

# MAINE STATE LEGISLATURE

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**LEGISLATIVE RECORD**

OF THE

*One Hundred and Third  
Legislature*

OF THE

**STATE OF MAINE**

**Volume III**

**June 16 to July 8, 1967**

**Index**

**1st Special Session**

**October 2 and October 3, 1967**

**2nd Special Session**

**January 9 to January 26, 1968**

**KENNEBEC JOURNAL  
AUGUSTA, MAINE**

**HOUSE**

Tuesday, January 9, 1968

This being the day designated in the proclamation of the Governor for the meeting of the One Hundred and Third Legislature in extra session, the members of the House of Representatives assembled in their hall at four o'clock in the afternoon and were called to order by the Speaker.

Prayer was offered by the Rev. Mr. Douglas H. Robbins of Augusta.

The members stood at attention during the playing of the National Anthem.

The following Proclamation:

STATE OF MAINE  
 PROCLAMATION  
 BY THE GOVERNOR

WHEREAS, legislative leaders and I have agreed that it is advisable that the Legislature of this State should meet in a Special Session for the purpose of considering the following emergency legislation:

Supplemental moneys to departments, agencies and the University of Maine;

Legislation and funds for a Bureau of Mental Retardation, State Planning Office, and coordination of higher education;

Correct certain errors and inconsistencies, revise the law relating to regional planning, enable pre-funding of the federal share of pollution control funds, revise the interest rates on industrial bonds, implement a program for higher education loans, propose a salary plan for certain state officials, clarify contractual arrangements connected with the Piscataqua River bridge, act on a constitutional amendment concerning Judges of Probate, clarify the authority of School Administrative Districts and municipalities to authorize loans, permit a leasing arrangement for harvesting of marine algae, consider teacher negotiation agreements, provide changes in highway safety laws, revise the taxation and the housing laws, increase resident hunting and fishing licenses;

Two bond issues for (1) residential facilities at Maine Maritime State Academy and Farmington State College; and (2) water and sewerage system and educational facilities for the Indian Reservations;

I also deem it desirable to consider legislation concerning a Planning Committee on Criminal Law Administration, Committee on Aging, Blind Children's Resource Center, Committee on Children and Youth, State Employees' Appeal Board, Night Pay Differential for employees of the Department of Mental Health and Corrections, Dutch Elm Disease payments to municipalities, a bridge across the Androscoggin between Lewiston and Auburn, and other legislation adjudged necessary to the general welfare of the State.

NOW, THEREFORE, I, KENNETH M. CURTIS, Governor of the State of Maine, by virtue of the power vested in me as Governor, convene the Legislature of this State, hereby requiring the Senators and Representatives to assemble in their respective chambers at the Capitol at Augusta on Tuesday, the ninth day of January, 1968, at four o'clock in the afternoon, in order to receive such communications as may then be made to them and to consider and determine on such measures as in their judgment will best promote the welfare of the State.

Given at the office of the Governor at Augusta, and sealed with the Great Seal of the State of Maine, this Third day of January, One Thousand Nine Hundred and Sixty-eight, and of the Independence of the United States of America, the One Hundred and Ninety-second.

KENNETH M. CURTIS  
 Governor

(Seal)

By the Governor

Stanley F. Hanson Jr.  
 Deputy Secretary of State

A true copy.

Attest:  
 Stanley F. Hanson, Jr.  
 Deputy Secretary of State

The Proclamation was read by the Clerk and ordered placed on file.

A roll call was taken. 142 members answered to their names and accordingly a quorum was found to be present.

Those who were absent were Messrs. Beliveau, Buck, Couture, Danton, Gauthier, Harnois, Sullivan and Wood. (Mr. Payson of Falmouth, deceased).

On motion of Mr. Richardson of Cumberland, it was

ORDERED, that a Committee of seven be appointed to wait upon His Excellency, the Governor, and inform him that a quorum of the House of Representatives is assembled in the Hall of the House for the consideration of such business as may come before the House.

The Chair appointed the following members to the Committee:  
Messrs. RICHARDSON

	of Cumberland
BUNKER	of Gouldsboro
EWER	of Bangor
SNOW	of Caribou
BRENNAN	of Portland
COTE	of Lewiston
HUNTER	of Durham

Subsequently Mr. Richardson for the Committee reported it had attended to the duty to which it was assigned.

At this point, a message was received from the Senate, borne by Secretary Speers of that body, informing the House that a quorum was present and that the Senate was ready to transact such business as might properly come before it.

On motion of Mr. Benson of Southwest Harbor, it was

ORDERED, that a message be conveyed to the Senate that a quorum of the House of Representatives is present for the consideration of such business as may come before the House.

Thereupon, Mr. Benson of Southwest Harbor was appointed to convey the message and subsequently reported that he had performed the duty assigned him.

The following Communication:

STATE OF MAINE  
OFFICE OF THE  
SECRETARY OF STATE

November 20, 1967

To Bertha W. Johnson, Clerk of the House of Representatives of the One Hundred and Third Legislature:

In compliance with the Constitution and laws of the State of Maine, I hereby certify that a Special Election was held in the Town of Falmouth on November 7, 1967 for the purpose of electing a Representative to the One Hundred and Third Legislature to fill the vacancy caused by the death of Herbert Payson, Jr. of Falmouth; that at said election Mary W. Payson of Falmouth, having received a plurality of all votes cast in said election, as contained in a report submitted to the Governor and Council under date of November 20, 1967, appears to have been elected a Representative to the One Hundred and Third Legislature.

IN WITNESS WHEREOF, I have caused the Great Seal of the State of Maine to be hereunto affixed this twentieth day of November, in the year of our Lord one thousand nine hundred and sixty-seven and of the Independence of the United States of America, the one hundred and ninety-second.

(SEAL)

(Signed) JOSEPH T. EDGAR  
Secretary of State

The Communication was read and ordered placed on file, and the name of Herbert Payson, Jr. of Falmouth stricken from the rolls of the House.

The following Communication:

STATE OF MAINE  
OFFICE OF THE  
SECRETARY OF STATE

November 20, 1967

To the Honorable David J. Kennedy, Speaker of the House of Representatives of the One Hundred and Third Legislature:

In compliance with the Constitution and laws of the State of Maine, I have the honor to herewith report the return of votes cast for Representative to the One Hundred

and Third Legislature in the Town of Falmouth at a Special Election held November 7, 1967, according to a review of the returns made by the Governor and Council, to fill the vacancy caused by the death of Herbert Payson, Jr. of Falmouth, as follows:

Mary W. Payson of Falmouth received 882 votes.

Nancy Lee Snow of Falmouth received 459 votes.

(Signed:

JOSEPH T. EDGAR  
Secretary of State

The Communication was read and ordered placed on file.

Mr. Richardson of Cumberland presented the following Resolution and moved its adoption:

RESOLVED, that Mary W. Payson of Falmouth is hereby declared duly elected representative to the One Hundred and Third Legislature.

The Resolution was taken up out of order by unanimous consent, read and adopted.

