable provision be made at the Reformatory for women for the care of all women delinquents.

4. That the appropriations now made to certain selected hospitals for the care of persons unable to pay for their own treatment be made available for all municipal and incorporated charitable hospitals maintaining approved standards of care and investigation as to ability to pay, a general appropriation to be made for this purpose and to be apportioned on the basis of the actual value of the free service rendered.

5. That district Juvenile courts be established for the more populous sections of the state, or better still, that a state wide system of family or domestic relations courts be established.

6. That legislation be enacted definitely recognizing the State's obligation fully to support the children's hospital as a hospital school of sufficient capacity to care for all of the crippled children of the State.

7. That the Institution for the Blind be made a part of the State's system of vocational education.

8. That county or district infirmaries be established for the care of the aged and infirm, for chronic cases and for social diseases.

9. That the law in relation to the making of contracts for the care of the poor be definitely limited to a per capita basis with proper specifications as to the kind of care to be provided.

10. That the penalty for failure to file the returns of poor persons assisted or supported as required by Section 8 of Chapter 147 Revised Statutes be made one dollar per day payable to the town, for each day's delay after April 30.

11. That all jails, police stations, lock-ups and similar places of detention be required to have matrons on duty when there are women prisoners.

12. That the management and control of all county jails be vested in the prison commission and the expense of their maintenance be borne by the State.

13. That charitable and benevolent organizations be required, as a preliminary step toward incorporation to secure a certificate of approval

from this Board and that after the charter is granted, in order to keep it valid annual returns be made to this Board showing the activities carried on thereunder.

14. That probation officers be appointed by the court (by the Judge of the Superior Court in counties where there are such and in other counties by the chief Justice of the Supreme court), that they be required to give their full time to the work and serve all courts in their respective counties and that this Board be authorized to call such officers together from time to time to consult as to the best methods of handling their probationers.

15. That in any case involving non-support or neglect of children, the secretary or any agent of the Board may be designated by the court as probation officer, to serve without additional compensation.

ADMINISTRATIVE EXPENSES OF THE BOARD

(For the year ending June 30, 1921)

Traveling Expenses:		
Members of the Board	\$ 392 98	
Employees	14,324 09	\$14,717 07
<hr/>		
Salaries:		
Secretary	\$ 3,000 00	
Supervisor	1,800 00	
Clerks	6,292 09	
Agents	10,555 58	21,647 67
<hr/>		
Furniture and Equipment	\$ 391 96	
Postage	711 50	
Telephone and Telegraph	532 97	
Stationery and Office Supplies	2,028 43	
Bulletin	1,070 04	4,734 90
<hr/>		
Total		\$41,099 64

(For the year ending June 30, 1922)

Salaries:		
Secretary	\$ 3,000 00	
Supervisor	1,800 00	
Clerks	5,575 40	
Agents	11,294 56	21,669 96
<hr/>		
Furniture and equipment		1,486 90
Traveling Expenses:		
Members of Board	\$ 245 82	
Employees	7,802 91	8,048 73
<hr/>		
Telephone and Telegraph	\$ 512 92	
Postage	945 00	
Stationery and Office Supplies	1,677 06	3,134 98
<hr/>		
Total		\$34,340 57
<hr/>		
Aid to Mothers appropriation	\$60,000 00	
Aid to Mothers expenditure	70,561 36	
<hr/>		
Excess	\$10,561 36	

Care of Children—since July 1, 1919 to June 30, 1921

Appropriation	\$ 77,500 00
Expended	211,740 26
	<hr/>
Excess	\$134,240 26

EMPLOYED PERSONNEL

June 30, 1922, the Board was employing :

A Secretary,

A Supervisor of Field Service,

Ten Field Agents

Nine Clerks (one clerkship vacant, eight clerkships filled).

MOTHER'S AID STATISTICS

On July 1, 1921, 465 families were receiving aid. Since that time 154 additional cases have been allowed, 19 reopened, 115 discontinued, 1 suspended, and 111 disallowed, leaving 504 families now in receipt of aid. The total number of applications to date is 1443.

<i>Reason why aid was denied in 111 cases</i>	<i>Number of families denied</i>
Aid not needed	56
Aid not recommended by municipal board	1
Mother incompetent or home unsuitable	16
Mother withdrew her request	2
Father still head of the family	2
Mother remarried	12
Has no children under 16 years of age	1
Mother and children not living together	2
Mother has left state	5
No court action taken against deserting husband ..	7
Not five years a resident of Maine	1
Has only one child under 16 years of age	4
Mother lost residence	1
Children feeble minded and mother refused to have them sent to Pownal	1

The reasons for discontinuing aid in 115 cases are as follows:

