

MAINE STATE LEGISLATURE

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N I N E T Y - F O U R T H L E G I S L A T U R E

Legislative Document

No. 243

S. P. 190

In Senate, February 1, 1949.

Referred to Committee on Labor. Sent down for concurrence and ordered printed.

CHESTER T. WINSLOW, Secretary.

Presented by Senator Collins of Aroostook.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED
FORTY-NINE

AN ACT Regulating Industrial Homework.

Be it enacted by the People of the State of Maine, as follows:

Sec. 1. R. S., c. 25, §§ 37-A-37-R, additional. Chapter 25 of the revised statutes is hereby amended by adding thereto 18 new sections, to be numbered 37-A to 37-R, inclusive, to read as follows:

'Industrial Homework

Sec. 37-A. Declaration of policy. In the interest of the public welfare, and for the protection of workers in industrial homework, the legislature establishes standards for the control of industrial homeworkers.

Sec. 37-B. Definitions. As used in sections 37-A to 37-R, inclusive, unless the context clearly indicates otherwise, the following words shall have the following meanings:

“Commissioner” means the commissioner of labor and industry;

“Employer” means any person who directly or indirectly distributes or delivers or causes to be distributed or delivered to another any materials or articles to be manufactured in a home, and thereafter to be returned to him for other than the personal use of himself or a member of his family, or to be disposed of otherwise as directed or arranged by him, or sells or causes

to be sold to another person any materials or articles to be manufactured in a home, and, after such manufacture, to be repurchased by him or purchased or otherwise disposed of by any other person as directed or arranged by him;

“Home” means any room, house, apartment or other premises, including a trailer, whichever is most extensively used in whole or in part as a place of dwelling, and includes outbuildings upon premises that are primarily used as a place of dwelling, where such outbuildings are under the control of any person dwelling on such premises, or where any such person engages in or supervises any manufacturing in such outbuildings for an employer;

“Industrial homework” means any manufacture in a home for an employer;

“Industry” means any trade, business, industry or any portion or branch thereof, or groups of industries;

“Manufacture” means preparing, altering, repairing, producing, wrapping, packaging, addressing, copying, typing, folding, finishing, processing in whole or in part, handling in any way or working in any way with respect to articles, goods, materials, wares, products or merchandise of any character;

“Person” means an individual, partnership, firm, association, domestic or foreign corporation, the legal representatives of a deceased individual, or the receiver, trustee or successor of an individual, firm, partnership, association or domestic or foreign corporation.

Sec. 37-C. Prohibited homework. The manufacture of any of the following by industrial homework shall be unlawful, and no permit or certificate issued under the provisions of sections 37-A to 37-R, inclusive, shall be deemed to authorize such manufacture.

- I. Tobacco;
- II. Drugs and poisons;
- III. Bandages and other sanitary goods;
- IV. Explosives, fireworks and articles of like character; or
- V. Articles the processing of which requires exposure to substances determined by the commissioner to be hazardous to the health or safety of persons so exposed.

Sec. 37-D. Power to prohibit. The commissioner shall have the power upon his own initiative, and it shall be his duty upon receipt of a petition of 50 or more residents of this state, to make an investigation of homework in any industry in order to determine the conditions of employment.

If, on the basis of information in his possession, with or without an investigation, and after a public hearing as provided for by section 37-E, the commissioner shall find that industrial homework cannot be continued within an industry without injuring the health and well-being of the homeworkers within that industry or rendering unduly difficult the maintenance of existing labor standards of employees who are not homeworkers in that industry or the observance and enforcement of labor standards established by law or regulations for employees who are not homeworkers in that industry, the commissioner shall by order prohibit industrial homework in such industry, except as may be otherwise provided in such order pursuant to the provisions of section 37-F, and no permit issued under the provisions of sections 37-A to 37-R, inclusive, shall be deemed thereafter to authorize the furnishing of articles or materials for industrial homework prohibited by such order.

Sec. 37-E. Hearings. Before making such order, the commissioner shall hold a public hearing or hearings, after due public notice thereof, at which an opportunity to be heard shall be afforded to any employer or representative of employers, and any homemaker or representative of homeworkers, and any other person or persons having an interest in the subject matter of the hearing.

Sec. 37-F. Orders. Orders issued pursuant to the provisions of section 37-D shall contain such terms and conditions as the commissioner may deem necessary to carry out the purpose and policy of sections 37-A to 37-R, inclusive, and to safeguard their provisions. The commissioner may in such order permit limited distribution of industrial homework, under such terms or conditions as are prescribed by the commissioner, to any person if he finds that such person is unable to adjust to employment in a factory or wholesale, retail or service establishment because of old age or physical or mental deficiency or disability, or is unable to leave the home because his services are essential to care for an invalid in the home, and that such limited distribution is not inconsistent with the purpose and policy of sections 37-A to 37-R, inclusive.

Sec. 37-G. Employer's permit. Every employer shall procure from the commissioner a written employer's permit in such form as the commissioner shall prescribe, for the distribution of industrial homework in ac-

cordance with the provisions of sections 37-A to 37-R, inclusive. Such permit shall be issued upon the payment of the fee required by section 37-H. No permit shall be valid for distribution by the employer through an independent contractor or for or in behalf of another employer or as part of or in connection with an industrial homework enterprise of another employer.

If, after due notice and opportunity to be heard, the commissioner finds as a fact that a person having an employer's permit has failed to comply with any provision of sections 37-A to 37-R, inclusive, with any condition of the permit, or with a regulation or order issued by the commissioner under authority of the provisions of sections 37-A to 37-R, inclusive, the commissioner may revoke the permit of such person.

