

# MAINE STATE LEGISLATURE

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Legislative Record

OF THE

Eighty-Eighth Legislature

OF THE

STATE OF MAINE

1937

KENNEBEC JOURNAL COMPANY  
AUGUSTA, MAINE

**HOUSE**

Tuesday, February 2, 1937.

The House met according to adjournment and was called to order by the Speaker.

Prayer by the Rev. Mr. Hart of Gardiner.

Journal of the previous session read and approved.

Papers from the Senate disposed of in concurrence.

Credentials of William Sockabasin, Representative of the Passamaquoddy Tribe of Indians

**"STATE OF MAINE**

Princeton and Pleasant Point, Perry, Maine

December 3rd, 1936.

WASHINGTON SS. To Whom it May Concern:

This is to certify that at the General Election of the Passamaquoddy Tribe of Indians, held in accordance with Section 282, Chapter 1 of the Laws of Maine, 1933, on the first Tuesday of October, 1936, William Sockabasin was duly elected as Representative to the State Legislature for the term of two years, beginning with the first Wednesday of January, 1937, and ending with the first Tuesday of October, 1938.

(Signed) Flagg Cummings,  
Indian Agent."

On motion by Mr. Maxell of Orient, the communication was received and placed on file.

The SPEAKER: The House welcomes the Representative of the Passamaquoddy Tribe of Indians, Mr. William Sockabasin, and the Sergeant-at-Arms will conduct the gentleman to Seat No. 152.

Thereupon, the Sergeant-at-Arms conducted the member to that seat, amid the applause of the House.

The following bills and resolves were received, and upon recommendation of the committee on Reference of Bills were referred to the following committees:

**Agriculture**

An act relating to the duties and functions of the Maine State Poultry Association and the Androscoggin Poultry and Pet Stock Association (H. P. No. 604) (Presented by Mr. Day of Durham)

(500 copies ordered printed.)

**Claims**

Resolve in favor of Ralph K. Lothrop of Leeds (H. P. No. 571) (Presented by Mr. Day of Durham)

Resolve in favor of R. K. Lothrop of Leeds (H. P. No. 572) (Presented by same gentleman)

Resolve to reimburse the town of Kennebunkport for support of State paupers (H. P. No. 573) (Presented by Mr. Dow of Kennebunkport)

Resolve in favor of Will T. Libby of Oxbow (H. P. No. 574) (Presented by Mr. Ellis of Castle Hill)

Resolve in favor of Herbert Hopkins of Orland (H. P. No. 575) (Presented by Mr. Emery of Bucksport)

Resolve in favor of Havener Webster of Bucksport (H. P. No. 576) (Presented by same gentleman)

Resolve in favor of Nelson Mitchell of Salisbury Cove (H. P. No. 577) (Presented by Mr. Hodgkins of Bar Harbor)

Resolve in favor of Lionel Stanley of Trenton (H. P. No. 578) (Presented by same gentleman)

Resolve in favor of Mary L. Richardson of McKinley (H. P. No. 579) (Presented by same gentleman)

Resolve to reimburse the town of Millinocket for support of Rene Maillet and family, State paupers. (H. P. No. 580) (Presented by Mr. Mack of E. Millinocket)

Resolve to reimburse the town of East Millinocket for support and burial expenses of Victor Moss, having no known settlement in the State. (H. P. No. 581) (Presented by same gentleman)

Resolve in favor of the town of Stockholm. (H. P. No. 582) (Presented by Mr. Phair of Caswell)

Resolve in favor of the town of Limestone. (H. P. No. 583) (Presented by same gentleman)

Resolve in favor of the town of Harpswell. (H. P. No. 584) (Presented by Mr. Prince of Harpswell)

Resolve to reimburse the town of Lincoln for support and burial expenses of Mrs. Jennie G. Bowen, having no known settlement in the State. (H. P. No. 585) (Presented by Mr. Weatherbee of Lincoln)

Resolve to reimburse the town of Albion for support of Roland Cote, having no known settlement in the State. (H. P. No. 586) (Presented by Mr. Wyman of Benton)

Resolve in favor of Guy B. Durrell of Eustis. (H. P. No. 603) (Presented by Mr. Ellis of Rangeley)

**Indian Affairs**

An act relating to the ferry between Indian Island and Old Town. (H. P. No. 605) (Presented by Mr. Maxell of Orient by request) (500 copies ordered printed.)

