# MAINE STATE LEGISLATURE

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## LEGISLATIVE RECORD

OF THE

## One Hundred And Fifteenth Legislature

OF THE

### **State Of Maine**

## **VOLUME VI**

### **SECOND REGULAR SESSION**

House of Representatives March 10, 1992 to March 31, 1992

Senate January 8, 1992 to March 9, 1992

#### STATE OF MAINE ONE HUNDRED AND FIFTEENTH LEGISLATURE SECOND REGULAR SESSION JOURNAL OF THE SENATE

In Senate Chamber

Wednesday

January 8, 1992

Senate called to order by the President.

Prayer by the Honorable Barbara Gill of Cumberland. SENATOR BARBARA GILL: Heavenly Father, here we are, back again, at another regular session of the Maine State Legislature. We have much work ahead of us to keep this ship of state on a solid course. Help us to work together, better than we have ever in the past. Keep in mind that we are just people, just human beings, that we need all the help you can give us. We need your strength, we need your wisdom, we need your understanding, so we can work to do the peoples work, the people who elected us to be here. Let us pray.

Our Father who art in heaven, hallowed be thy name, thy kingdom come, thy will be done, on earth as it is in heaven. Give us this day our daily bread and forgive us our tresspasses as we forgive those who trespass against us. Lead us not into temptation, but deliver us from evil. Amen.

#### CALLING OF THE ROLL

The Roll being called, the following Senators answered to their name:

BALDACCI, BERUBE, BRANNIGAN, BRAWN, Senators SENDED, BALDACCI, BERDDE, BRANNIGAN, BRAWN,
BUSTIN, CAHILL, CARPENTER, CLARK, CLEVELAND,
COLLINS, EMERSON, ESTES, FOSTER, GILL, GOULD,
HOLLOWAY, KANY, LUDWIG, MATTHEWS, PEARSON, RICH,
SUMMERS, THERIAULT, TITCOMB, TWITCHELL, VOSE,
WEBSTER, THE PRESIDENT — CHARLES P. PRAY

28 Senators having answered to the Roll, the President declared a quorum present.

At this point, a message was received from the House of Representatives borne by Representative GWADOSKY of Fairfield, informing the Senate that a quorum was present for the consideration of such business as might come before the House.

The Chair noted the presence of Senator MILLS of Oxford.

Out of order and under suspension of the Rules, motion by Senator CLARK of Cumberland, the following Senate Order:

ORDERED, that a message be conveyed to Governor John R. McKernan, Jr., informing him that a quorum of Senators is assembled in the Senate Chamber for the consideration of such business as may come before the Senate.

Which was READ and PASSED.

Subsequently, the Senator from Cumberland, Senator **CLARK** reported that she had delivered the message with which she was charged.

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Out of order and under suspension of the Rules, motion by Senator PEARSON of Pennobscot, the following Senate Order:

ORDERED, that a message be conveyed to the House Representatives informing that Body that a quorum of Senators is present for the consideration of such business as may come before the Senate.

Which was **READ** and **PASSED**.

Subsequently, the Senator from Penobscot, Senator **PEARSON** reported that he had delivered the message with which he was charged.

#### **COMMUNICATIONS**

The Following Communication: S.P. 824 115TH MAINE LEGISLATURE

January 7, 1992

Senator Dale McCormick Representative John Jalbert Chairpersons Joint Standing Committee on Aging, Retirement and Veterans

115th Legislature Augusta, Maine 04333

Dear Chairs:

Please be advised that Governor John R. McKernan, has nominated William J. Deering of Bangor forreappointment and William Bullock of Orrington for appointment to the Maine State Retirement Board of Trustees.

Pursuant to Title 5, MRSA Section 17102, these nominations will require review by the Joint Standing Committee on Aging, Retirement and Veterans confirmation by the Senate.

Sincerely,

S/Charles P. Pray

President of the Senate S/John L. Martin Speaker of the House

Which was READ and REFERRED to the Committee on AGING, RETIREMENT AND VETERANS.

Sent down for concurrence.

