MAINE STATE LEGISLATURE

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SEVENTY-THIRD LEGISLATURE

HOUSE.

No. 9

STATE OF MAINE.

RESOLVE proposing an amendment to article four of the constitution of the State of Maine, establishing a people's veto through the optional referendum, and a direct initiative by petition and at general elections.

Resolved, That the following amendment to the constitu-2 tion of this state be proposed for the action of the legal voters 3 of this state in the manner provided by the constitution, to 4 wit:

Part first of article four is hereby amended as follows, 6 namely:

By striking out all of section one after the word "Maine" 8 in the third line thereof, and inserting in lieu thereof the 9 words 'The joint action of both shall be subject to a people's 10 veto and direct initiative as hereinafter provided and the 11 style of their acts and laws shall be 'Be it enacted by the

12 people of the state of Maine,' so that said section as amended 13 shall read as follows, namely,

'The legislative power shall be vested in two distinct 15 branches, a house of representatives and a senate, each to 16 have a negative on the other, and both to be styled the legis-17 lature of Maine. The joint action of both shall be subject 18 to a people's veto and direct initiative as hereinafter provided, 19 and the style of their acts and laws shall be, 'Be it enacted by 20 the people of the state of Maine.'

Part third of article four is hereby amended as follows, 22 namely, by inserting in section one after the words "bien-23 nially and" in the second line thereof, the words 'with the 24 exceptions hereinafter stated,' so that said section shall read 25 as amended:

"The legislature shall convene on the first Wednesday of 27 January, biennially, and, with the exceptions hereinafter 28 stated, shall have full power to make and establish all reason-29 able laws and regulations for the defense and benefit of the 30 people of this state, not repugnant to this constitution nor to 31 that of the United States."

Part third of article four is further amended by adding to 33 said article the following sections to be numbered from six-34 teen to twenty-two inclusive, namely,

'Sect. 16. No act or resolution of the legislature shall take 2 effect until ninety days after the recess of the legislature 3 passing it, unless in case of emergency, (which with the facts 4 constituting the emergency shall be expressed in the preamble 5 of the act,) the legislature shall, by a vote of two-thirds of 6 all the members elected to each house, otherwise direct.

7 An emergency bill shall include only such measures as are 8 immediately necessary for the preservation of the public 9 peace, health, or safety, and appropriations for payment of 10 salaries fixed by law and for payment of the expenses of the 11 legislature; and shall not include (1) an infringement of the 12 right of home rule for municipalities, (2) a franchise or 13 license to a corporation or an individual to extend longer than 14 one year, or (3) provision for the sale or purchase or rent-15 ing for more than five years of real estate.'

'Sect. 17. Upon written petition of not less than seven 2 thousand electors, addressed to the governor and filed in the 3 office of the secretary of state within ninety days after the 4 recess of the legislature, requesting that one or more acts, 5 bills, resolutions, or part or parts thereof, passed by the legis-6 lature, but not then in effect by reason of the provisions of 7 the preceding section, be referred to the people, such acts, 8 bills, resolutions or part or parts thereof as are specified in 9 such petition shall not take effect until ninety days after the 10 same shall have been ratified by a majority of the electors 11 voting thereon at a general or special election. As soon as 12 it appears that the effect of any act, bill or resolution or part 13 or parts thereof has been suspended by petition in manner 14 aforesaid, the governor by public proclamation shall give 15 notice thereof and of the time when such measure is to be 16 voted on by the people, which shall be at the next general 17 election not less than sixty days after such proclamation, or 18 in case of no general election within fifteen months thereafter 19 the governor may, and if fifteen thousand electors petition 20 therefor shall order such measure submitted to the people at 21 a special election not less than four months after his procla-22 mation thereof.'

'Sect. 18. The electors may propose to the legislature for 2 its consideration any bill or resolution, including bills to 3 amend or repeal emergency legislation but not an amendment 4 of the state constitution, either by paster attached to the 5 official ballot at a general election held within the year pre-6 vious to the session of the legislature, or by written petition 7 addressed to the legislature or to either branch thereof and 8 filed in the office of the secretary of state or presented to 9 either branch of the legislature at least thirty days before the 10 close of its session. Any measure thus proposed by not less II than ten thousand electors, unless enacted without change by 12 the legislature at the session at which it is presented, shall be 13 submitted to the electors together with any amended form, 14 substitute, or recommendation of the legislature, and in such 15 manner that the people can choose between the competing 16 measures or reject both. Electors may express second 17 choice. When there are competing bills and neither receives 18 a majority of the votes given for and against both, the one 19 receiving the most votes shall be re-submitted by itself if it 20 receives more than one-third of the votes given for and 21 against both. If the measure initiated is enacted by the 22 legislature without change, it shall not go to a referendum 23 vote unless in pursuance of a demand made in accordance 24 with the preceding section. The legislature may order a 25 special election on any measure that is subject to a vote of 26 the people. The governor may, and on petition of not less 27 than fifteen thousand electors shall, by proclamation order

any measure proposed to the legislature by at least ten thou-29 sand electors as herein provided, and not enacted by the legis-30 lature without change, referred to the people at a special 31 election to be held not less than four months after such 32 proclamation.'

