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**TO:** Troy Jackson, Chair, Legislative Council

Rachel Talbot Ross, Vice-Chair, Legislative Council

Members of the Legislative Council

**FROM:** Suzanne M. Gresser, Executive Director

**DATE:** June 29, 2023

**RE:** Consideration of Proposed Legislative Studies

The Legislative Council will meet on Friday, June 30, 2023 at 10:00 A.M. to consider proposed legislative studies. Attached are background materials on the proposed studies for the upcoming legislative interim. The materials consist of:

- A suggested protocol for considering the proposed studies (see attached); and
- A spreadsheet listing the proposed legislative study commissions and task forces along with summary information related to each proposed study, including the estimated cost of each study. The studies are sorted by funding source.

The studies packet also includes the following appendices for your reference:

- A copy of *Joint Rule 353* regarding the legislative studies (see subsection 10 for reference to the study table);
- A copy of the Legislative Council Policy on Legislative Studies;
- Copies of the engrossed version (or the latest version available) of the bill, resolve or joint order that would authorize each study.

Historically, when evaluating items that have been placed on the Special Study Table, Legislative Councils have considered: the number of proposed studies on the Study Table, the funds available for proposed studies, the timing of the proposed studies, and staff resources. For your convenience, you will find on the following page current information regarding those elements.

#### **Number of studies on Study Table.**

• Currently, the Study Table chart includes 39 studies – 34 are pending final enactment, one has been enacted and 3 are statutory, ongoing studies.

#### **Budget Resources**

- The annual budget for the General Fund studies account is \$14,500, of which \$4,500 is allocated for the ongoing Advisory Commission on the Fund to Address PFAS Contamination, plus any remaining balance from prior years, subject to the approval of the Legislative Council.
- The cost of proposed studies exceed available resources by \$68,081 in FY24, and by \$7,800 in FY25.

#### **Staff Resources**

- Historically, the Legislative Council considers the number of staff available when setting the maximum number of studies to be approved.
  - O Studies are assigned at least 2 analysts
  - o Generally, each analyst is assigned 1.5 studies (primary staff on one study, secondary staff on another)
  - OPLA has 15 analysts for studies this interim (note that one study [LD 1597] specifies OPEGA/OFPR as staff)
    - With no other interim work required, there are enough staff resources for 11 to 12 studies (including statutory ongoing).
    - So far, four Joint Standing Committees have submitted requests to meet during the interim, which would reduce the number of studies for which staff resources are available to 9-10 studies.

#### Effective date of proposed studies

- Studies not enacted as emergency measures will not take effect until early October
  - o Most studies provide a 30-day window after the effective date to make appointments
  - o Initial meeting for studies without an emergency may be as late as November
  - O Joint Rule 353(7) establishes a report date of the first Wednesday in December during a First Session (12/6/2023)
    - Report dates/meetings later than December 6 create a staffing overlap with Second Regular Session committee work
  - o If the effective date is a concern, an emergency could be added to the bill or the relevant Joint Standing Committees could consider, on their own, duties that would otherwise be assigned to a study commission (and meet at any point during the interim)
- Some studies on the list are multi-vear studies with report dates of November 2024
  - Multi-year studies may impact consideration of Special Study Table after the Second Regular Session.

# Protocols for Review of Legislative Study Proposals 131<sup>st</sup> Legislature Legislative Council Meeting June 30, 2023

#### **Background: Requirements Relevant to Studies in the First Regular Session**

Under the terms of the Joint Rules of the 131<sup>st</sup> Legislature, section 353, all joint orders and legislation proposing legislative studies regardless of funding source must be placed on a special study table. The Legislative Council must review proposed studies and establish priorities for allocation of budgetary and staffing resources.

For studies authorized by the Legislative Council, the Legislative Council must provide funds sufficient to enable the committee to reasonably conduct and complete the requirements of the studies.

Also under the Joint Rules, the Legislative Council must adopt a policy relating to preparing study legislation. On March 23, 2023, the Legislative Council unanimously adopted a policy on legislative studies for the 131<sup>st</sup> Legislature. Joint Rules and the related council policy specify the manner of appointment, selection of chair, compensation of members, report date and other relevants as part of study legislation. Copies of the Joint Rules and the adopted policy are in your notebook (see appendices).

#### **Decision: Suggested Protocol for Authorizing Legislative Studies**

- The Legislative Council will review study requests, which are presented in separate binders\_in LD order and grouped by funding source.
- Voting will be by a show of hands or roll call vote, and each Legislative Council member's vote will be recorded. The record of each vote will be made available for public inspection following the meeting.
- Committee chairs and others are welcome to observe the council's deliberations on the study requests, but discussion of the requests will be confined to council members. However, Legislative Council members may ask questions of committee chairs and other legislators regarding the proposed study if needed.
- With respect to studies approved by the Legislative Council, the Council shall specifically review those elements of the studies that do not conform to applicable standards and policies approved by the Council. The Council will include as part of its motion to authorize a study acceptance of any non-conforming elements of the study. Floor amendments to authorized studies making Council-authorized changes will be prepared in the name of the Senate Majority Leader, except for studies tabled in the House, which will be in the name of the House Majority Leader.

#### **Issues: Policy Issues Needing Decision**

- 1. **Number of authorized meetings and meeting location-Recommendation**: Unless otherwise specified by the Legislative Council, the number of study meetings is not to exceed four (4) and meetings are to be held in the Augusta area.
- 2. **Studies conducted using non-General Fund sources-Recommendation:** When a study committee is required to be funded by outside funds, the study committee may not convene until sufficient funds are received to pay for the study.
- 3. **Interim committee meetings-Recommendation:** When authorized by law or joint order or approved jointly by the presiding officers, joint standing and joint select committees may meet during the legislative interim. The number of authorized days may not exceed availability of budgeted funds. Except as approved, committee clerks are not authorized to staff interim committee meetings or studies. Joint standing and joint select committees must complete all assigned work within their authorized meeting days.