At this point, a message came from the Senate borne by Secretary Speers of that body, proposing a Joint Convention to be held forthwith in the Hall of the House for the purpose of electing two Executive Councilors to fill vacancies on the Executive Council and of extending to His Excellency, Governor Kenneth M. Curtis, an invitation to attend the Convention and to make such communication as he may be pleased to make.

Mr. Benson of Southwest Harbor was appointed to convey a message to the Senate informing that body that the House concurred in the proposal for a Joint Convention and he subsequently reported that he had performed the duty assigned him.

The Speaker announced the presence in the Hall of the House of Mrs. Payson of Falmouth and he appointed the following Committee to escort Mrs. Payson to the Governor to take and subscribe the oaths necessary to qualify her for the discharge of her official duties: Messrs. PRINCE of Harpswell

RICHARDSON

of Cumberland  
RIDEOUT of Manchester

Subsequently Mr. Prince reported that the Committee had attended to the duty to which it was assigned.

Mrs. Payson of Falmouth was then assigned Seat No. 28.

The SPEAKER: The gentlewoman from Falmouth, Mrs. Payson, will be assigned to the Committee on Industrial and Recreational Development. The Chair does not need to speak on behalf of the House, we welcome the gentlewoman from Falmouth, Mrs. Payson. We trust that this will be one of the rewarding experiences of her life. (Applause)

The Chair at this time would assign the gentleman from Brunswick, Mr. Morrill, to the Committee on Sea and Shore Fisheries.

On motion of Mr. Benson of Southwest Harbor, it was

ORDERED, that the Speaker be authorized to appoint a Page, Doorkeeper and Sergeant-at-Arms to fill vacancies.

In accordance with the above Order, the Speaker appointed Robert Jordan of South Gardiner as Page, Paul Mason of Bath as Sergeant-at-Arms and Raymond C. Douglas of Augusta as Doorkeeper.

Mr. Benson of Southwest Harbor presented the following Order and moved its passage:

ORDERED, that all matters placed upon the table during this Special Session, shall be considered automatically assigned for consideration on the next legislative day and the Speaker, under Orders of the Day, shall lay such matters before the House in the order in which they were tabled.

The Order was read, tabled under the rules, ordered reproduced, and assigned the next legislative day.

**Petitions, Bills and Resolves  
Requiring Reference**

The following Bills and Resolves were received and, upon recommendation of the Committee on Reference of Bills, were referred to the following Committees:

### Appropriations and Financial Affairs

Bill "An Act relating to Payment for Drugs under Health and Welfare Appropriation" (H. P. 1250) (L. D. 1756) (Presented by Mr. Hinds of South Portland)

Bill "An Act to Establish the Maine Law Enforcement Training Council" (H. P. 1287) (L. D. 1793) (Presented by Mr. Rideout of Manchester)

Bill "An Act to Provide Funds for Blind Children's Education, Inc." (H. P. 1299) (L. D. 1828) (Presented by Mrs. Carswell of Portland)

Bill "An Act Reactivating the Governor's Committee on Children and Youth" (H. P. 1300) (L. D. 1829) (Presented by Mrs. Kilroy of Portland)

Bill "An Act Continuing the Committee on Aging" (H. P. 1301) (L. D. 1830) (Presented by Mr. McMann of Bath)

Bill "An Act to Allocate Moneys for the Administrative Expenses of the State Liquor Commission for the Fiscal Years Ending June 30, 1968 and June 30, 1969" (H. P. 1302) (L. D. 1831) (Presented by Mr. Scribner of Portland)

Bill "An Act to Authorize Bond Issue in the Amount of \$2,750,000 for Dormitory Facilities at Farmington State College and Maine Maritime Academy" (H. P. 1314) (L. D. 1857) (Presented by Mr. Scribner of Portland)

Bill "An Act to Authorize Bond Issue in the Amount of \$384,000 for Development of Education, Sewage and Water Facilities at Indian Reservations" (H. P. 1315) (L. D. 1858) (Presented by Mr. Starbird of Kingman Township)

Resolve Providing Moneys for Cerebral Palsy Clinics for Home Care Programs (H. P. 1251) (L. D. 1757) (Presented by Mr. Ewer of Bangor)

(Ordered Printed)

Sent up for concurrence.

### Business Legislation

Bill "An Act relating to Uniform Maturities on Consumer Loans" (H. P. 1252) (L. D. 1758) (Presented by Mr. Dennett of Kittery)

Bill "An Act to Clarify the Law Relating to Truth-in-Lending and Disclosure of Interest and Finance

Charges in Retail Sales" (H. P. 1316) (L. D. 1859) (Presented by Mr. Robertson of Brewer)

(Ordered Printed)

Sent up for concurrence.

### House at Ease

Called to order by the Speaker.

At this point, the Senate entered the Hall of the House and a Joint Convention was formed.

### In Convention

President Campbell of the Senate in the Chair.

On motion of Mr. Johnson of Somerset, the following members were appointed a committee to receive, sort and count votes for the the Executive Councilors:

Senators:

HOFFSES of Knox  
KATZ of Kennebec  
HARDING of Aroostook

Representatives:

D'ALFONSO of Portland  
COTE of Lewiston  
WILLIAMS of Hodgdon  
HINDS of South Portland  
DENNETT of Kittery  
WATTS of Machias  
SAWYER of Brunswick

Having attended to the duties assigned, Mr. Hoffses for the Committee reported as follows:

Honorables WALTER W.  
CAMERON and  
HAROLD L. STEWART 120

Honorables RICHARD  
BRODERICK and  
JOSEPH J. FREEMAN 57

The Chair declared the Honorables Walter W. Cameron and Harold L. Stewart duly elected Executive Councilors for the remainder of the political year 1968.

On motion of Mr. Johnson of Somerset, it was

ORDERED, that a Committee of one on the part of the Senate and two on the part of the House be appointed to inform the Honorables Walter W. Cameron and Harold L. Stewart of their election to the Executive Council and to escort them to the Hall of the House of Representatives to receive and subscribe to their oath of office.

The Chair appointed on the part of the Senate:

Senator Barnes of Aroostook and on the part of the House:

Representatives: Bragdon of Perham and Mrs. Baker of Orrington.

Subsequently, the Honorables Walter W. Cameron and Harold L. Stewart, escorted by the Committee, entered the Hall of the House amid applause and were administered their oath of office by President Campbell of the Senate.

On motion of Mr. Ross of Piscataquis, it was

ORDERED, that a Committee be appointed to wait upon the Honorable KENNETH M. CURTIS, Governor, and to inform him of the election of the Honorables Walter W. Cameron and Harold L. Stewart to the Executive Council and to inform him that the two branches of the Legislature are in Convention assembled in the Hall of the House of Representatives, and extend to him an invitation to attend the Convention and present such communication as he may be pleased to make.

