

Sixty-Sixth Legislature.

SENATE.

No. 4.

STATE OF MAINE.

IN THE YEAR OF OUR LORD ONE THOUSAND EIGHT HUNDRED AND NINETY-THREE.

AN ACT relating to Boards of Registration and the Registration of Voters.

Be it enacted by the Senate and House of Representatives in Legislature assembled, as follows:

SECTION 1. All persons born or naturalized in the United
2 States and subject to the jurisdiction thereof, are citizens
3 of the United States and of the State wherein they reside.
SECT. 2. Every male citizen who had the right to vote on
2 the fourth day of January, eighteen hundred and ninety3 three, together with those not heretofore registered, who
4 were sixty years of age and upwards on said day, and
5 every other male citizen, not a pauper or person under
6 guardianship, an Indian not taxed, who, not being pre7 vented by physical disability from so doing, is able to

8 read the constitution of the State of Maine in the English 9 language, in such manner as to show that he is neither 10 prompted nor reciting from memory, and write his name. and who is twenty-one years of age or upward, and shall 11 have his residence established in this State for the term 12 of three months next preceding any National, State, City 1314 or Town election, shall have the right to vote at every 15 such election in such city or town where his residence is so established, provided however, that no person whose 16 name is not entered upon the voting list as hereinafter 17 18 provided, shall be allowed to vote.

SECT. 3. Every person qualified to vote, as hereinbe-2 fore provided, shall vote only in the ward of the city or 3 in the town and voting precinct, if any, in which was 4 situated his residence on the first day of April preceding, 5 or of his becoming an inhabitant after said day; but if 6 any male person qualified as abovesaid, shall remove his 7 residence to another city or town within the State, he 8 may continue to vote in the place of his former residence 9 as aforesaid for National and State purposes only, until 10 the expiration of three months from the date of said 11 removal.

SECT. 4. No person having served in the army or navy of 2 the United States in time of war, and having been honora-3 bly discharged from such service, if otherwise qualified to 4 vote, shall be disqualified therefor on account of receiving 5 or having received aid from a city or town.

 $\mathbf{2}$

SECT. 5. Every person whose name has not been 2 entered upon the voting lists, in accordance with the pro-3 visions of this act, must, if he desires to vote, appear in 4 person at a place provided for registration and prove that 5 he possesses all the qualifications of a voter.

SECT. 6. A Board of Registration is hereby established 2 in each city of the State, which shall have exclusive 3 power and authority to determine the qualification of 4 voters therein, and exclusive power to make up, correct 5 and revise the list of voters in each of said cities, and 6 shall perform all the duties and have, exclusively, all the 7 powers now exercised by the municipal officers of said 8 cities in making, preparing, revising and correcting the 9 list of voters therein, under chapter four of the Revised 10 Statutes, or any other statutes relating thereto.

SECT. 7. Said Board shall consist of three members who 2 shall be residents and legal voters of the city where such 3 Board is established; one of whom shall be appointed 4 and commissioned by the Governor of the State, by and 5 with the consent of his Council, for a term of four years 6 from May first, eighteen hundred and ninety-three, 7 (unless previously appointed and commissioned under 8 chapter thirty-four of the Public Laws of Maine, approved 9 February twenty-five, eighteen hundred ninety-one, in 10 which case the term of service of such appointee shall be 11 governed by the provisions of said law), and who shall 12 not hold or be eligible to any city office however elected

