# MAINE STATE LEGISLATURE

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# 131st MAINE LEGISLATURE

## FIRST SPECIAL SESSION-2023

**Legislative Document** 

No. 1743

H.P. 1122

House of Representatives, April 20, 2023

An Act to Eliminate the Personal Property Tax

Reference to the Committee on Taxation suggested and ordered printed.

R(+ B. Hunt ROBERT B. HUNT Clerk

Presented by Representative ANDREWS of Paris.

#### Be it enacted by the People of the State of Maine as follows:

**Sec. 1. 10 MRSA §1050,** as enacted by PL 1981, c. 476, §2, is amended to read:

### §1050. Leasehold or other interests of lessee taxable

The interest of the user of any project is subject to taxation in the manner provided for similar interest in Title 36, section 551, subject to Title 36, sections 655 and section 656.

**Sec. 2. 10 MRSA §1070,** as amended by PL 1983, c. 480, Pt. B, §14, is further amended to read:

### §1070. Leasehold or other interests of lessee taxable

The interest of the lessee of any project is subject to taxation in the manner provided for fee interests in real estate and personal property in Title 36, sections section 551 and 602, subject to the provisions of Title 36, sections 655 and section 656.

- **Sec. 3. 29-A MRSA §409, sub-§5,** as amended by PL 2017, c. 67, §2, is further amended to read:
- **5. Other taxes.** A motor vehicle, mobile home or camp trailer may not be registered until the excise tax or personal property tax or real estate tax has been paid in accordance with Title 36, sections 551, 602, 1482 and 1484. The Secretary of State may provide municipal excise tax collectors with a standard vehicle registration form for the collection of excise tax.
- **Sec. 4. 30-A MRSA §5721-A, sub-§1,** ¶**C,** as amended by PL 2009, c. 545, §1, is further amended to read:
  - C. "Property growth factor" means the percentage equivalent to a fraction established by a municipality, whose denominator is the total valuation of the municipality, and whose numerator is the amount of increase in the assessed valuation of any real or personal property in the municipality that became subject to taxation for the first time, or taxed as a separate parcel for the first time for the most recent property tax year for which information is available, or that has had an increase in its assessed valuation over the prior year's valuation as a result of improvements to or expansion of the property. A municipality identified as having a personal property factor that exceeds 5%, as determined pursuant to Title 36, section 694, subsection 2, paragraph B, may calculate its property growth factor by including in the numerator and the denominator the value of personal and otherwise qualifying property introduced into the municipality notwithstanding the exempt status of that property pursuant to Title 36, chapter 105, subchapter 4-C.
- **Sec. 5. 36 MRSA §191, sub-§2, ¶AA,** as amended by PL 2013, c. 67, §1, is further amended to read:
  - AA. The disclosure by employees of the bureau to designated representatives of the Finance Authority of Maine necessary for the administration of section 6656, subsection 3 and section 6758, subsection 4 and of information required to ensure that recipients of certain benefits under Title 20-A, chapter 417-E are eligible to receive such benefits;

Sec. 6. 36 MRSA §199-B, sub-§1, ¶D, as amended by PL 2017, c. 211, Pt. E, §4, is further amended to read:

- D. Any issues regarding tax expenditures that need to be considered by the Legislature; and
- **Sec. 7. 36 MRSA §199-B, sub-§1, ¶E,** as amended by PL 2017, c. 211, Pt. E, §4, is further amended to read:
  - E. Any recommendation regarding the amendment, repeal or replacement of the tax expenditure; and.
- **Sec. 8. 36 MRSA §199-B, sub-§1, ¶F,** as enacted by PL 2017, c. 211, Pt. E, §4, is repealed.
- **Sec. 9. 36 MRSA §305, sub-§1,** as amended by PL 2017, c. 170, Pt. B, §1, is further amended to read:
- **1. Just value.** Certify to the Secretary of State before the first day of February each year the equalized just value of all real and personal property in each municipality and unorganized place that is subject to taxation under the laws of this State. The equalized just value excludes the following:
  - A. That percentage of captured assessed value located within a tax increment financing district that is used to finance that district's development plan;
  - B. The captured assessed value located within a municipal affordable housing development district; and
  - C. The amount by which the current assessed value of commercial and industrial property within a municipal incentive development zone exceeds the assessed value of that property as of the date the development zone is approved by the Commissioner of Economic and Community Development. This excess value as determined under Title 30-A, chapter 208-A and referred to in this subsection as the "sheltered value" is limited to the amount invested by a municipality in infrastructure improvements pursuant to the infrastructure improvement plan adopted under Title 30-A, chapter 208-A.
- The equalized just value must be uniformly assessed in each municipality and unorganized place and be based on 100% of the current market value. The bureau's valuation documents must separately show for each municipality and unorganized place the actual or estimated value of all real estate that is exempt from property taxation by law or is the captured value within a tax increment financing district that is used to finance that district's development plan, as reported on the municipal valuation return filed pursuant to section 383, or that is the sheltered value of a municipal incentive development zone;
- **Sec. 10. 36 MRSA §328, sub-§7,** as enacted by PL 1975, c. 545, §13, is amended to read:
- **7. Physical inspection and inventory.** Physical inspection and inventory of each real <u>property</u> parcel <u>and personal property account</u> will take place at least every 4 years rather than every 3 years;
- **Sec. 11. 36 MRSA §384,** as amended by PL 2019, c. 501, §17, is further amended to read:

