SEVENTY-FIFTH LEGISLATURE

SENATE

NO. 193

In Senate, March 10, 1911.

Introduced in House March 9 by Mr. Dresser and on motion of Mr. Boynton of Lincoln laid on table for printing pending reference.

W. C. HANSON, Secretary.

STATE OF MAINE

IN THE YEAR OF OUR LORD ONE THOUSAND NINE HUNDRED AND ELEVEN.

AN ACT to provide for the erection of Portland Bridge.

Be it enacted by the People of the State of Maine, as follows:

Section 1. Immediately upon the going into effect of this

- 2 act the county commissioners of Cumberland county shall
- 3 proceed to procure plans and specifications for the recon-
- 4 struction and extension of the present bridge across Port-
- 5 land harbor in Cumberland county known as Portland bridge,
- 6 according to the terms of this act, from such engineer or
- 7 engineers as they may see fit to employ, and, subject to the
- 8 limitations of this act, shall determine the location, character
- 9 and material of the construction and extension of said bridge.
- Sect. 2. As soon as such plans and specifications have
- 2 been adopted and the location, character and material of the

3 construction and extension of said bridge has been deter-4 mined as provided in the preceding section, the said county 5 commissioners, for and in behalf of said county of Cumber-6 land, are hereby authorized, empowered and directed to 7 negotiate with the Boston and Maine Railroad, the Maine 8 Central Railroad Company and the Portland Railroad Com-9 pany, all corporations existing by law and having an office 10 at Portland in said county, or their respective successors, ir lessees or assigns, to the end that an agreement may be 12 reached between the said county commissioners and the said 13 railroad companies or their respective successors, lessees or 14 assigns, to determine the proportions which shall be borne 15 by the county of Cumberland and the said several railroad 16 corporations or their respective successors, lessees or as-17 signs, respectively, of the cost of construction and mainte-18 nance of said bridge, and the removal of the present bridge, 19 including all expenditures necessary for and incidental to 20 the carrying out of the purposes of this act, and interest 21 computed as provided in section hereof. Should the 22 said county commissioners, for and in behalf of said county 23 of Cumberland, within the period of four months from the 24 time this act goes into effect, arrive at a satisfactory agree-25 ment with all the said railroad corporations or their respect-26 ive successors, lessees or assigns, they are hereby authorized, 27 empowered and directed to execute in behalf of the said 28 county of Cumberland a written contract, setting forth and 29 making definite the terms, conditions and stipulations of their

30 said agreement, with said railroad corporations or their 31 respective successors, lessees or assigns.

Sect. 3. If, at the expiration of the said period of four 2 months from the time this act goes into effect, a contract 3 shall not have been executed between the said county com-4 missioners for and in behalf of the said county of Cumber-5 land and all the said railroad corporations, or their respective 6 successors, lessees or assigns, as provided in section two 7 hereof, then the proportions which the said several parties 8 as aforesaid shall bear of said cost of construction and 9 maintenance of said bridge, and the removal of the present 10 bridge, including all expenditures necessary for and inci-11 dental to carrying out the purposes of this act, and interest 12 as aforesaid, shall be determined in the following manner, 13 namely:

The said County Commissioners, for and in behalf of said 15 county of Cumberland, are hereby authorized, empowered 16 and directed to file within fifteen days from the expiration of 17 said four months a petition in the office of the Clerk of the 18 Supreme Judicial Court, for the County of Cumberland, in 19 term time or vacation, addressed to any Justice thereof, in 20 which said petition each of said corporations or their respective successors, lessees or assigns shall be made parties de22 fendant, and in which the facts necessary for a proper un23 derstanding of the case shall be set forth, which said Jus24 tice shall order notice to be served upon each of said de25 fendant corporations, their respective successors, lessees or

assigns, to appear and answer to said petition on a day certain, not later than twenty days from the date of the filing
soft said petition, and if it desire a trial of the issues by a
jury, to file with its said answer, notice to that effect; service of said petition shall be made by giving in hand to any
officer of each of the said several corporations, upon whom
service of process may legally be made, at least fourteen
days before the return day thereof, a copy of said petition
and order of Court thereon, attested by the Clerk or Deputy
Clerk of said Court.

