

## Sixty-Eighth Legislature.

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No. 146.

# STATE OF MAINE.

#### IN THE YEAR OF OUR LORD ONE THOUSAND EIGHT HUNDRED AND NINETY-SEVEN

AN ACT to amend Chapter 506 of the Private and Special Laws of 1889, entitled "An Act to Incorporate the City of Deering," as amended by Chapter 439 of Private and Special Laws of 1893, and by Chapter 633 of Private and Special Laws of 1893, and by Chapter 238 of Private and Special Laws of 1895.

Be it enacted bv the Senate and House of Representatives in Legislature assembled, as follows:

Section 1. Section one of chapter five hundred and six 2 of the Private and Special Laws of eighteen hundred and 3 eighty-nine is hereby amended by striking out the word 4 "twenty" in next to the last line and inserting in the place 5 thereof the word 'fifty,' so that said section as amended 6 shall read as follows:

'Section 1. The inhabitants of the town of Deering, in the 8 County of Cumberland, shall continue to be a body politic 9 and corporate under the name of the city of Deering, and 10 as such shall have, exercise and enjoy all the rights, 11 immunities, powers, privileges and franchises, and shall 12 be subject to all the duties and obligations now incumbent 13 upon and pertaining to the said town as a municipal cor-14 poration and may enact reasonable by-laws and regulations 15 for municipal purposes and impose penalties for the breach 16 thereof, not exceeding fifty dollars, to be recovered for 17 such uses as the city council may designate.'

Sect. 2. Section two of chapter five hundred and six of 2 the Special Laws of eighteen hundred and eighty-nine is 3 hereby amended by striking out the word "seven" in the 4 fourth line thereof and inserting in the place thereof the 5 word 'eleven,' so that said section as amended shall read 6 as follows:

'Section 2. The administration of all fiscal, prudential 8 and municipal affairs of said city with the government 9 thereof shall be vested in an officer to be called the mayor, 10 and one council of eleven to be denominated a board of 11 alderman; all of whom shall be inhabitants of said city 12 and legal voters therein. Said mayor and alderman shall 13 constitute the city council, and shall be sworn or affirmed 14 in the form prescribed by the constitution of the State for 15 State officers.'

Sect. 3. Section four of chapter five hundred and six 2 of the Special Laws of eighteen hundred and eighty-3 nine, as amended by section one of chapter four hundred 4 and thirty-nine of the Special Laws of 1893 is hereby 5 amended by striking out the word "one" between the

6 word "exceeding" and the word "hundred" in the 7 thirteenth line thereof, and inserting in place thereof the 8 word 'two;' and by inserting the word 'grade' between 9 the word "widen" and the word "or" in the twenty-ninth 10 line thereof; and by inserting the word 'grade' between 11 the word "widen" and the word "or" in the thirty-fou th 12 line thereof; and by inserting the words 'widened, 13 graded,' between the word "out" and the word "or" in 14 the forty-fourth line thereof; and by inserting the words 15 'widened, graded' between the word "altered" and the 16 word "or" in the forty-eighth line thereof; and by insert-17 ing the words 'or grade thereof' between the word ''way" 18 and the word "is" in the fifty-ninth line thereof; and by 19 inserting the words 'excepting such public ways as are 20 within the exclusive jurisdiction of the County Commis-21 sioners' between the word "city" and the word "and" in 22 the thirtieth line thereof; and by inserting the words or 23 damaged' between the word "taken" and the word "for" 24 in the thirty-second line thereof; and by inserting the 25 word 'such' between the word 'any" and the word 26 "street" in the thirty-fourth line thereof; and by insert-27 ing the words 'or damaged' between the word "taken" 28 and the word "when" in the forty-fifth line thereof; and 29 by inserting the words 'or grade' between the word "way" 30 and the word "shall" in the fifty-first line thereof; and 31 by inserting the words 'or grades' between the word 32 "way" and the word "which" in the fifty-fifth line thereof; 33 and by inserting the words 'or damage sustained' after the 34 word "taken" and before the word "the" in the sixtieth 35 line thereof; and by inserting the words or grades' after 36 the word "streets" and before the word "and" in the