<i>Reasons why aid was discontinued</i>	<i>Number of families in which discontinued</i>
Aid no longer needed	41
Mother remarried	22
Mother unfit	13
Child not with mother	7
Continuance not recommended by Municipal Board	3
Aid refused by the mother	5
Mother died	4
Husband returned home	2
Mother out of State	1
Only one child under sixteen years of age	6
Family should be self supporting	3
Children reached age of 16 years	2
Mother committed to Insane Hospital	2
Mother obliged to go to Sanatorium	2
Husband located and forced to aid in support of family	2

Length of time aid was given in the 115 discontinued cases

<i>Length of time aid was given</i>	<i>Number of families</i>	<i>Length of time aid was given</i>	<i>Number of families</i>	<i>Length of time aid was given</i>	<i>Number of families</i>
58 months	1	36 months	1	18 months	6
57 "	2	35 "	4	17 "	3
56 "	2	34 "	2	16 "	4
55 "	3	33 "	1	15 "	5
52 "	1	32 "	1	14 "	4
51 "	2	31 "	1	13 "	5
49 "	3	30 "	2	11 "	3
48 "	2	29 "	3	10 "	2
47 "	1	28 "	3	9 "	1
46 "	1	27 "	1	8 "	1
45 "	1	26 "	2	7 "	1
44 "	2	25 "	7	6 "	4
43 "	3	24 "	3	5 "	1
42 "	1	22 "	1	4 "	1
40 "	2	21 "	2	3 "	5
39 "	2	20 "	1	2 "	2
38 "	1	19 "	2	Aid not accepted in one case	1

The number of children in the families now aided is 1727. Four children have died during the year.

The status of the father in the families aided is as follows:

<i>Status of Father</i>	<i>Number so affected</i>
Dead	445
Deserted	26
Divorced	15
In institution	
For insane	10
For tubercular	4
Not in institution	
Paralytic	1
Blind	1
Prison	2

CHILDREN'S GUARDIANS STATISTICS

On July 1, 1921, there were in the custody of the State 945 children. During the year ending June 30, 1922, 269 children were committed to the custody of the State Board of Children's Guardians. Of this number 246 were committed on complaint of local authorities and 23 on complaint of an agent of the State Board. There were also 205 children accepted as dependents, making a total of 1,455 children, 731 girls and 724 boys, in the care of the State of Maine on June 30, 1922. Of this number 798 have legal settlement in Maine, 657 have no settlement, 351 are dependents and 1,104 have been committed by order of court. The remaining 175 are charged to the special appropriations and their settlements are unknown. Eight hundred eighty-five children have been placed in family homes direct, 76 have been placed in family homes through home finding societies and 471 are in children's institutions. Out of the whole number of children, 447 are in free homes and 1,008 are boarding. The whereabouts of three are unknown. During the year 9 children have died, 28 have been adopted, and 116 have become of age or have been returned to their relatives. Six children have been committed to the Maine School for the Feeble Minded, 4 to the State School for boys, 4 to the State School for Girls, 2 are receiving treatment at one of the State Sanatoria for the tubercular and one is in the State Hospital for the Insane for observation. Thirteen children have been discharged in free homes, 6 have become self-supporting and one has married. Forty-four children have been otherwise cared for, provisions being made for their support.

Of the children receiving care June 30, 1922, 802 have both parents living, 580 have one parent and 73 have neither parent living. The parents of 82 children are contributing to their support.

AGES OF THE CHILDREN RECEIVING CARE

Under 1 yr.	10	6 to 7 yrs.	93	12 to 13 yrs.	96
1 to 2 yrs	36	7 to 8 yrs.	122	13 to 14 yrs.	106
2 to 3 yrs	61	8 to 9 yrs.	107	14 to 15 yrs.	95
3 to 4 yrs.	53	9 to 10 yrs.	101	15 to 16 yrs.	80
4 to 5 yrs	61	10 to 11 yrs.	116	16 to 20 yrs.	108
5 to 6 yrs.	83	11 to 12 yrs.	127		
				Total	1,455

Towns in which children under care June 30, 1922, have pauper settlement.

<i>Name</i>	<i>No.</i>	<i>Name</i>	<i>No.</i>	<i>Name</i>	<i>No.</i>
Albion	1	Byron	1	Fayette	2
Alfred	2	Calais	10	Fort Fairfield	5
Anson	1	Camden	3	Foxcroft	1
Arrowsic	3	Canton	7	Frankfort	5
Ashland	2	Carroll	4	Freeport	2
Athens	3	Carthage	2	Friendship	1
Atkinson	2	Castine	1	Gardiner	7
Auburn	18	Cherryfield	7	Garland	1
Augusta	10	China	3	Georgetown	1
Avon	2	Clifton	2	Gilead	1
Baileyville	10	Clinton	3	Glenburn	1
Baldwin	2	Columbia Falls	3	Gouldsboro	6
Bangor	28	Corinth	4	Gray	5
Bar Harbor	4	Cornish	1	Greenbush	1
Bath	21	Crystal	5	Greene	2
Belfast	4	Danforth	2	Hallowell	10
Benton	1	Dedham	6	Hampden	1
Biddeford	7	Deer Isle	5	Hancock	3
Bingham	6	Dexter	5	Hartford	3
Blaire	4	Dover	1	Hermon	1
Bluehill	1	Durham	1	Holden	3
Boothbay	2	Eastbrook	2	Houlton	1
Boothbay Harbor	3	E. Livermore	3	Hudson	6
Brewer	3	Eastport	4	Islesboro	1
Bridgewater	1	Edgecomb	3	Jay	3
Bridgton	2	Eliot	1	Jefferson	1
Brooklin	2	Ellsworth	6	Jonesport	1
Brooksville	1	Enfield	5	Kennebunk	11
Brownville	5	Etna	2	LaGrange	3
Brunswick	3	Exeter	3	Lebanon	2
Bucksport	2	Fairfield	2	Lewiston	41
Burnham	1	Falmouth	11	Lincolnville	1
Buxton	1	Farmington	6	Linneus	4

