MAINE STATE LEGISLATURE

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Lynn Randall Legislative Council Info.

LEGISLATIVE COUNCIL January 30, 1997 REVISED AGENDA

CALL TO ORDER

ROLL CALL

SECRETARY'S REPORT

EXECUTIVE DIRECTOR'S REPORT

Item #1: Legislature's Strategic Plan and Performance Budget for the Law & Legislative Reference Library

REPORTS FROM COUNCIL COMMITTEES

OLD BUSINESS

NEW BUSINESS

Item #1: After Deadline Requests

ANNOUNCEMENTS AND REMARKS

ADJOURNMENT

PERFORMANCE BUDGETING PILOT PROJECT - CURRENT SERVICES

DEPARTMENT/AGENCY		Law and Leg	islative Refer	ence Library	7			
STATEWIDE GOAL		Maine's gover	nment will be	effective, resp	ponsive, and	close to the pe	eople.	
AGENCY GOAL	Α	Foster the pul	olic trust by en	suring an ope	en and fair pro	ocess for the e	nactment of la	aws.
OBJECTIVE	1	By the year 20		public confide	ence in the sta	ate legislative į	process by 20	% from the
BENCHMARKS FY98								
BENCHMARKS FY99								
STRATEGY#	2	Establish an o			eping the publ	lic current on l	egislative mat	ters,
		General Fund	Highway Fund	Federal Fund	O.S.R. Fund	FED BLOCK GRANTS	OTHER FUNDS	TOTAL YEAR
1998 PERSONAL SERV ALL OTHER		\$75,024 \$14,808						\$75,024 \$14,808
CAPITAL TOTAL 1998		\$89,832	0	0	0	0	. 0	\$89,832
1999 PERSONAL SERV ALL OTHER CAPITAL		\$78,127 \$14,903						\$78,127 \$14,903
TOTAL 1999		\$93,030	0	0	0	0	0	\$93,030
BIENNIUM		\$182,862	0	0	0	0	.0	\$182,862
ADMINISTRATIVE COSTS IN	CLUDED?		(CHECK BOX)	YES	X] NO		

PERFORMANCE BUDGETING PILOT PROJECT - CURRENT SERVICES

							*	No. of the second
DEPARTMENT/AGENCY		Law and Legi	slative Refer	ence Library				
STATEWIDE GOAL		Maine's gover	nment will be	effective, resp	oonsive, and	close to the pe	eople.	
AGENCY GOAL	Α	Foster the pub	lic trust by en	suring an ope	en and fair pro	ocess for the e	nactment of l	aws.
OBJECTIVE	2	By the year 20 current rate of		oublic access	to the state lo	egislative proc	ess by 20% f	rom the
BENCHMARKS FY98								
BENCHMARKS FY99								
STRATEGY#	2	Establish impr technologies in (L-Span).						
	3	Improve public disabilities, in	c access to the compliance w	e legislative p ith the Americ	rocess and fa	cilities by pers abilities Act.	sons with phy	sical
	* 4.1	General Fund	Highway Fund	Federal Fund	O.S.R. Fund	FED BLOCK GRANTS	OTHER FUNDS	TOTAL YEAR
1998 PERSONAL SERV ALL OTHER		\$450,145 \$174,098						\$450,145 \$174,098
CAPITAL TOTAL 1998		\$624,243	0	0	0	0	0	\$624,243
1999 PERSONAL SERV ALL OTHER CAPITAL		\$468,762 \$173,666		-	0			\$468,762 \$173,666
TOTAL 1999		\$642,428	0	0	U	0	0	\$642,428
BIENNIUM		\$1,266,671	0	0	0	0	0	\$1,266,671
ADMINISTRATIVE COSTS IN	CLUDED?		СНЕСК ВОХ)	YES	X	NO		