The Chair thereupon appointed as members of the Committee on the part of the Senate:

Senators:

MacLEOD of Penobscot  
LUND of Kennebec  
NORRIS of Oxford

and on the part of the House:

Representatives:

RICHARDSON  
of Cumberland  
BENSON  
of Southwest Harbor  
DENNETT of Kittery  
GILL of South Portland  
LEVESQUE of Madawaska  
BRENNAN of Portland  
BURNHAM of Naples

The Committee retired and subsequently reported that they had delivered the message with which they were charged.

#### Convention at Ease

Called to order by the Chairman.

Thereupon, the Honorable Kenneth M. Curtis, Governor, accompanied by the Executive Council, entered the Hall of the House of

Representatives amid applause, the audience rising.

Governor Curtis then addressed the Convention as follows:

Mr. President, Mr. Speaker and Members of the 103rd Legislature —

I would like to welcome you as you return to session to complete the work of the 103rd Legislature. In my proclamation calling the special legislative session of October, 1967, it was noted that this January meeting was necessary and would be called. You have already been asked to sacrifice more than the normal amount of time. Let me thank you for your willingness to attend this Special Session and say that all possible has been done to conserve as much of your time as possible and reduce the financial burden to yourselves and the taxpayers.

The elected leaders of both parties and a number of other members from the Senate and House have assisted in preparing the proposals included in my proclamation. Two months ago department heads and other responsible officials submitted requests for appropriations and legislation which they judged to meet the criteria of emergency matters you should consider. The professional financial staffs of both the executive and legislative branches have worked closely in reviewing the departmental requests. Their work has been guided by your Legislative leaders and the Governor's Office in a full spirit of cooperation. I wish to thank all those who participated in this budgetary process for cooperating in preparing a well-considered financial program which recommends expenditures within the limits of available funds.

This two-month period of consultation between legislative and executive spokesmen has resulted in a high level of agreement on both appropriations and prospective legislation. Naturally, there are a few areas where differences still exist or may develop as this Special Session commences its committee hearings and study of the proposed matters. But, I wish to affirm to you my belief that such differences in viewpoints should be fairly ex-

pressed and adjusted for the public good.

We do have a substantial agenda to accomplish and to act upon — some one hundred and twelve bills in all with at least thirty-one supporting my proclamation calling this session. Hopefully, the solid groundwork and serious effort that went into preparing for this Special Session will be reflected in your ability to decide these matters within the reasonably short period of time which, understandably, most of you desire.

In my call were included a number of items which do not in themselves require appropriating money.

Included is the customary bill for correcting certain errors and inconsistencies. There are several other bills for your consideration to clarify our existing laws. One would approve a contractual arrangement with the State of New Hampshire to construct a bridge spanning the Piscataqua River. Others involve clarifying the authority of school administrative districts and municipalities to authorize loans for school construction purposes. Another proposes a constitutional amendment to correct an inconsistency relating to the appointment of judges of probate.

For your consideration I am submitting several measures intended to assist our municipalities. First, with the approval of the Water and Air Environmental Improvement Commission I am recommending a bill enacted in other states to enable the State of Maine to pre-fund the Federal share of pollution control projects. One of the difficulties that municipalities face is the economic feasibility of engaging in pollution abatement projects when Federal money is not readily available. This proposed procedure would remove that disability and substantially encourage projects now being delayed to restore the purity of our waters. As the Federal money is advanced for these projects, it would be used to reimburse the advances by the State.

Additionally, I am hopeful that you will permit the increase of the authorized interest rates for revenue bonds relating to industrial

and recreational purposes. This adjustment is necessary in order to obtain financing for many projects which otherwise meet approval by the Maine Industrial Recreational Finance Approval Board.

To assist the municipalities which are engaged in urban renewal or Model Cities programs and in an attempt to create a better environment for the many families living in substandard housing, I am asking you to consider revising certain taxation and housing laws: first, to allow special assessment on public housing for low income groups; and secondly, to eliminate the referendum requirement under the Maine Housing Authorities Act.

At the November referendum the people authorized the credit of the State to be pledged to the extent of \$1 million in order to secure loans to Maine residents attending institutions of higher education.

In conjunction with the Federal program this will permit approximately \$12 million of loans to be made for our young people attending colleges and approved vocational schools. One of the major reasons for calling this session is to enact the necessary procedure to implement this student loan insurance fund.

During the Special Session in October about \$4.3 million was appropriated to increase salaries of State employees. I am now suggesting for your consideration an executive salary plan to provide equitable adjustments and assist in the recruitment of the most highly qualified personnel. The plan presented approximates that recommended by the Cresap, McCormick & Paget consultant report, which was submitted to the Legislative Research Committee last year. It appears to me to be a satisfactory compromise between the Legislature's rightful determination of maximum salaries, the Governor's need for some flexibility in establishing executive salaries, and a recognition that the salary levels of some of our highly responsible officials need to be adjusted.



In order to provide similar salary increases and meet other cost increases, I am recommending for the Fish and Game fund an increase in the resident hunting and fishing licenses.

I also recommend that you consider a limited lease arrangement to permit the harvesting of marine algae. The State of Maine stands at the threshold of greater development of its marine resources, and legislative action is necessary to advance that potential. The Legislative Research Committee, representatives from my staff, and other state department officials have been conscious of the need to recognize all rights of those who now obtain their livelihood in existing marine industries. I think the proposed bill provides the necessary protection for all and leads us closer to the day when greater harvests will be possible of the wealth locked in the sea.

Many of our school systems in the State of Maine have developed satisfactory agreements between teacher groups and local school boards to participate in negotiating certain matters that relate to working conditions of teachers. The recent court action requested by the City of Portland brought into question the legality of such agreements. Although the request for judicial action was withdrawn, the cloud should be dispersed that now hangs over the status of the present agreements as well as the future relations between teacher groups and school boards.

We should all be concerned about the increased number of fatalities on our highways. Human error and mechanical failures cannot be eliminated from our life, but we should do what we can to curtail the increasing number of accidents. A highway safety bill is presented for your evaluation which would establish two instruments to combat the spectre of death and injury on the highway. The first would eliminate the requirement to post signs in an area where radar or other electronic devices are clocking speed. The second measure is a provision which would create the so-called implied consent provision in our laws. This means that a person arrested for

an offense allegedly committed while driving under the influence of liquor could be chemically tested to determine the alcoholic content in his blood. Further, the appropriations bill requests funds to employ thirteen additional troopers.

There are two supplemental appropriations acts for your consideration. The first provides a \$60,200 supplemental appropriation to operate the Maine State Liquor Commission. These funds would increase the salary of the Chairman, increase travel expenses of the Commission members, and assist in the issuance of identification cards.

The principal appropriations act provides monies for expenditures of state government from the General Fund and the Unappropriated Surplus.

A large proportion of the appropriations are intended to improve our educational services. In 1967-68, \$126,776 is requested for the Department of Education and in 1968-69, \$647,378.

During the current year, the University of Maine would receive an additional \$100,225 and \$1,350,000 in 1968-69. Oceanographic activity would be advanced at the University of Maine and other educational institutions through the expenditure of \$150,000 of these funds.