**Inland Fisheries and Game**

An act establishing the York Game Sanctuary. (H. P. No. 606) (Presented by Mr. Ellis of Rangeley)

(Tabled by Mr. Donahue of Biddeford pending reference to a committee.)

An act relative to game preserve in Androscoggin County. (H. P. No. 607) (Presented by Mr. Flanders of Auburn)

(500 copies ordered printed.)

An act relating to closed time on deer in York County. (H. P. No. 608) (Presented by Mr. Boothby of Shapleigh)

(500 copies ordered printed.)

Resolve relating to fishing in Hay Lake. (H. P. No. 609) (Presented by Mr. Bates of Patten)

An act relating to muskrat trapping in Passadumkeag Stream. (H. P. No. 610) (Presented by Mr. Weatherbee of Lincoln)

Resolve relative to fishing in Brown Brook. (H. P. No. 611) (Presented by same gentleman)

Resolve relating to fishing in Shaw Pond. (H. P. No. 612) (Presented by Mr. Haskell of Lee)

Resolve relative to fishing in Snake Pond. (H. P. No. 613) (Presented by Mr. Robinson of Bingham)

Resolve relative to fishing in Parlin Pond (H. P. No. 614) (Presented by same gentleman)

**Interior Waters**

An act relating to the maintenance of the Androscoggin Lake Dam. (H. P. No. 615) (Presented by Mr. Day of Durham)

(500 copies ordered printed.)

**Judiciary**

An act relating to the Register of Deeds for the county of Knox. (H. P. No. 616) (Presented by Mr. Bird of Rockland)

(500 copies ordered printed.)

An act relating to equity powers. (H. P. No. 617) (Presented by Mr. Philbrick of Cape Elizabeth)

(500 copies ordered printed.)

An act relative to judgments against real estate. (H. P. No. 618)

(Presented by Mr. Stoddard of Eastport by request)

(500 copies ordered printed.)

An act to require city and town treasurers and tax collectors to be bonded by a surety company. (H. P. No. 619) (Presented by Mr. Tabbut of Columbia Falls)

(500 copies ordered printed.)

**Legal Affairs**

An act for the registration and regulation of funeral directors and embalmers. (H. P. No. 620) (Presented by Mr. Allan of Portland)

(1000 copies ordered printed.)

An act granting Charles E. Scott the right to maintain a ferry across Eggemoggin Reach in Hancock County. (H. P. No. 621) (Presented by Mr. Barter of Stonington)

(500 copies ordered printed.)

An act to repeal the organization of the Plantation of Dallas. (H. P. No. 622) (Presented by Mr. Ellis of Rangeley)

(500 copies ordered printed.)

An act to provide for the surrender by Mayfield Plantation of its organization (H. P. No. 623) (Presented by Mr. Robinson of Bingham)

(500 copies ordered printed)

**Mercantile Affairs and Insurance**

An act defining membership in Mutual Fire Insurance Companies (H. P. No. 624) (Presented by Mr. Cambridge of Westfield)

(500 copies ordered printed)

An act relating to delinquency in payment of insurance assessments (H. P. No. 625) (Presented by same gentleman)

(500 copies ordered printed)

An act providing for assessment of premium notes and insurance contracts (H. P. No. 626) (Presented by same gentleman)

(500 copies ordered printed)

**Military Affairs**

An act relating to State armories (H. P. No. 627) (Presented by Mr. Packard of Houlton)

(500 copies ordered printed)

**Pensions**

Resolve providing for a State pension for Lonnie C. Starbird of Bowdoin (H. P. No. 587) (Presented by Mr. Allen of Bowdoin)

Resolve providing for a State pension for Randall S. Warren of Bowdoinham (H. P. No. 588) (Presented by same gentleman)

Resolve providing for a State pension for Mildred White of Belfast (H. P. No. 589) (Presented by Mr. Bruce of Belfast)

Resolve providing for a State pension for Georgie Bearce Turner of Ashland (H. P. No. 590) (Presented by Mr. Ellis of Castle Hill)

Resolve providing for an increase in State pension for Henry G. Berry of Eastport (H. P. No. 591) (Presented by Mr. Ellis of Fairfield)

Resolve providing for a State pension for John W. Chase of Fairfield (H. P. No. 592) (Presented by same gentleman)

