

# **LEGISLATIVE COUNCIL**

August 21, 1996

# AGENDA

CALL TO ORDER

# **ROLL CALL**

# SUMMARY OF JULY 25, 1996, COUNCIL MEETING

(Enclosed)

# **EXECUTIVE DIRECTOR'S REPORT**

Item #1: Personnel Actions

a. Hires

Rose Breton as Assistant for Administrative Services, Office of the Executive Director (resume enclosed)

b. Resignations

Janet Grard, Senior Technical Support Coordinator, Information Systems Office (letter enclosed)

Gerry Sawyer, Network Support Technician, Information Systems Office

Item #2: Legislative Budget: FY 96 Year End Status and Preliminary Information Regarding FY 98 - FY 99 Biennial Budget Request

# **REPORTS FROM COUNCIL COMMITTEES**

Strategic Planning Working Group

# **OLD BUSINESS**

Item #1: Maine Development Foundation Proposal to Expand Institute Program for Incoming Legislators

# **NEW BUSINESS**

Item #1: Requests to Introduce Legislation to the Proposed Second Special Session

# **ANNOUNCEMENTS AND REMARKS**

**ADJOURNMENT** 

Lynn Randall Legislative Council Info. SEN. JANE A. AMERO CHAIR

REP. ELIZABETH H. MITCHELL VICE-CHAIR



117th MAINE STATE LEGISLATURE

LEGISLATIVE COUNCIL

# **MEETING SUMMARY**

July 25, 1996

# CALL TO ORDER

The Chair, Senator Amero, called the Council meeting to order at 2:25 p.m. in the Legislative Council Chamber.

# **ROLL CALL**

Senators:

Representatives:

President Butland, Sen. Lawrence, Sen. Kieffer, Sen. Bustin, Sen. Amero

> Speaker Gwadosky, Rep. Jacques, Rep. Whitcomb, Rep. Mitchell Absent: Rep. Carleton

Legislative Officers: John Wakefield, Director, Office of Fiscal and Program Review David Boulter, Director, Office of Policy and Legal Analysis Margaret Matheson, Revisor of Statutes May Ross, Secretary of the Senate Joseph Mayo, Clerk of the House

# SUMMARY OF JUNE 26, 1996, COUNCIL MEETING

Motion: That the Meeting Summary be approved as amended to reflect that May Ross was absent and be placed on file. (Motion by Rep. Jacques; second by Rep. Mitchell; unanimous).

SEN. JEFFREY H. BUTLAND SEN. R. LEO KIEFFER SEN. MARK W. LAWRENCE SEN. BEVERLY MINER BUSTIN REP. DAN A. GWADOSKY REP. PAUL F. JACQUES REP. WALTER E, WHITCOMB REP. JOSEPH G. CARLETON, JR.

SARAH C. TUBBESING EXECUTIVE DIRECTOR

# **EXECUTIVE DIRECTOR'S REPORT**

John Wakefield drew Council members' attention to Sally Tubbesing's memorandum dated July 25, 1996.

Item #1: Administrative Services Position: Status Report

Sally Tubbesing reported in her memo that she had received nearly 100 applications for the position of Assistant for Administrative Services and has how completed interviews with 6 individuals. Ms. Tubbesing hopes to offer the position the week of August 5.

No Council action was required on this item.

Item #2: Repairs and Renovations: Status Report

A review team consisting of the architect, Earle Shettleworth, Goff French, and Sally Tubbesing have reviewed prequalification packages submitted by 8 contractors and concluded that 4 firms were qualified to submit bids on the roof repair project. The bid opening is scheduled for August 6th. Ms. Tubbesing requested that the Council consider authorizing her to proceed with negotiating a contract with the low bidder, provided that it is determined that the contractor has met all conditions of the bid.

Motion: That Ms. Tubbesing be authorize to negotiate a contract for roof repairs with the lowest bidder, provided that the bid does not exceed \$740,000. (Motion by Rep. Jacques, seconded by Rep. Mitchell, unanimous).

# **REPORTS FROM COUNCIL COMMITTEES**

CSG/ERC '97 Steering Committee

Senator Amero reported that the Reception that Maine hosted at this year's Annual Conference in Princeton was a success and that it enjoyed great participation. She also noted that several delegates had commented that Maine had the best reception at the conference.