# §384. Investigation of valuation; actions and prosecutions; reassessment orders; appeals

The State Tax Assessor shall, at the State Tax Assessor's own instance or on complaint from another person, diligently investigate all cases of concealment of property from taxation, of undervaluation, of overvaluation, and of failure to assess property liable to taxation. The State Tax Assessor shall bring to the attention of assessors all such cases in their respective jurisdictions. The State Tax Assessor shall direct proceedings, actions and prosecutions to be instituted to enforce all laws relating to the assessment and taxation of property and to the liability of individuals, public officers and officers and agents of corporations for failure or negligence to comply with the laws governing the assessment or taxation of property, and the Attorney General and district attorneys, upon the written request of the State Tax Assessor, shall institute such legal proceedings as may be necessary to carry out this Title. The State Tax Assessor may order the reassessment of any or all real and personal property, or either, in any jurisdiction where in the State Tax Assessor's judgment such reassessment is advisable or necessary to the end that all classes of property in such jurisdiction are assessed in compliance with the law. Neglect or failure to comply with such orders on the part of any assessor or other official is deemed willful neglect of duty and the assessor or other official is subject to the penalties provided by law in such cases. If a satisfactory reassessment is not made by the assessors, then the State Tax Assessor may employ assistance from within or without the jurisdiction where such reassessment is to be made, and said that jurisdiction bears all necessary expense incurred. Any person aggrieved because of such reassessment has the same right of petition and appeal as from the original assessment. The State may intervene in any action resulting from an order of the State Tax Assessor pursuant to this section.

- **Sec. 12. 36 MRSA §457, sub-§7,** as amended by PL 2011, c. 430, §1, is further amended to read:
- **7. Collection.** Taxes assessed under this section by the State Tax Assessor must be enforced as generally provided by this Title. Taxes assessed under this section by municipal assessors must be enforced in the same way as locally assessed personal property taxes.
  - **Sec. 13. 36 MRSA §501, sub-§1** is amended to read:
- 1. Estates. "Estates" shall be construed to mean both means real estate and personal property.
  - **Sec. 14. 36 MRSA §501, sub-§7** is amended to read:
- 7. **Property.** "Property" shall be construed to mean both means real estate and personal property.
- **Sec. 15. 36 MRSA §502,** as amended by PL 1997, c. 216, §1, is further amended to read:
- §502. Property taxable; tax year

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All real estate within the State, all personal property of residents of the State and all personal property within the State of persons not residents of the State is subject to taxation on the first day of each April as provided; and the status of all taxpayers and of such taxable property must be fixed as of that date. Upon receipt of a declaration of value under section

4641-D reflecting a change of ownership in real property, the assessor may change the records of the municipality to reflect the identity of the new owner, if notice of tax liabilities is sent both to the new owner and to the owner of record as of the April 1st when the liability accrued. The taxable year is from April 1st to April 1st. Notwithstanding this section, proration of taxes must be over the period specified in section 558.

- **Sec. 16. 36 MRSA §578, sub-§1, ¶C,** as amended by PL 2021, c. 630, Pt. C, §3, is further amended by amending subparagraph (1) to read:
  - (1) "Property tax burden" means the total real and personal property taxes assessed in the most recently completed municipal fiscal year, except the taxes assessed on captured value within a tax increment financing district, divided by the latest state valuation certified to the Secretary of State.
  - Sec. 17. 36 MRSA c. 105, sub-c. 3, as amended, is repealed.

