# MAINE STATE LEGISLATURE

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## 131st MAINE LEGISLATURE

## **SECOND REGULAR SESSION-2024**

**Legislative Document** 

No. 2159

S.P. 915

In Senate, January 9, 2024

An Act to Protect the Confidentiality of Attorney-Client E-mail Communications for Residents of Jails and Correctional Facilities

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 203.

Reference to the Committee on Judiciary suggested and ordered printed.

DAREK M. GRANT Secretary of the Senate

Presented by Senator CARNEY of Cumberland. Cosponsored by Representative MOONEN of Portland.

#### Be it enacted by the People of the State of Maine as follows:

- **Sec. 1. 4 MRSA §1804, sub-§3, ¶P,** as enacted by PL 2023, c. 394, Pt. A, §3, is amended to read:
  - P. Develop and maintain a registry of names, telephone numbers, e-mail addresses and other contact information for attorneys who provide legal services to persons who are incarcerated. The commission shall on a weekly basis provide these names, telephone numbers, e-mail addresses and other contact information to all sheriffs' offices and to the Department of Corrections. On the Monday following transmission of the information, the sheriffs' offices and the Department of Corrections have constructive notice that communications to and from these attorneys by residents of jails and correctional facilities are subject to the attorney-client privilege. The attorneys' names, telephone numbers, e-mail addresses and other contact information are confidential.
- **Sec. 2. 5 MRSA §200-N,** as enacted by PL 2023, c. 394, Pt. A, §4, is amended to read:

### §200-N. Confidential attorney-client communications

- 1. Policies. By January 1, 2024, the <u>The Attorney General shall adopt a written policy</u> for the protection of confidential attorney-client communications by employees and agents of the Attorney General, which must include, at a minimum, processes to protect and ensure confidentiality of attorney-client communications and processes to be followed in the event that there is a breach of attorney-client confidentiality.
- **2. Training.** By January 1, 2024, the <u>The</u> Attorney General shall develop a training program for all state, county and municipal law enforcement officers and investigators who, as part of a criminal investigation, may inadvertently hear, view or read confidential attorney-client communications, which must include, at a minimum, practices and procedures for protecting and ensuring confidential attorney-client communications and practices and procedures to be followed in the event that there is a breach of attorney-client confidentiality.
- **Sec. 3. 15 MRSA §709, sub-§4,** as amended by PL 1979, c. 701, §11, is further amended to read:
- **4. Intercept.** "Intercept" means to hear, <u>view, read or record or aid another to hear, view, read or record the contents of any wire <u>communication</u> or oral communication through the use of any intercepting device by any person other than:</u>
  - A. The sender or receiver of that communication;
  - B. A person within the range of normal unaided hearing or subnormal hearing corrected to not better than normal; or
  - C. A person given prior authority by the sender or receiver.
- **Sec. 4. 15 MRSA §714,** as enacted by PL 2023, c. 394, Pt. A, §5, is amended to read:
- 39 §714. Intercepted attorney-client communications of jail and correctional facility 40 residents

1. Intercepted attorney-client communications of jail and correctional facility residents. If the sender or the recipient of an intercepted oral communication or wire communication was, at the time the communication was made, a resident in either a jail or an adult or juvenile correctional facility administered by the Department of Corrections and the other party was an attorney and if the resident demonstrates that the jail or correctional facility had actual or constructive notice at the time the communication was made of the attorney's name and, if the communication involved the use of a telephone, the jail or correctional facility had actual or constructive notice at the time that the communication was made of the attorney's telephone number and the communication was made directly to or from that telephone number:

- A. The contents of the intercepted oral communication or wire communication and the fact and circumstances of the communication are not admissible in a criminal proceeding, including a proceeding under chapter 305-A;
- B. A person who viewed et, listened to or read the intercepted oral communication or wire communication and did not immediately discontinue viewing et, listening to or reading the communication as soon as the person had sufficient information to determine that the sender or the recipient of the communication was, at the time the communication was made, a resident in a jail or correctional facility and the other part party was an attorney, is disqualified from participating in an investigation of the resident and from appearing as a witness in a criminal proceeding in which the resident is a defendant, including a proceeding under chapter 305-A; and
- C. A person who viewed ex\_ listened to or read the intercepted oral communication or wire communication and saw ex\_ heard or read information that may be relevant to a pending or anticipated charge against the resident or a defense the resident may assert, or may lead to the discovery of that evidence, is disqualified from participating in the investigation of the resident and from appearing as a witness in the pending or anticipated criminal proceeding in which the resident is a defendant, including a subsequent proceeding under chapter 305-A on the pending or anticipated charge.

For purposes of this subsection, the inclusion of the attorney's name and telephone number on a list transmitted by the Maine Commission on Indigent Legal Services pursuant to Title 4, section 1804, subsection 3, paragraph P to a sheriff's office or to the Department of Corrections constitutes constructive notice to a jail in the same county as the sheriff's office or to all correctional facilities administered by the Department of Corrections, respectively, beginning on the Monday following the transmission.

