

# MAINE STATE LEGISLATURE

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# LEGISLATIVE COUNCIL

February 2, 1993

## AGENDA

Lynn Randall  
Legislative Council Info.

### CALL TO ORDER

### ROLL CALL

### SECRETARY'S REPORT

Summary of the January 7, 1993 Council meeting (enclosed).

### EXECUTIVE DIRECTOR'S REPORT

### REPORTS FROM COUNCIL COMMITTEES

### OLD BUSINESS

### NEW BUSINESS

- Item #1: Request from Telecommunications Relay Service Advisory Council to Provide Funds for an Evaluation of the Service. (Letter from William Nye and William Black enclosed).
- Item #2: Senate Resolution expressing the Sense of the Senate that the Legislative Council Authorize Formation of a Task Force to address the issues related to the workers' compensation rate structure. (Copy enclosed).
- Item #3: Revenue Forecasting Committee Created by Executive Order 4 FY 92/93. (Executive Order and memo enclosed).
- Item #4: After Deadline Bill Requests

### ANNOUNCEMENTS AND REMARKS

### ADJOURNMENT

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\* Agenda items preceded by this symbol are items for the Council's review and information. The usual motion on these items is to "accept and place on file"; in other cases, the item requires no Council action at all.

Lynn Randall  
Legislative Council Info.



REP. DAN A. GWADOSKY  
CHAIR

SEN. DENNIS L. DUTREMBLE  
VICE-CHAIR

STATE OF MAINE

116th LEGISLATURE

LEGISLATIVE COUNCIL

EN. DONALD E. ESTY, JR.  
EN. PAMELA L. CAHILL  
SEN. BEVERLY MINER BUSTIN  
SEN. DAVID L. CARPENTER  
REP. JOHN L. MARTIN  
REP. WALTER E. WHITCOMB  
REP. PATRICK E. PARADIS  
REP. STEPHEN M. ZIRNKILTON

SARAH C. TUBBESING  
EXECUTIVE DIRECTOR

**Thursday, January 7**

## **MEETING SUMMARY**

**Approved February 2, 1993**

### **CALL TO ORDER**

The Chair, Representative Gwadosky, called the Council meeting to order at 4:07 p.m. in the Council Chamber

### **ROLL CALL**

<b>Senators:</b>	Sen. Dutremble, Sen. Esty, Sen. Cahill, Sen. Bustin, Sen. Carpenter
<b>Representatives:</b>	Speaker Martin, Rep. Gwadosky, Rep. Whitcomb, Rep. Paradis, Rep. Zirkilton
<b>Legislative Officers:</b>	Sally Tubbesing, Executive Director Lynn Randall, State Law Librarian John Wakefield, Director, Office of Fiscal and Program Review Martha Freeman, Director, Office of Policy and Legal Analysis David Kennedy, Revisor of Statutes Joy O'Brien, Secretary of the Senate

### **SECRETARY'S REPORT**

The Summary of the Council's December 2 meeting was approved and placed on file. (Motion by Sen. Carpenter; second by Sen. Dutremble; unanimous).

## **EXECUTIVE DIRECTOR'S REPORT**

None.

## **REPORTS FROM COUNCIL COMMITTEES**

The Chair, Representative Gwadosky, noted that none of the recently-appointed Committees had met yet, but that he would be convening the Personnel Committee within the next two weeks.

No Council action was required.

## **OLD BUSINESS**

None.

## **NEW BUSINESS**

### **Item #1: Submission of Study Reports**

- Joint Select Committee to Study the Feasibility of a Statewide Health Insurance Program (study authorized by the Legislative Council on August 22, 1991).
- Staff Study on Confidentiality of Public Records, by Deborah C. Friedman, Office of Policy & Legal Analysis (authorized by the Legislative Council, April, 1992).

**Motion:** That the reports be accepted and placed on file.  
(Motion by Sen. Cahill; second by Sen. Esty; unanimous).

### **Item #2: Procedures for Implementing Joint Rule Provisions**

- Addressing Duplicate and Closely-Related Bill Requests
- Unlimited Cosponsors

Sally Tubbesing drew Council members' attention to materials in their agenda packets related to both issues. At the Chair's request, David Kennedy, Revisor of Statutes, provided the following information:

**Duplicate and Closely-Related Bills**

Mr. Kennedy noted that the 115th Council had unanimously endorsed a proposal last fall to amend the Joint Rules as they pertain to the confidentiality of bill titles after cloture. Because that proposal is still under consideration by the Joint Select Committee on Rules, Mr. Kennedy expressed his view that it was important for the Council to, once again, adopt procedures to deal with the 800 bill requests that appear to be duplicates or closely related. He reviewed with Council members the procedures that had been adopted two years ago and proposed minor changes in order to improve the process.

In response to a question from Sen. Cahill, he verified that the proposed procedures would give members two opportunities for "opting out" - that is, deciding not to combine their bill request with other apparently similar ones.

**Motion:** That the Council adopt the proposed system for duplicate and closely-related bills. (Motion by Sen. Dutremble; second by Sen. Cahill; unanimous).

**Note:** A copy of the procedures is attached to this Meeting Summary.

**Unlimited Cosponsors**

Speaker Martin explained the proposed procedures for accommodating the new amendment to the Joint Rules that permits unlimited cosponsors on bills, noting that he and Senate President Dutremble had met with David Kennedy, the Secretary of the Senate Joy O'Brien, the Clerk of the House Joe Mayo, and Sally Tubbesing to consider options. Mr. Kennedy reported that he had reviewed the proposed procedures with his staff and that all agreed to try implementing them within existing staff, though he noted that the new rule could create significant additional loads on data entry and proofreading.

