

MAINE STATE LEGISLATURE

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LEGISLATIVE RECORD

OF THE

Ninety-Sixth Legislature

OF THE

STATE OF MAINE

1953

DAILY KENNEBEC JOURNAL
AUGUSTA, MAINE

HOUSE

Thursday, January 8, 1953.

The House met according to adjournment and was called to order by the Speaker.

Prayer by the Rev. Mr. Edwin W. Grilley, Jr. of Augusta.

The journal of the previous session was read and approved.

Papers from the Senate

From the Senate: The following report:

STATE OF MAINE

The Joint Select Committee of the Ninety-Sixth Legislature on returns of votes for Governor given in the several cities, towns and plantations of this state for the political years 1953 and 1954, has attended to its duty and asks leave to report that the whole number of votes returned for Governor was 248,441; and that Burton M. Cross of Augusta had 128,532 votes; James C. Oliver of South Portland had 82,533 votes; Henry W. Boyker of Bethel had 1,639 votes; and that Neil Bishop of Stockton Springs had 35,732 votes.

(Signed) FOSTER F. TABB
Chairman on the part
of the Senate

RODNEY W. ROUNDY
Chairman on the part
of the House

(S. P. 8)

Came from the Senate with the report read and accepted, and placed on file.

In the House, report was read and accepted in concurrence and ordered placed on file.

From the Senate: The following communication:

**STATE OF MAINE
EXECUTIVE CHAMBER**

Augusta, Maine
January 7, 1953

To the Honorable Senate and House of Representatives:

In compliance with the Constitution of the State I herewith communicate to the Legislature each case of reprieve, remission of penalty, commutation or pardon granted

during the years, 1951 and 1952, stating the name of the convict, the crime of which he was convicted, the sentence and its date, the date of reprieve, remission, commutation of sentence, and the condition, if any, upon which the same was granted.

(Signed) BURTON M. CROSS,
Governor
(Acting)

Came from the Senate read and ordered placed on file.

In the House, read and ordered placed on file in concurrence.

Orders of the Day

The SPEAKER: Is it the pleasure of the House at this time to take up papers from the Senate out of order and under suspension of the rules?

From the Senate: The following order:

ORDERED, the House concurring, that when the Senate and House adjourn, they adjourn to meet on Tuesday, January 13, 1953, at 4:30 o'clock in the afternoon. (S. P. 9)

Came from the Senate read and passed.

In the House, read and passed in concurrence.

From the Senate:

The following Orders:

ORDERED, the House concurring, that a Committee of three on the part of the Senate, with such as the House may join, be appointed to wait upon the Honorable Burton M. Cross and inform him that he has been duly elected Governor of the State of Maine for the current years of 1953 and 1954. (S. P. 10)

Came from the Senate read and passed with the following members appointed on its part:

Senators:

SINCLAIR of Somerset
KAVANAGH

of Androscoggin
BUTLER of Franklin

In the House, read and passed in concurrence and the Speaker appointed the following members on the part of the House:

Messrs. MARTIN of Augusta
PULLEN of Oakland
VAUGHAN of Hallowell
DENNIS of Litchfield

WADLEIGH of Mt. Vernon
BALDIC of Waterville
LANE of Waterville

Subsequently Mr. Martin of Augusta, for the committee, reported that the committee had attended to its duties and the committee was discharged and thanked by the House.

ORDERED, the House concurring, that a Joint Select Committee of three on the part of the Senate, with such as the House may join, be appointed to consider the Governor's Message and report a reference of its several subjects to appropriate committees. (S. P. 11)

Came from the Senate read and passed with the following members appointed on its part:

Senators:

COLLINS of Aroostook
BROGGI of York
CHASE of Cumberland

In the House, read and passed in concurrence and the Speaker appointed the following members on the part of the House:

Messrs. BURGESS of Limestone
GILMAN of Portland
TRAVIS of Westbrook
DAVIS of Harrison
PETERSON of Bar Harbor
BROWN of Robbinston
TARDIF of Lewiston

ORDERED, the House concurring, that the Secretary of the Senate and the Clerk of the House jointly prepare the Senate and House Register, and that 5,000 copies be printed for the use of the Legislature. (S. P. 12)

Came from the Senate, read and passed.

In the House, read and passed in concurrence.

ORDERED, the House concurring, that the Secretary of the Senate and the Clerk of the House, respectively, be authorized to furnish to the Superintendent of Public Printing, postage on all correspondence relative to advertising committee hearings during the present session, same to be charged to legislative expense. (S. P. 13)

Came from the Senate, read and passed.

In the House, read and passed in concurrence.

ORDERED, the House concurring, that the members and officers of the Legislature be furnished with express and parcel transportation for all packages and department reports in a sum not exceeding \$5.00 for each member and officer thereof, and that such transportation be furnished and expended under the direction of the Secretary of the Senate and the Clerk of the House, respectively, and the unexpended balance at the close of the year 1953 shall be available for use in 1955. (S. P. 14)

Came from the Senate read and passed.

