

LEGISLATIVE RECORD

OF THE

One Hundred and First Legislature

OF THE

STATE OF MAINE

VOLUME II

MAY 10 - JUNE 22, 1963 and SPECIAL SESSION JAN. 6 - JAN. 17, 1964

DAILY KENNEBEC JOURNAL AUGUSTA, MAINE

HOUSE

Monday, January 6, 1964

This being the day designated in the proclamation of the Governor for the meeting of the One Hundred and First Legislature in extra session, the members of the House of Representatives assembled in their hall at four o'clock in the afternoon and were called to order by the Speaker.

Prayer was offered by the Rev. Mr. Christopher A. Ives of Hallowell.

The members stood at attention during the playing of the National Anthem.

The following Proclamation: STATE OF MAINE PROCLAMATION BY THE GOVERNOR

WHEREAS, I deem it necessary that the Legislature of this State should convene in special session for the following purposes:

To consider legislation relating to the apportionment of the House of Representatives;

To consider legislation pertaining to the public assistance programs administered by the Department of Health and Welfare; To consider legislation revising

To consider legislation revising the Maine Employment Security laws;

To consider legislation to promote mining in this State;

To consider any other legislation to promote the general welfare of the State.

NOW, THEREFORE, I, JOHN H. REED, Governor of the State of Maine, by virtue of the power vested in me as Governor, convene the Legislature of this State, hereby requiring the Senators and Representatives to assemble in their respective chambers at the Capitol at Augusta on Monday, the sixth day of January, 1964 at four o'clock in the afternoon in order to receive such communication as may then be made to them and to consider and determine on such measures as in their judgment will best promote the welfare of the State.

> Given at the office of the Governor at Augusta

and sealed with the Great Seal of the State of Maine, this thirteenth day of December in the year of our Lord One

(Seal) Thousand Nine Hundred and Sixty-three, and of the Independence of the United States of America, the One Hundred and Eighty-eighth. (Signed)

JOHN H. REED Governor

By the Governor

PAUL A. MacDONALD

Secretary of State

A true copy.

Attest:

(Signed) JOSEPH T. EDGAR

Deputy Secretary of State The Proclamation was read by the Clerk and ordered placed on file.

The Clerk thereupon called the roll of the House. 139 members answered to their names and accordingly a quorum was found to be present.

Those who were absent were Messrs. Blouin, Easton, Foster, Hendsbee, Henry, Jobin, Mathieson, Ross of Augusta, Tardiff and Vaughn.

There were thirteen absentees. (Denbow of Lubec and Giroux

of Brunswick, deceased)

On motion of Mr. Wellman of Bangor, it was

ORDERED, that a Committee of seven be appointed to wait upon His Excellency, the Governor, and inform him that a quorum of the House of Representatives is assembled in the Hall of the House for the consideration of such business as may come before the House.

The Chair appointed the following members to the Committee:

Messrs. WELLMAN of Bangor TURNER of Auburn CROCKETT of Freeport TAYLOR

> of South Portland PLANTE of Old Orchard Beach

CHILDS of Portland MINSKY of Bangor Subsequently Mr. Wellman for the Committee reported that it had attended to the duty to which it was assigned.

At this time, a message was received from the Senate, borne by Senator Edmunds of Aroostook, informing the House that a quorum was present and that the Senate was ready to transact such business as might properly come before it.

On motion of Mr. Tyndale of Kennebunkport, it was

ORDERED, that a message be conveyed to the Senate that a quorum of the House of Representatives is present for the consideration of such business as may come before the House.

Thereupon, Mr. Tyndale of Kennebunkport was appointed to convey the message and subsequently reported that he had performed the duty assigned him.

The following Communication: STATE OF MAINE DEPARTMENT OF STATE AUGUSTA

January 6, 1964

To Harvey R. Pease,

Clerk of the House

of Representatives

of the One Hundred and First Legislature:

In compliance with Section I of Chapter 10 of the Revised Statutes of 1954, notification is hereby given of five vacancies in the House of Representatives.

In the Town of Brunswick a vacancy has been created by the death of Wilfrid A. Giroux, Jr., of Brunswick.

In the City of Augusta a vacancy has been created by the resignation of Richard L. Ross of Augusta.

In the Towns of Belmont, Freedom, Islesboro, Knox, Liberty, Lincolnville, Montville, Morrill, Northport, Palermo and S e a r smont a vacancy has been created by the resignation of Donald H. Mathieson of Montville.

In the Towns of Frankfort, Prospect, Searsport, Stockton Springs and Winterport, a vacancy has been created by the resignation of John L. Easton, Jr., of Winterport.

In the Towns of Cutler, Dennysville, Lubec, Whiting and No. 14 Plantation, a vacancy has been created by the death of Sherman Denbow of Lubec.

Copies of the letters of resignation from Mr. Ross, Mr. Mathieson and Mr. Easton are attached hereto.

Respectfully,

(Signed) PAUL A. MacDONALD Secretary of State

The Communication was read and ordered placed on file, and the names stricken from the rolls of the House.

The following Communication: STATE OF MAINE OFFICE OF

THE SECRETARY OF STATE

To Harvey R. Pease,

Clerk of the House

of Representatives of the One Hundred and First Legislature:

In compliance with Section I of Chapter 10 of the Revised Statutes of 1954, I hereby certify that special elections have been held on the dates set forth for the purpose of filling vacancies in the following Representative D i stricts:

In the Town of Brunswick, a special election was held on August 12, 1963 for the purpose of filling a vacancy caused by the death of Wilfrid A. Giroux, Jr., of Brunswick. According to a tabulation of the returns of votes made by the Secretary of State and reviewed and accepted by the Governor and Council on August 15, 1963;

David R. Scarponi of Brunswick received 374 votes;

Bertrand A. Lacharite of Brunswick received 602 votes.