**Discussion focussed on the implications of the new rule:**

- Sen. Dutremble expressed concern that it could increase the time required to get bills in the process if sponsors failed to return their completed cosponsor sheets on time; while Sen. Esty speculated that the rule might be a time saver ultimately, because it put the responsibility for obtaining cosponsor signatures clearly on the sponsor. Rep. Zirnkilton pointed out that the new rule might decrease the number of duplicate and closely-related bills.

- Sen. Cahill, noting that she opposed the amendment to the Joint Rules, expressed concern that sponsors would enlist others - namely, staff and lobbyists - in getting cosponsors' signatures. Speaker Martin pointed out the cosponsor signature page did require the actual signature. All Council members agreed that the Revisor's Office would in no way be held responsible for verifying signatures.
- Rep. Gwadosky asked for clarification that all cosponsors' names would appear on the printed bill and was assured that this would be the case.

Finally, Rep. Whitcomb commended the presiding officers for having done an excellent job of developing a method for implementing the new rule.

**Motion:** That the proposed procedures be approved.  
(Motion by Speaker Martin; second by Sen. Dutremble; unanimous).

**Item #3: After Deadline Requests**

Requests to introduce legislation to the First Regular Session were considered by the Legislative Council. A summary of the Council's action on these requests is attached to this meeting summary.

**Discussion:** The Council engaged in extended discussion related to Senator Dutremble's bill request, "An Act to Clarify Legislative Intent Regarding the Maine Mutual Insurance Rate Structure". After discussing various alternatives, they unanimously agreed to schedule a special Council meeting on Monday, January 11, at 3 p.m., to meet with representatives from the Mutual Insurance Fund Board.

## **ANNOUNCEMENTS AND REMARKS**

Rep. Gwadosky drew members' attention to two coming events:

**1) Special Orientation Session for New Council Members**

Tuesday, January 12  
3:00 p.m.  
Legislative Council Chamber

**2) Seminar on Science and Technology for all legislators**

Thursday, January 14  
1:30 - 3 p.m.  
Room 113

## **ADJOURNMENT**

The Council meeting was adjourned at 5:15 p.m., on the motion of Sen. Dutremble.

John R. McKernan, Jr.  
Governor



Stephen G. Ward  
Public Advocate

Executive Department  
PUBLIC ADVOCATE

Telephone (207) 287-2445  
FAX (207) 287-4317

January 13, 1993

Dan A. Gwadosky, President  
Legislative Council  
c/o Sally Tubbesing  
State House Station #115  
Augusta, ME 04333-0115

Reference: Postage Expenses for Evaluation  
of Maine Relay Service

Dear Representative Gwadosky:

We are writing to request that the Legislative Council provide the Telecommunications Relay Service Advisory Council (Advisory Council) with the means to pay the return postage expense for the evaluation that the Advisory Council is required to perform of the Relay System.

Specifically, we are requesting that the Legislative Council provide the funds or assistance necessary to affix a "Postage Paid By Addressee" stamp to the evaluation forms that will be returned as part of the survey that the Advisory Council will be performing next month. If that option will not work, we request \$175.00 to purchase the stamps necessary for the return postage.

In 1990 the Legislature created a statewide system to provide continuous telecommunications relay services to facilitate communications between the deaf and people who use standard telephone equipment. Pursuant to 35-A M.R.S.A. Section 8704, the Telecommunications Relay Service Advisory Council is required to evaluate the telecommunications relay service and "to provide an evaluation of the service being provided including the quality and availability of that service."

The Advisory Council is not provided with any funds to perform that evaluation.

This year the Advisory Council is performing its evaluation by sending a one-page evaluation form to the approximately 500 people that use the relay service, and asking those users to fill it out and to return it by mail.

The Advisory Council has eliminated the need for postage to distribute the evaluation form by arranging to have the form included in the TTY Directory that will be mailed out to approximately 500 deaf and hard-of-hearing persons. We plan to distribute 100 more forms through informal channels.

The Advisory Council needs assistance in covering the expenses required for return postage. We suggest that we might keep expenses low by using a "Postage Paid By Addressee" stamp (i.e., Business Reply permit) of another state agency such as Human Services. (The Division of Deafness is a sub-division of the Department of Human Services.) If a state agency has already paid the annual \$185.00 accounting fee for a Business Reply permit, the return postage expense will be only 10¢ per letter received, plus the charge for printing the envelopes.

If that is not possible, then the Advisory Council requests that it be provided the \$175.00 that will be necessary to purchase return postage for 600 evaluation forms.

If you have any questions about this request, please direct them to Bill Nye of the Governor Baxter School at 761-3165, Ext. #287 (TTY) or to Bill Black, at the Public Advocate office 287-2445.

Sincerely,

*Bill Nye*

William Nye, President  
Telecommunications Relay  
Services Advisory Council

*William C. Black*

William C. Black  
General Counsel  
Public Advocate Office

pjm





Joy J. O'Brien  
Secretary of the Senate

Maine State Senate  
Augusta, Maine 04333

January 13, 1993

Sally Tubbesing, Exec. Director  
Legislative Council  
State House Station #115  
Augusta, ME 04333

*Sally*  
Dear Ms. Tubbesing:

Enclosed is a copy of the Senate Resolution relative to the opinion of the Senate that the Legislative Council form a Task Force which was adopted by the First Regular Session of the One Hundred Sixteenth Legislature of the State of Maine.

If you have any questions, please do not hesitate to contact me.

Thank you.

