MAINE STATE LEGISLATURE

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Seventieth Legislature.

SENATE. No. 82

STATE OF MAINE.

Augusta, February 26, 1891.

To the Honorable President of the Senate and Speaker of the House of Representatives:

Gentlemen:—In accordance with the order of the legislature of 1899, requesting me to investigate the condition and amount of the school funds of the several towns arising from the sale of school lands and to report the result of my investigations to the legislature of 1901, I have the honor to submit the following report:

PERMANENT SCHOOL FUND.

The department has urged upon school superintendents and municipal officers the importance of scrupulously guarding the "permanent school funds" of their towns, and the necessity of devoting them to the purpose for which they were granted. The following paragraphs contain a brief history of legislation in this State and in Massachusetts in relation to these funds:

The reservation of 1,000 acres of land in every township, commonly known as school lands, comes from an old regulation

of Massachusetts adopted while Maine was still a part of that Commonwealth.

At that time our State was known as the District of Maine, and was divided into the counties of York, Cumberland and Lincoln. The unsettled portions of the territory were commonly referred to by the Massachusetts legislature as the "Eastern Lands."

In order to encourage the settlement of the "Eastern Lands" the legislature of Massachusetts in 1788 enacted a law providing that in the disposition of all towns thereafter, four lots, of 320 acres each, should be reserved for certain purposes in each and every township, whether sold or granted.

The purposes for which these lots were reserved were as follows:

The first was "for the first settled minister" in the township and was known as the "minister lot." The second was for the "use of the ministry" and known as the "ministerial lot." The third was for the support of the common schools in that township and became known as the "school lot," while the fourth was reserved "for future disposition of the State," and was known as the "State lot."

By the articles of separation of 1820, when we became an independent state, it was provided that Maine should carry out all the regulations regarding the sale and settlement of the wild lands, embraced in the plan originally adopted by Massachusetts, unless the consent of that State was obtained for any change in policy.

Consequently for several years after Maine became a State, in the sale or grants of all Maine towns for whatever purpose, these several lots were reserved in accordance with the plan adopted in 1788. In 1832 Maine changed the law providing for the disposition of these lots for various purposes, to take effect when Massachusetts consented to the new arrangement.

By the new law the minister's claim was ignored except in cases where the title had become vested; for by the new provision all the land reserved in each new township (the acreage having been previously changed to 1,000 for each full township) was to be for the support of the schools in that township.

The fund created by the sale of grass and timber from these lots, together with the money received for the land itself, was to be a permanent fund for the benefit of the schools. The selectmen, treasurer and clerk of the several towns were constituted a board of trustees to care for this fund, using the interest only for the purpose indicated.

In several towns of the State this fund is still kept intact and the interest is added each year to the funds derived from other sources for the support of schools. In other towns in order to simplify matters, the money was loaned to the town and these towns raise, in addition to the amounts required by law, a sum equivalent to the interest on this fund.

In still other cases the fund has been used for general town purposes, and all record of it has been either lost, or overlooked. At least they fail to raise any money for school purposes in addition to the amount required by law.

No town has ever had the right to appropriate its permanent school fund to any use except to that for which it was originally intended. The law provides that this fund shall be permanent forever and every town has accepted this obligation, and towns that have failed to meet these obligations should restore the funds that have been misapplied.

It may be well to state in connection with this subject that in all unincorporated townships the State is the trustee and has kept good faith in every instance.

In the unorganized forest townships long term permits to cut timber and grass have been sold and the proceeds of such sales credited, on the books of the State treasurer, to the several townships to which they belonged.

By the terms of these permits all rights of the grantee cease when the township is organized for plantation purposes.

During the time the township is a plantation the care of these reserved lands is in the hands of the land agent, who is authorized to sell the wood, grass and lumber from them, turning the net proceeds of such sales into the State treasury each year, and the plantation receives from the State treasurer each year 6 per cent. interest on the fund, in addition to the regular school funds arising from the bank and mill tax.

When the township is incorporated, however, the title to these lands passes directly to the town and the State treasurer pay to the trustees of the school fund all moneys in his hands, received from sale of grass and stumpage, and the town is expected thereafter to guard this fund carefully and honestly and to devote the income of it to the support of common schools.

In some plantations, however, there have been gross irregularities. In years past the assessors have assumed authority to sell stumpage. The money received at these sales has been used for plantation purposes, instead of being deposited in the State treasury.

These funds belong to the public schools of the several towns, and if any towns have intentionally or carelessly allowed them to be lost or misapplied, the loss must be made good and the fund restored to its original amount.

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Madison	Madison		78 0 50 4
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^{*} Not expended.

