

MAINE STATE LEGISLATURE

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LEGISLATIVE COUNCIL

October 17, 1986

REVISED AGENDA

I. CALL TO ORDER

II. ROLL CALL

III. SECRETARY'S REPORT

- Minutes of September 24, 1986, Council Meeting

IV. DIRECTOR'S REPORT

- Item #1: Approved Step Increases
- Item #2: Approved Out-of-State Travel
- Item #3: Pre-Legislative Conference
- Item #4: Legislative Printing Contracts for 113th Legislature

V. REPORTS FROM COUNCIL COMMITTEES

- Item #1: Committee on Allocation of Legislative Space
- Item #2: Committee on Data and Word Processing

VI. OLD BUSINESS

- Item #1: Dissemination of recommended allocations from the Bond Issue for Correctional Facilities
- Item #2: Joint Standing Committee on Transportation: Letter regarding study of Transportation Modes
- Item #3: NCSL Salary Study: Letter from Sen. Pray

VII. NEW BUSINESS

- Item #1: Institute on the Maine Economy: New Program for Maine Business Leaders
- Item #2: Requests for Introduction of Legislation to be considered during the Third Special Session

SARAH C. DIAMOND
EXECUTIVE DIRECTOR
OF THE LEGISLATIVE COUNCIL



MAINE STATE LEGISLATURE
OFFICE OF THE EXECUTIVE DIRECTOR
LEGISLATIVE COUNCIL

DIRECTOR'S REPORT
(Corrected Copy)

October 17, 1986

APPROVED STEP INCREASES

Cheryl Ring, Senior Program Analyst, Office of Fiscal and Program Review, from Step B to Step C, effective October 25 (\$520.07 to \$546.08)

John Knox, Legislative Analyst, Office of Policy and Legal Analysis, from Step D to Step E, effective October 29 (\$505.48 to \$531.34)

Employees who have reached the top of their respective salary scales but completed another year of legislative service:

Ted Potter, Legislative Analyst : 10 years

David Silsby, Revisor of Statutes: 21 years

APPROVED OUT-OF-STATE TRAVEL

Jeri Gautschi, Legislative Analyst: COIL Annual Meeting,
November 13-16, Nashville, Tennessee

Christos Gianopoulos, Legislative Analyst: Conference for Northeast
Agriculture, Albany, New York, December 11-12.

SARAH C. DIAMOND
EXECUTIVE DIRECTOR
OF THE LEGISLATIVE COUNCIL



MAINE STATE LEGISLATURE
OFFICE OF THE EXECUTIVE DIRECTOR
LEGISLATIVE COUNCIL

October 14, 1986

TO: Honorable John N. Diamond, Chair
Legislative Council

FROM: Sally Diamond *Sally*

SUBJECT: Dissemination of Information re Corrections Bond Issue

The Legislative Council is, as you know, charged with "tak(ing)" such action as it may deem necessary to inform the voters prior to the general election as to the proposed allocations of funds from the General Fund bond issue". =

(Joint Order, S.P. -986)

We have drafted the attached Public Notice to Voters, and would propose that it be inserted in the 7 newspapers in which the Legislature routinely advertises public hearings on LD's on the following dates:

October 25-26 Weekend edition

November 1-2 Weekend edition

November 3 Daily

I have talked with Jim Henderson's office and have also attached a copy of the notice the Secretary of State has already printed. I think we have kept duplication -- and confusion -- to a minimum.

We can put this on Friday's Council agenda, but I would value your comments before then.

Attachments

NOTICE TO ALL VOTERS

DRAFT

GENERAL FUND BOND ISSUE FOR CONSTRUCTION AND RENOVATION OF CORRECTIONAL FACILITIES

The 112th Maine Legislature established a Joint Select Committee on Improvements to the Corrections System to survey the capital needs of the State's correctional facilities and to recommend the allocation of funds from the \$16 million bond issue approved by the Legislature during its Second Special Session in May, 1986.

The Joint Select Committee, comprised of 15 legislators, submitted its report to the Legislative Council on September 15, 1986.

