# MAINE STATE LEGISLATURE

The following document is provided by the LAW AND LEGISLATIVE DIGITAL LIBRARY at the Maine State Law and Legislative Reference Library http://legislature.maine.gov/lawlib



Reproduced from electronic originals (may include minor formatting differences from printed original)

### **LAWS**

### **OF THE**

### **STATE OF MAINE**

AS PASSED BY THE

### ONE HUNDRED AND TWENTY-EIGHTH LEGISLATURE

FIRST REGULAR SESSION December 7, 2016 to August 2, 2017

THE GENERAL EFFECTIVE DATE FOR FIRST REGULAR SESSION NON-EMERGENCY LAWS IS NOVEMBER 1, 2017

PUBLISHED BY THE REVISOR OF STATUTES IN ACCORDANCE WITH THE MAINE REVISED STATUTES ANNOTATED, TITLE 3, SECTION 163-A, SUBSECTION 4.

Augusta, Maine 2017

conditions as in the case of assessments made under chapter 7.

- Sec. 2. 36 MRSA §2551, sub-§2-A is enacted to read:
- **2-A.** Customer. "Customer" means a person who purchases one or more services subject to tax under section 2552, subsection 1.
- **Sec. 3. 36 MRSA §2555, first ¶,** as enacted by PL 2003, c. 673, Pt. V, §25 and affected by §29, is amended to read:

If the assessor determines, upon written application by a taxpayer or during the course of an audit, that any tax has been paid more than once or has been erroneously or illegally computed, the assessor shall certify to the State Controller the amount paid in excess of that legally due and that amount must be credited by the assessor on any taxes then due from the taxpayer and the balance refunded to the taxpayer or its successor in interest, but no such credit or refund may be allowed unless within 3 years of the date of overpayment either a written petition stating the grounds upon which the refund or credit is claimed is filed with the assessor or the overpayment is discovered on audit. A credit or refund may not be allowed for tax that has been erroneously or illegally collected and separately stated on a customer's bill until the service provider has provided evidence satisfactory to the assessor that the tax has been refunded or credited to the customer. Interest at the rate determined pursuant to section 186 must be paid on any balance refunded pursuant to this chapter from the date the return listing the overpayment was filed or the payment was made, whichever is later. At the election of the assessor, unless the taxpayer specifically requests a cash refund, the refund may be credited to the taxpayer's service provider tax account, but in the case of a credit no further interest may accrue from the date of that election. The taxpayer may not apply for a refund of any amount assessed when administrative and judicial review under section 151 has been completed.

### Sec. 4. 36 MRSA §2555-A is enacted to read:

#### §2555-A. Refund or credit to customer

A service provider tax that has been erroneously or illegally computed by a service provider and included on a customer's bill must be refunded or credited to the customer by the service provider.

**Sec. 5. Report.** By February 1, 2018, the State Tax Assessor shall review the adequacy of procedures and notices involved in the process of notifying tax-payers regarding the basis of an assessment or a denial of a refund request and provide a report of the review to the Joint Standing Committee on Taxation. The report must describe the procedures and documents reviewed and any revisions implemented to ensure that taxpayers who receive notices or determinations from

the assessor are provided a brief, nontechnical explanation for an assessment or a denial of a refund request.

**Sec. 6. Application.** The sections of the bill that amend the Maine Revised Statutes, Title 36, sections 2011 and 2555 apply to requests for credit or refund of sales tax paid to a retailer and service provider tax paid to a service provider for which administrative or judicial review is still available.

See title page for effective date.

### CHAPTER 258 S.P. 488 - L.D. 1410

### An Act To Adopt the Nurse Licensure Compact

Be it enacted by the People of the State of Maine as follows:

#### PART A

Sec. A-1. 32 MRSA c. 31, sub-c. 2-A is enacted to read:

## SUBCHAPTER 2-A NURSE LICENSURE COMPACT

### §2171. Short title; findings and declaration of purpose -- Article 1

- 1. Short title. This chapter may be known and cited as "the Nurse Licensure Compact," or "the compact."
- 2. Legislative intent. This compact is the Maine enactment of the Nurse Licensure Compact as revised by the National Council of State Boards of Nursing. The form, format and text of the compact have been changed minimally so as to conform to Maine statutory conventions. The changes are technical in nature, and it is the intent of the Legislature that this Act be interpreted as substantively the same as the Nurse Licensure Compact that is enacted by other party states.
  - **3. Findings.** The party states find that:
  - A. The health and safety of the public are affected by the degree of compliance with and the effectiveness of enforcement activities related to state nurse licensure laws;
  - B. Violations of nurse licensure and other laws regulating the practice of nursing may result in injury or harm to the public;
  - C. The expanded mobility of nurses and the use of advanced communication technologies as part of our nation's health care delivery system require greater coordination and cooperation among states in the areas of nurse licensure and regulation;

- D. New practice modalities and technology make compliance with individual state nurse licensure laws difficult and complex;
- E. The system of duplicative licensure for nurses practicing in multiple states is cumbersome and redundant for both nurses and states; and
- F. Uniformity of nurse licensure requirements throughout the states promotes public safety and public health benefits.
- **4. Purpose.** The general purposes of this compact are to:
  - A. Facilitate the states' responsibility to protect the public's health and safety:
  - B. Ensure and encourage the cooperation of party states in the areas of nurse licensure and regulation;
  - C. Facilitate the exchange of information between party states in the areas of nurse regulation, investigation and adverse actions;
  - D. Promote compliance with the laws governing the practice of nursing in each jurisdiction;
  - E. Invest all party states with the authority to hold a nurse accountable for meeting all state practice laws in the state in which the patient is located at the time care is rendered through the mutual recognition of party state licenses;
  - F. Decrease redundancies in the consideration and issuance of nurse licenses; and
  - G. Provide opportunities for interstate practice by nurses who meet uniform licensure requirements.