Including this Special Session request, the University of Maine will have received \$23,706,334 from the General Fund. During the previous two-year period the University received \$16,467,573. If you appropriate the requested funds, the University of Maine will receive a \$7,238,741 — or 44% — increase over the last biennium's appropriation. This Legislature deserves much credit for making available this additional money to support the largest of our educational institutions.

The appropriations bill includes \$68,950 this year of the biennium and \$150,600 for 1968-69 designed to improve conditions, particularly by providing additional personnel, for our mental health and correction institutions.

In the appropriations bill are funds to carry out the scholarship program which is administered by the Department of Education. This

higher education scholarship program was established by law. The State has adopted this obligation, and a number of applicants for the State of Maine scholarships are now in college and several hundred have applied for these scholarships for next September. We have an obligation to fund this program as long as the law is on the books.

The appropriations bill recommends \$700,301 for 1967-68 and \$3,162,135 for 1968-69 from the General Fund before adjustments are deducted.

From the unappropriated surplus of the General Fund, I am recommending appropriations that would total \$1,073,400. This includes \$50,000 to match the money already appropriated by the State of New Hampshire to fund the Bi-State Commission on Oceanography. It will provide construction money of \$245,000 for the Department of Education and \$378,400 for the Bureau of Mental Health and Corrections. To the State Park and Recreation Commission \$100,000 would be assigned for land acquisition and historic site development.

Included is \$300,000 to the Bureau of Public Improvements for the necessary acquisition of land and development of parking facilities in the area of the Capitol site.

All of these requests have been carefully reviewed by departments, the Department of Finance and Administration, and the Legislative Finance Office. They represent desirable items to be financed by our existing surplus. These expenditures can be financed without any additional taxation. Raising estimates by \$4 million for the biennium, in accord with the experience of the past six months, and using surplus already available is sufficient.

The balances of appropriations and revenue are listed on page seven of my printed message, for your consideration.

During the two sessions of the 102nd Legislature there was \$190,643,000 appropriated by lawmakers to operate government for 1965 through 1967.

If this Legislature appropriates the recommended amount, it will have appropriated \$235,779,569 for the fiscal years of 1968 and 1969,

an increase of \$45,136,569 from the General Fund.

The 103rd has so far spent \$8,980,000 of surplus, and my requests today include \$1,273,400 of additional appropriations from surplus.

I am also submitting for your consideration three bond issues. The first would provide \$2,750,000 for critically needed residential facilities at the Maine Maritime Academy and Farmington State College made necessary by rapidly increasing enrollments.

The second would provide \$384,000 as the State's contribution for water and sewerage systems at the Princeton Indian Reservation and for new Indian schools at the Penobscot Reservation, Peter Dana Point, and Pleasant Point to replace the present old, crowded facilities. The State must accept the responsibility for rapid improvement in educational opportunities and living conditions on our Reservations.

I have also suggested in my call that you consider resubmitting to the voters a bond issue of \$4,500,000 to construct a bridge across the Androscoggin River between Lewiston and Auburn. Both Houses of this 103rd Legislature approved this bridge in regular session, and its need is justified by the objective traffic counts of the Maine State Highway Commission.

In addition, I am requesting that you consider certain special legislation which would require appropriations totaling \$515,249.42 from the General Fund and \$200,000 from the Unappropriated Surplus.

An extremely important and far-sighted bill would coordinate higher education by unifying the University of Maine and the five State Colleges under one Board of Trustees. To establish a central office for that purpose, \$103,700 is requested. This bill has been drafted by the special study committee created by this body in regular session. This committee has reviewed all proposals for coordinating higher education in Maine. They deserve to be commended for their conscientious work and for preparing enabling legislation worthy of their efforts and your most serious consideration.

Another important proposal presented to this body would establish a Bureau of Mental Retardation in the Department of Mental Health and Corrections. This is a proposal similar in intent to one considered in the regular session but was not funded. During recent months those with special interest in the field of mental retardation have agreed on the approach in this revised bill. A request of \$41,055 is proposed to establish the Bureau.

Also requiring separate legislation is a bill to create a State Planning Office. As Chief Executive, no one is more aware than I of our current deficiencies in our tools for a state information system and state planning. We cannot analyze present conditions and evaluate future alternatives without appropriate data and qualified professional staff. To take a good first step in this direction the appropriations bill includes \$100,000 for a data processing fund to better utilize automatic data equipment. The appropriations bill includes additional funds for the Department of Economic Development to increase its planning staff and more adequately service the regional and local planning activities. Strengthening the capability of the Department of Economic Development is essential to its success in fulfilling its assignment as the principal agent responsible for promoting Maine's economic development.

A bill has been submitted to create a State Planning Office. It would consist of four persons with a first-year budget of \$65,000. The planning legislation considered during the regular session has been carefully reviewed by many persons from both parties and who represent several points of view. In my judgment the revision is a much improved bill which would permit the addition of this important management tool in the Executive branch of government. It would create a staff agency serving the needs of state government and not replace the planning functions now assigned to other state agencies.

I am glad to endorse this planning bill as revised. All told, for the purposes of improving our

planning and information gathering capability, approximately \$250,000 is included in my proposals for your consideration.

Also in the field of economic development I respectfully recommend for your consideration revision of the law as it relates to regional planning which would facilitate the establishment of regional planning and development districts in the State of Maine. This will assure the inclusion of all our communities, improve the opportunity for balanced economic growth, and assist collection and interpretation of statistical information to plan regional growth.

Other bills desirable at this time include making permanent and funding a Planning Committee on Criminal Law Administration, the Committee on Aging, and the Committee on Children and Youth, and to make payments for Dutch Elm disease owed several municipalities.

I am also recommending \$200,000 for the Blind Children's Resource Center, which like some other deserving bills reached final passage at the regular session to die only for lack of funding.

There are two proposals of special interest to our State employees. The first, and one that would affect all State employees, would be the creation of a State Employees' Appeal Board. This would provide a board of three persons who would adjudicate and make final settlement on an appeal after an employee or his representative had followed a well established and fair procedure. Secondly, to ameliorate a particularly difficult personnel condition that exists in the correctional and mental health institutions, I am recommending a night pay differential for employees of the Department of Mental Health and Corrections.

As you are aware, the major justification for the October Special Session was the need to appropriate additional school subsidy money for the 1968 year. Our superintendents, teachers, and school officials maintained they needed to know the full extent of State subsidies in order to prepare their budgets for 1968. Based on

a \$290 foundation this Legislature appropriated approximately \$6 million to answer this need and fulfill the State's obligation.

The foundation has traditionally been changed every other year. However, during this period of escalating school costs, retaining the \$290 foundation for the second consecutive year may provide a hardship and a possible slow-down of improvements in Maine public schools. You may therefore wish to raise the per pupil allowance to \$320, effective during the first year of the 1969-71 biennium. This would allow school officials this fall to prepare their 1969 budgets based on an anticipated increase in the State subsidy appropriation by the 104th Legislature.