- <u>1-A. Applicability of subsection 1.</u> Subsection 1 applies to an intercepted oral communication or wire communication for which:
  - A. The sender or recipient of the communication was, at the time the communication was made, a resident in either a jail or an adult or juvenile correctional facility administered by the Department of Corrections and the other party was an attorney; and
  - B. The resident under paragraph A demonstrates that the jail or correctional facility:
    - (1) For an oral communication, had actual or constructive notice of the attorney's name at the time the communication was made;

- (2) Had actual or constructive notice of the attorney's name and telephone number 1 2 at the time the communication was made, if the communication involved the use 3 of a telephone and the communication was made directly to or from the attorney's 4 telephone number; or 5 (3) Had actual or constructive notice of the attorney's name and e-mail address at the time the communication was made or intercepted, if the communication 6 involved the use of e-mail and the communication was made directly to or from 7 the attorney's e-mail address. 8 9 **1-B.** Constructive notice. For purposes of this section, the inclusion of an attorney's name, telephone number or e-mail address on a list transmitted by the Maine Commission 10 on Indigent Legal Services pursuant to Title 4, section 1804, subsection 3, paragraph P to 11 12
  - a sheriff's office or to the Department of Corrections constitutes constructive notice of the name, telephone number or e-mail address to a jail in the same county as the sheriff's office or to all correctional facilities administered by the Department of Corrections, respectively, beginning on the Monday following the transmission.

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- 2. Application of other law or rule. This section does not limit the applicability of any other provision of law or of the Maine Rules of Evidence regarding the admissibility or inadmissibility in evidence of attorney-client communications that do not meet the requirements of this section.
- **Sec. 5. 34-A MRSA §1208, sub-§8,** as enacted by PL 2023, c. 394, Pt. A, §13, is amended to read:
- 8. Standards regarding attorney-client communications. The commissioner shall establish mandatory standards:
  - By January 1, 2024, for For the protection of confidential attorney-client communications by each county and municipal detention facility. The standards must include, at a minimum:
    - Processes to protect and ensure confidentiality of attorney-client communications, including but not limited to requirements that each facility develop and maintain a registry of the names, telephone numbers, e-mail addresses and other contact information for attorneys who provide legal services to residents of the facility and that the attorneys' names, telephone numbers, e-mail addresses and other contact information on the registry are confidential, except that each facility must proactively and by request of the attorney or the attorney's client who is a resident of the facility confirm the registration of an attorney's name, telephone number, e-mail address and other contact information; and
    - (2) Processes to be followed in the event that there is a breach of attorney-client confidentiality; and
  - B. By January 1, 2024, requiring Requiring each county and municipal detention facility to designate space within the facility for attorney-client meetings and the exchange of case materials and to make that space available to residents of the facility and their attorneys on a timely basis.
- Sec. 6. 34-A MRSA §1402, sub-§14, as enacted by PL 2023, c. 394, Pt. A, §14, is amended to read:

- **14. Standards regarding attorney-client communications.** The commissioner shall establish mandatory standards:
  - A. By January 1, 2024, for For the protection of confidential attorney-client communications by each correctional facility. The standards must include, at a minimum:
    - (1) Processes to protect and ensure confidentiality of attorney-client communications, including but not limited to requirements that each correctional facility develop and maintain a registry of the names, telephone numbers, e-mail addresses and other contact information for attorneys who provide legal services to persons who are residents of the correctional facility and that the attorneys' names, telephone numbers, e-mail addresses and other contact information on the registry are confidential, except that each correctional facility must proactively and by request of the attorney or the attorney's client confirm the registration of an attorney's name, telephone number, e-mail address and other contact information; and
    - (2) Processes to be followed in the event that there is a breach of attorney-client confidentiality; and
  - B. By January 1, 2024, requiring Requiring each correctional facility to designate space within the correctional facility for attorney-client meetings and the exchange of case materials and to make that space available to residents of the correctional facility and their attorneys on a timely basis.

SUMMARY

Public Law 2023, chapter 394 specified the consequences for the interception of an oral or wire communication, including a telephone call, between a person residing in either a jail or in an adult or juvenile correctional facility and an attorney; these communications are confidential. This bill extends those consequences to an intercepted attorney-client e-mail communication if the resident can show that the jail or correctional facility had actual or constructive notice at the time the e-mail communication was made or intercepted of the attorney's name and the attorney's e-mail address and if the communication was made directly to or from that e-mail address. Similar to Public Law 2023, chapter 394, the bill provides that:

- 1. The contents and existence of the communication are not admissible in a criminal proceeding, including a post-conviction review proceeding;
- 2. A person who viewed, listened to or read the communication and did not immediately discontinue doing so as soon as the person had sufficient information to determine that the communication was protected by attorney-client privilege is disqualified from participating in an investigation of the resident and from appearing as a witness in a criminal proceeding in which the resident is a defendant, including a post-conviction review proceeding; and
- 3. A person who viewed, listened to or read the intercepted communication and saw, heard or read information that may be relevant to a pending or anticipated charge against the resident or a defense the resident may assert, or that may lead to the discovery of that evidence, is disqualified from participating in an investigation of the resident or appearing

- as a witness in the pending or anticipated criminal proceeding in which the resident is a defendant, including a subsequent post-conviction review proceeding on the pending or anticipated criminal proceeding.
- 4 The bill also makes technical changes to remove previously expired deadlines.