In the House, read and passed in concurrence.

A message came from the Senate, borne by Secretary Winslow of that body, proposing a Joint Convention to be held forthwith in the Hall of the House of Representatives for the purposes of administering to the Honorables Sidney R. Batchelder, Leon M. Sanborn, J. Horace McClure, Arthur E. Ela, Donald O. Johnston, C. Harold Owen, Lester S. Crane the oaths required by the Constitution to qualify them to enter upon the discharge of their official duties and for the further purpose of administering to the Honorable Burton M. Cross, Governor-elect, the oaths required by the Constitution to qualify him to enter upon the discharge of his official duties.

On motion of Mr. Fuller of South Portland, the Clerk was charged with and conveyed a message to the Senate informing that body that the House concurred in the proposal for a Joint Convention.

The Clerk subsequently reported that he had delivered the message with which he was charged.

ORDERED, the House concurring, that the Secretary of the Senate and the Clerk of the House, respectively, be authorized to furnish wrappers and postage stamps for each member and officer of the Senate and House, not exceeding \$6.00 in amount each, for the purpose of distributing the various reports of the Departments of State

and other public documents such as they may desire to mail to the citizens of the State. (S. P. 15)

Came from the Senate read and passed.

In the House, read and passed in concurrence.

At this point, the Senate entered the Hall of the House and a Joint Convention was formed.

In Convention

The President of the Senate, Honorable Nathaniel M. Haskell in the Chair.

On motion of Senator Harding of Knox, it was

ORDERED, that the rules be suspended by unanimous consent and that a message be sent to the Councilors-elect, informing them that the two branches of the Legislature are in Convention assembled ready to administer to them the oaths required by the Constitution to qualify them to enter upon the discharge of their official duties.

The Chairman appointed Senator Harding of Knox to convey the message.

Subsequently that Senator reported that he had performed the duty assigned him and that the Councilors-elect would attend forthwith.

Thereupon, the Honorables Sidney R. Batchelder, Leon M. Sanborn, J. Horace McClure, Arthur E. Ela, Donald O. Johnston, C. Harold Owen and Lester S. Crane, accompanied by the outgoing Councilors, entered the Hall and, in the presence of both branches of the Legislature, in Convention assembled, before the President of the Senate, took and subscribed the oaths required by the Constitution to qualify them to enter upon the discharge of their official duties.

The Councilors and suite then withdrew amid the applause of the Convention.

On motion of Senator Ward of Penobscot, it was

ORDERED, that a committee of ten be appointed to wait upon the Honorable Chief Justice and Associate Justices of the Supreme Judicial Court, and the Justices of the Superior Court of this State,

inviting them to attend this convention convened for the purpose of administering to the Honorable Burton M. Cross, Governor-elect, the oaths required by the Constitution to qualify him to enter upon the discharge of his official duties.

The Chairman appointed:

Senators:

WARD of Penobscot
REID of Kennebec
WEEKS of Cumberland

Representatives:

McGLAUFLIN of Portland
WOODCOCK of Bangor
STEWART of South Paris
HAND of New Limerick
GOWELL of Berwick
FULLER of Bangor
FITANIDES of Saco

Senator Ward for the committee subsequently reported that the committee had attended to the duty assigned it and that the Honorable Chief Justice and Associate Justices of the Supreme Judicial Court and the Justices of the Superior Court were pleased to say that they would forthwith attend this Convention.

At this point, Mrs. Burton M. Cross, wife of the Governor-elect, escorted by Col. H. Chesterfield Marden and Adjutant General George M. Carter, entered the Hall of the House amid the applause of the Convention.

The CHAIRMAN: I am sure the Convention is pleased to know that Mrs. Burton M. Cross and the members of the Cross family are here in the Hall of the House this morning. (Applause)

At this point, the committee appointed for that purpose escorted the Honorable Chief Justice, the Associate Justices of the Supreme Judicial Court and the Justices of the Superior Court to the Convention Hall amid the applause of the Convention, the audience rising.

On motion of Senator Haskell of Penobscot, it was

ORDERED, that a Committee be appointed to wait upon Honorable Burton M. Cross, Governor-elect, and inform him that the two branches of the Legislature are in Convention assembled, ready to

administer to him the oaths required by the Constitution to qualify him to enter upon the discharge of his official duties and receive from him such communication as he may be pleased to make.

The Chairman appointed:

Senators:

HASKELL, of Penobscot
TABB of Kennebec
DENNETT of York

Representatives:

SENER of Brunswick
WATSON of Moose River
Plantation
MOULTON of Sweden
WILLEY of Ellsworth
LUDWIG of Hope
LATNO of Old Town
FRECHETTE of Sanford

Senator Haskell for the committee subsequently reported that the committee had discharged the duties assigned it and the Governor-elect was pleased to say that he was ready to take and subscribe the necessary oaths of office and would forthwith attend the Convention.