### §2172. Definitions -- Article 2

As used in this compact, unless the context otherwise indicates, the following terms have the following meanings.

- 1. Adverse action. "Adverse action" means an administrative, civil, equitable or criminal action permitted by a state's laws that is imposed by a licensing board or other authority against a nurse, including actions against an individual's license or multistate licensure privilege such as revocation, suspension, probation, monitoring of the licensee, limitation on the licensee's practice or any other encumbrance on licensure affecting a nurse's authorization to practice, including issuance of a cease and desist action.
- **2.** Alternative program. "Alternative program" means a nondisciplinary monitoring program approved by a licensing board.
- **3. Commission.** "Commission" means the Interstate Commission of Nurse Licensure Compact Administrators established in this compact.

- 4. Coordinated licensure information system. "Coordinated licensure information system" means an integrated system for collecting, storing and sharing information on nurse licensure and enforcement activities related to nurse licensure laws that is administered by a nonprofit organization composed of and controlled by licensing boards.
- 5. Current significant investigative information. "Current significant investigative information" means:
  - A. Investigative information that a licensing board, after a preliminary inquiry that includes notification and an opportunity for a nurse to respond, if required by state law, has reason to believe is not groundless and, if proved true, indicates more than a minor infraction; or
  - B. Investigative information that indicates that a nurse represents an immediate threat to public health and safety regardless of whether the nurse has been notified and had an opportunity to respond.
- **6. Encumbrance.** "Encumbrance" means a revocation or suspension of, or any limitation on, the full and unrestricted practice of nursing imposed by a licensing board.
- 7. Head of the state licensing board. "Head of the state licensing board" means the executive director of the State Board of Nursing.
- **8. Home state.** "Home state" means the party state that is a nurse's primary state of residence.
- **9. Licensing board.** "Licensing board" means a party state's regulatory body responsible for issuing nurse licenses.
- <u>neans a license to practice as a registered or a licensed practical or vocational nurse issued by a home state licensing board that authorizes the licensed nurse to practice in all party states under a multistate licensure privilege.</u>
- 11. Multistate licensure privilege. "Multistate licensure privilege" means a legal authorization associated with a multistate license permitting the practice of nursing as either a registered nurse or licensed practical or vocational nurse in a remote state.
- 12. Nurse. "Nurse" means a registered nurse or licensed practical or vocational nurse, as those terms are defined by each party state's practice laws.
- 13. Party state. "Party state" means a state that has adopted this compact.
- <u>14. Prior compact.</u> "Prior compact" means the prior nurse licensure compact that is superseded by this compact.

- 15. Remote state. "Remote state" means a party state other than the home state.
- 16. Single-state license. "Single-state license" means a nurse license issued by a party state that authorizes practice only within the issuing state and does not include a multistate licensure privilege to practice in any other party state.
- 17. State. "State" means a state, territory or possession of the United States and the District of Columbia.
- 18. State practice laws. "State practice laws" means a party state's laws, rules and regulations that govern the practice of nursing, define the scope of nursing practice and create the methods and grounds for imposing discipline. "State practice laws" does not include requirements necessary to obtain and retain a license, except for qualifications or requirements of the home state.

### §2173. General provisions and jurisdiction -- Article 3

- 1. Multistate license. A multistate license to practice registered or licensed practical or vocational nursing issued by a home state to a resident in that state is recognized by each party state as authorizing a nurse to practice as a registered nurse or as a licensed practical or vocational nurse, under a multistate licensure privilege, in each party state.
- 2. Criminal history records. A party state shall implement procedures for considering the criminal history records of an applicant for an initial multistate license or licensure by endorsement. Such procedures must include the submission of fingerprints or other biometric-based information by an applicant for the purpose of obtaining an applicant's criminal history record information from the Federal Bureau of Investigation and the agency responsible for retaining that state's criminal records.
- 3. Requirements. Each party state shall require that an applicant to obtain or retain a multistate license in the home state:
  - A. Meet the home state's qualifications for licensure or renewal of licensure, as well as all other applicable laws;
  - B. Have graduated or be eligible to graduate from a registered nurse or licensed practical or vocational nurse prelicensure education program approved by a licensing board or have graduated in a country other than the United States from a registered nurse or licensed practical or vocational nurse prelicensure education program that has been approved by an authorized accrediting body in the applicable country and has been verified by an independent credentials review agency to be comparable to a prelicensure education program approved by a licensing board;