Rep. Kontos indicated that \$31,000 was raised to offset the expenses of the reception. She noted that Maine was represented by 15 legislators and staff, and that all assisted in staffing the Maine Information table in the hotel lobby, packing gift bags, and at the reception itself. She complimented all of those who assisted the effort and also stated that the gift bags were very very well received. Rep. Kontos indicated that there is a lot of work and planning to be done to prepare for next year's conference to be held in Maine. She anticipates that 1200 people could attend and that approximately \$150,000 will need to be raised for next year's event.

No Council action was required on this item.

#### Strategic Planning Working Group

Sen. Amero reported to the Council that the Working Group had met once since the last meeting and had made significant progress on the Legislature's Strategic Plan. Copies of the draft mission statement, goals and objectives were distributed for review and comment. Sen. Amero indicated that the draft plan will be completed to meet the August 1, 1996 deadline and that the Work Group would reschedule its next meeting from July 29 to August 7.

Rep. Whitcomb suggested that he would like to have an objective or strategy added to the plan that addressed improving attendance at legislative hearings.

# **OLD BUSINESS**

None.

# **NEW BUSINESS**

Item #1: Maine Development Foundation Proposal to Expand Institute Program for Incoming Legislators (Presentation by Henry Bourgeois and Meredith Jones)

> The Chair, Sen. Amero, introduced Henry Bourgeois, President, and Meredith Jones, Director of Communications and Development, of the Maine Development Foundation, who presented a proposal to develop a Policy Leaders Academy for legislative leadership, committee chairs and new legislators for the 118th Legislature. The components of the program could include a one day "state of the state economy" conference, a four day bus tour, a three day intensive training workshop for elected/appointed legislative leaders, and follow-up workshops on leadership challenges faced by committee Chairs and Council members.

> Mr. Bourgeois and Ms. Jones estimate that the total cost of this program would be \$153,868 and proposed that MDF contribute \$33,000, with the balance to be funded out of the legislative account.

**Discussion:** Council members engaged in considerable discussion regarding the bus tours and the leadership training. Sen. Amero requested that the Maine Development Foundation separate the training component from the bus tours, giving more detail as to the cost of each. Sen. Kieffer requested that Sally Tubbesing identify the Legislature's expenditure for last year's bus tours, and also how much was available in the budget. He would like the information available at the August meeting. Rep. Jacques felt that the leadership training should be a priority and agreed that the bus tours and training should be treated separately. There appeared to be consensus on separating the components. Rep. Whitcomb favored integrating in-house orientation with the Maine Development Foundation's leadership training proposal.

The Council took no formal action at this time.

# **ANNOUNCEMENTS AND REMARKS**

The next Council meeting is scheduled on August 21 at 2:00 p.m.

# ADJOURNMENT

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The Council meeting adjourned at 3:15 p.m. (Motion by Rep. Jacques; seconded by Rep. Mitchell).