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- **Sec. 18. 36 MRSA §652, sub-§1, ¶A,** as amended by PL 2021, c. 630, Pt. B, §2, is further amended to read:
  - A. The real estate and personal property owned and occupied or used solely for their own purposes by incorporated benevolent and charitable institutions are <u>is</u> exempt from taxation. Such an institution may not be deprived of the right of exemption by reason of the source from which its funds are derived or by reason of limitation in the classes of persons for whose benefit the funds are applied.

For the purposes of this paragraph, "benevolent and charitable institutions" includes, but is not limited to, nonprofit nursing homes licensed by the Department of Health and Human Services pursuant to Title 22, chapter 405, nonprofit residential care facilities licensed by the Department of Health and Human Services pursuant to Title 22, chapter 1663, nonprofit community mental health service facilities licensed by the Commissioner of Health and Human Services in accordance with rules adopted pursuant to Title 34-B, chapter 3 and nonprofit child care centers. For the purposes of this paragraph, "nonprofit" refers to an institution that has been determined by the United States Internal Revenue Service to be exempt from taxation under Section 501(c)(3) of the Code.

- **Sec. 19. 36 MRSA §652, sub-§1, ¶B,** as amended by PL 2007, c. 627, §20, is further amended to read:
  - B. The real estate and personal property owned and occupied or used solely for their own purposes by literary and scientific institutions are <u>is</u> exempt from taxation. If any building or part of a building is used primarily for employee housing, that building, or that part of the building used for employee housing, is not exempt from taxation.
- **Sec. 20. 36 MRSA §652, sub-§1, ¶C,** as amended by PL 2019, c. 501, §19, is further amended by amending subparagraph (6) to read:
  - (6) An exemption allowed under paragraph A or B for real or personal property owned and occupied or used to provide federally subsidized residential rental housing is limited as follows: Federally subsidized residential rental housing placed in service prior to September 1, 1993 by other than a nonprofit housing corporation that is acquired on or after September 1, 1993 by a nonprofit housing corporation and the operation of which is not an unrelated trade or business to that

nonprofit housing corporation is eligible for an exemption limited to 50% of the 1 2 municipal assessed value of that property. 3 An exemption granted under this subparagraph must be revoked for any year in which the owner of the property is no longer a nonprofit housing corporation or 4 the operation of the residential rental housing is an unrelated trade or business to 5 that nonprofit housing corporation. 6 7 (a) For the purposes of this subparagraph, the following terms have the following meanings. 8 (i) "Federally subsidized residential rental housing" means residential 9 rental housing that is subsidized through project-based rental assistance, 10 operating assistance or interest rate subsidies paid or provided by or on 11 behalf of an agency or department of the Federal Government. 12 "Nonprofit housing corporation" means a nonprofit corporation 13 organized in the State that is exempt from tax under Section 501(c)(3) of 14 the Code and has among its corporate purposes the provision of services 15 to people of low income or the construction, rehabilitation, ownership or 16 17 operation of housing. 18 (iii) "Residential rental housing" means one or more buildings, together with any facilities functionally related and subordinate to the building or 19 20 buildings, located on one parcel of land and held in common ownership prior to the conversion to nonprofit status and containing 9 or more 21 similarly constructed residential units offered for rental to the general 22 public for use on other than a transient basis, each of which contains 23 separate and complete facilities for living, sleeping, eating, cooking and 24 25 sanitation. (iv) "Unrelated trade or business" means any trade or business whose 26 27 conduct is not substantially related to the exercise or performance by a nonprofit corporation of the purposes or functions constituting the basis 28 for exemption under Section 501(c)(3) of the Code. 29 30 (b) Eligibility of the following property for exemption is not affected by the provisions of this subparagraph: 31 32 (i) Property used as a nonprofit nursing home, residential care facility licensed by the Department of Health and Human Services pursuant to 33 Title 22, chapter 1663 or a community living arrangement as defined in 34 Title 30-A, section 4357-A or any property owned by a nonprofit 35 36 organization licensed or funded by the Department of Health and Human Services to provide services to or for the benefit of persons with mental 37 illness or intellectual disabilities; 38 39 (ii) Property used for student housing; 40 (iii) Property used for parsonages; 41 (iv) Property that was owned and occupied or used to provide residential 42 rental housing that qualified for exemption under paragraph A or B prior