Names of towns organized since 1788 and before 1833 and not formerly parts of other towns.	Amount of permanent school fund.	Annual income of said fund.
New Portland New Sharon Otisfield Orland Princeton Porter Perry Peru Parkman Paris Palmyra Raymond Kipley Robbinston Rumford Sedgwick Sebec Sangerville Solon Strong Stetson St. Albans Thorndike Troy Wilton Waterford	\$747 00 900 00 2,600 00 2,250 00 600 00 1,666 66§ 1,906 68 373 00 357 00 1,168 33\$ 2,175 00 1,168 33\$ 2,175 00 1,787 36 2,939 00 903 00 1,626 66§ 1,000 00 800 00 1,450 00 2,700 00 1,000 00 800 00 2,700 00 2,145 00 2,145 00 2,145 00 2,145 00 2,145 00 800 00 800 00 2,145 00 800 00 800 00 1,450 00 800 00 1,450 00 800 00 2,700 00 1,450 00 800 00 800 00 2,700 00 800 00	\$30 00 90 00 90 00 135 00 136 00 100 00 150
Names of towns organized since 1832 and before 1900, and not formerly parts of other towns.		
Amity. Ashland Argyle. Bancroft Beddington Benedicta. Blaine. Bradley Brookton Bridgewater Byron Carrbou Carroll. Centerville Chapman Chester Clifton. Danforth Dyer Brook Easton Eustis. Enfield. Edinburg Fort Kent. Fort Fairfield Garfield Grafton Greenville Greenville Hersey Haynesville.	\$5,855 60 4,400 00 483 334 1,668 163 1,760 11 1,000 00 300 00 1,700 00 2,025 93 541 49 1,408 62 1,196 56 35 00 2,000 00 2,583 334 2,731 33 2,356 00 433 334 1,379 59 2,269 50 1,100 00 1,354 22 1,629 37 1,432 50 40 00 1,960 00 500 00 1,111 06 1,440 00	\$350 00 196 00 190 00 100 12 70 00 180 00 180 00 121 66 84 50 71 79 2 10 155 00 155 00 162 00 88 17 75 00 163 17 88 17 88 17 88 17 88 95 40 00 88 00 88 00 88 00 88 00 88 00 88 00 88 00 88 00 88 00
Haynesville	2,600 00 2,400 00 1,917 08 1,850 00 2,205 75	170 00 144 00 115 02 111 00 132 35

Names of towns organized since 1832 and before 1900, and not formerly parts of other towns.	Amount of permanent school fund.	Annual income of said fund
Lowell Monticello Milford Medway Mattawamkeag Mapleton Mars Hill Masardis Madrid Madawaska Northfield New Limerick New Sweden Orient Otis. Oakfield Prentiss Presque Isle Perham Patten Rangeley Shirley Sherman Smyrna Smy	\$1,248 08 1,025 00 1,869 16 3,250 00 1,868 00 1,058 92 607 56 600 00 772 00 1,581 92 607 56 600 00 770 00 1,984 26 1,666 666 1,666 666 1,666 666 1,666 665 1,666 665 1,666 665 1,666 665 1,666 665 1,666 00 1,250 00 2,645 00 2,645 00 2,645 00 2,645 00 2,645 00 2,6943 00 2,6943 00 2,590 00 2,100 00 2,100 00 2,100 00 2,100 00 2,100 00 2,100 00 2,911 33 3,075 00 1,777 06	\$66 000 61 50 189 00 112 15 195 000 65 000 66 000 67 000 68 000 68 000 68 000 68 000 68 000 68 000 68 000 68 000 68 000 68 000 68 000 68 000 68 000 68 000 68 000 69 092 69 093
Weston Wesley Winn Waite Woodville	931 16 1,300 00 835 00 2,300 00 1,148 46	55 87 78 00 50 10 110 00 68 90

Names of towns organized before 1789:

Brunswick, Boothbay, Bristol, Bath, Bowdoin, Bowdoinham, Belfast, Berwick, Biddeford, Buxton, Canaan, Edgecomb, Falmouth, Fryeburg, Fairfield, Greene, Gorham, Gray, Georgetown, Harpswell, Hallowell, Kennebunkport, Kittery, Lebanon, Limerick, Lyman, Machias, New Gloucester, North Yarmouth, Newcastle, Nobleboro, Norridgewock, Orrington, Portland, Penobscot, Pittston, Parsonsfield, Scarboro, South Portland, Standish, Saco, Sanford, Shapleigh, Turner, Thomaston, Topsham, Union, Vassalboro, Windham, Winslow, Winthrop, Warren, Waldoboro, Woolwich, Waterboro, Wells, Wiscasset (probably—date not given), York.

Names of towns organized since 1788, and before 1833, and formerly parts of other towns:

Acton, Alna, Alfred, Belmont, Brewer, Bremen, Brooksville, Castine, Canton, Cherryfield, Cranberry Isles, Cumberland, Cush-

ing, Dennysville, Denmark, Dresden, Ellsworth, East Machias, Eliot, Eden, Freeport, Gardiner, Harrison, Hancock, Industry, Jefferson, Jonesport, Kennebunk, Lovell, Lubec, Lisbon, Monmouth, Minot, Machiasport, North Berwick, Oxford, Prospect, Pownal, Phippsburg, Phillips, Pembroke, Richmond, Sebago, Salem, Sidney, Sweden, South Berwick, Skowhegan, St. George, Whitefield, Whiting, Westbrook, Westport, Washington, Waterville, Wales.