#### The Following Communication: S.P. 825 115TH MAINE LEGISLATURE

January 3, 1992

Senator R. Donald Twitchell Rep. Robert J. Tardy Chairpersons Joint Standing Committee on Agriculture 115th Legislature Augusta, Maine 04333 Dear Chairs:

Please be advised that Governor John R. McKernan, Jr. has nominated the following:

Pursuant to Title 22, MRSA Section 1471-B, Jeffery O. Smith of Presque Isle for appointment to the Board of Pesticides Control.

Pursuant to Title 7, MRSA Section 231, William H. of Damariscotta for reappointment to the

Commission on Biotechnology and Genetic Engineering.
Pursuant to Title 7, MRSA Section 2952, Charles Davis of Gouldsboro for reappointment to the Maine Milk Commission.

These nominations will require review by the Joint Standing Committee on Agriculture and confirmation by the Senate.

Sincerely, S/Charles P. Pray President of the Senate S/John L. Martin Speaker of the House

Which was **READ** and **REFERRED** to the Committee on **AGRICULTURE**.

Sent down for concurrence.

The Following Communication: S.P. 826 115TH MAINE LEGISLATURE

January 7, 1992
Senator Michael D. Pearson
Rep. Dorothy A. Rotondi
Chairpersons
Joint Standing Committee on Fisheries and Wildlife
115th Legislature
Augusta, Maine 04333
Dear Chairs:

Please be advised that Governor John R. McKernan, Jr. has nominated Joseph P. Robbins of Machias for appointment to the Inland Fisheries and Wildlife Advisory Council.

Pursuant to Title 12, MRSA Section 7033-A, this nomination will require review by the Joint Standing Committee on Fisheries and Wildlife and confirmation by the Senate.

Sincerely, S/Charles P. Pray President of the Senate S/John L. Martin

Speaker of the House Which was **READ** and **REFERRED** to the Committee on **FISHERIES AND WILDLIFE**.

Sent down for concurrence.

Senate at Ease Senate called to order by the President.

The Following Communication:
THE SENATE OF MAINE
AUGUSTA, MAINE 04333

January 3, 1992

The Honorable Joy J. O'Brien Secretary of the Senate State House Station 3 Augusta, Maine 04333 Dear Madam Secretary:

Pursuant to my authority under 1 M.R.S.A., Section 1002, I am today appointing Richard L. Trafton, of Auburn, to the Commission on Governmental Ethics and Election Practices.

I would welcome an opportunity to be of service should you require further assistance regarding this appointment.

With warmest best wishes for the New Year, I am Yours sincerely, S/Nancy Randall Clark Majority Leader

Which was READ and ORDERED PLACED ON FILE.

Pursuant to 1 M.R.S.A., Section 1002, this nomination requires the affirmative vote of two-thirds of the members present and voting for concurrence. 27 Senators having voted in the affirmative and No Senators having voted in the negative, and 27 being more than two-thirds of the members present and voting, the Senate concurred with the appointment.

The Following Communication:

THE SENATE OF MAINE AUGUSTA, MAINE 04333

January 7, 1992

The Honorable Joy J. O'Brien Secretary of the Senate State House Station 3 Augusta, Maine 04333 Dear Madam Secretary: Pursuant to my authority und

Pursuant to my authority under 1 M.R.S.A., Section 1002, I have appointed Richard G. Morton of Farmington to serve as a member of the Commission on Governmental Ethics and Election Practices.

Please contact me if you have any questions. Thank

Sincerely, S/Charles M. Webster Senate Minority Leader

Which was **READ** and **ORDERED PLACED ON FILE**.

Pursuant to 1 M.R.S.A., Section 1002, this nomination requires the affirmative vote of two-thirds of the members present and voting for concurrence. 27 Senators having voted in the affirmative and No Senators having voted in the negative, and 27 being more than two-thirds of the members present and voting, the Senate concurred with the appointment.

The Following Communication:
115TH MAINE LEGISLATURE

January 6, 1992

The Honorable John R. McKernan, Jr. Governor of Maine State House Station 1 Augusta, Maine 04333 Dear Governor McKernan:

We are pleased to invite you to address the Second Regular Session of the 115th Legislature on the State of the State in the House of Representatives at 7:00 p.m. on January 15, 1992. We look forward to seeing you then. Best wishes.