							Does it Conform to F	Rules and Council Pol	licy?						
LD (or other)	Emergency/Non- Emergency	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # mtgs.	FY 2023	FY 2024	FY 2025	FY 2026
	horized Studies		_									Ţ			
P.L. 2021, c. 635. Part XX LD 1995 (130th), as amended by LD 289 (131st), P.L. 2023, c. 212		On-going Title 5 advisory committee	ACF/ENR	Advisory Committee on the Fund to Address PFAS Contamination	Make recommendations to the Dept. of ACF regarding administration of the fund to address PFAS contamination and report to the Legislature.	TOTAL: Legis: Sen: House: Chairs:	15 4 2 (1 each maj. party) 2 (1 each maj. party) First named Senator and Representative	No reporting requirement	DACF	On-going Title 5 advisory committee	Legislative per diem; 9 meetings		\$ 4,500	\$ 4,500	3 4,500
General Fund	Miscellaneous S	Studies (yellow	tab)												
LD 109	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)		Commission to Study Measures to Improve Safety for Residents of Recovery Residences	Review information on and develop recommendations regarding measures designed to improve safety for residents of recovery residences.	TOTAL: Legis: Sen: House: Chairs:	13 4 2 (1 each maj. party) 2 (1 each maj. party) First-named Senator and Representative	December 6, 2023 to CJPS Committee	Legislative Council (not during regular or special sessions)	Nonconforming *Membership - majority of members are not legislators (4 of 13) *Non-emergency	Legislative per diem and expenses; 4 meetings		\$ 3,050		
LD 139	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)		Commission to Study the Liability of Parents and Legal Guardians for Damages by Minors	Review issues related to parental or guardian liability for damages caused by minors, including whether strict liability or whether joint and several liability is an appropriate liability standard for determining responsibility for damage caused by minors; whether the current amount of damages allowed under law is appropriate; whether a higher damage award would be a deterrent effect; the potential short-term and long-term effects on a minor of being found liable for a high damages award; and the circumstances under which damages caused by a minor creates liability under the Maine Juvenile Code.	TOTAL: Legis: Sen: House: Chairs:	9 5 2 (1 each maj. party) 3 ( at least one member from each maj. party) First-named Senator and Representative	December 6, 2023 to JUD Committee	Legislative Council (not during regular or special sessions)	Conforms with Jt. Rule 353 *Non-emergency	Legislative per diem and expenses; 4 meetings		\$ 3,750		
LD 275	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	HCIFS	Task Force to Review Work Practices and Treatment of Pharmacists	Review the work practices and treatment of pharmacists, including, but not limited to, treatment by employers; 2.     Consider efforts in other states and by national organizations related to the work practices and treatment of pharmacists; and 3. Make recommendations for changes in law or rule for ways to improve the work practices and treatment of pharmacists.	TOTAL: Legis: Sen: House: Chairs:	9 5 2 (1 each maj. party) 3 (at least 1 each maj. party) First-named Senator and Representative	December 6, 2023 to HCIFS Committee	Legislative Council (not during regular or special sessions)	Conforms with Jt. Rule 353 *Non-emergency	Legislative per diem and expenses; 4 meetings		\$ 3,750		

							Does it Conform to R	ules and Council Pol	licy?						
LD (or other)	Emergency/Non- Emergency	Current Status	Policy Area	a Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # mtgs.	FY 2023	FY 2024	FY 2025	FY 2026
LD 291	Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	HHS	Commission to Study the Feasibility of Establishing a Recovery High School in the State	Examine and make recommendations on the feasibility of establishing a recovery high school in this State designed specifically for students in recovery from substance use disorder or co-curring disorders.	TOTAL: Legis: Sen: House: Chairs:	13 4 2 (1 each maj. party) 2 (1 each maj. party) First-named Senator and Representative	December 6, 2023 to HHS and EDU Committees	Legislative Council (not during regular or special sessions)	Nonconforming  *Membership - majority of members are not legislators (4 of 13)	Legislative per diem and expenses; 4 meetings		\$ 3,050		
LD 329	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	HCIFS	Blue Ribbon Commission on Guaranteed Health Care	Consider, evaluate and make recommendations for creating a system of health care that guarantees all residents of the State affordable, quality health care.	TOTAL: Legis: Sen: House: Chairs:	21 8 4 (2 from each maj. party; 1 from HCIFS; 1 from HHS) 4 (2 from each maj. party; 1 from HCIFS; 1 from HHS) First-named Senator and Representative Chairs may appoint nonvoting members	Initial report due by February 1, 2024 to HCIFS; Final report due by November 1, 2024 to HCIFS	LC may contract for staff if necessary during session if funds are available	majority of members are not legislators (8 of 21)  *Report date - multi-year study with first report date during session  *Appointments - chairs may appoint individuals with expertise as non-voting members of the commission  *Funding - may apply for and receive funds, grants or contracts from public and private sources	Legislative per diem and expenses; public members may be eligible to receive per diem and expenses; 4 meetings each year of study		\$5850  May apply for and receive funds, grants or contracts from public and private sources	\$ 5,850	
LD 849	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Passed to be Enacted with Committee "A" in House)	TAX	Full Evaluation Review Task Force	Review current statutes containing full review tax expenditures to identify and address the need for statutory changes to improve the ability to analyze and evaluate those provisions	TOTAL: Legis: Sen: House: Chairs:	6 6 (3 members from maj. party; 3 members from min. party) 3 (1 from GOC; 1 from TAX; 1 from IDEA) (1 from GOC; 1 from TAX; 1 from IDEA) Not specified	November 2, 2024 to TAX Committee	OFPR (not during	Nonconforming *Non-emergency *Report date - falls on a weekend; multi- year study *Chairs - selection method not specified	Legislative per diem and expenses; 4 meetings each year of the study		\$ 4,200	\$ 4,450	