Names of towns organized since 1788, and before 1833, and not formerly parts of other towns, and yet having no permanent school fund:

Avon, Augusta, Appleton, Albion, Addison, Burnham, Brooks, Belgrade, Baileyville, Bangor, Carthage, Calais, China, Clinton, Cornish, Concord, Durham, Dixfield, Deer Isle, Eddington, Embden, Eastport, Fayette, Freedom, Franklin, Friendship, Frankfort, Guilford, Hiram, Houlton, Howland, Hope, Hollis, Hebron Hermon, Hartland, Harrington, Hampden, Islesboro, Jackson, Knox, Lincolnville, Limington, Leeds, Lewiston, Lagrange, Liberty, Mt. Vernon, Mt. Desert, Montville, Monroe, Mercer, Mexico, Northport, Norway, New Vineyard, Newfield, Newburg, Orono, Palermo, Plymouth, Poland, Pittsfield, Rome, Steuben, Sullivan, Swanville, Searsmont, Trenton, Trescott, Temple, Unity, Vinalhaven, Vienna, Woodstock, Windsor, Williamsburg, Wellington, Weld, Wayne.

Names of towns organized since 1832, and before 1900, and formerly parts of other towns:

Alton, Arrowsic, Auburn. Benton, Boothbay Harbor, Brooklin, Camden, Casco, Cape Elizabeth, Cambridge, Chelsea, Columbia Falls, Damariscotta, Dayton, Dedham, East Livermore, Farmingdale, Forest City, Hurricane Isle, Holden, Hanover, Isle au Haut, Kenduskeag, Lamoine, Ludlow, Morrill, Milbridge, Meddybemps, Mechanic Falls, Mattamiscontis, Manchester, Mariaville, Marshfield, North Haven, Naples, Old Orchard, Old Town, Oakland, Perkins, Passadumkeag, Randolph, Rockland, Roque Bluffs, Rockport, Searsport, Smithfield, Southport, Sorrento, South Thomaston, Stockton Springs, Stow, St. Agatha, Stonington, Tremont, Veazie, Winter Harbor, Winterport, Whitneyville, West Gardiner, West Bath, Webster, Waltham, Yarmouth.

Names of towns organized since 1832, and before 1900, and not formerly parts of other towns, and yet having no permanent school fund:

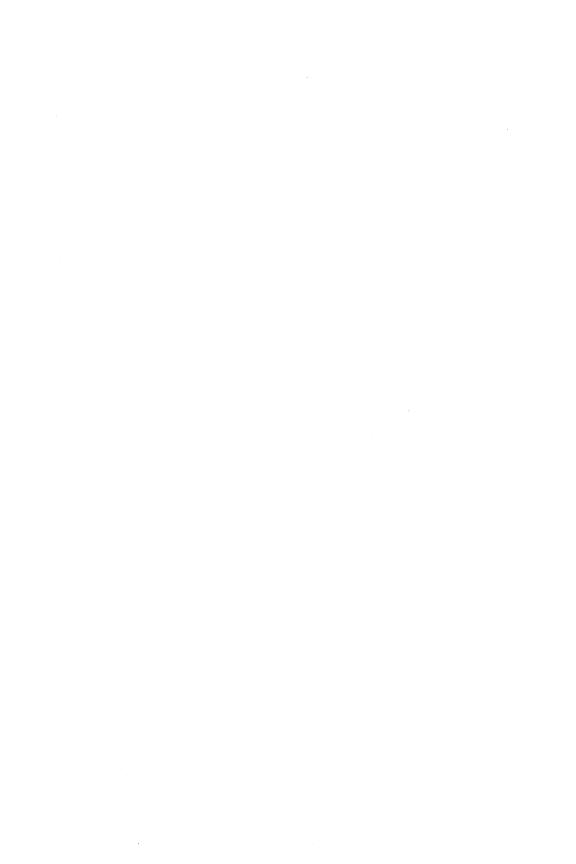
Belgrade, Frenchville, Matinicus, Marion, Mason, Roxbury, Stoneham, Somerville, Swan's Island, Van Buren, Verona, Waldo.

Waldo.	
Number of towns organized before 1789	58
Number of towns organized since 1788, and before	
1833	237
Number of towns organized since 1832, and before	
1900	147
Number of towns formerly part of other towns	167
Number of towns not formerly part of other towns	286
Amount of permanent school fund	\$335,742 57
Annual interest of said fund	19,506 42
Very respectfully,	

Your obedient servant,

W. W. STETSON,

State Superintendent of Public Schools.





STATE OF MAINE.

IN SENATE, February 26, 1901. On motion by Mr. PLUMMER of Penobscot, laid on table to be printed.

KENDALL M. DUNBAR, Secretary.