<i>Name</i>	<i>No.</i>	<i>Name</i>	<i>No.</i>	<i>Name</i>	<i>No.</i>
Lisbon	6	Phillips	1	Standish	3
Lubec	3	Pittsfield	7	Steuben	2
Lyman	1	Pittston	3	Stockton Springs	2
Machias	7	Poland	4	Swan's Island	4
Madawaska	2	Portage	2	Temple	2
Mapleton	1	Portland	118	Thomaston	1
Marion	3	Presque Isle	4	Topsham	1
Mechanic Falls	1	Raymond	1	Tremont	1
Mexico	2	Readfield	1	Troy	2
Milbridge	3	Richmond	1	Veazie	1
Milford	3	Robbinston	5	Waldoboro	4
Milo	6	Rockland	4	Warren	2
Montville	3	Rockport	3	Washburn	1
Newburgh	4	Rome	2	Washington	1
Newcastle	1	Rumford	5	Waterboro	2
Newport	1	Saco	1	Waterville	6
New Sharon	1	Salem	1	Wayne	1
Nobleboro	1	Sanford	8	Webster	3
Norridgewock	1	Sangerville	3	Westbrook	12
Northport	1	Scarboro	1	Westfield	2
No. Yarmouth	1	Searsport	1	Westport	3
Norway	3	Shapleigh	4	Whiting	2
Oakfield	1	Sherman	3	Windham	1
Oakland	2	Skowhegan	7	Winn	2
Old Orchard	4	Smyrna Mills	3	Winslow	5
Oriand	4	Sorrento	2	Wiscasset	5
Orono	2	So. Berwick	2	Woodstock	5
Paris	2	So. Bristol	1	Woodville	2
Parkman	3	Southport	1	Woolwich	1
Penobscot	1	So. Portland	15	Yarmouth	12
Perham	5	St. Agatha	1	York	2
Phippsburg	1	St. Albans	1		

LOCATION OF CHILDREN

June 30, 1922

ANDROSCOGGIN COUNTY

<i>Name of Town.</i>	<i>Institution.</i>	<i>Family Home.</i>	<i>Total.</i>	
Auburn		23	23	
Durham		3	3	
East Livermore		5	5	
Greene		1	1	
Lewiston	134	17	151	
Lisbon		3	3	
Minot		1	1	
Poland		4	4	
Wales		11	11	
Webster		1	1	203

AROOSTOOK COUNTY

Amity		2	2	
Ashland		3	3	
Blaine		7	7	
Caribou		21	21	
Danforth		3	3	
Easton		2	2	
Fort Fairfield		1	1	
Frenchville		2	2	
Hodgdon		1	1	
Houlton		28	28	
Linneus		2	2	
Littleton		1	1	
Ludlow		7	7	
Mapleton		2	2	
Mars Hill		1	1	
Monticello		3	3	
Presque Isle		6	6	
St. Agatha	1	1	2	
Washburn		4	4	
Westfield		4	4	
Cary Plantation		5	5	
Winterville Plantation		1	1	108

CUMBERLAND COUNTY

Bridgton		3	3	
Brunswick		2	2	
Falmouth		7	7	

<i>Name of Town.</i>	<i>Institution.</i>	<i>Family Home.</i>	<i>Total.</i>	
Freeport		6	6	
Gorham		8	8	
Harpswell		1	1	
Harrison		1	1	
Naples		1	1	
New Gloucester	15	2	17	
North Yarmouth		9	9	
Portland	83	106	189	
Raymond		9	9	
Scarboro	20	10	30	
Sebago		1	1	
South Portland		12	12	
Standish		1	1	
Westbrook		8	8	
Windham		6	6	
Yarmouth		15	15	326

FRANKLIN COUNTY

Farmington		10	10	
North Jay		4	4	
Temple		1	1	
New Sharon		1	1	16

HANCOCK COUNTY

Bucksport		10	10	
Dedham		1	1	
Eastbrook		5	5	
Ellsworth		2	2	
Gouldsboro		1	1	
Sorrento		1	1	
Sullivan		1	1	21