If any one of said defendant corporations files with its an-37 swer a notice that it desires a trial of the issues by jury, then 38 such proceedings shall be had upon said petition and an-39 swers thereto, including the rights of exception and appeal 40 and the making of all proper and necessary decrees, so far 41 as the same are applicable, as is provided for the trial of 42 equity causes before a jury. If any party defendant, upon 43 which service of said petition and order has been made, as 44 aforesaid, shall fail, neglect or refuse to answer to said peti-45 tion, upon the return day thereof, all proceedings upon said 46 petition shall continue, ex parte, as to such defendant, in the 47 same manner as herein provided for other defendants, and 48 any defendant so failing, neglecting or refusing to answer 49 shall nevertheless be deemed a party to said proceedings, so 50 far as necessary for determining the proportional part which 51 such defendant shall bear of the cost of construction and 52 maintenance of the said bridge and the removal of the pres-

53 ent bridge, including all expenditures necessary for and in-54 cidental to the carrying out of the purposes of this act and 55 interest as aforesaid, but such defendant shall not be entitled 56 to be heard in defense. Such defendant so failing, neglect-57 ing or refusing to answer as aforesaid shall, however, be sub-58 ject to the jurisdiction of said court, and to all such orders, 59 decrees and process as are herein provided for as to other 60 defendants. If no one of said defendants answering files 61 with its answer a notice that it desires a trial of the issues 62 by jury, then said Justice shall, after hearing, and within 63 thirty days after the filing of said petition, appoint a com-64 mission of three justices of the Supreme Judicial Court of 65 the State of Maine, who shall determine the proportions 66 which the said parties shall bear of the cost of construction 67 and maintenance of the said bridge, the removal of the pres-68 ent bridge, including all expenditures necessary for and inci-69 dental to the carrying out of the purposes of this act, and 70 interest as aforesaid. The time for so appointing said com-71 mission may be extended by the court, for good cause shown, 72 an additional thirty days. Said petition shall not be dis-73 missed after filing, but may and shall be amended in any 74 manner required to enable the court to join all necessary 75 parties and to make all necessary orders and decrees thereon. 76 At the hearing aforesaid such Justice upon motion of the 77 petitioner, if the same are not voluntarily produced, may or-78 der under proper terms the production for inspection by the 79 petition of all books and papers pertinent to the issue to be 80 heard by said commission. The said commission shall deter81 mine the time and place of the hearings, and shall have the
82 power of compelling the attendance of witnesses and the
83 production of books and papers pertinent to the issue, and
84 may administer oaths; and any witness or person in charge
85 of such books or papers, refusing to attend or to produce
86 the same, shall be subject to the same penalties and proceed87 ings, so far as applicable, as witnesses summoned to attend
88 the Supreme Judicial Court. Depositions may be taken as
89 in civil actions.

The said commission may appoint a sufficient number of 91 stenographers to enable a full report of the proceedings of 92 each day, to be in readiness for use the following day, each 93 of said commissioners to have one copy thereof, and the par-94 ties to receive such number of copies as the commissioners 95 may deem necessary. The compensation and expenses of 96 said stenographers shall be taxed and allowed by the com-97 missioners, and be paid and borne as hereinafter provided. 98 Their reports, certified by said commissioners as correct, 99 shall be filed with the report to be made by said commission, 100 and shall be legal evidence of all proceedings so reported. 101 They shall make full report as required in trials had in the 102 Supreme Judicial Court. The commission so appointed 103 shall after due notice and hearing determine the propor-104 tions which each of said parties shall bear of the cost of 105 construction and maintenance of the said bridge and the 106 removal of the present bridge, including all expenditures

107 necessary for and incidental to the carrying out of the pur108 poses of this act and interest as aforesaid. The report of
109 the said commission or a majority of the members thereof
110 shall be filed in said Clerk's office within three months after
111 their apopintment, unless the time is extended by the court
112 for cause.