Resolve providing for a State pension for Lottie M. Hobart of Orono (H. P. No. 593) (Presented by Mr. Martin of Milford)

Resolve providing for a State pension for Laura Fernald of Troy (H. P. No. 594) (Presented by Mr. Payson of Brooks)

Resolve providing for an increase in State pension for Murray J. Wentworth of Waldo (H. P. No. 595) (Presented by Mr. Payson of Brooks)

Resolve providing for a State pension for Mabel Lafland of Medford (H. P. No. 596) (Presented by Mr. Peakes of Milo)

Resolve providing for a State pension for Iva Hathorn of Medford (H. P. No. 597) (Presented by same gentleman)

Resolve providing for a State pension for Wester M. Blethen of Dover-Foxcroft (H. P. No. 598) (Presented by Mr. Snow of Dover-Foxcroft)

Resolve providing for a State pension for Gene Cedric Hare of Monticello (H. P. No. 599) (Presented by Mrs. Weed of Monticello)

Resolve providing for a State pension for Bertha M. Brown of Carmel (H. P. No. 600) (Presented by Mr. Fernald of Levant)

Resolve providing for a State pension for Bertie Pinkham of Newburg (H. P. No. 601) (Presented by same gentleman)

Resolve providing for a State pension for Charles H. Stevens of Carmel (H. P. No. 602) (Presented by same gentleman)

#### Public Utilities

An act to extend the rights, powers and privileges of the Sabattus Water and Sewer District (H. P. 623) (Presented by Mr. Day of Durham)

(500 copies ordered printed)

An act relating to exemption of milk collectors from common carrier law (H. P. 629) (Presented by Mr. Mosher of Farmington by request)

(500 copies ordered printed)

An act relating to the Sullivan Water District (H. P. No. 630) (Presented by Mr. Noyes of Franklin)

(500 copies ordered printed)

#### Sea and Shore Fisheries

An act relating to the safeguarding of clam flats (H. P. No. 631) (Presented by Mr. Prince of Harpswell)

(500 copies ordered printed)

Resolve regulating fishing in Casco Bay (H. P. No. 632) (Presented by same gentleman)

(500 copies ordered printed)

Resolve relating to the taking of clams in Gouldsboro (H. P. No. 633) (Presented by Mr. Noyes of Franklin)

(500 copies ordered printed)

Resolve for the conservation of clams in the county of Washington (H. P. No. 634) (Presented by Mr. Tabbut of Columbia Falls)

(500 copies ordered printed)

#### State Lands and Forest Preservation

Resolve authorizing the Forest Commissioner to convey land in the county of Aroostook (H. P. No. 635) (Presented by Mr. Lausier of Frenchville)

(500 copies ordered printed)

#### Ways and Bridges

An act relating to construction and maintenance of bridges on State highways, State Aid Highways and Third Class Highways (H. P. No. 636) (Presented by Mr. Stilphen of Dresden by request)

(500 copies ordered printed)

Resolve in favor of Wilson's Mills-Oquosoc Road (H. P. No. 637) (Presented by Mr. Ellis of Rangeley)

(500 copies ordered printed)

Resolve in favor of the town of Union (H. P. No. 502) (Presented by Mr. Ayer of Union)

Resolve in favor of the town of Rockport (H. P. No. 503) (Presented by same gentleman)

Resolve in favor of the town of Lebanon (H. P. No. 504) (Presented by Mr. Bragdon of Wells)

Resolve in favor of the town of Chapman (H. P. No. 505) (Presented by Mr. Cambridge of Westfield)

Resolve in favor of the town of

Westfield (H. P. No. 506) (Presented by same gentleman)

Resolve in favor of the town of Easton (H. P. No. 507) (Presented by same gentleman)

Resolve in favor of the town of Whitefield (H. P. No. 508) (Presented by Mr. Carleton of Alna)

Resolve in favor of the town of Alna (H. P. No. 509) (Presented by same gentleman)

Resolve in favor of certain roads in Islesboro (H. P. No. 510) (Presented by Miss Church of Stockton Springs)

(500 copies ordered printed)

Resolve in favor of the town of Brownville (H. P. No. 511) (Presented by Mr. Davis of Brownville)

Resolve in favor of the town of Williamsburg (H. P. No. 512) (Presented by same gentleman)

Resolve in favor of the town of Guilford (H. P. No. 513) (Presented by same gentleman)