							Does it Conform to R	tules and Council Pol	licy?						
LD (or other)	Emergency/Non-	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and #	FY 2023	FY 2024	FY 2025	FY 2026
	Emergency										mtgs.				
LD 915		On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	HHS	Blue Ribbon Commission to Study the Organization of and Service Delivery by the Department of Health and Human Services	Examine the organizational structure of the Department of Health and Human Services and the services provided by the department, including the strengths and weaknesses in the services provided with state and federal funding; current proposals for improving the safety and well-being of children and strengthening families across all populations and geographical areas of the State; barriers to accessing services, as well as system failures and additional needed resources; and areas in which processes can be streamlined and efficiencies made within the department.	Legis: Sen: House:	13 6 3 (at least 1 each maj. party) 3 (at least 1 each maj. party) First-named Senator and Representative	November 6, 2024 to HHS Committee			Legislative per diem and expenses; 4 meetings each year of the study		\$ 4,200	\$ 4,450	
LD 937		On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	HCIFS	Commission Regarding Foreign- trained Physicians Living in Maine	Study integrating foreign-trained physicians living in the State into the healthcare workforce to best reflect their level of skills and training, with a focus on those who are here as refugees and asylum seekers, and also consider issues related to reducing barriers to licensing of physicians from other states.		13 4 2 (1 must be from HCIFS) 2 (1 must be from HHS) First-named Senator and Representative	January 15, 2024 to HCIFS Committee		not legislators (4 of 13) *Report date - during session	Legislative per diem and expenses; 4 meetings		\$ 3,050		

							Does it Conform to R	ules and Council Pol	icy?						
LD (or other)	Emergency/Non- Emergency	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # mtgs.	FY 2023	FY 2024	FY 2025	FY 2026
LD 941		Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	IDEA	Commission to Study Improvements to Conventional Infrastructure and Storm Water Management at the Former Brunswick Naval Air Station	entirety of the former Brunswick Naval Air Station for the purpose of protecting the health and safety of residents, businesses, nonprofit organizations and former naval air station's flora and fauna; review ongoing federal and state remediation and safe storage efforts for PFAS and PFOAS and PROAS and other known hazardous chemicals; and recommend steps for the replacement, repair or upgrade of conventional infrastructure and storm water management throughout the former Brunswick Naval Air Station.		2 (1 each maj. party with preference to a bill cosponsor) 2 (1 each maj. party with preference to a bill sponsor or cosponsor) First-named Senator and Representative		Council (not during regular or special sessions) Commission may consult with Maine's congressional delegation for input and assistance.	not legislators (4 of 9) *Report date	Legislative per diem and expenses; 4 meetings		\$ 3,		
LD 976		On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	ННЅ	Task Force on Accessibility to Appropriate Communication Methods for Deaf and Hard-of- hearing Patients	Study accessibility to appropriate communications methods for deaf and hard-of-hearing patients in health care settings and how that accessibility may be improved.	TOTAL: Legis: Sen: House: Chairs:	7 2 1 from HHS Committee 1 from HHS Committee Senate and House members	the HHS Committee	Legislative Council (not during regular or special sessions)	not legislators (2 of 7)	Legislative per diem and expenses; 4 meetings		\$ 1,	550	
LD 1016		On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	SLG	Commission to Study a Legislative Internship Program	Study and develop a structure for an internship program to place a person attending an accredited institution of higher education in the State or another state with a Legislator to assist with policy work immediately before, during and immediately after session.	TOTAL: Legis: Sen: House: Chairs:	12 6 3 (1 each maj. party; 1 from EDU) 3 (1 each maj. party; 1 from EDU) Senate member from EDU and House member from EDU	February 1, 2024 to Legislative Council	Legislative Council (not during regular or special sessions)	Nonconforming *Report date - during session *Non-emergency	Legislative per diem and expenses; 4 meetings		\$ 4,	50	

							Does it Conform to R	Rules and Council Pol	licy?						
LD (or other)	Emergency/Non- Emergency	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # mtgs.	FY 2023	FY 2024	FY 2025	FY 2026
LD 1200	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	TRA	Bureau of Motor Vehicles Working Group to Study Potential Solutions Regarding the Cost of and Access to Driver Education for Underserved Populations and Low-income Families	Identify and document the current status of availability if the State's driver education program; examine and identify potential methods of providing driver education at a lower cost for underserved populations and low-income families; identify possible funding mechanisms to pay for part or all of driver education for low-income families; and make recommendations based on the findings of the working group.	Legis: Sen: House: Chairs:	11 2 1 member of TRA 1 member of TRA Not specified	February 1, 2024 to the TRA Committee	Bureau of Motor Vehicles; Legislative Council staff is not authorized	Non-conforming *Membership - Legislators are members of a department working group (2 of 11) *Report date - during session *Non-emergency	Legislative per diem and expenses; 4 meetings		\$ 440		
LD 1247	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	CJPS	Law Enforcement Training and Qualifications Study Committee	Maine Criminal Justice Academy (MCJA);	Sen: House: Chairs:	17 7 3 (at least 1 each maj. party) 4 (at least 1 each maj. party) First-named Senator and Representative	January 3, 2024 to the CJPS Committee	Council (not during regular or	Nonconforming *Membership - Number of members and majority of members are not legislators (7 of 17) *Report date *Non-emergency	Legislative per diem and expenses; 6 meetings		\$ 7,600		