Upon request of either party, said commission shall make 114 in its report separate findings of law and fact. All such 115 findings of fact shall be final, but any party aggrieved by 116 any finding of law so made, may take exceptions thereto 117 by claiming such exceptions upon the docket of said court 118 within ten days after said report is filed, and all further 119 proceedings upon said report shall be stayed until the ques-120 tions of law raised by such exceptions shall have been deter-121 mined by the Law Court; provided, however, that after said 122 report is filed, and before said exceptions have been ar-123 gued before the Law Court, such single Justice so appoint-124 ing said commission, or in case of his decrease or inability 125 to act, then any Justice of the Supreme Juducial Court des-126 ignated for the purpose by the Chief Justice, may upon 127 agreement of the parties, confirm, reject or recommit said 128 report, or after notice and hearing, if he deems that justice 129 and equity so require, reject or recommit said report and 130 order a new hearing and new report thereon. When excep-131 tions to any finding of law by said commission in its said 132 report have been claimed upon the docket as aforesaid, no-133 tice shall be given by the clerk of said court to all the par134 ties or their counsel, and said exceptions so claimed shall be
135 made up, allowed and filed within said ten days, unless fur136 ther time is granted by the court or by agreement of the
137 parties. Unless said report has been confirmed, rejected
138 or recommitted as hereinbefore provided, said exceptions
139 shall be entered at the next term of the Law Court to be
140 held after the filing of the same, accompanied only by such
141 parts of the case as are necessary for a clear understanding
142 of the questions raised thereby, and such exceptions shall
143 there be heard unless otherwise agreed, or the Law Court
144 shall for good cause order a further time for hearing
145 thereon.

Upon such hearing the Law Court may overrule or sustain such exceptions or remand the cause for further proceedings, or both sustain and remand such cause for further proceedings, as seems proper. During the pendency of such exceptions, the cause shall remain on the docket of the court below, marked "Law," and decree shall be entered thereon by a single Justice in term time or in vacation, confirming, rejecting or recommitting said report, and ordering a new hearing and a new report thereon, in accordance with the certificate and opinion of the Law Court. The decision of the commission shall be conclusive as to proportions, except in so far as the same may be based upon findings of law made in said report, and adjudged to be errontog eous by the Law Court.

Upon receipt by the Clerk of the Court of the certificate of 161 decision of the Law Court upon said exceptions, he shall 162 immediately notify the parties or their counsel, and within 163 ten days of the filing of said certificate of decision, if any 164 of said exceptions are sustained, said single Justice sitting 165 in term time or in vacation shall reject or recommit said 166 report and order a new hearing and new report thereon, in 167 accordance with the opinion of the Law Court. If all of 168 said exceptions are overuled by said Law Court, said single 169 Justice sitting in term or in vacation shall, after notice and 170 hearing, confirm, reject or recommit the report of said com-171 mission, if justice so require, and in case of such rejection 172 or recommittal, such Justice may order a new hearing and 173 a new report thereon. Upon the confirmation of the re-174 port of said commission, the court so sitting in term time 175 or vacation shall thereupon, after hearing, make final decree 176 upon the whole matter, jurisdiction over which is hereby 177 expressly conferred, with the same power to enforce said 178 decree as in equity cases. All of the costs and expenses 179 arising under such petition and determination and adjudi-180 cation of the proportions which the said parties shall bear 181 as aforesaid, shall be paid and borne as directed by the 182 court in said final decree. The findings of such Justice 183 as to costs and expenses and their apportionment shall be 184 final. Upon entry of the final decree upon the determina-185 tion of the proportions which the said parties shall bear as 186 aforesaid, all proceedings shall be closed, subject to the 187 right of said County of Cumberland to recover from the 188 several corporations their proportional part of the total cost 189 of construction and maintenance of said bridge, and the re190 moval of the old bridge, including all expenditures and in191 terest thereon, as provided in Section of this act. If 192 a vacancy occurs at any time in such Board of Commission193 ers, from any cause, any Justice of the Supreme Judicial 194 Court sitting in said County of Cumberland may, in term 195 time or in vacation, after notice and hearing, appoint a new 196 commissioner or commissioners, and make all such orders 197 for hearing said cause by the commissioners, anew or for 198 any extension of time, for making their decision or other-

