

## LEGISLATIVE RECORD

OF THE

# One Hundred and Tenth Legislature

OF THE

STATE OF MAINE

### Volume I

FIRST REGULAR SESSION December 3, 1980 to May 1, 1981

> KJ PRINTING AUGUSTA, MAINE

#### House

Tuesday, January 6, 1981 The House met according to adjournment and was called to order by the Speaker. Prayer by the Reverend Russell Chase of the

Monmouth United Church. The journal of yesterday was read and approved.

#### Papers from the Senate

The following Joint Order: (S. P. 33) ORDERED, the House concurring, that any tax supported public library may upon written request to the Document Clerk receive without charge copies of all printed bills, so that there may be available to the public during the legislative session a complete and convenient file of all printed bills.

Came from the Senate read and passed. In the House, the Order was read and passed in concurrence.

Labor

Bill "An Act Removing the Union Security Provision in the University of Maine Labor Relations Act and Prohibiting Certain Conditions of Employment'' (S. P. 42) (L. D. 43) Came from the Senate referred to the Com-

mittee on Labor and ordered printed.

In the House, referred to the Committee on Labor in concurrence.

#### Legal Affairs

Bill "An Act to Increase the Licensing Fee for Beano" (S. P. 32) (L. D. 35) Bill "An Act to Lower Certain Distance Re-

strictions on Enlargement of Cemetaries and Burying Grounds" (S. P. 41) (L. D. 42) Came from the Senate referred to the Com-mittee on Legal Affairs and ordered printed.

In the House, referred to the Committee on Legal Affairs in concurrence.

#### Local and County Government

Bill "An Act to Abolish the Position of County Treasurer in Penobscot County and Re-Bill "An Act to Increase the Salary of the Cumberland County Treasurer" (S. P. 43)

D. 45)

Came from the Senate referred to the Committee on Local and County Government and ordered printed.

In the House, referred to the Committee on Local and County Government in concurrence.

#### State Government

Bill "An Act to Preserve Maine's Archaeological Heritage'' (S. P. 45) (L. D. 56)

Came from the Senate referred to the Committee on State Government and ordered printed

In the House, referred to the Committee on State Government in concurrence.

#### **Messages and Documents**

The following Communication: January 5, 1980

Hon. Edwin H. Pert

Clerk of the House

Maine House of Representatives

State House

Augusta, Maine 04330

Dear Clerk Pert:

This is to notify you that I an reappointing Rep. Edward C. Kelleher to the Maine Human Services Council for the 1981-82 term pursuant to Title 22, M.R.S.A., Section 531-4.

Sincerely S/JOHN L. MARTIN Speaker of the House Was read and ordered placed on file.

The following Communication: (S. P. 34) State of Maine Senate Chamber

President's Office Augusta

December 22, 1980 Honorable David R. Ault Honorable Judy C. Kany Chairmen, Joint Standing

Committee on State Government

State House

Augusta, ME 04333

Please be advised that Governor Joseph E. Brennan is nominating Charles P. Harriman of Falmouth for appointment to the Maine Guarantee Authority

Pursuant to Title 10 M.R.S.A. Section 751, this nomination will require review by the Joint Standing Committee on State Government and confirmation by the Senate.

Sincerely, S/JOSEPH SEWALL President of the Senate S/JOHN L. MARTIN Speaker of the House

Came from the Senate, read and referred to the Committee on State Government.

In the House, was read and referred to the Committee on State Government in concurrence.

> State of Maine Senate Chamber President's Office December 22, 1980

Honorable David R. Ault Honorable Judy C. Kany Chairmen, Committee on

State Government

State House

Augusta, ME 04333 Please be advised that on December 19, 1980, Governor Joseph E. Brennan nominated David W. Bustin of Augusta to serve as Commissioner of the Department of Personnel. Pursuant to Title 5 M.R.S.A. Section 631, this

appointment is subject to review by the Joint Standing Committee on State Government and confirmation by the Senate.

Sincerely.

S/JOSEPH SEWALL President of the Senate

S/JOHN L. MARTIN

Speaker of the House

Come from the Senate, read and referred to

the Committee on State Government. In the House, was read and referred to the Committee on State government in concurrence

The following Communication: (S. P. 36) State of Maine Senate Chamber President's Office Augusta

December 31, 1980

Honorable Dana C. Devoe

Honorable Barry J. Hobbins Chairmen, Joint Standing

Committee on the Judiciary State House

Augusta, ME 04333 Please be advised that Governor Joseph E. Brennan is nominating Sumner J. Goffin of Portland for reappointment as a Superior Court Justice.