37 sixty-fifth line thereof; and by inserting the words 'or 38 put any street or way to the grade established' after the 39 word "established" and before the word "until" in the 40 sixty-ninth line thereof; also by adding to said section 41 four the following: 'When any ordinance, order, resolu-42 tion or vote passed by the city council inuolving the rais-43 ing, appropriation, or expenditure of money is presented 44 to the mayor, if he approves of a part and does not ap-45 prove of a part of the sums or items thereof, he shall so 46 indicate thereon, and thereupon the sums or items so 47 approved shall be in force from the date of said approval, 48 and he shall return the same with his objections to the 49 sums or items not approved by him to the city council at 50 the next stated meeting, which shall enter the objections 51 at large upon its records and proceed to reconsider the 52 sums or items not approved. If after such reconsideration 53 two-thirds of all the members of the city council shall 54 agree to pass the sums or items not approved, or any of 55 them, said sums or items shall be in force as if he had 56 approved. If the mayor shall disapprove a part of the 57 sums or items of any such bill and shall fail to approve or 58 disapprove a part on or before the next stated meeting, 59 the sums which he fails to approve or disapprove shall be 60 in force as if he had approved, so that said section as 61 amended shall read as follows:

'Section 4. The city council shall secure a prompt and 63 just accountability by requiring bonds with sufficient 64 penalty and surety or sureties, from all persons trusted 65 with the receipt, custody or disbursement of money; 66 the city council shall also have the care and superinten-67 dence of the city buildings, and the custody and manage-

68 ment of all city property and trust funds for the benefit 69 of schools, public library, parks, cemeteries, and for any 70 other beneficial purpose whether acquired by purchase or 71 legacy; with power to let or sell what may be legally let 72 or sold, and to purchase and take, in the name of the city, 73 real and personal property for municipal purposes to an 74 amount not exceeding two hundred thousand dollars in 75 addition to that now held by the town; and shall, as often 76 as once a year, cause to be published for the information 77 of the inhabitants, a particular account of the receipts 78 and expenditures, and a schedule of the city property 79 and the city debt.

The city council shall have power to establish by ordi-81 nance such offices as may be necessary for municipal gov-82 ernment not provided for by this act, and to elect such 83 subordinate officers as may be elected by towns under 84 general laws of the state, for whose election or appoint-85 ment other provision is not herein made; to define their 86 duties and fix their compensation; to act upon all matters 87 in which authority is now given to said town of Deering, 88 and to determine what streets, if any, shall be lighted, and 89 upon what terms. The city council shall appropriate 90 annually the amount necessary to meet the expenditures 91 of the city for the current municipal year.

The city council shall have exclusive authority to lay 93 out, widen, grade or otherwise alter or discontinue any 94 and all streets or public ways in said city, except such 95 public ways as are within the exclusive jurisdiction of the 96 county commissioners, and as far as extreme low water 97 mark, and to estimate all damages sustained by owners 98 of land taken or damaged for such purpose. A commit-

99 tee of the council shall be appointed whose duty shall be 100 to lay out, alter, widen, grade, or discontinue any such 101 street or way, first giving notice of the time and place of 102 their proceedings to all parties interested, by an advertise-103 ment in two newspapers printed in Deering or Portland, for 104 three weeks at least, next previous to the time appointed. 105 The committee shall first hear all parties interested and 106 then determine and adjudge whether the public conven-107 ience requires such street or way to be laid out, widened, 108 graded, altered or discontinued, and shall make a written 109 return of their proceedings, signed by a majority of them, 110 containing the bounds and description of the street or 111 way, if laid out, widened, graded or altered, and the 112 names of the owners of the land taken or damaged when 113 known, and the damages allowed therefor; the return 114 shall be filed in the city clerk's office at least seven days 115 previous to its acceptance by the city council. The 116 street or way shall not be altered, widened, graded or 117 established until the report is accepted by the city 118 council, and the report so filed shall not be altered or 119 amended before it comes up before the city council, for 120 action. A street or way or grade shall not be discon-121 tinued by the city council, except upon the report of 122 said committee. The committee shall estimate and report 123 the damages sustained by the owners of the lands adjoin-124 ing that portion of the street or way or grade which is 125 so discontinued. Their report shall be filed with the 126 city clerk seven days at least before its acceptance. Any 127 party aggrieved at their decision may appeal therefrom 128 as provided by law in the case of town ways. If a street 129 or way or grade thereof is discontinued before the