- C. Have, if a graduate of a prelicensure education program not taught in English or if English is not the applicant's native language, successfully passed an English proficiency examination that includes the components of reading, speaking, writing and listening;
- D. Have successfully passed a National Council Licensure Examination for registered nurses or a National Council Licensure Examination for practical or vocational nurses given by the National Council of State Boards of Nursing or an exam given by a predecessor or successor organization, as applicable;
- E. Be eligible for or hold an active, unencumbered nurse license;
- F. Have submitted, in connection with an application for initial licensure or licensure by endorsement, fingerprints or other biometric-based information for the purpose of obtaining criminal history record information from the Federal Bureau of Investigation and the agency responsible for retaining that state's criminal records;
- G. Have not been convicted or found guilty, or have entered into an agreed disposition, of a felony offense under applicable state or federal criminal law;
- H. Have not been convicted or found guilty, or have entered into an agreed disposition, of a misdemeanor offense related to the practice of nursing as determined on a case-by-case basis;
- I. Be not currently enrolled in an alternative program;
- J. Be subject to self-disclosure requirements regarding current participation in an alternative program; and
- K. Have a valid social security number.
- 4. Adverse action. A party state is authorized, in accordance with existing state due process law, to take adverse action against a nurse's multistate licensure privilege such as revocation, suspension, probation or any other action that affects a nurse's authorization to practice under a multistate licensure privilege, including cease and desist actions. If a party state takes an action under this subsection, it shall promptly notify the administrator of the coordinated licensure information system. The administrator of the coordinated licensure information system shall promptly notify the home state of any action under this subsection by a remote state.
- **5. Practice of nursing.** A nurse practicing in a party state shall comply with the state practice laws of the state in which the client is located at the time service is provided. The practice of nursing is not limited to patient care, but includes all nursing practice as

- defined by the state practice laws of the party state in which the client is located. The practice of nursing in a party state under a multistate licensure privilege subjects a nurse to the jurisdiction of the licensing board, the courts and the laws of the party state in which the client is located at the time service is provided.
- 6. Single-state license. A person not residing in a party state may apply for a party state's single-state license as provided under the laws of each party state; however, a single-state license granted under this subsection is not recognized as granting the privilege to practice nursing in any other party state. Nothing in this compact affects the requirements established by a party state for the issuance of a single-state license.
- 7. Licenses active on the effective date of compact. A nurse holding a home state multistate license on the effective date of this compact may retain and renew the multistate license issued by the nurse's thencurrent home state, except that:
  - A. A nurse who changes primary state of residence after the effective date of this compact must meet all applicable requirements under subsection 3 to obtain a multistate license from a new home state; and
  - B. A nurse who fails to satisfy the multistate licensure requirements in subsection 3 due to a disqualifying event occurring after the effective date of this compact is ineligible to retain or renew a multistate license, and the nurse's multistate license must be revoked or deactivated in accordance with applicable rules adopted by the commission.

### §2174. Applications for licensure in a party state --Article 4

- 1. Other licenses. Upon receiving an application for a multistate license, the licensing board in the issuing party state shall ascertain, through the coordinated licensure information system, whether the applicant has ever held, or is the holder of, a license issued by any other state, whether there are any encumbrances on a license or multistate licensure privilege held by the applicant, whether an adverse action has been taken against a license or multistate licensure privilege held by the applicant and whether the applicant is currently participating in an alternative program.
- **2. Multistate license.** A nurse may hold a multistate license issued by the home state in only one party state at a time.
- 3. Change of residence. If a nurse changes primary state of residence by moving between 2 party states, the nurse shall apply for licensure in the new home state, and the multistate license issued by the prior home state must be deactivated in accordance with applicable rules adopted by the commission.

- A. A nurse may apply for licensure under this compact in advance of a change in primary state of residence.
- B. A multistate license may not be issued by the new home state under this subsection until the nurse provides satisfactory evidence of a change in primary state of residence to the new home state and satisfies all applicable requirements to obtain a multistate license from the new home state.
- 4. Change of residence to nonparty state. If a nurse changes primary state of residence by moving from a party state to a nonparty state, the multistate license issued by the prior home state converts to a single-state license, valid only in the former home state.

### §2175. Additional authorities invested in party state licensing boards — Article 5

- 1. Authority. In addition to other powers conferred by state law, a licensing board has the authority to:
  - A. Take adverse action against a nurse's multistate licensure privilege to practice within that party state.
    - (1) Only the home state has the power to take adverse action against a nurse's license issued by the home state.
    - (2) For purposes of taking adverse action, the home state licensing board shall give the same priority and effect to a report of conduct received from a remote state as it would if such conduct had occurred within the home state. In so doing, the home state licensing board shall apply its own state laws to determine appropriate action;
  - B. Issue cease and desist orders or impose an encumbrance on a nurse's authority to practice within that party state;
  - C. Complete any pending investigation of a nurse who changes primary state of residence during the course of such investigation. The licensing board also has the authority to take appropriate action and shall promptly report the conclusions of an investigation to the administrator of the coordinated licensure information system. The administrator of the coordinated licensure information system shall promptly notify the new home state of any action under this paragraph;
  - D. Issue subpoenas for both hearings and investigations that require the attendance and testimony of witnesses as well as the production of evidence. A subpoena issued by a licensing board in a party state for the attendance and testimony of witnesses or the production of evidence from another

- party state may be enforced in the latter state by any court of competent jurisdiction, according to the practice and procedure of that court applicable to subpoenas issued in proceedings pending before it. The issuing authority shall pay any witness fees, travel expenses, mileage and other fees required by the service statutes of the state in which the witnesses or evidence is located;
- E. Obtain and submit, for each nurse licensure applicant, fingerprints or other biometric-based information to the Federal Bureau of Investigation for criminal background checks, receive the results of the Federal Bureau of Investigation record search on criminal background checks and use the results in making licensure decisions;
- F. If otherwise permitted by state law, recover from the affected nurse the costs of investigations and disposition of cases resulting from any adverse action taken against that nurse; and
- G. Take adverse action based on the factual findings of the remote state, as long as the licensing board follows its own procedures for taking such adverse action.
- 2. Adverse action. If adverse action is taken by the home state against a nurse's multistate license, the nurse's multistate licensure privilege to practice in all other party states is deactivated until all encumbrances have been removed from the multistate license. A home state disciplinary order that imposes adverse action against a nurse's multistate license must include a statement that the nurse's multistate licensure privilege is deactivated in all party states during the pendency of the order.
- 3. Alternative program. Nothing in this compact overrides a decision by a licensing board of a party state that participation in an alternative program may be used in lieu of adverse action. The home state licensing board shall deactivate the multistate licensure privilege under the multistate license of a nurse for the duration of the nurse's participation in an alternative program.