The Honorable Burton M. Cross, Governor-elect, announced by Rev. Col. Tom G. Akeley, and escorted by Honorable Harold I. Goss, Secretary of State, and attended by Ex-Governors Honorable Percival P. Baxter, William Tudor Gardiner, Lewis O. Barrows and Sumner Sewall; Col. Walter G. Leland, State Commander of the American Legion, Col. Elon E. Crawford, State Commander of the Veterans of Foreign Wars, Adjutant General George M. Carter, Col. Edward P. Warren, Col. H. Chesterfield Marden, Col. Charles Holt, Col. Norman E. Whitney, George E. Curtis, Jr., the newly-elected Executive Council and the outgoing Executive Council and Heads of Departments entered the Hall of the House amid prolonged applause, the audience rising.

The CHAIRMAN: The Convention will give its attention to a prayer by the Rev. Mr. Grilley.

Prayer was then offered by the Rev. Mr. Grilley.

Thereupon, the Governor-elect, Honorable Burton M. Cross, before the presiding officer of the Convention, the Honorable Nathaniel M.

Haskell, in the presence of both branches of the Legislature, the Chief Justice, the Justices of the Supreme Judicial Court and the Justices of the Superior Court of this State, took and subscribed the oaths required by the Constitution to qualify him to enter upon the discharge of his official duties.

The Chairman of the Convention then called upon the Secretary of State, the Honorable Harold I. Goss, to read the Proclamation:

Proclamation

The votes given in on the eighth day of September last, in the cities, towns and plantations of the State for Governor, the returns of which have been made to the office of the Secretary of State, having been examined and counted by the Legislature which has declared that a plurality thereof was given to Burton M. Cross, and that he is duly elected, and he, having in the presence of the two branches of the Legislature in Convention assembled, taken and subscribed the oaths required by the Constitution to qualify him to discharge the duties of that office, I, therefore, declare and make known to all persons in this State who are in the exercise of any public trust, as well as all good citizens thereof, that Burton M. Cross is Governor and Commander-in-Chief of the State of Maine, and that due obedience should be rendered to all his acts and commands as such.

GOD SAVE THE STATE OF MAINE

(Prolonged applause, convention rising)

The CHAIRMAN: It is my distinct pleasure at this time to be able to present to this Convention and the guests assembled the Honorable Burton M. Cross, Governor of the State of Maine. (Prolonged applause, the Convention rising)

Governor Cross then addressed the Convention as follows:

Mr. President and Members of the 96th Legislature:

It has always been my desire to keep government as close to the people as possible. The delicate balance between local and state responsibility should be carefully maintained. During the past eighteen years it has been my privilege

to see both sides of this problem, as I have served both in city and state government. As a fellow legislator I have sat with you in this House and in the Senate and have discussed, debated, and participated in much of the forward-looking legislation passed by the last six legislatures. All of this time, a major part of my life has been spent in business and I feel strongly that the businessman's approach to government is not only the ideal to strive for but within certain limitations it can be achieved.

Today, the State of Maine is in excellent financial condition, with a surplus of over six million in the General Fund and two million in the Highway Fund. There is no bonded debt at the General Fund level. It is sound business policy to maintain sufficient of the surplus to insure adequate working capital in both general and highway funds. Recommendations that will be made for expenditures from surplus will not go beyond a safety factor. It is my belief that this Fund should be used for capital improvements or for working capital.

Health and Welfare:

Our Department of Health and Welfare deals essentially with human values and we must realize the heavy strain on this program, a strain placed there by an inflated cost of living. The men and women on Old Age Assistance and Aid to Blind are dependent on the state for the necessities of life; food, clothing, heat and shelter. Sufficient funds are available under present appropriations to raise the maximum grant in these categories from \$50 to \$55 per month. I strongly recommend the emergency passage of a bill to authorize this increase, effective at once. The necessity of meeting this situation without delay cannot be stressed too strongly.

It should also be pointed out that there is one serious gap in our relief planning; that of those unfortunates who are totally disabled and who are not eligible for state assistance under present programs regardless of his or her serious condition. Thirty-nine states and territories now participate in con-

junction with the Federal government in monthly grants under this category. I recommend to you that this be included under our present welfare laws. This would relieve towns of a type of welfare much better assumed at state level as Federal and state government would share in the cost as they do in the other relief programs.

I would urgently recommend that you consider the repeal of the present method of State Hospital Aid and replace it with a direct hospital payment plan; a pool plan similar to Blue Cross in its action and covering hospitalization of recipients of Public Assistance and disabled individuals. The same amount of state dollars as are now spent on Hospital Aid would cover both the above programs as in addition, \$750,000 Federal funds would be available to match state dollars, giving the hospitals more total dollars and bringing the whole program of tax money under the careful screening of a state or municipal welfare agency. Either this plan should be accepted or a financial responsibility of relatives clause inserted in the existing law to protect the present Hospital Aid program from abuse.

