MAINE STATE LEGISLATURE

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SEVENTY-FIFTH LEGISLATURE

HOUSE

NO. 317

House of Representatives, Feb. 28, 1911.

Introduced by Mr. Pattangail of Waterville, who moved its reference to the Committee on Legal Affairs. By him tabled for printing pending reference to a committee.

C. C. HARVEY, Clerk.

STATE OF MAINE

IN THE YEAR OF OUR LORD ONE THOUSAND NINE HUNDRED AND ELEVEN.

AN ACT for the creation of water districts and the control and regulation of water power and water storage companies.

Be it enacted by the People of the State of Maine, as follows:

Section 1. The State Water Storage Commission is hereby
2 authorized and empowered to divide the state into water
3 districts by water-shed lines for the purpose of controlling
4 and regulating all great ponds and lakes of the state and all
5 reservoirs created or hereafter created on any state lands or
6 public lots or on the navigable rivers of the state; and said
7 commission is hereby authorized and empowered to mark
8 by permanent monuments and bench marks the heights to
9 which water may be raised or lowered on the great ponds
10 and lakes of the state and on all reservoirs created or here-

11 after created on any state lands or public lots or on the nav12 igable rivers of the state; and furthermore, the said commis13 sion is hereby authorized and empowered to supervise and
14 control the times and extent of the drawing of water from
15 all great ponds and lakes and from the reservoirs created or
16 hereafter created on any state lands or public lots or on the
17 navigable rivers of the state, and to compel the maintenance
18 of all reservoirs established.

All reservoirs under the supervision and control of the 20 State Water Storage Commission shall be regulated by said 21 commission in a reasonable manner for all the water users 22 below.

Sect. 2. In order to carry out the provisions of this act.

2 the State Water Storage Commission may employ a com
3 petent engineer, with the title of chief engineer, who shall

4 have charge, under the direction of the commission, of the

5 operations under this act. The chief engineer is hereby

6 authorized and empowered to employ, subject to the ap
7 proval of the commission, such engineers, clerks, stenog
8 raphers and other subordinates as he may find necessary to

9 carry out the provisions of this act, and fix and pay the

10 reasonable salaries and expenses of such employees. The

11 commission shall present and publish an annual report of

12 its operations and include any data that it may collect bear
13 ing on the water powers and water resources of the state.

Sect. 3. The water districts created under the provisions 2 of section one of this act shall be in charge of district super-

- 3 intendents who shall report to and receive their instructions 4 from the chief engineer of the State Water Storage Com-5 mission. Said district superintendents shall be appointed 6 by the State Water Storage Commission on the recom-7 mendation of the water users, including the log-driving 8 associations, the water power users and the dam and reser-9 voir owners of the respective water districts.
- Sect. 4. For the purpose of carrying out the provisions 2 of this act, or for any other lawful purpose, the State Water 3 Storage Commission, the chief engineer, or any other en-4 gineer, or other person appointed by said commission for 5 that purpose, shall have free access to all parts of the build-6 ings, structures or grounds utilized by the owner or owners 7 of any franchise granted under the terms of this act, and 8 may take any measurements and observations, and may 9 have access to and copy therefrom, all books, accounts. 10 plans and records of said owner or owners.
- Sect. 5. Every person, firm or corporation, before com2 mencing the erection of a dam, or the enlargement of any
 3 existing dam, for the purpose of developing any water
 4 power in this state, or the creation or improvement of a
 5 water storage basin or reservoir for the purpose of con6 trolling the waters of any of the lakes or rivers of the state,
 7 shall file with the State Water Storage Commission for its
 8 information and use, copies of plans for the construction
 9 of any such dam or storage basin or reservoir, and a state10 ment giving the location, height and nature of the proposed

