

MAINE STATE LEGISLATURE

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Sixty-Seventh Legislature.

HOUSE.

No. 210.

STATE OF MAINE.

EXECUTIVE DEPARTMENT, }
February 27, 1895. }

To the Honorable Senate and House of Representatives :

You will permit me to submit to you a communication received from the State Treasurer, with accompanying statement, prepared by him, of appropriations made by the Legislature and approved, a detailed statement of the appropriations pending before the Legislature, an estimate of the appropriations now before committees of the Legislature, and a statement from the Treasurer of the estimated receipts for the year 1895.

I also have the honor to submit to you some suggestions relating to the financial affairs and condition of the State. It appears that the appropriations already made for the year 1895, amount to the sum of \$1,298,057.59, and show an increase over the appropriations for the year 1893, *for the same objects*, of \$53,633.87. Extraordinary appropriations

for 1895, relating to subjects for which no appropriation was made in the corresponding legislative year of 1893, have already been passed and approved, amounting to the sum of \$86,175.04. For the year 1896, extraordinary appropriations, not made in the corresponding year 1894, have also been passed and approved, amounting to the sum of \$85,500; showing a net amount of such appropriations for the years 1895 and 1896, of \$171,675.04, in addition to the \$53,633.87 above referred to. Further regular appropriations will be required for State purposes for 1895, as shown by the estimate of the Treasurer, amounting to \$223,715.04. When these shall be added to those already approved for the present year, the aggregate will be nearly equal to the entire appropriations for State purposes for the legislative year of 1893, *exclusive* of the appropriation made that year to be applied on the temporary loan.

In addition, you have pending before you, favorably reported by committees, bills and resolves, some of which have been passed to be engrossed, calling for large appropriations and amounting in the aggregate to \$158,657.56, many of which are for ordinary and regular State purposes.

Applications for appropriations are also pending before committees, including the appropriation for the Reform School, and for the protection of fish and game, amounting to \$183,239.73. The aggregate of these various amounts, with the appropriations already approved and others for State purposes not yet presented, will nearly, if not equal, the entire estimated income of the State for the present year and the surplus in the treasury.

Our estimated net income for 1896, will be comparatively the same as that of 1895, \$1,471,218.00. If the large surplus now in the treasury should be exhausted by the appropriations for 1895, there will necessarily be a large deficit when the next Legislature shall convene in 1897. It has been the policy of the State to have in its treasury a reasonable amount of money at the commencement of the year. During the past five years the following balances have been in the treasury on the first day of January of each year :

1891.	\$175,466	17
1892	199,603	60
1893	304,569	68
1894	335,716	64
1895.	458,195	85

The receipts of the State treasury were largely increased during the year 1893, by the receipt of more than \$180,000, on account of *overdue State taxes*. Increased revenue from this particular source will not be available in 1895-6. During the present year, by reason of a reduction of the State tax, our receipts from that source will also be reduced \$78,471.51. We shall be compelled during the years 1895 and 1896, to rely upon our present surplus and our ordinary receipts to meet the expenditures authorized at this session of the Legislature.

I recognize that it is for you to consider where necessary appropriations end, and where excessive appropriations begin. The line may be narrow, but it nevertheless exists. I assure you it is not my purpose to trench a single hair's breadth upon the authority conferred by the Constitution and laws on the Legislature. I appreciate that it is for you to investigate the actual needs of the State, and of her beneficent, educational, charitable and other institutions. Appropriations cannot always be made to meet every call. With the varied demands made upon you for aid, you cannot always appropriate the sum that *is claimed can be profitably expended*, but are at times, as the representatives of the people and acting in the interests of the State, required to consider what sum will reasonably meet immediate requirements; and in some instances you may feel it your duty to consider, whether the demand is so urgent that it cannot be postponed for future legislative action.