SUMMARY OF PROPOSED ALLOCATION OF FUNDS

• Construction of a 100 bed maximum security facility on the grounds of the Prison Farm in South Warren.	\$11,000,000
• Construction of a 100 bed medium security facility at the Maine Correctional Center in South Windham.	\$ 2,000,000
• Construction of a 50 bed minimum security facility at the Charleston Corrections Center.	\$ 1,400,000
• Construction of a 50 bed minimum security facility adjacent to the Bolduc Unit on the Prison Farm in South Warren.	\$ 1,400,000
• Non-housing renovation and construction at the State Prison in Thomaston including improvements to the prison security facilities, renovations to recreation facilities and expansion of program facilities.	\$ 600,000
TOTAL	\$16,000,000

Published Pursuant to Joint Order, Senate Paper 986
by the Legislative Council
Representative John N. Diamond, Chair

FOR A COPY OF THE JOINT SELECT COMMITTEE'S REPORT
Contact: Sarah C. Diamond
Executive Director, Legislative Council
(207) 289-1615

BOND ISSUE
(C. 142, P&S of 1985)

2 "Do you favor a \$16,000,000 bond issue to build, repair or renovate state correctional facilities?"

Total Estimated Debt Service of \$21,940,000 of which Principal is \$16,000,000, Estimated Interest of 6.75% over 10 years is \$5,940,000.

INTENT AND CONTENT

This Act would authorize the State to issue registered bonds in an amount not to exceed \$16,000,000 to raise funds for construction and renovation of correctional facilities. The bonds would run for a period of not longer than 10 years from the date of issue and would be backed by the full faith and credit of the State.

The proceeds from the sale of the bonds would be used to improve state correctional facilities as directed by the 1987-1988 Legislature. The proceeds would be expended under the direction of Commissioner of Administration after consultation with the Commissioner of Corrections.

If approved, the bond authorization would take effect thirty days after the Governor's proclamation of the vote.

A statement of the Treasurer describing the financial considerations of this bond issue is published together with this statement.

A "YES" vote approves authorization of a \$16,000,000 bond issue for state correctional facilities.

A "NO" vote disapproves the bond issue.

SENATE

CHARLES G. DOW, DISTRICT 18, CHAIR
 EDGAR E. ERWIN, DISTRICT 8
 MELVIN A. SHUTE, DISTRICT 14

CHRISTOS GIANOPOULOS, LEGISLATIVE ANALYST
 JOAN COLFORD, COMMITTEE CLERK



HOUSE

RAYNOLD THERIAULT, FORT KENT, CHAIR
 HAROLD M. MACOMBER, SOUTH PORTLAND
 FRED W. MOHOLLAND, PRINCETON
 ROGER M. POULIOT, LEWISTON
 FREDERICK F. SOUCY, KITTERY
 JEFFERY N. MILLS, BETHEL
 DONALD A. STROUT, CORINTH
 ORLAND G. MCPHERSON, ELIOT
 PAMELA L. CAHILL, WOOLWICH
 DANIEL J. CALLAHAN, MECHANIC FALLS

STATE OF MAINE
 ONE HUNDRED AND TWELFTH LEGISLATURE
 COMMITTEE ON TRANSPORTATION

October 16, 1986

John N. Diamond, Chair
 Legislative Council
 State House, Station 115
 Augusta, ME 04333

Dear John,

We appreciate your response to our request for an extension on the study of Government Subsidy of Transportation Modes. After considering your suggestions, we have decided to defer the entire study until next summer when the direction of the Railroad Task Force's work will have become clearer. We have already collected a considerable amount of information on ways in which government support effects major transportation modes, but until precise questions are posed the information we have cannot be readily used to provide pragmatic answers. We will be discussing this question when we have the opportunity during the upcoming session, and we stand ready to assist the Railroad Task Force in its work.

Sincerely yours,

Charles G. Dow
 Charles G. Dow,
 Senate Chair

Raynold Theriault
 Raynold Theriault,
 House Chair

CG/elk/7208

cc: Helen Ginder

Charles P. Pray
President of the Senate

Tel: (207) 289-1500



State of Maine
Senate Chamber
Augusta, Maine 04333

M E M O R A N D U M

TO: Rep. John N. Diamond
Chair, Legislative Council

FROM: Charles P. Pray *CPP*
Senate President *JA*

DATE: October 16, 1986

SUBJECT: Classification & Pay Plan for Non-Partisan
Employees of the Maine Legislature

RE: Bill Pound Letter

As you know, I was not present when the Legislative Council adopted the classification plan for the non-partisan legislative employees. I was in agreement with the proposed action at that time.