11 dam and appurtenant structures and the estimated power to 12 be developed thereby and such other information as said 13 commission may require, and in case a dam is to be con-14 structed, or any existing dam is to be enlarged, solely for 15 the purpose of water storage and not for the development 16 of a water power at its site, plans and statements shall be 17 filed with the commission showing the extent of the land 18 to be flowed, the estimated number of cubic feet of water 19 that may be stored and the estimated effect upon the flow 20 of the stream or streams to be affected thereby, and such 21 other information as said commission may require, and un-22 til said plans and statements are filed with and have re-23 ceived the approval of a majority of the members of said 24 commission, and until a certificate to this effect has been 25 issued, it shall be unlawful to start construction on any 26 such said dams or appurtenant structures. Every person, 27 firm, or corporation shall, as soon as practical, after this act takes effect, file similar plans, reports and estimates in 29 relation to any dam or storage basin or reservoir then in 30 process of construction by them.

Sect. 6. No application for a charter for the development 2 of water storage or water power in this state shall be re-3 ccived by the Secretary of State, unless said application is 4 first submitted to, and has received the approval of, a ma-5 jointy of the members of the State Water Storage Commis-6 sion, and until a certificate has been issued stating that said 7 commission does approve said charter; nor unless said ap-

8 plication shall contain, in addition to the statements now 9 required to be made, the name of the river, stream, lake, 10 pond, or other body of water from which it is proposed to 11 use water power, or on which it is proposed to store water. 12 and, as near as may be, the points on said river, stream, 13 lake, pond, or other body of water, between which said 14 water power or storage of water is proposed to be taken or 15 used or developed, and such other information as said com-16 mission may require.

Sect. 7. No agreement for the merger and consolidation 2 of two or more corporations heretofore or hereafter formed 3 for the development of water storage or water power in 4 this state shall be received by the Secretary of State, nor 5 shall letters patent be issued creating and erecting the par-6 ties to said agreement into a new corporation, unless said 7 agreement is first submitted to, and has received the ap-8 proval of, a majority of the members of the State Water 9 Storage Commission, and until a certificate has been issued 10 stating that said commission does approve of the proposed 11 merger and consolidation, nor unless said agreement shall 12 designate the river, stream, lake, pond, or other body of 13 water from which it is proposed to use water power, or on 14 which it is proposed to store water, and, as near as may be, 15 the points on said river, stream, lake, pond, or other body 16 of water, between which said water power or storage of 17 water is proposed to be taken or used or developed, and 18 such other information as said commission may require.

Sect. 8. No sale, assignment, disposition, transfer, and 2 conveyance of the franchises, and all the property, real, per-3 sonal, and mixed, of any corporation heretofore or here-4 after formed, for the development of water storage or 5 water power in this state, to any other such corporation, 6 shall be valid until a certificate, prepared and duly executed 7 by the president and secretary of the corporation so pur-8 chasing, under the seal of said corporation, designating the 9 river, stream, lake, pond, or other body of water, and, as to near as may be, the points on the said river, stream, lake, 11 pond, or other body of water, between which said water 12 power or storage of water is proposed to be taken, or used, 13 or developed, shall have been approved by a majority of 14 the members of the State Water Storage Commission and 15 filed in the office of the Secretary of State, and until a cer-16 tificate has been issued stating that said commission does 17 approve the proposed sale, assignment, disposition, trans-18 fer and conveyance of the franchise and all the property, 19 real, personal and mixed, of this corporation.

Sect. 9. Any corporation, heretofore or hereafter formed 2 for the development of water storage or water power in 3 this state, requiring a new or additional source of supply 4 for its water storage or water power, may make application 5 therefor by filing in the office of the State Water Storage 6 Commission a certified copy of a resolution of its stock-7 holders, under the seal of said corporation, setting forth 8 the necessity for such new or additional source of supply,

9 and the river, stream, lake, pond, or other body of water, 10 and, as near as may be, the points on said river, stream, 11 lake, pond, or other body of water between which said 12 power or storage of water is proposed to be taken, or used, 13 or developed, and such other information as said commis-14 sion may require, and if the application shall be approved 15 by a majority of the members of the State Water Storage 16 Commission, it shall then be forwarded to the Secretary of State.