Sincerely,

*Joy J. O'Brien/sc*

Joy J. O'Brien  
Secretary of the Senate

JOB/scc

enclosure

ENCLOSURE

**STATE OF MAINE**

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**IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND NINETY-THREE**

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**SENATE RESOLUTION EXPRESSING THE OPINION OF THE  
SENATE THAT THE LEGISLATIVE COUNCIL FORM A  
TASK FORCE**

**WHEREAS,** the Superintendent of Insurance has recently authorized a workers' compensation rate structure for the Maine Employers' Mutual Insurance Company at a level higher than that in effect in the residual market pool in 1992; and

**WHEREAS,** the intent of the Legislature in establishing the mutual company was to achieve a reduction in rates; and

**WHEREAS,** such an increase would be burdensome on Maine employers and their employees and unacceptable to the Legislature; now, therefore, be it

**RESOLVED:** That it is the sense of the Senate that the Legislative Council should authorize the formation of a task force to rapidly design and report a remedy to the Joint Standing Committee on Banking and Insurance in order that the Legislature may act before greater damage is done to the Maine economy.

**IN SENATE CHAMBER  
READ AND ADOPTED**

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1208W-LR2107(1)

**JAN 12 1993**

**JOY L. O'BRIEN  
SECRETARY**

SENATE RESOLUTION EXPRESSING THE  
OPINION OF THE SENATE THAT THE  
LEGISLATIVE COUNCIL FORM A TASK FORCE

90K  
R. OFS.

(Senator CIANCHETTI)  
PRESENTED BY: *C. Cianchetti*

COUNTY: Somerset

(Senator McCORMICK)  
COSPONSORED BY: *P. McCormick*

COUNTY: Kennebec

(Senator KIEFFER)  
COSPONSORED BY: *S. Kieffer*

COUNTY: Aroostook

(Senator ESTY)  
COSPONSORED BY: *D. Esty*

TOWN-COUNTY: Cumberland

LR2107(1)



OFFICE OF  
THE GOVERNOR

NO. 4 FY 92/93  
DATE September 10, 1992

**AN ORDER REVISING THE CONSENSUS ECONOMIC FORECASTING COMMISSION  
AND THE REVENUE FORECASTING COMMITTEE**

WHEREAS, past and recent events in the regional economy have focused increased public and governmental attention on the importance of broadening and strengthening the procedures and techniques used in developing a state economic forecast and in estimating state revenues; and,

WHEREAS, it is in the public interest to develop broad public, legislative and executive consensus for state revenue projections and the state economic assumptions on which they depend; and,

WHEREAS, this Administration wants to establish a formalized process for the development of state economic assumptions and state revenue projections from which a consensus can be reached between the Executive and Legislative branches of State Government;

WHEREAS, the method of selecting members to serve on the Consensus Economic Forecasting Commission and the Revenue Forecasting Committee must be streamlined to ensure that their work can be completed in a timely fashion;

NOW, THEREFORE, I, John R. McKernan, Jr., Governor of the State of Maine, do hereby revise Executive Order 14 FY 91/92, "An Order Establishing the Consensus Economic Forecasting Commission and the Revenue Forecasting Committee" for the purpose of streamlining the method of selecting members so that the Consensus Economic Forecasting Commission and the Revenue Forecasting Committee may complete their work in a timely fashion and serve as a more comprehensive approach to consensus forecasting for state economic assumptions and state revenues in the mutual best interests of the Executive and Legislative branches of State Government.

**Consensus Economic Forecasting Commission**

**1. Membership.**

The Consensus Economic Forecasting Commission established by Executive Order 14 FY 91/92 to provide the Governor, the Legislature, and the Revenue Forecasting Committee with analyses, findings, and recommendations representing state economic assumptions relevant to revenue forecasting shall consist of 5 members appointed as follows: two members shall be appointed by the Governor; one member shall be recommended for appointment to the Governor by the President of the Senate; one member shall be recommended for appointment to the Governor by the Speaker of the House; and one member shall be appointed by the previous four members. One of the previous five members shall be selected by a majority vote of the Committee members to serve as the Chairperson of the Commission. Commission members shall be appointed within 15 days of the effective date of this Executive

Order and shall serve until January 1995. Thereafter, the Commission members shall be appointed in January of odd-numbered years. A member may not be a Legislator or an employee of the Executive Branch, the Legislature or the Judicial Department. Each Commission member must have professional credentials and demonstrated expertise in economic forecasting.

All members shall be appointed for terms to coincide with the legislative biennium. Vacancies shall be filled in the same manner as the original appointments, for the balance of the unexpired term, except as provided below.

In the event that one or more positions on the Commission remains unfilled on the 16th day after the effective date of this Executive Order, or in the event that the expeditious filling of a vacancy is required to enable the Commission to perform its duties in an efficient and timely fashion, the Governor shall make such appointments at such times and in such a manner as he deems necessary.

## 2. Duties of the Commission.

- a. Duties. The Consensus Economic Forecasting Commission shall develop 5-year and 10-year macro-economic secular trend forecasts and one-year, 2-year, and 4-year economic forecasts.
- b. Biennial Economic Assumptions. The Commission shall submit recommendations for state economic assumptions for the next fiscal biennium and analyze economic assumptions for the current fiscal biennium which must be approved by a majority of the Commission members. No later than November 1st of each even-numbered year, the Commission shall submit to the Governor, the Legislative Council and the Revenue Forecasting Committee, a report which presents the analyses, findings and recommendations for economic assumptions related to revenue forecasting for the next fiscal biennium. In its report, the Commission shall fully describe the methodology employed in reaching its recommendations.
- c. Current Biennium Adjustments. No later than February 1st and November 1st of each year the Commission shall submit to the Governor, the Legislative Council and the Revenue Forecasting Committee, a report which presents the Commissions' findings and recommendations for adjustments to the economic assumptions for the current fiscal biennium. In each report the Commission shall fully describe the methodology employed in reaching its recommendations.

## 3. Contracts.

The Commission may enter into contractual arrangements subject to state purchasing procedures for the procurement of economic forecasting models, data, assumptions and assistance in analyzing the data.