4

or appointed thereto during said term. Said member of 13 said board shall be appointed upon the approval of this act. 14 The other two members of the board shall be chosen one 15from the political party polling the highest number of 16votes for Governor in this State at the next preceding 17 State election, and one from the political party polling the 18 next highest number of votes for Governor of this State 19 $\mathbf{20}$ at said election; and they shall each hold their office for the term of three years from the first day of May, eighteen 2122hundred and ninety-three; and said members shall not 23hold or be eligible to any city office however elected or $\mathbf{24}$ appointed thereto during said term. Each shall be nominated by the city committee of his own political party, 2526 and upon due notice thereof in writing, the several 27mayors of said cities shall forthwith appoint such persons, so nominated, members of said board. If either or both $\mathbf{28}$ 29 of said political parties, after the approval of this Act, 30refuses or neglects to seasonably nominate a member of 31such board and to notify the mayor of such city, said mayor shall select and appoint a member of said board 3233from the political party so neglecting and refusing to 34nominate. The same shall apply to all cases of vacancy 35however caused, whether by death, resignation or declination, or by neglect or refusal to act after being so 3637 appointed; but in cases of necessity arising from the 38exigency of the public business, the other two members 39may proceed therewith as provided by this act, until such 40 vacancy shall be supplied in the same manner as is pro41 vided for an original appointment. And if any member 42 of said board be absent or disqualified by sickness or 43 otherwise, such mayor may fill his place by the appoint-44 ment of some qualified elector of said city of the same 45 political party as the absent member represents, to act in 46 his absence.

SECT. 8. The person appointed and commissioned by 2 the Governor shall preside at all meetings of the board, 3 but shall not vote therein except in case of a tie. He 4 shall give notice of the time and place of the sessions of the board and sign all orders and processes issued by the $\mathbf{5}$ same. If he is necessarily absent or disqualified by sick-6 ness or otherwise during any session of said board, the 7 mayor of said city shall immediately appoint a qualified 8 elector of the city, who shall be of the same political party 9 10 of said chairman, to act in his absence.

SECT. 9. All the members of said board shall be sworn 2 to the faithful and impartial performance of the duties of 3 said office.

SECT. 10. Said board shall have the exclusive power and authority to hear evidence and determine the qualification of voters in the city in which it is established. Said presiding officer, at the request of any member, shall cause any party or witness appearing before the board to be sworn; any member of the board may administer oaths; and the board shall have power to compel the attendance of witnesses; to punish for contempt; and to issue all processes necessary to the performance of the duties of the board.

SECT. 11. Any person who shall knowingly or willfully 2 testify falsely to any material fact in any proceeding before 3 said board shall be liable to the pains and penalties of per-4 jury now provided by law, and to any penalties provided 5 by this act.

SECT. 12. The assessors of any city, by one or more of 2 their number, or by one or more assistant assessors, shall in the months of April and May in each year, visit every 3 building in their respective cities and make true lists con-4 taining, as near as can be ascertained from any owner or 5occupant thereof, the name, age, occupation and residence 6 on the first day of April in the current and preceding 7 8 year, or of his becoming an inhabitant after said day, of every male person twenty-one years of age and upwards, 9 residing therein and liable to be assessed for a poll tax; 10 and shall ascertain, if any such person has within the year 11 next preceding, moved from said building out of said 1213city and taken up his residence elsewhere, and shall make diligent inquiries concerning all matters required of them 14 in this Section. They shall make correction of any error 15in the name or place of residence of a person assessed on 16 his personal application therefor, and on proof of the 17 18 same, shall make proper correction thereof on their books.

SECT. 13. The assessors shall promptly on or before the
2 first day of July in each year, transmit to the Boards of
3 Registration, the lists so made or certified copies thereof,
4 noting therein every change in name or residence of per5 sons assessed a poll tax by them and on or before said

 $\overline{7}$

6 first day of July in each year, shall prepare street lists 7 containing the name of every person assessed by them. 8 Such lists shall be arranged by wards or voting precincts 9 if any. They shall print said lists in pamphlet form, and 10 deliver to boards of registration as many copies as said 11 boards may require and hold the remainder for public 12 distribution.