## §2176. Coordinated licensure information system and exchange of information — Article 6

- 1. Participation. A party state shall participate in the coordinated licensure information system for all licensed registered nurses and licensed practical or vocational nurses. The coordinated licensure information system includes information on the licensure and disciplinary history of each nurse, as submitted by party states, to assist in the coordination of nurse licensure and enforcement efforts.
- **2. Procedures.** The commission, in consultation with the administrator of the coordinated licensure information system, shall formulate necessary and

- proper procedures for the identification, collection and exchange of information under this compact.
- 3. Reports. A licensing board shall promptly report to the coordinated licensure information system any adverse action, any current significant investigative information, denials of applications, including the reasons for such denials, and nurse participation in alternative programs known to the licensing board regardless of whether such participation is considered nonpublic or confidential under state law.
- **4. Information restrictions.** Current significant investigative information and participation in nonpublic or confidential alternative programs may be transmitted through the coordinated licensure information system only to party state licensing boards.
- 5. Confidentiality. Notwithstanding any other provision of law, a party state licensing board contributing information to the coordinated licensure information system may designate information that may not be shared with nonparty states or disclosed to other entities or individuals without the express permission of the contributing state licensing board.
- **6. Personally identifiable information.** Personally identifiable information obtained from the coordinated licensure information system by a party state licensing board may not be shared with nonparty states or disclosed to other entities or individuals except to the extent permitted by the laws of the party state contributing the information.
- 7. Expungement. Information contributed to the coordinated licensure information system that is subsequently required to be expunged by the laws of the party state contributing that information must also be expunged from the coordinated licensure information system.
- **8.** Uniform data set. The compact administrator of each party state shall furnish a uniform data set to the compact administrator of each other party state, which must include, at a minimum:
  - A. Identifying information:
  - B. Licensure data;
  - C. Information related to alternative program participation; and
  - D. Other information that may facilitate the administration of this compact, as determined by commission rules.
- **9. Investigative documents.** The compact administrator of a party state shall provide all investigative documents and information requested by another party state.

### §2177. Establishment of the Interstate Commission of Nurse Licensure Compact Administrators -- Article 7

- 1. Commission established. The party states hereby create and establish a joint public entity known as the Interstate Commission of Nurse Licensure Compact Administrators.
  - A. The commission is an instrumentality of the party states.
  - B. Venue is proper, and judicial proceedings by or against the commission must be brought solely and exclusively in a court of competent jurisdiction where the principal office of the commission is located. The commission may waive venue and jurisdictional defenses to the extent it adopts or consents to participate in alternative dispute resolution proceedings.
  - C. Nothing in this compact may be construed to be a waiver of sovereign immunity.
- 2. Membership, voting and meetings. This subsection governs the membership, voting and meetings of the commission.
  - A. Each party state has and is limited to one administrator. The head of the state licensing board or the head of the state licensing board's designee is the administrator of this compact for each party state. An administrator may be removed or suspended from office as provided by the law of the state from which the administrator is appointed. Any vacancy occurring in the commission must be filled in accordance with the laws of the party state in which the vacancy exists.
  - B. Each administrator is entitled to one vote with regard to the promulgation of rules and creation of bylaws and must otherwise have an opportunity to participate in the business and affairs of the commission. An administrator shall vote in person or by such other means as provided in the bylaws. The bylaws may provide for an administrator's participation in meetings by telephone or other means of communication.
  - C. The commission shall meet at least once during each calendar year. Additional meetings must be held as set forth in the bylaws or rules of the commission.
  - D. All meetings must be open to the public, and public notice of meetings must be given in the same manner as required under the rule-making provisions in section 2178.
  - E. The commission may convene in a closed, nonpublic meeting if the commission must discuss:
    - (1) Noncompliance of a party state with its obligations under this compact;

- (2) The employment, compensation, discipline or other personnel matters, practices or procedures related to specific employees or other matters related to the commission's internal personnel practices and procedures;
- (3) Current, threatened or reasonably anticipated litigation;
- (4) Negotiation of contracts for the purchase or sale of goods, services or real estate;
- (5) Accusing a person of a crime or formally censuring a person;
- (6) Disclosure of trade secrets or commercial or financial information that is privileged or confidential;
- (7) Disclosure of information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy;
- (8) Disclosure of investigatory records compiled for law enforcement purposes;
- (9) Disclosure of information related to any reports prepared by or on behalf of the commission for the purpose of investigation of compliance with this compact; or
- (10) Matters specifically exempted from disclosure by federal or state statute.
- F. If a meeting, or portion of a meeting, is closed pursuant to paragraph E, the commission's legal counsel or designee shall certify that the meeting may be closed and shall reference each relevant exempting provision. The commission shall keep minutes that fully and clearly describe all matters discussed in a meeting and shall provide a full and accurate summary of actions taken and the reasons for those actions, including a description of the views expressed. All documents considered in connection with an action must be identified in the minutes. All minutes and documents of a closed meeting must remain under seal, subject to release by a majority vote of the commission or order of a court of competent jurisdiction.
- 3. Bylaws and rules. The commission shall, by a majority vote of the administrators, prescribe bylaws or rules to govern its conduct as may be necessary or appropriate to carry out the purposes and exercise the powers of this compact, including but not limited to:
  - A. Establishing the fiscal year of the commission;
  - B. Providing reasonable standards and procedures:
    - (1) For the establishment and meetings of other committees; and