## 4. Meetings.

The Commission shall meet at least four (4) times a year. Additional meetings may be called by the Chairperson or by any three members. All meetings shall be open to the public.

## 5. Staffing.

The Commission shall receive staff support from the State Planning Office.

### Revenue Forecasting Committee

#### 1. Established; membership.

There is established the Revenue Forecasting Committee for the purpose of providing the Governor, the Legislature and the State Budget Officer with analyses, findings and recommendations relating to the projection of revenues for the General Fund and the Highway Fund based on economic assumptions recommended by the Consensus Economic Forecasting Commission. The Committee shall include the State Budget Officer, the State Tax Assessor, the State Economist and an Economist on the faculty of the University of Maine System selected by the Chancellor and, at the discretion of the Legislature, the Director of the Office of Fiscal and Program Review. One of the previous five members shall be selected by a majority vote of the Committee members to serve as the Chairperson of the Committee.

#### 2. Duties of the Committee.

- a. Duties; Use of Economic Assumptions. The Revenue Forecasting Committee shall develop current fiscal biennium and ensuing fiscal biennium revenue projections using the economic assumptions recommended by the Consensus Economic Forecasting Commission.
- b. Biennial Revenue Projections. The Committee shall submit recommendations for state revenue projections for the next fiscal biennium and analyze revenue projections for the current fiscal biennium which must be approved by a majority of the Committee members. No later than December 1st of each even-numbered year, the Committee shall submit to the Governor, the Legislative Council, the Joint Standing Committee on Appropriations and Financial Affairs, and the State Budget Officer, a report which presents the analyses, findings and recommendations for General Fund and Highway Fund revenue projections for the next fiscal biennium. In its report the Committee shall fully describe the methodology employed in reaching its recommendations. Revenue projections for other funds of the state may be included in the report at the discretion of the Committee.
- c. Current Biennium Adjustments. No later than March 1st and December 1st of each year the Committee shall submit to the Governor, the Legislative Council, the Joint Standing Committee on Appropriations and Financial Affairs, and the State Budget Officer a report which presents the analyses, findings and recommendations for adjustments to General Fund revenue and Highway Fund revenue for the current fiscal biennium. In each report the Committee shall fully describe the methodology employed in reaching its recommendations. Revenue adjustments for other funds of the state may be included in the report at the discretion of the Committee.

#### 3. Use of Revenue Forecasts.

The State Budget Officer must consider the revenue projections recommended by the Committee in setting revenue estimates in accordance with Title 5, Section 1665, subsection 3. If the State Budget Officer adjusts the revenue projections recommended by the Committee, he shall submit to the Governor, the Legislative Council and the Joint Standing Committee on Appropriations and Financial Affairs, a report which presents the analyses, findings and recommendations by revenue line explaining the variances from the revenue projections recommended by the Committee.

4. Meetings.

The Committee shall meet no less than four (4) times a year. Additional meetings may be called by a majority vote of the Committee.

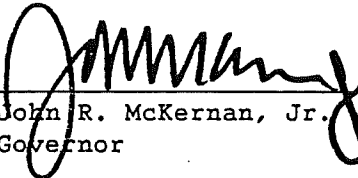
5. Staffing.

The Committee shall receive staff assistance from the Bureau of the Budget, the the State Planning Office, and the Bureau of Taxation, and, at the discretion of the Legislature, the Office of Fiscal and Program Review. The Committee may also utilize any other professionals having revenue forecasting, economic and fiscal expertise at the discretion of the Committee.

6. Access to information.

In order to assist the Committee, the Department of Administrative and Financial Services shall provide information and data to the Committee on request. The Committee members will be bound by the confidentiality restrictions concerning certain tax records as described in Title 36, Chapter 7. The State Tax Assessor may disclose any corporate or individualized income tax data, sales and use tax data, business tax data, property tax data or other tax data to the Revenue Forecasting Committee or their staff. This information may be requested in any form, including paper records, computerized data or summary statistics, but may not be transmitted with any identification by taxpayer name, number or address and must be aggregated to include at least three taxpayers.

The effective date of this Order is September 10, 1992.

  
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John R. McKernan, Jr.  
Governor

SEP 14 1992



STATE OF MAINE

DEPARTMENT OF ADMINISTRATIVE AND FINANCIAL SERVICES

Bureau of the Budget

State House - Station 58

Augusta, Maine 04333

January 11, 1993

TO: Honorable John R. McKernan, Jr., Governor  
Honorable Michael D. Pearson, Senate Chair  
Honorable Lorraine N. Chonko, House Chair  
Members, Committee on Appropriations and Financial Affairs  
Sarah Tubbesing, Executive Director, Legislative Council

FROM: *John R. Nicholas*  
John R. Nicholas, State Budget Officer

SUBJECT: Report on the Variances from the General Fund Undedicated Revenue  
Reprojection of the Revenue Forecasting Committee for FY 1992-93

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As required by Executive Order 4 FY 92/93, enclosed is the official reprojection of the FY 1992-93 General Fund Undedicated Revenue accompanied by explanations of the variances from the individual revenue reprojections recommended by the Revenue Forecasting Committee.

General Fund revenues are recommended to be reprojected below the FY 1992-93 budget by \$11,739,344 as shown in Attachment A. This reprojection represents a difference of \$10,655,540 over the reprojection of the Revenue Forecasting Committee as recommended on January 7, 1993. In accordance with section 3. of the above referenced Executive Order, I have included in Attachment A of this report the analyses, findings and recommendations for each revenue line for which the enclosed reprojections in Attachment A show a difference from the January 7, 1993 revenue recommendations of the Revenue Forecasting Committee.