Sincerely,

S/Charles P. Pray
President of the Senate
Which was **READ** and **ORDERED** PLACED **ON** FILE.

SENATE PAPERS

Bill "An Act to Restore Maine State Retirement Service Credit to Certain Part-time, Seasonal, Intermittent or Legislative Employees" S.P. 809 L.D. 2008

Presented by Senator MCCORMICK of Kennebec Cosponsored by Representative JALBERT of Lisbon, Senator CLARK of Cumberland and Representative WENTWORTH of Arundel

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Which was referred to the Committee on AGING, RETIREMENT & VETERANS and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Authorize a General Fund Bond Issue in the Amount of \$12,000,000 to Help Municipalities Pay for the Repair and Improvement of Publicly Owned Port Facilities"

S.P. 818 L.D. 2017
Presented by Senator **BRANNIGAN** of Cumberland
Cosponsored by Senator **VOSE** of Washington and
Representative TOWNSEND of Eastport
Approved for introduction by a majority of the
Legislative Council pursuant to Joint Rule 26.
Which was referred to the Committee on

Which was referred to the Committee on APPROPRIATIONS & FINANCIAL AFFAIRS and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Change the Legislative Reporting Requirements of the Mandated Benefits Advisory Commission"

S.P. 810 L.D. 2009
Presented by Senator CLARK of Cumberland
Cosponsored by Senator GILL of Cumberland,
Senator KANY of Kennebec and Representative ERWIN
of Rumford
Approved for introduction by a majority of the

Legislative Council pursuant to Joint Rule 26.
Which was referred to the Committee on BANKING & INSURANCE and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Amend the Law Regarding the Responsibilities of Code Enforcement Officers to Approve Plans or Technical Submissions by Architects" (Emergency)

S.P. 798 L.D. 1997
Presented by Senator BALDACCI of Penobscot
Approved for introduction by a majority of the
Legislative Council pursuant to Joint Rule 26.
Bill "An Act to Benefit Consumers by Clarifying
Directory Advertising for Osteopathic and Allopathic
Physicians"

S.P. 799 L.D. 1998
Presented by Senator BALDACCI of Penobscot
Approved for introduction by a majority of the
Legislative Council pursuant to Joint Rule 26.
Which were referred to the Committee on BUSINESS
LEGISLATION and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Divert Juvenile Offenders from Secure Detention"

S.P. 805 L.D. 2004
Presented by Senator **BUSTIN** of Kennebec

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26.
Which was referred to the Joint Select Committee on CORRECTIONS and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act Regarding the Repayment of Blaine House Scholarships"

S.P. 795 L.D. 1994

Presented by Senator CLEVELAND of Androscoggin
Approved for introduction by a majority of the
Legislative Council pursuant to Joint Rule 26.
Bill "An Act to Amend the Laws Relating to
Certification to Promote the Issuance of Professional
Certificates to Experienced Out-of-state Teachers"
S.P. 801 L.D. 2000

Presented by Senator **BRAWN** of Knox Cosponsored by Representative HANLEY of Paris Submitted by the Department of Education pursuant to Joint Rule 24.

Bill "An Act to Establish the School Construction Debt Service Limit for Fiscal Year 1994-95"

S.P. 821 L.D. 2115

Presented by Senator BRAWN of Knox Cosponsored by Senator ESTES of York, Representative NORTON of Winthrop and Representative O'GARA of Westbrook Submitted by the Department of Education pursuant to Joint Rule 24.

Which were referred to the Committee on EDUCATION and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act Concerning Continuous Emission Monitoring Devices"

S.P. 817 L.D. 2016

Presented by Senator **VOSE** of Washington Cosponsored by Representative ANDERSON of Woodland Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Which was referred to the Committee on **ENERGY &** 

Which was referred to the Committee on ENERG NATURAL RESOURCES and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act Concerning Long-term Care Recipients" S.P. 793 L.D. 1992

Presented by Senator CLARK of Cumberland Cosponsored by Representative CONSTANTINE of Bar Harbor and Representative MORRISON of Bangor Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26.