PERFORMANCE BUDGETING PILOT PROJECT - CURRENT SERVICES

DEPARTMENT/AGENCY		Law and Legi	slative Refer	rence Library			-	
STATEWIDE GOAL		Maine's gover	nment will be	effective, resp	onsive, and o	close to the pe	ople.	
AGENCY GOAL	В	Ensure the ins	titutional inde	pendence of	the Legislature	e as a separat	e branch of	
OBJECTIVE	2	By the year 20 resources to for						
BENCHMARKS FY98								
BENCHMARKS FY99	٠.							
STRATEGY#	1	Reduce relian branch to reservelop partn based information	earch and pro erships with p	vide information	on to committe y educational	ees and legisla	ators.	
				gisiature on p	oney issues.			
		General Fund	Highway Fund	Federal Fund	O.S.R. Fund	FED BLOCK GRANTS	OTHER FUNDS	TOTAL YEAR
1998 PERSONAL SERV ALL OTHER CAPITAL		\$135,043 \$44,679						\$135,043 \$44,679
TOTAL 1998		\$179,722	0	0	0	0	0	\$179,722
1999 PERSONAL SERV ALL OTHER CAPITAL		\$140,629 \$44,925						\$140,629 \$44,925
TOTAL 1999		\$185,554	0	0	0	0	0	\$185,554
BIENNIUM		\$365,276	0		0	0	0	\$365,276
ADMINISTRATIVE COSTS IN	CLUDED?		(CHECK BOX)	YES	X] по		

PERFORMANCE BUDGETING PILOT PROJECT - CURRENT SERVICES

DEPARTMENT/AGENCY		Law and Legi	islative Refe	rence Library				
STATEWIDE GOAL		Maine's gover	nment will be	e effective, resp	oonsive, and	close to the pe	eople.	
AGENCY GOAL	D	Ensure that th	e state's poli	cies as enacte	d into law are	responsibly a	dministered.	
OBJECTIVE	2	By the year 19 in substantial requirements)	compliance w	vith the laws g	overning the a			
BENCHMARKS FY98						-		
BENCHMARKS FY99								
0704750V#	2	Increase the a	availability of	independent ir	oformation an	alvsis for com	mittees and le	gislators by
STRATEGY#		the Legislature			normation and	arysis for corn	militees and le	gisiators by
		General Fund	Highway Fund	Federal Fund	O.S.R. Fund	FED BLOCK GRANTS	OTHER FUNDS	TOTAL YEAR
1998 PERSONAL SERV ALL OTHER CAPITAL		\$52,517 \$8,281						\$52,517 \$8,281
TOTAL 1998		\$60,798	0	0	0	0	0	\$60,798
1999								
PERSONAL SERV ALL OTHER		\$54,689 \$8,312						\$54,689 \$8,312
CAPITAL TOTAL 1999		\$63,001	0	0	0	0	0	\$63,001
BIENNIUM		\$123,799	0	0	0	0	l. ol	\$123,799
ADMINISTRATIVE COSTS IN	ICLUDED?		(CHECK BOX)	YES	X] NO		, , , , , , , , , , , , , , , , , , ,

PERFORMANCE BUDGETING

PILOT PROJECT - CURRENT SERVICES

DEPARTMENT/AGENCY		Law and Leg	islative Refe	rence Library	<i></i>			
STATEWIDE GOAL		Maine's gove	rnment will be	effective, res	ponsive, and	close to the pe	eople.	
AGENCY GOAL	D	Ensure that the	ne state's poli	cies as enacte	ed into law are	responsibly a	dministered.	
OBJECTIVE	3	By the year 20 who indicate t						
BENCHMARKS FY98								
BENCHMARKS FY99								
,								
STRATEGY#	2	Establish an o			eping the publ	ic current on l	egislative matt	ers,
		General Fund	Highway Fund	Federal Fund	O.S.R. Fund	FED BLOCK GRANTS	OTHER FUNDS	TOTAL YEAR
1998 PERSONAL SERV ALL OTHER		\$37,512 \$6,530						\$37,512 \$6,530
CAPITAL TOTAL 1998		\$44,042	0	0	0	0	0	\$44,042
4000								
1999 PERSONAL SERV ALL OTHER		\$39,064 \$6,590		·				\$39,064 \$6,590
CAPITAL TOTAL 1999		\$45,654	0	0	. 0	0	0	\$45,654
BIENNIUM		\$89,696	0		0		0	\$89,696
ADMINISTRATIVE COSTS INC	CLUDED?		(CHECK BOX)	YES	Х	NO		