With respect to the value of the Executive Order as a process for improving the basis on which General Fund revenues are reprojected, I wish to offer the following observations.

1. The process linked independently developed economic assumptions about the Maine economy with the General Fund revenue reprojections;
2. The process caused certain General Fund income sources that were usually overlooked in the revenue reprojection process to be reviewed in a more timely and detailed fashion;



January 11, 1993

3. The process focused on department and agency income sources, other than those collected by the Bureau of Taxation, which included presentations from subject matter staff in those departments and agencies; and,
4. The process produced information about the basis for the General Fund revenue reprojections and resulted in the preparation of explanations for variances between the official revenue reprojections and those recommended by the Revenue Forecasting Committee.

Please do not hesitate to furnish me with any comments you may wish to offer regarding the enclosed General Fund revenue information or the revenue estimating process as implemented by Executive Order 4 FY 92/93.

cc: Members, Revenue Forecasting Committee  
Commissioner H. Sawin Millett, Jr.  
Office of Fiscal and Program Review

Attachment A

(1) Sales and Use Tax - Actual sales and use tax revenue for November, 1992 was not available to the Committee in official form. The November, 1992 actual results for this tax line exceeded the model reprojection by \$ .9M. If this incremental increase over the model reprojection were used as a trend indicator for the balance of FY 1992-93, revenues from the sales and use tax would exceed the budget by \$24.7M and the Committee's reprojection by \$3.7M. After adjusting for the suspension of local revenue sharing from January through June of FY 1991-92, the reprojected income from the sales and use tax for the last two quarters of FY 1992-93 compared to the same period in FY 1991-92 shows an increase of 6½% and 7½% of which 3.2% represents expected growth in the Consumer Price Index.

(2) Individual Income Tax - Actual individual income tax revenue for November, 1992 was not available to the Committee in official form. The November, 1992 actual results for withholding exceeded the model reprojection by \$ .6M. Total actual revenue for the month of November, 1992 for this tax line exceeded the model reprojection by \$1.8M. If the incremental increase in withholding over the model reprojection were used as a trend indicator for the balance of FY 1992-93, revenues from the individual income tax would be less than budget by \$27.6M. Total revenue for FY 1992-93 for this tax line would be \$1M greater than the reprojection recommended by the Committee.

(3) Corporate Income Tax - The reprojected increase of \$3 M over the recommendation of the Committee reflects the acceptance of the reprojection submitted to the Committee by the Bureau of Taxation.

(4) Public Utilities Tax - The budget bill that subsequently became PL 1991, c. 591 included language to postpone the Railroad Excise Tax credit of \$500,000. This language was estimated to result in increased revenue to the General Fund of \$1,500,000. Section N-3 of PL 1991, c. 591 included replacement language that was more acceptable to the railroad industry while still preserving the estimated revenue increase of \$1.5M. The Bureau of Taxation believes that the estimated revenue increase was inadvertently overstated by the full \$1,500,000. As this fact cannot be satisfactorily verified, this revenue line is recommended to remain at the budgeted level for FY 1992-93.

(5) Insurance Companies Tax - The Committee report included a reprojection for the workers' compensation insurance of \$2,400,000. The actual reprojection from the Workers' Compensation Commission was \$2,362,655 resulting in a difference under of \$37,345.

(6) Inheritance and Estate Tax - This tax line is very uncertain with respect to the estimation of revenues. Consequently, this revenue line is recommended to remain at the budgeted amount of \$10.8M for FY 1992-93 resulting in a difference over of \$ .9M.

(7) Transfer from Lottery Commission - On December 29, 1992, the Director of the Division of Financial and Personnel Services for the Department of Administrative and Financial Services recommended that lottery net profit transfers to the General Fund be increased by \$600,000 for FY 1992-93 based on the July, 1992 through November, 1992 actual revenue performance. Two points must be made. First, the November, 1992 actual revenue results for lottery transfers were not available to the Committee. Second, although the memorandum recommended an incremental increase of \$600,000, \$200,000 of that amount reflected an increase in the advertising budget which has been requested in the emergency budget bill for FY 1992-93.

(8) Other Revenues - A verbal conversation with representatives of the Department of the Attorney General about the status of DEP fines indicated a level of revenue for FY 1992-93 of \$1M rather than the \$ .8M recommended by the Department of Environmental Protection. The remaining difference under the recommendation of the Committee reflects department and agency reprojections for FY 1992-93, as shown in Attachment B, which were not available to the Committee.

