

MAINE STATE LEGISLATURE

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FIFTY-FOURTH LEGISLATURE.

HOUSE.

No. 2.

STATE OF MAINE.

EXECUTIVE DEPARTMENT, }
Augusta, Jan. 19, 1875. }

To the Senate and House of Representatives :

I have the honor to lay before you a detailed statement of the expenditures of the State during the year 1874, in order that you may have a full understanding of the nature and extent of the disbursements for every public object, and thereby be able to reduce the appropriations wherever, in your judgment, it may be done without injury to the public interests. Inasmuch as this State has never had an Auditor or Comptroller charged with the special duty of auditing bills and claims, and keeping a thorough system of accounts with a view of reporting to the Legislature the expenditures in detail, it has been found difficult to analyze the disbursements entirely satisfactorily.

It will be seen, as indicated in my recent address to the Legislature, that the expenditures of the State are controlled by considerations of economy to an extent rarely observed in public affairs, and that the opportunities for retrenchment are comparatively few. So far as there may be a reduction of expenditures in any direction without injury to the public interests, I earnestly recommend legislative action to that end.

It will be seen from the accompanying statement that the aggregate expenditures of the State during the last year, after deducting sums which simply passed through the treasury, was \$1,529,259. Of this amount \$1,142,073 was on account of debt, and for educational purposes, and \$60,394 for special and exceptional appropriations, leaving about \$326,792 as the current ordinary expenses of the State.

I have already indicated my judgment that the annual expenditures on account of the public debt, should be reduced from about \$670,000 to \$450,000, and I need not repeat my views here. Justice to the brave men who perilled their lives in defence of the country, requires a continuance of aid to soldiers' families. I suggest that whatever appropriations may be hereafter made to the Bath Home and the Bangor, or any other Orphan Asylum, shall be a fixed sum for each orphan of a soldier admitted to either institution on recommendation of the Governor and Council. In this manner, the aid extended will be confined to the soldier's orphans, as intended. I suggest that the resolves providing for miscellaneous pensions, which have been passed from time to time, be carefully examined for the purpose of ascertaining if some of them should not be repealed.

Of the expenditures for educational purposes, nearly \$400,000 is divided among the several towns and cities, and reduces municipal appropriations for public schools to that extent. In my judgment, the attendance upon teachers' institutes has been so small for the past few years, that the State is not justified in further continuing the appropriation of \$4,000 for this purpose. I suggest that, instead of this, the State Superintendent visit each county, hold meetings of school committees, confer with friends of education, address the people at various points on educational topics, and by every means in his power endeavor to awaken new interest in our public schools. A small appropriation for expenses will be all that is necessary to carry out this plan.

I simply direct your attention to the expenses of the Legislature, and doubt not that you will give them the attention they deserve. I suggest that the full compensation of the subordinate officers of the Senate and House be established by law, in the same manner as that of the members and of the presiding officers. I suggest, also, that the amount of stationery to be annually distributed to each member of the Legislature by the Secretary of State, be determined by law, and not be left to a doubtful custom which calls for an annual expenditure of about \$3,700 for that purpose.

As the laws are promulgated by means of "extras" distributed by all the newspapers of the State, soon after the close of each session, there would seem to be no necessity for longer continuing in force the resolve which requires them to be advertised also in the State paper.

For several years the Messenger of the Council has also served as Private Secretary of the Governor, in addition to performing other miscellaneous duties. I recommend that a Messenger be hereafter employed only when the Council is in session, and that the appropriation for this purpose be reduced accordingly. I also recommend that the compensation of Councillors, both when acting in Council and when acting on committees in recess, be made definite by law, instead of being made to depend upon the construction which has so long been given by custom.

If County Attorneys are to continue beyond the control of the State authorities, there would seem to be a propriety in having their salaries paid by counties instead of the State. I suggest that the expense of arresting fugitives from justice ought not to be borne by the State, but by the counties, as in the State of New York. I also direct your attention to the practical workings of the law authorizing justices of the Supreme Court to allow compensation from the State Treasury to counsel for prisoners.