Draft Strategic Plan, For Final Review

(dated January 30, 1997)

Maine State Legislature

Draft Mission Statement

The legislative branch, as directly elected representatives of Maine people, openly establishes policy and allocates resources in the public interest, responsibly, fairly and independently; promotes the public health, safety and well-being of Maine people; and ensures the rights and liberties guaranteed by the Constitution of Maine.

Draft Broad Goals

- A. Foster the public trust by ensuring an open and fair process for the enactment of laws.
- B. Ensure the institutional independence of the legislature as a separate branch of government.
- C. Provide leadership in the formulation of informed and coherent policy.
- D. Ensure that the state's policies as enacted into law are responsibly administered.
- E. Ensure the preservation, maintenance and appropriate use of the State House and grounds as an act of the public trust granted to the Legislature by the People of Maine.

Draft Objectives & Strategies

For Goal A -- Foster the public trust by ensuring an open and fair process for the enactment of laws.

<u>Objective 1.</u> By the year 2000, increase public confidence in the state legislative process by 20% from the 1997 baseline.

- <u>Strategy 1.</u> Develop a formal education/outreach program that is designed to improve the public's knowledge of the legislative process and the role of the Maine State Legislature.
- <u>Strategy 2.</u> Establish an on-going mechanism for keeping the public informed on current and historical legislative matters, processes, debates and decisions.
- Objective 2. By the year 2000, increase public access to the state legislative process by 20% from the 1997 rate of utilization.
 - Strategy 1. Create a public-friendly atmosphere in the State House with the development of a Visitor Center and orientation materials on the State House and grounds, Legislature, its committees and offices.
 - <u>Strategy 2.</u> Establish improved access to the Legislative process using interactive information technologies including the Internet, interactive television (ITV) and legislative cable television (L-Span).
 - <u>Strategy 3.</u> Improve public access to the legislative process and facilities by persons with physical disabilities, in compliance with the Americans With Disabilities Act.
- For Goal B -- Ensure the institutional independence of the legislature as a separate branch of government.
- Objective 1. By the year 2000, legislative members will indicate a 20% increase in the capacity of the legislature for independent information analysis, policy formulation and decision-making, from the 1997 baseline.
 - Strategy 1. Develop an internal training program for legislators that emphasizes the principles of leadership in government and the Legislature's constitutional responsibilities in order to ensure institutional independence of the legislative branch.
 - <u>Strategy 2.</u> Increase the availability of independent information and analysis for committees and legislators by the legislature's nonpartisan offices.
 - <u>Strategy 3.</u> Provide enhanced institutional support to the Senate and House and their members by the Secretary's and Clerk's offices and leadership offices.