Bertrand A. Lacharite of Brunswick, having received a plurality of the votes cast, is apparently elected Representative therefor.

In the City of Augusta, a special election was held on November 5,

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1963 for the purpose of filling a vacancy caused by the resignation of Richard L. Ross of Augusta. According to a tabulation of the returns of votes made by the Secretary of State and reviewed and accepted by the Governor and Council on November 20, 1963;

Council on November 20, 1963; Bennett D. Katz of Augusta received 1,833 votes;

Richard J. Dumont of Augusta received 1,526 votes;

Bennett D. Katz of Augusta, having received a plurality of the votes cast, is apparently elected Representative therefor.

In the Towns of Belmont, Freedom, Islesboro, Knox, L i b e r t y, Lincolnville, Montville, Morrill, Northport, Palermo and S e a r smont, a special election was held on November 5, 1963 for the purpose of filling a vacancy caused by the resignation of Donald H. Mathieson of Montville. According to a tabulation of the returns of votes made by the Secretary of State and reviewed and accepted by the Governor and Council on November 20, 1963;

Lee E. Evans of Freedom received 375 votes;

Lester L. Weser of Northport received 217 votes;

Lee E. Evans of Freedom, having received a plurality of the votes cast, is apparently elected Representative therefor.

In the Towns of Frankfort, Prospect, Searsport, Stockton Springs and Winterport, a special election was held on November 5, 1963 for the purpose of filling a vacancy caused by the resignation of John L. Easton, Jr., of Winterport. According to a tabulation of the returns of votes made by the Secretary of State and reviewed and accepted by the Governor and Council on November 20, 1963;

Joshua W. Curtis, Sr., of Searsport received 500 votes;

Alton W. Grindle, Sr., of Prospect received 315 votes.

Joshua W. Curtis Sr., having received a plurality of the votes cast, is apparently elected Representative therefor.

In the Towns of Cutler, Dennysville, Lubec, Whiting and Plantation No. 14, a special election was held on November 5, 1963 for the purpose of filling a vacancy caused by the death of Sherman Denbow of Lubec. According to a tabulation of the returns of votes made by the Secretary of State and reviewed and accepted by the Governor and Council on November 20, 1963;

Sumner T. Pike of Lubec received 605 votes;

Doris W. Denbow of Lubec received 388 votes.

Sumner T. Pike of Lubec, having received a plurality of the votes cast, is apparently elected Representative therefor.

> IN TESTIMONY WHEREOF, I have caused the Great Seal of the State of Maine to be hereto affixed this sixth day of January in the year of our Lord one thousand nine hundred

- (Seal) and sixty-four and of the Independence of the United States of America, the one hundred and eighty-eighth.
 - (Signed)

PAUL A. MacDONALD Secretary of State

The Communication was read and referred to the House Committee on Elections.

At this time, a message was received from the Senate, borne by its Secretary, proposing a Joint Convention to be held forthwith in the Hall of the House of Representatives for the purpose of listening to an address by His Excellency, Honorable John H. Reed, Governor of Maine.

The Clerk was charged with and conveyed a message to the Senate informing that body that the House concurred in the proposal for a Joint Convention.

The Clerk subsequently reported that he had delivered the message with which he was charged.

The Speaker appointed the following Committee to escort Mr. Lacharite of Brunswick, Mr. Katz of Augusta, Mr. Evans of Freedom, Mr. Curtis of Searsport and Mr. Pike of Lubec to the Governor to take and subscribe the oaths necessary to qualify them for the discharge of their official duties:

Messrs. MacGREGOR

of Eastport HUMPHREY of Augusta WOOD of Brooks THORNTON of Belfast LOWERY of Brunswick

Subsequently Mr. MacGregor for the Committee reported that it had attended to the duty to which it was assigned.

House at Ease

Called to order by the Speaker.

The SPEAKER: The Chair will announce that Mr. Lacharite will occupy seat 72 and be assigned to the Committee on Welfare. Mr. Katz will occupy seat 51 and be assigned to the Committee on Health and Institutional Services. Mr. Evans will occupy seat 129 and be assigned to the Committee on Election Laws. Mr. Curtis of Searsport will occupy seat 100 and be assigned to the Committee on Education. Mr. Pike will occupy seat 84 and be assigned to the Joint Committee on Highways. (Applause)

At this time the Chair will welcome these newly elected members to this distinguished body and we trust that your experience here will be both fruitful and pleasant.

The SPEAKER: Without objection the Clerk's roll call will show the presence of the gentleman from Bath, Mr. Drake, the gentlewoman from Falmouth, Mrs. Smith and the gentleman from Farmington, Mr. Jones and by unanimous consent their presence will be so recorded.

Orders out of Order

On motion of Mr. Wellman of Bangor, it was

ORDERED, that the Speaker be authorized to appoint an additional Page to serve during the current special session.

Whereupon, the Speaker appointed Robert Shepherd, Jr. of Hallowell to serve as Page during the current special session.

Tabled and Assigned

Mr. Wellman of Bangor, presented the following Order and moved its passage:

ORDERED, that all matters placed upon the table during this Special Session, shall be c onsidered automatically assigned for consideration on the next legislative day and the Speaker, under Orders of the Day, shall lay such matters before the House in the order in which they were tabled.

The SPEAKER: The Chair recognizes the gentleman from Bangor, Mr. Wellman.

Mr. WELLMAN: Mr. Speaker, this being in the nature of an amendment to the rules, it should, under the rules, be printed and distributed to the members' desks, and specially tabled for the next legislative day.

Thereupon, the Order was tabled pending passage, ordered reproduced, and specially assigned for tomorrow.

The Senate then entered the Hall of the House and a Joint Convention was formed.

