

## EIGHTY-THIRD LEGISLATURE

# House Document

# No. 112

H. P. 384. House of Representatives, Feb. 9, 1927.

Referred to Committee on Legal Affairs and 1000 copies ordered printed. Sent up for concurrence.

CLYDE R. CHAPMAN, Clerk.

Presented by Mr. Lait of Old Town.

# STATE OF MAINE

## IN THE YEAR OF OUR LORD ONE THOUSAND NINE HUNDRED AND TWENTY-SEVEN

AN ACT to Grant a New Charter to the City of Old Town.

Be it enacted by the People of the State of Maine, as follows: ARTICLE I

GRANT OF POWERS TO THE CITY

Corporate Existence Retained. The inhabitants of the city 2 of Old Town, in the county of Penobscot, shall continue to 3 be a body corporate and politic under the name of the city 4 of Old Town and as such shall be, have, exercise and enjoy 5 all the rights, immunities, powers, privileges and franchises 6 and shall be subject to all the duties, liabilities and obliga-7 tions provided for herein, or otherwise appertaining to or 8 incumbent upon said city as a municipal corporation, or 9 appertaining to or incumbent upon the inhabitants thereof 10 or municipal authorities thereof; and may enact by-laws, 11 regulations and ordinances for municipal purposes not in-12 consistent with the constitution and laws of the State of 13 Maine, and impose penalties for the breach thereof.

# ARTICLE II

## CITY COUNCIL

Section I. *Powers and Duties.* The administration of all 2 the fiscal, prudential, and municipal affairs of said city with 3 the government thereof, except the general management, 4 care, conduct and control of the schools of said city, which 5 shall be vested in a school committee as hereinafter pro-6 vided, and also except as otherwise provided by this char-7 ter, shall be and are vested in one body of seven members, 8 which shall constitute and be called the city council, all of 9 whom shall be inhabitants of said city, and shall be sworn 10 in the manner hereinafter prescribed. Said city council 11 shall exercise its powers in the manner hereinafter pro-12 vided.

The members of the city council shall be and constitute the 2 municipal officers of the city of Old Town for all purposes 3 required by statute, and, except as otherwise herein specifi-4 cally provided, shall have all powers and authority given to 5 and perform all duties required of municipal officers, and 6 mayors of cities under the laws of this state.

The City Council is hereby constituted the overseers of 2 the poor of the city of Old Town and shall perform all

3 duties required of overseers of the poor for cities by statute 4 or otherwise. As such overseers of the poor they may au-5 thorize a clerk or agent to sign in their name and send 6 written notices and the written answers referred to or re-7 quired in sections thirty-five and thirty-six of chapter twen-8 ty-nine of the revised statutes, and such written notices and 9 written answers, so signed, shall have the same effect as if 10 signed by one or more of said overseers and sent by a mem-11 ber or members of said overseers personally.

All the powers of establishing a watch and ward, now 2 vested by the laws of the state in the justices of the peace 3 and municipal officers or inhabitants of towns, are vested 4 in the said city council so far as relates to said city; and 5 they are authorized to unite the watch and police depart-6 ments into one department and establish suitable regulations 7 for the government of the same.

For election purposes, said city shall be divided into five 2 wards, each to contain as nearly as may be convenient, con-3 sistently with well-defined boundaries, an equal number of 4 the inhabitants of said city; and it shall be the duty of the 5 city council, once in ten years and not oftener than once 6 in five years, to revise and, if alteration is deemed neces-7 sary, to alter the boundaries of said wards in such manner 8 as to preserve as nearly as convenient an equal number of 9 inhabitants in each ward.

The council shall have the power, by a five-sevenths vote 2 of the members, to increase or decrease the number of wards

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3 provided that the above stated rules regarding "well-defined 4 boundaries" and "an equal number of inhabitants" shall be 5 observed.

The members of the city council shall be and constitute 2 the park commission and shall have the powers and per-3 form the duties of the park commission provided for by 4 section eighty-four of chapter four of the revised statutes. 5 They shall also be and constitute the cemetery board and 6 shall have the powers and perform the duties of the ceme-7 tery board provided for by chapter two hundred and ten of 8 the private acts of eighteen hundred and ninety-five.

All other powers now or hereinafter vested in the inhab-2 itants of said city, and all powers granted by this act, ex-3 cept as herein otherwise provided, shall be vested in said 4 city council.

However, neither the council nor any of its committees or 2 members shall dictate the appointment of any person to 3 office or employment by the city manager, or in any manner 4 interfere with the city manager or prevent him from ex-5 ercising his own judgment in the appointment of officers 6 and employees in the administrative service. Except for 7 the purpose of inquiry the council and its members shall 8 deal with the administrative service solely through the city 9 manager, and neither the council nor any member thereof 10 shall give orders to any of the subordinates of the city man-11 ager, either publicly or privately. Any such dictation, pre-12 vention, orders, or other interference on the part of a mem-

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13 ber of council with the administration of the city shall be
14 deemed to be a misdemeanor, and upon conviction any mem15 ber so convicted shall be subject to a fine not exceeding
16 twenty dollars or imprisonment for a term not exceeding
17 one month or both, and to removal from office in the dis18 cretion of the court.

Sect. 2. Composition, Election, Tenure of Office, etc. The 2 city council shall be composed of seven members elected 3 at large from the qualified voters of the city for a term of 4 three years and until their successors are elected and quali-5 fied, except that at the first election of members of the city 6 council the three members elect who shall receive the largest 7 number of votes cast at such election shall hold office for 8 three years; the two members elect who shall receive the 9 second largest number of votes cast at such election shall 10 hold office for two years; and two members elect who shall 11 receive the third largest number of votes cast at such elec-12 tion shall hold office for one year; and each shall hold office 13 until his successor is elected and qualified.

Each member shall serve without pay, and shall not be 2 eligible, while a member of the council, to any office of 3 emolument or profit under the city charter or ordinances, 4 nor to hold the office of city manager, nor to act as city 5 manager.

Sect. 3. *President.* At the first meeting, or as soon there-2 after as possible, the city council shall elect by majority 3 vote, one of its members as president of the council for the

4 ensuing year, and until his successor is elected and quali-5 fied, and the city council may fill for the unexpired term 6 any vacancy as president that may occur.

If the president shall fail from sickness, disability, absence **2** from the city or other cause to attend to and perform the **3** duties incumbent on him as such president the remaining **4** members of the city council may by unanimous vote, after **5** notice and hearing, terminate the term of office of said **6** president and remove him therefrom and thereupon by ma- **7** jority vote may elect some other member of said city coun- **8** cil president and such newly elected member shall there- **9** upon and thereafter hold the office and perform the duties **10** of president for the balance of the year, and until his suc-**11** cessor is elected and qualified.

The president shall preside at all meetings of the council, 2 and shall perform such other duties, consistent with this 3 office, as the council may provide. He shall be entitled to 4 vote, and his vote shall be counted upon all matters and 5 things as a vote of other members of the council. The 6 president shall be recognized as the official head of the city 7 for ceremonial purposes, and shall have the powers and 8 authority given to and perform the duties required of may-9 ors of cities for all purposes of military law, and shall act 10 in lieu of the mayor in so far as representation is provided 11 for the city by the mayor upon any board or commission 12 by any statute. In the temporary absence or disability of 13 the president the city council may select a president pro 14 tempore from among its number and he shall exercise all 15 the powers of the president.