- Strategy 4. Acquire access to department information systems in compliance with law in order to facilitate independent information analysis, policy formulation and legislative decision-making by the Legislature on state agency matters.
- <u>Objective 2.</u> By the year 2000, 80% of the legislative members will indicate that they have sufficient resources to fully carry out their functions as an independent branch of government.
 - <u>Strategy 1.</u> Acquire, maintain and effectively manage the resources necessary to carry out the functions of the legislative branch.
 - **Strategy 2.** Reduce reliance on state agencies for information by increasing the capacity of the legislative branch to research and provide information to committees and legislators.
 - **Strategy 3.** Provide enhanced constituent-related services to legislators.
 - **Strategy 4.** Develop partnerships with post-secondary educational institutions to provide academically based information to the Legislature on policy issues.
 - **Strategy 5.** Provide enhanced support for the production, distribution and disposition of legislative papers.
- For Goal C -- Provide leadership in the formulation of informed and coherent policy.
- Objective 1. By the year 1998, ensure that at least 60% of agency-related bills are directly connected with and cite the appropriate agency's strategic plan.
 - <u>Strategy 1.</u> Develop a training program for legislators on Maine's strategic planning process and expectations.
 - Strategy 2. Develop policies and procedures for committees to link legislation favorably reported out of committee to appropriate agency(s) strategic plans.

- Objective 2. By the year 2000, 98% of all legislation favorably reported out of committee and having a fiscal impact on a state agency will include measurable outcomes and relate to the appropriate agency's strategic plan and performance budget.
 - <u>Strategy 1.</u> Develop a training program for legislators on Maine's performance budgeting process and outcomes measures.
 - Strategy 2. Develop policies and procedures to identify measurable outcomes and relate an agency's strategic plan and performance budget to all legislation having a fiscal impact on a state agency
- Objective 3. By the year 2000, 90% of committee members will indicate that bills favorably reported out of their committee have contributed to an informed and coherent policy.
 - <u>Strategy 1.</u> (same as B.1.1) Develop an internal training program for legislators that emphasizes the principles of leadership in government and the Legislature's constitutional responsibilities in order to ensure institutional independence of the legislative branch.
 - <u>Strategy 2.</u> (same as C.1.2) Develop policies and procedures for committees to link legislation favorably reported out of committee to appropriate agency(s) strategic plans.
 - Strategy 3. Establish a benchmarking process for demonstrating the achievement of those goals and objectives of state agency(s) strategic plan(s) that are related to legislatively established policy.
 - **Strategy 4.** Establish a process for the review and assessment of nonagency bills relative to their consistency with existing state policy.
- For Goal D -- Ensure that the state's policies as enacted into law are responsibly administered.
- Objective 1. By the year 1997, increase to 100% from the 1996 baseline, the number of major substantive rules that are reviewed and decided, in accordance with the statute governing legislative oversight of agency rule-making.
 - **Strategy 1.** Establish a process and protocols for identifying and tracking major substantive rules through the legislative review process established by law.

- <u>Strategy 2.</u> (same as B.1.2) Increase the availability of independent and information analysis for committees and legislators by the Legislature's nonpartisan offices.
- Objective 2. By the year 1998, increase to 95% the number of agencies that, when reviewed, will be found in substantial compliance with the laws governing the agencies (including rule-making requirements) and stated legislative policy direction.
 - <u>Strategy 1.</u> Establish a process and protocols for committee review of agencies' activities and programs including strategic plans, outcome measures, performance budgets and compliance with rule-making requirements.
 - <u>Strategy 2.</u> (same as B.1.2) Increase the availability of independent and information analysis for committees and legislators by the Legislature's nonpartisan offices.
 - <u>Strategy 3.</u> Establish an incentive process and procedures that recognizes and encourages agencies to exceed minimal compliance with stated legislative policies.
 - <u>Strategy 4.</u> Establish a process and procedures for requiring corrective action measures for agencies found not to be in substantial compliance with law and stated legislative policy direction.
- Objective 3. By the year 2000, increase to 70% from the 1997 baseline the percentage of Maine people who indicate the state's policies as enacted into law are being responsibly administered.
 - <u>Strategy 1.</u> (same as A.1.1) Develop a formal education/outreach program that is designed to improve the public's knowledge of the legislative process and the role of the Maine State Legislature.
 - <u>Strategy 2.</u> (same as A.1.2) Establish an on-going mechanism for keeping the public informed on current and historical legislative matters, processes, debates and decisions.
 - Strategy 3. (same as A.2.2) Establish improved access to the Legislature and its deliberations using interactive information technologies including the Internet, interactive television (IT) and legislative cable television (L-Span).