- (2) Governing any general or specific delegation of any authority or function of the commission;
- C. Providing reasonable procedures for calling and conducting meetings of the commission, ensuring reasonable advance notice of all meetings and providing an opportunity for attendance of such meetings by interested parties, with enumerated exceptions designed to protect the public's interest, the privacy of individuals and proprietary information, including trade secrets. The commission may meet in closed session only after a majority of the administrators vote to close a meeting in whole or in part. As soon as practicable, the commission shall make public a copy of the vote to close the meeting revealing the vote of each administrator, with no proxy votes allowed;
- D. Establishing the titles, duties and authority and reasonable procedures for the election of the officers of the commission;
- E. Providing reasonable standards and procedures for the establishment of the personnel policies and programs of the commission. Notwithstanding any civil service or other similar laws of any party state, the bylaws exclusively govern the personnel policies and programs of the commission; and
- F. Providing a mechanism for winding up the operations of the commission and the equitable disposition of any surplus funds that may exist after the termination of this compact after the payment or reserving of all of its debts and obligations.
- **4. Publishing.** The commission shall publish its bylaws and rules, and any amendments thereto, in a convenient form on the publicly accessible website of the commission.
- 5. Financial records. The commission shall maintain its financial records in accordance with the bylaws.
- 6. Meetings. The commission shall meet and take such actions as are consistent with the provisions of this compact and the bylaws.
- 7. **Powers.** The commission has the following powers:
  - A. To promulgate uniform rules to facilitate and coordinate implementation and administration of this compact. The rules have the force and effect of law and are binding in all party states;
  - B. To bring and prosecute legal proceedings or actions in the name of the commission; however, the standing of any licensing board to sue or be sued under applicable law is not affected;
  - C. To purchase and maintain insurance and bonds;

- D. To borrow, accept or contract for services of personnel, including, but not limited to, employees of a party state or nonprofit organizations;
- E. To cooperate with other organizations that administer state compacts related to the regulation of nursing, including, but not limited to, sharing administrative or staff expenses, office space or other resources;
- F. To hire employees, elect or appoint officers, fix compensation, define duties, grant appropriate authority to carry out the purposes of this compact and establish the commission's personnel policies and programs relating to conflicts of interest, qualifications of personnel and other related personnel matters;
- G. To accept all appropriate donations, grants and gifts of money, equipment, supplies, materials and services and to receive, use and dispose of the same, as long as at all times the commission avoids any appearance of impropriety or conflict of interest;
- H. To lease, purchase, accept appropriate gifts or donations of, or otherwise to own, hold, improve or use, any property, whether real, personal or mixed, as long as at all times the commission avoids any appearance of impropriety;
- I. To sell, convey, mortgage, pledge, lease, exchange, abandon or otherwise dispose of any property, whether real, personal or mixed;
- J. To establish a budget and make expenditures;
- K. To borrow money;
- L. To appoint committees, including advisory committees composed of administrators, state nursing regulators, state legislators or their representatives, consumer representatives and other interested persons;
- M. To provide and receive information from, and to cooperate with, law enforcement agencies;
- N. To adopt and use an official seal; and
- O. To perform such other functions as may be necessary or appropriate to achieve the purposes of this compact consistent with the state regulation of nurse licensure and practice.
- **8. Financing of commission.** This subsection governs the financial operations of the commission.
  - A. The commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization and ongoing activities.
  - B. The commission may levy on and collect an annual assessment from each party state to cover the cost of its operations, activities and staff in its annual budget as approved each year. The aggre-

- gate annual assessment amount, if any, must be allocated based upon a formula to be determined by the commission, which shall promulgate a rule that is binding upon all party states.
- C. The commission may not incur obligations of any kind prior to securing the funds adequate to those obligations; nor may the commission pledge the credit of any of the party states except by and with the authority of that party state.
- D. The commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the commission are subject to the audit and accounting procedures established under its bylaws. However, all receipts and disbursements of funds handled by the commission must be audited yearly by a certified or licensed public accountant, and the report of the audit must be included in and become part of the annual report of the commission.
- 9. Qualified immunity; defense and indemnification. This subsection governs immunity provisions and defense and indemnification requirements of the commission.
  - A. An administrator, officer, executive director, employee or representative of the commission is immune from suit and liability, either personally or in that person's official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused by or arising out of any actual or alleged act, error or omission that occurred or that the person against whom the claim is made had a reasonable basis for believing occurred within the scope of commission employment, duties or responsibilities, except that nothing in this paragraph may be construed to protect any person from suit or liability for any damage, loss, injury or liability caused by the intentional, willful or wanton misconduct of that person.
  - B. The commission shall defend an administrator, officer, executive director, employee or representative of the commission in any civil action seeking to impose liability arising out of any actual or alleged act, error or omission that occurred within the scope of commission employment, duties or responsibilities, or that the person against whom the claim is made had a reasonable basis for believing occurred within the scope of commission employment, duties or responsibilities, as long as the actual or alleged act, error or omission did not result from that person's intentional, willful or wanton misconduct. Nothing in this paragraph may be construed to prohibit that person from retaining counsel.
  - C. The commission shall indemnify and hold harmless an administrator, officer, executive di-

rector, employee or representative of the commission for the amount of any settlement or judgment obtained against that person arising out of any actual or alleged act, error or omission that occurred within the scope of commission employment, duties or responsibilities, or that the person had a reasonable basis for believing occurred within the scope of commission employment, duties or responsibilities, as long as the actual or alleged act, error or omission did not result from the intentional, willful or wanton misconduct of that person.