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26.
Resolve, to Direct the Department of Mental Health and Mental Retardation to Develop a Proposal to Improve Staff Retention in Community-based Programs Serving Persons with Mental Retardation (Emergency)

S.P. 815 L.D. 2014
Presented by President **PRAY** of Penobscot
Cosponsored by Representative **CLARK** of Brunswick
and Representative **GEAN** of Alfred
Approved for introduction by a majority of the
Legislative Council pursuant to Joint Rule 26.
Which were referred to the Committee on **HUMAN** 

RESOURCES and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Provide Community Mental Health Services to Persons with Severe and Persistent Mental Illnesses"

S.P. 808 L.D. 2007

Presented by Senator BUSTIN of Kennebec Cosponsored by Senator MILLS of Oxford. Representative ERWIN of Rumford Representative DAGGETT of Augusta Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Committee on **HUMAN RESOURCES** suggested and

ORDERED PRINTED.

On motion by Senator CLARK of Cumberland, referred to the Committee on APPROPRIATIONS AND FINANCIAL AFFAIRS and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act Concerning the Freedom of Access Laws as They Relate to Disclosure of Public Employee Personnel Records"

S.P. 819 L.D. 2018

Presented by Senator GAUVREAU of Androscoggin Cosponsored by Representative STEVENS of Bangor, RICHARDS of Representative Hampden Representative PARADIS of Augusta Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Bill "An Act to Ensure Prompt Referral of Alleged Juvenile Offenders"

S.P. 822 L.D. 2118

Presented by Senator BUSTIN of Kennebec Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Which were referred to the Committee on JUDICIARY and ORDERED PRINTED.

Sent down for concurrence.

Bill "An Act to Amend the Child Labor Laws Related to Specified Hours of Employment" (Emergency) S.P. 796 L.D. 1995

Presented by Senator CLARK of Cumberland Cosponsored by Representative GARLAND of Bangor, Fryeburg, Representative **HASTINGS** of Representative **PFEIFFER** of Brunswick, **RICHARDS** Representative of Hampden, Representative LIPMAN of Augusta, Representative CLARK of Millinocket and Senator GOULD of Waldo Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Which was referred to the Committee on LABOR and

ORDERED PRINTED.

Sent down for concurrence.

Resolve, Authorizing Zelma Rudge to Sue the State Š.P. 802 L.D. 2001 Presented by Senator PEARSON of Penobscot Approved for introduction by a majority of Legislative Council pursuant to Joint Rule 26. Bill "An Act to Develop a Statewide V Voter Registration File"

S.P. 811 L.D. 2010

Presented by Senator MILLS of Oxford Cosponsored by Representative LAWRENCE Kittery, Representative STEVENS of Sabattus and Representative PLOURDE of Biddeford Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Bill "An Act to Amend the Election Laws"

S.P. 820 L.D. 2019

Presented by Senator MILLS of Oxford Submitted by the Department of the Secretary of State pursuant to Joint Rule 24. Which were referred to the Committee on LEGAL AFFAIRS and ORDERED PRINTED. Sent down for concurrence.

Bill "An Act to Clarify the Definition Resident as it Pertains to Marine Resource Licenses" S.P. 800 L.D. 1999

Presented by Senator **GOULD** of Waldo Cosponsored by Representative **TOWNSEND** of Eastport and Senator VOSE of Washington Submitted by the Department of Marine Resources pursuant to Joint Rule 24.

Bill "An Act Authorizing the Establishment of Fisheries Management Zones" (Emergency)

S.P. 816 L.D. 2015 Presented by Senator **VOSE** of Washington Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Which were referred to the Committee on MARINE

RESOURCES and ORDERED PRINTED. Sent down for concurrence.

Resolve, That the Reporting Deadline for Commission on Comprehensive Energy Planning Extended (Emergency)

S.P. 794 L.D. 1993 Presented by Senator CLEVELAND of Androscoggin Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Bill "An Act to Extend the Reporting Date of Commission to Study the Retirement Benefits Provided by the State" (Emergency)

S.P. 807 L.D. 2006 Presented by Senator MCCORMICK of Kennebec Approved for introduction by a majority of Legislative Council pursuant to Joint Rule 27. Bill "An Act Authorizing the Town of Vanceboro to Issue Bonds and Notes for Construction of an lementary School" (Emergency)

S.P. 812 L.D. 2011 Presented by Senator VOSE of Washington Cosponsored by Senator LUDWIG of Aroostook Representative BAILEY of Township 27 Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26.
Bill "An Act to Create a Budget Advisory Committee for Hancock County"

S.P. 814 L.D. 2013 Presented by Senator FOSTER of Hancock Cosponsored by Representative CONSTANTINE of Bar Harbor, Representative SALISBURY of Ellsworth and Representative GRAY of Sedgwick Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Which were referred to the Committee on STATE & LOCAL GOVERNMENT and ORDERED PRINTED.