to September 1, 1993; or

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(2) All profits derived from the operation of the organization and the proceeds 1 2 from the sale of its property must be devoted exclusively to the purposes for which 3 it is organized; and 4 (3) The institution, organization or corporation claiming exemption under this paragraph must file with the assessors upon their request a report for its preceding 5 fiscal year in such detail as the assessors may reasonably require. 6 7 Sec. 23. 36 MRSA §652, sub-§1, ¶F, as amended by PL 2021, c. 410, §1, is further 8 amended to read: 9 F. The real estate and personal property owned and occupied or used solely for their 10 own purposes by central labor councils, chambers of commerce or boards of trade in this State are is exempt from taxation. For the purposes of this paragraph, "central 11 labor council" means an association or network of labor unions designed to promote 12 13 and protect the interests of their members. 14 Further conditions to the right of exemption are that: (1) A director, trustee, officer or employee of any organization claiming exemption 15 16 may not receive directly or indirectly any pecuniary profit from the operation of that organization, except as reasonable compensation for services in effecting its 17 purposes or as a proper beneficiary of its purposes; 18 19 (2) All profits derived from the operation of the organization and the proceeds 20 from the sale of its property must be devoted exclusively to the purposes for which it is organized; and 21 22 (3) The institution, organization or corporation claiming exemption under this paragraph must file with the assessors upon their request a report for its preceding 23 24 fiscal year in such detail as the assessors may reasonably require. 25 **Sec. 24. 36 MRSA §652, sub-§1, ¶G,** as amended by PL 2007, c. 627, §20, is 26 further amended to read: 27 G. Houses of religious worship, including vestries, and the pews and furniture within 28 them; tombs and rights of burial; and property owned and used by a religious society 29 as a parsonage up to the value of \$20,000, and personal property not exceeding \$6,000 30 in value are exempt from taxation, except that any portion of a parsonage that is rented 31 is subject to taxation. For purposes of this paragraph, "parsonage" means the principal residence provided by a religious society for its cleric whether or not the principal 32 33 residence is located within the same municipality as the house of religious worship 34 where the cleric regularly conducts religious services. Sec. 25. 36 MRSA §652, sub-§1, ¶H, as amended by PL 2007, c. 627, §20, is 35 further amended to read: 36 37 Real estate and personal property owned by or held in trust for fraternal organizations, except college fraternities, operating under the lodge system that are is 38 39 used solely by those fraternal organizations for meetings, ceremonials or religious or

moral instruction, including all facilities that are appurtenant to that property and used in connection with those purposes are, is exempt from taxation. If a building is used in

part for those purposes and in part for any other purpose, only the part used for those

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purposes is exempt.

1 Further conditions to the right of exemption under this paragraph are that: 2 (1) A director, trustee, officer or employee of any organization claiming exemption may not receive directly or indirectly any pecuniary profit from the operation of 3 that organization, except as reasonable compensation for services in effecting its 4 purposes or as a proper beneficiary of its purposes; 5 6 (2) All profits derived from the operation of the organization and the proceeds from the sale of its property must be devoted exclusively to the purposes for which 7 it is organized; and 8 9 (3) The institution, organization or corporation claiming exemption under this paragraph must file with the assessors upon their request a report for its preceding 10 11 fiscal year in such detail as the assessors may reasonably require. **Sec. 26. 36 MRSA §652, sub-§1, ¶J,** as amended by PL 2007, c. 627, §20, is 12 further amended to read: 13 14 J. The real and personal property owned by one or more of the organizations in paragraphs A and B and E to H and occupied or used solely for their own purposes by 15 16 one or more other such organizations are is exempt from taxation. Sec. 27. 36 MRSA §652, sub-§1, ¶K, as amended by PL 2009, c. 425, §1, is further 17 amended to read: 18 19 K. Except as otherwise provided in this subsection, the real and personal property leased by and occupied or used solely for its own purposes by an incorporated 20 21 benevolent and charitable organization that is exempt from taxation under section 501 of the Code and the primary purpose of which is the operation of a hospital licensed by 22 23 the Department of Health and Human Services, a health maintenance organization or 24 a blood bank are is exempt from taxation. For property tax years beginning on or after April 1, 2012, the exemption provided by this paragraph does not include real property. 25 26 **Sec. 28. 36 MRSA §655,** as amended by PL 2021, c. 181, Pt. C, §2, is repealed. 27 Sec. 29. 36 MRSA c. 105, sub-c. 4-C, as amended, is repealed. Sec. 30. 36 MRSA §708, as amended by PL 1973, c. 620, §17, is further amended 28 29 to read: 30 §708. Assessors to value real estate and personal property 31 The assessors and the chief assessor of a primary assessing area shall ascertain as nearly 32