### §2178. Rulemaking -- Article 8

- 1. Rule-making powers. The commission shall exercise its rule-making powers pursuant to the criteria set forth in this section and the rules adopted under this section. Rules and amendments to rules become binding as of the date specified in each rule or amendment and have the same force and effect as provisions of this compact.
- **2.** Adoption. Rules or amendments to rules must be adopted at a regular or special meeting of the commission.
- 3. Notice publication. Prior to promulgation and adoption of a final rule or rules by the commission, and at least 60 days in advance of the meeting at which the rule will be considered and voted upon, the commission shall file a notice of proposed rulemaking:
  - A. On the publicly accessible website of the commission; and
  - B. On the publicly accessible website of each licensing board or in the publication in which each party state would otherwise publish proposed rules.
- 4. Notice contents. The notice of proposed rulemaking under subsection 3 must include:
  - A. The proposed time, date and location of the meeting in which the rule will be considered and voted upon;
  - B. The text of the proposed rule or amendment and the reason for the proposed rule or amendment;
  - C. A request for comments on the proposed rule from any interested person; and
  - D. The manner in which an interested person may submit notice to the commission of the intention to attend the public hearing and any written comments.
- 5. Materials submission. Prior to adoption of a proposed rule, the commission shall allow any interested person to submit written data, facts, opinions and arguments, which must be made available to the public.

- **6. Public hearing opportunity.** The commission shall grant an opportunity for a public hearing before it adopts a rule or amendment.
- 7. Public hearing procedure. The commission shall publish the place, time and date of the scheduled public hearing.
  - A. A public hearing must be conducted in a manner providing each person who wishes to comment a fair and reasonable opportunity to comment orally or in writing. All public hearings must be recorded, and a copy must be made available upon request.
  - B. Nothing in this section may be construed as requiring a separate public hearing on each rule. Rules may be grouped for the convenience of the commission at public hearings required by this section.
- **8.** Attendance. If no one appears at the public hearing, the commission may proceed with promulgation of the proposed rule.
- 9. Consideration of comments. Following the scheduled public hearing date, or by the close of business on a scheduled hearing date if the hearing was not held, the commission shall consider all written and oral comments received.
- 10. Final action. The commission shall, by majority vote of all administrators, take final action on a proposed rule and determine the effective date of the rule, if any, based on the rule-making record and the full text of the rule.
- 11. Emergency rulemaking. Upon determination that an emergency exists, the commission may consider and adopt an emergency rule without prior notice, opportunity for comment or public hearing, in which case the usual rule-making procedures provided in this compact and in this section must be retroactively applied to the rule as soon as reasonably possible and in no event later than 90 days after the effective date of the rule. For the purposes of this subsection, an emergency rule is one that must be adopted immediately in order to:
  - A. Meet an imminent threat to public health, safety or welfare;
  - B. Prevent a loss of commission or party state funds; or
  - C. Meet a deadline for the promulgation of an administrative rule that is required by federal law or rule.
- 12. Revisions. The commission may direct revisions to a previously adopted rule or amendment for purposes of correcting typographical errors, errors in format, errors in consistency or grammatical errors. Public notice of any revisions must be posted on the publicly accessible website of the commission. The

revision is subject to challenge by any person for a period of 30 days after posting. The revision may be challenged only on grounds that the revision results in a material change to a rule. A challenge must be made in writing and delivered to the commission prior to the end of the notice period. If no challenge is made, the revision takes effect without further action. If the revision is challenged, the revision may not take effect without the approval of the commission.

### §2179. Oversight, dispute resolution and enforcement -- Article 9

- 1. Oversight. This subsection governs enforcement and proceedings under the compact.
  - A. Each party state shall enforce this compact and take all actions necessary and appropriate to effectuate this compact's purposes and intent.
  - B. The commission is entitled to receive service of process in any proceeding that may affect the powers, responsibilities or actions of the commission and has standing to intervene in such a proceeding for all purposes. Failure to provide service of process in a proceeding to the commission renders a judgment or order void as to the commission, this compact or promulgated rules.
- 2. Default, technical assistance and termination. This subsection governs default, technical assistance and termination under the compact.
  - A. If the commission determines that a party state has defaulted in the performance of its obligations or responsibilities under this compact or the promulgated rules, the commission shall:
    - (1) Provide written notice to the defaulting state and other party states of the nature of the default, the proposed means of curing the default or any other action to be taken by the commission; and
    - (2) Provide remedial training and specific technical assistance regarding the default.
  - B. If a party state in default fails to cure the default, the defaulting state's membership in this compact may be terminated upon an affirmative vote of a majority of the administrators, and all rights, privileges and benefits conferred by this compact may be terminated on the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of default.
  - C. Termination of membership in this compact may be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate must be given by the commission to the governor of the defaulting state and to the executive officer of the defaulting state's licensing board and each of the party states.