State Institutions:

The mounting cost of living and the rising tide of inmate population has struck heavily at our state institutions, pushing regular budgets to an all-time high. It necessitates our being required to scan every activity in each institution both as to per capita cost and as to the basic fundamental purpose of its inception. Some may appear to be outmoded as to purpose and economically unsound. If so, we should consolidate or eliminate these activities. Details will be discussed in the Budget Message next week.

At that time, a building program will be presented to you to relieve crowded conditions at the Augusta State Hospital and other institutions, and a program to modernize and repair existing facilities in this field of government. Here again keep in mind that this department covers a field of human suffering which is an inescapable responsibility of state government. Every

effort must be explored toward cure rather than custodial care. Our goal should be to place back in useful industry and society all who can possibly be helped under this program.

State School for Deaf:

There is a great deal of concern over the conditions at the State School for the Deaf in Portland. The buildings are obsolete, a distinct fire hazard, and facilities are greatly inadequate to handle the pressure of a mounting enrollment in this field. I recommend strongly two major changes in regard to this institution: First, that its administration be transferred to the Department of Education as this is an educational not a welfare problem; second, that a new site, more suitable for a school of this type, be set up outside the city where conditions will be more in line with proper educational procedure.

Education:

In the field of education we must use a threefold attack to solve the basic problems of teachers' pay, teachers' training, and continued state aid to towns and cities. The State should lead the way in setting standards of teachers' pay, based on ability, training, and years of experience. I also recommend that state tuition of Maine students at our teacher colleges be cut in half to encourage greater enrollment of potential teachers and that facilities at our teacher colleges be modernized and improved to offer a greater variety of opportunity in teacher preparation. A continuation of the Maine School Building Authority program will do much to improve the physical structure of our public schools and this in itself will help to attract and to hold teachers within our state.

The 95th Legislature authorized the removal of the Vocational Training School from Augusta to Portland, where the facilities are much broader and where many more students can be adequately taken care of. This program is of primary importance to Maine, its industry, and its citizens, and should be continued and enlarged as rapidly as the dollars can be found to implement it.

State Employees:

If we want continued efficient, honest, conscientious state employees, we must see to it that our personnel rates and working conditions are such as to keep and attract only the best to state service. In line with this I recommend that a one-step increase in employees' salaries be granted, retroactive to January 1, 1953 and that the schedule of state department heads' salaries be re-examined and revised to bring these men and women more nearly in line with private enterprise. Along these same lines I recommend that compensation for members of the Legislature be increased. Maine is one of the lowest pay states in the remuneration of its law makers and a personal financial sacrifice must be made by its Legislators in attending a session of the Legislature.

State Office Building:

I must point out to you the obvious necessity of correcting the intolerable and crowded working conditions in and around the State Capitol. As it now exists, it is impossible to attain top efficiency of operation or to properly coordinate state departmental activity. I am confident that a properly planned office building will repay its cost many times over in added efficiency and convenience to the tax paying public. Much valuable time is wasted by citizens attempting to locate state departments scattered all over the capital city. I urge your study of this major problem of government.

Development of Our Natural Resources:

Maine stands on the threshold of a terrific development expansion of our mineral and other natural resources. A great challenge faces our Development Commission in properly exploiting this situation. Maine is surely on the march in every feature of our economy. Our last year's recreational business was at a new high. Our industrial expansion has been steady and sound. No Maine industry has yet been lost to other states. Over one billion dollars in manufactured products was produced in Maine last year. We must meet the competition of other states and their selling

programs. I strongly recommend an expansion of activity and a new alignment of our Development Commission and its program. I have set up in the budget additional dollars to implement this need.

Park and Picnic Areas:

As to our public parks, the best proof of the demand from the public for public parks and camping areas has been the heavy use of existing facilities by Maine citizens as well as out-of-state visitors. I urge continuation of the present progressive program and will present financial details in the budget message.

Agriculture:

A great expansion and diversification of our agricultural productivity has occurred in recent years and has produced many new phases of production. The University of Maine, the Extension Program, and the Department of Agriculture are striving to promote new ways of raising and selling our fine Maine products. Increased concentration on new canning and freezing plants throughout the state will still further promote this activity. One of our greatest needs is the continuation of a sound highway planning program keyed to the rural areas of our agricultural state in order to move our products more quickly to market. Higher standards of packaging and grading should be enforced in order to keep the prestige and quality of Maine products.