# GENERAL LEGISLATIVE ACCOUNT EXPENDITURE SUMMARY: FISCAL YEARS 1990-91 to 1995-96 (General Fund Only)

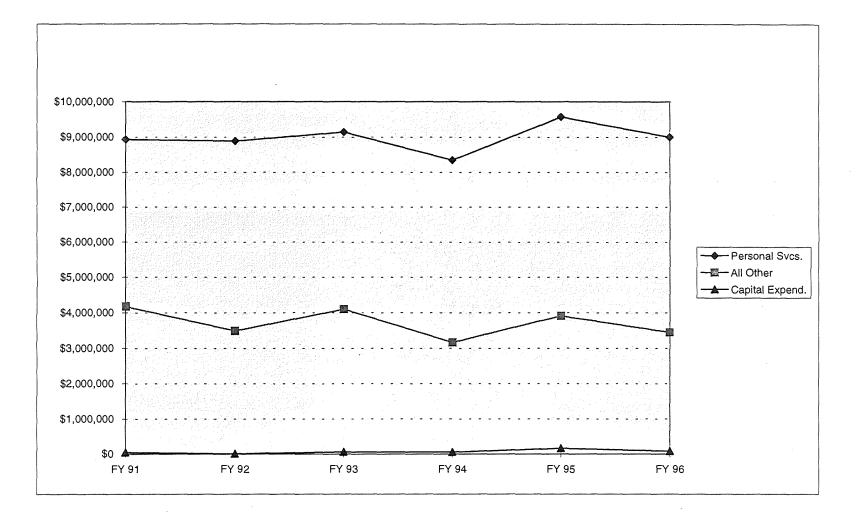
LINE CATEGORY	FISCAL YEAR 1990-91 ACTUAL	FISCAL YEAR 1991-92 ACTUAL	FISCAL YEAR 1992-93 ACTUAL	FISCAL YEAR 1993-94 ACTUAL	FISCAL YEAR	FISCAL YEAR 1995-96 ACTUAL	
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Personal Services							
Salaries	\$6,641,385	\$6,611,000	\$6,766,655	\$6,272,775	\$7,213,774	\$6,580,131	
Benefits	2,296,190	2,280,695	2,379,364	2,074,927	2,360,842	2,422,574	
Total Personal Services	8,937,575	8,891,695	9,146,019	8,347,702	9,574,616	9,002,705	
All Other (1)	4,178,826	3,487,765	4,100,927	3,164,947	3,912,007	3,446,472	
Capital Expenditures	46,905	9,603	60,351	53,643	165,245	82,275	
Total Expenditures - Legislative Account	\$13,163,306	\$12,389,063	\$13,307,297	\$11,566,292	\$13,651,868	\$12,531,452	
Total General Fund Expenditures	\$1,550,964,763	\$1,533,848,603	\$1,606,620,231	\$1,592,804,301	\$1,686,997,644	\$1,733,842,806	(2)
Legislative Account Expenditures as % of Total GF Expenditures	0.85%	0.81%	0.83%	0.73%	0.81%	0.72%	

Notes: (1) All Other expenditures include encumbered balances at year end.

(2) FY 1995-96 Total General Fund Expenditures represents appropriations through the 2nd Regular Session of the 117th Legislature.

Source: Bureau of Accounts and Control, MFASIS and Annual Financial Report

GENERAL LEGISLATIVE ACCOUNT EXPENDITURE SUMMARY: FISCAL YEARS 1990-91 TO 1995-96



# LEGISLATIVE ACCOUNT FINAL BALANCES : FISCAL YEAR 1996

# Salaries

Salaries		Available		Thru 6/30	Balance	
3110 Permanent Regular 3210 Limited Period Regular 3310 Seasonal 3612 Overtime 3616 Retro Lump Sum	\$	2,941,961 3,223,330 730,983 61,742	\$	2,786,509 3,086,626 450,503 96,294 	\$	155,452 136,704 280,480 (34,552)
3631 Longevity Bonus		19,960		15,473		4,487
3810 Unemployment Compensation 3890 Per Diem		46,500 64,500		67,836 76,890		(21,336) (12,390)
Total Salaries	\$	7,088,976	\$	6,580,131	\$	508,845

# Benefits

3901 Health Insurance	\$ 1,406,818	\$ 1,139,886	\$ 266,932
3905 Dental Insurance	69,478	65,364	4,114
3908 Retirees'/Health Ins.	7	100,572	۲ ا
3910 Retirement	1,246,171	1,042,771	ر 102,882
3911 Group Life	19,187	15,669	3,518
3912 Medicare	59,771	56,412	3,359
3973 Child Care	900	1,900	(1,000)
Total Benefits	\$ 2,802,325	\$ 2,422,574	\$ 379,805
TOTAL PERSONAL SERVICES	\$ 9,891,295	\$ 9,002,705	\$ 888,650