- D. A party state whose membership in this compact has been terminated is responsible for all assessments, obligations and liabilities incurred through the effective date of termination, including obligations that extend beyond the effective date of termination.
- E. The commission may not bear any costs related to a party state that is found to be in default or whose membership in this compact has been terminated unless agreed upon in writing between the commission and the defaulting state.
- F. The defaulting state may appeal the action of the commission by petitioning the United States District Court for the District of Columbia or the federal district in which the commission has its principal offices. The prevailing party must be awarded all costs of such litigation, including reasonable attorney's fees.
- **3. Dispute resolution.** This subsection governs dispute resolution under the compact.
  - A. Upon request by a party state, the commission shall attempt to resolve disputes related to the compact that arise among party states and between party and nonparty states.
  - B. The commission shall promulgate a rule providing for both mediation and binding dispute resolution for disputes, as appropriate.
  - C. In the event the commission cannot resolve disputes among party states arising under this compact:
    - (1) The party states may submit the issues in dispute to an arbitration panel composed of individuals appointed by the compact administrator in each of the affected party states and an individual mutually agreed upon by the compact administrators of all the party states involved in the dispute; and
    - (2) The decision of a majority of the arbitrators under this paragraph is final and binding.
- **4. Enforcement.** This subsection governs enforcement under the compact.
  - A. The commission, in the reasonable exercise of its discretion, shall enforce the provisions and rules of this compact.
  - B. By majority vote, the commission may initiate legal action in the United States District Court for the District of Columbia or the federal district in which the commission has its principal offices against a party state that is in default to enforce compliance with the provisions of this compact and its promulgated rules and bylaws. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party must be awarded

- all costs of such litigation, including reasonable attorney's fees.
- C. The remedies provided in this section are not the exclusive remedies of the commission. The commission may pursue any other remedies available under federal or state law.

### §2180. Effective date, withdrawal and amendment -- Article 10

- 1. Effective date. This compact becomes effective and binding on the earlier of the date of legislative enactment of this compact into law by no fewer than 26 states or December 31, 2018. All party states to this compact that were parties to the prior compact are deemed to have withdrawn from the prior compact within 6 months after the effective date of this compact.
- 2. Prior compact. Each party state shall continue to recognize a multistate licensure privilege of a nurse to practice in that party state issued under the prior compact until that party state has withdrawn from the prior compact.
- 3. Withdrawal. A party state may withdraw from this compact by enacting a statute repealing the same. A party state's withdrawal does not take effect until 6 months after enactment of the repealing statute.
- 4. Continuing requirements. A party state's withdrawal or termination does not affect the continuing requirement of the withdrawing or terminated state's licensing board to report adverse actions and significant investigations occurring prior to the effective date of the withdrawal or termination.
- 5. Agreements with nonparty states. Nothing contained in this compact may be construed to invalidate or prevent any nurse licensure agreement or other cooperative arrangement between a party state and a nonparty state that is made in accordance with the other provisions of this compact.
- **6.** Amendments to compact. This compact may be amended by a party state. An amendment to this compact does not become effective and binding upon the party states until it is enacted into the laws of all party states.
- 7. Representative participation. Representatives of nonparty states to this compact must be invited to participate in the activities of the commission, on a nonvoting basis, prior to the adoption of this compact by all states.

#### §2181. Construction and severability -- Article 11

This compact may be liberally construed so as to effectuate its purposes. The provisions of this compact are severable, and if any phrase, clause, sentence or provision of this compact is declared to be contrary to the constitution of any party state or of the United States or if its applicability to any government,

agency, person or circumstance is held invalid, the validity of the remainder of this compact and its applicability to any government, agency, person or circumstance are not affected. If this compact is held to be contrary to the constitution of any party state, this compact remains in full force and effect as to the remaining party states and in full force and effect as to the party state affected as to all severable matters.

#### **PART B**

- **Sec. B-1. 25 MRSA §1542-A, sub-§1, ¶¶K and L,** as enacted by PL 2015, c. 300, Pt. B, §3, are amended to read:
  - K. Who has applied for employment with the Department of Administrative and Financial Services, Bureau of Revenue Services, Office of Tax Policy and whose fingerprints have been required by the Associate Commissioner for Tax Policy pursuant to Title 36, section 194-B; or
  - L. Who is assigned to provide services to the Department of Administrative and Financial Services, Bureau of Revenue Services pursuant to a contract or subcontract for services to the bureau and whose fingerprints have been required by the State Tax Assessor pursuant to Title 36, section 194-C-; or
- **Sec. B-2. 25 MRSA §1542-A, sub-§1, ¶M** is enacted to read:
  - M. Who is an applicant for licensure with the State Board of Nursing as required under Title 32, section 2111, subsection 1.
- **Sec. B-3. 25 MRSA §1542-A, sub-§3,** ¶L is enacted to read:
  - L. The State Police shall take or cause to be taken the fingerprints of the person named in subsection 1, paragraph M at the request of that person and upon payment by the person of the fee established in Title 32, section 2111, subsection 1.
- **Sec. B-4. 25 MRSA §1542-A, sub-§4,** as amended by PL 2015, c. 300, Pt. B, §5, is further amended to read:
- 4. Duty to submit to State Bureau of Identification. It is the duty of the law enforcement agency taking the fingerprints as required by subsection 3, paragraphs A, B and G to transmit immediately to the State Bureau of Identification the criminal fingerprint record. Fingerprints taken pursuant to subsection 1, paragraph C, D, E or F or pursuant to subsection 5 may not be submitted to the State Bureau of Identification unless an express request is made by the commanding officer of the State Bureau of Identification. Fingerprints taken pursuant to subsection 1, paragraph G must be transmitted immediately to the State Bureau of Identification to enable the bureau to conduct state and national criminal history record checks for the