Sea and Shore Fisheries:

The marine farming of our coastal area has been the lifeblood of this state for many years. The dollar volume of all our fisheries' products has increased tremendously during the past few years. New and pressing problems make imperative a greater emphasis on research and development in this field. From a practical standpoint I strongly recommend the consolidation of many of the existing licenses to promote uniformity and for the greater convenience of those who make their livelihood from the sea.

Fish and Game Program and Pollution:

For many years Maine has stood as the acme of fishing and hunting

and our Fish and Game Department has done much to protect and promote this phase of our state. One great danger to this natural resource is stream, river and lake pollution. This ever increasing menace to our water resources must be met on a carefully considered and long-range plan. A start toward testing and classification of our entire watershed was authorized by the last Legislature. A continuation of this program is essential for sound progress. Until we know the full story as it exists, we cannot intelligently plan ahead. Our present laws or any future ones in regard to elimination of pollution must be weighed carefully to protect all the interests of all the people of Maine.

Labor Department:

The record of Labor and Industry in the State of Maine is one of which we may justly be proud. We, here in Maine, have never overlooked the importance of collective bargaining and the attitude of cooperative round-table discussion. Industry in Maine is to be commended for its steady growth and stable condition. The State must do all it can in the fields of research and promotion to help maintain and develop our industry and serve it in every way we can. In my recommendations on the Development Commission there are provisions for an enlargement of this very valuable program. We not only want new industry but we want to become the best possible site for those already here. In fact, we must continue to keep a favorable climate for our industry to promote its growth and expansion. With the full cooperation of the State, Labor, and Industry, Maine can face the future with confidence in this field and provide enough jobs and a high enough standard of living to attract our young men and women and keep them here in Maine.

In the light of inflated cost of living we must re-examine realistically the present weekly benefits and number of weeks' pay under both workmen's and unemployment compensation. I urge legislation to promote greater industrial safety and to revise the present death benefit schedule for acciden-

tal death or injury under our workmen's compensation law.

Sales Tax

The Sales Tax has proven to be a sound and stable source of state income and has provided relief to the towns and cities of real estate taxation at the state level. There appears to be no necessity to change the basic 2% rate at this time. Several features appear to require adjustment in order to correct inequities and to better administration. I recommend three basic amendments:

(1) To collect the tax on the net purchase price on automotive and farm vehicles.

(2) A careful analysis of the bracket system to determine if it should need adjustment to better balance collection on small sales.

(3) To pay to the merchants a fee for collection and filing returns.

Liquor Commission:

Much has happened in the last two years to bring the Liquor Commission under the spotlight of adverse public opinion and publicity. I am firmly convinced that the people of Maine demand a strong approach to the problem in order to restore public confidence in the integrity of government. I assure you and the people of our state that every effort to accomplish this fact shall be made. With your help and cooperation it can be done.

After long and careful study of the department and the laws pertaining to its administration, it is quite evident that too many powers by law and regulation now rest solely in the hands of an administrative commission. This would not be corrected, in my opinion, by further concentrating it in the hands of one commissioner; rather, would I strongly recommend the following divisions of responsibility and authority:

First, establish the commission as a board to control listings, engage in policy making and act as an appeals board.

Second, place responsibility for all purchases and sales in the hands of a competent business manager or administrator. Protect him from political pressure and

pay him a sufficient amount to obtain an outstanding man.

Third, place all licensing and enforcement under a division absolutely separate in fact and intent; the duties of this division, the granting of all licenses, hearings on revocations or suspensions, and general enforcement of law and regulations. Appeals could then be made from any decisions of this Bureau to the Commission, thus keeping the commissioners on a high quasi-judicial plane, removed from all details of purchases, sales and enforcement, yet holding the balance of decision at the policy level. I am confident that with such a division of power, with these checks and balances, we will find that this department can be operated efficiently and well, that honesty, efficiency, and integrity by the Commission and its employes will be recognized and that public confidence will be restored.

I further recommend that all liquor concerns selling to the state furnish a list of all officers and directors of their corporations, also designating a salesman, if operating within the state. These salesmen should be licensed and that license be revoked for any of the following reasons: Political contributions to a candidate for state office; spending of money or political activity in behalf of any candidate for public office in state government; gifts to any employe of the Liquor Commission; or any other act which would appear to influence in any way the Commission or its employes. It should be emphasized that quality of product and public acceptance, not political favoritism, should be the yardstick used in listing and purchasing liquor.

