



# **131st MAINE LEGISLATURE**

## FIRST SPECIAL SESSION-2023

**Legislative Document** 

No. 1808

H.P. 1153

House of Representatives, April 25, 2023

An Act to Amend the State Tax Laws

(EMERGENCY)

Submitted by the Department of Administrative and Financial Services pursuant to Joint Rule 204.

Reference to the Committee on Taxation suggested and ordered printed.

R(+ B. Hunt

ROBERT B. HUNT Clerk

Presented by Representative PERRY of Bangor.

1 2	<b>Emergency preamble. Whereas,</b> acts and resolves of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and
3 4 5	Whereas, legislative action is immediately necessary to ensure continued and efficient administration of municipal property taxes and the property tax stabilization for senior citizens program; and
6 7 8	Whereas, the property tax stabilization for senior citizens program needs to be updated before the 90-day period expires to avoid delay in the processing of municipal property taxes and municipal applications for state reimbursement; and
9 10 11 12	Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,
13	Be it enacted by the People of the State of Maine as follows:
14	PART A
15 16	Sec. A-1. 36 MRSA §1951-C, sub-§1, as enacted by PL 2019, c. 441, §8, is amended to read:
17 18 19 20 21	1. Responsibilities of marketplace facilitator. A marketplace facilitator is considered a retailer for each sale of tangible personal property or taxable services for delivery in this State that the marketplace facilitator facilitates on or through its marketplace, including for the collection of the recycling assistance fee pursuant to chapter $\underline{719}$ .
22 23	Sec. A-2. 36 MRSA §2557, sub-§27, as enacted by PL 2003, c. 673, Pt. V, §25 and affected by §29, is amended to read:
24 25 26 27 28	<b>27.</b> Nonprofit housing development organizations. Sales to nonprofit organizations whose primary purpose is to develop housing for low-income people. For the purposes of this subsection, "low-income" means having income that is less than 120% of the median income for the area, adjusted for family size, as established by the United States Department of Housing and Urban Development or its successor organization;
29 30	<b>Sec. A-3. Effective date.</b> This Part takes effect 90 days following adjournment of the First Regular Session of the 131st Legislature.
31	PART B
32 33	<b>Sec. B-1. 36 MRSA §653, sub-§1, </b> ¶ <b>C</b> , as amended by PL 2021, c. 682, §1, is further amended by amending subparagraph (1) to read:
34 35 36 37 38 39 40 41	(1) During any federally recognized war period, including the Korean Conflict, the Vietnam War, the Persian Gulf War, the periods from August 24, 1982 to July 31, 1984 and December 20, 1989 to January 31, 1990, Operation Enduring Freedom, Operation Iraqi Freedom and Operation New Dawn, or during the period from February 1, 1955 to February 27, 1961, or who were awarded the Armed Forces Expeditionary Medal an expeditionary medal for service in the Armed Forces of the United States, when they have reached the age of 62 years or when they are receiving any form of pension or compensation from the United States

Government for total disability, service-connected or nonservice-connected, as a veteran. A veteran of the Vietnam War must have served on active duty after February 27, 1961 and before May 8, 1975. "Persian Gulf War" means service on active duty on or after August 2, 1990 and before or on the date that the United States Government recognizes as the end of that war period; or

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Sec. B-2. 36 MRSA §653, sub-§1, ¶D-1, as amended by PL 2021, c. 682, §2, is further amended to read:

8 D-1. The estates up to the just value of \$50,000, having a taxable situs in the place of 9 residence, for specially adapted housing units, of veterans who served in the Armed 10 Forces of the United States during any federally recognized war period, including the 11 Korean Conflict, the Vietnam War, the Persian Gulf War, the periods from August 24, 12 1982 to July 31, 1984 and December 20, 1989 to January 31, 1990, Operation Enduring Freedom, Operation Iraqi Freedom and Operation New Dawn, or during the period 13 14 from February 1, 1955 to February 27, 1961, or who were awarded the Armed Forces Expeditionary Medal an expeditionary medal for service in the Armed Forces of the 15 United States, and who are paraplegic veterans within the meaning of as described in 16 17 38 United States Code, Chapter 21, Section 2101, and who received a grant from the United States Government for any such housing, or of the unremarried widows or 18 19 widowers of those veterans. A veteran of the Vietnam War must have served on active duty after February 27, 1961 and before May 8, 1975. "Persian Gulf War" means 20 service on active duty on or after August 2, 1990 and before or on the date that the 21 22 United States Government recognizes as the end of that war period. The exemption 23 provided in this paragraph applies to the property of the veteran including property held in joint tenancy with a spouse or held in a revocable living trust for the benefit of 24 25 that veteran.

26 **Sec. B-3. 36 MRSA §694, sub-§2, ¶B,** as amended by PL 2013, c. 544, §4 and affected by §7, is further amended to read:

28 B. In the case of a municipality that chooses reimbursement under this paragraph in 29 which the personal property factor exceeds 5%, the applicable percentage for exempt 30 business equipment is 50% plus an amount equal to 1/2 of the personal property factor. For purposes of this paragraph, "personal property factor" means the percentage 31 32 derived from a fraction, the numerator of which is the value of taxable business 33 personal property in the municipality, whether taxable or exempt plus the value of exempt eligible business equipment, and the denominator of which is the value of all 34 35 taxable property in the municipality plus the value of exempt business equipment. For purposes of this paragraph, the taxable value of exempt business equipment is the value 36 37 that would have been assessed on that equipment if it were taxable.