							Does it Conform to R	ules and Council Pol	icy?						
LD (or other)	Emergency/Non-	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and #	FY 2023	FY 2024	FY 2025	FY 2026
	Emergency										mtgs.				
LD 1264	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	EDU	Commission to Update Maine's Public Policy on Higher Education	higher education in the State and addressing related public policy, including expanding access to affordable high-quality higher education to help students achieve postsecondary success in the 21st century.	House:	17 5 2 (1 each maj. party) 3 (2 from maj. party, 1 from 2nd maj. party) First-named Senator and Representative	December 6, 2023 to the EDU Committee	Legislative Council (not during regular or special sessions)		Legislative per diem and expenses; 4 meetings		\$ 3,750		
LD 1283	Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	EDU	of a Comprehensive Career and Technical Education System	Examine the feasibility of establishing a comprehensive 4-year high school career and technical education program to provide a technical high school setting for students.		20 4 2 (1 each maj. party; 1 must be from EDU) 2 (1 each maj. party; 1 must be from EDU) First-named Senator and Representative	January 15, 2024 to the Second Regular Session of the 131st Legislature	Legislative Council (not during regular or special sessions)	and a majority are not legislators (4 of	Legislative per diem and expenses; 4 meetings		\$ 3,050		

							Does it Conform to R	tules and Council Pol	icy?						
LD (or other)	Emergency/Non-	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and #	FY 2023	FY 2024	FY 2025	FY 2026
	Emergency										mtgs.				
LD 1302	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	LBHS	Commission to Study the Post- traumatic Stress Disorder in Lineworkers	Examine the following issues among lineworkers: prevalence of post-traumatic stress disorders; the causes of post-traumatic stress disorder; the treatment of post-traumatic stress disorder; the incidences and claims filed under the laws governing workers' compensation; the availability of employee assistance to lineworkers from their employers to cope with traumatic events or traumatic scenes.	TOTAL: Legis: Sen: House: Chairs:	9 4 2 (1 each maj. party) 2 (1 each maj. party) First-named Senator and Representative	December 6, 2023 to LBHS Committee	Legislative Council (not during regular or special sessions)	Nonconforming *Membership - majority of members are not legislators (4 of 9) *Non-emergency	Legislative per diem and expenses; 4 meetings		\$ 3,050		
LD 1304	Emergency	On Senate Study Table (Engrossed with Committee "A" in Senate, Failed final passage in House, Engrossed with Committee "A")	HCIFS	Task Force to Study Barriers to Achieving Behavioral Health Integration and Parity	Study barriers experienced by providers in attempting to deliver behavioral health services that are related to requirements imposed by health insurance carriers and the MaineCare program and develop a plan to address and remove those barriers, allowing for better integrated care and parity in behavioral health treatment; study ways to improve access to behavioral health treatment in all geographic areas in the State and to address issues related to workforce shortages and training for providers of behavioral health services.	Legis: Sen: House:	13 7 3 (1 each maj. party) 4 (1 each maj. party) First-named Senator and Representative	December 6, 2023 to HHS and HCIFS Committees	Legislative Council (not during regular or special sessions)	Conforms with Jt. Rule 353	Legislative per diem and expenses; 4 meetings		\$5,150  Authorized to seek outside funding to partially or fully fund the study		
LD 1406	Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Failed Final Passage in House, Engrossed with Committee "A")	ннѕ	Commission to Study MaineCare Estate Recovery	Study issues associated with the MaineCare estate recovery process, including a review of the history of the MaineCare estate recovery program and review of the reasons behind the establishment of the program as it exists currently; an examination of allowable flexibilities in the administration of Medicaid estate recovery programs, including any possible Medicaid waivers; a review of estate recovery models in other states; and an examination of best practices and innovations in Medicaid estate recovery.	Legis: Sen: House:	10 4 2 (1 each maj. party) 2 (1 each maj. party) First-named Senator and Representative	December 6, 2023 to the HHS Committee	Legislative Council (not during regular or special sessions)	Non-conforming *Membership - Majority of members are not legislators (4 of 10)	Legislative per diem and expenses; 4 meetings		\$ 3,050		

							Does it Conform to I	Rules and Council Pol	licy?							
LD (or other)	Emergency/Non- Emergency	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # mtgs.	FY 2023	FY 202	4	FY 2025	FY 2026
LD 1495	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	ENR	Commission to Study the Role of Critical Minerals as a Resource in the State	Study issues associated with the mining of critical minerals in the State and within the context of international climate change, including reviewing how another states and countries identify sites at which mining of critical minerals can be conducted safely; the amount of critical minerals currently identified in the States; the extent to which critical mineral resources will be needed in the State and the Nation in the future; and the nature and use of natural resource extraction taxes in other states an the advantages and disadvantages of natural resource extraction taxes in the State.	Legis: Sen: House:	13 4 2 (1 each maj. party) 2 (1 each maj. party) First-named Senator and Representative Speaker may invite a U.S. Dept. of Energy rep. to be a member	December 6, 2023 to the ENR Committee		Non-conforming *Membership - Majority of members are not legislators (4 of 13) *Non-emergency	Legislative per diem and expenses; 4 meetings		\$	3,050		
LD 1543	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	CJPS	Commission to Recommend Cost effective, Safe, Administrable and Healthful Programs to Reduce Violence in Prisons and Jails	-Examine the topic of violence inside the State's prisons and jails and develop recommendations for reducing violence in those facilities.	TOTAL: Legis: Sen: House: Chairs:	15 5 2 (1 each maj. party) 3 (at least 1 each maj. party) First-named Senator and Representative	December 6, 2023 to Second Regular Session of the 131st Legislature	Legislative Council (not during regular or special sessions) Commission may invite experts in areas related to the study to serve as consultants and provide testimony	*Non-emergency	Legislative per diem and expenses; 4 meetings		\$	3,750		
LD 1597	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)		Gagetown Harmful Chemical Study Commission	Study the impacts of exposure to harmful chemicals on veterans who served at the Canadian military support base in Gagetown, New Brunswick, Canada.	TOTAL: Legis: Sen: House: Chairs:	10 4 2 (1 each maj. party) 2 (1 each maj. party) First-named Senator and Representative	December 6, 2023 to VLA Committee		Nonconforming *Membership - majority of members are not legislators (4 of 10) *Non-emergency	Legislative per diem and expenses; 4 meetings		\$	3,050		