Attention is directed to the expenditures of the several departments. Undoubtedly, care will be taken to restrict the appropriations for deputies, clerks, postage, printing, binding, &c., within the narrowest limits consistent with the public interests. I am assured that the heads of the several departments, and the State Librarian and Superintendent of the Public Buildings, will heartily co-operate with the Legislature in every measure to this end.

I suggest the propriety of discontinuing the appropriations for transportation of public documents. Towns and individuals which desire documents printed at the public expense ought not to ask the State to also pay for transporting them.

The appropriations for the State Volunteer Militia, and an Annual Military Encampment, as well as those for re-stocking our rivers with food fishes, will undoubtedly be carefully considered. A little more than half of the \$18,000 expended for objects relating to the encouragement of agriculture, is appropriated for the voluminous and valuable report of the Secretary, embodying not only the proceedings of the Board of Agriculture, but also all the papers read in full, in two volumes containing about seven hundred pages. If a smaller number of copies of a pamphlet in paper covers, of less than half the size, embodying only the proceedings and a brief abstract of the papers, could be substituted for the present report, several thousands of dollars might be saved, should the Legislature consider such a course advisable.

The expenditures on account of the Insane Hospital (including about \$8,000 on account of expenditures of Hospital in 1873), Reform School, State Prison, support of paupers in unincorporated places, education of deaf, dumb and blind, and aid to Indians, have nearly reached \$130,000. I invite special attention to the appropriations for these objects. The expenditures of the several State institutions are made by the several Boards which have them in charge.

I have already recommended such legislation as will not only make the office of Commissioner of Insurance self-sustaining, but also will secure a revenue to the State. Inasmuch as it was intended that all expenditures on account of the Railroad Commissioners should be paid by the several railroad corporations, I suggest legislation providing that the expense of their annual report be included in the assessment.

The expenditures for printing and binding during the past year were about \$33,000; of which a little more than \$7,000 was for binding, and a little less than \$26,000 for printing. At least half the expense of printing, however, consists in the paper used. The large expense for printing and binding is not due to excessive contract rates—for so far as the contracts apply to most of the classes of printing and binding the prices are very low,—but to the large amount of printing and binding ordered by the Legislature, or required by existing laws. The printing contract should establish a definite rate per page for each engrossed bill or resolve. It will be seen that the printing and binding of the Legislature, the Agricultural Report, and the Reports of the Superintendent of Common Schools, and of the Insurance Commissioner,—all of which may be reduced—comprise more than three-fourths of all the expenditures for these purposes. Probably you will find it expedient to so modify existing laws as to reduce the amount of printing and binding to a very considerable extent. As the expense of printing and engrossing the numerous acts of incorporation, which are for the benefit of private parties, is large, it might be wise to impose a charter fee on such private legislation, as is done in many other States.

I suggest legislation providing that all the stationery and other supplies required for the several State officers and the Legislature, be purchased by some State officer under the direction of the Governor and Council, and accounts be kept of the distribution of the

same. Also that the public documents distributed to towns be placed in the hands of the Librarian or Superintendent of Public Buildings, to be forwarded by him in one package. Should it be deemed advisable, a considerable sum might be saved by distributing only those documents which will be likely to be of advantage to the public generally.

Without indicating further appropriations which may be reduced if it shall seem advisable, I submit the accompanying detailed statement of expenditures for your careful consideration.

NELSON DINGLEY, JR.

STATE EXPENDITURES FOR 1874.

