# MAINE STATE LEGISLATURE

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# LEGISLATIVE RECORD OF THE One Hundred And Thirteenth Legislature OF THE **State Of Maine VOLUME I FIRST REGULAR SESSION** December 3, 1986 to May 22, 1987

# ONE HUNDRED AND THIRTEENTH MAINE LEGISLATURE

FIRST REGULAR SESSION

3rd Legislative Day
Tuesday, January 13, 1987
The House met according to adjournment and was called to order by the Speaker.

Prayer by Father Thomas Joyce, St. Mary's Catholic Church, Augusta.

National Anthem by Mt. View High School Band, Thorndike.

The Journal of Thursday, January 8, 1987, was read and approved.

Quorum call was held.

### COMMUNICATIONS

The following Communication:

STATE OF MAINE ONE HUNDRED AND TWELFTH LEGISLATURE COMMITTEE ON EDUCATION

January 8, 1987

Speaker John L. Martin House of Representatives State House Augusta, Maine 04333 Dear Speaker Martin:

The Joint Select Committee on Learning Disabilities is pleased to submit the report of its study on Learning Disabled Children as required by Chapter 43 of the Resolves of 1985.

Sincerely, S/ James Meehan Chairman

Was read and with accompanying report ordered placed on file.

The following Communication:

STATE OF MAINE

ONE HUNDRED AND TWELFTH LEGISLATURE COMMITTEE ON UTILITIES

January 8, 1987

Speaker John L. Martin House of Representatives State House Augusta, Maine 04333

Dear Speaker Martin: The Joint Select Committee on Utilities pleased to submit the report of its study on Electric Power Transmission and Purchases.

Sincerely, S/Rep. Herbert E. Clark Chairman

Was read and with accompanying report ordered placed on file.

The following Communication:

STATE OF MAINE ONE HUNDRED AND TWELFTH LEGISLATURE COMMITTEE ON LABOR

January 8, 1987

Speaker John L. Martin House of Representatives State House Augusta, Maine 04333 Dear Speaker Martin:

The Maine Commission on Chemical Testing of Employees is pleased to submit the attached report of our study on substance abuse testing in the Maine workplace. Although the Commission has issued a divided report, we feel that the Commission's work will be valuable to the Legislature as a resource in providing a wealth of background information on the

subject; in identifying the major issues involved in workplace substance abuse testing; and in providing alternative suggested resolutions of the relevant issues. We thank you for the opportunity to investigate this very important and timely issue.

Sincerely, S/Edith Beaulieu Chair

Was read and with accompanying report ordered placed on file.

The following Communication:

STATE OF MAINE ONE HUNDRED AND TWELFTH LEGISLATURE COMMITTEE ON HUMAN RESOURCES

January 9, 1987

The Honorable John L. Martin Speaker of the House State House Augusta, Maine 04333 Dear Speaker Martin:

The Joint Standing Committee on Human Resources is pleased to submit the attached report of our study of the Driver Education Evaluation Program pursuant to Chapter 688 of the Public Laws of 1985. We hope you find this report a useful tool in our continuing efforts to eliminate the problem drinker from our highways.

Sincerely, S/Senator N. Paul Gauvreau Chair

Was read and with accompanying report ordered placed on file.

The following Communication: State of Maine

Senate Chamber Augusta, Maine 04333

January 12, 1987 Hon. Edwin H. Pert Clerk of the House Station #2 Augusta, ME 04333 Dear Clerk Pert:

This is to notify you that, pursuant to my authority under M.R.S.A. 38, Section 1453, I have re-appointed Senator Ronald E. Usher of Cumberland to the Advisory Commission on Radioactive Waste. If you have any questions about this appointment,

please do not hesitate to call.

Sincerely, s/Charles P. Pray President of the Senate

Was read and ordered placed on file.

The following Communication: State of Maine Senate Chamber Augusta, Maine 04333

January 12, 1987 Hon. Edwin H. Pert Clerk of the House Station #2 Augusta, ME 04333 Dear Clerk Pert:

This is to notify you that, pursuant to my authority under M.R.S.A. 38, Section 1453, I have re-appointed Senator Judy C. Kany of Kennebec to the Advisory Commission on Radioactive Waste. If you have any questions about this appointment, please do not hesitate to call.