I had the honor to recommend to you at the beginning of this session, a reduction of the State tax for 1896. The retiring State Treasurer, who has been identified with the management of the financial affairs of our State for a period of more than six years, in his final report to the Governor

and Council, says: "The tax rate of two and one-half mills will, I am sure, be amply sufficient for the year 1895, and, if no unusual appropriations are made by this Legislature, the tax for 1896 can be assessed on a still lower basis;" and the present efficient State Treasurer entirely concurs in this opinion. That there may be no misunderstanding as to my views upon this point, you will permit me to renew my recommendation for a reduction of the State tax for the year 1896. With \$458,195.85 in the treasury on the first day of January last, a larger amount than we have had, with one exception, for very many years, I believe you will be able to deal fairly and justly with every institution and every interest of the State, and still reach this desired result. If excessive calls shall be resisted, and *reasonable needs made the measure of every appropriation*, it can yet be accomplished.

It is conceded that many demands are now being made upon the public treasury. Never in the history of the state have the calls been more numerous and extraordinary than at the present session. If all of these measures, or even a major part of them, calling for money, are to be granted to the full extent claimed, the large surplus now in the treasury will speedily disappear, taxation must be increased to meet future expenditures, and, in the meantime, we must avail ourselves of another temporary loan, or embarrassment in the management of the financial affairs of the State, by your Treasurer, will inevitably follow. If this grave contingency is to be avoided, retrenchment in appropriations and authorized expenditures should commence at once, and admits of no delay.

Fully appreciating the responsibility resting upon us, and without alluding to any particular measure or any special appropriation now before you, but speaking in the interests of the whole State, I re-affirm the suggestion contained in a former communication addressed to your Honorable bodies, that "this is not a time for excessive appropriations, or for the enactment of experimental laws. * * * *

It will be your duty, before the session closes, to fix the rate of taxation upon the farms and other real and personal property of the State, to meet in part the expenditures authorized by you. The entire matter is within your control, and the tax for State purposes must depend upon the appropriations here made." As has been frequently demonstrated in the history of the legislation of our country, the Executive is powerless without the co-operation of the legislative branch of the Government. I trust this will be accorded.

HENRY B. CLEAVES.

STATE OF MAINE.

TREASURER'S OFFICE, }
 AUGUSTA, February 26, 1895. }

To His Excellency, the Governor of Maine:

In compliance with your communication, I have the honor to transmit herewith a statement showing appropriations approved to and including February 25, 1895, for the year 1895, also an estimate of a portion of the further necessary regular appropriations for 1895, also the appropriations acted on and reported by the committees, and now pending before the Legislature. Through the courtesy of the secretaries of the committees of the Legislature, I am able to give herewith an estimate of the amount of the appropriations for the year 1895, asked for and now pending before committees, but not yet reported to the Legislature. There is a net increase of \$53,633.87 in the appropriations already made for the year 1895, as compared with those of 1893 for the same purposes and the extraordinary appropriations for 1895, already made and not appropriated in 1893, amount to \$86,175.04. The appropriations already passed for the year 1896 exceed the appropriations made in 1894 for similar State purposes by \$20,250. The extraordinary appropriations for 1896 not made in 1894 amount to \$85,500.

I also include, as requested, an estimate of the receipts for the year 1895 made on the basis of the present State tax of two and one-half mills, showing a total of \$1,506,218. There is included in these estimated receipts \$35,000, the amount received for dog licenses, which can not be considered an available asset, as it is all refunded to the towns. The receipts for 1896 as estimated will be substantially the same.

I much regret not being able to furnish this statement sooner but sickness in the office has caused an unavoidable delay.

Yours very truly,

F. M. SIMPSON,

State Treasurer.

Appropriations made by bill approved Feb. 5, 1895, entitled "An Act to provide in part for expenditures of Government,"	\$1,109,511 33
Other bills appropriating money, approved to and including Feb. 25, 1895.....	188,546 26
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Total amount of appropriations approved to this date, for year 1895.....	\$1,298,057 59

Estimate of a portion of the further necessary regular appropriations for 1895:

Fireman and mail carrier.....	\$1,800 00
Night watch.....	2,400 00
Porters and laborers	5,000 00
Furniture and repairs.....	7,000 00
Fuel and lights.....	8,000 00
Water for State House.....	1,500 00
Insane State beneficiaries.....	65,000 00
Passamaquoddy Indians.....	8,040 00
Adv. land sale and tax act.....	900 00
Transportation of documents....	2,300 00
Stationery	7,000 00
Postage	5,000 00
Printing and binding.....	42,000 00
Stitching and binding, deficiency.	2,365 04
Freight and trucking.....	500 00
Pay roll of Senate.....	9,500 00
Pay roll of House of Representatives.....	32,100 00
Transportation of mail.....	50 00
Legislative books, stationery and postage.....	2,850 00
Maine Industrial School for Girls.	7,000 00
Bath Military and Naval Orphan Asylum	8,500 00
Contingent expenses of Legislature	4,650 00
Care of trust deposits.....	200 00
Foxcroft Academy.....	60 00