In Convention

President Marden of the Senate in the Chair.

On motion of Senator Brooks of Cumberland, it was

ORDERED, that a Committee be appointed to wait upon the Honorable John H. Reed, Governor, and to inform him that the two branches of the Legislature are in Convention assembled in the Hall of the House of Representatives, and extend to him an invitation to attend the Convention and present such communication as he may be pleased to make.

The Chairman thereupon appointed as members of the Committee on the part of the Senate: Senators:

> BROOKS of Cumberland JOHNSON of Somerset JACQUES of Androscoggin

and on the part of the House: Representatives:

> WELLMAN of Bangor TYNDALE of Kennebunkport HAMMOND of Paris OBERG of Bridgton DUNN of Denmark BREWER of Bath PLANTE

of Old Orchard Beach Subsequently, Mr. Brooks for the Committee, reported that the Committee had discharged the duty assigned to it, and that the Governor was pleased to say that he would attend forthwith.

(Convention at Ease)

Called to order by Chairman Marden.

Thereupon, the Honorable John H. Reed, Governor, announced by Major General Edwin W. Heywood, Adjutant General, and accompanied by the Executive Council and Paul A. MacDonald, Secretary of State, entered the Hall of the House of Representatives amid prolonged applause, the audience rising.

Governor Reed then addressed the Convention as follows:

Mr. President, and Members of the 101st Legislature:

It is a privilege as Governor to welcome you back to the Capitol today for the purpose of this special legislative session.

This is our first meeting since the dark day of November 22, 1963, when the President of the United States of America was struck down by an assassin's bullet. I ask you to stand with me now in a minute of silent tribute to President John F. Kennedy.

(Whereupon the Convention stood for a moment of silence.)

It is fitting and appropriate that we should honor the memory of our late President and in mourning his tragic passing let us give thanks for the form of government he served, that you and I each serve. May it continue forever.

My association with this Legislature has given me an appreciation of the competency, devotion, and diligence with which you conduct the affairs of the State of Maine, giving it strong, enduring government — government that is fostering the welfare and economic progress of Maine people while still preserving their cherished freedoms of individual thought and opportunity.

To the legislators who have joined your ranks since you last adjourned, I offer the wish that this session will be both successful and personally rewarding.

To each and every one of you I extend thanks for your faithful and conscientious service to Maine.

Today — this sixth day of the new year — we set out upon an important mission, one assigned to us by the people of this State exercising their right of free choice.

My decision to call you into special session at this time has been governed primarily by the will of the voters in approving at the special election of November 5, 1963, the Constitutional Amendment reapportioning the House of Representatives in the year 1964. This Amendment was proposed by this Legislature through a Resolve passed at the last regular session.

Secondly, as stated in my official proclamation, there are three other items of an urgent nature, which I shall presently outline to you, that I feel must be resolved through legislative action and before the next regular session.

Moreover, exercising their prerogative, your legislative leaders have selected 60 other measures for your consideration.

Both the legislative leaders and I have been guided in our approach to these matters by the established intent of a special legislative session which is to consider problems of an emergency nature.

You and I, in the name of the citizens of Maine, have a joint responsibility to give these urgent proposals our most careful study and our most honest deliberation.

Each of the problems before you is challenging, some are perplexing, a few may be controversial. I believe that while there may be differences of opinion as to methods of solution, there will be no division, petty or partisan, when it comes to recognizing the necessity for accomplishing the tasks at hand with true efficiency. This we owe to the citizens of Maine.

Apportionment of the House of Representatives

I will direct your attention first to the matter of apportioning the House of Representatives. The provision of new apportionment standards has been a difficult and demanding task. The existing apportionment formulas that have been honestly applied by past Legislatures simply do not meet present-day tests for equality of representation.

We recognize that significant inequities of voting strength do exist. I respectfully state that the hour has now come to solve this vital problem.

The Maine Constitutional Commission, created by the 100th Legislature, devoted much time and study to the apportionment question. It was the considered opinion of this distinguished body that the responsibility for apportionment belonged to the Legislature.

The 101st Legislature is to be commended for accepting this responsibility. You referred proposed Constitutional changes to the electorate in 1963 and Maine voters approved them.

I would suggest that a duty has now been imposed upon this Legislature to enact appropriate legislation to accomplish apportionment without delay. In fact, failure to do so would by law place apportionment within the jurisdiction of the Supreme Judicial Court of the State of Maine.

During the past several months a bi-partisan committee created by the leaders of this Legislature has carefully considered reapportionment proposals. County legislative delegations and political committees have had the opportunity to study them. This committee has worked diligently to present you the most equitable apportionment legislation.

Î ask you to give this legislation your support at this time in order that the provisions of the Constitution may be carried out prior to the Primary Elections of June, 1964. I am certain, moreover, that you will meet this responsibility in a manner that will prove worthy of the confidence that Maine citizens have in their Legislature.

Public Assistance Programs

The second matter I wish to discuss with you pertains to the public assistance programs administered by the Department of Health and Welfare. There is an emergency need for legislative action to provide additional funds for the programs for Dependent Children, Aged, Blind and Disabled.

State funds currently available are insufficient to finance the public assistance caseloads that have arisen from the combination of present economic and social conditions and the continuation of the same eligibility standards that were in effect prior to the last regular session.

To alleviate this extremely serious situation, directly affecting as it does families, children, dependents and the well-being of 35,000 Maine people, the Department of Health and Welfare is requesting \$445,000 for the remainder of the biennium.

I strongly recommend the appropriation of these urgently needed funds. They will generate approximately \$1,000,000 in Federal matching moneys.

I would also call to your attention the fact that the Maine Municipal Association has unanimously endorsed this request.