Sincerely, s/Charles P. Pray President of the Senate

Was read and ordered placed on file.

The following Communication: State of Maine Senate Chamber Augusta, Maine 04333

January 12, 1987 Hon. Edwin H. Pert Clerk of the House Station #2 Augusta, ME 04333 Dear Clerk Pert:

This is to notify you that, pursuant to my authority under M.R.S.A. 38, Section 1453, I have appointed Senator Margaret G. Ludwig of Aroostook to the Advisory Commission on Radioactive Waste. If you have any questions about this appointment, please do not hesitate to call.

Sincerely, s/Charles P. Pray President of the Senate

Was read and ordered placed on file.

The following Communication: State of Maine Senate Chamber Augusta, Maine 04333

January 12, 1987 Hon. Edwin H. Pert Clerk of the House Station #2 Augusta, ME 04333 Dear Clerk Pert:

This is to notify you that, pursuant to my authority under M.R.S.A. 38, Section 1453, I have appointed Ms. Gwen O'Connor of Dover-Foxcroft to the Advisory Commission on Radioactive Waste. If you have any questions about this appointment,

please do not hesitate to call.

Sincerely, s/Charles P. Pray President of the Senate

Was read and ordered placed on file.

The following Communication: State of Maine Senate Chamber Augusta, Maine 04333

January 12, 1987 Hon. Edwin H. Pert Clerk of the House Station #2 Augusta, ME 04333 Dear Clerk Pert:

This is to notify you that, pursuant to my authority under M.R.S.A. 3, Section 2-A, I have appointed Mr. Philip Annis of Dover-Foxcroft to the State Compensation Commission.

If you have any questions about this appointment,

please do not hesitate to call.

Sincerely, s/Charles P. Pray President of the Senate

Was read and ordered placed on file.

PETITIONS, BILLS AND RESOLVES REQUIRING REFERENCE

The following Bills were received and, upon the recommendation of the Committee on Reference of Bills, were referred to the following Committees, Ordered Printed and Sent up for Concurrence:

Legal Affairs Bill "An Act to Deny Certain State Funds to Any Person who Refused to Register Under the United States Military Selective Services Act" (H.P. 13) (L.D. 11) (Presented by Representative PARADIS of Old Town) (Cosponsors: Representative RACINE of Biddeford

(Ordered Printed)

and Senator ERWIN of Oxford)

Sent up for concurrence.

Bill "An Act to Prevent the Destruction of Lobster Gear" (H.P. 14) (L.D. 12) (Presented by Representative RICE of Stonington)

Bill "An Act Relating to the Use of Paravanes" (H.P. 15) (L.D. 13) (Presented by Representative SCARPINO of St. George)

(Ordered Printed) Sent up for concurrence.

State and Local Government Bill "An Act to Specify How the Authority of Washington County Commissioners may be Exercised" (H.P. 16) (L.D. 15) (Presented by Representative VOSE of Eastport)

(Ordered Printed) Sent up for concurrence.

ORDERS

On motion of Representative McSWEENEY of Old Orchard Beach, the following Order:

ORDERED, that Representative Stephen Zirnkilton of Mt. Desert be excused January 13th for personal reasons.

Was read and passed.

The following item appearing on Supplement No. 1 was taken up out of order by unanimous consent:

PASSED TO BE ENGROSSED

WITHOUT REFERENCE TO COMMITTEE

Bill "An Act Relating to Time for Submission of County Budgets" (Emergency) (H.P. 17) (L.D. 16) (Presented by Representative GWADOSKY of Fairfield) Representatives RAND of Portland, TRACY (Cosponsors: of Rome and Senator TUTTLE of York)

(Committee on <u>State and Local Government</u> was

suggested.)

Under suspension of the rules, and reference to any committee, the bill was read twice, passed to be engrossed and sent up for concurrence.

By unanimous consent, ordered sent forthwith to the Senate.

The following item appearing on Supplement No. was taken up out of order by unanimous consent: COMMUNICATIONS

The following Communication:

SUPREME JUDICIAL COURT RELOCATION COMMISSION January 6, 1987

Honorable Charles P. Pray President, Maine Senate Honorable John L. Martin Speaker, House of Representatives Dear President Pray and Speaker Martin:

Please find enclosed the final report of the eme Judicial Court Relocation Commission. Included in the report is draft legislation that the Commission will be introducing for consideration by the 113th Legislature's First Regular Session.