Highways and Bridges:

Now, there is another major problem facing this Legislature. The 30 million dollar budget of the Highway Department this year reflects the heavy demand of road building and maintenance. The 95th Legislature authorized the Highway Commission to enlist the aid of the Automotive Safety Foundation. I have carefully examined their initial report, the yardstick used, and the facts and conclusions

presented, and consider them to be of far reaching importance to our state and its traveling public. Let me stress that this report is completely unbiased, without fear or favor, political or sectional favoritism, and should be considered on this fact-finding basis. I strongly recommend to you that we accept and translate into legislation the major outlines and specifications of the report, especially that relating to our classifications of federal aid, state, and state-aid highways. I am firmly convinced that such a move will be in the best interests of the people of Maine. It is quite evident from this report that our highway statutes have been basically sound but certain features of these laws present loopholes and opportunity for political pressures and political favoritism. As our laws are now written, they place tremendous power of decision solely in the hands of the Highway Commission. This complete responsibility of decision places embarrassing pressures on the Highway Commission which should be eased or removed. I recommend similar definite division of power as I have in the Liquor Commission. Place the Highway Commission on a policy-making, fact-finding, and review board basis. Place administration, contractual activity, budget and fiscal problems under a business manager or chief highway administrator. Leave all engineering, designing and details of construction under the chief engineer and you should have three harmonious groupings of responsibility in the hands of specialists in each field. Pay the business manager adequately. Protect him from political pressure and we will receive many more miles of road for our tax dollar. We cannot continue to operate this department with the Highway Commission constantly under political bombardment for special privileges as they are now, for example, under the Betterment Program. I know full well, and commend the efforts made by the present Commission to protect and spend this appropriation carefully and wisely, but the fact remains that it is an outstanding example of pressure politics far beyond its original intent. With the present accelerated program of construc-

tion there is no further need of this being a program within a program and I strongly recommend that the Betterment Fund of one million be merged with the accelerated construction plan.

I would not be consistent with my past legislative record of highway planning if I did not strongly urge this Legislature to eliminate completely the practice of legislative road resolves or pork barrel so-called. It is a relic of the past, outmoded, and a complete duplication of some existing programs. It has no part in a system of modern highway and fiscal planning. I recommend its elimination and the allocation of the same amount, plus other dollars, into the town road improvement fund, where as you all know, the towns will benefit on a completely fair, just and equitable mileage basis. I am confident that we can build many more miles of passable roads under such a program. Let us face facts realistically and in the interests of all the people of Maine and not a favored few.

Economy:

It is very evident from the foregoing recommendations that this Legislature and this administration must exert every effort humanly possible to exercise a sound but not shortsighted economy in all its efforts in behalf of the taxpayers of this state. The programs which I have placed before you indicate a slower but continued rise of inflation. Every method will be used on my part to carefully examine every phase of administration to see if better business methods, streamlining of activities, and possible consolidation within departments may offset this growing trend. Maine's record of sound government, balanced budgets, and the minimum of debt, is one which we must preserve if we preserve the stability of our state and its people.

Conclusion:

I have offered you these suggestions, these recommendations for your consideration. They are offered sincerely and from the experience of twelve years of study of our Maine government. It is my belief that they are sound and in the public interest. I assure you

that you will have my complete co-operation in your endeavors to legislate for the people of our state. Please call on me if my help in solving your problems can be of benefit. I will be available to you at any time.

It is my firm belief that this Legislature faces, as has no other, a challenge and a duty to our Maine citizens. A challenge to restore to the people of this state, faith in the honesty and integrity of its public officials and a duty to see that the people are kept informed of every activity of their government. Only by public education and an honest, open door policy, can we keep faith and confidence with our citizens. I pledge to you and the people of Maine that I shall do everything in my power to accomplish these things. I shall need your help and your co-operation. Let us set aside partisan or petty politics and work together for the good of Maine and its people. Remember that every problem has a solution if we but look for it. I know that with God's help and the help of the people of Maine, we will be able to meet this challenge, solve the problems, and go forward to a finer and better state.

At the conclusion of the address, the Governor and his suite then withdrew, amid the applause of the Convention, the audience rising.

The purpose for which the Convention was assembled having been accomplished, the Chairman declared the same dissolved.

The Senate then retired to their Chamber amid the applause of the House, the members rising.

In the House

The House was called to order by Speaker Bates.

The following papers from the Senate were taken up out of order and under suspension of the rules:

From the Senate: The following Orders:

ORDERED, the House concurring, that there be paid to the officers of the Senate and House of Representatives as advances on account of compensation, amounts included in fortnightly lists, certified to the State Controller by the

Secretary of the Senate and the Clerk of the House, respectively, and that the final pay-rolls of such officers at the end of the session, bear the approval of the Joint Standing Committee on Appropriations and Financial Affairs. (S. P. 16)

ORDERED, the House concurring, that the desk, chair, table and personal files of Hon. Frederick G. Payne, used by him as Governor of Maine, be presented to him as a gift from the Ninety-sixth Legislature. (S. P. 17)

ORDERED, the House concurring, that free telephone service be provided for each member and officer of the Senate and House to the number of 50 calls, of reasonable duration, from Augusta to points within the limits of the State of Maine, and that each member and officer of the Senate and House be provided with a card to be certified to by the Secretary of the Senate and Clerk of the House, respectively; the cost of this service to be paid to the New England Telephone and Telegraph Company at regular tariff rates; and be it further

ORDERED, that free telegraph service be provided to each member and officer of the Senate and House to the number of twenty messages of reasonable length, from Augusta to points within the limits of the State of Maine, and that each member and officer of the Senate and House be provided with a card, to be certified by the Secretary of the Senate and Clerk of the House; the cost of this service to be paid to Western Union Telegraph Company at regular tariff rates. (S. P. 18)

Came from the Senate read and passed.