38 Sec. B-4. 36 MRSA §701-A, 3rd ¶, as enacted by PL 2021, c. 663, §1, is amended
 39 to read:

For the purpose of establishing the valuation of improved real property, the property must be valued based on its highest and best use as of April 1st of each year, taking all of the following 3 approaches to value into consideration: cost, income capitalization and sales comparison. In establishing the valuation of improved real property, assessors shall consider age, condition, use, type of construction, location, design, physical features and economic characteristics.

1 2	<b>Sec. B-5. 36 MRSA §701-A, 4th</b> ¶, as enacted by PL 2021, c. 663, §2, is amended to read:
3 4 5 6	In determining just value, consistent with the Constitution of Maine, Article IX, Section 8, a property subject to restrictions, contractual or otherwise, that restrict the permitted use of a property may not be considered comparable to property not so restricted, <u>unless the value of that restricted property is adjusted for the restriction</u> .
7 8	<b>Sec. B-6. 36 MRSA §6260, sub-§2,</b> as amended by PL 1991, c. 846, §38, is further amended to read:
9 10 11 12	<b>2. Deferred property taxes due.</b> The amounts of deferred property taxes, including accrued interest, for all years are due and payable to the bureau April 30th of the year following the calendar year in within 12 months of the date on which the circumstance occurs, except as provided in subsection 3 and section sections 6261 and 6263;
13 14	<b>Sec. B-7. 36 MRSA §6263,</b> as enacted by PL 1989, c. 534, Pt. C, §1, is amended to read:
15	§6263. Extension of time for payment upon death of claimant or spouse
16 17 18 19	<b>1. Payment extension.</b> If the taxpayer who claimed homestead property tax deferral dies, or if a spouse who continued the deferral under section 6261 dies, the bureau may extend the time for payment of the deferred taxes and interest accruing with respect to the taxes becoming due and payable under section 6260, subsection 2, if:
20	A. The homestead property becomes property of an individual or individuals:
21	(1) By inheritance or devise; or
22 23	(2) If the individual or individuals are heirs or devisees in the course of settlement of the estate;
24 25 26	B. An individual or individuals commence occupancy of the property as a principal residence on or before August 15th of the calendar year following the calendar year within 12 months of the date of death; or and
27 28 29	C. An individual or individuals make application to the bureau for an extension of time for payment of the deferred taxes and interest prior to August 15th of the calendar year following the calendar year within 12 months of the date of death.
30 31 32 33 34	<b>2.</b> Extension terms. Subject to paragraph B, an extension granted under this section shall subsection 1 must be for a period not to exceed 5 <u>6</u> years after August 15th of the calendar year following the calendar year from the date of death. The terms and conditions under which the extension is granted shall must be in accordance with a written agreement entered into by the bureau and the individual or individuals.
35	An extension granted under this section shall terminate terminates immediately if:
36 37	A. The homestead property is sold or otherwise transferred by any party to the extension agreement;
38 39	B. All of the heirs or devisees who are parties to the extension agreement cease to occupy the property as a principal residence; or
40	C. The homestead property, a mobile or floating home, is moved out of the State.

1 2 3	<b>3.</b> Accrued interest. During the period of extension, and until paid, the deferred taxes shall continue to accrue interest in the same manner and at the same rate as provided under section 6255, subsection 3. No interest Interest may not accrue upon interest.
4 5	<b>Sec. B-8. Effective date.</b> This Part takes effect 90 days following adjournment of the First Regular Session of the 131st Legislature.
6	PART C
7 8	Sec. C-1. 36 MRSA §2521-A, first ¶, as amended by PL 2015, c. 300, Pt. A, §29, is further amended to read:
9 10	Every insurance company, association, producer or attorney-in-fact of a reciprocal insurer subject to the tax imposed by this chapter shall make payment of estimated tax on
11	or before the last day of each April, the 25th day of each June and the last day of each
12	October. Each April and June estimated tax payment must equal 35% of the total tax paid
13	for the preceding calendar year or at least 35% of the total tax to be paid for the current
14	calendar year and each October estimated tax payment must equal 15% of the total tax paid
15	for the preceding calendar year or at least 15% of the total tax to be paid for the current
16	calendar year- except that, for the tax on nonadmitted insurance premiums under section
17	2531, the surplus lines producer or the insured may elect to determine the estimated tax
18	payment for each estimated tax period on the basis of premiums on contracts written during
19 20	each estimated tax period of the current calendar year. A final return must be filed on or before March 15th covering the prior calendar year.
21 22	Sec. C-2. 36 MRSA §2531, sub-§1, as repealed and replaced by PL 2011, c. 548, §19 and affected by §36, is amended to read:
23 24 25 26 27 28 29	<b>1. Generally.</b> All gross direct insurance premiums and annuity considerations paid to on contracts written by insurers that do not have certificates of authority to do business in this State issued by the Superintendent of Insurance pursuant to Title 24-A are subject to taxation in accordance with this section if this State is the insured's home state, as defined in the federal Nonadmitted and Reinsurance Reform Act of 2010, Public Law 111-203, Section 527. This section does not apply to reinsurance premiums paid by an authorized domestic insurer.
30	Sec. C-3. 36 MRSA §5122, sub-§1, ¶Z, as repealed and replaced by PL 2009, c.
31	496, §21, is repealed.
32 33	<b>Sec. C-4. 36 MRSA §5122, sub-§2, ¶HH,</b> as amended by PL 2013, c. 331, Pt. C, §32, is further amended to read:
34 35 36 37 38 39	HH. To the extent included in federal adjusted gross income, annuity payments made to the survivor of a deceased member of the military who died as the result of service in active or reserve components of the United States Army, Navy, Air Force, Marines or Coast Guard under a survivor benefit plan or reserve component survivor benefit plan pursuant to 10 United States Code, Chapter 73 reduced by any amount claimed as a modification under paragraph M or, M-1 or M-2;
40 41	<b>Sec. C-5. 36 MRSA §5147,</b> as enacted by PL 2019, c. 401, Pt. C, §7 and amended by c. 607, Pt. C, §3, is further amended to read:
42	§5147. Installment sale election
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Notwithstanding any provision of this Part to the contrary, an individual who 1 2 transferred, during the taxable year, real or tangible personal property located in this State 3 under an installment sale agreement may elect to recognize, for purposes of determining 4 the taxable income under this chapter, the total gain from that sale in the taxable year of the transfer, or to recognize any remaining gain in a subsequent tax year to the extent of 5 6 the gain not reported in a prior tax year. An election under this section is not available to 7 an individual unless that individual is a nonresident of this State at the time of the transfer 8 or at the time the election is made by the individual. Any installment interest related to the 9 sale of property for which an election is made under this section is excluded from the 10 taxable income of the nonresident individual under chapter 807 for the taxable year for 11 which the election under this section is made and any subsequent taxable year. The interest exclusion in this section does not apply to any loan interest arrangement which has as a 12 principal purpose the avoidance of any tax of this State. An election under this section must 13 14 be made on a timely filed original income tax return, including if filed by any extension granted for filing the return, and, once made, is irrevocable. 15