Sect. 10. All the property, rights and franchises within 2 the State of Maine, acquired, erected, owned, held or con-3 trolled by any corporation hereafter organized for the de-4 velopment of water storage or water power in this state, 5 or its successors or assigns at any time after this act shall 6 take effect, shall be subject to be taken over and become 7 the property of the State of Maine. Upon the taking effect 8 of such legislation, the ownership of said property, rights 9 and franchises shall immediately be transferred to and vest-10 ed in said state, and said state shall make just compensation 11 to the owner or owners thereof by paying therefor, the 12 actual value of the physical properties so taken over and 13 without any allowance for franchises or good will of the 14 business. The actual value of the physical properties taken 15 over by the state, subject to the exemption hereinbefore 16 mentioned, shall be determined by agreement between the 17 owner or owners thereof, and such officers and agents of 18 the state as shall hereunto be authorized to act in its behalf 19 by the act which authorizes the taking of said property, 20 rights and privileges; and failing of such agreement within 21 six months after said act takes effect, the supreme judicial 22 court in either county where any of the property, rights 23 and privileges so taken are situated, may, upon petition of 24 either party, appoint three disinterested persons as appraisers to fix and determine the amount of money to be paid for 26 the actual value of the physical properties so taken, subject 27 to the exemption aforesaid, the method of procedure and 28 the duties and powers of the appraisers to be determined by 29 the act authorizing such taking.

Sect. 11. Any franchise granted under the terms of this 2 act, shall terminate within a period of from 50 to 90 years 3 from the date of approval of the franchise, unless earlier 4 taken over by the state under the provisions of section 10 5 of this act, the period of termination being determined by 6 the State Water Storage Commission at the time of their 7 approval of the franchise in question.

At the expiration or sooner termination of any franchise, 9 all rights under the franchise, exclusive of the physical 10 property, shall revert to and become the property of the 11 state, in trust for all of the people. The owner or owners 12 shall be allowed a reasonable time, to be fixed by the State 13 Water Storage Commission, in which to remove all buildings and machinery employed by him or them, in the de-15 velopment and use of the water power privilege, failing 16 such removal, such buildings or machinery shall be subject

17 to condemnation, and disposition as the state may see fit to 18 take.

Scct. 12. Every person, firm, or corporation, their heirs, 2 executors, administrators, successors, assigns, lessees, trus-3 tees or receivers appointed by any court whatsoever, who 4 accepts, takes and holds a franchise under the provisions of 5 this act, is hereby declared to be a public utility.

Sect. 13. All companies heretofore or hereafter formed 2 for the purpose of storing water or creating reservoirs are 3 hereby declared to be public utilities.

Sect. 14. Every person, firm, or corporation, except mu2 nicipal corporations, who shall hereafter obtain a charter
3 from the state for the development of water power, shall,
4 during the life of the franchise and in lieu of all other forms
5 of state taxation, pay to the State of Maine an annual tax
6 on or before the second day of January of each year, not
7 less than one-tenth of one per cent or not more than one
8 per cent of the gross annual income or if the power is used
9 without compensation, the annual tax shall be at the above
10 mentioned rates but based on an appraisal of the value of
11 said power as determined by the State Water Storage Com12 mission. The rate of taxation may be on a sliding scale
13 but shall be fixed at the time of the granting of the fran14 chise and may be readjusted every five years within the
15 above limits of rate.

Section 15. If any person, firm, or corporation shall fail 2 to pay the annual franchise tax as provided for in section

3 14 of this act within 90 days after the same is due and pay-4 able, the state shall have a preference lien therefor, prior 5 to all other liens or claims, upon all the property of said 6 person, firm or corporation, and upon notice from the State 7 Water Storage Commission, the attorney general shall pro-8 ceed to foreclose the lien and collect any unpaid fees in the 9 same manner as other liens on property are foreclosed.

Sect. 16. It shall be the duty of every person, firm, or 2 corporation granted a franchise under the terms of this 3 act, to keep such accounts and records as may be required 4 by the State Water Storage Commission, and to report the 5 same together with such other information as may be re-6 quired by said commission on suitable blanks to be furnished 7 by the commission, and at such times and dates as may be 8 specified by said commission. The failure upon the part 9 of any said person, firm, or corporation to comply with the 10 provisions of this section shall be deemed a substantial non-11 compliance with the provisions of this act, and of the franchize chise granted to such person, firm or corporation.