							Does it Conform to I	Rules and Council Pol	licy?							
LD (or other)	Emergency/Non- Emergency	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # mtgs.	FY 2023	FY 2024	FY 20:	.5 F	FY 2026
LD 1622	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	JUD	Criminal Records Review Committee (reestablishment of previous commission)	Review options for expunging and sealing criminal records, including reviewing activities in other states that address the expungement, sealing, vacating of and otherwise limiting public access to criminal records; considering clean-slate legislation; considering whether a time limit after which some criminal records should not be publicly available and consider who should have access to those records; develop options to manage criminal records; and review criminal records legislation considered during the 131st Legislature.	TOTAL: Legis: Sen: House: Chairs:	29 (includes invited member from jud. branch) 4 2 (1 each maj. party) 2 (1 each maj. party) First-named Senator and Representative	Interim report due December 6, 2023 to JUD; Final report due November 6, 2024 to JUD		Non-conforming *Membership - more than 13 members and majority of members are not legislators (4 of 29) *Multi-year study *Non-emergency	Legislative per diem and expenses; 4 meetings each year of the study		\$ 3	,050 \$	3,050	
LD 1641	Emergency	On Senate Study Table (Engrossed with Committee "A" in Senate, Failed final passage in House, Engrossed with Committee "A")	ENR	Commission to Study the Role of Water as a Resource	Review the report submitted to the Legislature by the Commission to Study the Role of Water as a Resource in the State of Maine pursuant to Resolve 2021, chapter 185 and develop findings and recommendations to ensure that there is adequate clean, safe and accessible drinking water for the State's residents and to meet the needs of commercial and business interests now and in the future.		17 4 2 (1 each maj. party) 2 (1 each maj. party) First-named Senator and Representative	December 15, 2023 to the ENR Committee	Legislative Council (not during regular or special sessions)	Nonconforming *Membership -more than 13 members and a majority are not legislators (4 of 10) *Report date	Legislative per diem and expenses; 4 meetings		\$ 3.	050		
LD 1662	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" and House "A" in Senate; Finally Passed with Committee "A" and House "A" in House)	JUD	Commission to Study the Need to Codify or Recodify Laws Regarding Noncondominium Community Associations	Review data on existing condominium and noncondominium community associations in the State; review state statutes that govern and case law that affects noncondominium community association developments in the State; review efforts in other states to address the problems with community associations; and consider the adoption of the Uniform Common Interest Ownership Act and other laws to determine their suitability for adoption in the State.	Legis: Sen: House:	12 5 2 (1 each maj. party) 3 (at least 1 each maj. party) First-named Senator and Representative	December 6, 2023 to JUD Committee	Legislative Council (not during regular or special sessions)	Nonconforming *Membership - majority of members are not legislators (5 of 12)	Legislative per diem and expenses; 4 meetings		\$ 3.	750		
LD 1701	Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	CJPS	Blue Ribbon Commission to Study Emergency Medical Services in the State (reestablishes previous commission)	Examining and making recommendations on the structure, support and delivery of emergency medical services in the State.	TOTAL: Legis: Sen: House: Chairs:	17 6 2 (1 each maj. party) 4 (2 each maj. party) First-named Senator and Representative	December 6, 2023 to the CJPS Committee	Legislative Council (not during regular or special sessions)	Nonconforming *Membership -more than 13 members and a majority are not legislators (6 of 17)	Legislative per diem and expenses; 6 meetings		\$ 6	5550		

							Does it Conform to F	Rules and Council Pol	licy?						
LD (or other)	Emergency/Non- Emergency	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # mtgs.	FY 2023	FY 2024	FY 2025	FY 2026
LD 1702	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	EDU	Commission to Improve the Educational Experience of People Who Are Resettling in Maine	Review the current barriers for people who have resettled in this State, such as asylum seekers, refugees and immigrants to access and successfully participate in public education programs and develop recommendations to improve the experience of people who have resettled in this State, such as asylum seekers, refugees and immigrants in public schools.	Legis: Sen: House: Chairs:	17 4 2 (1 each maj. party) 2 (1 each maj. party) First-named Senator and Representative	January 3, 2024 to the EDU Committee	Council (not during regular or	Nonconforming *Membership -more than 13 members and a majority are not legislators (4 of 17) *Report date *Non-emergency	Legislative per diem and expenses; 4 meetings		\$ 3,050		
LD 1722	Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	ннѕ	Blue Ribbon Commission to Design a Plan for Sustained Investment in Preventing Disease and Improving the Health of Maine Communities	Evaluate funding models and structures that allow for the sustained investment in the health and prosperity of youth and families in the State and make recommendations for further legislative action.	Legis: Sen:	15 4 2 (1 maj. party from AFA; 1 from 2nd maj. party from AFA or HHS) 2 (1 maj. party from AFA or HHS; 1 2nd maj. party from AFA) First-named Senator and Representative	December 6, 2023 to AFA and HHS Committees	Legislative Council (not during regular or special sessions)	Nonconforming *Membership -more than 13 members and a majority are not legislators (4 of 15)	Legislative per diem and expenses; 4 meetings		\$ 3,050		
LD 1795	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Passed to be Enacted with Committee "A" in House)	HCIFS	Task Force to Evaluate the Impact of Facility Fees on Patients	Review industry practices for charging facility fees, uses of the funds received as facility fees and impacts on patients of paying facility fees charged by health care providers; review federal transparency requirements for hospitals and health insurance carriers regarding cost of treatment; consider efforts in other states and by national organizations related to regulation of facility fees and the potential effects of such efforts on health care costs in the State; and make recommendations for changes in laws or rules regarding facility fees and medical cost transparency.	TOTAL: Legis: Sen: House: Chairs:	8 voting; 2 nonvoting 2 1 1 Senate and House member Chairs may appoint nonvoting members	December 6, 2023 to HCIFS Committee	Legislative Council (not during regular or special sessions); May contract for staff support during session if funds are available  May solicit services of outside consultants if funding is available; Office of Affordable Health Care, DHHS, DPFR, BOI and MHDO may provide additional staffing	Nonconforming *Membership - majority of members are not legislators (2 of 8), representation from each majority party is not specified *Appointments - chairs may appoint nonvoting members *Funding - may apply for and receive funds, grants or contracts from public and private sources *Non-emergency	Legislative per diem and expenses; public members may receive per diem and expenses, if eligible; 4 meetings		\$1650  May apply for and receive funds, grants and contracts from public or private sources		