The hardship to Maine people in this instance is very real. I have had occasion to review personally a number of cases. Т found one family of six persons, beset by misfortune, attempting courageously to exist on \$15 per week. This is one poignant ex-There are others. They ample. do arouse compassion and their problems lead me to this conclusion.

State government, you and I, cannot in good conscience fail to respond to human need. Today, this need involves Maine people —our fellow citizens, and action is imperative.

Additional Federal Requirements

New Federal Regulations of the Department of Health, Education and Welfare promulgated since July 1, 1963, create an emergency by requiring the State Department of Health and Welfare to carry out additional specified control activities in the Public Welfare programs.

The Federal Regulations are specific and I shall quote from them. "By January 1, 1964 for ADC and by April 1 for the adult categories, the quality control system must be in full operation."

The Regulations state further that the minimum staff shall be "sufficient to complete, within the specified reporting period, reviews of not less than half the number of case actions specified as the required State sample. Full staffing necessary to complete the total required State sample must be obtained not later than July 1 following the next convening of the State legislature in regular session."

For the State of Maine this means the ability to accomplish as a minimum 600 field reviews and investigations per year and after the next regular legislative session the ability to accomplish 1200 per year.

In addition, these Federal Regulations require, effective July 1, 1963, "the maximum period between investigations in the ADC program will be six months instead of twelve."

This means an unqualified demand that the State Department of Health and Welfare must double the frequency of investigations and must have the staff necessary for this purpose.

Inability on the part of the Department of Health and Welfare to comply with these Regulations could well jeopardize our continued receipt of all Federal matching welfare funds.

In order to meet this emergency, the Department of Health and Welfare is requesting additional staff members to be specifically assigned to meet this requirement. I have set forth the facts of this matter and urge you to give favorable consideration to legislation to authorize a sufficient number of these positions to be financed through unallotted Federal Revenues.

Nursing Home Care

In our continuing effort to provide adequate assistance for Maine people, who through circumstance and misfortune must turn to the State for aid, the needs of the indigent should be evaluated periodically by State government.

We have a definite responsibility to insure adequate nursing home care for the elderly indigent—those who in their later years are sometimes forgotten by other segments of society.

The State's past record in this field has been an excellent one. The cost of nursing home care, however, has been increasing constantly.

Legislation will be introduced to provide \$185,000 in additional funds to meet the State's share of nursing home care costs. This sum, if approved, would make available \$370,000 in Federal matching moneys. I recommend that you appropriate the State's share.

Revision of Employment Security Law

I shall now turn to the subject of Employment Security.

When this Legislature convened originally on January 3, 1963, I expressed to you my concern relative to the problem of resolving the inequities existing in the Employment Security Law. I stated at that time the necessity for legislative action, in order that we could more adequately meet the needs of the working people of the State of Maine.

A conscientious and diligent Interim Study Committee presented to this body, legislation which I believe would have corrected the existing inequities. It is commendable that this Committee of diverse interests arrived at a nearly unanimous decision for solving the matter.

The legislation which was ultimately presented to me for consideration failed, in my opinion, to rectify the problem. I shall set forth in a later message to you my specific objections to this legislative document. I recognize the time and study you have applied to this matter and know that you share my concern for arriving at an equitable solution. I am equally confident that you too are determined that by working together we shall find the proper answer.

Legislation will be introduced that I believe will provide a satisfactory conclusion to this issue. The Employment Security pro-

The Employment Security program affects approximately 62,000 Maine workers. We must, therefore, fairly discharge our responsibilities to the citizens, and before the record of the 101st Legislature is finally written you and I are duty bound to resolve this complex problem.

Promotion of Mining

I shall now speak of the fourth item on my agenda for this session.

During the past six years, with a modest budget, the Maine Geological Survey has been mapping the mineral resources of the State of Maine. Several well known mining companies have prospected as a result of this Survey.

The Denison Mining Company has been conducting extensive diamond drilling operations in the Blue Hill area during the past two years. As a result, company officials are satisfied that a deposit of copper and zinc exists in this area sufficient to justify a mining operation.

I have been assured by the officials of this company that their operation will produce 1,000 tons of ore per day, and will employ between 200 and 250 Maine people, with an annual payroll of \$1,000,000. The capital purchases and taxes in the State will total several million dollars.

This company proposes to build a \$4,000,000 plant at the site to process ore for shipment. The estimated life of the ore deposit is from 10 to 20 years. It is my opinion that such an operation will not only bring great economic benefit to the Hancock County area but to the entire State.

The Attorney General and the Mining Bureau, after consultation with officials of the Denison Mining Company, have advised that a different method of calculating

royalty payments to the State should be employed. Legislation will be introduced to make provisions for the necessary changes.

In order to operate the mine, it is necessary that Second Pond in Blue Hill be filled with tailings from the mill. To guarantee the continuous operation of the property, it has been deemed essential to request a lowering of the classification of the outlet stream of Second Pond and First Pond into which it flows.

Appropriate legislation will be presented to accomplish these classification adjustments.

Proposed Sugar Beet Industry

There is an additional matter I wish to bring specifically to your attention at this time. The State of Maine has pending before the United States Department of Agriculture a request for a 33,000 acre sugar beet allotment in the 1966 crop.

The introduction of a supplemental crop, such as sugar beets, into our agricultural economy would produce tremendous statewide benefits.

Not only would a sugar beet industry, representing a \$5,000,000 to \$6,000,000 annual gross return to Maine farmers, bring greater agricultural income stability, it would also promote such industrial activity as baking, beverages and food processing, thus providing a wide range of new job opportunities for Maine people.

portunities for Maine people. This Legislature and the Governor and Executive Council have invested a total of \$70,000 in experimental sugar beet growing research that has proven conclusively the economic feasibility of sugar beet production in this State.