Sect. 17. Whenever the owner or owners of any franchise 2 that has received the approval of the State Water Storage 3 Commission, as provided in this act, find that, for the pur4 pose of creating, acquiring, maintaining and operating their 5 dam or dams and other works, it is necessary to overflow 6 certain lands, said owner or owners are hereby authorized 7 to take and use any lands, riparian or other rights, that may 8 be required for the creation, construction and maintenance

9 of any and all reservoirs, dams, and other structures and 10 improvements that may be necessary to accomplish the pur-11 poses of their charter, and whenever said owner or owners 12 of said franchise cannot agree with the owner or owners 13 of any such required lands, or other property for the pur-14 pose thereof and for the compensation to be paid therefor, 15 the said owner or owners of said franchise may apply to the 16 State Water Storage Commission for the right of eminent 17 domain for the particular purposes stated, and after the 18 approval of the majority of the members of the State Water 19 Storage Commission has been given and a certificate has 20 been issued stating that said commission does approve the 21 granting of the right of eminent domain for the particular 22 purposes stated, then and not until then, the said owner or 23 owners of the said franchise may proceed to exercise the 24 right of eminent domain for the particular purposes stated 25 in accordance with the provisions of law applicable thereto. Sect. 18. Whenever the owner or owners of any franchise 2 that has received the approval of the State Water Storage 3 Commission as provided in this act, find that, for the pur-4 pose of creating, acquiring, maintaining and operating their 5 dam or dams and other works, it is necessary to overflow 6 any great pond or lake or take or overflow any public lot, 7 lots, or state lands, said owner or owners may apply to the 8 State Water Storage Commission for such rights of taking 9 or overflow. The said commission shall appraise and fix 10 the damage to be caused by such taking or overflow and the 11 amount thereof shall be paid into the state treasury by the 12 said owner or owners before the taking or overflow shall 13 occur.

Sect. 19. In case the owner or owners of any franchise 2 that has received the approval of the State Water Storage 3 Commission as provided in this act shall create, improve or 4 increase storage on any great pond or lake or any reservoir 5 created for the storage of water, said towner or owners 6 shall be entitled to be reimbursed by the treasurer of the 7 State of Maine on warrants drawn and approved by the 8 Governor with the advice and consent of the Council for 9 all reasonable costs of operation and maintenance and a 10 net annual return of six per cent on the cash actually spent II in creating, improving or increasing said storage. All own-12 ers or lessess of each and every improved and operated 13 water power located below said reservoir or reservoirs or 14 storage basin or basins and benefited thereby, shall pay into 15 the treasury of the State of Maine his or their proportion-16 ate share of all the reasonable costs of operation and main-17 tenance and a net annual return of six per cent on the cash 18 actually spent in creating, improving or increasing said stor-19 age. The apportionment of the said reasonable costs shall 20 be made by the State Water Storage Commission.

If any said owner or lessee of any improved and operated water power fail to pay his or their proportionate share of 23 all the reasonable costs of operation and maintenance and 24 a net annual return of six per cent on the cash actually

25 spent in creating, improving or increasing storage from 26 which they are benefited, within 90 days after the same is 27 due and payable, the state shall have a preference lien there-28 for, prior to other liens or claims, except for taxes, upon 29 all the property of said owner or lessee, and upon notice 30 from the State Water Storage Commission, the attorney 31 general shall proceed to foreclose the lien and collect any 32 unpaid fees in the same manner as other liens on property 33 are foreclosed.

Sect. 20. Any party, feeling himself aggrieved by any 2 act done, or by any findings or rulings made by the State 3 Water Storage Commission, subsequent to the granting and 4 acceptance of the franchise as provided in this act, shall 5 have the right to appeal to the supreme judicial court in the 6 county in which its dam is located, or at its option in Kennebec county.