Resolve in favor of Dallas Plantation (H. P. No. 514) (Presented by Mr. Ellis of Rangeley)

Resolve in favor of Rangeley Plantation (H. P. No. 515) (Presented by same gentleman)

Resolve in favor of the town of Etna (H. P. No. 516) (Presented by Mr. Fernald of Levant)

Resolve in favor of the town of Greene (H. P. No. 517) (Presented by Mr. Goss of Poland)

Resolve in favor of the town of Wales (H. P. No. 518) (Presented by same gentleman)

Resolve in favor of the town of Poland (H. P. No. 519) (Presented by same gentleman)

Resolve in favor of the town of Hancock (H. P. No. 520) (Presented by Mr. Hodgkins of Bar Harbor)

Resolve in favor of the town of Hudson (H. P. No. 521) (Presented by Mr. Howes of Charleston)

Resolve in favor of the town of Alton (H. P. No. 522) (Presented by same gentleman)

Resolve in favor of the town of LaGrange (H. P. No. 523) (Presented by same gentleman)

Resolve in favor of Wallgrass Plantation (H. P. No. 524) (Presented by Mr. Labbee of Fort Kent)

Resolve in favor of the town of Fort Kent (H. P. No. 525) (Presented by same gentleman)

Resolve in favor of Wallgrass Plantation (H. P. No. 526) (Presented by same gentleman)

Resolve in favor of the city of

Old Town (H. P. 527) (Presented by Mrs. Latno of Old Town)

Resolve in favor of the town of Belgrade (H. P. No. 528) (Presented by Mr. Martin of Oakland)

Resolve in favor of the town of Oakland (H. P. No. 529) (Presented by same gentleman)

Resolve in favor of the town of Sidney (H. P. No. 530) (Presented by same gentleman)

Resolve in favor of Townships No. 9 and No. 10 (H. P. No. 531) (Presented by Mr. Melanson of Cherryfield)

Resolve in favor of the town of Harrington (H. P. No. 532) (Presented by same gentleman)

Resolve in favor of the town of Addison (H. P. No. 533) (Presented by same gentleman)

Resolve in favor of the town of Unity (H. P. No. 534) (Presented by Mr. Payson of Brooks)

Resolve in favor of the town of Thorndike (H. P. No. 535) (Presented by same gentleman)

Resolve in favor of the town of Unity (H. P. No. 536) (Presented by same gentleman)

Resolve in favor of the town of Orneville (H. P. No. 537) (Presented by Mr. Peakes of Milo)

Resolve in favor of the town of Atkinson (H. P. No. 538) (Presented by same gentleman)

Resolve in favor of the town of Sebec (H. P. No. 539) (Presented by same gentleman)

Resolve in favor of the town of Medford (H. P. No. 540) (Presented by same gentleman)

Resolve in favor of the town of Milo (H. P. No. 541) (Presented by same gentleman)

Resolve in favor of the town of New Portland (H. P. No. 542) (Presented by Mr. Robinson of Bingham)

Resolve in favor of the town of New Portland (H. P. No. 543) (Presented by same gentleman)

Resolve in favor of Mayfield Plantation (H. P. No. 544) (Presented by same gentleman)

Resolve in favor of the town of Bingham (H. P. No. 545) (Presented by same gentleman)

Resolve in favor of West Forks Plantation (H. P. No. 546) (Presented by same gentleman)

Resolve in favor of Dead River Plantation (H. P. No. 547) (Presented by same gentleman)

Resolve in favor of Pleasant Ridge Plantation (H. P. No. 548) (Presented by same gentleman)

Resolve in favor of Flagstaff Plantation (H. P. No. 549) (Presented by same gentleman)

Resolve in favor of the Plantation of Brighton (H. P. No. 550) (Presented by same gentleman)

Resolve in favor of the Plantation of Caratunk (H. P. No. 551) (Presented by same gentleman)

Resolve in favor of the city of Rockland (H. P. No. 552) (Presented by Mr. Sleeper of Rockland)

Resolve in favor of the town of Dover-Foxcroft (H. P. No. 553) (Presented by Mr. Snow of Dover-Foxcroft)

Resolve in favor of Stacyville Plantation (H. P. 554) (Presented by Mr. Bates of Patten)

Resolve in favor of the town of Freedom (H. P. No. 555) (Presented by Mr. Woodbury of Morrill)