The key to the sugar beet proposal now rests with the construction of a processing plant to refine the raw beets. The ability to provide such a plant is essential to favorable consideration of Maine's request by the United States Department of Agriculture.

A sugar beet processing plant to meet industry requirements could be constructed at a cost estimated at \$17,500,000.

Private enterprise has been asked to support this venture in the amount of \$8,000,000 for first mortgage bonds. Growers of the acreage and allied interests have pledged \$2,600,000 for third mortgage loans and there is a distinct possibility of Federal Area Redevelopment Administration assistance in the amount of \$6,900,-000 for second mortgage loans.

To guarantee adequate financing, however, it would appear advisable to broaden the powers of the State's industrial loan authority to include a project of this magnitude.

Legislation will be introduced to increase the limits of industrial mortgage insurance under the Maine Industrial Building Authority Act from \$2,000,000 to \$8,000,000, and the total amount available for guaranteed loans for industrial purposes from \$20,000,-000 to \$40,000,000.

A decision on Maine's request for a sugar beet acreage allotment will be rendered in the near future. We stand on the threshold of a great, new agricultural opportunity in this State, one which we cannot afford to let pass through our hands.

I strongly support the establishment of a Maine sugar beet industry and urgently recommend your favorable consideration of the vehicle which could make this industry a reality.

Other Legislation

There are, in addition to those items I have discussed with you, a number of other measures worthy of legislative consideration at this session. These bills have been selected by your leadership and are in your possession in the form of legislative documents. I will not, therefore, impose upon your time to discuss them this afternoon.

Financial Status of the State

It would be most appropriate at this point for me to review with you the current financial condition of the State, particularly with respect to actual revenue received as compared with the estimates approved by you at the last regular session. I am sure that you will want to know exactly where we stand, before you consider the financial requests that will come before you.

During the first five months of the current fiscal year, actual Undedicated Revenue to the General Fund has exceeded estimates by \$2,070,000. This is a 7.07 per cent increase. Included in the above amount are Agricultural Stipend Funds of \$128,000 which will be withdrawn and credited to the Department of Agriculture for distribution to those agricultural fairs qualifying for stipend moneys.

This withdrawal will reduce the total amount received over estimates to \$1,942,000, and the percentage to 6.63 per cent.

There is good reason to believe that actual revenues have exceeded estimates to a significant degree due to a continuing favorable economic climate. Three of our prime revenue sources show plus balances for the five-month period ending November 30, 1963. These are the Sales and Use Tax, \$990,000; Inheritance, Estate and Gift Taxes, \$647,000; and net profit received from liquor and beer, \$371,000.

In light of the fact that the economy is subject to change, however, and in realization that the greater balance of the fiscal year lies ahead, I firmly believe that a cautious attitude in regard to appropriations at this time would be the prudent course to pursue once the basic purposes for which this session was called have been fulfilled.

State government in Maine has earned an enviable reputation throughout the Nation for fiscal responsibility. I know you share my desire to maintain this reputation.

In my opinion it is fundamental that we should direct the expenditure of our resources toward fulfilling those needs which will contribute most effectively to improving opportunities for all our people.

Efficiency is the key to effectiveness. Efficiency in State government has always been the goal of this administration. To this end I instituted a comprehensive study in October, 1963, of the operations of each department, commission and agency of the Executive branch.

When this study is completed by the Department of Finance and Administration, it will constitute an excellent evaluation of existing programs, pointing out any weaknesses, duplications or outmoded effort. You and I must be aware of these things. We need to know where the curtailment or elimination of unneeded services will save the taxpayers' dollars.

I feel that the study I have directed will prove invaluable to the budget making process in the future and will provide both the Exe c u t i v e and the Legislative branches with significant information that can only result in improved governmental efficiency.

In the interest of greater economy, I have also undertaken a study of existing regulations pertaining to state employees' travel and expense accounts. By Executive Council Order in November, 1963, these regulations were revised in a manner which will lead to an ultimate saving of State funds.

I bring these developments to your attention because I know you share my concern for economy in government, my belief that government should be responsive to public need while constantly maintaining its guard against any needless expenditure of public funds.

Conclusion

The recommendations I have made in my message this afternoon are designed to solve problems, to promote the welfare and economic well-being of all Maine people. It is my hope that you will act on them accordingly.

As we go about our tasks here in Augusta during the next few days, let us bear in mind that what we are doing is part of the common effort of all Americans to strengthen our Country.

When the awesome panorama of national tragedy spread across the land with the murder of our President, we realized perhaps a little more acutely the true greatness of America.

The ability to maintain continuity of government and to go forward with unfinished tasks became possible because the greatest thing in this Nation, indeed in this beloved State of ours, is the faith and spirit of our people. It is that faith and spirit represented in this Legislature which you exemplify as leaders of our people.

Let us, therefore, proceed quickly with the tasks before us, with the urgent business of the State of our government which is the people's massive, orderly effort to achieve together what no one of us can hope to achieve alone.

At the conclusion of the address, the Governor and his suite retired, amid applause of the Convention, the audience rising.

The purpose for which the Convention was assembled having been accomplished, the Convention was dissolved, and the Senate retired to the Senate Chamber.

In the House

The House was called to order by the Speaker.

On motion of the gentlewoman from Falmouth, Mrs. Smith, House Rule 25 was suspended for the remainder of today's session in order to permit smoking.

Petitions, Bills and Resolves Requiring Reference

The following Bills and Resolves were received and, upon recommendation of the Committee on Reference of Bills, were referred to the following Committees:

Agriculture

Bill "An Act relating to the Disposition of Hundredweight Fees Payable to the Maine Milk Commission and the Maine Dairy Council Committee" (H. P. 1130) (L. D. 1601) (Presented by Mr. Boothby of Livermore Falls)

(Ordered Printed)

Sent up for concurrence.