The costs involved in such an increase are as follows: according to Department of Education estimates the cost of the general aid school subsidy program for the next biennium, at the present \$290 level, will require an additional appropriation of \$11.4 million above what has already been appropriated for this biennium. Therefore, a change to \$320 would require an additional \$14-15 million beyond this figure or a total of approximately \$25 million.

These recommendations have been formulated and prescribed to you consistent with the spirit of the Maine Constitution which envisions special sessions only on "extraordinary occasions." It is clear that a single session every two years and biennial budgets are no longer adequate to answer the needs of Maine State Government. We need annual sessions, and I sincerely hope that the 104th Legislature will put this needed reform before the people in the fall of 1969.

I am pleased to present to you this program of meaningful progress in a number of vital areas of Maine State Government without the necessity of obligating Maine people to an additional tax at this time.

To summarize, your adoption of this program would represent a record of substantial advancement for our State. Expressed in dollars and cents supplied by Maine taxpayers, you will have appropriated

\$235 million worth of services, which represents an increase of more than \$45 million over the appropriations of two years ago.

Although we all recognize the great needs that still must be met within our State, needs that will very likely exceed the \$300 million request in the next biennium General Fund Budget, there is a real limit to what our revenue system can be expected to produce.

I express my personal good wishes for a productive session in which I am sure the measures included in the proclamation and others which you decide to consider will be properly and fairly acted on.

At the conclusion of the message, the Governor and Council retired from the Hall of the House amid applause, the audience rising.

The purpose for which the Convention was formed having been accomplished, the Convention was dissolved, and the Senate retired to its Chamber.

#### **In the House**

Called to order by Speaker Kennedy.

#### **Petitions, Bills and Resolves (Continued) Education**

Bill "An Act to Repeal State Scholarships for Higher Education" (H. P. 1253) (L. D. 1759) (Presented by Mr. Benson of Southwest Harbor)

Bill "An Act Increasing the Borrowing Capacity of the Bucksport School District" (H. P. 1254) (L. D. 1760) (Presented by Mr. Cushing of Bucksport)

Bill "An Act relating to Schooling for Children Resident at Private Tax-Exempt Institutions" (H. P. 1255) (L. D. 1761) (Presented by Mr. Durgin of Raymond)

Bill "An Act to Incorporate the Town of Harmony School District" (H. P. 1256) (L. D. 1762) (Presented by Mr. Quimby of Cambridge)

Bill "An Act to Reconstitute School Administrative Districts Nos. 60, 64, 65 and 66" (H. P. 1257) (L. D. 1763) (Presented by Mr. Richardson of Stonington)

Bill "An Act to Reconstitute School Administrative Districts Nos. 31, 32, 41 and 54" (H. P. 1258) (L. D. 1764) (Presented by same gentleman)

Bill "An Act to Correct Errors and Inconsistencies in the Education Laws" (H. P. 1259) (L. D. 1765) (Presented by Mr. Shute of Farmington)

Bill "An Act relating to the Borrowing Capacity of School Administrative District No. 58" (H. P. 1260) (L. D. 1766) (Presented by same gentleman)

Bill "An Act to Validate Proceedings Authorizing the Issuance of Bonds and Notes by School Administrative District No. 9" (H. P. 1261) (L. D. 1767) (Presented by same gentleman)

Bill "An Act Permitting a School Administrative District to Change its Building Site after the Original Authorization of the Voters" (H. P. 1288) (L. D. 1794) (Presented by Mr. Carroll of Limerick)

Bill "An Act relating to School Construction Aid in Certain Administrative Units" (H. P. 1303) (L. D. 1832) (Presented by Mr. Hinds of South Portland)

Bill "An Act to Incorporate the Town of Litchfield School District" (H. P. 1317) (L. D. 1860) (Presented by Mr. Rideout of Manchester)

(Ordered Printed)  
Sent up for concurrence.

#### Health and Institutional Services

Bill "An Act relating to Single Superintendent for Certain Institutions within Department of Mental Health and Corrections" (H. P. 1262) (L. D. 1768) (Presented by Mr. Benson of Southwest Harbor)

Bill "An Act relating to Licenses for County or Local Units Operating Certain Institutions" (H. P. 1289) (L. D. 1795) (Presented by Mr. Gauthier of Sanford)

Bill "An Act relating to Custody of Children Committed to a Center under Department of Mental Health and Corrections" (H. P. 1290) (L. D. 1796) (Presented by Mr. Gill of South Portland)

(Ordered Printed)  
Sent up for concurrence.

#### Highways

Bill "An Act to Authorize the Construction of a Bridge Across the Androscoggin River between the Cities of Auburn and Lewiston" (H. P. 1305) (L. D. 1834) (Presented by Mr. Jalbert of Lewiston)

(Ordered Printed)  
Sent up for concurrence.

#### Inland Fisheries and Game

Bill "An Act relating to Two Zones for Open Season on Deer" (H. P. 1263) (L. D. 1769) (Presented by Mr. Ewer of Bangor)

Bill "An Act Increasing Resident Hunting and Fishing Licenses" (H. P. 1304) (L. D. 1833) (Presented by Mr. Lewin of Augusta)

(Ordered Printed)  
Sent up for concurrence.

#### Judiciary

Bill "An Act relating to Powers and Mortgages under Maine Recreation Authority Act" (H. P. 1264) (L. D. 1770) (Presented by Mr. Henley of Norway)

Bill "An Act relating to Tax on Real Estate Transfers" (H. P. 1265) (L. D. 1771) (Presented by Mr. Quinn of Bangor)

Bill "An Act relating to the Name of a Proposed Consortium of Institutions of Higher Learning and Other Entities" (H. P. 1266) (L. D. 1772) (Presented by Mr. Richardson of Cumberland)

Bill "An Act relating to Proof of Perjury" (H. P. 1267) (L. D. 1773) (Presented by same gentleman)

Bill "An Act relating to Appeals by State on Questions of Law in Criminal Cases" (H. P. 1268) (L. D. 1774) (Presented by same gentleman)

Bill "An Act Creating the State Witness Immunity Act" (H. P. 1269) (L. D. 1775) (Presented by same gentleman)

Bill "An Act relating to Highway Safety" (H. P. 1306) (L. D. 1835) (Presented by Mr. Birt of East Millicocket)

Bill "An Act Establishing the Maine Planning Committee on Criminal Law Administration" (H. P. 1307) (L. D. 1836) (Presented by Mr. Brennan of Portland)

Bill "An Act relating to Referendum under Maine Housing Authorities Act" (H. P. 1308) (L. D. 1837) (Presented by Mrs. Carswell of Portland)

(Ordered Printed)  
Sent up for concurrence.

#### Labor

Bill "An Act relating to Filing Payroll Information under Employment Security Law" (H. P. 1270) (L. D. 1776) (Presented by Mr. Durgin of Raymond)

Bill "An Act Establishing the Municipal Public Employees Labor Relations Law" (H. P. 1291) (L. D. 1797) (Presented by Mr. Hinds of South Portland)

(Ordered Printed)  
Sent up for concurrence.