The purpose of this memo is to convey to you that I was not aware of the Council's action on the pay proposal other than what was originally proposed. I have serious objections to the NCSL's final report and was under the understanding that we had dropped the Leadership staff from consideration.

My concern is that the various legislative staff hold a wide range of positions which are shaped by the particular legislative leaders and would defy classification other than that which we already have.

CPP/jpb

BILLS FOR CONSIDERATION BY THE LEGISLATIVE COUNCIL

October 17, 1986

AN ACT to Clarify the Effect of an Appropriation to the Maine State Retirement System.

Martin, J-sponsor
Perkins-cosp.

AN ACT to Deorganize the Town of Benedica.

Michaud-sponsor
Dexter-cosp.
Carpenter-cosp.
Pearson-cosp.

AN ACT Amending the Community Industrial Buildings Program Law.

Michaud-sponsor
Pray-cosp.
Gwadosky-cosp.

JOINT RESOLUTION ENDORSING THE FINDINGS OF THE REPORT OF THE JOINT SELECT COMMITTEE ON IMPROVEMENTS TO THE CORRECTIONS SYSTEM.

Gill-sponsor
Gauvreau-cosp.
Connolly-cosp.
Higgins-cosp.

JOINT RESOLUTION MEMORIALIZING THE UNITED STATES CONGRESS TO CURTAIL OIL COMPANY PROFITEERING

J. Martin-sponsor

INSTITUTE ON THE MAINE ECONOMY
1986-1987 Schedule

<u>ACTIVITY</u>	<u>PARTICIPANTS</u>	<u>DATES</u>	<u>LOCATION</u>
1. Introductory Workshop on How the Maine Economy Works	186 Legislators 75 Business Leaders	Thurs., Dec. 4	Augusta Civic Center (a.m.) House Chamber (p.m.)
2. Economic Issues Forum	75 Legislators 75 Business Leaders	Wed., Jan. 14 Thurs., Jan. 15	Samoset
3. Economic Tour of Southern Maine	75 Legislators	Wed., Jan. 28-noon Thurs., Jan. 29 Fri., Jan. 30	York/Cumberland/ Androscoggin Counties
4. Economic Tour of Eastern and Northern Maine	75 Legislators	Wed., Feb. 11-noon Thurs., Feb. 12 Fri., Feb. 13	Aroostook/Washington Piscataquis and Hancock Counties
5. Economic Tour of Central Maine	75 Legislators	Wed. Feb. 25-noon Thurs., Feb. 26 Fri., Feb., 27	Kennebec County/Mid-coast
6. Business Leaders Training Session	75 Legislators 75 Business Leaders	Mar. 10 and 12* Mar. 17 and 19 Mar. 24 and 26	State House
7. Business Leaders Training Session	75 Legislators 75 Business Leaders	Apr. 28 and 30* May 5 and 7 May 12 and 14	State House

* Tuesday and Thursday of each week; each of six groups will meet on one of the six days.

INSTITUTE ON THE MAINE ECONOMY
AN ECONOMIC EDUCATION PROGRAM.

INSTITUTE ON THE MAINE ECONOMY.

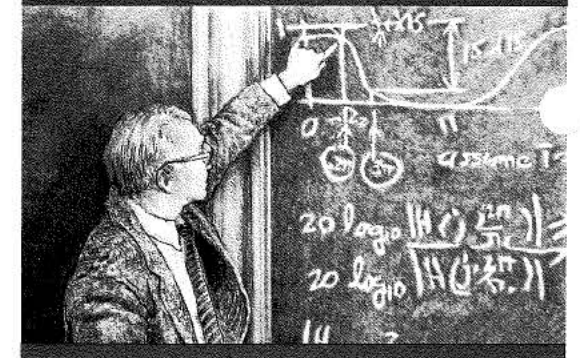
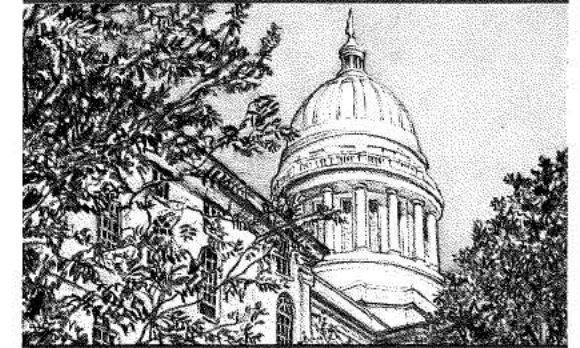
The Institute on the Maine Economy is a nationally recognized education program to improve the Maine economy and Maine's business climate through a public-private partnership.