Appropriations and Financial Affairs

Bill "An Act to Appropriate Additional Moneys for Caribou Sewage Treatment Works" (H. P. 1131) (L. D. 1602) (Presented by Mr. Albair of Caribou)

(Ordered Printed)

Bill "An Act Appropriating Funds for Grants-in-Aid for Construction of Municipal Sewage Treatment Facilities" (H. P. 1135) (L. D. 1606) (Presented by Mr. Tyndale of Kennebunkport)

(Ordered Printed)

Resolve Appropriating Funds for Purchase of Snow Removal Equipment at the Augusta State Airport (H. P. 1132) (L. D. 1603) (Presented by Mr. Humphrey of Augusta)

(Ordered Printed)

Resolve Appropriating F u n d s for Development of Owl's Head Lighthouse Area (H. P. 1133) (L. D. 1604) (Presented by Mr. Mac-Phail of Owl's Head)

(Ordered Printed)

Resolve Appropriating Funds for Community Mental Health Services (H. P. 1134) (L. D. 1605) (Presented by Mr. Tyndale of Kennebunkport)

(Ordered Printed)

Sent up for concurrence.

Constitutional Amendments and Legislative Reapportionment

Resolve to Apportion One Hundred and Fifty-one Representatives Among the Several Counties, Cities, Towns, Plantations and Classes in the State of Maine (H. P. 1160) (L. D. 1664) (Presented by Mr. Smith of Bar Harbor)

(Ordered Printed)

Sent up for concurrence.

Education

Bill "An Act to Authorize the Municipalities of Brownfield, Denmark and Hiram to Form a School Administrative District" (H. P. 1140) (L. D. 1611) (Presented by Mr. Dunn of Denmark)

(Ordered Printed)

Bill "An Act to Authorize the Municipalities of Blaine and Mars Hill to Form a School Administrative District" (H. P. 1138) (L. D. 1609) (Presented by Mr. Jewell of Monticello)

(Ordered Printed)

Bill "An Act Authorizing the Municipalities of Benton, Clinton and Albion to Form a School Administrative District" (H. P. 1137) (L. D. 1608) (Presented by Mr. Kent of Benton)

(Ordered Printed)

Bill "An Act Authorizing the Municipalities of Bridgton and Harrison to Form a School Administrative District" (H. P. 1139) (L. D. 1610) (Presented by Mr. Oberg of Bridgton)

(Ordered Printed)

Bill "An Act to Authorize the Municipalities of Canton, Hartford, Buckfield and Sumner to Form a School Administrative District" (H. P. 1136) (L. D. 1607) (Presented by Mrs. Vaughn of Peru)

(Ordered Printed)

Sent up for concurrence.

Election Laws

Resolve Proposing an A m e n dment to the Constitution Clarifying Procedure for Delivering Election Returns to the Secretary of State by Municipalities (H. P. 1141) (L. D. 1612) (Presented by Mr. Smith of Bar Harbor)

(Ordered Printed)

Sent up for concurrence.

Judiciary

Bill "An Act Providing for Use of Photostatic Reproduction of Credit Union Records as Evidence" (H. P. 1142) (L. D. 1613) (Presented by Mr. Childs of Portland)

(Ordered Printed)

Bill "An Act relating to Inhaling Certain Vapors" (H. P. 1143) (L. D. 1614) (Presented by Mr. Ross of Brownville)

(Ordered Printed)

Sent up for concurrence.

Labor

Bill "An Act Permitting Children to Serve Meals and Work in Dining Areas in School Lunch Programs" (H. P. 1158) (L. D. 1661) (Presented by Mr. Smith of Strong)

(Ordered Printed)

Bill "An Act Revising the Maine Employment Security Laws" (H. P. 1144) (L. D. 1615) (Presented by Mr. Thaanum of Winthrop)

(Ordered Printed)

Sent up for concurrence.

Legal Affairs

Bill "An Act relating to Issuing Licenses for Beano to Volunteer Fire Departments" (H. P. 1145) (L. D. 1616) (Presented by Mr. Pierce of Bucksport)

(Ordered Printed)

Sent up for concurrence.

Liquor Control

Bill "An Act Providing Funds for a Special Court Counselor-at-Large in the Division of Alcoholic Rehabilitation" (H. P. 1159) (L. D. 1660) (Presented by Mr. Mac-Leod of Brewer)

(Ordered Printed)

Sent up for concurrence.

Municipal Affairs

Bill "An Act to Increase the Indebtedness of Old Town High School District" (H. P. 1146) (L. D. 1617) (Presented by Mr. Binnette of Old Town)

(Ordered Printed)

Bill "An Act to Incorporate the Town of Milbridge School District" (H. P. 1147) (L. D. 1618) (Presented by Mr. Kennedy of Milbridge)

(Ordered Printed)

Bill "An Act to Increase the Indebtedness of the Town of Hermon School District" (H. P. 1148) (L. D. 1619) (Presented by Mr. Littlefield of Hampden)

(Ordered Printed)

Sent up for concurrence.

Natural Resources

Bill "An Act Providing for Permits from Commissioner of Inland Fisheries and Game for Aerial Spraying of Chemical Insecticides" (H. P. 1149) (L. D. 1620) (Presented by Mr. Wade of Skowhegan)

(Ordered Printed)

Sent up for concurrence.

