MAINE STATE LEGISLATURE

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131st MAINE LEGISLATURE

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Legislative Document

No. 1733

H.P. 1112

House of Representatives, April 20, 2023

An Act to Require the Revenue Forecasting Committee to Prepare Economic Impact Statements for Certain Legislation

Reference to the Committee on State and Local Government suggested and ordered printed.

ROBERT B. HUNT
Clerk

Presented by Representative MILLETT of Waterford. Cosponsored by Senator GUERIN of Penobscot and

Representatives: BRADSTREET of Vassalboro, COLLAMORE of Pittsfield, TERRY of

Gorham, Senator: TIMBERLAKE of Androscoggin.

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 5 MRSA §1710-E, first \P , as amended by PL 2019, c. 343, Pt. F, §1, is further amended to read:

There is established the Revenue Forecasting Committee, referred to in this chapter as the "committee," for the purpose of providing the Governor, the Legislature and the State Budget Officer with analyses, findings and recommendations relating to the projection of revenues for the General Fund and the Highway Fund based on economic assumptions recommended by the Consensus Economic Forecasting Commission. The committee shall also prepare economic impact statements for the Legislature as required by section 1710-F-1, subsection 2. The committee includes the State Budget Officer, the Associate Commissioner for Tax Policy, the State Economist, an economist on the faculty of the University of Maine System selected by the chancellor, the Director of the Office of Fiscal and Program Review and another member of the Legislature's nonpartisan staff familiar with revenue estimating issues appointed by the Legislative Council. Beginning in calendar year 2019, the chair of the committee must be designated by a majority vote of the 6 members, from among the Associate Commissioner for Tax Policy, the Director of the Office of Fiscal and Program Review, the State Economist, an economist on the faculty of the University of Maine System selected by the chancellor and another member of the Legislature's nonpartisan staff familiar with revenue estimating issues appointed by the Legislative Council. The chair must be designated on a rotating basis and serves a 2-year term.

- **Sec. 2. 5 MRSA §1710-F,** as amended by PL 2011, c. 655, Pt. L, §1, is repealed.
- Sec. 3. 5 MRSA §1710-F-1 is enacted to read:

§1710-F-1. Duties of committee

1. Biennial revenue projections; use of economic assumptions. The committee shall develop current fiscal biennium and 2 ensuing fiscal biennia revenue projections using the economic assumptions recommended by the Consensus Economic Forecasting Commission.

A. The committee shall submit recommendations for state revenue projections for the next 2 fiscal biennia and analyze revenue projections for the current fiscal biennium, which must be approved by a majority of the committee members. No later than December 1st of each even-numbered year, the committee shall submit to the Governor, the Legislative Council, the joint standing committee of the Legislature having jurisdiction over appropriations and financial affairs and the State Budget Officer a report that presents the analyses, findings and recommendations for General Fund and Highway Fund revenue projections for the next 2 fiscal biennia. In its report the committee shall fully describe the methodology employed in reaching its recommendations. Revenue projections for other funds of the State may be included in the report at the discretion of the committee.

B. No later than May 1st and December 1st of each odd-numbered year and no later than March 1st and December 1st of each even-numbered year the committee shall submit to the Governor, the Legislative Council, the joint standing committee of the Legislature having jurisdiction over appropriations and financial affairs and the State Budget Officer a report that presents the analyses, findings and recommendations for

adjustments to General Fund revenue and Highway Fund revenue for the current and ensuing fiscal biennia. In each report the committee shall fully describe the methodology employed in reaching its recommendations. Revenue adjustments for other funds of the State may be included in the report at the discretion of the committee.

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- C. The committee shall make all determinations necessary to make the appropriation limitation calculations required under chapter 142.
- 2. Economic impact statements. At the written request of 3 or more members of a legislative committee, the committee shall prepare an economic impact statement for any legislation before that legislative committee or legislation being prepared by that legislative committee that creates a new workforce program or amends employment, labor or taxation laws. The request must be made by the legislative committee members within 7 days of the legislation's referral to the committee of jurisdiction. The committee shall issue the economic impact statement within 21 days of the receipt of the request and not later than the final work session on the legislation. Any amendment introduced that would affect the economic impact statement of the original legislation must also include an economic impact statement prepared by the committee. The committee may coordinate with relevant state agencies and departments to gather data, analysis and other information necessary to prepare the economic impact statement. The economic impact statement must include, but is not limited to:
 - A. A brief description of the nature and effect of the proposal;
 - B. A detailed description of the extent to which the proposed legislation conforms with the actions, goals and strategies outlined in the State's 10-year strategic economic development plan; and
 - C. A detailed description of any other short-term and long-term economic effects of the proposed legislation, including but not limited to the following information if appropriate:
 - (1) A determination of whether the legislation is the most cost-effective method for achieving the stated purpose;
 - (2) A determination of whether the legislation represents the most efficient appropriation or allocation of public and private resources to achieve the stated purpose;
 - (3) The source of revenue to be used for implementing and enforcing the legislation;
 - (4) A determination of the probable result of the legislation in terms of the number of public and private jobs that will be created, enhanced, retained, impaired, devalued or eliminated:
 - (5) A determination of the impact the legislation will have on quality jobs in the State;
 - (6) A determination of the relative impact of the legislation on firms of differing sizes;
- (7) A determination of the effect of the legislation on competition within the State, with other states and with regions, on the regulated community and on potential global competition;

- 1 (8) A statement of the probable net impact of the legislation on employment levels and employment patterns in the State;
 - (9) A determination of the effect of the legislation on the state tax base;
 - (10) A determination of the effect of the legislation on the cost of living; and
 - (11) A determination of the effect of the legislation on changes in revenue and expenditures of the State and local governments.

An economic impact statement that omits any information required by this subsection must specifically note the omission, state the reason for the omission and estimate the additional time and effort required to obtain the information.

- **Sec. 4. 5 MRSA §1710-J, sub-§2,** as enacted by PL 2017, c. 211, Pt. A, §1, is amended to read:
- **2.** Capital gains data. The Associate Commissioner for Tax Policy shall provide information annually to the committee before the committee's December 1st report pursuant to section 1710-F 1710-F-1 concerning the amount of actual capital gains and losses experienced by resident taxpayers filing income tax returns in the State under Title 36, Part 8 for tax years ending in the calendar year 2 years prior. Data reported concerning capital gains and losses may be distributed by decile or quartile. In the absence of actual data, the Associate Commissioner for Tax Policy may provide estimates of the capital gains or losses experienced.

20 SUMMARY

This bill requires that, at the request of 3 or more members of a legislative committee, the Revenue Forecasting Committee must prepare an economic impact statement for any legislation before that legislative committee or legislation being prepared by that legislative committee that creates a new workforce program or amends employment, labor or taxation laws. The request must be made by the Legislators within 7 days of the legislation's referral to the legislative committee. The committee must issue the economic impact statement within 21 days of the receipt of the request and not later than the final work session on the legislation. Any amendment introduced that would affect the economic impact statement of the original legislation must also include an economic impact statement. The committee may coordinate with relevant state agencies and departments to gather data, analysis and other information necessary to prepare the economic impact statement.