Sect. 4. Vacancies, Forfeiture of Office. In case of a 2 vacancy caused by the death, resignation, removal from the 3 city, or removal from office, as hereinafter provided, of 4 any member of the city council more than six months prior 5 to the next regular city election, the vacancy shall be filled 6 by a special election, the warrant for which shall upon vote 7 of the city council be issued by a member of the city coun-8 cil by vote designated for that duty.

Any member of the city council who shall be convicted 2 of a crime while in office shall, after due notice and hearing 3 before the city council and the production of the records 4 of such conviction, forfeit his office.

Sect. 5. Regular Meetings and Qualifications. The city 2 council shall meet at the usual place for holding meetings 3 at ten o'clock A. M. on the first Monday in January fol-4 lowing the regular city election, and at said meeting the 5 councilmen elect shall be sworn to the faithful discharge 6 of their duties by a justice of the peace, or by the city clerk. 7 The city council shall, at its first meeting, or as soon there-8 after as possible, establish by ordinance or resolution a reg-9 ular place and times for holding its meetings, and shall meet 10 regularly at least once a month.

Sect. 6. Special Meetings. Special meetings may be called 2 by the president and in case of his absence, disability or 3 refusal, may be called by a majority of the members of the

4 city council. Notice of such meeting shall be served in 5 person or left at the residence of each member of the city 6 council at least twenty-four hours before the time of hold-7 ing said special meeting.

Sect. 7. Quorum. A majority of the members of the city 2 council shall constitute a quorum for the transaction of 3 business, but a smaller number may adjourn from time to 4 time. At least twenty-four hours notice of the time and 5 place of holding such adjourned meeting shall be given to 6 all members who were not present at the meeting from 7 which adjournment was taken.

Sect. 8. Procedure. The city council shall keep a record 2 of its proceedings and shall determine its own rules of 3 procedure and make lwful regulations for enforcing the 4 same. The meetings of the city council shall be open to 5 the public. The city council shall act only by ordinance, 6 order or resolve; all ordinances, orders and resolves, except 7 orders or resolves making appropriations of money, shall be 8 confined to one subject which shall be clearly expressed in 9 the title. The appropriation order or resolve shall be con-10 fined to the subject of appropriations only. No ordinance II and no appropriation resolve shall be passed until it has 12 been read on two separate days, except when the require-13 ment of a reading on two separate days has been dispensed 14 with by a four-sevenths vote of the members of the city 15 council. The yeas and nays shall be taken upon the passage 16 of all ordinances and entered on the record of the pro17 ceedings of the city council by the clerk. The yeas and
18 nays shall be taken on the passage of any order or resolve
19 when called for by any member of the city council. Every
20 ordinance shall require on final passage the affirmative vote
21 of a majority of the members of the city council.

Every ordinance before final passage shall be published 2 in one or more newspapers published and circulated in 3 Penobscot county and shall take effect and be in full force 4 ten days from and after it shall have received final passage 5 by the city council and have been approved, in case such 6 approval is required by law, by some justice of the supreme 7 judicial court. Within ten days after its final passage or 8 after said approval by such justice said ordinance shall be 9 published in full in one or more of the newspapers in Penob-10 scot county, but the failure to publish said ordinance, either 11 before or after final passage shall not affect its validity or 12 force.

No order or resolve shall take effect until ten days after 2 its passage, except that the city council may, by vote of 3 five-sevenths of its members, pass emergency orders or 4 resolves to take effect at the time indicated therein, but such 5 emergency orders or resolves shall contain a section in which 6 the emergency is set forth and defined.

## ARTICLE III

Section 1. How Invoked. The submission to the vote of 2 the people of any proposed ordinance, order or resolve, or 3 of any such ordinance, order or resolve enacted by the city

4 council and which has not yet gone into effect, may be ac-5 complished by the presentation of a petition, therefor to 6 the city council in the manner hereinafter provided. Any 7 ten qualified voters of the city of Old Town may originate 8 a petition putting in operation the initiative or the refer-9 endum, by signing such petition at the office of the city 10 clerk. Whenever requested by ten such voters, the city 11 clerk shall prepare the proper petition with a copy of the 12 ordinance, order or resolve to be submitted attached there-13 to and upon its being signed by said ten voters, the city 14 clerk shall file the petition and shall, during office hours for 15 thirty business days thereafter, keep the same open for sig-16 nature by qualified voters of the city, and no such petition 17 shall be signed or presented for signature at any place other 18 than the clerk's office. At the expiration of said thirty 19 days, the city clerk shall declare the petition closed, and 20 shall, at the first regular meeting of the city council there-21 after, present to that body the petition with verification of 22 the number of valid signatures thereto attached. If the 23 number of valid signatures to said petition shall amount 24 to five hundred or more, the city council shall immediately 25 take the necessary steps to submit to the voters of the city 26 the question proposed in said petition; provided that in case 27 of the referendum the entire repeal of the ordinance, order 28 or resolve sought to be referred, and in the case of the 29 initiative, the passage by the city council of the desired

30 ordinance, order or resolve, shall put an end to all proceed-31 ings under said petition.

Sect. 2. Form of Petition. The petition used to originate 2 the initiative or the referendum shall be substantially in the 3 following form:

PETITION TO THE CITY COUNCIL

For the submission to the people of the question:

Shall the proposed ordinance, order or resolve, a copy of 2 which is hereto attached, be adopted?

We, the undersigned, under oath, depose and say: That 2 we are fully qualified voters of the city of Old Town, re-3 siding respectively at the addresses placed opposite our 4 names, and we hereby petition the city council to submit 5 the foregoing question to the voters of the city of Old Town 6 at the next regular municipal election (or at a special elec-7 tion.)

NamesResidenceDateI, ......, the city clerk of the city of Old Town,2 do solemnly affirm that I witnessed the signing of each of3 the above signatures and that, at the time of said signing4 I made certain that the person affixing his name thereto had5 reasonable knowledge of the purpose of the petition.

City Clerk.

Date....

Sect. 3. Effect of Referendum Petition. Whenever there 2 has been originated as aforesaid, a petition for the reference

3 to the people of any ordinance, resolve or order passed by 4 the city council, which ordinance, order or resolve has not 5 yet gone into effect, the same shall be suspended from going 6 into operation until it has been submitted to a vote of the 7 people and has received the affirmative vote of a majority 8 of the voters voting on said question.

Sect. 4. *Time of Election*. Within ten days after an 2 initiative or referendum petition with the required number 3 of valid signatures is presented by the city clerk, the city 4 council shall set a time for the holding of a special elec-5 tion, at which the proposed or suspended ordinance, resolve 6 or order shall be submitted to the voters of the city, which 7 special election shall be held not less than thirty nor more 8 than sixty days after such presentation; provided, that if a 9 petition shall be so presented within four months next pre-10 ceding a regular municipal election, no special election shall 11 be called, but the question shall be submitted at said reg-12 ular election.