KENNEBEC COUNTY

Augusta	1	124	125	
Chelsea		1	1	
China		1	1	
Clinton		1	1	
Fayette		1	1	
Gardiner		3	3	
Hallowell		7	7	
Litchfield		5	5	
Oakland		2	2	
Pittston		2	2	

<i>Name of Town.</i>	<i>Institution.</i>	<i>Family Home.</i>	<i>Total.</i>
Randolph		6	6
Rome		1	1
Sidney		8	8
Togus		2	2
Waterville		21	21
Wayne		4	4
Windsor		2	2
			192

KNOX COUNTY

Appleton		1	1
Owl's Head		2	2
Rockland		5	5
Rockport		1	1
St. George		8	8
			17

LINCOLN COUNTY

Damariscotta		2	2
Dresden		1	1
Edgecomb		1	1
Nobleboro		2	2
Somerville		1	1
Waldoboro		1	1
Wiscasset		5	5
			13

OXFORD COUNTY

Dixfield		4	4
Hebron	1		1
Hiram		1	1
Mexico		5	5
Norway		3	3
Oxford		3	3
Rumford		6	6
South Paris		2	2
			25

PENOBSCOT COUNTY

Bangor	31	35	66
Brewer		21	21
Carmel		7	7
Charleston		2	2
Dexter		11	11
Dixmont		1	1

<i>Name of Town.</i>	<i>Institution.</i>	<i>Family Home.</i>	<i>Total.</i>
East Millinocket		3	3
Eddington		5	5
Etna		9	9
Exeter		2	2
Hampden		22	22
Holden		20	20
Hudson		5	5
Kingman		1	1
Linco'n		3	3
Newburg		4	4
Old Town		1	1
Orono		1	1
Orrington		17	17
Stetson		9	9
Veazie		1	1
Winn		1	1
			212

PISCATAQUIS COUNTY

Atkinson		1	1
Dover		1	1
Foxcroft		1	1
Milo		1	1
Sebec		1	1
Kingsbury Plantation		2	2
			7

SAGADAHOC COUNTY

Bath		6	6
Bowdoinham		3	3
Richmond		3	3
Topsham		10	10
Woolwich		6	6
			28

SOMERSET COUNTY

Detroit		2	2
Fairfield	1	12	13
Hartland		2	2
Hinckley		1	1
Madison		1	1
Norridgewock		1	1
Palmyra		3	3
Pittsfield		5	5
Skowhegan		3	3
St. Albans		3	3
Jackman Plantation		3	3
			37

WALDO COUNTY

<i>Name of Town.</i>	<i>Institution.</i>	<i>Family Home.</i>	<i>Total.</i>
Belfast	20	8	28
Freedom		2	2
Islesboro		2	2
Lincolnton		4	4
Monroe		1	1
Morrill		2	2
Palermo		1	1
Searsmont		7	7
Searsport		2	2
Winterport		15	15
			64

WASHINGTON COUNTY

Cherryfield		1	1
Columbia		2	2
Eastport		3	3
Harrington		22	22
Jonesport		1	1
Machias		1	1
Pembroke		1	1
Perry		1	1
Steuben		2	2
			34

YORK COUNTY

Acton		1	1
Alfred		4	4
Biddeford		1	1
Buxton		5	5
Kennebunk		4	4
Parsonsfield		7	7
Saco	2	102	104
Waterboro		2	2
			128
			1,431
Out of State			21
Whereabouts unknown			3
			1,455

SUMMARY OF WORK OF FIELD AGENTS

July 1, 1921 to June 30, 1922

STATE BOARD OF MOTHER'S AID

Number of mother's aid cases investigated	247
Number mother's aid cases revisited	739
Number municipal boards called upon	737

STATE BOARD OF CHILDREN'S GUARDIANS

Number complaints investigated	272
Number complaints referred to other agencies	72
Number children taken into custody	269
Number children taken on dependent list	205
Number of children in custody visited	3311
Number of children taken to hospital	113
Number children receiving mental examination	29
Number children receiving medical attention, eye treatment, dental work, etc.....	309
Number children receiving physical examination on State form	43
Number children taken to clinic	50
Number of children moved from one home to another	649
Number children placed in free homes	53
Number children adopted	28
Number children died	9
Number children returned to parents	84
Number children discharged from custody	110
Number licensed homes inspected	245
Number applications for licenses investigated	61
Number prospective free homes investigated	188
Number prospective boarding homes investigated	245
Number unlicensed boarding homes visited	6
Number children's institutions visited	13

The State Charitable and Correctional Institutions in Maine are as follows:

Augusta State Hospital, Augusta
 Bangor State Hospital, Augusta
 Bath Military and Naval Orphan Asylum, Bath
 Central Maine Sanatorium, Fairfield
 Western Maine Sanatorium, Hebron
 Northern Maine Sanatorium, Presque Isle
 Reformatory for Men, So. Windham
 Reformatory for Women, Skowhegan
 School for Feeble Minded, West Pownal
 State School for Boys, So. Portland
 State School for Girls, Hallowell
 State Prison, Thomaston

Visitations and inspections show that these institutions are well managed and efficient.