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#### Sec. C-6. 36 MRSA §5219-PP, sub-§6 is enacted to read:

Application. Except for the credit allowed with respect to the carry-forward of
 unused credit amounts pursuant to subsection 4, the tax credit allowed under this section
 does not apply to taxable years beginning on or after January 1, 2024.

Sec. C-7. 36 MRSA §5231, sub-§1-A, as amended by PL 2019, c. 659, Pt. G, §2,
 is further amended to read:

22 1-A. Federal extension. When an individual, estate or trust is granted an extension 23 of time within which to file a federal income tax return for any taxable year, an extension 24 to file the taxpayer's income tax return with respect to the tax imposed by this Part is 25 automatically granted for an equivalent period from the date prescribed for filing the return. When a taxable corporation or a financial institution subject to the tax imposed by chapter 26 27 819 is granted an extension of time within which to file its federal income tax return for 28 any taxable year, an extension to file the taxpayer's income tax or franchise tax return with 29 respect to the tax imposed by this Part is automatically granted for an equivalent period 30 from the date prescribed for filing the return plus 30 days.

Sec. C-8. 36 MRSA §6753, sub-§12, as amended by PL 2015, c. 368, §5, is further
 amended to read:

33 12. Qualified employee. Except for an employee in a call center in Aroostook County or Washington County, "qualified employee" means a new, full-time employee hired in 34 this State by a qualified business, for whom a retirement program subject to the federal 35 36 Employee Retirement Income Security Act of 1974, 29 United States Code, Chapter 18 and group health insurance are provided, and whose income derived from employment with 37 38 the applicant, calculated on a calendar year basis, is greater than the most recent annual per 39 capita personal income in the county in which the qualified employee is employed, as long as Maine income tax withholding gross wages paid attributed to the qualified employee is 40 41 are subject to reimbursement to the qualified business under this chapter. "Qualified 42 employee" does not include an employee who is shifted to a qualified business from an affiliated business. The commissioner shall determine whether a shifting of employees has 43 44 occurred.

1 For an employee in a call center in Aroostook County or Washington County, "qualified 2 employee" means a new, full-time employee hired in this State by a qualified business, for 3 whom a retirement program subject to the federal Employee Retirement Income Security Act of 1974, 29 United States Code, Chapter 18 and group health insurance are provided, 4 5 and whose income derived from employment with the applicant, calculated on a weekly 6 basis, is greater than the average weekly wage for the most recent available calendar year as derived from the quarterly census of employment and wages and provided annually by 7 8 the Department of Labor, as long as Maine income tax withholding gross wages paid 9 attributed to the qualified employee is are subject to reimbursement to the qualified 10 business under this chapter. "Qualified employee" does not include an employee who is shifted to a qualified business from an affiliated business. The commissioner shall 11 determine whether a shifting of employees has occurred. The calculation of the average 12 weekly wage must include data from the counties of Androscoggin, Aroostook, Franklin, 13 14 Hancock, Kennebec, Knox, Lincoln, Oxford, Penobscot, Piscataquis, Sagadahoc, Somerset, Waldo and Washington. Notwithstanding this subsection, with respect to a call 15 center in Aroostook or Washington county, in a county in which the average annual 16 unemployment rate at the time of certification for the most recent calendar year is greater 17 18 than the state average for the same year, the wage threshold is 90% of the average weekly 19 wage as derived from the quarterly census of employment and wages. Notwithstanding 20 this subsection, with respect to a call center in Aroostook or Washington county and upon approval of the commissioner, a qualified business located in a county in which the average 21 22 annual unemployment rate at the time of certification for the most recent calendar year is 23 greater than the state average for that same year qualifies for a phase-in of salary threshold 24 requirements. A qualified business under this provision must meet 70% of the average 25 weekly wage as derived from the quarterly census of employment and wages in the first year of certification, 80% of the average weekly wage as derived from the quarterly census 26 27 of employment and wages in the 2nd year of certification and 90% of the average weekly 28 wage as derived from the quarterly census of employment and wages in all following years of certification. Failure to meet any of these requirements results in automatic revocation 29 30 of certification.