#### Legal Affairs

Bill "An Act Creating a New Charter for the Town of Fairfield" (H. P. 1271) (L. D. 1777) (Presented by Mr. Champagne of Fairfield)

Bill "An Act Providing Public Dump for Coburn Gore, Franklin County" (H. P. 1272) (L. D. 1778) (Presented by Mr. Hoover of Phillips)

Bill "An Act to Clarify the Law for Establishment of the Maine Veterans Memorial Cemetery" (H. P. 1273) (L. D. 1779) (Presented by Mr. Lewin of Augusta)

Bill "An Act Clarifying the Establishment of Hospital Administrative District No. 1 in Penobscot County" (H. P. 1292) (L. D. 1798) (Presented by Mr. Porter of Lincoln)

Bill "An Act relating to Date for Electing New School Board Members in City of South Portland" (H. P. 1309) (L. D. 1838) (Presented by Mr. Hinds of South Portland)

Bill "An Act Regulating Flammable Children's Clothing and Blankets" (H. P. 1310) (L. D. 1839) (Presented by Mrs. Kilroy of Portland)

(Ordered Printed)  
Sent up for concurrence.

#### Natural Resources

Bill "An Act to Reclassify Certain Tidal Waters of Hancock County" (H. P. 1274) (L. D. 1780)

(Presented by Mr. Brown of Augusta)

Bill "An Act relating to Water and Air Environmental Improvement Commission" (H. P. 1275) (L. D. 1781) (Presented by Mrs. Brown of York)

(Ordered Printed)  
Sent up for concurrence.

#### Public Utilities

Bill "An Act to Increase the Borrowing Capacity of the Winthrop Water District" (H. P. 1276) (L. D. 1782) (Presented by Mrs. Baker of Winthrop)

Bill "An Act Permitting Livermore Falls Water District to Take Water from Certain Sources" (H. P. 1277) (L. D. 1783) (Presented by Mr. Darey of Livermore Falls)

Bill "An Act Creating the Webster Water District" (H. P. 1278) (L. D. 1784) (Presented by Mr. Hodgkins of Greene)

Bill "An Act to Remove the Existing Debt Limit for North Jay Water District" (H. P. 1279) (L. D. 1785) (Presented by Mr. Scott of Wilton)

Bill "An Act to Increase the Indebtedness of the Mapleton Water District and the Mapleton Sewer District" (H. P. 1293) (L. D. 1799) (Presented by Mr. Bragdon of Perham)

Bill "An Act Creating the Harrison-North Bridgton Area Water District" (H. P. 1294) (L. D. 1800) (Presented by Mr. Burnham of Naples)

Bill "An Act Amending the Maine Sanitary District Enabling Act" (H. P. 1318) (L. D. 1861) (Presented by Mr. Martin of Eagle Lake)

(Ordered Printed)  
Sent up for concurrence.

#### Retirements and Pensions

Resolve Providing for a Retirement Allowance for Lois Blackwell Goodwin (H. P. 1280) (L. D. 1786) (Presented by Mr. Starbird of Kingman Township)

(Ordered Printed)  
Sent up for concurrence.

#### State Government

Bill "An Act Increasing Compensation of Bank Commissioner" (H. P. 1281) (L. D. 1787) (Pre-

sented by Mrs. Payson of Falmouth)

Bill "An Act relating to Appointment of Subordinate Officers of Senate and House of Representatives" (H. P. 1282) (L. D. 1788) (Presented by Mr. Rideout of Manchester)

Bill "An Act Providing for Appointment of Judges and Registers of Probate" (H. P. 1295) (L. D. 1801) (Presented by Mr. Beliveau of Rumford)

Bill, "An Act Providing a Major Medical Insurance Program for State Employees" (H. P. 1296) (L. D. 1802) (Presented by Mr. Hanson of Gardiner)

Bill "An Act Proposing a Salary Plan for Certain Unclassified State Officials" (H. P. 1311) (L. D. 1840) (Presented by Mr. Dennett of Kittery)

Bill "An Act Establishing the Bureau of Mental Retardation" (H. P. 1312) (L. D. 1841) (Presented by Mr. Hennessey of West Bath)

Bill "An Act Creating a State Planning Office" (H. P. 1313) (L. D. 1842) (Presented by Mr. Martin of Eagle Lake)

Bill "An Act to Preserve, Protect and Stimulate Research in the Production and Commercial Uses of Irish Moss" (H. P. 1319) (L. D. 1862) (Presented by Mr. Benson of Southwest Harbor)

Bill "An Act Revising the Laws Relating to Regional Planning" (H. P. 1320) (L. D. 1863) (Presented by Mr. Levesque of Madawaska)

(Ordered Printed)  
Sent up for concurrence.

### **Taxation**

Bill "An Act Increasing Basis of Payment to Forestry District for Forest Fire Control at Baxter State Park" (H. P. 1283) (L. D. 1789) (Presented by Mrs. Lincoln of Bethel)

Bill "An Act Raising the Discount on the Sale of Cigarette Tax Stamps by the State Tax Assessor to Licensed Distributors" (H. P. 1284) (L. D. 1790) (Presented by Mr. Rideout of Manchester)

Bill "An Act Repealing the Law Relating to Boat Registration" (H. P. 1297) (L. D. 1803) (Presented by Mr. Ross of Bath)

Bill "An Act Relating to the Taxation of Certain Housing" (H. P. 1321) (L. D. 1864) (Presented by Mr. Conley of Portland)

(Ordered Printed)  
Sent up for concurrence.

### **Towns and Counties**

Bill "An Act Authorizing Androscoggin County to Raise Money for the Reconstruction and Renovation of the County Jail" (H. P. 1285) (L. D. 1791) (Presented by Mr. Bernard of Auburn)

Bill "An Act relating to County Estimates and Finances" (H. P. 1286) (L. D. 1792) (Presented by Mr. Jalbert of Lewiston)

Bill "An Act Increasing Fees for Copies in Office of Register of Probate" (H. P. 1298) (L. D. 1804) (Presented by Mr. Farrington of China)

(Ordered Printed)  
Sent up for concurrence.

By unanimous consent the above Bills and Resolves were ordered sent forthwith to the Senate.

### **Order Out Of Order**

On motion of Mr. Benson of Southwest Harbor, it was

ORDERED, that use of the hall of the House be granted to the State Hi-Y Model Legislature on April 20 and 21, 1968.

### **House At Ease**

Called to order by the Speaker.