The poor in this State who need institutional care are provided for in town almshouses in a number of towns. Certain towns do not find it profitable to maintain an almshouse and they board the poor in family homes. The list of town almshouses follows:

Anson	Elsworth	Lebanon	Readfield
Auburn	Fairfield	Lewiston	Rockland
Augusta	Frankfort	Lamoine	Rumford
Bangor	Freeport	Lovell	Saco
Bath	Fryeburg	Lubec	Scarboro
Benton	Gardiner	Madison	Skowhegan
Biddeford	Garland	Monmouth	South Berwick
Boothbay Harbor	Garham	New Gloucester	South Portland
Bridgton	Gray	Newry	Thomaston
Bristol	Greenwood	Norway	Turner
Brunswick	Hallowell	Oakland	Vassalboro
Calais	Hampden	Oldtown	Vinalhaven
Cape Elizabeth	Harrison	Orono	Waterville
Caribou	Hartford	Otisfield	Westbrook
Charleston	Hollis	Oxford	Windham
Clinton	Houlton	Paris	Winslow
Cornville	Jay	Po'and	Winthrop
Dexter	Jonesport	Porter	Wiscasset
Dover	Kennebunkport	Portland	York
Eastport	Kittery	Presque Isle	

Some towns maintain an almshouse for one inmate, which makes the price of board rise to \$15 or \$20 a week. In one almshouse with three inmates the price of board is \$24.81 a week each. Central almshouses to serve a group of towns would be cheaper to operate. The City of Portland maintains a good institution for \$3.33 a week. A group of towns, or a county could do the same, thereby giving their poor much better care than at present for less cost.

JAILS

Jails are maintained by fourteen of the sixteen counties in the State. Sagadahoc county has no jail. The Lincoln county jail has not been used as such since 1913. The prisoners of these two counties are cared for, at less cost, in the jails of other counties.

For purposes of comparison, types of jail construction may be divided into four classes.

1. The best modern type of jail construction provides for cells on either side of the building, next the out-wall, a window in each cell, only one bunk in a cell, a metal seat in each cell, prisoners' exercise corridor in front of each row of cells with jailer's corridor in center

A partition down the center of the jailer's corridor practically divides the jail into two parts. None of our jails are of this type.

Other types in approved order are:

2. Cell cage in center with jailer's corridor surrounding it, steel cells back to back with utility corridor between and prisoners' corridor in front of the cells.

3. Cell cage in center of building with surrounding jailer's corridor but with cells facing inwards toward a prisoner's corridor, rear partitions of cells made of steel bars.

4. Same as Type 2, with stone or brick walls and grated door and only one corridor.

None of our jails are of type 1. One (Piscataquis) is of type 2; two (Oxford and Somerset) are a combination of types 2 and 3, one floor being of the former type and one of the latter; two (Aroostook and Knox) are of type 3, and the remainder are of type 4.

Jails are considered to be "schools of crime and idleness" and Amos Butler of Indiana, secretary of the Board of State Charity there, says of jail prisoners:

"They live in idleness at the expense of the taxpayer.

They learn vice, immorality and crime.

They become educated in criminal ways.

They degenerate both physically and mentally."

A movement now under way in Maine, to do away with all but four of the county jails, and to provide that prisoners from other counties should be boarded at the jails in Bangor, Houlton, Augusta or Lewiston and Portland, would be a step in the right direction. The State Board of Charities recommends that the administration of jails should be

placed in the hands of the Prison Commission, and that they should limit the number of jails in their discretion.

The number of prisoners in jails has shown a marked falling off in recent years. For instance, the daily average number in the custody of all the jails in the State for the year 1916 was 405; for the year 1919, it was 205 a decrease of 49.5 per cent. For the year 1921 it was 164, a further decrease of 20 per cent. With the establishment of the Reformatory for Men, it is destined to drop still further.

During the years 1916-1921 the average weekly per capita cost has increased from \$4.60 to \$11.24, an increase of 144 per cent. This is due in part to increased salaries for turnkeys and guards, items which remain fixed regardless of the number of prisoners cared for. Anyone can see that it is a needless expense to maintain an institution for two or three prisoners. Out of the fourteen county jails for the year 1921, nine had a daily average of less than ten prisoners and five had an average of less than five.

The present jail system in Maine is expensive and unprofitable and should be changed.