SECT. 14. The assessors shall, in said street lists, arrange all buildings used as residences in the order in 2 which they stand on the street or other place, giving their 3 number or other definite description; so that each build-4 ing can be readily identified, and shall place opposite or 56 under each number, as near as can be ascertained, the 7 name, age and occupation of every person residing in said building on the first day of April of the current year 8 and assessed a poll tax, with his residence on the first 9 day of April of the preceding year or of his becoming an 10 inhabitant after said day. And said Board of Registra-11 12 tion shall enter on the voting lists the name of every per-13 son assessed a poll tax for the current year, as transmitted 14 to them by the assessors, provided every such name can 15 be identified as having been borne upon the voting lists of the last preceding election. The several boards of 16 registration in the State shall promptly transmit to the 17 18 assessors of cities in the State, notice of any error in the 19 name or residence of a person assessed, and they shall 20 further transmit to said assessors the name and residence 21 of every male citizen who shall prove for the purposes of

8

22 registration, that he was a resident of the city on the first23 day of April preceding, but whose name does not appear24 on the list transmitted to said boards by said assessors.

SECT. 15. Any assessor or assistant assessor, who shall
2 knowingly or willfully enter or cause to be entered on any
3 list of assessed polls, the name of any person as a resident
4 of any building, who is not a resident thereof, shall for
5 each such offence be punished by a fine not exceeding one
6 hundred dollars or by imprisonment in the county jail not
7 exceeding six months.

SECT. 16. Any inmate of a building liable to be 2 assessed for a poll tax, who shall refuse or neglect to 3 give his true name when inquired thereof by any 4 assessor or assistant assessor, and any owner or occupant 5 of a building who shall refuse or neglect to give full and 6 true information within his knowledge relating to all per-7 sons residing in such buildings when inquired thereof by 8 any assessor or assistant assessor, shall for each offence 9 be punished by a fine not exceeding one hundred dollars, 10 or by imprisonment in the county jail not exceeding six 11 months; and any person who shall knowingly or willfully give to an assessor or assistant assessor, for the purpose 1213 of the assessment of a poll tax, the name of any person as a resident of a building, who is not a resident therein, 14 15shall be punished for each offence by a fine not exceeding 16 three hundred dollars or by imprisonment not exceeding 17 one year.

SECT. 17. Boards of Registration shall keep a general 2 register containing the names and records of all voters 3 entered from year to year on the voting lists under the 4 provisions of this act, giving the full Christian name and $\mathbf{5}$ the surname, or the full name or initial or initials of any other name or names he may have, date of registration, 6 residence on the first day of April of the year of registra-7 tion, or of his becoming an inhabitant after said first day 8 of April, and on the day of registration, age, place of 9 birth, occupation, place of occupation, how long resident 1011 of city, place of casting his last vote, married or single, 12 residence of wife or family, where naturalized, when nat-13 uralized, in what court :---arranged under the following 14 heads, viz.:

When registered. Name. Residence, street and number.	Residence April 1st, street and number. Age-date of birth.	Occupation. Place of business. How long a resident of city.	Where last vote was cast. Married or single.	Residence of wife or family. Where naturalized.	When naturalized. By what court.	Remarks
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SECT. 18. Applicants under examination for registra-2 tion shall be required, unless prevented by physical disa-3 bility from so doing, or unless he had the right to vote, 4 on the fourth day of January, eighteen hundred and 5 ninety-three, to read in the English language other than 6 the title, so much as may be necessary, from an official 7 edition of the constitution, in such manner as to show 8 that he is neither prompted nor reciting from memory, 9 and to write his name in a book kept for the purpose.

10 The name of the applicant if admitted to registration,11 shall be announced in a clear, audible and distinct voice12 before entering his name on the register.

Any applicant for registration claiming SECT. 19. exemption from the educational test herein required, 2 excepting those sixty years of age and upwards at the time 3 said test became operative, must declare under oath that he 4 was a legal voter in this State on the fourth day of January, $\mathbf{5}$ eighteen hundred and ninety-three, and if required so to 6 do furnish such other and further reasonable evidence of 7 the truthfulness of his statement as may be sati-factory to 8 9 a majority of said board.