### **Papers from the Senate**

The following papers from the Senate were taken up out of order by unanimous consent:

Bill "An Act Establishing Procedures for State Medical Examiners and Creating the Office of Chief Medical Examiner for the State of Maine" (S. P. 759) (L. D. 1816)

Bill "An Act Providing a Bond Issue in the Amount of One Hundred and Eighty Thousand Dollars for Constructing a Residential Facility for Mentally Retarded Children in Aroostook County" (S. P. 762) (L. D. 1819)

Bill "An Act Providing for State Advances to Municipalities for Pollution Control" (S. P. 774) (L. D. 1846)

Bill "An Act Appropriating Moneys to Provide for Night Pay Differentials for State Employees in Institutions within the Department of Mental Health and Corrections" (S. P. 775) (L. D. 1847)

Bill "An Act to Appropriate and Provide Moneys for the Expenditures of State Government and for Other Purposes for the Fiscal Years Ending June 30, 1968 and June 30, 1969" (S. P. 784) (L. D. 1856)

Resolve Reimbursing Certain Municipalities for the Control of Dutch Elm Disease (S. P. 776) (L. D. 1848)

Came from the Senate referred to the Committee on Appropriations and Financial Affairs.

In the House, referred to the Committee on Appropriations and Financial Affairs in concurrence.

From the Senate:

Bill "An Act Authorizing the Issuance of Additional Notes in Anticipation of State Aid by School Administrative District No. 46" (S. P. 749) (L. D. 1807)

Bill "An Act to Increase the Foundation Program Per Pupil Allowance to \$320" (S. P. 752) (L. D. 1810)

Bill "An Act to Reconstitute School Administrative District No. 40 and to Validate Proceedings Authorizing the Issuance of Bonds or Notes Thereof" (S. P. 757) (L. D. 1814)

Bill "An Act to Validate Proceedings Taken in School Administrative District No. 63" (S. P. 768) (L. D. 1825)

Bill "An Act relating to Coordination of Public Higher Education" (S. P. 777) (L. D. 1849)

Bill "An Act relating to Loans for Maine Students in Higher Education" (S. P. 779) (L. D. 1851)

Bill "An Act to Clarify Authority of Directors of School Administrative Districts to Authorize Loans" (S. P. 781) (L. D. 1853)

Came from the Senate referred to the Committee on Education.

In the House, referred to the Committee on Education in concurrence.

From the Senate:

Bill "An Act relating to Vacancies in the Office of State Senator" (S. P. 750) (L. D. 1808)

Bill "An Act relating to Closing the Polls in Elections in Which Electronic Voting System is Used" (S. P. 754) (L. D. 1812)

Came from the Senate referred to the Committee on Election Laws.

In the House, referred to the Committee on Election Laws in concurrence.

From the Senate:

Bill "An Act relating to the Piscataqua River Bridge" (S. P. 773) (L. D. 1845)

Came from the Senate referred to the Committee on Highways.

In the House, referred to the Committee on Highways in concurrence.

From the Senate:

Bill "An Act relating to Guides under Fish and Game Laws" (S. P. 770) (L. D. 1827)

Came from the Senate referred to the Committee on Inland Fisheries and Game.

In the House, referred to the Committee on Inland Fisheries and Game in concurrence.

From the Senate:

Bill "An Act relating to Compensation for Certain Municipal Officers who Appear in District Court" (S. P. 753) (L. D. 1811)

Bill "An Act to Correct Errors and Inconsistencies in the Public Laws" (S. P. 756) (L. D. 1867)

Bill "An Act relating to Selection of Jurors and Providing an Executive Secretary to Jury Commissioners" (S. P. 763) (L. D. 1820)

Bill "An Act relating to Payment for Blood Tests in the District Court" (S. P. 764) (L. D. 1821)

Bill "An Act relating to Percentage by Weight of Alcohol in Blood of Operators of Motor Vehicles" (S. P. 766) (L. D. 1823)

Bill "An Act relating to Industrial and Recreational Obligations" (S. P. 778) (L. D. 1850)

Bill "An Act relating to Loans on Fishing and Agricultural Projects under the Maine Industrial Building Act" (S. P. 783) (L. D. 1855)

Resolve Proposing a Constitutional Amendment to Correct In-



consistency in Election of Judges of Probate (S. P. 780) (L. D. 1852)

Came from the Senate referred to the Committee on Judiciary.

In the House, referred to the Committee on Judiciary in concurrence.

From the Senate:

Bill "An Act Establishing a State Employees Appeals Board" (S. P. 771) (L. D. 1843)

Bill "An Act Providing for Dealings between Local Education Boards and Associations Representing Teachers" (S. P. 785) (L. D. 1865)

Came from the Senate referred to the Committee on Labor.

In the House, referred to the Committee on Labor in concurrence.

From the Senate:

Bill "An Act Removing Limit on Assets Held by Portland Society of Art" (S. P. 751) (L. D. 1809)

Bill "An Act relating to Maine Junior Chamber of Commerce" (S. P. 761) (L. D. 1813)

Bill "An Act to Change Date of Caucus Election of City of Biddeford" (S. P. 767) (L. D. 1824)

Came from the Senate referred to the Committee on Legal Affairs.

In the House, referred to the Committee on Legal Affairs in concurrence.

From the Senate:

Bill "An Act relating to Definition of Restaurant under the Liquor Laws" (S. P. 765) (L. D. 1822)

Came from the Senate referred to the Committee on Liquor Control.

In the House, referred to the Committee on Liquor Control in concurrence.

From the Senate:

Bill "An Act Validating the Moscow Water District" (S. P. 747) (L. D. 1805)

Bill "An Act Creating the Corinth Utilities District" (S. P. 786) (L. D. 1866)

Came from the Senate referred to the Committee on Public Utilities.

In the House, referred to the Committee on Public Utilities in concurrence.

From the Senate:

Bill "An Act relating to Survivor Benefit Payments to Children under State Retirement Law" (S. P. 760) (L. D. 1817)

Came from the Senate referred to the Committee on Retirements and Pensions.

In the House, referred to the Committee on Retirements and Pensions in concurrence.

From the Senate:

Bill "An Act relating to Display of Buoy Colors on Boats" (S. P. 748) (L. D. 1806)

Came from the Senate referred to the Committee on Sea and Shore Fisheries.

In the House, referred to the Committee on Sea and Shore Fisheries in concurrence.

From the Senate:

Bill "An Act to Create the Posts of Assistant County Attorney in Oxford County and in Somerset County" (S. P. 755) (L. D. 1813)

Bill "An Act to Permit Limited Leasing by the State of Maine of Harvesting Rights to Marine Algae" (S. P. 782) (L. D. 1854)

Bill "An Act Establishing a State Planning Office" (S. P. 772) (L. D. 1844)

Came from the Senate referred to the Committee on State Government.

In the House, referred to the Committee on State Government in concurrence.

From the Senate:

Resolve Correcting an Error in the York County Taxes for the Year Nineteen Hundred Sixty-Eight (S. P. 769) (L. D. 1826)

Came from the Senate referred to the Committee on Towns and Counties.

In the House, referred to the Committee on Towns and Counties in concurrence.

From the Senate:

Bill "An Act relating to Trucks Carrying Inflammable Liquids in Bulk" (S. P. 758) (L. D. 1815)

Came from the Senate referred to the Committee on Transportation.

In the House, referred to the Committee on Transportation in concurrence.