Sect. 5. Publication of Ordinance. Whenever any ordi-2 nance, order or resolve is required by the provisions of this 3 charter to be submitted to the voters of the city at any 4 election, the city council shall order one publication of the 5 complete text thereof to be made in one or more news-6 papers of Penobscot county, such publication to be made 7 not less than ten days nor more than fifteen days prior to 8 the election, or in lieu of such publication, the city council 9 may cause the ordinance, order or resolve to be printed and 10 mailed with a sample ballot to each voter at least five days 11 prior to the election.

Sect. 6. Form of Ballot. The ballots used when voting 2 upon such proposed ordinance, order or resolve shall set 3 forth the title thereof in full and state its general nature, 4 and shall contain the words: "For the Ordinance, Order 5 or Resolve" and "Against the Ordinance, Order or Re-6 solve."

Sect. 7. *Result of Election*. If a majority of the quali-2 fied voters voting on said proposed initiative ordinance, or-3 der or resolve or said referred ordinance, order or resolve, 4 shall vote in favor thereof, such ordinance, order or resolve 5 shall take effect five days after the declaration of the offi-6 cial canvass of the return of such election.

Sect. 8. Conflicting Ordinances, Orders or Resolves. Any 2 number of proposed or referred ordinances, orders or re-3 solves may be voted upon at the same election. In the event 4 that two or more ordinances, orders or resolves adopted at 5 the same election shall contain conflicting provisions, the 6 ordinance, order or resolve receiving the highest number 7 of votes at such election shall be paramount and all ques-8 tions of construction shall be determined accordingly.

Sect. 9. Order Upon the Ballot. In the event that two 2 or more ordinances, orders or resolves are submitted at the 3 same election, they shall be placed upon the ballot in order 4 of the priority of the filing of the respective petitions and 5 shall be given precedence upon the ballot over any and all

6 questions submitted by the city council on its own initiative. Sect. 10. Repeal of Popular Ordinances, Orders or Re-2 solves Enacted by the People. The city council may sub-3 mit, on its own initiative, a proposition for the enactment, 4 repeal or amendment of any ordinance, order or resolve, 5 except as herein otherwise provided, to be voted upon at 6 any municipal election and should such proposition receive 7 a majority of the votes cast thereon at any election such 8 ordinance, order or resolve shall be enacted, repealed, or 9 amended accordingly. An ordinance, order or resolve 10 adopted by a vote of the people shall not be repealed or 11 amended except by a vote of the people, unless such ordi-12 nance, order or resolve shall otherwise expressly provide.

Sect. 11. Further Regulations. The city council shall by 2 ordinance, make such further regulations as may be neces-3 sary to carry out the provisions of this article.

#### ARTICLE IV

## SCHOOL BOARD

Section 1. Composition, Eligibility, Election, Tenure of 2 Office, Special Provision. The school board shall consist of 3 five members appointed by the city council, without refer-4 ence to ward lines. They shall hold office for a term of 5 five years, and until their successors are appointed and qual-6 ified, except that at the first appointment of members of 7 the school board, one member shall be appointed for five 8 years, one member for four years, one member for three 9 years, one member for two years, and one member for one 10 year, and each shall hold office until his successor is ap11 pointed and qualified. If for any reason a vacancy shall
12 exist in the membership of the school board the vacancy
13 shall be filled forthwith by appointment by the city council
14 for the unexpired term.

Sect. 2. Organization, Qualification, Quorum. The school 2 board shall meet for organization within seven days from 3 date of appointment. The members appointed shall be sworn 4 to the faithful discharge of their duties by a justice of the 5 peace or by the city clerk, and a record made thereof. A 6 majority of the whole number appointed shall be a quorum 7 and they shall elect their own chairman.

Sect. 3. *Powers, Duties.* The school board shall have all 2 the powers, and perform all the duties in regard to the care 3 and management of the public schools of said city, which 4 are now conferred and imposed upon school committees by 5 the laws of this state, except as otherwise provided in this 6 charter. They shall elect a superintendent of schools as 7 provided for by the laws of this state, who shall have the 8 care and supervision of said public schools under their 9 direction, and act as secretary of their board; they shall 10 fix his salary at the time of his election. They shall annu-11 ally, as soon after the organization of their board as prac-12 ticable, furnish to the city council an estimate in detail of 13 the several sums required during the ensuing municipal 14 year for the support of the public schools. On the basis 15 of such estimates the city council shall make one gross ap16 propriation for the support of public schools for the ensu-17 ing municipal year, and such appropriation shall not be 18 exceeded except by consent of the city council, but the 19 expenditure of said appropriation shall be under the direc-20 tion and control of the school board.

#### ARTICLE V

#### NOMINATIONS AND ELECTIONS

Sect. I. Date of Elections and Procedure to Determine 2 Results. At the first election after this charter is in force, 3 to be held on the second Monday in December, A. D. 1927, 4 the qualified voters of the city shall ballot for seven council-5 men, and the qualified voters of each ward shall, at the same 6 time, ballot for a warden and a ward clerk for his ward; 7 and thereafter, on the second Monday in December in each 8 year, a regular municipal election shall be held and the 9 qualified voters of the city shall ballot for a councilman to 10 fill the unexpired term of any councilman whose office is 11 then vacant, if any such vacancy then exists, but whose term 12 of office would not then have normally expired, and for 13 councilmen to fill the office of the councilmen whose terms 14 of office expire that year, and the qualified voters of each 15 ward shall, at the same time, ballot for a warden and a 16 ward clerk for their ward.

All votes cast for the several officers shall be sorted, count-2 ed, declared and registered in open ward meeting, as pro-3 vided by statute. The ward clerk shall forthwith deliver 4 to each person elected warden or ward clerk a certificate of 5 his election and shall forthwith deliver to the city clerk a6 certified copy of the record of such election.

After the first election held under this charter the then 2 municipal officers and thereafter the city council shall as 3 soon as it conveniently can, examine the copies of the 4 records of the several wards, certified as aforesaid, and 5 shall cause the persons who shall have been elected council-6 men to be notified in writing of their election; if it shall 7 appear that at the first election seven councilmen have not 8 been elected, or if, after the first election, it shall appear 9 that no person has been elected councilman, or if the person 10 elected shall refuse to accept the office, warrants for another 11 election to fill such vacancy shall be issued forthwith.

If it shall appear that at the first election to be held under 2 this charter seven councilmen have not been elected, the 3 municipal officers then in office shall continue to hold office 4 and perform their duties until seven councilmen have been 5 duly elected and qualified.

Sect. 2. Warden and Ward Clerk, Eligibility, Tenure, 2 Qualifications, Powers and Duties, Vacancies, Ward Meet-3 ings, and How Called. The warden and ward clerk, chosen 4 as provided in the preceding section, shall be residents of 5 the ward for which they are elected and shall hold office 6 for one year from the first Monday in January following 7 their election, and until others have been chosen and quali-8 fied in their stead. The warden and the ward clerk shall 9 be sworn to the faithful performance of their duties by a 10 person qualified under the statutes of the state to administer 11 oaths, and a certificate of such oath shall be entered by the 12 clerk on the records of said ward. The warden shall pre-13 side at all ward meetings, with the powers of moderators 14 of town meetings and if at any meeting the warden shall 15 not be present, the clerk of the ward shall call the meeting 16 to order and preside until a warden pro tempore shall be 17 chosen. The warden shall have all rights and powers now 18 held by the warden of such ward. If neither the warden 19 nor the ward clerk shall be present, any legal voter in the 20 ward may preside until a clerk pro tempore shall be chosen 21 and qualified.