130 damages are paid or recovered for the land taken, or 131 damage sustained, the land owners shall not be entitled 132 to recover such damages, but the committee in their 133 report discontinuing the same shall estimate and include 134 all the damages sustained by the land owner, including 135 those caused by the original location of the streets or 136 grades and in such cases, if any appeal has been regu-137 larly taken, the appellant shall recover his costs. The 138 city shall not be compelled to construct or open any 139 street or way thus hereafter established or put any street 140 or way to the grade established until, in the opinion of 141 the city council, the public good requires it to be done; 142 nor shall the city interfere with possession of the land so 143 taken, by removing therefrom materials or otherwise, 144 until they decide to open said street.

The city council may regulate the height and width of 146 the sidewalks in any public square, places, streets, lanes 147 or alleys, in said city; and may authorize hydrants, 148 drinking fountains, posts and trees to be placed along 149 the edge of sidewalks, and may locate and construct cul-150 verts and reservoirs within the limits of any street or way 151 in said city whenever they deem it needful for protection 152 against fire, and the city shall not be liable for any 153 damage caused by such posts, hydrants, drinking foun-154 tains, trees and reservoirs, nor by any posts or wires 155 erected in its streets by any parties authorized so to do.

Every law, act, ordinance, resolve or order of the city 157 council, excepting rules and orders of a parliamentary 158 character, shall be presented to the mayor. If not 159 approved by him he shall return it with his objections in 160 writing, at the next stated session of the city council

161 which shall enter the objections at large on its journal, 162 and proceed to reconsider the same. If, upon such 163 reconsideration, it shall be passed by vote of two-thirds 164 of all the members of the board, it shall have the same 165 force as if approved by the mayor. In case of vacancy 166 in the mayor's office this section shall not apply to any 167 act of the council. In case the mayor fails to either sign 168 or return the bill at the next stated session, then it 169 becomes a law as though he had signed it.

When any ordinance, order, resolution, or vote passed 171 by the city council involving the raising, appropriation, 172 or expenditure of money is presented to the mayor, if 173 he approves of a part and does not approve of a part of 174 the sums or items thereof, he shall so indicate thereon, 175 and thereupon the sums and items so approved shall be 176 in force, from the date of said approval, and he shall 177 return the same with his objections to the sums or items 178 not approved by him to the city council at the next stated 179 meeting, which shall enter the objections at large upon 180 its records and proceed to reconsider the sums or items 181 not approved. If after such reconsideration, two-thirds of 182 all the members of the city council shall agree to pass 183 the sums or items not approved, or any of them, said 184 sums and items shall be in force as if he had approved. 185 If the mayor shall disapprove a part of the sums or items 186 of any such bill and shall fail to approve or disapprove a 187 part, on or before the next stated meeting, the sums 188 which he fails to approve or disapprove shall be in force 189 as if he had approved.

Sect. 4. Section fourteen of chapter five hundred and 2 six of the special laws of eighteen hundred and eighty-nine

3 is hereby amended by inserting the words 'except by 4 vote of the city council' after the word ''purpose" and 5 before the word ''and" in the thirteenth line thereof; and 6 by inserting the same words 'except by vote of the city 7 council' after the word ''city" and before the word 8 ''until" in the fourteenth line thereof, and by adding at 9 the end of said section the following: 'unexpended 10 balances of annual appropriations shall at the end of each 11 financial year become a part of the general balance in his 12 treasury.'

A city auditor shall be elected annually by vote of the 14 people. He shall perform all the duties now incumbent 15 upon auditors of towns, and such other duties, and in 16 such manner, as the city council shall by ordinance deter-17 mine. He shall have the custody and control of the 18 current expenditure books of the city, and shall cause to 19 be entered therein all appropriations made by the city 20 council; and he shall charge against the several appropri-21 ations all expenditures of the city which are properly 22 approved by the department or committee contracting the 23 same. He shall approve no bills until the city council 24 shall have provided by appropriation funds sufficient to 25 meet the same in the account against which said bill is to 26 be charged, and the clerk of the council shall have certified 27 the same to him, except as herein before provided.