SECT. 20. In making examination of an applicant, who 2 is a naturalized citizen, he shall be required to produce 3 for inspection his papers of naturalization, or a certificate 4 of the same from the court where he was naturalized, and 5 to make oath that he is the identical person mentioned 6 therein, and if satisfied that he has been legally naturalized, 7 said board shall make a record or memorandum upon said paper of the date of such inspection and enter upon the 8 general register, and also in a book kept for the purpose, 9 10 the name and location of the court by which said papers were issued, with the date thereof and the date of said 11 12 inspection, together with the name of said applicant as it is spelled and recorded in said papers, which need not 1314 again be produced before said board for examination after 15 they have once been passed upon and the above minutes

16 thereof recorded on the papers and in the general register.

SECT. 21. All meetings of said Board of Registration 2 shall be open and public and shall close on each day at 3 nine o'clock in the afternoon, except as hereinafter pro-4 vided. A record shall be kept of all names added to or 5 stricken from the voting lists in said cities and of all other 6 proceedings at each session thereof. No name shall be 7 added to or stricken from said voting lists except during 8 the open sessions of said boards.

SECT. 22. Said Board of Registration appointed in any 2 city in this State, shall prepare ward lists of voters thereof of such persons as appear to them to be legally 3 4 qualified voters therein, at least thirty days before the 5 next ensuing election. Thereafter said Board of Registration shall so prepare such lists of voters at least thirty 6 days before any city election to be held for any purpose, 7 8 by placing upon such lists all the names which appear upon the voting lists for the last preceding election in 9 10 said cities, except the names of such persons as have died or ceased to reside therein, or shall appear to said 11 12 board to have otherwise become disqualified to vote 13 therein since said preceding election. And a certified 14 copy of all such lists made in accordance with this sec-15 tion, shall be furnished to the clerk of such city by said 16 board at least thirty days prior to any such election, and 17 said clerk shall post said certified copies of said lists of 18 voters in their respective wards, at or near the several

19 voting places customarily used as such in said cities, at

20 least twenty-seven days prior to any such election.

Said Board of Registration shall be in ses-SECT. 23. 2 sion from nine A. M. to one o'clock P. M., and from 3 three to five o'clock in the afternoon and from seven to 4 nine o'clock in the afternoon, in cities of not less than 5 ten thousand inhabitants, on each of the twelve secular 6 days next prior to any election; on the first nine of said 7 secular days, to receive evidence touching the qualification of voters therein, and to revise and correct the voting 8 lists in said cities, and on the latter three of said secular 9 10 days, to enable the board to verify, complete and close 11 up its records of said sessions. And in all other cities 12 for the same purpose the time to be determined by the 13 municipal officers thereof, except that on the last of said 14 days devoted to registration and on the last of said days 15 devoted to the records as above, the sessions of the board shall close at five o'clock in the afternoon. 16 Said board 17 shall not place upon said lists during said revision of the same, the name of any person who shall not personally 18 appear before said board and request the same. During 19 said time said boards shall revise and correct the voting **2**0 21 And the wardens of cities shall be governed by lists. $\mathbf{22}$ said revised and corrected lists; and no names shall be 23added to or stricken from said lists on the day of election, and no person shall vote at any election whose name 24 is not on said lists. No board of registration shall be 2526 answerable for any omission of a name or residence from

27 the voting lists, or for any error in the same, unless such 28 name and residence are correctly entered in the general $\mathbf{29}$ register of voters. But on the day of election shall be 30 in session and shall give to any registered voter whose 31name has been omitted from the voting list, or in whose 32name or residence as placed on said voting list a clerical 33 error has been made, a certificate, signed by a majority 34 of the board, giving the corrected name and residence of 35 such person and directed to the officer presiding over the 36 election; such officer shall on receipt of such certificate, 37 allow the person therein named to vote, check his name 38 on the certificate and securely attach the certificate to the 39 voting list.