Listed below are the recommendations of

Commission:

The Supreme Judicial Court, the Chief Justice of the Superior Court, the Chief Judge of the District Court and the Administrative Office of the Courts should be relocated to the City of Augusta;

The site for the new facility should be at the

eastern end of State Capitol Park;

Funding for a court planner should be secured in January 1987 at the First Regular Session. The planner will develop the new facility's "program" (i.e., space requirements and design guidelines) and a cost estimate for the State Capitol Park site;

The new facility should be designed using a design competition. The competition would not take place until financing for the building had been

secured:

new facility should be financed with a Fund bond issue to be enacted by the The Legislature in the First Regular Session, to be presented to the voters at statewide election; and the November 1987

A commission to succeed the Relocation Commission be established during the First Regular Session. The primary purpose of this Commission would be to oversee the work of the court planner and supervise the design competition.

The Supreme Judicial Court Relocation Commission fulfilled its obligation as directed by Private

and Special Laws of 1985, Chapter 60.

Respectfully submitted, S/Jean B. Chalmers Chairperson

Was read and with accompanying report ordered placed file.

# (At Ease)

The House was called to order by the Speaker.

Pursuant to Joint Rule 1, the Speaker announced the following appointments to Committees:

Daniel B. Hickey (D-Augusta), Chair Francis J. Perry (D-Mexico)
John McSweeney (D-Old Orchard Beach)

Alexander Richard (D-Madison)

John Jalbert (D-Lisbon)

Lucien A. Dutremble (D-Biddeford)

Dana P. Stevenson (R-Unity) Jean T. Dellert (R-Gardiner)

Betty J. Harper (R-Lincoln)

Kenneth L. Matthews (R-Caribou)

**AGRICULTURE** 

Robert J. Tardy (D-Palmyra), Chair Carl B. Smith (D-Island Falls) John A. Aliberti (D-Lewiston)

B. Carolyne T. Mahany (D-Easton)

John N. Nutting (D-Leeds) Weston R. Sherburne (R-Dexter)

Paul Parent (R-Benton)

Harland W. Bragg (R-Sidney)

Walter E. Whitcomb (R-Waldo)

Susan J. Pines (R-Limestone)

<u>APPROPRIATIONS AND FINANCIAL AFFAIRS</u>

Donald V. Carter (D-Winslow), Chair Lorraine N. Chonko (D-Topsham)

Laurence E. Connolly, Jr. (D-Portland)

John Lisnik (D-Presque Isle) Gregory G. Nadeau (D-Lewiston) Patrick K. McGowan (D-Canaan) Linwood M. Higgins (R-Scarborough) Ruth S. Foster (R-Ellsworth) Leland C. Davis, Jr. (R-Monmouth) Judith C. Foss (R-Yarmouth)

AUDIT and PROGRAM REVIEW

Neil Rolde (D-York), Chair Ruth Joseph (D-Waterville) Phyllis R. Erwin (D-Rumford) Norman O. Racine (D-Biddeford) Ada K. Brown (D-Gorham) Harriet A. Ketover (D-Portland) Donald F. Sproul (R-Augusta) John C. Bott (R-Orono) Eleanor M. Murphy (R-Berwick) Wesley Farnum (R-South Berwick)

BANKING and INSURANCE

Charlene B. Rydell (D-Brunswick), Chair Phyllis R. Erwin (D-Rumford) Herbert E. Clark (D-Millinocket) P. Kelley Simpson (D-Casco) Robert J. Tardy (D-Palmyra) Richard H. C. Tracy (D-Rome) John C. Bott (R-Orono) Mary C. Webster (R-Cape Elizabeth) Philip E. Curran (R-Westbrook) Joseph A. Garland (R-Bangor)

**BUSINESŠ LEGISLATION** Carol Allen (D-Washington), Chair John A. Aliberti (D-Lewiston) Norman O. Racine (D-Biddeford) Carl F. Sheltra (D-Biddeford) Christopher Scott Gurney (D-Portland) John Telow (R-Lewiston) Gerald A. Hillock (R-Gorham) Catharine K. Lebowitz (R-Bangor)

Albert G. Stevens (R-Sabattus) Gary W. Reed (R-Falmouth)