For Goal E -- Ensure the preservation, maintenance and appropriate use of the State House and grounds as an act of the public trust granted to the Legislature by the People of Maine.

Objective 1. By the year 2000, 70 percent of persons using or visiting the State Capitol grounds will indicate they believe the State House and grounds are being maintained and used in a manner appropriate to their historical significance.

Strategy 1. By the year 1998, the Master Plan for the State House and grounds and a schedule for implementation of the full plan will be approved.

Strategy 2. Establish an ongoing mechanism for surveying legislators, staff and visitors as to the State House facilities and grounds, their condition and use.

<u>Strategy 3.</u> Develop a long-range plan, budget and process for the preservation and maintenance of the State House and grounds that ensure their aesthetic and historical integrity.

Strategy 4. Develop a plan and protocols for the use of the State House and grounds that are in keeping with their aesthetic and historical integrity and significance as the seat of state government.

LEGISLATIVE COUNCIL REQUESTS TO INTRODUCE LEGISLATION FIRST REGULAR SESSION January 29, 1997

Action

SPONSOR: Rep. Ahearne, Douglas J.

LR 2387 An Act to Expand the Law Pertaining to Nepotism

SPONSOR: Sen. Mills, S. Peter

LR 2389 An Act to Remove the Disqualification for Unemployment Insurance Benefits for Claimants Who are Locked Out

SPONSOR: Rep. Mitchell, Elizabeth H.

LR 2386 An Act to Conform the State Revolving Loan Fund for Drinking Water with the 1996 Amendments to the federal Safe Drinking Water Act

SPONSOR: Sen. Ruhlin, Richard P.

LR 2388 An Act Regarding the Receipt of Benefits by a Child and the Calculation of Parental Support Obligations

TABLED BY THE LEGISLATIVE COUNCIL

SPONSOR:	Rep. Gagnon, Kenneth T.	TABLED 01/22/97
LR 2379	An Act Regarding the Tax Exempt Status of Literacy Volunteers of America	
SPONSOR:	Rep. Jones, Kyle W.	TABLED 01/22/97
LR 2383	An Act to Provide an Appeal to the Public Utilities Commission for a Party Involved in Cable Television Franchising	
SPONSOR:	Rep. Jones, Kyle W.	TABLED 01/22/97
LR 2384	An Act to Provide the Public Utilities Commission with Franchising Authority with Respect to Cable Television	
SPONSOR:	Rep. Tuttle, Jr., John L.	TABLED 01/22/97
LR 2375	An Act to Allow Micropigmentation	0=1=131
	JOINT RESOLUTIONS	
SPONSOR:	JOINT RESOLUTIONS Rep. Donnelly, James O.	TABLED 01/16/97
SPONSOR: LR 2319		TABLED 01/16/97
	Rep. Donnelly, James O. JOINT RESOLUTION MEMORIALIZING CONGRESS TO CONSIDER PREVAILING WINDS CAUSING POLLUTION FROM OTHER AREAS	
LR 2319	Rep. Donnelly, James O. JOINT RESOLUTION MEMORIALIZING CONGRESS TO CONSIDER PREVAILING WINDS CAUSING POLLUTION FROM OTHER AREAS IN PRIORITIZING ENVIRONMENTAL STANDARD REQUIREMENTS	01/16/97 TABLED
LR 2319 SPONSOR:	Rep. Donnelly, James O. JOINT RESOLUTION MEMORIALIZING CONGRESS TO CONSIDER PREVAILING WINDS CAUSING POLLUTION FROM OTHER AREAS IN PRIORITIZING ENVIRONMENTAL STANDARD REQUIREMENTS Rep. Donnelly, James O. JOINT RESOLUTION MEMORIALIZING CONGRESS	01/16/97 TABLED