Resolve in favor of the town of Knox (H. P. No. 556) (Presented by same gentleman)

Resolve in favor of the town of Lincolnville (H. P. No. 557) (Presented by same gentleman)

Resolve in favor of the town of Mapleton (H. P. No. 558) (Presented by Mr. Cambridge of Westfield)

Resolve in favor of the Reed Plantation (H. P. No. 559) (Presented by Mr. Maxell of Orient)

Resolve in favor of the town of Bancroft (H. P. No. 560) (Presented by same gentleman)

Resolve in favor of the town of Haynesville (H. P. No. 561) (Presented by same gentleman)

Resolve in favor of the town of Hodgdon (H. P. No. 562) (Presented by same gentleman)

Resolve in favor of the town of Orient (H. P. No. 563) (Presented by same gentleman)

Resolve in favor of the town of Limestone (H. P. No. 564) (Presented by Mr. Phair of Caswell)

Resolve in favor of the town of Stockholm (H. P. No. 565) (Presented by same gentleman)

Resolve in favor of the town of Webster (H. P. No. 566) (Presented by Mr. Day of Durham)

Resolve in favor of the town of Leeds (H. P. No. 567) (Presented by same gentleman)

Resolve in favor of the town of Durham (H. P. No. 568) (Presented by same gentleman)

Resolve in favor of Westmanland Plantation (H. P. No. 569) (Presented by Mr. Phair of Caswell)

Resolve for aid in construction of Tatnic Road in South Berwick

(H. P. No. 570) (Presented by Mr. Varney of Berwick)

### Orders

On motion by Mr. Richardson of South Portland, it was

Ordered, that the use of the hall of the House be granted to the committee on Sea and Shore Fisheries for the afternoon of Wednesday, February 10th.

On motion by Mr. Newton of Readfield, it was

Ordered, that the use of the hall of the House be granted to the committee on Education for the afternoon of Wednesday, February 17th.

At this point a communication was received from the Senate, through its Secretary, proposing a Joint Convention of the two branches of the Legislature to be held forthwith in the hall of the House of Representatives for the purpose of extending an invitation to His Excellency, Governor Lewis O. Barrows, to attend the Convention and make such communication thereto as he sees fit.

The SPEAKER: The House hears the message and thanks the Secretary.

On motion by Mr. Ellis of Rangeley, it was voted that the House signify to the Senate its concurrence in the proposal of the Senate for a Joint Convention.

Thereupon, on motion by Mr. Donahue of Biddeford, the Clerk conveyed to the Senate the concurrence of the House, subsequently reporting that he had performed the duty with which he was charged, which report was accepted.

### First Reading of a Printed Bill

(H. P. 501) (L. D. 149) An Act relating to open season on fur-bearing animals.

(Tabled by Mr. Payson of Brooks, pending first reading).

### Passed To Be Engrossed

(H. P. No. 13) (L. D. No. 10) An act relating to town meetings in Bar Harbor.

(H. P. No. 37) (L. D. No. 22) An act authorizing the city of Bangor to pay a pension to William T. Pierce.

(H. P. No. 74) (L. D. No. 30) Re-

solve to regulate fishing in Sebago Lake in the county of Cumberland.

At this point the Senate came in and a Joint Convention was formed.

### In Convention

The President of the Senate, Senator Burns, in the Chair.

On motion by Senator Hussey of Kennebec, it was

Ordered, that a committee be appointed to wait upon His Excellency, Governor Lewis O. Barrows, and inform him that the two branches of the Legislature are in Convention assembled, ready to receive such communication as he may be pleased to make.

The Chairman thereupon appointed as members of that committee, on the part of the Senate: Senators, Hussey of Kennebec, Fernald of Waldo, and Marden of Kennebec. On the part of the House: Representatives Flanders of Auburn, Mrs. Currier of Bangor, Hammond of Strong, Palmer of Island Falls, Cole of Kittery, Bruce of Belfast and Donahue of Biddeford.

Subsequently, Senator Hussey for the committee reported that the committee had discharged the duty assigned it, and that the Governor was pleased to say that he would attend forthwith.

The report was accepted and the committee discharged.