**Sec. C-9. Application.** Those sections of this Part that amend the Maine Revised Statutes, Title 36, section 2521-A, first paragraph, section 2531, subsection 1 and section 5147 apply to taxable years beginning on or after January 1, 2024. The section of this Part that amends Title 36, section 5231, subsection 1-A applies to taxable years beginning on or after January 1, 2023.

**Sec. C-10. Application; retroactivity.** That section of this Part that repeals the Maine Revised Statutes, Title 36, section 5122, subsection 1, paragraph Z applies retroactively to taxable years beginning on or after January 1, 2020. The section of this Part that amends Title 36, section 5122, subsection 2, paragraph HH applies retroactively to taxable years beginning on or after January 1, 2016. The section of this Part that amends Title 36, section 6753, subsection 12 applies retroactively to requests for reimbursement for calendar years beginning on or after January 1, 2022.

- 43 Sec. C-11. Effective date. This Part takes effect 90 days following adjournment of
   44 the First Regular Session of the 131st Legislature.
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#### PART D

1	Sec. D-1. 36 MRSA §6281, sub-§1, as enacted by PL 2021, c. 751, §1, is amended
2	to read:
3 4	<b>1. Definitions.</b> As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.
5 6 7 8	A. "Eligible homestead" means a homestead occupied by an eligible individual who is eligible for a homestead exemption under chapter 105, subchapter 4-B for the property tax year during which an application for which the individual is requesting stabilization is made.
9 10	B. "Eligible individual" means an individual who, on April 1 of the property tax year for which the individual is requesting stabilization:
11	(1) Is 65 years of age or older; and
12 13	(2) Is a permanent resident of the State as defined in section 681, subsection 4 who and has owned a homestead in the State for at least 10 years.
14	C. "Homestead" has the same meaning as under section 681, subsection 2.
15 16 17 18	D. "Stabilize" means to maintain the property tax billed to an eligible individual for the individual's eligible homestead at the amount billed for that homestead for the property tax year preceding the date of application for property tax year for which the individual is requesting stabilization.
19	Sec. D-2. 36 MRSA §6281, sub-§5, as enacted by PL 2021, c. 751, §1, is amended
20	to read:
21 22 23 24 25 26 27 28 29 30 31	<b>5. State compensation.</b> A municipality that has stabilized property tax for an eligible individual under this chapter may recover from the State 100% of the amount by which the property tax assessed on the homestead of an eligible individual in the usual manner exceeds the stabilized amount of property tax billed under subsection 3. A municipality claiming compensation under this subsection shall submit a claim to the bureau by November 1st of the year in which the property tax was stabilized on the annual return required by section 383. The bureau shall review claims and determine the total amount to be paid to each municipality. The bureau shall certify and the Treasurer of State shall pay the amount due to each municipality by January 15th of the year following the year in which the claim for compensation was submitted or within 60 days of the date the claim was filed, whichever is later.
32	Sec. D-3. 36 MRSA §6281, sub-§6 is enacted to read:
33 34 35 36 37 38 39 40	<b>6.</b> Audits; determinations of bureau. The bureau may audit the records of a municipality to ensure compliance with this chapter. The bureau may independently review the records of a municipality to determine if applications under this section have been properly approved. If the bureau determines that an application was improperly approved, the bureau shall ensure, either by setoff against other payments due the municipality or otherwise, that the municipality is not compensated for that application. A municipality that is aggrieved by a determination of the bureau under this subsection may appeal pursuant to section 151.

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### PART E

1 2	Sec. E-1. 36 MRSA §4401, sub-§1-A, ¶A, as enacted by PL 2011, c. 285, §11, is amended to read:
3 4 5	A. The purchaser submits the order for the sale by means of telephonic or other electronic method of voice transmission, <u>the United States mail</u> , the Internet or a delivery service; or
6	Sec. E-2. 36 MRSA §4401, sub-§1-B is enacted to read:
7 8	<b><u>1-B.</u></b> Consumer. "Consumer" means an individual who purchases, receives or possesses tobacco products for personal consumption and not for resale.
9	Sec. E-3. 36 MRSA §4401, sub-§1-C is enacted to read:
10	1-C. Cost price. "Cost price" means:
11 12	A. In the case of a manufacturer, the price set for tobacco products or, if a price has not been set, the wholesale value of those products; or
13	B. In the case of a distributor, a remote seller or a consumer:
14 15	(1) The actual price paid for an item identified using a stock keeping unit that identifies the item using a unique code or identifier; or
16 17 18	(2) If the actual price paid for an item is not available, the average of the actual price paid for the item over the 12 calendar months before January 1 of the year in which the remote sale occurs.
19 20	Sec. E-4. 36 MRSA §4401, sub-§2, as amended by PL 2011, c. 285, §12, is repealed and the following enacted in its place:
21	2. Distributor. "Distributor" means:
22 23	A. A person engaged in the business of producing or manufacturing tobacco products in this State for sale in this State;
24 25	B. A person engaged in the business of selling tobacco products in this State who brings, or causes to be brought, into this State tobacco products for sale to a retailer;
26 27 28	<u>C.</u> A person with a place of business in this State engaged in the business of selling tobacco products in this State who brings, or causes to be brought, into this State tobacco products for sale to a person other than a retailer;
29 30	D. A person engaged in the business of selling tobacco products who ships or transports tobacco products to retailers for sale in this State;
31 32	E. A retailer who imports, receives or acquires, from a person other than a licensed distributor, tobacco products for sale within the State; or
33	F. A person who makes delivery sales.
34	Sec. E-5. 36 MRSA §4401, sub-§4-A is enacted to read:
35 36	<b><u>4-A. Premium cigar.</u></b> "Premium cigar" has the same meaning as in Title 22, section 1551, subsection 5.
37	Sec. E-6. 36 MRSA §4401, sub-§4-B is enacted to read:
38 39	<b>4-B. Remote sale.</b> "Remote sale" means any sale into this State of premium cigars or pipe tobacco to a consumer when:

1 2 3 4	A. The consumer submits the order for the sale by means of a telephone or other method of voice transmission, United States mail or the Internet or other online service or the remote seller is otherwise not in the physical presence of the buyer when the request for purchase or order is made; or
5 6 7 8	B. The premium cigars or pipe tobacco is delivered to the buyer by common carrier, private delivery service or other method of remote delivery or the remote seller is not in the physical presence of the buyer when the buyer obtains possession of the cigars or pipe tobacco.
9	Sec. E-7. 36 MRSA §4401, sub-§4-C is enacted to read:
10	4-C. Remote seller. "Remote seller" means a person who makes a remote sale when:
11 12	A. The person's gross sales from sales of premium cigars or pipe tobacco into this State in the previous calendar year or current calendar year exceeds \$100,000; or
13 14 15	B. The person made sales of premium cigars or pipe tobacco for delivery into this State in at least 200 separate transactions in the previous calendar year or current calendar year.
16	Sec. E-8. 36 MRSA §4401, sub-§6, as enacted by PL 1985, c. 783, §16, is repealed.
17 18	<b>Sec. E-9. 36 MRSA §4401, sub-§9,</b> as amended by PL 2019, c. 607, Pt. B, §7 and PL 2021, c. 669, §5, is further amended to read:
19 20 21 22 23 24 25 26 27	<b>9. Tobacco products.</b> "Tobacco products" means cigars, including premium cigars; cheroots; stogies; electronic smoking devices and liquids used in electronic smoking devices whether or not they contain nicotine; periques, granulated, plug cut, crimp cut, ready rubbed and other smoking tobacco; snuff; snuff flour; snus; cavendish; plug and twist tobacco; finecut and other chewing tobaccos; shorts; refuse scraps, clippings, cuttings and sweepings of tobacco; and other kinds and forms of tobacco, prepared in such manner as to be intended for human consumption or <u>as</u> is likely to be consumed, whether smoked, heated, chewed, absorbed, dissolved, inhaled or ingested by any other means. "Tobacco products" does not include:
28	A. Products that are subject to the tax provided by chapter 703;
29 30 31	B. Drugs, devices or combination products authorized for sale by the United States Department of Health and Human Services, Food and Drug Administration, as those terms are defined in the Federal Food, Drug, and Cosmetic Act;
32	C. Any product that contains adult use cannabis subject to tax under chapter 723; or
33 34	D. Any product that contains cannabis or cannabis products subject to control under Title 22, chapter 558-C.
35 36	<b>Sec. E-10. 36 MRSA §4402, sub-§1,</b> as amended by PL 2019, c. 379, Pt. B, §15, is further amended to read:
37 38 39 40 41 42	1. Generally. Every distributor <u>or remote seller</u> shall obtain a license from the State Tax Assessor before engaging in business. A retailer required to be licensed as a distributor <u>or remote seller</u> pursuant to this chapter <del>must also</del> <u>that is required to</u> hold a current retail tobacco license issued under Title 22, chapter 262-A, subchapter 1 <u>must hold that license</u> <u>as a condition for licensure under this chapter</u> . A distributor's license must be prominently displayed on the premises of the business covered by the license and <u>A license issued</u>

pursuant to this section may not be transferred to any other person. A distributor's license
 issued pursuant to this section is not a license within the meaning of that term in the Maine
 Administrative Procedure Act.

4 Sec. E-11. 36 MRSA §4402, sub-§2, as enacted by PL 2005, c. 627, §7, is amended 5 to read:

2. Applications; forms. Every license application must be made on a form prescribed 6 7 by the assessor and must state the name and address of the applicant, the address of the 8 applicant's principal place of business and such other information as the assessor may 9 require for the proper administration of this chapter. A person outside the State who ships or transports tobacco products to a retailer in this State must make application as a 10 11 distributor and be granted by the assessor a license subject to all the provisions of this 12 chapter and agree, upon applying for a license, shall agree to submit that person's books, accounts and records to examination by the bureau during reasonable business hours and 13 14 to accept service of process by mail when service is made in any proceeding involving 15 enforcement of this chapter.

Sec. E-12. 36 MRSA §4402, sub-§4, as enacted by PL 2005, c. 627, §7, is amended
 to read:

**4. Penalties.** The following penalties apply to a violation of this section.

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19A. A distributor or remote seller that imports into this State any tobacco product20without holding a distributor's license issued by the assessor pursuant to this section21commits a civil violation for which a fine of not less than \$250 and not more than \$50022must be adjudged.