Public Utilities

Bill "An Act relating to Construction and Operation of Intrastate Natural Gas Pipe Lines" (H. P. 1153) (L. D. 1624) (Presented by Mr. Cope of Portland)

(Ordered Printed)

Bill "An Act Increasing Indebtedness of Mexico Sewer District" (H. P. 1151) (L. D. 1622) (Presented by Mr. O'Leary of Mexico) (Ordered Printed)

Bill "An Act Permitting Monhegan Plantation to Generate Electricity" (H. P. 1152) (L. D. 1623) (Presented by Mr. Rankin of Southport)

(Ordered Printed)

Bill "An Act to Incorporate the South Berwick Sewer District" (H. P. 1154) (L. D. 1625) (Presented by Mr. Roberts of South Berwick) (Ordered Printed)

Bill "An Act to Amend the Charter of the Auburn Water District" (H. P. 1156) (L. D. 1627) (Presented by Mr. Turner of Auburn)

(Ordered Printed)

Bill "An Act relating to Operation of Certain Motor Vehicles for Profit" (H. P. 1155) (L. D. 1626) (Presented by Mr. Tyndale of Kennebunkport)

(Ordered Printed)

Bill "An Act to Increase the Borrowing Capacity of the Waldoboro Sewer District and to Authorize the Town of Waldoboro to Contribute to Construction Costs" (H. P. 1150) (L. D. 1621) (Presented by Mr. Waltz of Waldoboro) (Ordered Printed)

Sent up for concurrence.

Towns and Counties

Bill "An Act Providing for an Additional Medical Examiner for York County" (H. P. 1157) (L. D. 1628) (Presented by Mr. Plante of Old Orchard Beach)

(Ordered Printed)

Sent up for concurrence.

The SPEAKER: Is there objection to sending these matters which have just been referred to Committees, forthwith to the Senate at this time? The Chair hears none. They will be sent forthwith.

The SPEAKER: Is there objection to taking up out of order a paper from the Senate? The Chair hears none; the Clerk will read the paper.

From the Senate: The following Order:

ORDERED, the House concurring, that unless received by unanimous consent in both branches, no bill or resolve be considered at this Special Session except those designated Legislative Documents Nos. 1601 to 1664 inclusive, and such bills or resolves as may be returned by or recalled from the Governor. This order shall not apply to such bills or resolves as are intended only to facilitate the business of the Special Session (S. P. 681)

Came from the Senate read and passed.

The SPEAKER: Is it the pleasure of the House that this Order receive passage in concurrence?

The Chair recognizes the gentleman from Old Orchard Beach, Mr. Plante.

Mr. PLANTE: Mr. Speaker, I move that this lay upon the table until the next legislative day.

The SPEAKER: The gentleman from Old Orchard Beach moves that this order be laid on the table until the next legislative day.

Mr. WELLMAN of Bangor: Mr. Speaker, I request a division.

The SPEAKER: A division has been requested. All those in favor of tabling this order until the next legislative day will rise and remain standing until the monitors have made and returned the count.

A division of the House was had.

Eighteen having voted in the affirmative and ninety-five having voted in the negative, the motion did not prevail.

Thereupon, the Order received passage in concurrence.

Orders Out of Order

From the Senate: The following Orders:

ORDERED, the House concurring, that three hundred fifty copies of the Legislative Record for this Special Session convened on January 6, 1964, be printed and bound, one copy each for the members and officers of the Senate and House of Representatives, the remainder to be deposited in the State Library for exchange and library purposes; and be it further

ORDERED, that suitable index be prepared for such Legislative Record, under the direction of the Secretary of the Senate and Clerk of the House (S. P. 682)

ORDERED, the House concurring, that free telephone service be provided for each member of the Senate and House to the number of twenty-five calls of reasonable duration from Augusta to points within the limits of the State of Maine, and that each member of the Senate and House be provided with a card to be certified by the Secretary of the Senate and the Clerk of the House. respectively; the cost of this service to be paid to the New Eng-Telephone and Telegraph land Company, at regular tariff rates; and be it further

ORDERED, that free telegraph service be provided to the number of ten messages of reasonable length from Augusta to points within the limits of the State of Maine, and that each member of the Senate and House be provided with a card to be certified by the Secretary of the Senate and Clerk of the House; the cost of this service to be paid to Western Union Telegraph Company at regular tariff rates (S. P. 683)

ORDERED, the House concurring, that the Secretary of the Senate and the Clerk of the House be directed to furnish to each member and officer of the Senate and the House, a copy of the State newspaper each morning during the present Special Session of the Legislature (S. P. 684)

ORDERED, the House concurring, that the Secretary of the Senate and Clerk of the House, respectively, be authorized to furnish wrappers and postage stamps for each member and officer of the Senate and House, not exceeding \$5.00 in amount each, for the purpose of distributing the various reports of the Departments of State and other public documents such as they may desire to mail to the citizens of the State (S. P. 685)

ORDERED, the House concurring, that there be paid to the Officers of the Senate and House of Representatives for salaries for this Special Session, the amounts included in weekly lists certified to the State Controller by the Secretary of the Senate and Clerk of the House, respectively, subject to the approval of the Committee on Appropriations and Financial Affairs (S. P. 686)

ORDERED, the House concurring, that Legislative Document No. 76, An Act Providing for Review of Laws of Forestry Department (H. P. 53), and Legislative Document No. 1556, An Act relating to Loans by Washington County (S. P. 592) be recalled from the Governor to the Senate (S. P. 687)

Came from the Senate read and passed.

In the House, the Orders were read and passed in concurrence.