The private hospitals which receive a state subsidy are as follows:

	<i>Per annum</i>
Augusta General Hospital	\$ 9,500
Bangor Sanatorium	2,200
Bar Harbor Medical & Surgical	2,500
Bath City Hospital	2,000
Calais Hospital	1,250
Central Maine General Hospital	8,000
Charles A. Dean Hospital	1,800
Children's Hospital	45,000
Eastern Maine General Hospital	15,000
Gardiner General Hospital	1,400
Knox County General Hospital	1,500
Madigan Memorial	1,500
Maine Eye and Ear Infirmary	6,000
Maine General Hospital	15,000
Northern Maine General	3,000
Old Town Hospital	1,000
Presque Isle General Hospital	2,250
Rumford Hospital Association	1,500
St. Mary's General Hospital	8,000
Trull Hospital Aid Association	500
Waldo County General Hospital	1,000
Webber Hospital	4,000
York Hospital	1,200
Good Samaritan Home	3,500
Temporary Home for Women and Children	3,000

These hospitals are inspected annually and the recent visitation disclosed them to be in excellent condition and well equipped, with one exception. Much attention has been given this year to improving the X-ray equipment, and every hospital but two has either the use of an X-ray machine on the premises or of one nearby.

The Good Samaritan Home and the Temporary Home for Women and Children devote themselves to maternity work and the care of mothers and infants. Their death rate is remarkably low, and they are the means of keeping mothers and illegitimate children together, where otherwise they might have to be separated soon after the birth of the children.

Another state-aided institution is the Maine Institution for the Blind, with a special appropriation of \$16,000

The following institutions for children receive a special appropriation :

	<i>Per Annum</i>
Children's Aid Society, Belfast	\$2,800 00
Children's Heart Work Society, Portland	2,300 00
Eastern Maine Orphan's Home, Bangor	2,000 00
Girls' Orphanage, Lewiston	4,000 00
Healy Asylum, Lewiston	6,000 00
Ho'y Innocents' Home for Infants and	
St. Elizabeth's Orphan Asylum, Portland	5,500 00
Maine Children's Home Society, Augusta	6,000 00
St. Louis Home and School for Boys, West Scarboro	2,000 00
York County Children's Aid Society, Saco	2,000 00

INSTITUTIONS LICENSED TO BOARD CHILDREN—

Bangor Children's Home, Bangor
 Biddeford Day Nursery, Biddeford
 Female Orphan Asylum, Portland
 Good Will Home Association, Hinckley
 House of the Good Shepherd, Gardiner
 Maine Home for Friendless Boys, Portland
 Opportunity Farm, New Gloucester
 Sweetser Orphan Asylum, Saco

LICENSES TO SOLICIT FUNDS ARE GRANTED TO THE FOLLOWING—

American Red Cross of Washington, D. C., Boston, Mass.
 Children's Protective Society, Portland
 Christian Civic League of Maine, Waterville
 International Reform Bureau, Washington, D. C.
 Maine Baby Saving Society, Bangor
 Maine Public Health Association, Augusta
 Maine Sea Coast Missionary Society, Bar Harbor
 Near East Relief, New York
 New England Home for Little Wanderers, Caribou
 New England Home for Little Wanderers, Waterville
 Opportunity Farm, New Gloucester
 Penobscot Bay Bethel Mission, Rockland
 State Y. M. C. A., Waterville

LICENSED BOARDING HOMES FOR CHILDREN

Persons maintaining boarding homes for children are required to have a license from the State Board of Charities and Corrections. These homes operating under license are carefully inspected by the Board from time to time and are classified under three classes.

Grade one implies that the home is satisfactory and that the children receive superior care. Grade three implies that either the physical equipment or the attention given the children, or both, are of such a kind that some doubt exists whether the license should be continued or not. Certain of these homes improve and are ranked higher as time goes on. Others do not measure up to a reasonable standard of child care and are given special attention or the license is revoked.

Homes which do not fall in grade one or three, are classified as grade two, which implies a home where the equipment and the care of the children is of average quality. When a home fails below grade three it is sometimes put on short probation, but the license is usually revoked at once. A number of the homes now classified in the second grade were marked by the agents, "second grade or better." In certain of these a single factor, perhaps great remoteness from school, church and physicians, keeps the home out of the first class.

Every licensed home is regarded as a public institution, though on a small scale, and is open to inspection by the State's agents at any and all times. In this way the welfare of the children is safe-guarded and the abuses which sometimes in the past have been known to exist in boarding homes are done away with.

The Board invites the public to cooperate in this matter and should they learn of any ward of the State being inhumanely treated or neglected by those with whom they are placed, they are urged to report the matter at once to the Board for investigation and action.