Pursuant to Title 4 MRSA Section 152, this nomination will require review by the Joint Standing Committee on the Judiciary and confirmation by the Senate.

Sincerely, S/JOSEPH SEWALL President of the Senate S/JOHN L. MARTIN

Speaker of the House Come from the Senate, read and referred to

the Committee on Judiciary. In the House, was read and referred to the Committee on Judiciary in concurrence.

The following Communication: (S. P. 37)

### State of Maine Senate Chamber President's Office Augusta

December 23, 1980

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Honorable Dana C. Devoe Honorable Barry J. Hobbins Chairmen, Joint Standing Committee on the Judiciary State House

Augusta, ME 04333

Please be advised that Governor Joseph E. Brennan is nominating Elmer H. Violette of Van Buren for reappointment as a Superior Court Justice.

Pursuant to Title 4 Title 4 MRSA 152, this nomination will require review by the Joint Standing Committee on the Judiciary and confirmation by the Senate.

> Sincerely. S/JOSEPH SEWALL

President of the Senate S/JOHN L. MARTIN Speaker of the House

Come from the Senate, read and referred to the Committee on Judiciary.

In the House, was read and referred to the Committee on Judiciary in concurrence.

The following Communication: (S. P. 38) State of Maine

Senate Chamber President's Office

Augusta

December 23, 1980

Honorable Dana C. Devoe Honorable Barry J. Hobbins

Chairmen, Joint Standing

Committee on the Judiciary

the Committee on Judiciary.

Honorable Thomas M. Teague

Chairmen, Joint Standing Committee

on Aging, Retirement and Veterans

Honorable Merle Nelson

State House

erans

State House

Augusta, ME 04333

Please be advised that Governor Joseph E. Brennan is nominating Harriet P. Henry of Standish for reappointment to the District Court.

Pursuant to Title 4 MRSA Section 157, this nomination will require review by the Joint Standing Committee on the Judiciary and confirmation by the Senate.

Come from the Senate, read and referred to

In the House, was read and referred to the Committee on Judiciary in concurrence.

The following Communication: (S. P. 39)

State of Maine

Senate Chamber

President's Office

Augusta

Augusta, ME 04333 Please be advised that Governor Joseph E. Brennan is nominating Nathan W. Watson of Bath for reappointment to the Maine State Re-

tirement System Board of Trustees. Pursuant to Title 5 MRSA Section 1031, this

nomination will require review by the Joint Standing Committee on Aging, Retirement and

Come from the Senate, read and referred to

In the House, was read and referred to the

the Committee on Aging, Retirement and Vet-

Veterans and confirmation by the Senate.

December 23, 1980

Sincerely,

S/JOSEPH SEWALL

Speaker of the House

President of the Senate S/JOHN L. MARTIN

Sincerely, S/JOSEPH SEWALL

President of the Senate S/JOHN L. MARTIN Speaker of the House Committee on Aging, Retirement and Veterans in concurrence.

The following Communication: (S. P. 40) State of Maine Senate Chamber President's Office Augusta

December 30, 1980

Honorable Charlotte Z. Sewall

Honorable Edith S. Beaulieu

Chairmen, Joint Standing Committee on Labor

State House

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Augusta, ME 04333

Please be advised that Governor Joseph E. Brennan is nominating Charles G. Dow of West Gardiner for appointment to the State Em-ployees Appeals Board. Pursuant to Title 5 M.R.S.A. Section 751, this

appointment is subject to review by the Joint Standing Committee on Labor and confirmation by the Senate.

> Sincerely, S/JOSEPH SEWALL President of the Senate S/JOHN L. MARTIN Speaker of the House

Comes from the Senate, read and referred to the Committee on Labor.

In the House, read and referred to the Committee on Labor in concurrence.

The following Communication: (S. P. 46) State of Maine State Treasurer Augusta

289-2771

December 8, 1980

Members of the Maine Senate and House of Representatives

State House

Augusta, Maine 04333 Ladies and Gentlemen:

I am forwarding herewith in accordance with Article V, Part Fourth of the Maine Constitution and Title 5, Chapter 7 of the Maine Revised Statutes two letters from Charles E. Downing Co. stating that I have been bonded in the amount of \$500,000.