- B. A distributor or remote seller that violates paragraph A after having been previously
   adjudicated as violating paragraph A commits a civil violation for which a fine of not
   less than \$500 and not more than \$1,000 must be adjudged for each subsequent
   violation.
- C. A distributor <u>or remote seller</u> that sells at wholesale or retail, offers for sale at wholesale or retail or possesses with intent to sell at wholesale or retail any tobacco product without holding a <del>distributor's</del> license issued by the assessor pursuant to this section commits a civil violation for which a fine of not less than \$250 and not more than \$500 must be adjudged.
- D. A distributor <u>or remote seller</u> that violates paragraph C after having been previously adjudicated as violating paragraph C commits a civil violation for which a fine of not less than \$500 and not more than \$1,000 must be adjudged for each subsequent violation.

36 Sec. E-13. 36 MRSA §4402, sub-§5, as amended by PL 2019, c. 379, Pt. B, §17,
 37 is further amended to read:

5. Surrender, revocation or suspension. When the business with respect to which a
license was issued pursuant to this section is sold or ceases to do business in this State, the
holder of the license shall immediately surrender it to the assessor. The assessor may
revoke or suspend the license of any distributor or remote seller for failure to comply with
any provision of this chapter or if the person no longer imports or sells tobacco products.
A license that has been revoked or suspended pursuant to this subsection must be

- immediately surrendered to the assessor. A person aggrieved by a revocation or suspension
   may request reconsideration as provided in section 151.
- 3 Sec. E-14. 36 MRSA §4402, sub-§6, as amended by PL 2019, c. 379, Pt. B, §18,
   4 is further amended to read:

**6.** License directory maintained. The assessor shall maintain a directory of distributors <u>and remote sellers</u> licensed pursuant to this chapter. The assessor shall update the directory as necessary, but not less than annually. Notwithstanding the provisions of section 191, the list must be available to the public and must be posted on a publicly accessible website maintained by the assessor. The directory must be mailed annually to all retailers at or near the time of renewal of a retail tobacco license issued under Title 22, chapter 262-A, subchapter 1.

Sec. E-15. 36 MRSA §4402, sub-§7, as amended by PL 2019, c. 379, Pt. B, §18,
 is further amended to read:

7. Notification. A distributor or remote seller that has its license suspended or
revoked, within 10 business days of the suspension or revocation, shall inform in writing
all its accounts in this State that it no longer holds a valid license under this section.
Notwithstanding the provisions of section 191, the assessor may publish the names of
distributors and remote sellers that have had a license suspended or revoked.

Sec. E-16. 36 MRSA §4403, sub-§2, as amended by PL 2019, c. 530, Pt. A, §4, is
 further amended to read:

Cother tobacco. A tax is imposed on cigars, pipe tobacco and other tobacco intended
 for smoking at the rate of 20% of the wholesale sales price beginning October 1, 2005.
 Beginning January 2, 2020, a tax is imposed on all tobacco products, other than those
 subject to tax under subsection 1, at the rate of 43% of the wholesale sales price. Beginning
 January 1, 2024, a tax is imposed on all tobacco products, other than those subject to tax
 under subsection 1, at the rate of 43% of the cost price. Beginning January 2, 2020, the tax
 rate imposed pursuant to this subsection is subject to adjustment pursuant to subsection 5.

- 28 Sec. E-17. 36 MRSA §4403, sub-§3, as amended by PL 2005, c. 627, §9, is further
   29 amended to read:
- 30 3. Imposition. The tax is imposed at the time the distributor or remote seller brings
   31 or causes to be brought into this State tobacco products that are for sale to consumers or to
   32 retailers or for use or at the time tobacco products are manufactured or fabricated in this
   33 State for sale in this State.
- 34 Sec. E-18. 36 MRSA §4403, sub-§4, as enacted by PL 1985, c. 783, §16, is 35 repealed.
- 36 Sec. E-19. 36 MRSA §4403-A is enacted to read:
- 37 §4403-A. Exemptions from the tobacco tax
- 38 <u>1. Exempt items.</u> The tax imposed on tobacco products does not apply to the
   <u>following products:</u>
- 40 A. Products that are subject to the tax provided by chapter 703; or