Immediately following the election of a clerk pro tempore 2 a warden pro tempore shall be chosen. The clerk shall 3 record all the proceedings and certify the votes given and 4 deliver over to his successor in office all such records and 5 journals in his possession or under his control, together 6 with all documents and papers held by him in his capacity 7 as clerk. The ward clerk shall have and perform all rights 8 and duties now held and performed by the ward clerk of 9 such ward, so far as consistent with this charter. All ward 10 meetings shall be notified and called by the city council in 11 the manner provided by the laws of this state for notifying 12 and calling town meetings by the selectmen of the several 13 towns.

Sect. 3. Nominations for Elective Officers to be Made by 2 Petition. The nomination of all candidates for elective of-

3 fices provided for by this charter shall be by petition. The 4 petition of a candidate for councilman shall be signed by 5 not less than one hundred twenty-five nor more than two 6 hundred qualified voters of the city. The petition of candi-7 dates for warden and ward clerk shall be signed by not 8 less than twenty-five nor more than fifty qualified voters 9 of the ward within which the candidate is to be elected. No 10 voter shall sign petition for more than one candidate for 11 each office to be filled at the election, and should any voter 12 sign more than one such petition, his signature shall be 13 counted only upon the first petition filed, and shall be held 14 void upon all other petitions.

Sect. 4. Form of Nomination Paper. The signatures to 2 nomination papers need not all be affixed to one nomination 3 petition, but to each separate petition there shall be attached 4 an affidavit of the circulator thereof stating the number of 5 signers on each petition, and that each signature appended 6 thereto was made in his presence and is the genuine signa-7 ture of the person whose name it purports to be. With each 8 signature shall be stated the place of residence of the signer, 9 giving the street and number of the street, or their descrip-10 tion sufficient to identify the same. The form of the nomi-11 nation petition shall be substantially as follows:

TO THE CITY CLERK OF THE CITY OF OLD TOWN

Name....., 2 being duly sworn, deposes and says that he, the circulator 3 of the foregoing nominating petition containing...... 4 signatures, and that the signatures appended thereto were 5 made in his presence and are the signatures of the per-6 sons whose names they purport to be.

(Signed).....

Justice of the Peace (or Notary Public)

If this petition is deemed insufficient by the city clerk he 2 shall forthwith notify by mail...... 3 at No. .....street.

Sect. 5. Filing Nomination Papers, Acceptances of Nomi-2 nations Must be Filed. The nomination petitions for any 3 one candidate shall be assembled and united into one peti-4 tion, and filed with the city clerk not earlier than thirty nor 5 later than sixteen days before the day of election. No 6 nomination shall be valid unless the candidate shall file with 7 the city clerk in writing not later than sixteen days before8 the day of election, his consent, accepting the nomination,9 agreeing not to withdraw, and if elected, to qualify.

Sect. 6. List of Candidates to be Published. The city 2 clerk shall certify the list of candidates and shall cause to 3 be published in one or more of the newspapers published 4 in Penobscot county the names, residences, and office to 5 which candidates who have been nominated have duly filed 6 the above described petitions and acceptances.

Sect. 7. Ballots, Etc. to be Prepared by the City Clerk. 2 Specimen ballots and official ballots for use in all city elec-3 tions shall be prepared by the city clerk and furnished by 4 the city.

Sect. 8. Form of Ballot. The names of candidates nomi-2 nated as provided in this charter shall be arranged on the 3 ballot according to lot under the title of the office to be filled. 4 Lot shall be drawn by the city clerk, at which drawing the 5 candidates or their representatives shall be entitled to be 6 present.

The ballots shall be without party mark or party designa-2 tion. The name and residence of each candidate shall be 3 given. The ballot shall contain four columns for crosses 4 at the right of the candidate's name and residence, and said 5 columns shall be headed, respectively "First Choice," "Sec-6 ond Choice," "Third Choice" and "Other Choices."

Blank spaces shall be left at the end of the list of candidates 2 for each office in which the voter may insert the name of 3 any person not printed on the ballot, for whom he desires 4 to vote.

The ballot shall be printed substantially as follows:

CITY OF OLD TOWN Regular (or Special) Election Monday, the......day of.....A. D...... INSTRUCTIONS TO VOTERS

To vote for any person, make a cross (X) in the space 2 at the right of the name voted for, and in the proper column 3 according to your choice.

Mark your first choice in the first column, your second 2 choice in the second column, your third choice in the third 3 column, and in the fourth column mark all other candidates 4 whom you wish to support. You may mark as many choices 5 in each column as there are positions to fill. Do not mark 6 more than one choice for any one candidate, as only one 7 choice will count for any one candidate on the ballot.

FOR COUNCIL Vote for		Second Choice		
Name Residence				
· · · · · · · · · · · · · · · · · · ·		-		
•••••				
(blank)				
FOR WARDEN				
Vote for One				
Name Residence				
66 66	<u></u> , .		· · · ·	
(blank)	· · · · · · · · · · · · · · · · · · ·	- · · · · · · ·		
FOR WARD CLERK			· · · ·	
Vote for One				
Name Residence	· · .			
46 66			······································	
(blank)				`

(On Back of Ballot)

Old Town, Maine, Monday, ..... A. D. .....

Official Ballot

Ward.....

(Facsimile of Signature)

## City Clerk.

Sect. 9. Count of Ballots. As soon as the polls are closed, 2 the warden shall immediately open the ballot boxes, take 3 therefrom the ballots and sort, count and declare them in 4 open meeting in the presence of the ward clerk; and the 5 ward clerk shall from a list of the persons voted for with 6 the number and character as to choice of the votes for each

7 person against his name, make a fair record thereof in the 8 presence of the warden, and in open ward meeting enter 9 the total number thereof on a tally sheet provided by the The ward clerk shall enter the number of the 10 city clerk. 11 first choice, second choice, third choice and other choice 12 votes, for each candidate opposite the name of such candi-13 date on said tally sheet, and make return thereof to the 14 city clerk on a blank by said city clerk to be provided. Only 15 one vote shall be counted for any candidate on any one 16 ballot. If two or more choices are marked on one ballot 17 for one and the same candidate, the highest choice marked 18 shall be counted, except as otherwise herein provided, and 19 all other marks considered void. If a ballot contains either 20 first choice, second choice, or third choice votes in excess 21 of the number of offices to be filled, no vote in the column 22 showing such excess shall be counted. Except as herein-23 before provided, all choices shall be counted as marked on 24 the ballot.

Sect. 10. *Returns, Canvass.* Upon receipt of the returns, 2 from the first election under this charter, the then municipal 3 officers and thereafter the city council shall determine the 4 successful candidates as hereinafter provided in this section.