							Does it Conform to R	Rules and Council Pol	licy?						
LD (or other)	Emergency/Non-	Current Status	Policy Area	Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and #	FY 2023	FY 2024	FY 2025	FY 2026
	Emergency										mtgs.				
LD 1799		On Special Appropriations Table (Passed to be Engrossed in Senate with Committee "A" and Passed to be Enacted in House with Committee "A")	EDU	Commission to Study Expansion of Public Preschool and Early Care and Education	recommendation to establish a timeline, an implementation plan and incentives to expand publicly funded preschool	TOTAL: Legis: Sen: House: Chairs:	15 4 2 (1 each maj. Party) 2 (1 each maj. party) First named Senator and Representative	December 6, 2023 to EDU and HHS Committees		Non-conforming *Membership - more than 13 members and majority of members are not legislators (4 of 15)	Legislative per diem and expenses; 4 meetings		\$ 3,050		
LD 1801	Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	HHS	COVID-19 Review Commission	disease 2019, referred to in this resolve as COVID-19, and state laws, rules and policies governing that response in the	House:	13 14 (2 from each maj. party) 9 (4 each maj. party; 1 from non-maj. party; First-named Senator and Representative	December 6, 2023 to HHS Committee	Legislative Council (not during regular or special sessions)	Conforms with Jt. Rule 353	Legislative per diem and expenses; 4 meetings		\$ 9,350		

							Does it Conform to F	tules and Council Po	hey?						
LD (or other)	Emergency/Non- Emergency	Current Status	Policy Are	a Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # mtgs.	FY 2023	FY 2024	FY 2025	FY 2026
LD 1866	Emergency	On Senate Study Table (Passed to be Engrossed in Senate and House with Committee "A"; Failed Final Passage in House)	TAX	Commission to Study Fair, Equitable and Competitive Income Tax Policy for Maine's Families and Small Businesses	Study issues associated with the effects of income tax policy on the State's working families and small businesses and develop recommendations designed to ensure that the tax policy of the State is fair and equitable, improves the competitive position of the State, encourages more investment in new and existing small businesses in the State and helps attract skilled and knowledgeable workers necessary for a sustainable, growing economy in all regions of the State.	TOTAL: Legis: Sen: House: Chairs:	16 6 3 (at least 1 member each maj. party) 3 (at least 1 member each maj. party) First-named Senator and Representative	December 6, 2023 to Second Regular Session of the 131st Legislature		Non-conforming *Membership - More than 13 members and a majority of members are not legislators (6 of 16)	Legislative per diem and expenses; 4 meetings		\$ 4,450		
Studies Requi LD 1029	ring a General F Non-Emergency	On Special Appropriations Table (Passed to be Engrossed in Senate with Committee "A" and Finally Passed in House with Committee	SLG	Commission to Commemorate the 250th Anniversary of the Founding of the United States	Develop and coordinate the commemoration of the 250th anniversary of the founding of the United States of America through educational and historical	Sen:	17, plus 3 ex-officio 2 1 1 Secretary of State appoints 5 members to constitute an executive committee	Annual report to Governor and Legislature	may employ administrative	Non-conforming *Membership - legislators are members of a non-legislative commission, staffed by an executive department	Legislative per diem and expenses; 5 meetings per each year of the study		\$ 1,530	\$ 1,530	\$ 1,530
LD 1939	Emergency	On Senate Study Table (Passed to be	SLG	Maine-Canadian Legislative Advisory Commission and the New England and Eastern	Increases the number of legislators from 4 legislators to 8 legislators.	TOTAL: Legis: Sen:	12 8 4 (2 each maj. parties)	No reporting requirements	No assigned staff		Legislative per diem and expenses; 4 meetings		\$ 2,800	\$ 2,800	\$ 2,800

4 (2 each maj. parties)

Members designate a

chair

Canada Legislative Commission

House:

Chairs:

Studies to be Funded from the Legislative General Fund Baseline Budget (red tab)

Engrossed with

Committee "A" in Senate; Passed to

Be Enacted with Committee "A" in House)