223,715 04

Bills appropriating money for year
1895 reported by committees
and now pending:

Indian township.....	\$600 00
Town of Chesterville.....	241 88
Maine State cattle commissioners	5,000 00
Bangor General Hospital.....	5,000 00
York deeds.....	2,250 00
Madawaska Training School.....	2,000 00
Maine State Prison.....	19,000 00
St. Elizabeth Catholic Orphan Asylum.....	400 00
Maine State College.....	25,000 00
Normal and training schools, ad- dition.....	4,400 00
Maine State Library.....	4,000 00
Children's Aid Society.....	3,000 00
Lexington Plantation.....	441 66
Town of Newport.....	406 87
Portland School for Deaf.....	18,000 00
Destruction of cattle, deficiency..	2,766 86
No. 7, R. 11 tax.....	188 56
Howland and Enfield bridge, \$6,000 a year for four years...	6,000 00
Frenchville bridge.....	200 00
Farmington Normal School.....	15,000 00
Maine Insane Hospital.....	19,500 00
Freeman's supplement to R. S....	7,500 00
Addison draw bridge.....	800 00
Clerk to Sec. of Board of Agricul- ture, addition.....	500 00
Savage's index digest.....	4,800 00
Calais Academy.....	500 00
Monmouth Academy.....	500 00
Wilton Academy.....	500 00
Cherryfield Academy.....	500 00
Parsonfield Seminary.....	500 00
Free public libraries.....	1,100 00
Wm. H. Holmes.....	100 00
Oakfield Plantation.....	620 19
Maine State Pomological Society,	1,000 00
Old Town city hospital.....	600 00
Friendship—pauper.....	800 00
School of instruction for teachers,	1,000 00
Indexing records in land office...	600 00

William K. Lancey	\$216 54	
John Montgomery	125 00	
Children's Aid Society, Belfast...	3,000 00	
	<hr/>	\$158,657 56
Estimate of appropriations pending before committees but not yet reported to legislature, including appropriations for Reform School, fish and game and others.....		183,239 73
		<hr/>
		\$1,863,669 92

ESTIMATE OF RECEIPTS FOR YEAR 1895 ON THE BASIS OF THE PRESENT STATE TAX OF TWO AND ONE-HALF MILLS.

State taxes prior to 1894.....	\$ 10,000 00
State taxes of 1894.....	710,000 00
State taxes of 1895.....	50,000 00
County taxes on wild lands.....	25,000 00
Tax on savings banks	400,000 00
Tax on loan and building associations.....	1,000 00
Tax on railroad companies.....	160,000 00
Tax on insurance companies.....	30,000 00
Tax on telegraph companies.....	8,000 00
Tax on telephone companies.....	3,500 00
Tax on express companies.....	3,000 00
Tax on collateral inheritances.....	10,000 00
License fees from hawkers and peddlers....	5,000 00
Dog licenses.....	35,000 00
New corporations.....	20,000 00
Increase of capital stock of corporations....	1,000 00
Interest	2,000 00
Duty on commissions.....	2,500 00
Lands reserved for public uses.....	2,000 00
Secretary of State (fees of office).....	2,400 00
Insurance Commissioner (fees of office)....	9,000 00
Penobscot Indians—shore rents.....	2,618 00
Railroads for salary and expenses of Railroad Commissioners.....	10,000 00
Receipts of Liquor Commissioner	4,000 00
Care of trust deposits.....	200 00
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	\$1,506,218 00
Dog licenses not available.....	35,000 00
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	\$1,471,218 00



STATE OF MAINE.

IN HOUSE OF REPRESENTATIVES, }
February 27, 1895. }

Read in concurrence, and on motion of Mr. KNOWLTON of Portland,
tabled, and with communication annexed, ordered printed.

W. S. COTTON, *Clerk.*