The person receiving a majority of first choice votes, cast 2 at an election for any office, shall be elected to that office; 3 if no candidate received such a majority of the first choice 4 votes for such office, then a canvass shall be made of the 5 second choice votes received by each candidate for the office;

6 all second choice votes received by any candidate shall then 7 be added to the first choice votes received by said candidate 8 for that office, and the candidate receiving the largest numg ber of first choice and second choice votes combined, if 10 such total votes constitute a majority, shall be elected to 11 said office. If no candidate shall receive a majority of the 12 first choice and second choice votes combined, then a can-13 vass shall be made of the third choice votes received by 14 each candidate for said office, and all third choice votes 15 received by any candidate shall then be added to the total 16 of the first choice and second choice votes for such candi-17 date, and the candidate receiving the largest number of said 18 total first choice, second choice and third choice votes, if 19 such total constitutes a majority, shall be elected to said 20 office; if no candidate shall have such a majority after 21 adding the first choice, second choice and third choice votes. 22 then a canvass shall be made of the other choice votes. 23 received by each candidate for the office and such other 24 choice votes shall then be added to the total of the first 25 choice, second choice, and third choice votes received by 26 such candidate, and the candidate having the largest num-27 ber of first choice, second choice, third choice and other 28 choice combined, shall be elected to such office.

A tie vote between two or more candidates shall be de-2 cided in favor of the one having the highest number of 3 first choice votes. If they each received an equal number 4 of first choice votes, then the one who received the high5 est number of second choice votes shall be deemed elected. 6 If they each received the same number of first choice and 7 second choice votes, then the candidate receiving the highest 8 number of third choice votes shall be deemed elected. If 9 they each received the same number of first choice, second 10 choice, third choice and other choice votes, then the tie 11 shall be determined by lot under the direction of the city 12 clerk.

Whenever the word "majority" is used in this section it 2 shall mean more than one-half of the total number of valid 3 ballots cast at such election for the candidates whose election 4 is being canvassed.

Sect. 11. Specimen Ballots to be Published and Posted. 2 The city clerk shall cause specimen ballots to be posted in 3 public places in each ward and voting precinct and adver-4 tised in one or more newspapers of Penobscot county not 5 later than ten days prior to the city election and advertised 6 in such newspapers or newspaper at least twice more prior 7 to the election. Such specimen ballots shall be printed on 8 colored paper and marked "specimen ballots" and shall 9 contain the names of the certified candidates with the resi-10 dence of each, instructions to voters, and such measures 11 as may be submitted to voters, by the legislature, by initia-12 tive petition, or by the city council. Such ballots shall be 13 without party mark or designation.

Sect. 12. Recall Provisions. Any member of the city

2 council may be recalled and removed therefrom by the 3 electors of the city as herein provided.

Procedure for Filing Recall Petition. Any voter of the 2 city may make and file with the city clerk an affidavit con-3 taining the name or names of the member or members whose 4 removal is sought and a general statement of the reasons 5 why his removal is desired. The clerk shall thereupon 6 deliver to the voter making such affidavit copies of petition 7 blanks for such removal printed forms of which he shall 8 keep on hand. Such blanks shall be issued by the clerk 9 with his signature and official seal thereto attached; they 10 shall be dated and addressed to the city council, shall con-II tain the name of the persons to whom issued, the number 12 of blanks so issued, and the name of the person or persons 13 whose removal is sought. A copy of the petition shall be 14 entered in a record book to be kept in the office of the city 15 clerk. The recall petition to be effective must be returned 16 and filed with the city clerk within forty-five days after 17 the filing of the affidavit. The petition before being returned 18 and filed shall be signed by voters of the city to the number 19 of at least ten per cent of the number of registered voters 20 as determined at the time of the last preceding regular mu-21 nicipal election and to every such signature shall be added 22 the place of residence of the signer, giving the street and 23 number or other description sufficient to identify the place. 24 Such signatures need not all be on one paper but the circu-25 lator of every such paper shall make an affidavit that each

26 signature appended to the paper is the genuine signature of 27 the person whose name it purports to be. All such recall 28 papers shall be filed as one instrument, with the endorse-29 ments thereon of the names and addresses of three persons 30 designated as filing the same.

Examination and Amendment of Recall Petitions. Within 2 ten days after the filing of the petition the clerk shall ascer-3 tain whether or not the petition is signed by the requisite 4 number of voters and shall attach thereto his certificate 5 showing the result of such examination. If his certificate 6 shows the petition to be insufficient, he shall forthwith so 7 notify in writing one or more of the persons designated on 8 the petition as filing the same; and the petition may be 9 amended at any time within the ten days after the giving 10 of said notice, by the filing of a supplementary petition upon 11 additional papers, issued, signed and filed as provided herein 12 for the original petition. The clerk shall, within ten days 13 after such amendment, make like examination of the amend-14 ed petition, and attach thereto his certificate of the result. 15 If then found to be insufficient, or if no amendment was 16 made, he shall file the petition in his office and shall notify 17 each of the persons designated thereon as filing it of that 18 fact. The final finding of the insufficiency of a petition 19 shall not prejudice the filing of a new petition for the same 20 purpose.

Calling of Recall Election. If the petition or amended 2 petition shall be certified by the city clerk to be sufficient

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3 he shall submit the same with his certificate to the city 4 council at its next meeting and shall notify the member or 5 members whose removal is sought of such action. The city 6 council shall thereupon, within ten days of the receipt of 7 the city clerk's certificate, order an election to be held not 8 less than forty nor more than sixty days thereafter; pro-9 vided that if a regular municipal election is to occur within 10 ninety days after the receipt of said certificate, the city 11 council may in its discretion provide for the holding of the 12 removal election on the date of such other regular municipal 13 election. The removal election shall be called and held and 14 nominations made as in other elections under this charter 15 except for the specific limitations of this section.

Form of Ballot in Recall Election. Unless the member or 2 members whose removal is sought shall have resigned within 3 ten days after the receipt by the city council of the city 4 clerk's certificate, the form of the ballot at such election 5 shall be as nearly as may be: "Shall A be recalled? Shall 6 B be recalled." etc., the name of the member or members 7 whose recall is sought being inserted in place of A, B, etc., 8 and the ballot shall also contain the names of the candidates 9 nominated in place of the men recalled, as follows: "Candi-10 dates for the place of A, if recalled; Candidates for the 11 place of B, if recalled," etc. but the men whose recall is 12 sought shall not themselves be candidate upon such a ballot. 13 The names shall be arranged as provided in section eight 14 hereof.

In case a majority of those voting for and against the 2 recall of any official shall vote in favor of recalling such 3 official he shall be thereby removed, and in that event the 4 candidate to succeed him for the balance of the unexpired 5 term shall be determined as provided in sections nine and 6 ten hereof.

If the person or persons sought to be removed shall have 2 resigned within ten days after the receipt by the city council 3 of the city clerk's certificate referred to in this section above, 4 the form of ballot at the election shall be the same, as nearly 5 as may be, as the form in use at a regular municipal elec-6 tion and all other procedure shall be the same.

Procedure on Refusal of City Council. Should the city 2 council fail or refuse to order an election as herein pro-3 vided, such election may be ordered by any justice of the 4 supreme judicial court.

Sect. 13. State Laws Not Inconsistent Applicable. The 2 provisions of the laws of the State of Maine relating to the 3 qualifications of electors, registration, the manner of voting, 4 the duties of election officers, and all other particulars in 5 respect to preparation for, conducting and management of 6 elections, so far as they may be applicable, shall govern all 7 municipal elections of Old Town except as otherwise pro-8 vided in this charter.