The following papers from the Senate were taken up out of order under suspension of the rules:

From the Senate:

Bill "An Act to Appropriate Moneys to Increase Rates of Payment for Nursing Home Care for Public Assistance Recipients" (S. P. 654) (L. D. 1646)

Bill "An Act to Appropriate Funds and Provide Staff for Public Assistance Programs" (S. P. 655) (L. D. 1647)

Bill "An Act Appropriating Additional Funds for the Distribution of Donated Commodities Program" (S. P. 656) (L. D. 1648)

Bill "An Act to Appropriate Moneys for Legislative Expenditures" (S. P. 657) (L. D. 1649)

Bill "An Act to Revise Laws Relating to Support of Patients at State Institutions under the Control of the Department of Mental Health and Corrections" (S. P. 658) (L. D. 1650)

Bill "An Act relating to Lapsing of Appropriation for Legislative Research Committee" (S. P. 660) (L. D. 1652)

Bill "An Act relating to Aid to the Aged, Blind or Disabled, and Aid to the Medically Indigent" (S. P. 661) (L. D. 1653)

Resolve Permitting Use of Appropriated Federal and State Funds at Maine Vocational Technical Institute (S. P. 659) (L. D. 1651)

Came from the Senate referred to the Committee on Appropriations and Financial Affairs. In the House, referred to the Committee on Appropriations and Financial Affairs in concurrence.

From the Senate:

Bill "An Act to Incorporate the Railroad Workers Credit Union of Maine" (S. P. 651) (L. D. 1659) Bill "An Act to Amend the Charter of the Union Mutual Life Insurance Company" (S. P. 652) (L. D. 1658) Bill "An Act Permitting Insur-

Bill "An Act Permitting Insurance Companies to Join Together to Offer Health Insurance for the Aged (S. P. 653) (L. D. 1657)

Came from the Senate referred to the Committee on Business Legislation.

In the House, referred to the Committee on Business Legislation in concurrence.

From the Senate:

Bill "An Act to Correct an Inconsistency in the Educational Foundation Program Allowance" (S. P. 650) (L. D. 1656)

Came from the Senate referred to the Committee on Education.

In the House, referred to the Committee on Education in concurrence.

From the Senate:

Bill "An Act to Make Allocations from the General Highway Fund for Motor Vehicle Driver Examination Program" (S. P. 678) (L. D. 1629)

Came from the Senate referred to the Committee on Highways.

In the House, referred to the Committee on Highways in concurrence.

From the Senate:

Bill "An Act Increasing Limits of Industrial Mortgage Insurance under Maine Industrial Building Authority Act" (S. P. 676) (L. D. 1630)

Resolve Proposing an Amendment to the Constitution Increasing the Amount Available for Guaranteed Loans for Industrial Purposes (S. P. 677) (L. D. 1631)

Came from the Senate referred to the Committee on Industrial and Recreational Development.

In the House, referred to the Committee on Industrial and Recreational Development in concurrence. From the Senate:

Bill "An Act Repealing the Law Relating to the Application of Surplus in Real Estate Mortgage Foreclosure" (S. P. 670) (L. D. 1634)

Bill "An Act Repealing the Shortening of the Period of Real Estate Mortgage Foreclosure" (S. P. 671) (L. D. 1633)

Bill "An Act relating to False Alarms and Reports Made to Municipal, County and State Departments" (S. P. 672) (L. D. 1635)

Bill "An Act Permitting Complaint by a County Attorney for Discovery of Property of Deceased Persons or Wards" (S. P. 673) (L. D. 1636)

Bill "An Act relating to Acknowledgment and Validation of Certain Instruments" (S. P. 674) (L. D. 1637)

Bill "An Act to Clarify the Disposition of Surpluses with Regard to Real Estate Mortgage Foreclosures" (S. P. 675) (L. D. 1632)

Bill "An Act to Clarify the Condemnation of Schoolhouse Lots" (S. P. 679) (L. D. 1662)

Came from the Senate referred to the Committee on Judiciary.

In the House, referred to the Committee on Judiciary in concurrence.

From the Senate:

Bill "An Act Clarifying the Rights of Nonprofit Hospital or Medical Service Organizations" (S. P. 669) (L. D. 1638)

Came from the Senate referred to the Committee on Legal Affairs.

In the House, referred to the Committee on Legal Affairs in concurrence.

From the Senate:

Bill "An Act to Amend the Paris Village Corporation" (S. P. 667) (L. D. 1640)

Bill "An Act to Increase the Indebtedness of the Town of Canaan School District" (S. P. 668) (L. D. 1639)

Came from the Senate referred to the Committee on Municipal Affairs. In the House, referred to the Committee on Municipal Affairs in concurrence.

From the Senate:

Bill "An Act to Promote Mining in the State and Reclassifying Certain Waters in Hancock County" (S. P. 680) (L. D. 1663)

Came from the Senate referred to the Committee on Natural Resources.

In the House, referred to the Committee on Natural Resources in concurrence.

From the Senate:

Bill "An Act Increasing Borrowing Capacity of Ashland Water and Sewer District" (S. P. 648) (L. D. 1654)

Bill "An Act Creating the Damariscotta Sewage District" (S. P. 649) (L. D. 1655)

Came from the Senate referred to the Committee on Public Utilities.

In the House, referred to the Committee on Public Utilities in concurrence.

From the Senate:

Bill "An Act Increasing Salaries of Members of Industrial Accident Commission" (S. P. 665) (L. D. 1641)

Resolve Authorizing the Maine Defense Commission to Convey Certain Land in Gardiner (S. P. 666) (L. D. 1642)

Came from the Senate referred to the Committee on State Government.

In the House, referred to the Committee on State Government in concurrence.

From the Senate:

Bill "An Act Authorizing Hancock County to Construct an Addition and Make Renovations to the County Court House" (S. P. 662) (L. D. 1645)

Bill "An Act relating to Detention by Counties and Municipalities of Persons Arrested by State Law Enforcement Officers" (S. P. 663) (L. D. 1644)

Bill "An Act relating to Employment of Prisoners" (S. P. 664) (L. D. 1643) Came from the Senate referred to the Committee on Towns and Counties.

In the House, referred to the Committee on Towns and Counties in concurrence. On motion of Mr. Wellman of Bangor,

Adjourned until twelve o'clock noon tomorrow.