No such permit shall be issued to any person, or to a person affiliated with any person, or to a person directly or indirectly controlled by any person, whose employer's permit has been revoked by the commissioner within 2 years prior to the latest application for such permit.

Sec. 37-H. Fees. A fee of \$50 shall be paid to the commissioner for original issuance of an employer's permit. For each annual renewal of such permit, the employer shall pay to the commissioner a fee of \$50 where at no time during the preceding calendar year did the employer have business relations with more than 100 homeworkers; \$100 where at any time during the preceding calendar year the employer had business relations with more than 100 but less than 300 homeworkers; and \$200 where at any time during the preceding calendar year the employer had business relations with 300 or more homeworkers.

Sec. 37-I. Homeworker's certificates. Every person desiring to engage in industrial homework within this state shall procure from the commissioner a homeworker's certificate which shall be issued without cost, which shall be valid for a period of 1 year from the date of its issuance unless sooner revoked or suspended, and which shall permit the homeworker to be employed by 1 employer only, who shall be named therein. Application for such certificate shall be made in such form as the commissioner may by regulation prescribe. No homeworker's certificate shall be issued to any person under the age of 16 years or to any person suffering from an infectious, contagious or communicable disease or living in a home that is not clean, sanitary and free from infectious, contagious or communicable disease.

The commissioner may, upon reasonable notice and opportunity to be heard, revoke or suspend any homeworker's certificate if he finds that the

holder is performing industrial homework contrary to the conditions under which the certificate was issued or to any provision of sections 37-A to 37-R, inclusive, or has permitted any person not holding a valid homeworke's certificate to assist him in performing his industrial homework.

Sec. 37-J. Employment status. All industrial homeworkers shall be presumed to be employees of their employers and not independent contractors or self-employed persons.

Sec. 37-K. Records to be kept. Each employer shall keep such records relating to wages and hours and conditions of industrial homework within this state as the commissioner may prescribe.

Sec. 37-L. Conditions of manufacture. In addition to other conditions prescribed by sections 37-A to 37-R, inclusive, industrial homework shall be performed only:

- I. By a person possessing a valid homeworke's certificate and resident in the home in which the work is done;
- II. In accordance with the wages, hours and working conditions established by state law or regulation for the same or similar operations by persons of the same age and sex as the homeworke;
- III. In accordance with the provisions of any other applicable state law or regulation; and
- IV. When the employer has furnished to each homeworke a sample of the work to be performed to which is affixed a notation of the applicable piecework rate and only when such sample is present in the place where homework is performed.

Each of such conditions of manufacture shall be deemed to be a condition of the employer's permit to the same extent as though it were expressly set forth therein.

Sec. 37-M. Labels required. No employer shall deliver or cause to be delivered any materials or articles to be manufactured by any homeworke unless there has been conspicuously affixed to each article or material a label or other mark of identification bearing the employer's name and address, printed or written legibly in English. If the goods are of such a nature that they cannot be individually so labeled or identified, the employer shall conspicuously label the goods in such manner as the commissioner may by rule or regulation prescribe.

Sec. 37-N. Unlawfully manufactured or processed articles. Any article which is being manufactured in a home in violation of any provision of sections 37-A to 37-R, inclusive, may be removed by the commissioner and may be retained by him until claimed by the employer. The commissioner shall by registered mail give notice of such removal to the person whose name and address are affixed to the article as provided by section 37-M. Unless the article so removed is claimed within 30 days thereafter, it may be destroyed or otherwise disposed of.

Sec. 37-O. Enforcement; administration; inspection; appeal. The commissioner shall enforce and administer the provisions of sections 37-A to 37-R, inclusive, and the commissioner or his authorized representative is directed to investigate and gather data regarding wages, hours and working conditions in the homework industry in this state and is empowered to enter and inspect such places and records and investigate such matters as he may deem appropriate to aid in the enforcement of the provisions of sections 37-A to 37-R, inclusive. Any person aggrieved with any decision of the commissioner may appeal within 30 days to the superior court, in term or vacation, in the county of Kennebec or in the county where such person resides.

Sec. 37-P. Rules and regulations. The commissioner shall have the power to make, issue, amend and rescind such rules, regulations and orders as are necessary or appropriate to carry out the provisions of sections 37-A to 37-R, inclusive. Without limiting the generality of the foregoing, such rules, regulations or orders may define the terms used in sections 37-A to 37-R, inclusive.

Sec. 37-Q. Injunction against violations. The commissioner shall have the power to apply to the supreme judicial or the superior court for an injunction, and such court shall upon such application have the power to issue an injunction restraining any employer from violating any of the provisions of sections 37-A to 37-R, inclusive.

Sec. 37-R. Penalties. Any employer who fails to comply with any provision of sections 37-A to 37-R, inclusive, or with any regulation or order of the commissioner issued under the authority thereof, shall be guilty of a misdemeanor and upon conviction thereof shall be punished by a fine of not less than \$100, nor more than \$300, or by imprisonment for not more than 6 months, or by both such fine and imprisonment for each such offense. Each day any such violation occurs or continues shall constitute a separate offense.'

Sec. 2. R. S., c. 25, § 28, amended. Section 28 of chapter 25 of the revised statutes is hereby amended to read as follows:

'Sec. 28. Labor on perishable goods, exempted. Nothing in the ~~6~~ **7** preceding sections nor in sections 37-A to 37-R, inclusive, shall apply to any manufacturing establishment or business, the materials and products of which are perishable and require immediate labor thereon to prevent decay thereof or damage thereto.'