1 2 3	B. Drugs, devices or combination products authorized for sale by the United States Department of Health and Human Services, Food and Drug Administration, as those terms are defined in the Federal Food, Drug and Cosmetic Act.
4 5 6 7 8	<b>2.</b> Tobacco products containing cannabis. The tax imposed on tobacco products does not apply to the sale of an electronic smoking device or other tobacco product containing adult use cannabis subject to tax under chapter 723 or an electronic smoking device or other tobacco product containing cannabis or cannabis products subject to control under Title 22, chapter 558-C.
9 10 11	<b>3. Exportation.</b> The tax imposed on tobacco products does not apply to those products exported from this State or to any tobacco products that under laws of the United States may not be subject to taxation by this State.
12 13	<b>Sec. E-20. 36 MRSA §4404,</b> as amended by PL 2019, c. 379, Pt. B, §§19 and 20, is repealed and the following enacted in its place:
14	§4404. Returns; payment of tax and penalty
15 16 17 18 19 20	1. Monthly returns. Every distributor or remote seller subject to the licensing requirement of section 4402 shall file, on or before the last day of each month, a return on a form prescribed by the assessor together with payment of the tax due under this chapter. The return must report all tobacco products held, purchased, manufactured, brought in or caused to be brought in from outside the State or shipped or transported to retailers or consumers within the State during the preceding calendar month.
21 22 23 24	<b>2. Exports.</b> The return must include further information as the assessor may prescribe and must show a credit for any tobacco products exported on which the tax was previously paid as provided in section 4403-A, subsection 3. The distributor or remote seller shall maintain records to substantiate the credit.
25 26 27 28 29 30 31	<b>3.</b> Tax previously paid on unsalable items. Tax previously paid on tobacco products that are returned to a manufacturer, a distributor or a remote seller because the product has become unfit for use, sale or consumption and on tobacco products that are returned to a distributor or remote seller that are subsequently destroyed by the distributor or remote seller may be taken as a credit on a subsequent return. The assessor may either witness the destruction of the product or may accept another form of proof that the product has been destroyed by the distributor or remote seller or returned to the manufacturer.
32 33 34 35 36 37 38 39 40 41	<b>4.</b> Person not a distributor or remote seller required to file. A person who is not a distributor or remote seller licensed pursuant to this chapter who imports, receives or otherwise acquires tobacco products for use or consumption in the State from a person other than a licensed distributor or licensed remote seller shall file, on or before the last day of the month following each month in which tobacco products were acquired, a return on a form prescribed by the assessor together with payment of the tax imposed by this chapter at the rate provided in section 4403. The return must report the quantity of tobacco products imported, received or otherwise acquired from a person other than a licensed distributor, licensed remote seller or retailer during the previous calendar month and additional information the assessor may require.
42 43	Sec. E-21. 36 MRSA §4404-A, first ¶, as enacted by PL 2005, c. 627, §11, is amended to read:

1 2 3 4 5 6 7 8 9	Violation of this section by a person other than a retailer is a strict liability crime as defined in Title 17-A, section 34, subsection 4-A. It is an affirmative defense to a prosecution under this section that a retailer, alleged to have imported tobacco products or caused tobacco products to be imported, reasonably relied on licensing information annually mailed to the retailer provided by the assessor pursuant to section 4402, subsection 6 that listed the company from which the retailer obtained tobacco products as being a licensed distributor or licensed remote seller. <b>Sec. E-22. 36 MRSA §4404-A, sub-§3,</b> as amended by PL 2007, c. 438, §103, is further amended to read:
10 11	<b>3. Exception for personal use.</b> A person who is not a licensed distributor <u>or licensed</u> <u>remote seller</u> may:
12 13 14	A. Import or transport tobacco products other than cigars into this State and transport those tobacco products from place to place within this State for personal use in a quantity not greater than one pound; or
15 16	B. Import or transport cigars into this State and transport those cigars from place to place within this State for personal use in a quantity of no more than 125 cigars.
17 18	Untaxed tobacco products imported or transported into this State in any quantity are subject to the tax imposed by section 4403.
19 20	<b>Sec. E-23. 36 MRSA §4404-B,</b> as enacted by PL 2005, c. 627, §11, is amended to read:
21	§4404-B. Sales of tobacco products in contravention of law
22 23	<b>1. Tobacco products.</b> A distributor <u>or remote seller</u> may not offer for sale or sell tobacco products if the package containing the tobacco products:
24 25 26 27	A. Is subject to and does not comply with 15 United States Code, Section 4401, et seq., for the placement of labels, warnings or any other information for a package of tobacco products to be sold within the United States and 26 United States Code, Section 5723;
28 29 30	B. Is labeled "For Export Only," "U.S. Tax Exempt," "For Use Outside U.S." or with other wording indicating that the manufacturer did not intend that the product be sold in the United States;
31 32	C. Has been altered by adding or deleting wording, labels or warnings described in paragraphs A and B;
33 34	D. Has been imported into the United States in violation of 26 United States Code, Section 5754; or
35	E. In any way violates federal trademark or copyright laws.
36 37 38 39	<b>2. Shipment only to licensed retailers.</b> A distributor may not sell or offer to sell tobacco products to a retailer unless the retailer has provided documentation to the distributor that the retailer holds a current retail tobacco license issued under Title 22, section 1551-A.

1 2 3	<b>3.</b> Deceptive practice. A distributor <u>or remote seller</u> that sells tobacco products described in subsection 1, with or without having paid the appropriate tax, commits an unfair or deceptive act or practice under the Maine Unfair Trade Practices Act.
4	4. Penalties. The following penalties apply to violations of this section.
5	A. A distributor or remote seller that violates this section commits a Class E crime.
6 7 8 9	B. A distributor <u>or remote seller</u> that violates this section <del>when the distributor has</del> <u>after</u> <u>having</u> one or more prior convictions for <u>a</u> violation of this section commits a Class D crime. Title 17-A, section 9-A governs the use of prior convictions when determining a sentence.
10 11	Violation of this section is a strict liability crime as defined in Title 17-A, section 34, subsection 4-A.
12 13	Sec. E-24. 36 MRSA §4404-C, sub-§2, as enacted by PL 2005, c. 627, §11, is amended to read:
14	2. Exceptions. The following tobacco products are not subject to seizure:
15 16	A. Tobacco products in the possession of a licensed distributor, remote seller or manufacturer for which the tax imposed by this chapter has not been paid;
17 18	B. Tobacco products for which the tax imposed by this chapter has not been paid that are in the course of transit from without the State and <u>are</u> :
19	(1) Consigned to a licensed distributor or remote seller; or
20	(2) In transit by common carrier or contract carrier-; and
21 22 23	C. Tobacco products in a quantity of no more than 125 cigars or one pound of other tobacco product in the possession of an individual who is not a licensed distributor <u>or remote seller</u> for which the tax imposed by this chapter has not been paid.
24 25 26 27	Notwithstanding paragraphs A, B and C, tobacco products described in section 4404-B, subsection 1 are subject to seizure under the process described in subsection 3 unless the distributor <u>or remote seller</u> can prove the tobacco products are to be exported out of the country.
28 29	<b>Sec. E-25.</b> Application. This Part applies to tobacco products brought into this State or manufactured or fabricated in this State on or after January 1, 2024.
30	Sec. E-26. Effective date. This Part takes effect January 1, 2024.
31	PART F
32	Sec. F-1. 36 MRSA §191, sub-§2, ¶SSS is enacted to read:
33 34 35 36	SSS. The disclosure to the Treasurer of State when necessary for the performance of the Treasurer of State's official duties as administrator under Title 33, chapter 45 of the current mailing address for a taxpayer for purposes of returning unclaimed or abandoned property to the rightful owner or heir, except as prohibited by federal law.
37 38	<b>Emergency clause.</b> In view of the emergency cited in the preamble, this legislation takes effect when approved, except as otherwise indicated.