In the House, read and passed in concurrence.

The SPEAKER: Ladies and gentlemen of the House, we have now arrived at the point in the House sessions where the Speaker's appointments to the various joint standing committees will be announced.

The Clerk will read these appointments together with Senate members of the Joint Standing Committees.

Agriculture

- Senate: Fuller of Oxford
 Tabb of Kennebec
 Dow of Lincoln
- House: Bailey of Woolwich
 Bearce of Hebron
 Taylor of Norridgewock
 Gosline of Gardiner
 Emerson of Corinna
 Center of Standish
 Dorsey of Fort Fairfield

Appropriations and Financial Affairs

- Senate: Collins of Aroostook
 Haskell of Penobscot
 Sinclair of Somerset
- House: Jacobs of Auburn
 Cole of Liberty
 Campbell of Guilford
 Davis of Harrison
 Burgess of Limestone
 Cates of Machias
 Jalbert of Lewiston

Business Legislation

- Senate: Dennett of York
 Chapman of Cumberland
 Cummings of Sagadahoc
- House: Henry of North Yarmouth
 Story of Washburn
 Rogerson of Houlton
 Fickett of Naples
 Steves of Lincoln
 Tondreau of Brunswick
 Lane of Waterville

Claims

- Senate: Silsby of Hancock
 Kavanagh of Androscoggin
 Parker of Piscataquis
- House: Potter of Medway
 Hussey of Windsor
 Alden of Gorham
 Brown of Bangor
 Walker of Calais
 Tuttle of Pownal
 Fogg of Madison

Correctional Institutions

- Senate: Greeley of Waldo
 Hanson of Washington
 Carpenter of Somerset
- House: Macomber of Jay
 Abbott of Mechanic Falls
 Smith of Farmingdale
 Whiting of Skowhegan
 Wadleigh of Mt. Vernon
 Finemore of Bridgewater
 Cote of Lewiston

Education

- Senate: Broggi of York
 Fuller of Oxford
 Butler of Franklin
- House: Fuller of South Portland
 Roundy of Portland
 Crabtree of Island Falls
 Dickey of Brooks
 Reynolds of Mt. Desert
 Dennis of Litchfield
 Cormier of Rumford

Highways

- Senate: Robbins of Aroostook
 Dunham of Hancock
 Greeley of Waldo
- House: Ludwig of Hope
 Turner of Auburn
 Pullen of Oakland
 Carter of Etna
 Boston of No. Berwick
 Denbow of Lubec
 Nadeau of Biddeford

Inland Fisheries and Game

- Senate: Wight of Penobscot
 Carpenter of Somerset
 Weeks of Cumberland
- House: Watson of Moose River
 Vaughan of Hallowell
 Butler of Franklin
 Harnden of Rangeley
 Currier of Caribou
 Whitney of Bridgton
 Frechette of Sanford

Judiciary

- Senate: Reid of Kennebec
 Ward of Penobscot
 Harding of Knox
- House: McGlaflin of Portland
 Fuller of Bangor
 Martin of Augusta
 Trafton of Auburn
 Low of South Portland
 Cianchette of Pittsfield
 Pitanides of Saco

Labor

- Senate: Ward of Penobscot
 Reid of Kennebec
 St. Pierre of Androscoggin
- House: West of Stockton Springs
 Caswell of New Sharon
 Legard of Bath
 Gates of Millinocket
 Small of Mexico
 Letourneau of Sanford
 Couture of Lewiston

Legal Affairs

- Senate: Chapman of Cumberland
 Weeks of Cumberland
 Silsby of Hancock

House: Woodcock of Bangor
Gowell of Berwick
Hand of New Limerick
Stewart of South Paris
Childs of Portland
Stewart of Portland
Martin of Eagle Lake

Liquor Control

Senate: Tabb of Kennebec
Dennett of York
Boucher of Androscoggin

House: Brown of Robbinston
Chase of No. Whitefield
Albert of Augusta
Larrabee of Westbrook
Anderson of Greenville
Christie of Presque Isle
Dostie of Winslow

Natural Resources

Senate: Butler of Franklin
Chase of Cumberland
Littlefield of York

House: Moulton of Sweden
Williams of Hodgdon
DeBeck of Holden
Winchenpaw of Friendship
Ferguson of Hanover
Gardner of Hartland
Beal of Lisbon

