



# **131st MAINE LEGISLATURE**

## FIRST SPECIAL SESSION-2023

**Legislative Document** 

No. 1835

H.P. 1167

House of Representatives, April 27, 2023

An Act to Require the State to Notify Indian Tribes and Indian Nations When New Laws Are Enacted That Need to Be Certified

Reference to the Committee on Judiciary suggested and ordered printed.

R(+ B. Hunt

ROBERT B. HUNT Clerk

Presented by Speaker TALBOT ROSS of Portland. Cosponsored by Senator BENNETT of Oxford and Representatives: DANA of the Passamaquoddy Tribe, FAULKINGHAM of Winter Harbor, MOONEN of Portland, RECKITT of South Portland, Senators: BAILEY of York, CARNEY of Cumberland. 1 Be it enacted by the People of the State of Maine as follows:

2 Sec. 1. 3 MRSA §602, as amended by PL 1985, c. 672, §§1 and 4, is further amended 3 to read:

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## **§602.** Designation of officer

5 The governor and council of the Penobscot Nation, the Joint Tribal Council of the Passamaquoddy Tribe and the council of the Houlton Band of Maliseet Indians shall each 6 designate, by name and title, the officer authorized to execute the certificate of approval of 7 8 legislation required by section 601 and to execute the certificate of approval or to communicate the tribal government's denial of certification and any request for tribal-state 9 10 consultation pursuant to Title 5, section 11057. The designation shall must be in writing and filed with the Secretary of State no later than the first Wednesday in January in the 11 First Regular Session of the Legislature, except that the designation for the Houlton Band 12 13 of Maliseet Indians must be filed with the Secretary of State no later than 45 days after 14 adjournment of the Second Regular Session of the 112th Legislature. The Secretary of State shall forthwith transmit certified copies of each designation to the Secretary of the 15 16 Senate and the Clerk of the House of Representatives. The designation shall remain remains in effect until the governor and council of the Penobscot Nation, the Joint Tribal 17 Council of the Passamaquoddy Tribe or the council of the Houlton Band of Maliseet 18 Indians make makes a new designation. 19

20 Sec. 2. 3 MRSA §603, as enacted by PL 1989, c. 148, §§2 and 4, is amended to 21 read:

#### 22 §603. Designation of officer; Aroostook Band of Micmaes Mi'kmaq Nation

23 The council of the Aroostook Band of Micmaes Mi'kmaq Nation shall designate, by name and title, the officer authorized to execute the certificate of approval of legislation 24 25 required by section 601 and to execute the certificate of approval or to communicate the council's denial of certification and any request for tribal-state consultation pursuant to 26 Title 5, section 11057. The designation shall must be in writing and filed with the Secretary 27 of State no later than the first Wednesday in January in the First Regular Session of the 28 29 Legislature. The Secretary of State shall forthwith transmit certified copies of the 30 designation to the Secretary of the Senate and the Clerk of the House of Representatives. The designation shall remain remains in effect until the council of the Aroostook Band of 31 Micmacs Mi'kmag Nation makes a new designation. 32

33 Sec. 3. 5 MRSA §11057 is enacted to read:

#### 34 **§11057.** Process for certification of legislation by Indian tribe

#### 35 1. Definitions. As used in this section, unless the context otherwise indicates, the following terms have the following meanings. 36

- 37 A. "Date of enactment" means the date that the Governor signs the legislation, the date that the unsigned legislation has the same force and effect pursuant to the Constitution 38 39 of Maine, Article IV, Part Third, Section 2 as if the Governor had signed it or the date that the Governor's veto of the legislation is overridden. 40
- B. "Legislation" means a public law, a private and special law or a resolve. 41

2. Designation of officer. The officer designated by the governor and council of the
Penobscot Nation, the Joint Tribal Council of the Passamaquoddy Tribe or the council of
the Houlton Band of Maliseet Indians under Title 3, section 602 or by the council of the
Mi'kmaq Nation under Title 3, section 603 is authorized to execute a certification of
approval of legislation and to communicate the relevant tribal government's denial of
certification and any request for tribal-state consultation as described in this section.