WAR EXPENDITURES.

| | | |
|--|-----------|--------------|
| On account of War Debt..... | \$671,100 | 86 |
| Pensions to Soldiers..... | 22,838 | 44 |
| Aid to Bath Soldiers Orphans' Home.... | 10,000 | 00 |
| Aid to Bangor Asylum..... | 2,000 | 00 |
| Miscellaneous Pensions..... | 2,104 | 30 |
| | | \$708,043 60 |

EDUCATIONAL.

| | | |
|--|---------|------------|
| On account of Schools—Mill Tax..... | 213,365 | 84 |
| Bank Tax..... | 134,830 | 06 |
| On account of Schools—Interest School Fund..... | 19,793 | 93 |
| On account of Schools—Resolves of Legislature..... | 575 | 02 |
| Free High Schools, (including warrants unpaid)..... | 38,584 | 83 |
| Interest Madawaska School Fund..... | 258 | 25 |
| Teachers' Institutes..... | 3,108 | 24 |
| Normal Schools..... | 12,682 | 44 |
| Interest on appropriations to Literary Institutions..... | 2,220 | 00 |
| Superintendent of Schools, salary..... | 1,800 | 00 |
| Superintendent of Schools, expenses.... | 349 | 29 |
| Clerk in Educational Department..... | 1,200 | 00 |
| Printing and Binding for Educational Department..... | 4,549 | 62 |
| Postage..... | 311 | 29 |
| Stationery, (about)..... | 400 | 00 |
| | | 434,029 41 |

STATE EXPENDITURES.

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SPECIAL AND EXCEPTIONAL APPROPRIATIONS.

| | | |
|---|-------------|-------------|
| Agricultural College (appropriation) . . . | \$12,500 00 | |
| Agricultural College, Printing and Bind- ing..... | 284 00 | |
| Industrial School for Girls, (appropriation) | 12,500 00 | |
| Maine General Hospital, (appropriation). | 25,000 00 | |
| Appropriations for Roads and Bridges, mainly in Aroostook County | 8,285 00 | |
| Bounties on Wild Animals | 1,825 00 | |
| | <hr/> | \$60,394 00 |

LEGISLATIVE DEPARTMENT.

| | | |
|--|-----------|-----------|
| Pay Roll of members and officers of the Legislature | 40,677 00 | |
| Pay Roll of Indian delegates..... | 190 00 | |
| Printing of Legislature..... | 5,652 60 | |
| Binding of Legislature..... | 903 97 | |
| Engrossing of Legislature, (in print).... | 3,402 52 | |
| Maine State Year Book of Legislature .. | 1,000 00 | |
| Stationery of Legislature..... | 3,700 00 | |
| Clerk of House and Secretary of Senate for making up journals | 500 00 | |
| Expenses of State Prison Investigation.. | 2,407 29 | |
| Expenses of Legislative Committees | 720 18 | |
| Promulgating Laws in Newspapers | 2,751 52 | |
| Advertising Laws in State Paper | 617 74 | |
| Newspapers for Legislature..... | 1,414 33 | |
| | <hr/> | 63,937 15 |

EXECUTIVE DEPARTMENT.

| | | |
|--------------------------------------|----------|-----------|
| Salary and expenses of Governor..... | 2,500 00 | |
| Pay Roll of Council..... | 3,855 70 | |
| Contingent expenses of Council..... | 2,891 44 | |
| Messenger..... | 1,200 00 | |
| Printing and Binding | 444 76 | |
| Stationery (about) | 200 00 | |
| Postage | 200 00 | |
| | <hr/> | 11,291 90 |

JUDICIARY AND LAW DEPARTMENT.

| | | |
|---|-------------|-------------|
| Salary of eight Justices Supreme Court. | \$24,000 00 | |
| Salary of Judge of Superior Court, Cum- berland..... | 2,500 00 | |
| Salary of Attorney General..... | 1,000 00 | |
| Expenses of Attorney General | 545 88 | |
| Printing and Binding | 261 17 | |
| Stationery | 30 00 | |
| Salaries of County Attorneys | 7,200 00 | |
| Extra compensation in capital cases, as allowed by Justices Supreme Court... | 1,972 50 | |
| Paid Sheriffs and Coroners..... | 422 64 | |
| Cost of arresting fugitives from justice.. | 846 06 | |
| | <hr/> | \$38,778 25 |