Thereupon, Governor Lewis O. Barrows, attended by the Executive Council, entered the Convention Hall, the members of the Convention rising and applauding; and the Governor addressed the Convention as follows:

Mr. President and Members of the Eighty-Eighth Legislature:

In accordance with the provisions of Chapter 216 of the Public Laws of 1931, I respectfully submit herewith the Biennial State Budget for the fiscal years 1937-1938 and 1938-1939.

By direction of the Code it contains:

Part I. The financial policy of the ensuing biennium and general budget summary, showing the relation between total proposed expenditures and the total anticipated receipts, with the means of financing the budget for each year; showing also contrasting figures for the last completed year and the present fiscal year.

Part II. The detailed budget estimates of revenues and recommended appropriations for expenditures.

Part III. The appropriation act. The bonded indebtedness of state government.

The debt redemption requirements.

The debt authorized and unissued and the condition of trust and sinking funds.

The titles of budget bills, together with recommended changes in statute to make effective proposed budget savings and economies.

The careful and at times tedious work on the part of the Budget Officer and the Legislative Advisory Committee on the Budget, composed of Senator Hussey and Representatives Flanders and Donahue, has been of great assistance and their work should be commended by each of you.

The problem of constant and pyramiding overdrafts in departmental operations without authorization by the legislature is a policy that this administration does not desire to pursue.

In the Welfare Department such a course has been followed to the extent that at the present time there is an actual cash overdraft of \$997,655.16. Of this amount the sum of \$842,992.41 represents an overdraft for the last fiscal year ending June 30, 1936. This amount was actually charged against the sinking fund reserve and should be replaced. In this respect the State is exactly like an individual. With the borrowing capacity of the State exhausted by those who preceded you, we are now actually in the position where we must have revenue to pay our bills.

With a knowledge of this fact, the Governor and Council are instructing the Commissioner of Health and Welfare to notify all cities and towns that on and after February 20, 1937, there will be no funds to reimburse municipalities for any kind of pauper support unless in the meantime funds and appropriations are provided. To meet this situation the sum of \$700,000 appears to be necessary. Included in this figure would be such an amount as you determine to be necessary for continuation of so-called "Emer-



gency Aid." Although the amount of \$50,000 was authorized by the last legislature, the sum of \$648,000 has already been expended for this purpose. This has been an actual cash overdraft and disbursements were made very largely in only one section of the State. While reports and investigations have convinced me that this function can be very greatly reduced, I doubt if it can be entirely eliminated in every one of these towns without actual starvation resulting. Naturally, we are all determined that this shall not happen, but the Legislature will be forced to provide the authority and the funds.

In addition to this, I feel that your investigation will probably indicate the advisability of making it possible for the State to assist the towns to some extent in the management of their affairs. Mismanagement in the past over a period of years has been a decided factor in leading up to the present situation and should be corrected, if possible.

The policy of making inadequate appropriations for certain departments for the discharge of the duties specifically provided for by law and thereby creating operating overdrafts should not be continued.

In some instances you will observe that increases in appropriations have been recommended in this budget so that such overdrafts would be eliminated, if possible. Consideration has likewise been given to the increased needs of institutions, caused by the advance in commodity prices, as well as an increase in inmate population resulting from the building program now nearing completion. At the same time the estimates of expenditures for departments and institutions will require the exercise of every possible economy in administration.

As stated in the inaugural address, the distinction between the functions of the executive branch and the legislative branch are fully appreciated and the recommendations presented in the Budget are confined strictly to those activities and duties already established by law. No recommendations have been made for the requirements of any new activity.

The past administration established state participation in old age assistance without a proper legisla-

tive authority or means of financing. The amount of money necessary for continuing such assistance depends upon the conditions that may be enacted in an old age assistance law. Consideration of certain requirements of the Federal government will probably be necessary in your deliberations on this question, but until such a law is enacted, definite estimates as to the financial requirements are very difficult.

To provide more equitable educational opportunities for all the children in Maine should be the desire of every member of this legislature. The authorization of a means of equalization of educational burdens would appear to be as far as the State could be expected to go at this time. Again the Budget can recommend no definite amount until such a law has been enacted.

The State Contingent Fund was essentially exhausted on January 1st, 1937 and should be replenished to the amount of \$150,000 so that unforeseen emergencies and contingent expenditures may be met.

Unless additional funds are provided, new institutional buildings must remain vacant, because of lack of funds for maintenance and necessary additional employees, until the next fiscal year begins. It will be necessary to provide approximately \$47,000 for this purpose.