Very truly yours, S/SAMUEL SHAPIRO

Treasurer of State of Maine Come from the Senate, read and with accom-panying papers ordered placed on file.

In the House, was read and with accompanying papers ordered placed on file in concurrence

The following Communication: (S. P. 47) State of Maine Office of the Governor

Augusta

December 29, 1980

The Honorable Senate and

House of Representatives of the 109th Legislature:

Enclosed please find two bonds for Samuel D. Shapiro, Treasurer of the State of Maine, as required by Article V, Part 4, Section 2 of the Maine Constitution. These bonds have been examined by me and are in the requisite amount of \$500,000.

Yours very truly, S/JOSEPH E. BRENNAN Governor

Come from the Senate, read and with accompanying papers placed on file with the State Auditor

In the House, was read and with accompanying papers placed on file with the State Auditor in concurrence.

The following Communication: (H. P. 88) State of Maine Office of the Governor Augusta

January 5, 1981

To the President of the Senate and to the Speaker of the House of Representatives of the One Hundred and Tenth Legislature of the State of Maine:

SUBJECT: Unorganized Territory Educational and Services Tax

The following list of Municipal Cost Components is submitted in accordance with 36 M.R.S.A., Section 1604.

Forest Fire Protection \$	2,721,390
Land Use Regulation Commission	1 333,351
Secretary of State	2,400
Property Tax Assessment	312, 112
County Reimbursement for Services	
	1,400,000
	2,386,888
Human Services - General Assist	ance

210,000

Total \$7.366.141 The Municipal Cost Components for 1981, computed for services and reimbursements to be rendered in FY 1982, was provided me by the Bureau of the Budget, Department of Finance and Administration, based on data it received from State agencies.

Respectfully,

S/JOSEPH E. BRENNAN Governor

Was read and ordered placed on file and sent up for concurrence.

The following Communication:

State of Maine

House of Representatives

Augusta

Report of Committee on Elections - Election in District 91-2.

The Committee on Elections to which was referred the report of the Commission on Governmental Ethics and Election Practices on the appeal of Nancy Boothby, House District 91-2, have had the same under consideration and beg leave to report that: the Democratic challenger, Nancy Boothby, no longer wishes to contest the results of the election, and therefore the Committee recommends that Mr. Livesay retain the seat in the House which was conditionally assigned on December 3.

S/DONALD V. CARTER S/SWIFT TARBELL

S/SWIFT TARDELL S/DARRYL N. BROWN S/BARRY J. HOBBINS S/PATRICK T. JACKSON, Jr. S/GEORGE A. CARROLL S/GEORGE A. DARDOWN

S/BONNIE POST

The Communication was read and ordered placed on file.

Thereupon, the gentleman from Brunswick, Mr. Livesay, was permanently seated as a member of the House of Representatives of the 110th Legislature.

## Petitions, Bills and Resolves Requiring Reference

The following Bills were received and, upon recommendation of the Committee on Reference of Bills, were referred to the following Committees

Aging, Retirement and Veterans Bill "An Act to Provide Free Access for Disabled Veterans to State Parks, Camping Areas and Beaches'' (H. P. 51) (Presented by Mr. Weymouth of West Gardiner)

(Ordered Printed)

### Sent up for concurrence.

#### Agriculture

Bill "An Act Relating to the Licensing of Dealers in Certain Agricultural Commodities' (H. P. 50) (Presented by Mr. Sherburne of Dexter) (Cosponsors: Mr. Hall of Dover-Fox-croft, Senator Hichens of York and Mr. Richard of Madison) (Was submitted by the Department of Agriculture, Food and Rural Resources pursuant to Joint Rule 24) (Ordered Printed)

Sent up for concurrence.

#### **Business Legislation**

Bill "An Act to Amend the Maine Insurance Guaranty Association Act to Increase Liability of Association Member Companies" (H. P. 52) (Presented by Mr. Brannigan of Portland) (Submitted by the Department of Business Regulation pursuant to Joint Rule 24)

Bill "An Act to Require that Barber Shops Post Their Prices" (H. P. 53) (Presented by Mr. Smith of Island Falls)

(Ordered Printed)

Sent up for concurrence.