The treasurer shall pay no bills until they are so approved 29 by the auditor. The auditor shall annually before the 30 election, publish a detailed report of the expenditures of 31 the city for the fiscal year. The auditor shall qualify by 32 oath or affirmation. In case of a vacancy in the office of 33 auditor, the city council shall elect some suitable person

34 to fill the vacancy. In case of temporary incapacity, the 35 city council shall elect some suitable person to perform 36 the duties of the auditor, until such incapacity shall have 37 been removed. The auditor's books shall be open to 38 public inspection. So that said section as amended shall 39 read as follows:

'Section 14. In case any ordinance, order, resolution or 41 vote involves the appropriation or expenditure of money 42 to an amount which may exceed three hundred dollars, 43 the laying of an assessment or the granting to a person or 44 corporation of any right in, over or under any street or 45 other public ground of said city, the affirmative votes of 46 a majority of all the members of the city council shall be 47 necessary for its passage. Every such ordinance, order, 48 resolution or vote shall be read twice, with an interval of 49 at least three days between the two readings, before being 50 finally passed, and the vote upon its final passage shall be 51 taken by roll-call.

No sum appropriated for a specific purpose shall be 53 expended for any other purpose, except by vote of the 54 city council, and no expenditure shall be made, nor 55 liability incurred by or in behalf of the city, except by 56 vote of the city council, until an appropriation has been 57 duly voted by the city council, sufficient to meet such 58 expenditure or liability, together with all unpaid liabili-59 ties which are payable out of such appropriation ; pro-60 vided, however, that after the expiration of the financial 61 year, and until the passage of the regular annual appro-62 priations, liabilities payable out of a regular appropriation 63 to be contained therein may be incurred to an amount 64 not exceeding one quarter of the total of such appropria65 tion for the preceding year. No money shall be paid out 66 of the city treasury, except on orders signed by the 67 mayor, designating the fund or appropriation from which 68 said orders are to be paid.

Unexpended balances of annual appropriations shall at 70 the end of each financial year become a part of the general 71 balance in the treasury. A city auditor shall be elected 72 annually by vote of the people. He shall perform all the 73 duties now incumbent upon auditors of towns, and such 74 other duties, and in such manner, as the city council shall 75 by ordinance determine. He shall have the custody and 76 control of the current expenditure books of the city, and 77 shall cause to be entered therein all appropriations made 78 by the city council; and he shall charge against the 79 several appropriations all expenditures of the city which 80 are properly approved by the department or committee 81 contracting the same. He shall approve no bills until the 82 city council shall have provided, by appropriation, funds 83 sufficient to meet the same in the account against which 84 said bill is to be charged, and the clerk of the council 85 shall have certified the same to him, except as herein-86 before provided.

The treasurer shall pay no bills until they are so 88 approved by the auditor. The auditor shall annually 89 before the election publish a detailed report of the ex-90 penditures of the city for the fiscal year. The auditor 91 shall qualify by oath or affirmation. In case of a vacancy 92 in the office of auditor, the city council shall elect some 93 suitable person to fill the vacancy. In case of temporary 94 incapacity, the city council shall elect some suitable per-95 son to perform the duties of the auditor until such inca-

96 pacity shall have been removed. The auditor's books 97 shall be open to public inspection.

Sect. 5. Section fifteen of chapter five hundred six of 2 the Special Laws of eighteen hundred and eighty-nine as 3 amended by section two of chapter four hundred and 4 thirty-nine of the Special Laws of eighteen hundred and 5 ninety-three is hereby amended by striking out the words 6 "for the aldermen and ward officers shall be residents of 7 the ward or district where elected provided however" in 8 the thirty-first, thirty-second and thirty-third lines thereof, 9 and inserting in place thereof the sentence 'The aldermen 10 shall be elected, one by each ward, and four by the voters 11 of the whole city ; the aldermen of the wards and the ward 12 officers shall be residents of the wards by which they are 13 elected,' so that said section as amended shall read as 14 follows :