#### Orders Out of Order

From the Senate: The following Orders:

ORDERED, the House concurring, that unless received by unanimous consent in both branches, no bill or resolve be considered at this Special Session except those designated Legislative Documents Nos. 1756 to 1867 inclusive, and such bills or resolves as may be returned by or recalled from the Governor. This Order shall not apply to such bills or resolves as are intended only to facilitate the business of the Special Session. (S. P. 787)

ORDERED, the House concurring, that three hundred twenty-five (325) copies of the Legislative Record for this Special Session, convened on January 9, 1968, be printed and bound, one copy for each of the members of the Senate, House of Representatives, the Secretary of the Senate and Clerk of the House, and the remainder to be deposited in the State Library for exchange and library use; and be it further

ORDERED, that suitable index be prepared for such Legislative Record, under the direction of the Secretary of the Senate and Clerk of the House. (S. P. 792)

ORDERED, the House concurring, that the Secretary of the Senate and Clerk of the House be directed to furnish to each member of the Senate and the House, a copy of the State newspaper each morning during the present Special Session of the Legislature. (S. P. 793)

ORDERED, the House concurring that the Secretary of the Senate and Clerk of the House respectively, be authorized to furnish wrappers and postage stamps for each member of the Senate and House, not exceeding \$6.00 in amount each, for the purpose of distributing the various reports of

the Departments of State and other public documents such as they may desire to mail to the citizens of the State. (S. P. 794)

ORDERED, the House concurring, that there be paid to the Officers of the Senate and House of Representatives for salaries for this Special Session, the amounts included in weekly lists certified to the State Controller by the Secretary of the Senate and Clerk of the House respectively, subject to the approval of the Committee on Appropriations and Financial Affairs. (S. P. 795)

ORDERED, the House concurring, that free telephone service may be provided for the Special Session for each member of the Senate and House to the number of 25 calls, of reasonable duration, from Augusta to points within the limits of the State of Maine, the privilege granted to be a personal privilege, not to be exercised by other than the member, that each member of the Senate and House may be provided with a credit card under the direction of the Secretary of the Senate and Clerk of the House, respectively, the cost of this service to be paid to the New England Telephone Company at regular tariff rates, and be it further

ORDERED, that free telegraph service may be provided for the Special Session for each member of the Senate and House to the number of 5 messages of reasonable length, from Augusta to points within the limits of the State of Maine, the privilege granted to be a personal privilege, not to be exercised by other than the member, that each member of the Senate and House may be provided with a card under the direction of the Secretary of the Senate and Clerk of the House, respectively, the cost of the service to be paid to Western Union Telegraph Company at regular tariff rates. (S. P. 797)

Came from the Senate read and passed.

In the House, the Orders were read and passed in concurrence.

From the Senate: The following Communication (S. P. 788):

January, 1968

To the Members of the Second Special Session of the 103rd Legislature:

I have the honor to transmit herewith a report on uniform county budgeting procedures.

This report, designated as Committee Publication 103-14, proposes An Act Relating to County Estimates and Finances, a study and report of which the Committee undertook upon its own motion. The findings and recommendations relative to county salaries assigned to the Committee, by action of the Legislature, will appear in a subsequent report to the 104th Legislature.

The Committee sincerely hopes that the information contained herein will prove of benefit to the members of the Legislature and the people of the State of Maine.

Respectfully submitted,  
HORACE A. HILDRETH, JR.  
Chairman  
Legislative Research  
Committee

From the Senate: The following Communication (S. P. 789):

January, 1968

To the Members of the Second Special Session of the 103rd Legislature:

I have the honor to transmit herewith a report on the urgency of legislation to combat organized crime in Maine.

This report, designated as Committee Publication 103-15, deals with three specific areas of criminal proceedings, namely, appeals by the State on questions of law, witness immunity and the requirements of proof in perjury cases and contains the findings and recommendations of the Legislative Research Committee of the 103rd Legislature.

The Committee sincerely hopes that the information contained herein will prove of benefit to the members of the Legislature and the people of the State of Maine.

Respectfully submitted,  
HORACE A. HILDRETH, JR.,  
Chairman  
Legislative Research  
Committee

From the Senate: The following Communication (S. P. 790):

January, 1968

To the Members of the Second Special Session of the 103rd Legislature:

The Legislative Research Committee is pleased to submit a report of activities regarding Electric Power Rates as directed by order of the 103rd Legislature at its regular session.

This report, marked as Committee Publication 103-16, was contractually studied for the Public Utilities Commission, at the request of the Governor, and contains basic data and conclusions of the Commission as developed by the consultant firm Kosh-Glassman Associates, Inc., Public Utility Consultants of Washington, D. C.

The Committee sincerely hopes that the information herein contained will prove of benefit to the members of the Legislature and the people of the State of Maine.

Respectfully submitted,  
HORACE A. HILDRETH, JR.,  
Chairman  
Legislative Research  
Committee

From the Senate: The following Communication (S. P. 791):

January, 1968

To the Members of the Second Special Session of the 103rd Legislature:

I have the honor to transmit herewith a special report on Legislative Rules and Procedures for your earliest possible consideration.

This report, designated as Committee Publication 103-17, has received urgent and unanimous Committee support as a forward step in the modernization of legislative proceedings. Further findings and recommendations for legislative improvement will appear in a subsequent report to the 104th Legislature.

The Committee sincerely hopes that the information contained herein will prove of benefit to the

members of the Legislature and the people of the State of Maine.

Respectfully submitted,  
**HORACE A. HILDRETH, JR.**,  
 Legislative Research  
 Committee

From the Senate: The following Communication (S. P. 796):

January 9, 1968

To the Senate and House of Representatives of the One-Hundred and Third Legislature

In accordance with the provisions of Title 5, Section 1742, Maine Revised Statutes Annotated, we are submitting herewith the Status of Capital Improvement Projects including cash expenditures through June 30, 1967.

Respectfully,  
**NIRAN C. BATES**  
 State Director of Public  
 Improvements

From the Senate: The following Communication: (S. P. 798):

January 9, 1968

To Members of the 103rd Legislature

Gentlemen:

The annual financial report for the fiscal year ended June 30, 1967 is herewith submitted in accordance with statutory requirement. The State of Maine again ended

the fiscal year in a sound financial position.

The continued upward trend of state government activities is reflected in the five year charts included in the narrative section of this report.

The report contains financial statements and exhibits showing the financial transaction of the fiscal year and the financial condition of the state as of the year June 30, 1967.

For easier reading the cents have been omitted from the accompanying schedules and as a result the detail may not add to the totals in all cases.

Respectfully submitted  
**HENRY L. CRANSHAW**  
 State Controller

Came from the Senate read and with accompanying Reports ordered placed on file.

In the House, the Communications were read and with accompanying Reports ordered placed on file in concurrence.

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**Orders of the Day**  
 (Off Record Remarks)

On motion of Mr. Richardson of Cumberland,

Adjourned until Thursday, January 11, at ten o'clock in the morning.