The overdraft in the Department of Agriculture, resulting from the effort to eradicate Bang's Disease in cattle, amounts to \$39,700. Many of these claims have been outstanding for over a year and should be paid without further delay.

The deficiency appropriation bill amounting to \$1,969,386.16, will shortly be presented to you. The variance of this figure with the amount stated in the inaugural message is accounted for by a revision of expenditures for pauper support. One-half of this represents a definite deficiency from the preceding administration. Inasmuch as there are no surplus funds in the treasury, from which such a deficiency can be taken, this will require new taxation commitments and should in no way be confused or mixed with any additional legislation which requires new expenditures.

The amortization of this obligation over a period of years would cause serious cash embarrassment to the treasury. This obligation should be met in the shortest possible time, as the limited temporary borrowing capacity of the State only cares for necessary tax anticipation borrowings and should not be obligated for past expenditures and deficits.

Increases in appropriation recommendations have been made only after a most thorough study by the legislative budget committee, but it is well to point out in passing that many increases actually represent a very decided decrease in actual expenditures from the last administration.

In providing for the needs of existing departments and institutions, increases in recommended appropriations of approximately \$750,000 each year have been made. These increases are represented principally in the requirements for institutions and the Department of Health and Welfare, amounting to \$579,000 for the first year and \$568,000 for the second year. With existing tax laws, even with the increases recommended, it has been possible to present to you a balanced budget, with a small overlay as a measure of safety, and at the same time maintain the tax rate in real estate that has prevailed for the past four years—seven and one-fourth mills.

In order to maintain a balanced budget, changes are recommended in certain mandatory provisions of law and these changes will be submitted to you very shortly in the form of a definite bill.

In recommending appropriations for the support of paupers and pensions for soldiers, sailors, etc., reductions in request have been made in the anticipation of the enactment of an old age assistance law. It is believed that this form of assistance would remove many such persons from their present kind of support.

In making appropriations for new activities of state government, it is well to again call to your attention that receipts from present sources of revenues are entirely exhausted in present departmental and institutional recommendations and in any new measures that you may enact, it is essential at the same time to enact new revenue-producing laws.

In making these recommendations I have in mind the various administrations that are to follow. They should not be handicapped by any such legacy as we have inherited.

You may depend on every possible cooperation that the Executive Department is able to render you in your attempt to put the State of Maine on a sound financial basis. Establishing and maintaining the credit of the State largely depends upon the ability of meeting our obligations on time and in full. This can be done only by the adoption and the maintenance of a strong financial policy. With a cooperative spirit, I am confident that this can be accomplished. (Applause)

At the conclusion of the address the Governor and Council withdrew amid the applause of the Convention, the audience rising.

The purpose for which the Convention was assembled having been accomplished, the Convention was dissolved and the Senate retired to its chamber, amid the applause of the House, the members rising.

#### In the House

The Speaker in the Chair.

(Paper from the Senate, out of order and under suspension of the rules)

Ordered, the House concurring, that 3500 additional copies of H. P. 348, L. D. 112, relating to Education Program, be printed (S. P. 160)

Comes from the Senate, read and passed.

In the House, read and passed in concurrence.

#### Orders of the Day

On motion by Mrs. Latno of Old Town, it was voted to take from the table H. P. 73, L. D. 29, ought to pass report of the committee on Inland Fisheries and Game on resolve relating to fishing in Pushaw Stream Inlet, tabled by that member January 28th pending acceptance of the report; and on further motion by the same member the bill and accompanying report were recommended to the committee on Inland Fisheries and Game.

On motion by Mr. Ellis of Rangeley, it was voted to take from the table the first unassigned matter, resolve to compensate Birch Point Village Corporation for damage to road by State Highway

Commission, H. P. 441, tabled by that gentleman January 28th pending reference to a committee; and on further motion by the same gentleman the resolve was referred to the committee on Ways and Bridges and sent up for concurrence.

On motion by Mr. Donahue of Biddeford, it was voted to take from the table H. P. 606, bill an act establishing the York Game Sanctuary in the plantation of

Dallas and county of Franklin, tabled by that gentleman earlier in the day; and on further motion by the same gentleman the bill was referred to the committee on Inland Fisheries and Game, 500 copies ordered printed, and the bill sent up for concurrence.

On motion by Mr. Brown of Bangor,

Adjourned until ten o'clock tomorrow morning.