Created in 1984 by the Foundation, the Institute is the first of its kind in the nation to provide a comprehensive education program for Maine business and government leaders on how the Maine economy works. The Institute's Advisory Committee is co-chaired by the Honorable John Martin, Speaker of the House of Representatives and William Haggett, President and CEO of Bath Iron Works.

THE MAINE DEVELOPMENT FOUNDATION.

The Institute is administered and delivered by the Maine Development Foundation, a private, non-profit, state-wide development corporation. The Foundation is a unique business, government and education partnership aimed at strengthening the Maine economy. The Foundation analyzes critical and emerging issues that have an impact on the Maine economy and provides development and financial services to businesses and municipalities.

The Institute and other Foundation initiatives are financed with contributions from businesses and public agencies and are matched by the Foundation's state funds.



One Memorial Circle, Augusta, Maine 04330 207-622-6345

PROGRAM FOR MAINE STATE LEGISLATORS.

The basic program was created to train legislators on how the Maine economy works, how businesses operate and the impact of public policy decisions on business investment. The legislators' program is a "classroom without walls" which provides a non-traditional education experience for busy, part-time legislators on the complexity and diversity of the economy. The program has received national recognition from the Ford Foundation and Harvard University. It operates on the premise that a better informed Legislature will make policy decisions that have a more positive impact on Maine's business climate.

NEW PROGRAM FOR MAINE BUSINESS LEADERS.

This new program component is based upon the premise that business leaders who are better informed about the Legislature and how government works can more effectively contribute to Maine's economic growth.

The goal of the Business Leadership Program is to further cement the public-private partnership by giving business leaders the necessary information and understanding to interact more effectively with state government; in particular, the legislative branch.

1 985-1986 ACCOMPLISHMENTS.

Four regional bus tours for 88 legislators covering 15 counties, site visits to over 50 businesses and meetings with over 700 business people.

Six issue briefings for legislators on economic concepts including productivity, technology, exporting, marketing, regulation and workforce.

Major seminar for state legislators on the basics of the Maine economy, attended by 145 of the state's 186 legislators.

Local economic forums held in Presque Isle, Auburn, Machias, Augusta and Waterville. Each forum was attended by up to 100 local business and government leaders and stressed the importance of a public-private partnership to accomplish economic development in these regions.



CURRICULUM.

1. Basics. (Introductory Courses) Facts and figures about the Maine economy; demographic, social and economic data. Significant trends in the economy. How businesses operate; how the Legislature works.

- Basic workshop and orientation program
- Extensive data book
- Preliminary testing

2. Concepts and Issues. (Intermediate Courses) Economic concepts and factors influencing the economy. The diversity and interdependence of the economy. Why the Legislature works the way it does; the subtle nuances of law-making and law implementation. How the executive and legislative branches interact.

- Economic issues forum
- Economic tours of the State
- Economic concept briefings
- Regional data books
- Legislative training sessions for business leaders
- "Partnering"/Shadowing process

3. Public Policy and the Maine Economy. (Advanced Courses) Understanding and making the connection between public policy actions and business investment decisions, economic shifts and public policy. Building business-government-education partnerships.

- Final exam
- Graduation
- Local economic forums

"Nothing — absolutely nothing — could equal this learning experience in promoting a better understanding of the Maine economy! These tours offer particularly meaningful opportunities to apply our legislative efforts more effectively toward the common good of Maine people..."

Senator Nancy Randall Clark, Freeport

"I found the briefings on exporting and productivity extremely valuable. They gave me a chance to meet informally with business leaders in a non-adversarial setting and to learn about these important policy issues from their perspective."

Representative Gennette Ingraham, Houlton

"I am very enthusiastic about this program. The tours provided a unique opportunity for legislators to learn about our business. Such one-on-one communication is extremely valuable for all of us."

Tom Baum, Pratt & Whitney, North Berwick

"The idea of turning the tables on the business community and getting us educated as to how the Legislature works makes a lot of sense..."

P.D. Merrill, Merrill Industries, Portland