					Does it Conform to Rules and Council Policy?										
LD (or other)	Emergency/Non- Emergency	- Current Status	Policy Area	a Study Name	Purpose		Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # mtgs.	FY 2023	FY 2024	FY 2025	FY 2026
LD 754	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	TRA	Maine-Canadian Legislative Advisory Commission and the New England and Eastern Canada Legislative Commission to Examine Restoring Passenger Rail from Boston to Montreal	Examine restoring passenger rail from Boston, Massachusetts to Montreal, Quebec, Canada	TOTAL: Legis: Sen: House: Chairs:	12 8 4 (2 each maj. parties) 4 (2 each maj. parties) Members designate a chair	December 6, 2023 to TRA Committee	No assigned staff	*Title 3 existing permanent legislative commissions	Legislative per diem and expenses				
Studies to be	Funded from O	utside Funding I	Resources	(orange tab)			1	1	L				L		<u>4</u>
LD 788	Non-Emergency	On Senate Study Table (Passed to be Engrossed with Committee "A" in Senate; Finally Passed with Committee "A" in House)	HCIFS		1. Examine actions taken in other states that have legalized cannabis use to address the banking needs of individuals and businesses involved in the cannabis industry; 2. Evaluate proposals to address the issues under subsection 1 at the federal level and opportunities to advocate for federal action; 3. Examine barriers and costs to the cannabis industry for banking services compared to other businesses and consider ways to reduce unnecessary barriers and costs; 4. Consider the extent to which the State can facilitate and encourage banks and credit unions in the State to provide services to the cannabis industry or develop other payment processing systems for the cannabis industry; 5. Evaluate the ability to establish a state-owned bank or to authorize an uninsured bank operating with 100% reserves to provide financial services to the cannabis industry; and 6. Consider any other matters pertaining to the banking needs of the cannabis industry considered necessary by the commission.	Sen: House: Chairs:	9 9 4 (1 each maj. party; 1 from HCIFS) 5 (1 each maj. party; 1 from VLA; 1 from TAX) First named Senator and Representative	January 15, 2024 to HCIFS Committee	Council (not during regular or		Legislative per diem and expenses; 4 meetings  Stakeholders from DPFR, the Office of Cannabis Policy, MRS, Treasurer, AG, FAME, MBA, MCUL, and statewide associations or businesses in the adult use and medical cannabis industries may be invited to participate.		\$ 6,550		

Does it Conform to Rules and Council Policy?

				-0 -					
LD (or other)   Emergency/Non-   Current Status   Policy Area   Study Name	Purpose	Membership	Report Date(s)	Staff	Jt. Rule and Council Policies	Compensation and # FY 2023	FY 2024 F	Y 2025	FY 2026
Emergency						mtgs.			

#### Additional Legislator Resources for Interim Work

Department of LD 831 2 legislators; Inland Fisheries legislators are not and Wildlife authorized to Stakeholder Group receive per diem

to Examine Issues Related to Moose Hunting Seasons

Department of LD 379 2 legislators; Inland Fisheries legislators are not and Wildlife Study authorized to of the Effects of receive per diem

Wake Boats on Shoreline Property and the Environment

#### Additional Legislative Staff Resources Needed for Interim Work:

Marijuana 28-B MRSA c. 1, Legislative Advisory subchapter 9 Council Staff

Commission

Right to Know 1 MRSA §411 Legislative Advisory Council Staff

Committee

State Education 20-A MRSA, Legislative and Employment Chapter 437 Council Staff Outcomes Task

Force

State 3 MRSA §2-B Legislative
Compensation Commission \*Appointments
not made for 2023

#### **Current Requests for Interim Committee Meetings**

ENR - pending - 4 meetings on PFAS, carryovers

HHS - pending - 3 meetings on GA and child protective matters

SLG - approved - 3 meetings on carryovers

VLA - approved - 6 meetings on carryovers

\*Note: PO memo requires carryover bills to be reported out by January 30, 2024.

General Fund Miscellaneous Studies - Budget					2024	2025		2026			
	Miscellaneous Studies Budget	\$	14,500	\$	14,500	\$	14,500	\$	14,500		
	Expended as of June 30, 2023	\$	12,368								
	Avalable Unobligated Balance - Prior Year	\$	36,777								
	Available Balance - General Fund Miscellaneous Studies Bu	dget \$	38,909	\$	14,500	\$	14,500	\$	14,500		
Previo	usly authorized studies funded from the General Fund Miscellaneous Studies budget.		2023		2024		2025		2026	Leg	Mtngs
	LD 1995 2021 PL c. 635 -Adv Comm on Fund to Address PFAS Contamination	-		ς	4,500	¢	4,500	Ś	4,500	1	٥
	ED 1333 2021 F.C. 033 Adv Common and to Address F.As Contamination			٧	4,300	Ţ	4,300	7	4,300	4	9