**FY 93 — General Fund Revenue Reprojection  
Comparison — Committee to Budget Reprojection**

Income Description	(1) FY 93 Budget	(2) FY 93 Committee	(2) Minus (1) Difference over(under)	(3) FY 93 Budget Reproject	(3) Minus (2) Difference over(under)
Sales and Use Tax (1)	\$574,201,528	\$595,200,000	\$20,998,472	\$598,900,000	\$3,700,000
Individual Income Tax (2)	\$594,538,573	\$565,905,000	(\$28,633,573)	\$566,905,000	\$1,000,000
Corporate Income Tax (3)	\$49,747,991	\$56,460,000	\$6,712,009	\$59,460,000	\$3,000,000
Cigarette and Tobacco Tax	\$55,968,050	\$54,000,000	(\$1,968,050)	\$54,000,000	\$0
Public Utilities Tax (4)	\$25,300,000	\$23,595,000	(\$1,705,000)	\$25,095,000	\$1,500,000
Insurance Companies Tax (5)	\$41,027,075	\$41,137,000	\$109,925	\$41,099,655	(\$37,345)
Inheritance and Estate Tax (6)	\$10,839,261	\$9,899,124	(\$940,137)	\$10,839,261	\$940,137
Property Tax — Unorg Territor	\$9,882,452	\$9,300,000	(\$582,452)	\$9,300,000	\$0
Income From Investments	\$4,595,000	(\$2,958,280)	(\$7,553,280)	(\$2,958,280)	\$0
Harness Parimutuel	\$780,236	\$512,500	(\$267,736)	\$512,500	\$0
Transfer From Liquor Comm	\$32,095,475	\$32,095,475	\$0	\$32,095,475	\$0
Transfer Lottery Comm (7)	\$33,810,740	\$33,810,740	\$0	\$34,210,740	\$400,000
Other Revenues (8)	\$123,557,503	\$114,992,441	(\$8,565,062)	\$115,145,189	\$152,748
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Comm'l Forestry Exc Tax	\$4,189,987	\$3,848,694	(\$341,293)	\$3,848,694	\$0
Real Estate Transfer Tax	\$7,631,254	\$6,219,685	(\$1,411,569)	\$6,219,685	\$0
Judicial Fines	\$25,104,800	\$23,000,000	(\$2,104,800)	\$23,000,000	\$0
IF&W	\$13,867,127	\$13,867,127	\$0	\$13,867,127	\$0
DMHMR	\$21,658,366	\$19,258,366	(\$2,400,000)	\$19,258,366	\$0
DEP Fines	\$2,725,000	\$785,000	(\$1,940,000)	\$1,000,000	\$215,000
Education	\$672,675	\$305,275	(\$367,400)	\$305,275	\$0
Transfer Alcohol Premium	\$5,720,000	\$5,720,000	\$0	\$5,720,000	\$0
Sta Cap	\$5,559,165	\$5,559,165	\$0	\$5,559,165	\$0
Balance — Other Revenues	\$36,429,129	\$36,429,129	\$0	\$36,366,877	(\$62,252)
			\$0		\$0
<b>Total</b>	<b>\$1,556,343,884</b>	<b>\$1,533,949,000</b>	<b>(\$22,394,884)</b>	<b>\$1,544,604,540</b>	<b>\$10,655,540</b>

**FY 93 — General Fund Revenue Reprojection  
Comparison — Budget to Budget Reprojection**

Income Description	(1) FY 93 Budget	(2) FY 93 Budget Reproject	(2) Minus (1) Difference over(under)
Sales and Use Tax	\$574,201,528	\$598,900,000	\$24,698,472
Individual Income Tax	\$594,538,573	\$566,905,000	(\$27,633,573)
Corporate Income Tax	\$49,747,991	\$59,460,000	\$9,712,009
Cigarette and Tobacco Tax	\$55,968,050	\$54,000,000	(\$1,968,050)
Public Utilities Tax	\$25,300,000	\$25,095,000	(\$205,000)
Insurance Companies Tax	\$41,027,075	\$41,099,655	\$72,580
Inheritance and Estate Tax	\$10,839,261	\$10,839,261	\$0
Property Tax — Unorg Territor	\$9,882,452	\$9,300,000	(\$582,452)
Income From Investments	\$4,595,000	(\$2,958,280)	(\$7,553,280)
Harness Parimutuel	\$780,236	\$512,500	(\$267,736)
Transfer From Liquor Comm	\$32,095,475	\$32,095,475	\$0
Transfer From Lottery Comm	\$33,810,740	\$34,210,740	\$400,000
Other Revenues	\$123,557,503	\$115,145,189	(\$8,412,314)
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Comm'l Forestry Exc Tax	\$4,189,987	\$3,848,694	(\$341,293)
Real Estate Transfer Tax	\$7,631,254	\$6,219,685	(\$1,411,569)
Judicial Fines	\$25,104,800	\$23,000,000	(\$2,104,800)
IF&W	\$13,867,127	\$13,867,127	\$0
DMHMR	\$21,658,366	\$19,258,366	(\$2,400,000)
DEP Fines	\$2,725,000	\$1,000,000	(\$1,725,000)
Education	\$672,675	\$305,275	(\$367,400)
Transfer Alcohol Premium	\$5,720,000	\$5,720,000	\$0
Sta Cap	\$5,559,165	\$5,559,165	\$0
Balance — Other Revenues	\$36,429,129	\$36,366,877	(\$62,252)
			\$0
<b>Total</b>	<b>\$1,556,343,884</b>	<b>\$1,544,604,540</b>	<b>(\$11,739,344)</b>