DEPARTMENT EXPENDITURES.

| | | |
|--|----------|----------|
| Secretary of State—Salary | 1,500 00 | |
| Secretary of State—making Journal of Council..... | 300 00 | |
| Secretary of State—consolidating Laws. | 150 00 | |
| Deputy Secretary—Salary..... | 1,500 00 | |
| Clerks in Secretary's Office | 3,431 00 | |
| Stationery in Secretary's Office (about) . | 300 00 | |
| Postage, including newspaper postage .. | 983 65 | |
| Printing for Secretary's Office..... | 545 50 | |
| | <hr/> | 8,710 15 |
| State Treasurer—Salary | 2,000 00 | |
| Deputy Commissioner, Sinking Fund.... | 1,800 00 | |
| Clerks..... | 2,800 00 | |
| Printing and Binding..... | 337 52 | |
| Expenses in office..... | 199 20 | |
| Stationery (about)..... | 200 00 | |
| Postage | 244 77 | |
| | <hr/> | 7,581 49 |
| Adjutant General—Salary | 1,600 00 | |
| Clerk in Pension Department..... | 1,200 00 | |
| Clerk in Military Department | 1,300 00 | |
| Printing and Binding for both Depart- ments..... | 1,659 67 | |
| Stationery (about)..... | 300 00 | |
| Postage | 236 20 | |
| | <hr/> | 6,295 87 |

STATE EXPENDITURES.

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DEPARTMENT EXPENDITURES—*Concluded.*

| | | |
|--|------------|------------|
| Land Agent—Salary | \$1,500 00 | |
| Clerks..... | 1,600 00 | |
| Printing and Binding..... | 316 82 | |
| Stationery | 20 00 | |
| Compensation to Commission on Claims of Settlers in 1873..... | 373 35 | |
| | <hr/> | \$3,810 17 |

STATE HOUSE EXPENDITURES.

| | | |
|--|----------|-----------|
| Library—Salary Librarian | 1,000 00 | |
| Librarian for distributing documents.... | 200 00 | |
| Librarian Assistant | 350 00 | |
| Printing and Binding..... | 638 65 | |
| Stationery and Postage..... | 77 55 | |
| Purchase of books..... | 500 00 | |
| | <hr/> | 2,766 20 |
| Superintendent Public Buildings, (salary) | 1,000 00 | |
| Furniture and repairs | 3,533 00 | |
| Fuel, lights and labor | 3,000 00 | |
| Pay of two night watchmen..... | 1,826 53 | |
| Ventilation of State House..... | 2,350 00 | |
| | <hr/> | 11,709 53 |
| Paid express for transporting documents to the several towns..... | | 1,527 04 |
| Military Purposes..... | | 11,315 88 |
| Fish Commissioner's Salary..... | 1,000 00 | |
| Fish Commissioner and Warden's expenses | 2,420 19 | |
| Paid for propagation of fish..... | 2,038 50 | |
| Paid for Printing..... | 217 67 | |
| | <hr/> | 5,676 36 |
| Agricultural Societies..... | 5,853 33 | |
| Board of Agriculture | 1,334 34 | |
| Salary of Secretary of Board | 1,000 00 | |
| Expenses | 387 94 | |
| Printing..... | 6,003 08 | |
| Binding | 3,300 10 | |
| Stationery..... | 170 00 | |
| | <hr/> | 18,049 79 |
| The expense of transporting the Agricultural Report is about \$400 additional. | | |

STATE INSTITUTIONS AND CHARITIES.