Sect. 4. Immediately upon the execution of a contract 2 between the said County Commissioners, for and in behalf 3 of said County of Cumberland, and the said several railroad 4 corporations or their respective successors, lessees or as-5 signs, as provided in Section 2 of this act, or if a contract is 6 not executed, then, upon the entering of the final decree in 7 the proceedings provided for in Section 3 hereof, said Coun-8 ty Commissioners are hereby authorized and empowered, 9 and shall proceed to reconstruct and extend said Portland 10 Bridge, so-called, connecting the cities of South Portland 11 and Portland in said county, across said Portland Harbor, 12 and shall extend the same from a convenient point on Ocean 13 Street in said South Portland to York Street in said Port-14 land, conforming substantially as to direction with the pres-

15 ent location of Portland Bridge, Cape Elizabeth Crossing, 16 so-called, and Brackett Street in said Portland. Said bridge 17 shall be of substantially uniform grade throughout its entire 18 length, and shall cross the tracks of the Boston & Maine 19 Railroad and the Maine Central Railroad Company at an 20 elevation which shall meet the present grade of said York 21 Street, the same to be forever thereafter considered and 22 maintained as a county way.

Sect. 5. Said bridge shall be constructed of steel, masonry 2 or concrete or from a combination of steel, masonry and con-3 crete, with filling wherever said County Commissioners may 4 deem practicable, and shall have a road-way of not less than 5 seventy (70) feet in width, including a sidewalk for pedes-6 trians on the westerly side. A draw in said bridge shall be 7 constructed with a clear opening of not less than seventy 8 (70) feet in width in such part and in such manner with suit-9 able dolphins and other necessary and appurtenant struc-10 tures for the operation of the same as shall meet the require-11 ments of the several acts of the Congress and the regula-12 tions of the War Department of the United States relating 13 to draws and draw bridges over and across tide waters. 14 Said bridge shall be of sufficient strength, in addition to the 15 amount of travel which it will reasonably be required to ac-16 commodate, to allow its use by such railroads operated by 17 electricity or other motive power as may obtain permission 18 to use the same under the terms of this act. Said County 19 Commissioners are hereby further authorized to construct ap20 proaches to each end of said bridge and at such other point 21 or points in said bridge as they may deem necessary for the 22 convenience of public travel. For the purpose of providing 23 for the safety and convenience of public travel between said 24 cities of South Portland and Portland during the construction of said bridge, said County Commissioners are hereby 26 further authorized and empowered to construct and maintain 27 such temporary bridge or bridges as they may deem neces-28 sary.

- Sect. 6. Said County Commissioners are hereby further 2 authorized and empowered at their discretion to remove the 3 present bridge known as Portland Bridge, or any part there-4 of, and make use of or dispose of the material therein con-5 tained in whatever manner they deem best for the interests 6 of the County of Cumberland.
- Sect. 7. Said County Commissioners are further author2 ized and empowered from time to time to lay and construct
 3 ducts or conduits for wires and cables beneath the surface
 4 of the highways and approaches to said bridge and through
 5 the abutments, and beneath or along the sides of said bridge,
 6 and across the ship channel, under the draw of said bridge
 7 and beneath the bed, in such manner as not to obstruct nav8 igation, and as shall be approved by the United States En9 gineer for the District of Maine, and construct suitable man
 10 holes or openings in said highways and approaches, to ad11 mit of access to said ducts or conduits, and if said County
 12 Commissioners shall construct ducts or conduits of sufficient

13 capacity, all telephone, telegraph and electric lighting and 14 power companies, and all other public or private corporations 15 or individuals desiring to cross said railroad tracks of said 16 Boston and Maine Railroad, the Maine Central Railroad 17 Company and said harbor, with wires and cables, at the point 18 where said bridge crosses, unless permission has been grant-19 ed them to construct ducts or conduits of their own, under 20 this act, shall place their wires or cables within the said ducts 21 or conduits; except that any electric railroad using said 22 bridge may, upon permission being given by said County 23 Commissioners, erect its poles along said bridge and ap-24 proaches and string its trolley wires thereon, the same to be 25 done under the supervision of and in a manner satisfactory 26 to said County Commissioners. Said County of Cumber-27 land shall thereafter maintain said ducts and conduits, and 28 shall receive from the parties using them a reasonable com-29 pensation, as rental, based upon the cost of construction and 30 expense of maintenance. In case said County Commission-31 ers do not construct such ducts or conduits, or fail to con-32 struct them of sufficient capacity to accommodate all persons 33 or corporations desiring to cross said railroad tracks and said 34 harbor at said point, with wires and cables, or the said Coun-35 ty Commissioners deem it inexpedient for any reason to lay 36 and construct sufficient additional ducts and conduits, for 37 such purposes, any person or corporation may in that event 38 obtain permission from the said County Commissioners to 39 lay and construct new or additional ducts and conduits in the 40 manner aforesaid, and lay their wires and cables therein, 41 said permission to be obtained in the same manner and un-42 der the same restrictions as when permission is obtained of 43 the municipal officers of cities and towns for constructing 44 ducts and conduits, and laying wires and cables beneath the 45 surface of highways, under the provisions of Chapter 55 of 46 the Revised Statutes.