FY 93 General Fund Revenue Reprojection — Other Revenues

Department/Agency	Description	Account	Source Code	Budget	Reproject	Diff
Bureau of Taxation	Comm'l Forestry Exc Tax	01018f000207	0175	\$4,189,987	\$3,848,694	(\$341,293)
	Real Estate Transfer Tax	01018f000207	0170	\$7,631,254	\$6,219,685	(\$1,411,569)
						(\$1,752,862)
Judicial Department	Fines	01040a006301	2001	\$25,104,800	\$23,000,000	(\$2,104,800)
						(\$2,104,800)
Mental Health & Mental Ret	Hospital Services Medicare A	01014a016401	2550	\$350,000	\$75,000	(\$275,000)
	Hospital Services Medicare BMHI	01014a016401	2555	\$125,000	\$0	(\$125,000)
	Hospital Services Medicare Pine	01014a016401	2560	\$0	\$25,000	\$25,000
	Care and Treatment ARC	01014a016401	2614	\$425,000	\$450,000	\$25,000
	Hosp Svc Rendered Bangor	01014c012055	2628	\$69,450	\$1,069,450	\$1,000,000
	Hosp Svc Rendered Pine	01014a016401	2629	\$16,442,450	\$12,442,450	(\$4,000,000)
	Audit Settlement	01014a016401	2680	\$70,000	\$170,000	\$100,000
	Free Standing Day Hab — FTS	01014a016401	2696	\$0	\$500,000	\$500,000
	Medicaid Prof Support Serv	01014a016401	2697	\$0	\$100,000	\$100,000
	Admin/Cost Alloc	01014a016401	2698	\$50,000	\$300,000	\$250,000
						(\$2,400,000)
Environmental Protection	Fines	01006a024810	2001	\$375,000	\$100,000	(\$275,000)
	Fines	01006a024910	2001	\$1,020,000	\$135,000	(\$885,000)
	Fines	01006a025010	2001	\$1,200,000	\$680,000	(\$520,000)
	Fines	01006a060310	2001	\$130,000	\$85,000	(\$45,000)
						(\$1,725,000)
Education	License Application Fees	01005a028026	1446	\$575	\$575	\$0
	Special Lic and Leases	01005a028026	1448	\$3,000	\$3,000	\$0
	School Licenses/Permit	01005a028026	1470	\$8,150	\$8,150	\$0
	Certified Document Fees	01005a028026	2642	\$450	\$450	\$0
	Registration Fees	01005a028131	2631	\$3,000	\$3,000	\$0
	Filing Fees	01005a028131	2632	\$495,000	\$199,000	(\$296,000)
	Certified Document Fees	01005a031120	2642	\$100,500	\$30,000	(\$70,500)
	Med Services Rendered	01005b017233	2627	\$50,000	\$50,000	\$0
	Misc Services & Fees	01005b017233	2637	\$4,000	\$100	(\$3,900)
	Sale of Meals	01005b017233	2674	\$5,000	\$8,000	\$3,000
	Misc Income	01005b017233	2686	\$3,000	\$3,000	\$0
						(\$367,400)
Sub Total Revenue Committee						(\$8,350,062)
Corrections	Misc Income	01003a012401	2686	\$75,000	\$25,000	(\$50,000)
	Serv Fees Fed Gov	01003b014401	2296	\$65,000	\$43,139	(\$21,861)
	Employee Maintenance	01003b014401	2645	\$250	\$0	(\$250)
	Sale of Meals	01003b014401	2674	\$100	\$0	(\$100)
	Misc Income	01003b014401	2686	\$13,000	\$310	(\$12,690)
	Serv Fees Fed Gov	01003c016201	2296	\$354,050	\$254,926	(\$99,124)
	Sale of Lodg and Meals	01003c016201	2676	\$185,785	\$147,446	(\$38,339)
	Employee Maintenance	01003e040001	2645	\$11,216	\$14,962	\$3,746
	Sale of Lodg and Meals	01003e056501	2676	\$66,275	\$60,746	(\$5,529)
	Service Fees Counties	01003f016301	2397	\$9,000	\$55,620	\$46,620
						(\$177,527)
Labor	License Application Fees	01012b015940	1446	\$0	\$450	\$450
	Special Lic and Leases	01012b015940	1448	\$112,500	\$105,000	(\$7,500)
	Boiler Insp Cert	01012b015940	1492	\$57,500	\$50,000	(\$7,500)
	Elevat—Tram Insp	01012b015940	1904	\$50,000	\$165,000	\$115,000
	Approv of Elev Plan	01012b015940	1907	\$2,200	\$7,500	\$5,300
	Elevator—Tram Cert	01012b015940	1908	\$7,500	\$30,000	\$22,500
	Fines	01012b015940	2001	\$5,000	\$2,500	(\$2,500)
	Inspection Serv	01012b015940	2621	\$2,200	\$2,200	\$0
	Misc Services & Fees	01012b015940	2637	\$0	\$25	\$25
	Sale of Books	01012b015940	2658	\$0	\$2,500	\$2,500
	Misc Income	01012d016020	2686	\$1,200	\$1,200	\$0
						\$128,275
Secretary of State — Archives	Serv Fees Chrgd Other Dept	01029c005001	2691	\$66,144	\$53,144	(\$13,000)
	Cont Other Spec Rev	01029c005001	2719	\$6,000	\$6,000	\$0
						(\$13,000)
Sub Total Reprojection						(\$62,252)
Grand Total						(\$8,412,314)

**LEGISLATIVE COUNCIL  
REQUESTS TO INTRODUCE LEGISLATION  
FIRST REGULAR SESSION  
January 27, 1993**

**Action**

**SPONSOR: Rep. Aliberti**

LR 2142    An Act to Reduce the Unfunded Liability of the  
Maine State Retirement System by Applying a  
Portion of Cost-of-Living Increases to the  
Unfunded Liability

**SPONSOR: Rep. Barth, Jr.**

LR 2131    An Act to Allow the State to Enter into Agreements  
with other States Concerning the Disposal of  
Low-level Radioactive Waste

**SPONSOR: Sen. Berube**

LR 2111    An Act to Include Rental Housing in the  
Definition of the Crime of Theft of Services

**SPONSOR: Rep. Coffman**

LR 2117    An Act to Freeze Tuition Rates for all In-State  
University of Maine System Students

**SPONSOR: Rep. Coffman**

LR 2121    Resolve, to Ensure Facilities Management at  
the University of Maine

**SPONSOR: Sen. Gould, Robert R.**

LR 2134    Resolve, to Clear Title to Land Owned in Unity,  
Maine by James Mercier

**SPONSOR: Rep. Jacques**

LR 2146    An Act Concerning Duplicate Fees Required by  
the Department of Environmental Protection

**SPONSOR: Sen. Lawrence**

LR 2108    An Act to Encourage Economic Competition with  
the State of New Hampshire

Action

**SPONSOR:** Sen. Lawrence

LR 2132 Resolve, Authorizing Richard Paridise of Wells,  
Maine to Sue the State

**SPONSOR:** Rep. Lord

LR 2112 An Act to Exempt Certain Dams from Permit Fees

**SPONSOR:** Sen. Luther

LR 2110 An Act Concerning the Out-of-State Purchase  
of Alcoholic Beverages for Noncommercial  
Uses