The licenses in effect at the close of the fiscal year ending June 30, 1922, are as follows:

GRADE I

- Auburn—Finnegan, Mrs. W. J., 29 Winter Street
 Augusta—Armstrong, Mrs. G. E., 22 Johnson Street
 Clark, Mrs. Fred, R. 2, Box 160
 Burnham, Lettie and Given, Alma, 40 Murray Street
 Kennedy, Mrs. Annie, 26 Murray Street
 Perry, Mrs. M. P., 20 Johnson Street
 York, Mrs. Edna, 9 Bangor Street
 Bangor—Hamm, Mrs. Mary, Union St., R. 3
 Brewer—Coles, Mrs. John, R. 6
 Mergenthal, Mrs. J. W., R. 5
 Bucksport—Hatfield, Mrs. Alice, R. 2
 Chandler, Mrs. Russell, R. 1
 Caribou—Sands, Mrs. Marie, Roberts St.
 Columbia—Leighton, Mrs. Hattie, R. 1
 Eastbrook—Wilbur, Mrs. Minnie, Franklin, R. I.
 Etna—Graves, Mrs. Harry
 Sylvester, Mrs. Perley
 Falmouth—Pratt, Mrs. Louise, Falmouth Foreside
 Farmington—Collins, Mrs. Grace, Farmington Falls
 Gorham—Wass, Mrs. Eulalia, West Gorham, R. F. D. 1
 Hampden—Temple, Mrs. Ira, Hampden Highlands
 Harrington—Co'e, Mrs. Millie, R. 1
 Fickett, Mrs. John, R. 2
 Lawrence, Mrs. Melissa, R. 2
 Holden—Kingsbury, Mrs. Galen, East Holden, R. 1
 Smith, Mrs. Robert, East Holden, R. 1
 Tracy, Mrs. Fred, East Holden, R. 21
 Hollis—Stuart, Mrs. Frank, Hollis Center, R. 1
 Houlton—Law's, Mrs. Effie, 67 Spring St.
 Potter, Ida, Watson Ave.
 Reece, Mrs. Nelson, Elm St.
 Hudson—Scripture, Mrs. Gerteen, R. F. D. 1
 Jay—Briggs, Mrs. H. E., North Jay, R. D. 1
 Kennebunk—Walker, Mrs. Lillian, West Kennebunk, R. F. D.
 Lewiston—Egan, Mrs. Myra, 29 Sylvan St.
 Litchfield—Buzzell, Mrs. A. S., R. 18
 Manchester—Parsons, Mrs. Grace
 New Gloucester—Allen, Mrs. Charles, Intervale
 Norway—Linnell, Mrs. Abbie, 15 Main St.
 North Yarmouth—Rideout, Mrs. P. B., Walnut Hill
 Orrington—Freeman, Mrs. Albert, 7 Rosevelt Ave.
 Silliker, Mrs. George, South Orrington, R. 2
 Pittsfield—Farnum, Mrs. Hattie, R. F. D. 2
 Portland—Achorn, Miss Grace, 79 North St.
 Connors, Mrs. Anne, 25 Melbourne St.
 Davies, Mrs. Robert, 9 1-2 Fore St.

- Mansise, Mrs. Mary, 94 St. Lawrence St.
 Starbird, Mrs. Mabel, 177 St. John St.
 Willard, Mrs. E. E., Long Island, Island Ave.
 Raymond—Cobb, Mrs. Charles, R. 1
 Small, Mrs. Charles, R. 1
 South Portland—Dean, Mrs. H. E., 863 Sawyer St.
 Locke, Mrs. Frank, 376 Broadway
 Noyes, Grace, 237 Brown St.
 Togus—Hurley, Mrs. Josephine, Box 101
 Wales—Frost, Mrs. Grace, Sabattus, R. 1
 Windham—Hooper, Mrs. Etta, South Windham
 Yarmouth—Welch, Miss Delia, Yarmouthville
 Whalen, Mrs. John, Yarmouthville, Box 132

GRADE II

- Alexander—Berry, Mrs. Nettie
 Auburn—Cross, Mrs. Ella, 195 So. Main st.
 Augusta—Drummond, Mrs. Amy, 45 Court St.
 Gates, Mrs. Catherine, R. 3
 Gunning, Mrs. Annie, R. 3
 Nichols, Mrs. J. S., R. F. D. 2
 Tillson, Mrs. Eugene, R. 3
 Bangor—Hamm, Mrs. Mary, Ohio St., R. 4
 Varney, Mrs. Flora, R. 2, Box 91
 Belfast—Hooke, Mrs. George, Star Route
 Biddeford—Foss, Miss Sarah, 397 Alfred St.
 Proctor, Annie, R. 2
 Bowdoinham—Beals, Mrs. Anna, School St.
 Brewer—Kinsbury, Mrs. Fred, Green Point Road
 McEwen, Mrs. Fred, 18 Spring St.
 Stanley, Mrs. S. B.
 Buxton—Stevens, Mrs. Nellie, West Buxton
 Carmel—Jones, Mrs. L. H.
 Clinton—Runnels, Mrs. Jennie, R. 42
 Dexter—Katen, Mrs. Flora
 Littlefield, Mrs. Cecil
 Durham—Severence, Mrs. Clarence, Freeport, R. 3
 Fairfield—Tozier, Mrs. N. W., R. 1
 Farmingdale—Bragan, Mrs. C. J., Hallowell, R. 8.
 Freeport—Blake, Mrs. M. E., R. 2
 Launt, Mrs. Harry, R. D. 2
 Gardiner—Bachelder, Mrs. Lizzie, 162 Northern Ave.
 Ireland, Mrs. Jennie, R. D. 14
 Rogers, Mrs. George, R. 14
 Hampden—King, Mrs. Alice, Hampden Highlands
 Hermon—Brown, Mrs. Scott, Carmel, R. 2

