MAINE STATE LEGISLATURE

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131st MAINE LEGISLATURE

FIRST REGULAR SESSION-2023

Legislative Document

No. 1406

H.P. 902

House of Representatives, March 30, 2023

An Act to Amend the Laws Regarding Estate Recovery and Planning for Long-term Care

Reference to the Committee on Health and Human Services suggested and ordered printed.

ROBERT B. HUNT
Clerk

Presented by Representative HASENFUS of Readfield. Cosponsored by Senator BALDACCI of Penobscot and Representative: FAY of Raymond.

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 22 MRSA §14, sub-§2-I, ¶H is enacted to read:

- H. Beginning January 1, 2024, the amount of the claim collected under this subsection is adjusted by subtracting the cost of collecting the claim and the amount attributable to federal payments to the State made according to the Federal Medical Assistance Percentage. The remainder must be refunded to the estate of the deceased MaineCare recipient.
- Sec. 2. Asset transfer for eligibility; standard of proof; amend rules. The Department of Health and Human Services shall amend its rules in Chapter 332: MaineCare Eligibility Manual, Part 15, Transfer of Assets, in Section 1.6 to remove the standard of "clear and convincing evidence" required to prove that a transfer of an asset was not intended at the time of transfer to result in eligibility for Medicaid and replace it with a "preponderance of evidence" standard. The preponderance of evidence standard must apply to all asset transfers, including payments to a person who is a family member or guardian for the provision of services in assisting with activities of daily living or instrumental activities of daily living that prevented the applicant's transfer to residential or nursing facility care. The department shall adopt rules to implement this section no later than January 1, 2024. Rules adopted pursuant to this section are major substantive rules as defined in the Maine Revised Statutes, Title 5, chapter 375, subchapter 2-A.
- **Sec. 3.** Public information regarding estate recovery in MaineCare program. After consultation with interested parties and advocates and before January 1, 2024, the Department of Health and Human Services shall prepare and publish informational documents, including brochures and postings on the department's publicly accessible website, educating the public about estate recovery requirements under the Maine Revised Statutes, Title 22, section 14. The publications must include information about long-term care planning and transferring and sheltering of assets as allowed under any federal and state law and rules. The department shall ensure that the information is broadly distributed to MaineCare members, area agencies on aging and other relevant organizations.
- Sec. 4. Public information regarding home and community-based services provided by family member or guardian. After consultation with interested parties and advocates and before January 1, 2024, the Department of Health and Human Services shall prepare and distribute a brochure written in clear and easily understandable language describing the circumstances, requirements and eligibility to allow family members or legal guardians to be reimbursed for providing personal care services to a family member who is eligible to receive home and community-based services under the MaineCare program or a state-funded program. The brochure must include, at minimum, the following:
- 1. Information on which programs allow for family members or guardians to be reimbursed for providing services;
- 2. Information on how and where the family member can apply and how to register as a personal care agency, if required. It must also include information for the person eligible to receive home and community-based services on how and where to apply and must include information on self-direction services, as applicable; and

3. Any relevant information on consequences with respect to the estate recovery program of the Maine Revised Statutes, Title 22, section 14 of a family member being reimbursed for providing personal care services if it becomes necessary for the family member receiving services to enter a long-term care facility.

The brochure must be available to any new applicants applying for home and community-based services provided under the MaineCare program or a state-funded program. The department shall also make the brochure available to the general public and to the area agencies on aging and post it on the department's publicly accessible website.

SUMMARY

This bill requires the Department of Health and Human Services to return the state portion of estate recovery under the MaineCare program to the estate. This requirement does not impact the portion that is required to be paid to the Federal Government for estate recovery for Medicaid. The bill requires the department to amend its rules in Chapter 332: MaineCare Eligibility Manual, Part 15, Transfer of Assets, to change the standard for transfer of assets from "clear and convincing evidence" to "a preponderance of evidence." The rule is a major substantive rule. The bill also requires the department to develop educational materials to assist individuals with accessing programs that allow family members or legal guardians to be reimbursed for providing personal care services to a family member who is eligible to receive home and community-based services under the MaineCare program or a state-funded program. It also requires the department to develop educational materials to assist individuals with long-term care planning, estate planning and asset transferring and sheltering.