ECONOMIC DEVELOPMENT Nathaniel J. Crowley, Sr. (D-Stockton Springs), Chair Donnell P. Carroll (D-Gray)

Rita B. Melendy (D-Rockland) Patricia M. Stevens (D-Bangor) Charles R. Priest (D-Brunswick)

B. Carolyne T. Mahany (D-Easton) Richard W. Armstrong (R-Wilton)

Clyde A. Hichborn (R-Lagrange)

Ronald C. Bailey (R-Farmington) David G. Stanley (R-Cumberland)

EDUCATION Stephen M. Bost (D-Orono), Chair James R. Handy (D-Lewiston)

William O'Gara (D-Westbrook) Richard A. Gould (D-Greenville) Marge L. Kilkelly (D-Wiscasset) Judy Paradis (D-Frenchville)

Kenneth L. Matthews (R-Caribou)

Mary E. Small (R-Bath)

William F. Lawrence (R-Parsonsfield)

Omar P. Norton (R-Winthrop)

**ENERGY and NATURAL RESOURCES** 

Michael H. Michaud (D-East Millinocket), Chair Paul F. Jacques (D-Waterville) James Mitchell (D-Freeport) Vinton T. Ridley (D-Shapleigh) James Reed Coles (D-Harpswell) Annette M. Hoglund (D-Portland) Edward L. Dexter (R-Kingfield) Muriel D. Holloway (R-Edgecomb) Willis A. Lord (R-Waterboro) Malachi Anderson (R-Woodland)

FISHERIES and WILDLIFE

Theone F. Look (R-Jonesboro)