- Houlton—Wilson, Mrs. Jane, 108 Court St.
 Kennebunk—Wyman, Jennie, R. 1
 Kittery—Moulton, Mrs. Belle, Kittery Depot
 Litchfield—Libby, Mrs. James, R. 18
 Lewiston—Bemis, Miss Ethel, 147 Sabattus St.
 Chapman Mrs. Nellie, 44 Sylvan Ave.
 Manchester—Hartung, Mrs. Lizzie, Augusta, R. 5
 Oakland—Harrington, Mrs. Benjamin, R. 34
 Parsonsfield—Chapman, Mrs. Arthur, North Parsonsfield, Kezar Falls,
 R. 2
 Pittsfield—Lander, Mrs. Susie
 Poland—Giddings, Mrs. Nellie, East Poland
 Portland—Hurd, Mrs. Florence, 32 Walnut St.
 Richmond—Kelley, Mrs. A. B., R. D. 2
 Saco—Pinkham, Mrs. H. C., 640 Main St.
 Tuttle, Mrs. Arthur, Beacin St.
 St. George—Clark, Mrs. Abbie, Tenant's Harbor
 Sargent, Mrs. E. G., Tenant's Harbor
 St. Albans—Nutter, Mrs. Howard, R. 1, Box 18
 Scarborough—Ray, Marilla, South Portland R. 6
 Searsport—Eames, Mrs. Charles, R. 2
 Shapleigh—Hooper, Mrs. A. L., Box 24
 Murray, Mrs. E. N., Emery Mills
 Sidney—Ellis, Mrs. Eliza, Augusta, R. 4
 Taylor, Mrs. Fred, Augusta, R. F. D. 4
 Trask, Mrs. J. H., Oakland, R. 36, Box 72
 Skowhegan—Wescott, Mrs. Edith, R. 2
 Solon—Jewett, Mrs. Daniel, Skowhegan, R. 4
 South Portland—Atkins Mrs. Cassie, 42 Forest Ave.
 Standish—Perkins, Mrs. Viola, Steep Falls
 Topsham—Rogers, Mrs. Abbie, Bowdoinham, R. 2
 Vassalboro—Humes, Mrs. Augusta, R. 50
 Purrington, Mrs. M. M., Waterville, R. 39
 Waterboro—Sanborn, Mrs. John, Alfred, R. F. D.
 Winterport—Downes, Mrs. Leslie, R. 1, Box 14
 Wiscasset—Shaw, Mrs. Pamela, R. D. 2
 Yarmouth—Estabrook, Mrs. Elmer, R. 1, Box 69
 Lombard, Mrs. E. M., North Yarmouth

GRADE III

- Auburn—Buteau, Mrs. Arthur, R. 1, Box 89
 Hall, Mrs. Charles, R. 1
 Lamontagne, Mr. Peter, R. 7, Box 92
 Peables, Mrs. Rosa, R. 1
 Augusta—Lowell, Mrs. I. W., R. 3
 Wails, Mrs. Alberta, 25 Maple St.

- Bath—Morrell, Mrs. Sadie, 15 Marshall St.
Bethel—Fleet, Mrs. Nettie
Bowdoinham—Woods, Mrs. Jane, R. D. 2, Box 85
Exeter—Dinsmore, Mrs. Winnie
Fairfield—Toulouse, Mrs. Zudor, Oakland, R. 35
Freeport—Bolster, Mrs. Mabel
 Haskell, Mrs. Pearl, R. 4
Gardiner—Horne, Mrs. Flora, West Gardiner, Gardiner, R. 15, Box 74
Lewiston—Pelshaw, Mrs. Elizabeth, 98 Bartlett St.
Mechanic Falls—Benson, Mrs. W. A., 52 Pleasant St.
Newburg—Smith, Mrs. Josie, Monroe, R. 3, Box 71, South Newburg
Raymond—Strout, Mrs. Horace, North Raymond
Roxbury—Hardy, Mrs. Moses, Frye
Shapleigh—Huntress, Mrs. Charles, Springvale, R. 1, Box 43
Skowhegan—Faulkner, Mrs. Eimon, Hinckley, Box 35
Stetson—Emerson, Mrs. Eldora, R. 1
 Sylvester, Mrs. Alice
Turner—Carpenter, Mrs. Charles, R. 2
Washburn—Sparks, Mrs. Mary, Church St.
Winterport—Bean, Mrs. C. F., R. 1, Box 123
 McDermott, Mrs. Charles, R. 1, Box 15