### ARTICLE VI

## ADMINISTRATIVE OFFICERS

Sect. I. Title and Appointment. There shall be the fol-

2 lowing administrative officers and boards appointed as here-3 inafter designated:

(a) The following officers and boards shall be appointed
2 by ballot by a majority vote of the members of the city
3 council: city manager; school board as provided for in
4 article four of this charter; trustees of the water district;
5 trustees of the Herbert Gray School district, as provided
6 for by chapter seventy-eight of the private acts of nine7 teen hundred and twenty-five; associate members of board
8 of registration, and city attorney.

(b) The following officers and boards shall be appointed 2 by the city manager: city clerk, city auditor, city marshal, 3 city treasurer and collector of taxes, city engineer, city 4 physician, city electrician, chief engineer of the fire depart-5 ment, superintendent of sewers, inspector of buildings, seal-6 er of weights and measures; health officer and inspector of 7 milk; superintendent of streets; assessors of taxes, as pro-8 vided for in section ten of this article; patrolmen; members 9 of the fire department; all other department heads whose 10 position may be created, and, except as herein otherwise 11 provided, all minor officers and employees.

Sect. 2. Power of Council with Regard to Appointive 2 Officers and Boards. The council shall have power by ordi-3 nance or resolve:

(a) To create any new appointive office.

(b) To authorize the appointment of assistants or depu-2 ties in any office.

Sect. 3. Civil Service Rules for Police and Fire Depart-2 ment. The city council may provide by ordinance for a 3 system of civil service rules for the appointment, promotion, 4 demotion, lay-off, reinstatement, suspension and removal of 5 the members of the police department and of the fire depart-6 ment, other than the chief of said departments, and for a 7 civil service commission to administer the same.

Sect. 4. Term of Service. All appointive officers whose 2 terms of service are specified herein shall be removable by 3 the appointing powers, only upon written charges, notice 4 and hearing, if upon such hearing they are adjudged guilty 5 of the charges preferred.

All other appointive officers shall hold office during the 2 pleasure of the appointing power, except that the term of 3 office of members of the board of registration of voters 4 shall be as provided by law.

Sect. 5. Compensation of Officers. The city council shall 2 fix by order the salaries of the appointees of the city coun-3 cil. Salaries of the appointees of the city manager shall 4 be fixed by the city manager, subject to the approval of the 5 city council.

Sect. 6. Appointment and Qualifications of the City Man-2 ager. The city manager shall be chosen by the city council 3 solely on the basis of his character and his executive and 4 administrative qualifications, and may or may not be a resi-5 dent of the city of Old Town or of the State of Maine, at 6 the time of his appointment.

Sect. 7. Powers and Duties of the City Manager. The 2 city manager shall be the executive and administrative head 3 of the city and shall be responsible to the city council for 4 the administration of all departments. The powers and 5 duties of the city manager shall be as follows:

(a) To see that the laws and ordinances are enforced,2 but he shall delegate to the chief of the police department3 the active duties connected therewith regarding crimes and4 misdemeanors.

(b) To exercise control over all departments and divisions2 created herein or that may hereafter be created.

(c) To make appointments as provided in this charter.

(d) To assign the duties of two or more officers to one 2 person.

(e) To divide the duties of any office between two or 2 more offices.

(f) To attend meetings of the city council, except when2 his removal is being considered, and recommend for adop-3 tion such measures as he may deem expedient.

(g) To keep the city council fully advised as to the busi-2 ness and financial condition and future needs of the city3 and to furnish the city council with all available facts, fig-4 ures and data connected therewith, when requested.

(h) To perform such other duties as may be prescribed2 by this charter or required by ordinance of the city council.

Sect. 8. *Substitute*. During any vacancy in the office of 2 city manager, and during the absence or disability of the

3 city manager, the city council may designate a properly 4 qualified person to perform the duties of manager and fix 5 his compensation; while so acting he shall have the same 6 powers and duties as those given to and imposed on the 7 city manager.

Sect. 9. Duties of Administrative Officers Other Than
2 Manager. Duties of administrative officers other than the
3 city manager shall be those prescribed by the city manager.
4 Such duties shall not be inconsistent with the provisions of
5 this charter.

Sect. 10. Assessors of Taxes. There shall be three as-2 sessors of taxes appointed for terms of three years by the 3 city manager and until their successors are appointed and 4 qualified, except that the first city manager to be appointed 5 under this charter shall appoint three assessors for one, 6 two and three years respectively, and until their successors 7 are appointed and qualified. If for any reason a vacancy 8 shall exist in the membership of the board of assessors, 9 the vacancy shall be filled forthwith by the city manager 10 for the unexpired term. The assessors appointed as above 11 provided shall exercise the same powers and be subject to 12 the same duties and liabilities that similar officers of the 13 several towns and cities in the state may exercise, and may 14 now or hereafter be subject to under the laws of the state.

Sect. 11. *Health Officer*. The health officer shall be given 2 the same powers and authority and shall be subject to the 3 same duties and liabilities as are now held by or imposed 4 upon the health officer and board of health for the city of5 Old Town and he shall perform such other duties, not in-6 consistent with the law of the state, as the city council shall7 determine.

## ARTICLE VII

## BUSINESS AND FINANCIAL PROVISIONS

Section I. Accounts and Records. Accounts shall be 2 kept by the auditor, showing the financial transactions of 3 all departments of the city. Forms for all such accounts 4 shall be prescribed by the auditor, with the approval of the 5 city manager. Accounts shall be kept in such a manner 6 as to show fully at all times the financial condition of the 7 city. The auditor shall furnish to the city manager, prior 8 to the first regular meeting of the city council in each month, 9 a report containing in detail the receipts and disbursements 10 of the city on all accounts, the expenditures made and the 11 obligations incurred during the preceding calendar month 12 and a balance sheet showing the financial condition of the 13 city, of the several funds, and the total unexpended balance 14 to the credit of each department.

Sect. 2. All the accounts of the city shall be audited an-2 nually by a certified accountant to be chosen by the city 3 council.

Sect. 3. *Reports*. The auditor shall publish each month 2 a statement of the financial condition of the city. Each of 3 the administrative officers and boards shall annually, on 4 such a date as may be fixed by the city council, render to

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5 the city manager a full report of the transactions of his or 6 their department for the year. On the basis of these re-7 ports, the city manager shall prepare and publish an annual 8 report for general distribution. In addition to a summary 9 of the services rendered by the various departments, the 10 report shall show:

(a) Receipts classified according to sources.

(b) Expenditures classified according to objects. The2 classification of receipts and expenditures in the report shall3 conform in general to the classification in the auditor's books.

(c) Balance sheets.

(d) Such other financial information has may be required2 by the city council.

Sect. 4. Annual Budget. Not later than one month after 2 the beginning of the fiscal year, the city manager shall sub-3 mit to the city council, budget estimates for the ensuing fis-4 cal year. This budget shall be compiled from detailed in-5 formation furnished by the administrative officers and 6 boards on blanks, the forms of which shall be designated 7 by the city manager, and shall contain:

(a) Exact statement of the financial condition of the 2 city.