The said County Commissioners for the purposes 2 aforesaid are hereby authorized and empowered to acquire 3 by purchase or to take by right of eminent domain, upon 4 payment of just compensation therefor, any real estate or 5 interest therein, rights of way or other rights, for and in be-6 half of said county, as may be necessary for the construc-7 tion and extension of said bridge and the approaches thereto 8 the manner as aforesaid, or for the safe and proper main-9 tenance thereof, and for such purposes may also acquire by 10 purchase or take by right of eminent domain, upon payment 11 of just compensation therefor, land on either side of and ad-12 joining said highways, the said Cape Elizabeth Crossing, 13 the said approaches and bridge, though covered with water 14 or flowed by the tide, and fill the same, provided it can be 15 done without obstructing navigation. In exercising any 16 right of eminent domain conferred upon it by this act, said 17 County of Cumberland, by and through its said County 18 Commissioners, shall file in the Registry of Deeds in said 19 county certified copies of the plans of the location of all lands 20 or interests therein, rights of way, or any other rights so 21 taken, together with an appropriate description thereof, and 22 the names of the owners, if known; and no entry shall be 23 made on any land except to make surveys as aforesaid until 24 the expiration of ten days from such filing, whereon posses-25 sion may be had of all said lands and interests therein, rights 26 of way, or any other rights so taken, but title thereto shall 27 not vest in said county until payment therefor. With such 28 plan the county, through its said County Commissioners, may 29 file a statement of the damages it is ready to pay to any per-30 son for any property so taken, and if the amount finally 31 awarded does not exceed the same, the county shall recover 32 costs against such person; otherwise, such person shall re-33 cover costs against the county. When for any reason the 34 county fails to acquire the property authorized to be taken 35 and which is described in such location, or the location re-36 corded is defective or uncertain, it may at any time correct 37 and perfect such location, and file a new description thereof; 38 and in such case the county shall be liable in damages only 39 for the property for which the owner had not previously 40 been paid, to be assessed as of the time of the original tak-41 ing, and the county shall not be liable for any acts which 42 would have been justified if the original taking had been 43 lawful.

Sect. 9. Said County of Cumberland shall be held liable 2 to pay all damages that shall be assessed in favor of any per-3 son, partnership or corporation by the taking of any real es-4 tate or interest therein, rights of way or any other rights or

5 property as aforesaid, and if such person, partnership or 6 corporation sustaining damages as aforesaid shall not agree 7 with said county upon the sum to be paid therefor, either 8 party on petition to a Justice of the Supreme Judicial Court 9 within six months after said plans are filed, may have such 10 damages assessed by a board of three appraisers to be ap-11 pointed by said Justice, and subsequent proceedings and 12 rights of appeal thereon shall be had in the same manner 13 and under the same restrictions, conditions and limitations 14 as are by law prescribed in the case of damages by the laying 15 out of highways.

Sect. 10. To procure funds for the construction and ex2 tension of said bridge, including the approaches thereto, the
3 taking of necessary lands and interests therein, rights of
4 way or any other rights, the construction of the dolphins
5 and other necessary and appurtenant structures for the op6 eration of the draw and the convenience of navigation, the
7 building of a temporary bridge or bridges, if necessary, and
8 the removal of the present bridge, and such other expendi9 tures as may be necessary for or incidental to carrying out
10 the purposes of this act, said County of Cumberland, by and
11 through its said County Commissioners, is authorized to bor12 row money and to issue temporary notes or interest bearing
13 bonds of said county, and the rate of interest on said bonds
14 shall not exceed three and one-half percent (3½%) per
15 annum. Said obligations shall be valid without first obtain-

16 ing the consent of said county, as provided in Sections 14 17 and 16 of Chapter 80 of the Revised Statutes.