All Other		Available		Expenditures Thru 6/30		Year-End Balance	
4000 Professional Services (Non-State)	\$	179,236	\$	142,189	\$	37,047	
4100 Professional Services (State)		2,525		1,503		1,022	
4200 Travel/In-State		1,012,415		816,099		196,316	
4300 Travel/Out-of-State		87,719		51,545		36,174	
4500 Utilities		290,041		355,682		(65,641)	
4600 Rents		399,640		93,108		306,532	
4700 Repairs		81,670		135,738		(54,068)	
4800 Insurance		15,300		19,437		(4,137)	
4900 General Operations							
Postage	\$	225,000	\$	238,365	\$	(13,365)	
Printing/Binding		630,000		558,318*		71,682	
Photocopying		65,000		94,003		(29,003)	
Advertising		64,390		84,171		(19,781)	
Periodicals/Subscriptions		20,000		30,503		(10,503)	
Microfiche/Software		94,531		107,560		(13,029)	
Tuition/Dues		16,500		31,920		(15,420)	
Maintenance Contracts		15,000		37,326		(22,326)	
Miscellaneous		2,000		664		1,336	
5100 Food		5,281		1,659		3,622	
5300 Office Supplies	ĺ	75,103		50,299		24,804	
5400 Clothing		8,684		2,459		6,225	
5600 Other Supplies/Books		172,703		297,723		(125,020)	
6800 Constituent Service		200,250		200,250			
Allowance 6900 Misc. Payments/Claims				3,596		(3,596)	
8008 Interest				306		(306)	
Total All Other	\$	3,662,988	\$	3,354,420	\$	308,565	

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# Capital

7200 Equipment 7300 Major Improvements	\$ 87,713	\$ 82,275	\$ 5,438
Total Capital	\$ 87,713	\$ 82,275	\$ 5,438
TOTAL ACCOUNT	\$ 13,641,996	\$ 12,439,400	\$ 1,202,596

# 117th Legislature/ 1st Regular Session Maine Development Foundation/ Economic Institute

# **Costs Paid by the Legislature**

December 13 - 14

Maine's Economic Future: Civic Center

Meals Civic Center \$ 2,289.00 2,285.18

January 17 - 20

Southern Maine Tour

Transportation Meals Lodging \$ 3,029.00 3,683.96 <u>9,062.00</u>

February 6 - 9

Eastern & Northern Tour

Transportation Meals Lodging

\$ 3,616.02 632.60 <u>\$ 7,530.56</u>

\$11,778.58

\$15,774.96

\$ 4,574.18

TOTAL

\$32,127.72

# POLICY LEADERS ACADEMY

# BUDGET SUMMARY

# ANNUAL PROGRAM COST (EST.)

1.	One-day conference: Overview of the Economy (150 par Facility rental, food, parking @ \$25 per person Other direct costs Staff/curriculum design	ticipants) \$22,650 \$ 3,750 4,900 <u>14.000</u>
2.	First three-day economic tour of eastern/	
	northern Maine (100 participants)	
	-2 overnights and meals @ \$140 per person	\$14,000
	Other direct expenses	8,000
	-Staff/economic data collection	<u>11.200</u>
2		
3.	Second three-day economic tour of central/	421 300
	southern Maine (100 participants)	\$14,000
	-Other direct expenses	6,000
	-Staff/economic data collection	11,200
		11,200
4.	Three days leadership training (off-site), four 2-hour follo	ow-up workshops (Augusta), and
	four days committee facilitation (State House)50 particip	pants; 8 training days \$53,250
	-3 overnights and meals @ \$210 per person	\$10,500
	Other direct expenses	14,750
	Staff/curriculum design	<u>28.000</u>
5.	Other	¢15 000
5.		\$12,000 (topt.)
	Univ. graduate credits @ \$300/person x 40 people Staff travel	\$12,000 (tent.) 1,000
	Misc.	2.000
		2,000

# TOTAL PROGRAM COSTS: \$155,300

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#### LEGISLATIVE COUNCIL REQUESTS TO INTRODUCE LEGISLATION TO THE SECOND SPECIAL SESSION

# Revised as of August 21, 1996 (12 noon)

#### Action

# SPONSOR: Sen. Abromson

# LR 3232 An Act to Create a New Assistant District Attorney Position for Cumberland County

#### SUMMARY

This bill provides funds to create a new Assistant District Attorney position in Cumberland County.

# SPONSOR: Rep. Barth

LR 3225 An Act to Fully Reimburse Municipalities for Property Taxes Lost Due to the Maine Tree Growth Tax Law in 1996

#### SUMMARY

This bill provides funding to reimburse eligible municipalities the full 90% amount required by law under the tree growth reimbursement program for the most recent property tax year. The current reimbursement amount is approximately 40%.

#### SPONSOR: Sen. Carey

#### LR 3237 An Act to Amend the Law Concerning Tax Increment Financing

#### SUMMARY

This bill allows reimbursement under the employment tax increment financing laws for businesses taking over any concern that would otherwise cease operations.