(b) Itemized statement of appropriations recommended
2 for current expenses, and for permanent improvements;
3 with comparative statements in parallel columns of expendi4 tures for the current and next preceding fiscal year. An
5 increase or decrease in any item shall be indicated.

(c) Itemized statement of estimated revenue from all 2 sources, other than taxation; and a statement of taxes re-3 quired, with comparative figures from the current and next 4 preceding year.

(d) Such other information as may be required by the 2 city council.

The budget shall be published not later than two weeks 2 after its submission to the city council. The city council 3 shall fix a time and place for holding a public hearing upon 4 the budget, and shall give a public notice of such hearing, 5 which shall be at least ten days before the final passage of 6 the appropriation resolve.

Sect. 5. Appropriation Resolve. As early as practicable 2 after the beginning of the fiscal year, the city council shall 3 pass an annual appropriation resolve, which shall be based 4 on the budget submitted by the city manager. The total 5 amount appropriated shall not exceed the estimated revenue 6 of the city.

Before the annual appropriation resolve has been passed 2 the city council may make appropriations for current de-3 partmental expenses, chargeable to the appropriation for 4 the year, when passed, to an amount sufficient to cover the 5 necessary expenses of the various departments until the 6 annual appropriation resolve is in force.

Sect. 6. *Transfers*. The city council in the appropriation 2 resolve shall provide for a reserve fund from which trans-3 fers shall be made only by vote of the city council, and no

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4 transfers of any money shall be made from any fund other 5 than this reserve fund until the end of the fiscal year, at 6 which time after all warrants have been paid out of the 7 various funds against which such warrants have been drawn, 8 the auditor shall transfer to the reserve fund any balances 9 or balance then remaining in the various other funds; ex-10 cept balances in the school fund; the council may then au-11 thorize a transfer from the reserve fund to any other fund 12 in which there is an overdraft created by any actual emer-13 gency.

The city council shall then transfer the remaining balance 2 then in the reserve fund to the sinking fund of the city; 3 provided, however, that the city council may, in special 4 cases, continue any particular fund without transfer tem-5 porarily pending the completion of expenditures in process 6 or in contemplation. Provided, further, that when and in 7 case the occasion ceases to exist for maintaining a sinking 8 fund as provided for by section ten of this article the por-9 tion of this section relating to the transfer of the reserve 10 fund to the sinking fund shall cease to be in effect.

Sect. 7. *Borrowing*. The borrowing of money by and for 2 the city shall be limited as to form and purpose by the pro-3 visions of section eight and section nine of article seven 4 of this charter. The credit of the city shall in no manner 5 be loaned to any individual, association or corporation.

Sect. 8. Bond Issues. Money may be borrowed within 2 the limits fixed by the constitution and statutes of the state

3 now or hereafter applying to said Old Town by the issue 4 and sale of bonds or notes pledged on the credit of the city, 5 the proceeds to be used for the payment of indebtedness of 6 the city contracted for the acquisition of land, the con-7 struction and equipment of buildings, the construction of 8 streets and roads, and other permanent public improvements, 9 and the payment or refunding of bonds, notes and certifi-10 cates of indebtedness previously issued. No order provid-II ing for the issue of bonds shall be passed without public 12 notice given by posting notice of the same in two public 13 places in the city of Old Town, and publishing said notice 14 in at least two newspapers published in said Penobscot 15 county at least two weeks before the final action by the 16 city council, and the approval of five-sevenths of all the 17 members of the city council. Every issue of bonds shall 18 be payable within a fixed term of years; if said bonds are 19 issued in payment of indebtedness incurred for a perma-20 nent improvement the term of such bonds shall not exceed 21 the estimated period of utility of said improvement but the 22 declaration of the city council embodied in the order au-23 thorizing the issue shall be a conclusive determination of 24 the estimated period of utility thereof; and the term within 25 which all bonds shall be made payable shall in no case ex-26 ceed thirty years. Bonds issued after the adoption of this 27 charter shall be made payable in equal, annual, serial in-28 stallments as pertains to principal, and interest shall be made 29 payable semi-annually. Every order for the issue of bonds

30 shall provide for a tax levy for each year of an amount 31 necessary to meet the payment of the annual, serial install-32 ment of principal and interest; and such amounts shall be 33 included in the tax levy for each year until the debt is ex-34 tinguished; provided, however, that bonds issued to refund 35 any indebtedness of the city of Old Town existing prior 36 to the adoption of this charter or bonds issued to refund 37 such bonds shall not be subject to the aforesaid require-38 ment of being made payable in equal, annual, serial install-39 ments.

Temporary Loans. Money may be borrowed in Sect. 9. 2 anticipation of receipts from taxes during any fiscal year 3 after said fiscal year begins, but the aggregate amount of 4 such loans outstanding at any one time shall not exceed 5 eighty per cent of the revenue received from taxes during 6 the preceding fiscal year. All such loans shall be paid within 7 the year out of receipts from taxes for the fiscal year in 8 which said loans are made. Money may be borrowed in 9 anticipation of money to be received from the sale of bonds 10 to be issued, in case such bond issue has been authorized; II all such loans shall be paid within one year and are subject 12 to the provisions of laws of the State of Maine in relation 13 thereto. This section shall not limit in any way the power 14 granted to towns and cities to borrow money as contained 15 in chapter four, section sixty-two of the revised statutes and 16 acts amendatory thereof and additional thereto.

Sect. 10. Sinking Fund. Until the bonded indebtedness

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2 of the city of Old Town in force at the time of the adoption 3 of this charter together with any renewals thereof is fully 4 paid, the city council shall raise and set apart each year for 5 a sinking fund a fund not less than two per cent of the 6 total amount of appropriations for that year. The sinking 7 fund shall be applied only to the payment of that bonded 8 indebtedness of the city, the payment of which has not been 9 provided for by payments in serial installments. The sink-10 ing fund shall be invested as provided by the revised statutes 11 of the State of Maine and all acts in addition thereto and 12 in amendment thereof.

Sect. 11. Payments. Money shall be paid out only on 2 warrants on the city treasury issued by the auditor and 3 countersigned by the city manager and a member of the 4 city council to be designated from time to time by said city 5 council. The auditor shall examine all pay-rolls, bills, and 6 other claims and demands against the city, and shall issue 7 no warrant for payment until he finds that the claim is in 8 proper form, correctly computed, duly certified and legally 9 due and payable.

The auditor may require any claimant to make oath to 2 the validity of his claim, may investigate any claim, and 3 for each purpose or purposes may examine witnesses under 4 oath.

Sect. 12. Bonds of Officers. The city council shall re-2 quire a bond with sufficient surety or sureties, satisfactory 3 to the city council, from all persons trusted with the col-

4 lection, custody or disbursements of any of the public 5 moneys; and may require such bond from such other officials 6 as it may deem advisable; the premium charges for said 7 bonds to be paid by the city.

Sect. 13. Collection and Custody of City Moneys. All 2 moneys received by an officer, employee or agent of the 3 city belonging to the city, or for or in connection with the 4 business of the city, shall forthwith be paid by the officer, 5 employee or agent receiving the same into the city treasury, 6 and shall then be deposited by the city treasurer with some 7 responsible banking institution or institutions to be chosen 8 by said city council. All interest from all deposits of money 9 belonging to the city shall accrue to the benefit of the city.