Sect. 11. Upon the completion of the construction and ex-2 tension of said bridge, said County Commissioners shall file 3 with the clerk of each of said railroad corporations, their 4 respective successors, lessees or assigns, liable to pay any 5 proportion of the same, a detailed statement of the total 6 amount of the cost of construction and extension of said 7 bridge, including all expenditures necessary for and inci-8 dental to the carrying out of the purposes of this act, and 9 interest upon the several amounts which may have been paid 10 by the said County of Cumberland during the construction 11 of said bridge, at the rate of four percent (4%) per annum 12 from the time such payments were made to the date of the 13 filing of said statement, together with a written demand for 14 the payment of each such company's proportion of said total 15 cost, expenditures and interest as aforesaid, as agreed upon 16 under the provisions of Section 2 or as determined under the 17 provisions of Section 3 of this act. Upon the neglect, re-18 fusal or failure of any of said railroad corporations, for the 10 period of ten days after the filing of such statement and de-20 mand, to pay its proportional part as aforesaid, the same 21 may be recovered of such company neglecting, refusing or 22 failing so to pay, by the said County of Cumberland, in an 23 action of debt commenced in any court of competent juris-24 diction in this state.

On or before the first day of April of each year, the said 26 County Commissioners shall file with the Clerk of each of 27 said railroad corporations, their respective successors, lessees 28 or assigns, liable to pay any proportion of the same, a de-29 tailed statement of the total amount of the cost of the re-30 pairs and maintenance of said bridge during the preceding 31 fiscal year, including interest upon the several amounts 32 which may have been paid by the said County of Cumber-33 land during said preceding fiscal year for such repairs and 34 maintenance at the rate of four percent (4%) per annum 35 from the time such payments were made to the date of the 36 filing of said statement, together with a written demand for 37 the payment of each company's proportion of said total cost 38 of repairs, maintenance and interest as aforesaid as agreed 30 upon under the provisions of section two or as determined 40 under the provisions of section three of this act. And upon 41 the neglect, refusal of any of the said railroad corporations 42 for the period of ten days after the filing of such statement 43 and demand to pay its proportional part as aforesaid, the 44 same may be recovered of such company neglecting, refusing 45 or failing so to pay, by the said County of Cumberland in an 46 action of debt, commenced in any court of competent juris-47 diction in this state.

Sect. 12. After the reconstruction and extension of said 2 Portland Bridge, the County Commissioners of said Cumber-3 land County may at their discretion enter into an agreement 4 with any railroad operated by electricity or other motor pow-

5 er to permit and allow the use and crossing of said bridge 6 by such railroad or railroads for the purpose of public traffic 7 under such terms and for such periods as they may agree. 8 The amount paid by such railroad or railroads for the priv-9 ilege of using and crossing said bridge shall be used to de-10 fray the expenses of the reconstruction and maintenance of II said bridge, the removal of the present bridge, including all 12 expenses necessary for and incidental to carrying out the 13 purposes of this act, or the payment of the annual interest on 14 the bonds issued by said county under this act, or be placed 15 in a sinking fund to be held and invested and the proceeds 16 thereof applied in part payment of said bonds, or placed in 17 the general fund of the said County of Cumberland to be 18 used for the expenses of the said county at the discretion of 19 the said commissioners. In case the County Commissioners 20 fail to come to an agreement with such railroads as request 21 permission to use and cross over said bridge after the con-22 struction thereof, the terms and conditions under which the 23 same may be so used or crossed, shall be determined by the 24 County Commissioners filing at any time in the office of the 25 Supreme Judicial Court for the County of Cumberland a 26 petition addressed to any Justice of said court, in which peti-27 tion the facts necessary for a proper understanding of the 28 case may be set forth, whereupon the Justice shall order no-29 tice to be served as provided in Section 3 of this chapter, 30 and all other proceedings for the determination of said mat-31 ter shall be in accordance with and in manner provided there-32 after in said Section 3.