For the purpose of organizing the system of •Sect. 15. 16 government hereby established, and putting the same in 17 operation in the first instance, the selectmen of the town 18 shall, at least seven days before the first Monday of 19 March, after the acceptance of this charter, issue their 20 warrant for calling a meeting of the legal voters at such 21 place and hour of the day as they shall choose, for the 22 purpose of choosing a mayor, seven aldermen, an auditor 23 and seven constables to be taken from the city at large; 24 said officers shall be elected by a plurality vote. The 25 town clerk shall notify the several officers elect of their 26 election, in writing, within twenty-four hours. Their 27 powers and duties shall be as herein provided. It shall 28 be the duty of the city council, as soon as may be after 29 their election, to cause a division of the city into seven

30 wards in such manner as to include as nearly as may be, 31 consistently with well defined limits, an equal number of 32 legal voters in each ward. After such division into 33 wards, ward meetings of the legal voters thereof shall be 34 called, which meetings shall be presided over by some 35 person appointed by the city council, and the records of 36 said first meetings in the several wards shall be made by 37 some person designated by the city council, and at said 38 first meetings lists of voters, corrected by the alderman, 39 shall be delivered to the persons designated to act as 40 recording officers in the several wards, to be used as pro-41 vided by law, in town meetings. Said recording officers 42 shall perform the duties of ward clerks, as herein before 43 provided. relative to making a record of the election and 44 returning a copy of the records to the city council.

On the first Monday in March, annually thereafter, the 46 qualified voters of each ward shall vote on one ballot for 47 city and ward officers, as hereinafter provided. The 48 alderman shall be elected one by each ward, and four by 49 the voters of the whole city; the aldermen of the wards 50 and the ward officers shall be residents of the wards by 51 which they are elected. If there shall be no choice of 52 alderman or other ward officer on said day the ward meet-53 ing may be adjourned from day to day to complete said 54 election. And all officers shall be elected by ballot by a 55 plurality of the votes given, and shall hold their offices 56 one year from the second Monday in March, and until 57 others shall be elected and qualified in their places; all 58 city and ward officers shall be held to discharge the duties 59 of the offices to which they have been respectively elected, 60 notwithstanding the removal after their election, out of 61 their respective wards into any other wards in the city, 62 but they shall not so be held after they have taken up their 63 permanent residence out of the city; the ward clerk, 64 within twenty-four hours after such election shall deliver 65 to the ward officers elected, certificates of their election, 66 and shall forthwith deliver to the city clerk a certified 67 copy of the record of such election, a plain and intelligible 68 abstract of which shall be entered by the city clerk upon 69 the city records. The city council shall, as soon as con-70 veniently may be, examine the records of the several 71 wards certified as aforesaid, and shall cause the person 72 who shall have been elected mayor, and such persons as 73 have been elected to other offices by vote of the city at 74 large to be notified in writing of their election. If it 75 shall appear that no person has been elected mayor, or if 76 there shall be a failure to elect in the case of any other 77 office, or if any person elected to an office shall refuse to 78 accept the same, the said board shall issue their warrants 79 for another election; and in case of a vacancy in the office 80 of mayor or alderman by death, resignation or otherwise, 81 it shall be filled for the remainder of the term by a new 82 election, to be called as herein provided, and held within 83 twenty days after the vacancy occurs. The oath, or 84 affirmation, prescribed by this act shall be administered 85 to the mayor by the city clerk, or any justice of the peace 86 in said city. The alderman elect shall meet on the second 87 Monday in March, at seven o'clock in the evening, when 88 the oath, or affirmation, required by the second section of 89 this act shall be administered to the members present by 90 the mayor or any justice of the peace. The city council 91 shall, by ordinance, determine the times of holding stated

92 or regular meetings of the board, and shall also in like 93 manner determine the manner of calling special meetings 94 and the persons by whom the same shall be called, but, 95 until otherwise provided by ordinance, special meetings 96 shall be called by the mayor by causing a notification to 97 be given in hand or left at the usual residence of each 98 member."