SECT. 24. When the right of any person to have his 2 name placed upon such list is challenged by any qualified 3 elector, or when the right of any person to have his name remain upon such list is so challenged, before said board 4 shall add to or strike from said list the name of any such 5person, they shall issue a notice and summons to said 6 person so challenged and allow him a reasonable oppor-7 Such notice and summons shall be 8 tunity to be heard. served upon such person by an officer selected by the 9 board, by giving him in hand or by leaving at his last 10 and usual place of abode, an attested copy of said notice 11 and summons, at least six hours before the closing of the 12 final sessions of the board devoted to the revision and 13 14 correction of the voting lists. Said person and said

board may also summon and examine other witnesses 15before said board concerning his right to vote, and if it 1617 appears to said board that such person is not or will not 18 be qualified to vote at such election, they shall cause his 19 name to be erased from said list and not add it thereto. And the lists of voters made under this act shall state the 20 street and so far as practicable, the number of the street 21 $\mathbf{22}$ where each voter resides. The residence of a voter as 23 stated upon the list of voters used at the last preceding 24 election, shall be deemed his last and usual place of 25abode, unless he shall have given notice in writing, over his own signature, or in person, to the city clerk, of a 2627 change of his residence, which notice, if given after the 28 first day of April, shall entitle him to have his residence so corrected on the voting list to be used at the next sub- $\mathbf{29}$ 30 sequent election, but shall not entitle him to vote in any 31 ward or precinct other than that in which he resided on 32 said first day of April. Said clerk shall keep a record of 33 all notices of change of residence, which record shall at all 34 times be open to public inspection. Registered voters 35 who have changed their residence within the year subse-36 quent to the first day of April preceding, and have not so notified said clerk, must appear before the board of 37 38 registration to have their residence properly corrected on 39 the voting lists for the next year.

SECT. 25. Any person who shall cause his name to be 2 placed upon the list of voters of more than one ward in 3 any city for the same election, or shall cause his name to 4 be placed upon any list of voters in any city in the State,
5 knowing he is not a qualified voter therein for the elec6 tion for which the said list is made, or who shall falsely
7 personate any voter, or any person causing any such act
8 or aiding and abetting any person in any manner in either
9 of said acts shall be punished by imprisonment for not
10 less than six months nor more than one year.

SECT. 26. The clerks of cities shall be the custodians of the records of said boards and of the corrected and 2 revised lists of voters prepared by said boards for use at 3 any election, and shall seasonably transmit to the wardens 4 5 of cities a true and attested copy of such lists for their use on election day; and it shall be the duty of said clerks 6 7 to keep said lists one year and furnish certified copies thereof on application of any person and payment there-8 for, within ten days thereafter; and for failure so to do 9 they shall be punished as provided by section fifty-nine 10 11 of chapter four of the Revised Statutes. The wardens and ballot clerks shall certify on said voting lists that 12 13 they are the lists used by them respectively at said elec-14 tions.

SECT. 27. The members of said boards of registration 2 shall be subject to the same penalties for misconduct in 3 office as are by law imposed upon municipal officers. The 4 president of such boards shall receive five dollars for each 5 day that the board shall be in session for the revision and 6 correction of the voting lists and for completing the 7 records thereof, and the other two members of said boards

shall receive four dollars per day for such time. They 8 9 shall also be paid a reasonable compensation for such 10 time as they are necessarily emyloyed in making up and preparing such lists of voters, together with reasonable 11 and necessary expenses, including blank books, station-12 ery and the necessary assistance of clerks, all of which 13shall be paid by the city where such board is established, 14 and each of said cities shall provide a suitable place for 15holding the sessions of said board, and pay for the ser-16vices of such officers as said board may employ and have 17 in attendance to preserve order and execute its precepts. 18 All witness fees shall be paid at the established rates of 19 20 fees before municipal courts.

SECT. 28. Notices of the time and place of the sessions of such board to revise and correct said voting lists, shall be given by the president thereof and posted by the clerks of said cities at the same time and place as is the warrant for calling ward meetings; and the voting lists as revised and corrected by said board of registration shall be used at reach election held in said cities in the several wards thereof.

SECT. 29. Any qualified elector in said cities may chal-2 lenge the right of any person to vote in any ward of said 3 cities at any election held therein and shall be given the 4 opportunity by the presiding officer thereof, to make such 5 challenge, and such presiding officer shall note the fact of 6 such challenge upon the voting list used in such ward.