II. Available Balance - General Fund Miscellaneous Studies Budget \$

4,500 \$

10,000 \$

38,909 \$

4,500 \$

10,000 \$

4,500

10,000

#### Proposed studies be funded from the General Fund Miscellaneous Studies budget.

**Total - Previously Authorized Studies** 

		2023	20	24	2025	2026	Leg	Mtngs
LD 109	Resolve, to Establish the Commission to Study Measures to Improve Safety for Residents of Recovery Residences		\$	3,050			4	4
LD 139	Resolve, Establishing the Commission to Study the Liability of Parents and Legal Guardians for Damage by		\$	3,750			5	4
LD 275	Resolve, to Establish the Task Force to Review Work Practices and Treatment of Pharmacists		\$	3,750			5	4
LD 291	Resolve, To Establish the Commission to Study the Feasibility of Establishing a Recovery of High School in the State		\$	3,050			4	4
LD 329	Resolve, To Establish the Blue Ribbon Commission on Guaranteed Health Care		\$	5,850	\$ 5,850		8	4 & 4
LD 849	An Act to Implement the Recommendations of the Working Group to Review the Process for Ongoing Review of Tax Expenditures by the Legislature		\$	4,200	\$ 4,450		6	4 & 4
LD 915	Resolve, to Establish the Blue Ribbon Commission to Study the Organization of and Service Delivery by the Department of Health and Human Services		\$	4,200	\$ 4,450		6	4
LD 937	Resolve, to Establish the Commission Regarding Foreign-trained Physicians Living in Maine		\$	3,050			4	4
LD 941	Resolve, Establishing the Commission to Study Improvements to Conventional Infrastructure and Stormwater Management at the Former Brunswick Naval Air Station		\$	3,050			4	4
LD 976	Resolve, to Establish the Task Force on Accessibility to Appropriate Communication Methods for Deaf and Hard-of-hearing Patients		\$	1,650			2	4
LD 1016	Resolve, to Create the Commission to Study a Legislative Internship Program		\$	4,450			6	4
LD 1200	Resolve, to Convene a Driver Education Working Group to Evaluate Hardships to Underserved Populations and Low-income Families		\$	440			2	4
LD 1247	Resolve, to Study Training in Racial Issues, Racial Justice and Social Issues at the Maine Criminal Justice Academy and Study Additional Requirements for Law Enforcement Officers and Candidates		\$	7,600			7	6
LD 1264	Resolve, Establishing the Commission to Update Maine's Public Policy on Higher Education		\$	3,750			5	4
LD 1283	Resolve, to Reestablish the Task Force to Study the Creation of a Comprehensive Career and Technical Education System		\$	3,050			4	4
LD 1302	Resolve, To Create the Commission to Study Post-traumatic Stress Disorder in Line Workers		\$	3,050			4	4

		2023		2024	2025	2026	Leg	Mtngs
ST LD 1304	Resolve, to Establish the Task Force to Study Barriers to Achieving Behavioral Health Integration and Parity		\$	5,150			7	4
ST LD 1400	Resolve, Establishing the Commission to Study MaineCare Estate Recovery		\$	3,050			4	4
ST LD 1495	Resolve, Establishing the Commission to Study the Role of Critical Minerals as a Resource in the State		\$	3,050			4	4
ST LD 1543	Resolve, to Establish the Commission to Recommend Cost-effective, Safe, Administrable and Healthful Programs to Reduce Violence in Prisons and Jails		\$	3,750			5	4
ST LD 1597	Resolve, to Establish the Gagetown Harmful Chemical Study Commission		\$	3,050			4	4
ST LD 1622	Resolve, to Reestablish the Criminal Records Review Committee		\$	3,050	\$ 3,050		4	4 & 4
ST LD 1641	Resolve, to Further Study the Role of Water as a Resource		\$	3,050			4	4
ST LD 1662	Resolve, to Study the Adoption of the Uniform Common Interest Ownership Act		\$	3,750			5	4
ST LD 1701	Resolve, to Reestablish and Continue the Work of the Blue Ribbon Commission to Study Emergency Medical Services in the State		\$	6,550			6	6
ST LD 1702	Resolve, to Establish the Commission to Improve the Educational Experience of People Who Are Resettling in Maine		\$	3,050			4	4
ST LD 1722	Resolve, to Establish the Blue Ribbon Commission to Design a Plan for Sustained Investment in Preventing Disease and Improving the Health of Maine Communities		\$	3,050			4	4
ST LD 1795	An Act to Create Greater Transparency for Facility Fees Charged by Health Care Providers and to Establish the Task Force to Evaluate the Impact of Facility Fees on Patients		\$	1,650			2	4
SAT LD 1799	An Act to Expand Maine's High-quality Early Learning and Care for Children by Increasing Public Preschool Opportunities in Communities		\$	3,050			4	4
ST LD 1801	Resolve, to Increase Transparency and Evaluate Emergency Response Through a COVID-19 Review Commission		\$	9,350			13	4
ST LD 1866	Resolve, to Establish the Commission to Study Fair, Equitable and Competitive Income Tax Policy for Maine's Families and Small Businesses		\$	4,450			6	4
	Total - General Fund Miscellaneous Studies	\$ -	\$	116,990	\$ 17,800	\$ -		
	Balance / (Shortfall) General Fund Miscellaneous Studies Account Cumulative Balance		-	(106,990) (68,081)	• • • •	\$ 10,000 \$ 10,000		

			2023		2024	2025	2026	Leg	Mtngs		
Propo	sed stud	dies requiring an appropriation to the General Fund Legislative account									
SAT	LD 1029	Resolve, to Establish a Commission to Commemorate the 250th Anniversary of the Founding of the United States		\$	1,530	\$ 1,530	\$ 1,530	2	5		
ST		An Act to Amend the Membership of the Maine-Canadian Legislative Advisory Commission and the New England and Eastern Canada Legislative Commission (Doubles the number of Commission members who are legislators.)		\$	2,800	\$ 2,800	\$ 2,800	4	4		
		Total - Studies Requiring a General Fund Appropriation	\$ -	\$	4,330	\$ 4,330	\$ 4,330				
Propo	sed stud	lies to be funded from the baseline budget for the General Fund Legislative account.	2023		2024	2025	2026	Leg	Mtngs		
ST		Resolve, Directing the Maine-Canadian Legislative Advisory Commission and the New England and Eastern Canada Legislative Commission to Examine Restoring Passenger Rail from Boston to Montreal	\$ -	\$	-	\$ -	\$ -				
		Total - Proposed Studies Requiring the Use of the Legislative Baseline Budget	\$ -	\$	-	\$ -	\$ -				
Propo	Proposed studies to be funded from outside funding resources.										
ST	LD 788	Resolve, Establishing the Commission to Review and Develop Options for Meeting the Banking Needs of the Cannabis Industry		\$	6,550			9	4		
		Total - Proposed Studies Requiring Outside Funding	\$ -	\$	6,550	\$ -	\$ -				
		Total Cost of Other Studies	\$ -	\$	10,880	\$ 4,330	\$ 4,330				