# SPONSOR: Rep. Dexter

LR 3235 An Act to Allow County Commissioners to Serve on the Land Use Regulatory Commission Board.

#### SUMMARY

This bill clarifies that county commissioners may serve on the Land Use Regulation Commission Board.

Requests to Introduce Legislation Page 2

# Action

# PONSOR: Rep. Farnum

# LR 3216 An Act to Strengthen the Penalties When a Person Cancels an Automobile Insurance Policy After Registering a Motor Vehicle

#### SUMMARY

This bill requires an insurance company to notify the Secretary of State when an insured cancels an automobile policy held by the insurance company. The Secretary of State is required to suspend the insured's driver's license unless further proof of insurance is provided.

# SPONSOR: Sen. Ferguson

LR 3227 An Act to Reimburse Certain Towns in Connection with the Maine Tree Growth Tax Law

#### SUMMARY

This bill provides reimbursement for municipalities that were denied reimbursement under the Maine Tree Growth Tax Law for the 1995 program due to late filing.

# SPONSOR: ,Sen. Hanley

LR 3222 An Act to Provide Legislative Oversight of the Accounting Reserves Established in State Government

#### SUMMARY

This bill requires legislative approval for changes in reserve accounts established to recognize uncollectible receivables.

# SPONSOR: Rep. Joyce

LR 3238 An Act to Exempt Contract Dance Instructors from the Unemployment Tax

#### SUMMARY

This bill exempts contract dance instructors from the unemployment tax.

# Requests to Introduce Legislation Page 3

# Action

#### SPONSOR: Rep. Kerr

# LR 3224 An Act to Clarify the Application of the Sales Tax for Agricultural Purposes

#### SUMMARY

This bill clarifies application of sales tax laws as they relate to horse breeding and feeding.

LR 3233 An Act to Conform the Maine Tip Credit to the Federal Tip Credit

#### SUMMARY

This bill conforms the Maine tip credit to the federal tip credit.

#### SPONSOR: Rep. Kilkelly

LR 3217 An Act to Exempt Nonprofit Ambulance Companies from the State's Sales Tax

#### SUMMARY

This bill amends the sales tax exemptions to make all nonprofit ambulance services tax exempt.

#### SPONSOR: Rep. Libby, James D.

LR 3218 An Act to Amend the Laws Regarding the Registration of Pickup Trucks

#### SUMMARY

This bill repeals language that requires pickup trucks pulling semitrailers to be registered as commercial vehicles if the combined gross weight of the pickup truck and the semitrailer exceeds 6,000 pounds.

LR 3223 An Act to Exempt Sales of Hay From the Sales Tax

#### SUMMARY

This bill exempts all sales of hay from the sales tax.

Requests to Introduce Legislation Page 4

#### Action

#### SPONSOR: Sen. Pendexter

LR 3228 An Act to Amend the Confidentiality Laws

#### SUMMARY

This bill requires the Department of Mental Health, Mental Retardation and Substance Abuse Services to disclose confidential information and records to the joint standing committee of the Legislature on health and human services when the committee is acting as an investigating committee.

# LR 3234 Resolve, Delegating to the Joint Standing Committee on Health and Human Services Authority to Act as an Investigating Committee

#### SUMMARY

This resolve gives the Joint Standing Committee on Health and Human Resources the authority to act as an investigating committee while studying the operation and administration of the Department of Mental Health, Mental Retardation and Substance Abuse Services and the Augusta Mental Health Institute.

#### SPONSOR: Sen. Stevens

LR 3220 An Act Regarding the Use of Green Flashing Lights on Vehicles Used by Animal Control Officers

#### SUMMARY

This bill requires that a vehicle used by an animal control officer be equipped with a flashing green light that may be used in the event of an emergency.

LR 3230 Resolve, to Suspend Operation of the DeCoster Egg Farms Wastewater Disposal System in Leeds until it Meets Environmental Permit Requirements

#### SUMMARY

This resolve suspends the operation of the subsurface wastewater disposal system located at the DeCoster Egg Farms facility in the Town of Leeds in 30 days unless it satisfies the permitting requirements of the Department of Environmental Protection.