SECT. 30. All notices of said boards, assessors, city 2 clerks or of any other public officer relating to registration 3 of voters or to elections, shall be posted at or as near as
4 may be to the places designated for receiving votes on
5 election days.

SECT. 31. The clerk or register of deaths of each city, 2 shall, at least thirty-three days before each election, 3 and on the first day designated by said boards for the 4 revision and correction of the voting lists and also on the 5 last of said days set apart for such revision and correction, 6 transmit to said boards, a certified list of the names of all 7 male persons over twenty-one years of age deceased since 8 the preceding election, or since the date of the preceding 9 list, with the ward, street and number where such person 10 resided at the date of death.

SECT. 32. The board or officer in charge of the police 2 force of any city shall, upon request so to do by said 3 boards, detail a sufficient number of police officers to attend 4 any meeting held by said boards and preserve order and 5 enforce the orders of said boards.

SECT. 33. Any member of said boards who shall refuse 2 or willfully neglect to require any applicant for registra-3 tion to whom the same is applicable, to read a portion 4 satisfactory to a majority of said board, other than the 5 title, from some official edition of the constitution, in such 6 manner as to show that he is neither prompted nor recit-7 ing from memory, or to require such applicant to write his 8 name in a book kept for the purpose, unless he is pre-9 vented by physical disability from so doing, or who 10 knowingly shall prevent or seek to prevent the registra-

11 tion of any legal voter, or who knowingly shall register
12 the name of any person not qualified to vote, or who shall
13 be guilty of any fraud or corrupt conduct in the execution
14 of the duties of his office, shall for each offense be pun15 ished by a fine not exceeding three hundred dollars or by
16 imprisonment in the county jail not exceeding six months.

SECT. 34. Any city officer who shall willfully neglect 2 or refuse to perform any duty required of him by law in 3 matters relating to the registration of voters, shall for each 4 offense be punished by a fine not exceeding three hundred 5 dollars or by imprisonment in the county jail not exceeding 6 six months.

SECT. 35. Any person who knowingly or willfully shall 2 make a false affidavit, or take a false oath, or sign a false certificate regarding the qualification of any person for the 3 4 assessment of a tax or for registration, or shall injure or deface any lists of voters or any notice relating to the 5 registration of voters in any city, or shall prevent or 6 7 interfere with, or aid or abet any person in preventing or interfering with any public officer in the discharge of his 8 9 duty relating to the registration of voters, shall for each 10 offense be punished by a fine of three hundred dollars or 11 by imprisonment in the county jail not exceeding one 12 year.

SECT. 36. Any person who shall cause his name to be 2 registered knowing that he is not a qualified voter in the 3 place where so registered, or shall falsely represent or 4 attempt to represent himself as another person before any 5 board of registration, or shall give a false answer to said
6 board concerning any matter relating to the registration
7 of a voter, or the right of any person to vote, or shall aid
8 or abet any other person in doing either of the acts above
9 mentioned, shall for each offence be punished by a fine
10 not exceeding three hundred dollars and by imprisonment
11 in the county jail not exceeding one year.

SECT. 37. Any person who shall refuse to obey the lawful orders or directions of any board of registration, or 2 3 of a member thereof, or shall interrupt or obstruct the 4 proceedings at any meeting for registration, shall be $\mathbf{5}$ arrested, detained in custody and taken before the court, and shall for each offence be punished by a fine not exceed-6 ing fifty dollars or imprisonment not more than sixty days. 7 Section forty-seven, chapter four of the SECT. 38. 2 Revised Statutes and chapter thirty-four Public Laws of 3 Maine eighteen hundred and ninety-one and all other acts 4 and parts of acts inconsistent herewith are hereby repealed. SECT. 39. This act shall take effect upon its approval.

STATE OF MAINE.

IN SENATE, January 17, 1893.

Presented by Mr. SEIDERS of Cumberland, and on motion by same Senator, laid on table to be printed, pending reference to the Committee on the Judiciary.

KENDALL M. DUNBAR, Secretary.