Paul F. Jacques (D-Waterville), Chair

```
Herbert E. Clark (D-Millinocket)
                                                                Barbara E. Strout (R-Windham)
Carl B. Smith (D-Island Falls)
                                                                                          <u>TAXATION</u>
                                                                John A. Cashman (D-Old Town), Chair
Dorothy A. Rotondi (D-Athens)
Thomas A. Duffy (D-Bangor)
                                                                Joseph W. Mayo (D-Thomaston)
                                                                E. Michael Swazey (D-Bucksport)
Guy R. Nadeau (D-Saco)
Joseph G. Walker (D-Norway)
Ada K. Brown (D-Gorham)
                                                                Thomas A. Duffy (D-Bangor)
Ernest C. Greenlaw (R-Standish)
Norman E. Weymouth (R-West Gardiner)
                                                                Susan E. Dore (D-Auburn)
Frank H. Farren, Jr. (R-Cherryfield)
                                                                Gennette M. Ingraham (R-Houlton)
                      HUMAN RESOURCES
                                                                Philip C. Jackson (R-Harrison)
Peter J. Manning (D-Portland), Chair
                                                                Stephen M. Zirnkilton (R-Mount Desert)
Neil Rolde (D-York)
                                                                H. Stedman Seavey, Jr. (R-Kennebunkport)
P. Kelley Simpson (D-Casco)
                                                                                      TRANSPORTATION
Bradford E. Boutilier (D-Lewiston)
                                                                Fred W. Moholland (D-Princeton), Chair
Margaret Pruitt Clark (D-Brunswick)
                                                                Harold M. Macomber (D-South Portland)
Jo Anne D. Lapointe (D-Auburn)
                                                                Roger M. Pouliot (D-Lewiston)
Susan J. Pines (R-Limestone)
                                                                Frederick F. Soucy (D-Kittery)
Priscilla G. Taylor (R-Camden)
                                                                Jeffery N. Mills (D-Bethel)
Jean T. Dellert (R-Gardiner)
                                                                Polly Reeves (D-Pittston)
Wesley Farnum (R-South Berwick)
                                                                Donald A. Strout (R-Corinth)
                         JUDICIARY
                                                                Orland G. McPherson (R-Eliot)
Patrick E. Paradis (D-Augusta), Chair Daniel E. Warren (D-Scarborough)
                                                                Daniel J. Callahan (R-Mechanic Falls)
                                                                Roland S. Salsbury, Jr. (R-Bar Harbor)
Harry L. Vose (D-Eastport)
                                                                                         UTILITIES
Constance D. Cote (D-Auburn)
                                                                Harry L. Vose (D-Eastport), Chair
Gerard P. Conley, Jr. (D-Portland)
Dale F. Thistle (D-Dover-Foxcroft)
                                                                Harlan Baker (D-Portland)
                                                                Alexander Richard (D-Madison)
Mary H. MacBride (R-Presque Isle)
                                                                Carol Allen (D-Washington)
Jeanne F. Begley (R-Waldoboro)
Dana C. Hanley (R-Paris)
                                                                William O'Gara (D-Westbrook)
                                                                Maria Glen Holt (D-Bath)
Francis C. Marsano (R-Belfast)
                                                                Norman E. Weymouth (R-West Gardiner)
                            LABOR
                                                                Ralph M. Willey (R-Hampden)
Edward A. McHenry (D-Madawaska), Chair
                                                                Earl G. Nicholson (R-South Portland)
                                                                Mary C. Webster (R-Cape Elizabeth)

JOINT SELECT COMMITTEE ON CORRECTIONS
Antonio J. Tammaro (D-Baileyville)
Ruth Joseph (D-Waterville)
Mona Walker Hale (D-Sanford)
                                                                Harlan Baker (D-Portland), Chair
                                                                Peter J. Manning (D-Portland)
Rita B. Melendy (D-Rockland)
Richard B. Ruhlin (D-Brewer)
Anne M. Rand (D-Portland)
Ralph M. Willey (R-Hampden)
                                                                Joseph W. Mayo (D-Thomaston)
Jeanne F. Begley (R-Waldoboro)
Michael F. Hepburn (R-Skowhegan)
                                                                Cushman D. Anthony (D-South Portland)
Dale F. Thistle (D-Dover-Foxcroft)
Stephen M. Zirnkilton (R-Mount Desert)
                                                                Ernest C. Greenlaw (R-Standish)
                       LEGAL AFFAIRS
                                                                Kerry E. Kimball (R-Buxton)
Charles R. Priest (D-Brunswick), Chair
                                                                Priscilla G. Taylor (R-Camden)
Francis D. Perry (D-Mexico)
                                                                Barbara E. Strout (R-Windham)
Norman R. Paul (D-Sanford)
Hilda C. Martin (D-Van Buren)
John Jalbert (D-Lisbon)
                                                                     The Speaker announced the following appointments
Eleanor M. Murphy (R-Berwick)
Dana P. Stevenson (R-Unity)
                                                                 to House Committees:
                                                                                      <u>Ways</u> and Means
Betty J. Harper (R-Lincoln)
                                                                Clark of Millinocket, Chair
                                                                                                  Warren of Scarborough
Albert G. Stevens (R-Sabattus)
                                                                Baker of Portland
                                                                                                  Lord of Waterboro
Helen M. Tupper (R-Orrington)

MARINE RESOURCES
                                                                Brown of Gorham
                                                                                                  Higgins of Scarborough
                                                                Mahany of Easton
James Mitchell (D-Freeport), Chair
                                                                                     Leaves of Absence
Nathaniel J. Crowley (D-Stockton Springs)
James Reed Coles (D-Harpswell)