#### Education

Bill "An Act to Require Instruction in the Public Schools on the III Effects of Alcohol, Tobacco and other Substances'' (H. P. 54) (Pre-sented by Mr. Dexter of Kingfield)

Bill "An Act to Require the State to Pay its Share of School Funding on the First Day of Each Month" (H. P. 55) (Presented by Mr. Brown of Livermore Falls)

(Ordered Printed)

Sent up for concurrence.

#### **Election Laws**

Bill "An Act Concerning the Inspection of Ballots on Municipal Questions" (H. P. 56) (Presented by Mrs. Berube of Lewiston)

Bill "An Act to Repeal the Statute Dealing with Failure to File Campaign Finance Re-ports on Time" (H. P. 57) (Presented by Mr. Smith of Island Falls)

(Ordered Printed)

Sent up for concurrence.

#### **Energy and Natural Resources**

Bill "An Act to Exempt Certain Site Evaluations from License Fees Requirements" (H. P. 58) (Presented by Mr. Brown of Livermore Falls)

(Ordered Printed)

Sent up for concurrence.

#### **Fisheries and Wildlife**

Bill "An Act to Change the Name of Roadside Menagerie to Wildlife Exhibit under the Inland Fisheries and Wildlife Laws" (H. P. 59)

(Presented by Mrs. Erwin of Rumford) Bill "An Act Concerning Fishing by Persons Confined to Wheelchairs" (H. P. 60) (Pre-sented by Mr. Dexter of Kingfield)

Bill "An Act to Provide that the First Week of Deer Hunting Season in the Northern Zone shall be for Resident Hunters Only" (H. P. 61) (Presented by Mr. Smith of Island Falls)

(Ordered Printed)

Sent up for concurrence.

#### Health and Institutional Services

Bill "An Act to Amend the Eating, Lodging and Recreational Place Licensing Law" (H. P. 62) (Presented by Mr. Brodeur of Auburn) (Submitted by the Department of Human Ser-

vices pursuant to Joint Rule 24) Bill "An Act Redesignating the Bureau of Resource Development as the Bureau of Social Services, and the Bureau of Social Welfare as the Bureau of Income Maintenance'' (H. P. 64) (Presented by Mr. Brodeur of Auburn) (Submitted by the Department of Human Services pursuant to Joint Rule 24)

Bill "An Act Relating to Conflict of Interest under the Medicaid Program" (H. P. 65) (Pre-sented by Mrs. Prescott of Hampden) (Submitted by the Department of Human Services pursuant to Joint Rule 24)

Bill "An Act to Increase the Eating, Lodging and Recreational Place Licensing Fee" (H. P. 63) (Presented by Mrs. Prescott of Hampden) (Submitted by the Department of Human Services pursuant to Joint Rule 24)

Judiciary Bill "An Act to Amend the Motor Vehicle

(Ordered Printed) Sent up for concurrence. Statutes to Allow the Secretary of State to Enter into the Nonresident Violator Compact' (Emergency) (H. P. 66) (Presented by Mr. McSweeney of Old Orchard Beach) (Submitted by the Department of Public Safety pursuant to Joint Rule 24)

Bill "An Act to Prohibit the Sale and Use of Drug Paraphernalia" (H. P. 67) (Presented by Mr. Paradis of Old Town) (Cosponsors: Mr. Matthews of Caribou, Mrs. Prescott of Hampden and Mr. Brown of Livermore Falls) (Ordered Printed)

Sent up for concurrence.

#### Labor

Bill "An Act to Exempt Small Businessmen from the Workers' Compensation Law" (H. P. 68) (Presented by Mr. Dexter of Kingfield)

Bill "An Act Relating to Safety and Health Regulation of Compressed Air Work, Public Sector Farm Workers and Variance Proce-dures" (H. P. 69) (Presented by Mrs. Beaulieu f Dertiend) (Cubritted by the Durante of of Portland) (Submitted by the Department of Manpower Affairs pursuant to Joint Rule 24) Bill "An Act to Permit School Bus Drivers to

be Eligible for Unemployment compensation' (H. P. 70) (Presented by Mr. Twitchell of Norway)

(Ordered Printed)

Sent up for concurrence.

#### Legal Affairs

Bill "An Act to Establish Guidelines for the Refusal of Concealed Weapon Permits" (H. P. 71) (Presented by Mr. McKean of Limestone) (Ordered Printed)

Sent up for concurrence.