Department of Education. The bureau may not use the fingerprints for any purpose other than that provided for under Title 20-A, section 6103. The bureau shall retain the fingerprints, except as provided under Title 20-A, section 6103, subsection 9. Fingerprints taken pursuant to subsection 1, paragraph I and subsection 3, paragraph I must be transmitted immediately to the State Bureau of Identification to enable the bureau to conduct state and national criminal history record checks for the court and the Department of Public Safety, Gambling Control Board, respectively. Fingerprints taken pursuant to subsection 1, paragraph J, K or L must be transmitted immediately to the State Bureau of Identification to enable the bureau to conduct state and national criminal history record checks for the Department of Administrative and Financial Services, Bureau of Revenue Services. Fingerprints taken pursuant to subsection 1, paragraph M must be transmitted immediately to the State Bureau of Identification to enable the bureau to conduct state and national criminal history record checks for the State Board of Nursing.

#### Sec. B-5. 32 MRSA §2111 is enacted to read:

#### §2111. Criminal history record information; fees

- 1. Background check. The board shall request a background check for each person who submits an application for initial licensure or licensure by endorsement under this chapter, including an application for multistate licensure under subchapter 2-A. The background check must include criminal history record information obtained from the Maine Criminal Justice Information System and the Federal Bureau of Investigation. The following provisions apply.
  - A. The criminal history record information obtained from the Maine Criminal Justice Information System must include a record of public criminal history record information as defined in Title 16, section 703, subsection 8.
  - B. The criminal history record information obtained from the Federal Bureau of Investigation must include other state and national criminal history record information.
  - C. An applicant shall submit to having finger-prints taken. The State Police, upon payment of a fee established by the board by rule by the applicant, shall take or cause to be taken the applicant's fingerprints and shall forward the fingerprints to the State Bureau of Identification so that the bureau can conduct state and national criminal history record checks. Except for the portion of the payment, if any, that constitutes the processing fee charged by the Federal Bureau of Investigation, all money received by the State Police for purposes of this paragraph must be paid over to the Treasurer of State. The money must be applied to

the expenses of administration incurred by the Department of Public Safety.

- D. The subject of a Federal Bureau of Investigation criminal history record check may obtain a copy of the criminal history record check by following the procedures outlined in 28 Code of Federal Regulations, Sections 16.32 and 16.33. The subject of a state criminal history record check may inspect and review the criminal history record information pursuant to Title 16, section 709.
- E. State and federal criminal history record information may be used by the board for the purpose of screening each applicant. A board action against an applicant under this subsection is subject to the provisions of Title 5, chapter 341.
- F. Information obtained pursuant to this subsection is confidential. The results of background checks received by the board are for official use only and may not be disseminated to the Interstate Commission of Nurse Licensure Compact Administrators established in section 2177 or to any other person or entity.
- G. An applicant whose license has expired and who has not applied for renewal may request in writing that the State Bureau of Identification remove the applicant's fingerprints from the bureau's fingerprint file. In response to a written request, the bureau shall remove the applicant's fingerprints from the fingerprint file and provide written confirmation of that removal.
- **2. Rules.** The board, following consultation with the State Bureau of Identification, shall adopt rules to implement this section. Rules adopted pursuant to this subsection are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.

**Sec. B-6. Appropriations and allocations.** The following appropriations and allocations are made.

### PUBLIC SAFETY, DEPARTMENT OF State Police 0291

Initiative: Provides allocations to perform fingerprintbased criminal history background checks.

OTHER SPECIAL REVENUE FUNDS	2017-18	2018-19
All Other	\$28,502	\$28,502
OTHER SPECIAL REVENUE FUNDS TOTAL	\$28,502	\$28,502

See title page for effective date.

### CHAPTER 259 S.P. 589 - L.D. 1638

### An Act To Promote Workforce Education Attainment

Be it enacted by the People of the State of Maine as follows:

- **Sec. 1. 26 MRSA §2006, sub-§1,** ¶¶I and J, as enacted by PL 2003, c. 114, §10, are amended to read:
  - I. Providing policy recommendations to ensure the effectiveness of work-related programs and services for youth, including youth with disabilities: and
  - J. Providing policy recommendations to ensure the effectiveness of work-related programs and services for "at-risk" youth-; and
- Sec. 2. 26 MRSA §2006, sub-§1, ¶K is enacted to read:
  - K. Supporting and tracking progress toward an attainment goal of increasing the percent of working-age adults holding a high-value certificate, college degree, vocational education or other industry-recognized credential to 60% by 2025 with a focus on meeting future workforce needs and reporting annually on progress to the joint standing committee of the Legislature having jurisdiction over education and cultural affairs and the joint standing committee of the Legislature having jurisdiction over labor, business, research and economic development matters.

See title page for effective date.

### CHAPTER 260 S.P. 538 - L.D. 1543

### An Act To Simplify the Licensing Process for Off-site Catering

Be it enacted by the People of the State of Maine as follows:

- **Sec. 1. 28-A MRSA §1052, sub-§4, ¶G,** as amended by PL 1987, c. 342, §77, is further amended to read:
  - G. Approval by the municipal officers, or a municipal official designated by the municipal officers, of the municipality in which the proposed additional licensed premises are located, which, notwithstanding section 653, may be granted without public notice. The bureau shall accept approval required under this paragraph in elec-