                                                                McSweeney of Old Orchard
                                                                                              Melendy of Rockland
Richard P. Ruhlin (D-Brewer)
                                                                Beach, Chair
Nadeau of Lewiston
                                                                                               Ingraham of Houlton
Harriet A. Ketover (D-Portland)
                                                                                               Callahan of Mechanic Falls
Maria Glen Holt (D-Bath)
                                                                Lisnik of Presque Isle
Roland S. Salsbury, Jr. (R-Bar Harbor)
Guy G. Scarpino (R-St. George)
                                                                Manning of Portland
                                                                                  Bills in Second Reading
Sally R. Rice (R-Stonington)
                                                                Brown of Gorham, Chair
                                                                                              MacBride of Presque Isle
Theone F. Look (R-Jonesboro)
                                                                Bost of Orono
                                                                                              Foster of Ellsworth
                                                                 Cote of Auburn
               STATE and LOCAL GOVERNMENT
                                                                                              Holloway of Edgecomb
Donnell P. Carroll (D-Gray), Chair
                                                                Tammaro of Baileyville
Dorothy A. Rotondi (D-Athens)
                                                                                       Engrossed Bills
Bradford E. Boutilier (D-Lewiston)
Elaine Lacroix (D-Oakland)
                                                                Reeves of Pittston, Chair
                                                                                                 MacBride of Presque Isle
                                                                Crowley of Stockton Springs
Robert E. Hussey, Jr. (D-Milo)
                                                                                                 McPherson of Eliot
Cushman D. Anthony (D-South Portland)
Alberta M. Wentworth (R-Wells)
                                                                 Simpson of Casco
                                                                                                 Salsbury of Bar Harbor
                                                                Kilkelly of Wiscasset
Gary Bickford (R-Jay)
                                                                              Rules and Business of the House
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The Speaker, Ex Officio

Diamond of Bangor

Murphy of Kennebunk Davis of Monmouth House Committee on Elections

Paradis of Augusta, Chair Chonko of Thompson McHenry of Madawaska Gwadosky of Fairfield

Pouliot of Lewiston Strout of Corinth Telow of Lewiston

#### (At Ease)

he House was called to order by the Speaker.

The following item appearing on Supplement No. 2 

Emergency Measure

An Act Relating to Time for Submission of County

Budgets (H.P. 17) (L.D. 16)

Was reported by the Committee on Engrossed Bills as truly and strictly engrossed. This being an emergency measure, a two-thirds vote of all the members elected to the House being necessary, a total was taken. 109 voted in favor of the same and none against and accordingly the Bill was passed to be enacted, signed by the Speaker and sent to the Senate.

By unanimous consent, ordered sent forthwith to

the Senate.

(Off Record Remarks)

(At Ease)

The House was called to order by the Speaker.

#### (Off Record Remarks)

The following item appearing on Supplement No. 4 was taken up out of order by unanimous consent. SENATE PAPER

The following Joint Order: (S.P. 29)
ORDERED, the House concurring, that when the House and Senate adjourn, they do so until Friday, January 16, 1987 at 10 o'clock in the morning.

Came from the Senate, read and passed. Was read and passed in concurrence.

On motion of Representative Ridley of Shapleigh, Adjourned until Friday, January 16, 1987, at 10 o'clock in the morning pursuant to Joint Order (S.P. 29).

STATE OF MAINE ONE HUNDRED AND THIRTEENTH LEGISLATURE FIRST REGULAR SESSION JOURNAL OF THE SENATE

> In Senate Chamber Tuesday January 13, 1987

Senate called to Order by the President.

Prayer by Pastor Cecil Jones of the Federated Church in Norridgewock.

PASTOR JONES: Eternal God, who has wonderfully blessed this great country that we live in with capable men and women to handle the affairs of our country, and the State in which we live. We thank Thee, our Father, as we gather here this morning for the opening session of the Maine Senate. For each new member here today, grant unto them the wisdom and understanding needed for the challenges, and the tasks they will face, and the ability to work together toward one common cause of making this one of the greatest states of our nation.

We also pray, our Father, for those to whom this is not a new experience, who have served as Senate members before, that they might extend to the new members the same consideration that they hoped to

receive when they themselves were new.

And grant, Oh God, that each member of this
Senate might humble themselves before Thee, and seek Thy strength and guidance for each decision they have to make.

We pray, our Father, for our new Governor. unto him, Oh God, a humble heart that he might look unto Thee for the strength and guidance. That he may execute his office as Governor with integrity and

And lastly we pray, our Father, people of our great State. Sancti for all Sanctify us with Thy love, and help us to make this God's own country, and God's own State, by living together and working together like God's own people. For we pray in the name of Thy Son Jesus Christ our Lord. Amen.

Reading of the Journal of Thursday, January 8, 1987.

Out of order and under suspension of the Rules, on motion by Senator DUTREMBLE of York the following Joint Order:

S.P. 29

ORDERED, the House concurring, that when the House and Senate adjourn, they do so until Friday, January 16, 1987 at 10 o'clock in the morning.

Which was READ and PASSED. Under suspension of the Rules, ordered  $% \left( 1\right) =\left( 1\right) +\left( 1\right) +\left($ 

#### PAPERS FROM THE HOUSE House Papers

Bill "An Act to Authorize the Creation of a Position of Executive Director and an Associate Executive Director to the Board of Registration in Medicine"

H.P. 11 L.D. 9

Comes from the House referred to the Committee on BUSINESS LEGISLATION and ORDERED PRINTED.

Which was referred to the Committee on BUSINESS LEGISLATION and ORDERED PRINTED, in concurrence.