Public Health

Senate: Kavanagh of Androscoggin
Hanson of Washington
Jamieson of Aroostook

House: Senter of Brunswick
Caverly of Bath
Ford of Waterford
Downing of No. Kenne-
bunkport
Dicker of Lakeville Plant.
Wylie of Madawaska
Tardif of Lewiston

Public Buildings and Parks

Senate: Carter of Oxford
Sinclair of Somerset
St. Pierre of Androscoggin

House: Roberts of Dexter
Murray of Woodland
Buckley of Leeds
Winchenpaw of Friendship
Smith of Farmingdale
Baldic of Waterville
Ready of Biddeford

Public Utilities

Senate: Harding of Knox
Collins of Aroostook
Squire of Kennebec

House: Archer of Brewer
O'Dell of Eastport

Lovely of Westfield
Osborne of Fairfield
Scott of Alfred
Tuttle of Pownal
Cyr of Fort Kent

Reference of Bills

Senate: President ex-officio
Haskell of Penobscot

House: Speaker ex-officio
Fuller of South Portland
Albert of Augusta

Sea and Shore Fisheries

Senate: Brown of Washington
Littlefield of York
Dow of Lincoln

House: Tupper of Boothbay Har-
bor
Gilman of Portland
McCluskey of Warren
Higgins of Scarborough
Stanwood of Steuben
Billings of Stonington
Hanson of Machiasport

Taxation

Senate: Chase of Cumberland
White of Penobscot
Carter of Oxford

House: Low of Rockland
Albee of Portland
Sanford of Dover-Foxcroft
Seaward of Kittery
Willey of Ellsworth
Keay of Albion
Duquette of Biddeford

Towns and Counties

Senate: Weeks of Cumberland
Ward of Penobscot
Broggi of York

House: Peterson of Bar Harbor
Call of Cumberland
Scott of Wales
Stanley of Hampden
Hilton of Bremen
Evans of Cornish
Edwards of Raymond

Transportation

Senate: Haskell of Penobscot
Cummings of Sagadahoc
Jamieson of Aroostook

House: Travis of Westbrook
Totman of Bangor
Dodge of Strong
Finemore of Bridgewater
Curtis of Bowdoinham
Jewett of Bucksport
Kelly of Rumford

Veterans and Military Affairs

- Senate: Squire of Kennebec
Brown of Washington
Fuller of Oxford
- House: Berry of South Portland
Kimball of Hollis Center
Morris of Portage Lake
Robinson of St. George
Riley of Livermore Falls
Madore of Van Buren
Dumais of Lewiston

Welfare

- Senate: Dunham of Hancock
Parker of Piscataquis
Boucher of Androscoggin
- House: Clements of Belfast
Lord of Portland
Bibber of Kennebunk
Lawry of Rockland
Brockway of Milo
Rich of Charleston
Latno of Old Town

The SPEAKER: Thank you, Mr. Clerk.

Perhaps it is not inappropriate at this moment to bring to the attention of the House the fact that it is absolutely humanly impossible to please everyone who desired certain appointments.

The Chair also would like to announce at this time that it is the present intention of the Chair to appoint relatively early in this session those who will be House members of the Legislative Research Committee and the Committee on Interstate Cooperation, primarily because of the fact that those members, when they do receive those appointments, can be cognizant of those matters referred to these committees throughout the Legislative session rather than receiving those appointments later on in the session.

The Chair recognizes the gentleman from Lewiston, Mr. Jalbert.

Mr. JALBERT: Mr. Speaker, I appreciate the honor of serving on the Appropriations Committee and

I have been proud and happy to have contributed my bit to that committee. However, for personal reasons, I yield my seat on that committee to Representative Albert Cote of Lewiston.

The SPEAKER: The Chair recognizes the gentleman from Lewiston, Mr. Cote.

Mr. COTE: Mr. Speaker, I would like to thank the gentleman from Lewiston, Mr. Jalbert, for making that suggestion, but, knowing full well the reason why he is doing it, and also knowing his value to the committee as well as to the people of the State of Maine, I hereby refuse.

The SPEAKER: It is the understanding of the Chair that there is no vacancy for the gentleman from Lewiston, Mr. Jalbert, to fill. House Rule number 1, under "Duties and Powers of the Speaker" states that one of the Speaker's duties and powers is to name the members who are to serve on committees unless the House otherwise directs. Unless the House does otherwise direct, the Speaker at this time will stay with his original intention of placing Mr. Jalbert on the Committee on Appropriations and Financial Affairs and the gentleman from Lewiston, Mr. Cote, on the Committee on Correctional Institutions. Does the House otherwise direct? The Chair has entertained no motion. The Clerk informs the Chair that it is within the power of any member of a committee to resign in writing.

Is there any further business to come before the House at this time? If not, the Clerk has a short announcement to make.

On motion of Mr. Fogg of Madison,

Adjourned until Tuesday, January 13, at 4.30 o'clock in the afternoon.