7 **3.** Approval required. Whenever legislation is enacted that expressly references or 8 applies to the Penobscot Nation, the Passamaguoddy Tribe, the Houlton Band of Maliseet 9 Indians, the Mi'kmaq Nation or one or more federally recognized Indian tribes within the 10 State or members of those Indian tribes, the legislation may not take effect without the 11 approval of the tribal government of the affected Indian tribe. When approval of legislation 12 by an Indian tribe is required by this subsection, certification of that approval must be made 13 to the Secretary of State by the officer of the affected Indian tribe designated under 14 subsection 2.

15 4. Notice. Except as provided in subsection 5, within 45 days after final adjournment 16 of a legislative session, the Secretary of State shall notify each officer designated under 17 subsection 2 of each item of legislation enacted during the legislative session that will not 18 take effect unless the Secretary of State receives written certification from the officer 19 designated under subsection 2 that the tribal government approves of the provisions of that 20 legislation. The notice must inform the officer of the process and deadline under subsection 21 6 for submitting for each item of legislation a certificate of approval or for submitting a 22 certificate of disapproval with or without a request for tribal-state consultation.

23 5. Emergency legislation. The Secretary of State shall notify each officer designated 24 under subsection 2 within 45 days after the date of enactment of legislation that was enacted 25 or finally passed as an emergency measure pursuant to the Constitution of Maine, Article 26 IV, Part Third, Section 16 and that will not take effect unless the Secretary of State receives 27 written certification from the officer that the tribal government approves of the provisions 28 of the legislation. The notice must inform the officer of the process and deadline under 29 subsection 6 for submitting a certificate of approval or for submitting a certificate of 30 disapproval with or without a request for tribal-state consultation.

31 6. Deadline; content and effect of certificate of approval or disapproval. Within 32 60 days of receipt of the notice from the Secretary of State under subsection 4 or 5, the 33 officer designated under subsection 2 shall provide to the Secretary of State the tribal 34 government's certificate of approval or disapproval. A certificate of disapproval may be 35 accompanied by a request for tribal-state consultation pursuant to subsection 7. A 36 certificate of approval or disapproval must include the date and manner of the tribal 37 government's approval or disapproval of the legislation and is prima facie evidence of 38 approval or disapproval, respectively. Failure of the Secretary of State to receive a 39 certificate of approval or disapproval within the time frame established in this subsection 40 is prima facie evidence of disapproval. Upon receipt of a certificate of approval or 41 disapproval, the Secretary of State shall transmit certified copies of the certificate to the 42 Secretary of the Senate and the Clerk of the House of Representatives. Upon receipt of a 43 request for tribal-state consultation, the Secretary of State shall transmit certified copies of 44 the request to the Governor, the Secretary of the Senate and the Clerk of the House of 45 Representatives.

1 7. Tribal-state consultation. Upon receipt of a request from a tribal government for 2 tribal-state consultation under this section, the Governor, in consultation with the tribal 3 government, shall establish a process for tribal-state consultation and collaboration. At a minimum, the process must allow the Indian tribe a reasonable opportunity to provide 4 5 information, advice and opinions on the subject of the legislation that was disapproved by 6 the tribal government under this section and must require the Governor to consider the information, advice and opinions the Governor received from the Indian tribe when 7 8 deciding whether and how to propose new legislation on the same or closely related 9 subjects.

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## **SUMMARY**

11 This bill provides that legislation that expressly identifies or applies to a federally 12 recognized Indian tribe or tribes in the State or to the members of such a tribe or tribes may 13 not take effect without the approval of the tribal government of the affected Indian tribe or 14 tribes. The bill requires the Secretary of State to notify each affected Indian tribe of the 15 enactment of such legislation and of the deadline and process for the tribal government to 16 communicate its approval or disapproval of the legislation. Under the bill, a tribal 17 government that disapproves of such legislation may request that the Governor collaborate 18 with the Indian tribe to establish a process for tribal-state consultation regarding the subject 19 matter of the legislation.