INSANE HOSPITAL.

| | | |
|--|------------|-------------|
| Salary of Superintendent and officers . . . | \$4,200 00 | |
| Trustees of Hospital..... | 1,191 50 | |
| State Support of Insane Paupers, (5 quarters) | 43,970 49 | |
| Fitting up Chapel for patients..... | 5,000 00 | |
| Commissioners on New Insane Hospital. | 385 25 | |
| Printing and Binding..... | 236 25 | |
| Plans for New Insane Hospital..... | 80 25 | |
| | <hr/> | \$55,063 74 |

REFORM SCHOOL.

| | | |
|---|-----------|-----------|
| Current expenses exclusive of receipts from labor of boys..... | 14,000 00 | |
| Interest on Sanford Legacy | 42 00 | |
| Repairing and re-arranging building | 6,000 00 | |
| Printing and Binding..... | 166 82 | |
| | <hr/> | 20,208 82 |

STATE PRISON.

| | | |
|---|-----------|-----------|
| Salary of Warden | 4,000 00 | |
| Printing and Binding..... | 245 14 | |
| Inspectors..... | 704 53 | |
| Appropriation for Library..... | 100 00 | |
| Delegates to Prison Congress | 290 00 | |
| All other current expenses are paid from receipts for labor of convicts. | | |
| Rebuilding work shop and repairing losses by fire..... | 17,000 00 | |
| | <hr/> | 22,339 67 |
| Paid for support of Paupers in unincor- porated places..... | 4,215 88 | |
| Paid for education of Deaf, Dumb and Blind | 15,314 05 | |
| Miscellaneous Pensions and Services.... | 233 00 | |
| Penobscot Indians | 8,379 70 | |
| Passamaquoddy Indians..... | 4,173 56 | |
| | <hr/> | 32,316 19 |

MISCELLANEOUS EXPENDITURES.

| | |
|-----------------------------|--------|
| Tax Commissioner..... | 500 00 |
| Printing Report | 121 30 |
| Bank Examiner (salary)..... | 915 00 |

STATE EXPENDITURES.

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| | | |
|--|------------|-------------------|
| Printing and Binding..... | \$1,591 08 | |
| Printing and Binding for R. R. Commis- sioners | 348 69 | |
| Stationery..... | 30 00 | |
| Paid for Printing for Insurance Depart- ment \$2,135.32, less amount paid into Treasury \$1,423.00 | 713 00 | |
| Telegraphing for various Departments... | 304 69 | |
| Paid for diseased cattle killed by municipal officers | 242 40 | |
| Paid for miscellaneous advertising..... | 220 08 | |
| Paid for advertising State tax..... | 265 00 | |
| Paid for legal services..... | 162 69 | |
| | | <u>\$5,413 93</u> |

RECAPITULATION.

| | | |
|---|------------|-----------------------|
| War Debt and aid to Soldiers' Families.. | 708,043 60 | |
| Educational Expenses..... | 434,029 41 | |
| Total war and Educational..... | | \$1,142,073 01 |
| Special and Exceptional appropriations for College of Agriculture, General Hospital, Industrial School for Girls, Roads, &c..... | | \$60,394 00 |
| Legislative Department..... | 63,937 15 | |
| Governor and Council..... | 11,291 90 | |
| Law Department..... | 38,778 25 | |
| Secretary's Office..... | 8,710 15 | |
| Treasurer's Office..... | 7,581 49 | |
| Adjutant General's Office..... | 6,295 87 | |
| Land Agent's Office..... | 3,810 17 | |
| Library | 2,766 20 | |
| State House..... | 11,709 53 | |
| Transportation Documents..... | 1,527 04 | |
| State Institutions and Charities..... | 129,928 42 | |
| Re-stocking Rivers with Fish | 5,676 36 | |
| Military Purposes..... | 11,315 88 | |
| Agricultural..... | 18,049 79 | |
| Miscellaneous Expenditures..... | 5,413 93 | |
| | | <u>326,792 13</u> |
| Total Expenditures | | <u>\$1,529,259 13</u> |

STATE OF MAINE.

IN HOUSE OF REPRESENTATIVES, }
January 19, 1875. }

Read and ordered to be printed, on motion of Mr. MORSE of
Bangor, and referred to the Committee on Financial Affairs.

S. J. CHADBOURNE, *Clerk.*