Local and County Government Bill "An Act to Change the Method of Appor-tioning County Sheriffs Among Unorganized Territories" (H. P. 72) (Presented by Mr. Martin of Eagle Lake)

(Ordered Printed)

Sent up for concurrence.

#### **Marine Resources**

Bill "An Act to Clarify Certain Provisions of the Marine Resources Laws" (Emergency) (H. P. 73) (Presented by Mr. Fowlie of Rockland) (Submitted by the Department of Marine Resources pursuant to Joint Rule 24) (Ordered Printed)

Sent up for concurrence.

#### **Public Utilities**

Bill "An Act Relating to Bids for Public Util-ity Construction Projects" (H. P. 74) (Presented by Mr. Callahan of Mechanic Falls)

(Ordered Printed) Sent up for concurrence.

#### **Tabled and Assigned**

Bill "An Act Relating to the Protection of Underground Facilities under the Local Highway Law" (H. P. 75) (Presented by Mr. Callahan of Mechanic Falls)

Committee on Public Utilities was suggested.

(On motion of Mr. Carroll of Limerick, tabled pending reference and tommorrow assigned).

#### **State Government**

Bill "An Act to Establish the Salary Range

for the Director of the Office of Energy Re-sources'' (Emergency) (H. P. 76) (Presented by Mrs. Kany of Waterville) (Governor's Bill) Bill "An Act to Establish a Standard of Type for Governmental Use to Assure Readability of Published Information" (H. P. 77) (Presented by Ms. Brown of Conhem)

by Ms. Brown of Gorham) (Ordered Printed)

Sent up for concurrence.

#### Taxation

Bill "An Act to Exempt Regional Planning Commissions from Real and Personal Prop-

erty Taxes" (H. P. 78) (Presented by Mr. Peterson of Caribou) Bill "An Act to Provide a Sales Tax, Trade-in

Credit for Loaders and Chainsaws Used to Harvest Lumber" (H. P. 79) (Presented by Mr. Dexter of Kingfield) Bill, "An Act to Provide for a Refund of the

Sales Tax on Logging Equipment'' (H. P. 80) (Presented by Mr. Dexter of Kingfield)

Bill, "An Act Relating to Appeals by Taxpayers from Municipal Assessment" (H. P. 81) (Presented by Mrs. Berube of Lewiston)

Bill, "An Act to Increase the Standard Interest Provision for the Tax Laws from 9% to 12% Per Year'' (H. P. 82) (Presented by Mr. Twit-chell of Norway) (Submitted by the Department of Finance and Administration pursuant to Joint Rule 24)

Bill, "An Act to Increase the Household Income Eligibility for a Couple Under the Elderly Householders Tax and Rent Refund Act" (H. P. 83) (Presented by Mrs. Berube of Lewiston

Bill, "An Act to Permit a Trade-in Credit Under the Sales Tax Statutes for Utility Trac-tors" (H. P. 84) (Presented by Mr. McPherson

of Eliot) Bill, "An Act to Provide a Limited Exemption from Maine Income Taxes on Interest Earned on Accounts in Maine Financial Institutions and on Certain Dividends" (H. P. 86) (Presented by Mr. Nelson of New Sweden)

Bill, "An Act to Repeal the Law Requiring a Taxable Year of April to April for Real Estate Taxes which are Prorated between Seller and Purchaser of Real Estate" (H. P. 87) (Presented by Ms. Brown of Gorham)

(Ordered Printed)

Sent up for concurrence.

#### Transportation

Bill, "An Act to Exempt Skidders from the Registration Requirement of the Motor Vehi-cle Laws for Limited Travel" (H. P. 85) (Presented by Mr. MacEachern of Lincoln) (Ordered Printed)

Sent up for concurrence.

Orders of the Day The Chair laid before the House the first tabled and today assigned matter:

Bill, "An Act to Clarify the Definition of Resident Individual in the Income Tax Law" (H. P. 21) (L. D. 14)

(Committee on Taxation suggested)

Tabled—January 5, 1981 by Mr. Kane of So. Portland

Pending-Reference.

On motion of Mr. Brenerman of Portland, retabled pending reference and tomorrow assigned.

#### (Off Record Remarks)

On motion of Mr. Rolde of York, adjourned until ten o'clock tomorrow morning.