**SPONSOR:** Sen. Luther

LR 2118 An Act to Restore Funds to the Election Ethics  
Commission

**SPONSOR:** Sen. Luther

LR 2127 An Act to Amend the Definition of Taxable  
Services to Include Ski Lift Tickets  
and Movie Tickets

**SPONSOR:** Sen. Titcomb

LR 2125 An Act to Require Labeling on Genetically  
Engineered Food

**SPONSOR:** Rep. Townsend, George A.

LR 2119 An Act Concerning Commercial Divers

**SPONSOR:** Rep. Townsend, George A.

LR 2135 An Act Relating to the Passamaquoddy  
Water District

**SPONSOR:** Rep. Young

LR 2122 An Act to Provide a Property Tax Abatement for the  
Town of Limestone

**TABLED BY THE LEGISLATIVE COUNCIL**

<b>SPONSOR:</b>	<b>Sen. Berube</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2097	An Act to Protect Landlords from Certain Types of Fraud	
<b>SPONSOR:</b>	<b>Sen. Berube</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2098	An Act Regarding Trafficking of Drugs in Homes in Which Children Live	
<b>SPONSOR:</b>	<b>Rep. Gray</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2104	An Act to Abolish the Workers' Compensation System	
<b>SPONSOR:</b>	<b>Sen. Harriman</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2105	An Act to Provide Statutory Procedures for Grievances Against Attorneys	
<b>SPONSOR:</b>	<b>Sen. Luther</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2075	An Act to Prohibit Discharge of a Firearm Across a Paved Way	
<b>SPONSOR:</b>	<b>Rep. Mitchell, Elizabeth H.</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2095	An Act to Amend the Law on Credit Card Charges of Insurance Purchases	
<b>SPONSOR:</b>	<b>Rep. Rotondi</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2074	An Act Regarding Hunting of Female Bear	
<b>SPONSOR:</b>	<b>Sen. Summers</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2072	An Act Concerning the Eligibility of Children of Disabled Veterans to Obtain Educational Benefits	
<b>SPONSOR:</b>	<b>Sen. Summers</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2094	An Act Regarding Muzzle Loading	
<b>SPONSOR:</b>	<b>Rep. Zirnkilton</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2103	An Act to Create the Seal Cove Pond Fish Stocking Program	

## JOINT RESOLUTIONS

<b>SPONSOR:</b>	<b>Rep. Foss</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 1508	JOINT RESOLUTION MEMORIALIZING CONGRESS TO WAIVE UNFUNDED MANDATES	
<b>SPONSOR:</b>	<b>Rep. Martin, John L.</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 1686	JOINT RESOLUTION MEMORIALIZING THE CONGRESS OF THE UNITED STATES TO ESTABLISH A NATIONAL VETERANS CEMETERY	
<b>SPONSOR:</b>	<b>Rep. Michael</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 1560	JOINT RESOLUTION TO PETITION THE CONGRESS OF THE UNITED STATES TO REVOKE CONGRESSIONAL PAY RAISES AND TO ROLL BACK SALARIES TO THE 1989 LEVEL	
<b>SPONSOR:</b>	<b>Rep. Michaud</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 1552	JOINT RESOLUTION MEMORIALIZING THE CONGRESS OF THE UNITED STATES TO REAFFIRM AND IMPROVE OUR NATION'S EFFORTS TO PROTECT AND RESTORE THREATENED AND ENDANGERED SPECIES	
<b>SPONSOR:</b>	<b>Rep. Pfeiffer</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 1857	JOINT RESOLUTION MEMORIALIZING CONGRESS RELATING TO RU 486	
<b>SPONSOR:</b>	<b>Rep. Simoneau</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 0960	JOINT RESOLUTION MEMORIALIZING CONGRESS ALLOWING STATES TO SET THEIR OWN TAX POLICIES FOR CREDIT UNIONS	
<b>SPONSOR:</b>	<b>Sen. Titcomb</b>	<b>TABLED</b>
		<b>01/07/93</b>
LR 2073	JOINT RESOLUTION MEMORIALIZING CONGRESS TO CREATE A NATIONAL CHILD SAFETY AWARENESS WEEK	



**ADDENDUM**

**LEGISLATIVE COUNCIL  
REQUESTS TO INTRODUCE LEGISLATION  
FIRST REGULAR SESSION  
February 2, 1993**

**Action**

**SPONSOR: Rep. Clark**

LR 2149    An Act to Require Bear Stamps for Hunting of  
            Bear in Certain Months

**SPONSOR: Rep. Holt**

LR 2173    An Act Fostering Advantageous Job Development

**SPONSOR: Rep. Martin, John L.**

LR 2161    An Act to Amend the Laws Concerning Reapportionment

            Cosponsors: Sen. Hanley  
                          Rep. Michaud

**SPONSOR: Rep. Mitchell, James**

LR 2174    An Act Requiring the Department of Environmental  
            Protection to Adopt Rules for a Waiver of Fee  
            and a 2-Year Extension to Low-income People in  
            Meeting Motor Vehicle Emission Standards

**SPONSOR: Rep. Whitcomb**

LR 2152    An Act to Clarify the Role of Professionals in  
            Connection with Geoenvironmental Services

**ADDENDUM II**

**LEGISLATIVE COUNCIL  
REQUESTS TO INTRODUCE LEGISLATION  
FIRST REGULAR SESSION  
February 2, 1993**

**Action**

**SPONSOR: Rep. Zirnkilton**

**LR 2175    An Act to Impose Additional Fines on Operating-  
under-the Influence Offenders to be used to  
Support Trauma Centers in the State**