'Sect. 19. Any measure referred to the people, and 2 approved by a majority of the votes given thereon, shall take 3 effect, and become a law in ninety days after the vote is given 4 thereon, unless a later date is specified in such measure. The 5 governor shall make public proclamation of the result of the 6 votes on all measures submitted to the people. The veto 7 power of the governor shall not extend to any measure 8 approved by vote of the people, and any measure initiated by 9 the people and passed by the legislature without change if 10 vetoed by the governor shall be referred to the people to be 11 voted on at the next general election. The legislature may 12 enact measures expressly conditioned upon the people's ratifi-13 cation by referendum vote.'

'Sect. 20. As used in either of the three preceding sections 2 the words "electors" and "people" mean the electors of the 3 state qualified to vote for governor; "recess of the legislature" means the adjournment without day of a session of the 5 legislature; "general election" means the November election 6 for choice of presidential electors or the September election 7 for choice of governor and other state and county officers; 8 "measure" means an act, bill or resolution passed or enacted 9 by the legislature or bill or resolution proposed by the people, 10 or two or more such, or part or parts of such, as the case 11 may be; "written petition" means one or more petitions 12 written or printed, or partly written and partly printed, with

13 the original signatures of the petitioners attached, verified 14 as to the authenticity of the signatures by the oath of one of 15 the petitioners certified thereon, and accompanied by the 16 certificate of the clerk of the city, town or plantation in which 17 the petitioners reside that their names appear on the voting 18 list of his city, town or plantation as qualified to vote for 19 governor. The petitions and pasters attached to the official 20 ballot shall set forth the full text of the measure requested 21 or proposed. The full text of a measure submitted to a vote 22 of the people under the provisions of the constitution need 23 not be printed on the official ballots, but, until otherwise 24 provided by the legislature, the secretary of state shall pre-25 pare the ballots in such form as to present the question or 26 questions concisely and intelligibly.

Sect. 21. The city council of any city may establish the 2 initiative and referendum for the electors of such city in 3 regard to its municipal affairs, provided that the ordinance 4 establishing and providing the method of exercising such 5 initiative and referendum shall not take effect until ratified 6 by vote of a majority of the electors of said city, voting 7 thereon at a municipal election. Provided, however, that the 8 legislature may at any time provide a uniform method for 9 the exercise of the initiative and referendum in municipal 10 affairs.'

'Sect. 22. Until the legislature shall enact further regula-2 tions not inconsistent with the constitution for applying the 3 people's veto and direct initiative, the election officers and 4 other officials shall be governed by the provisions of this 5 constitution and of the general law, supplemented by such 6 reasonable action as may be necessary to render the four 7 preceding sections self-executing.'

Resolved, That all the foregoing is proposed to be voted 9 upon as one amendment, and not as two or more several 10 amendments.

Resolved, That the aldermen of cities, the selectmen of 12 towns and the assessors of the several plantations in this 13 state are hereby empowered and directed to notify the inhab-14 itants of their respective cities, towns and plantations in the 15 manner prescribed by law at the meeting in September in 16 the year one thousand nine hundred and eight upon the 17 amendment proposed in the foregoing resolutions, and the 18 question shall be

"Shall the constitution be amended as proposed by a reso-20 lution of the legislature providing for the establishment of 21 a people's veto through the optional referendum and a direct 22 initiative by petition and at general election?" and the inhab-23 itants of said cities, towns and plantations shall vote by 24 ballot on said question, those favoring the amendment voting 25 "yes" and those opposing voting "no" upon their ballots, and 26 the ballots shall be received, sorted, counted and declared in 27 open ward, town and plantation meeting and lists of the votes 28 so received shall be made and returned to the office of the 29 secretary of state in the same manner as votes for governor 30 and members of the legislature, and the governor and council 31 shall count the same and make return to the next legislature, 32 and if it shall appear that a majority of the votes are in favor 33 of the amendment, the constitution shall be amended accord-34 ingly.

Resolved, That the secretary of state shall prepare and fur-36 nish to the several cities, towns and plantations, ballots and 37 blank returns in conformity to the foregoing resolves accom-38 panied by a copy thereof.

STATE OF MAINE.

House of Representatives,
Augusta, January 14, 1907.
committee by Mr. WEEKS of Fairfield

Tabled pending reference to a committee by Mr. WEEKS of Fairfield, and ordered printed.

E. M. THOMPSON, Clerk.