Sect. 6. Part I of section thirty-four of chapter five 2 hundred and six of the Special Laws of eighteen hundred 3 and eighty-nine is hereby amended by adding at the end 4 thereof the following: 'The provisions of this section 5 relating to the construction of sewers and the expenses 6 and assessments for the same shall apply to all sewers 7 already constructed or hereafter to be constructed,' so that 8 the same as amended shall read as follows:

Section 34. 1. The city council may make, lay and 10 maintain all such main drains or common sewers, as they 11 adjudge to be necessary for the public convenience or the 12 public health, through the public streets, or through the 13 lands of any person or corporation, and may repair the 14 same whenever it is necessary, as hereinafter provided. 15 All such drains and sewers shall be the property of the 16 city, and shall be constructed in such manner and shall be 17 of such dimensions as the city council deem best.

The provisions of this section relating to the construction 19 of sewers and the expenses and assessments for the same 20 shall apply to all sewers already constructed or hereafter 21 to be constructed.'

Sect. 7. Part III of said section thirty-four is hereby 2 amended by adding at the end thereof the following: 3 Additions may be made from time to time to such plans

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4 and estimates, for the same or other localities as the city 5 council shall direct,' so that the same as amended shall 6 read as follows:

The city council, as soon as convenient after its ·III. 8 first meeting, shall determine what localities within the 9 city limits, and streets of said localities, are in need of 10 drains or sewers, and thereupon cause to be made accu-11 rate plans and estimates of cost of main drains or sewers, 12 with their out-falls and receptacles needed in said localities, 13 setting forth full details of costs of each main and needed 14 branches connected therewith, with costs of each branch, 15 using the results of the survey and estimates made in com-16 pliance with the appropriation of the town of Deering, 17 under article twenty-three of the warrant for the annual 18 town meeting of said town in the year of our Lord 19 eighteen hundred and eighty-eight so far as applicable, 20 and cause the same to be recorded and carefully preserved 21 in record books prepared expressly for the purpose, but 22 kept ready at all times for public inspection.

Additions may be made from time to time to such plans 24 and estimates, for the same or other localities as the city 25 council shall direct.'

Sect. 8. Part V of said section thirty-four is hereby 2 amended by striking out all of said part of said section 3 and substituting instead thereof the following:

'V. After the approval by the city council of the plans 5 and estimates made in accordance herewith the city council 6 may, after public notice of not less than ten days and a 7 hearing, proceed to construct any of such drains and 8 sewers in manner herein provided as the same are or shall 9 be needed.' Sect. 9. Said section thirty-four is hereby further 2 amended by adding at the end of said section the 3 following:

'XII. The city may under such regulations or ordi-5 nances as the city council may establish, construct side-6 walks or footways laid with brick, flat stones, concrete or 7 other material with suitable curbs, on any street or portion 8 thereof, and direct not exceeding one-half the cost of the 9 same to be assessed on adjacent lots; and for that pur-10 pose may direct the curb to be set at any time previous 11 to the construction of the walk, and may cause the cost of 12 the curb and the cost of the paving of the walk to be 13 assessed separately as either is or may be constructed.

When such walks or such curbs or such paving, sepa-15 rately, are completed the city council shall assess upon 16 the adjacent lots or parcels of land and against the owners 17 thereof, if known, as betterments, an amount not exceed-18 ing fifty per cent of the cost thereof, and the city council 19 shall certify to the treasurer of the city the amount 20 assessed upon each lot or parcel of land so assessed and 21 the name of the owner of each lot or parcel of land, if 22 known, with directions to collect the same according to 23 law; and such assessments shall create a lien upon each 24 and every lot or parcel of land so assessed, and the collec-25 tion of such assessments may be enforced in the same way 26 as is provided in this section for the collection of assess-27 ments made for drains and sewers. Said assessments 28 may, at any time, be corrected by the city council on due 29 notice and hearing and in such case may be certified anew 30 to the treasurer. No assessment shall be void by reason

31 of error in the name of the owner or occupant of the lot

32 assessed, provided the lot assessed is so described that the

33 same may be distinctly known. Such walks shall forever

34 thereafter be maintained and kept in order by said city.' Sect. 10. This act shall take effect when approved.

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## STATE OF MAINE.

HOUSE OF REPRESENTATIVES, February 24, 1897.

Reported by Mr. BOYNTON of Sullivan, from Committee on Legal Affairs, and ordered printed under joint rules.

W. S. COTTON, Clerk.

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