Sent down for concurrence.

RESOLUTION, Proposing an Amendment to the Constitution of Maine to Allow the State to Refund

S.P. 813 L.D. 2012

Presented by Senator **BUSTIN** of Kennebec Cosponsored by President **PRAY** of Penobscot, of Representative MAY0 Thomaston Representative CHONKO of Topsham Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Committee on STATE & LOCAL GOVERNMENT suggested and ORDERED PRINTED.

Senator CLARK of Cumberland moved to refer to the Committe on APPROPRIATIONS AND FINANCIAL AFFAIRS.

Senate at Ease Senate called to order by the President.

On motion by Senator CLARK of Cumberland, Tabled 1 Legislative Day, pending motion by same Senator to refer to the Committee on APPROPRIATIONS AND FINANCIAL AFFAIRS.

Resolve, to Exclude from State Taxes Certain Federal Payments to Eji Suyama (Emergency) S.P. 804 L.D. 2003

Presented by Senator FOSTER of Hancock Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Bill "An Act to Ensure that Certain Sales by Boy Scouting and Girl Scouting Organizations Are Exempt from the Sales Tax"

S.P. 806 L.D. 2005

Presented by Senator BOST of Penobscot Cosponsored by Representative RUHLIN of Brewer Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Committee on TAXATION suggested and **ORDERED** PRINTED.

Which were referred to the Committee on TAXATION and **ORDERED PRINTED**.

Sent down for concurrence.

Bill "An Act to Amend the Laws Governing Telecommunications Interexchange Carrier Selection" Governing S.P. 797 L.D. 1996

Presented by Senator VOSE of Washington Approved for introduction by a majority of Legislative Council pursuant to Joint Rule 26.
Bill "An Act to Amend the Law Governing the Rumford-Mexico Sewerage District"

S.P. 803 L.D. 2002

Presented by Senator MILLS of Oxford Cosponsored by Representative LUTHER of Mexico and Representative ERWIN of Rumford Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26.
Committee on UTILITIES suggested and ORDERED PRINTED.

Which were referred to the Committee on UTILITIES and ORDERED PRINTED.

Sent down for concurrence.

#### ORDERS Joint Order

On motion by Senator CLARK of Cumberland the following Joint Order:

S.P. 827

ORDERED, the House concurring, that there be prepared, after adjournment of the present session, by the Legislative Information Officer, a Register of by the Legislative Information Officer, a Register of all the Bills and Resolves considered by both branches of the Legislature, showing the history and final disposition of each Bill and Resolve and that there be printed 400 copies of the same. The Legislative Information Officer shall mail a copy of the Register to each member and Officer of the Legislature and the State Law and Legislative Reference Library shall receive such number of copies as may be required.

Which was READ and PASSED. Sent down for concurrence.

Off Record Remarks

#### **COMMITTEE REPORTS** Senate Ought Not to Pass

The following Ought Not to Pass Report shall be placed in the Legislative Files without further action pursuant to Rule 15 of the Joint Rules:

Reported by Senator GAUVREAU for the Committee on JUDICIARY Bill "An Act to Discourage Motor Vehicle Theft"

S.P. 684 L.D. 1812

Leave to Withdraw

The following Leave to Withdraw Report shall be

placed in the Legislative Files without further action pursuant to Rule 15 of the Joint Rules:
Reported by Senator GAUVREAU for the Committee on JUDICIARY Bill "An Act to Clarify Implied or Legal Malice for the Purpose of Awarding Punitive Damages" S.P. 677 L.D. 1791

On motion by Senator BERUBE of Androscoggin, ADJOURNED until Thursday, January 9, 1992, at 4:00 in the afternoon.