The assessors and the chief assessor of a primary assessing area shall ascertain as nearly as may be the nature, amount and value as of the first day of each April of the real estate and personal property subject to be taxed, and shall estimate and record separately the land value, exclusive of buildings, of each parcel of real estate.

Sec. 31. 36 MRSA §760-A, as enacted by PL 1991, c. 231, is repealed.

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- Sec. 32. 36 MRSA §841, sub-§3, as repealed and replaced by PL 1979, c. 73, is amended to read:
  - **3. Inability to pay after 2 years.** If after 2 years from the date of assessment a collector is satisfied that a tax upon real <del>or personal</del> property committed to <del>him the collector</del> for collection cannot be collected by reason of the death, absence, poverty, insolvency, bankruptcy or other inability of the person assessed to pay, he the collector shall notify the

- municipal officers thereof in writing, under oath, stating the reason why that tax cannot be collected. The municipal officers, after due inquiry, may abate that tax or any part thereof.
  - Sec. 33. 36 MRSA c. 107, sub-c. 3, as amended, is repealed.
    - Sec. 34. 36 MRSA §1485 is repealed.
  - **Sec. 35. 36 MRSA §1486,** as amended by PL 2011, c. 610, Pt. A, §9, is further amended to read:

### §1486. Tax paid before registration

No <u>A</u> vehicle may <u>not</u> be registered under Title 29-A until the excise tax or <del>personal</del> <del>property tax or</del> real estate tax has been paid in accordance with sections 1482 and 1484.

- 1. Exempt status. Where When a personal property or real estate tax is to be paid as a prerequisite to registration, the exempt status of the vehicle shall must be determined by section 1483.
- **Sec. 36. 36 MRSA §1602, sub-§1,** as enacted by PL 1977, c. 698, §8, is amended to read:
- 1. Annual levy of tax. A tax, to be known as the Unorganized Territory Educational and Services Tax, shall <u>must</u> be levied each year upon all nonexempt real <del>and personal</del> property located in the Unorganized Territory Tax District on April 1st of each year. The State Tax Assessor shall fix the status of all taxpayers and of all such property as of that date.
- **Sec. 37. 36 MRSA §1606, sub-§1,** as enacted by PL 2007, c. 627, §35, is amended to read:
- 1. Credit and appropriation of special funds or taxes for political subdivisions. Notwithstanding any other statute to the contrary, the gross amount of property taxes assessed upon real and personal property in the unorganized territory through the State Tax Assessor for the benefit of any special fund or political subdivision of the State may be credited on the books of the State to the special fund or to the proper fiscal officer of the political subdivision. The Treasurer of State shall pay to that fiscal officer the amount of the tax so assessed, in equal quarterly amounts for unorganized territory services, on or before the last day of July, October, January and April and an annual installment for county taxes on or before October 15th following the date of the assessment. The amount of the assessment is appropriated for the purposes of this subsection.
  - Sec. 38. 36 MRSA c. 915, as amended, is repealed.
- **Sec. 39. 38 MRSA §2219,** as enacted by PL 1989, c. 585, Pt. A, §7, is amended to read:

### §2219. Leasehold or other interests of lessee taxable

The interest of the user of any project is subject to taxation in the manner provided for similar interests in Title 36, section 551, subject to Title 36, sections 655 and section 656.

**Sec. 40. Application.** This Act applies to the status of personal property for property tax years beginning on or after April 1, 2024.

1	SUMMARY
2	This bill eliminates the imposition of taxes on personal property, except for excise taxes
3	and sales and use taxes. Due to the elimination of personal property taxation, this bill also
4	eliminates the business equipment tax exemption and the Business Equipment Tax
5	Reimbursement program. The legislation applies to property tax years beginning on or
6	after April 1, 2024.