Sect. 14. *Purchasing of Supplies.* The purchasing agent 2 shall purchase all supplies for the city and for the several 3 officers and boards thereof, excepting for supplies for the 4 city schools, which school supplies he shall purchase only 5 upon requisition by the school board.

The purchasing agent shall see to the delivery of supplies 2 to each officer and department to whom they belong, and 3 take and file receipts therefor. He shall conduct all sales 4 of property belonging to the city which are unfit or unneces-5 sary for the city's use, but only after such sale has been 6 authorized by the city council, and subject to such restric-7 tions as the city council may by ordinance provide.

The city manager shall act as purchasing agent until the

2 city council by ordinance shall provide for the appointment3 of a purchasing agent.

## ARTICLE VIII

### PUBLIC UTILITIES

Sect. I. *Franchises*. All public franchises, hereafter 2 granted, and all renewals, amendments, and extensions 3 thereof shall be granted or made only by a five-sevenths vote 4 of the members of the council. No franchise and no re-5 newal or amendment thereof shall be granted or made with-6 in three months after the application therefor is filed with 7 the city clerk nor within thirty days after the publication in 8 full of the proposed franchise in its final form, nor until 9 a public hearing has been held thereon. No public utility 10 franchise shall be transferable except with the approval of 11 the city council.

Sect. 2. *Right of Regulation*. All orders providing for 2 grants, renewals, amendments or extensions of public utility 3 franchises shall retain to the city the following rights:

(a) To repeal the same by order at any time for non-use,2 or for failure to begin construction within the time pre-3 scribed, or for failure to otherwise comply with the terms4 prescribed.

(b) To require proper and adequate extension of plant2 and service, and the maintenance of the plant and fixtures3 at the highest practicable standard of efficiency.

(c) To establish reasonable standards of service and

2 quality of products and prevent unjust discrimination in 3 service or rates.

(d) To impose such other regulations as may be con-2 ducive to the safety, welfare and accommodation of the3 public.

### ARTICLE IX

#### MISCELLANEOUS PROVISIONS

Sect. 1. No Personal Interest. No city manager, no 2 member of the city council, no subordinate city officer, no 3 member of any board or commission charged with the ex-4 penditure of any money appropriated by the city council or 5 belonging to the city, no officer or employee of the city, 6 elected or appointed, shall be interested, directly or indirectly 7 in any contract entered into by or in behalf of the city of 8 Old Town for work or material, or the purchase thereof, to 9 be furnished to or performed for the city, and all contracts 10 made in violation hereof are void and the city treasurer is 11 expressly forbidden to pay any money out of the city treas-12 ury on account of any such contract. No such officer or 13 employee, except a policeman or fireman, shall accept or 14 receive from any person, firm or corporation acting under 15 a franchise or license from the city, any frank, free pass, 16 free ticket, or free service, or accept directly or indirectly 17 from any such person, firm or corporation, any service upon 18 terms more favorable than those granted to the public gen-19 erally. This provision shall not apply, however, to any free

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20 service now or hereafter provided for by contract, franchise 21 or ordinance.

Sect. 2. Referendum, Date of Meeting, Form of Question, 2 Procedure. This act shall be submitted for approval or 3 rejection to the qualified voters of the city of Old Town at 4 an election to be held the second Monday in September 5 in the year A. D. 1927, and warrants shall be issued for 6 such election in the manner now provided by law for the 7 holding of municipal elections, notifying and warning the 8 qualified voters of said city to meet in the several ward 9 meetings of said city, there to cast their ballot concerning 10 a new charter for the city of Old Town. The vote shall II be taken by ballot at said election in answer to the question: 12 "Shall an act passed by the legislature in the year nineteen 13 hundred and twenty-seven entitled 'An Act to Grant a New 14 Charter to the City of Old Town' be accepted?" which 15 shall be printed on the official ballots and at said election 16 the voters of said city in favor of accepting this act shall 17 vote "Yes" and those opposed shall vote "No."

Otherwise said ballot shall be in the form provided by law 2 when a constitutional amendment is submitted to the vote of 3 the people. The provisions of law relating to the preparation 4 of voting lists for municipal elections shall apply to such 5 election and said election shall in all other respects be con-6 ducted by law, and the results thereof shall be determined 7 in the manner now provided by law for the determination 8 of the election of mayor. If a majority of the valid ballots

9 deposited as aforesaid shall favor accepting the same, then 10 this act shall forthwith take effect as herein provided.

Sect. 3. Date When Effective. So much of this act as 2 authorizes the submission of the acceptance of this charter 3 to the voters of the city of Old Town shall take effect as 4 provided in the constitution of the state, but it shall not 5 take further effect unless adopted by the voters of the city 6 of Old Town as hereinbefore provided. If adopted by the 7 voters of the city, then this act for the purpose of nomi-8 nating and electing officers hereunder shall take effect on 9 the date of its adoption by the voters, and for all other pur-10 poses this act shall take effect on the first Monday in Janu-11 ary in the year nineteen hundred and twenty-eight.

Sect. 4. Ordinances Not Inconsistent Continued in Force.
2 All ordinances in force at the time when this charter takes
3 effect, not inconsistent with the provisions of this charter,
4 shall continue in force until amended or repealed.

All rules and regulations of the municipal officers of the 2 city of Old Town in force at time when this charter takes 3 effect, not inconsistent with the provisions hereof, shall 4 continue in force until amended or repealed.

Sect. 5. Existing Contracts Not Invalidated, Unless In-2 consistent. All rights, actions, proceedings, prosecutions, 3 and contracts of the city or any of its departments, pending 4 or unexecuted when this charter goes into effect and not 5 inconsistent herewith shall be enforced, continued or com-6 pleted in all respects as though begun or executed hereunder

Sect. 6. Term of Office, Officers, Boards. All officials, 2 officers, trustees, members of departments, hereafter to be 3 appointed or elected under the provisions of this charter 4 by the city manager or city council, whose term of office 5 has not been herein otherwise provided for, shall not serve 6 out their present terms, but shall continue in office only 7 until their successors are appointed or elected, and qualified, 8 as provided in this act. The term of office of the present 9 members of the board of overseers of the poor, board of 10 health, park commission and cemetery board shall terminate 11 on the first Monday in January, nineteen hundred and 12 twenty-eight.

Sect. 7. Acts Repealed. In case this act is approved in the 2 manner hereinbefore provided, all acts and parts of acts 3 inconsistent herewith are hereby repealed.

## CHARTER POINTS

Ward and Party Politics abolished.

Power centralized and Responsibility fixed.

*Council:* Seven members elected for 3 years with not more than 3 retiring each year: no salary. Makes City laws and policies, but always controlled by People by Initiative, Referendum and Recall.

*Manager*: Hired and Discharged by Council: Responsible for work of all subordinates, who can have real jobs.

*Nominations:* by Petition: no party caucuses and no party names.

*Ballot:* without Party names, and allowing Voters to register 1st, 2nd, 3rd, and other choices.

Business Provisions: Up-to-date accounting; real audits; public monthly reports; modern Budget; new Bonds to be serial; sure sinking fund for old loans; centralized buying.

Give Old Town the "best, most up-to-date and business-like City Government in the United States."

### COMMITTEE OF OVER ONE HUNDRED.