1	SUMMARY
2	Part A makes changes to the sales tax law. Part A:
3 4	1. Requires a marketplace facilitator to collect recycling assistance fees on sales that the marketplace facilitator facilitates; and
5 6 7	2. Adds the definition of "low-income" as used by the sales tax exemption for sales to a nonprofit housing development organization in the Maine Revised Statutes, Title 36, section 1760, subsection 72 to the corresponding exemption under the service provider tax.
8	Part B makes changes to the property tax law. Part B:
9 10 11	1. Simplifies eligibility for the property tax exemption for veterans who served in a federally recognized war period or received an expeditionary medal by removing the distinction between different expeditionary medals;
12 13 14	2. Simplifies and broadens eligibility for the property tax exemption for veterans with specially adapted housing units to include all veterans who receive grants for specially adapted housing;
15 16 17 18	3. Adjusts the personal property factor calculation used to determine state business equipment tax exemption reimbursement rates to exclude business personal property exempt from property taxation for reasons other than the business equipment tax exemption;
19	4. Clarifies the 3 approaches to valuation;
20 21	5. Allows certain restricted property to be considered comparable to property not so restricted for valuation purposes if the comparison is adjusted for the restriction; and
22 23 24 25 26 27	6. Changes the payment due date for the homestead property tax deferral program for senior citizens from April 30th of the calendar year following the year in which the property exited the program to 12 months after the property exited the program and changes the date by which an extension must be requested from August 15th of the calendar year following the year in which the property exited the program upon a death to 12 months after the property exited the program.
28	Part C makes changes to the income tax law. Part C:
29 30	1. Provides that each required estimated tax payment for nonadmitted insurance premiums be based on contracts written during the estimated tax period;
31 32	2. Clarifies that the nonadmitted insurance premiums tax is based on premiums on contracts written by insurers, rather than on premiums paid to insurers;
33 34	3. Retroactively repeals the Maine modification related to the federal exclusion of benefits for volunteer firefighters and emergency responders;
35 36 37 38	4. Eliminates a duplication of benefits by requiring that the military survivor benefits subtraction modification be reduced by the amount of those benefits claimed as a pension deduction under the Maine Revised Statutes, Title 36, section 5122, subsection 2, paragraph M-2;
39 40	5. Provides that the interest associated with an installment sale of property for which an election is made by a nonresident individual taxpayer to pay the Maine tax on the gain

3 6. Removes the credit for certain homestead modifications for taxable years beginning on or after January 1, 2024, but allows taxpayers to carry forward unused credit amounts 4 for up to 4 years following the first year of eligibility. It also makes an additional technical 5 change; 6 7 7. Establishes the extended due dates for filing income tax returns of taxable corporations and franchise tax returns of financial institutions as 30 days following the 8 9 extended due date for filing the related federal income tax return. This change applies to taxable years beginning on or after January 1, 2024; and 10 8. Replaces a reference to "Maine income tax withholding" in the employment tax 11 increment financing program with a reference to "gross wages paid" in order to reflect a 12 13 recent change in the program to base the benefit on gross wages paid rather than on income 14 tax withholding. 15 Part D makes changes to the property tax stabilization for senior citizens program. Part 16 D: 17 1. Clarifies the property tax year for which individuals request stabilization; 18 2. Clarifies the form municipalities must use to apply for reimbursement; and 19 3. Authorizes the Department of Administrative and Financial Services, Maine

in the year of the sale or in a subsequent year is excluded from Maine taxable income in

the year of the election and any year subsequent to the election;

- Authorizes the Department of Administrative and Financial Services, Maine
   Revenue Services to audit municipal applications for reimbursement and provides for
   municipal appeal rights. These changes take effect upon enactment.
  - Part E makes changes to the tobacco tax law. Part E:

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- 23 1. Enacts a definition of "remote seller" to mean a seller of premium cigars and pipe
  24 tobacco selling directly to consumers located in the State;
- 25 2. Enacts a definition of "remote sale" to establish clearly when an economic nexus
   26 exists for purposes of regulation and taxation of distributors and remote sellers of tobacco
   27 products located outside of the State; and
- 3. Makes other technical changes throughout to ensure clarity and consistency
   regarding the imposition of the tax and the many different types of distributors who bring
   or cause to be brought tobacco products into this State for sale.
- Part F allows the disclosure of a taxpayer's current mailing address to the Treasurer of
   State for purposes of returning unclaimed or abandoned property.