

# MAINE STATE LEGISLATURE

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# 131st MAINE LEGISLATURE

## FIRST REGULAR SESSION-2023

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Legislative Document

No. 1397

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H.P. 892

House of Representatives, March 28, 2023

**An Act to Implement the Recommendations of the Right To Know  
Advisory Committee Concerning Records of Disciplinary Actions  
Against Public Employees**

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Reported by Representative MOONEN of Portland for the Joint Standing Committee on  
Judiciary pursuant to the Maine Revised Statutes, Title 1, section 411, subsection 6, paragraph  
G.

Reference to the Committee on Judiciary suggested and ordered printed pursuant to Joint  
Rule 218.

A handwritten signature in cursive script that reads "Robert B. Hunt".

ROBERT B. HUNT  
Clerk

1 **Be it enacted by the People of the State of Maine as follows:**

2 **Sec. 1. 5 MRSA §95-B, sub-§7**, as amended by PL 2019, c. 50, §10, is further  
3 amended to read:

4 **7. Disposition of records.** Records Notwithstanding any collective bargaining  
5 agreement or other employment contract entered into on or after January 1, 2024 that  
6 provides for the removal, destruction or purging of records, records may not be destroyed  
7 or otherwise disposed of by any local government official, except as provided by the  
8 records retention schedule established by the State Archivist pursuant to section 95-C,  
9 subsection 2, paragraph A, subparagraph (3). Records that have been determined to possess  
10 archival value must be preserved by the municipality.

11 **Sec. 2. 5 MRSA §7070, sub-§2, ¶E**, as amended by PL 1997, c. 770, §1, is further  
12 amended to read:

13 E. Except as provided in section 7070-A, complaints, charges or accusations of  
14 misconduct, replies to those complaints, charges or accusations and any other  
15 information or materials that may result in disciplinary action. If disciplinary action is  
16 taken, the final written decision relating to that action is no longer confidential after  
17 the decision is completed if it imposes or upholds discipline. The decision must state  
18 the conduct or other facts on the basis of which disciplinary action is being imposed  
19 and the conclusions of the acting authority as to the reasons for that action. If an  
20 arbitrator completely overturns or removes disciplinary action from an employee  
21 personnel file, the final written decision is public except that the employee's name must  
22 be deleted from the final written decision and kept confidential. If the employee whose  
23 name was deleted from the final written decision discloses that the employee is the  
24 person who is the subject of the final written decision, the entire final written report,  
25 with regard to that employee, is public. In response to a request to inspect or copy the  
26 final written decision in accordance with Title 1, section 408-A, the Bureau of Human  
27 Resources shall produce the final written decision in its possession or custody whether  
28 located in a personnel file or in another location.

29 For purposes of this paragraph, "final written decision" means:

30 (1) The final written administrative decision that is not appealed pursuant to a  
31 grievance arbitration procedure; or

32 (2) If the final written administrative decision is appealed to arbitration, the final  
33 written decision of a neutral arbitrator.

34 A final written administrative decision that is appealed to arbitration is no longer  
35 confidential 120 days after a written request for the decision is made to the employer  
36 if the final written decision of the neutral arbitrator is not issued and released before  
37 the expiration of the 120 days;

38 **Sec. 3. 30-A MRSA §503, sub-§1, ¶B**, as amended by PL 2019, c. 451, §2, is  
39 further amended by amending subparagraph (5) to read:

40 (5) Complaints, charges or accusations of misconduct, replies to those complaints,  
41 charges or accusations and any other information or materials that may result in  
42 disciplinary action. If disciplinary action is taken, the final written decision  
43 relating to that action is no longer confidential after the decision is completed if it

1 imposes or upholds discipline. The decision must state the conduct or other facts  
2 on the basis of which disciplinary action is being imposed and the conclusions of  
3 the acting authority as to the reasons for that action. If an arbitrator completely  
4 overturns or removes disciplinary action from an employee personnel file, the final  
5 written decision is public except that the employee's name must be deleted from  
6 the final written decision and kept confidential. If the employee whose name was  
7 deleted from the final written decision discloses that the employee is the person  
8 who is the subject of the final written decision, the entire final written report, with  
9 regard to that employee, is public. In response to a request to inspect or copy the  
10 final written decision in accordance with Title 1, section 408-A, the county shall  
11 produce the final written decision in its possession or custody whether located in a  
12 personnel file or in another location.

13 For purposes of this subparagraph, "final written decision" means:

14 (a) The final written administrative decision that is not appealed pursuant to a  
15 grievance arbitration procedure; or

16 (b) If the final written administrative decision is appealed to arbitration, the  
17 final written decision of a neutral arbitrator.

18 A final written administrative decision that is appealed to arbitration is no longer  
19 confidential 120 days after a written request for the decision is made to the  
20 employer if the final written decision of the neutral arbitrator is not issued and  
21 released before the expiration of the 120 days; and

22 **Sec. 4. 30-A MRSA §2702, sub-§1, ¶B**, as amended by PL 2019, c. 451, §3, is  
23 further amended by amending subparagraph (5) to read:

24 (5) Complaints, charges or accusations of misconduct, replies to those complaints,  
25 charges or accusations and any other information or materials that may result in  
26 disciplinary action. If disciplinary action is taken, the final written decision  
27 relating to that action is no longer confidential after the decision is completed if it  
28 imposes or upholds discipline. The decision must state the conduct or other facts  
29 on the basis of which disciplinary action is being imposed and the conclusions of  
30 the acting authority as to the reasons for that action. If an arbitrator completely  
31 overturns or removes disciplinary action from an employee personnel file, the final  
32 written decision is public except that the employee's name must be deleted from  
33 the final written decision and kept confidential. If the employee whose name was  
34 deleted from the final written decision discloses that the employee is the person  
35 who is the subject of the final written decision, the entire final written report, with  
36 regard to that employee, is public. In response to a request to inspect or copy the  
37 final written decision in accordance with Title 1, section 408-A, the municipality  
38 shall produce the final written decision in its possession or custody whether located  
39 in a personnel file or in another location.

40 For purposes of this subparagraph, "final written decision" means:

41 (a) The final written administrative decision that is not appealed pursuant to a  
42 grievance arbitration procedure; or

43 (b) If the final written administrative decision is appealed to arbitration, the  
44 final written decision of a neutral arbitrator.

1 A final written administrative decision that is appealed to arbitration is no longer  
2 confidential 120 days after a written request for the decision is made to the  
3 employer if the final written decision of the neutral arbitrator is not issued and  
4 released before the expiration of the 120 days; and

5 **Sec. 5. Revision of record retention schedules.** The State Archivist shall revise  
6 the record retention schedules applicable to state and local government personnel records  
7 as follows.

8 1. Except as provided in subsections 2 and 3 and notwithstanding any collective  
9 bargaining agreement or other employment contract entered into on or after January 1, 2024  
10 to the contrary, final written decisions relating to disciplinary action must be maintained  
11 for a period of 20 years.

12 2. For final written decisions relating to less serious conduct or disciplinary action as  
13 described in the schedules, the schedules may provide for a shorter retention period of no  
14 less than 5 years.

15 3. For final written decisions relating to law enforcement employee disciplinary  
16 actions that could be used to impeach the credibility of the law enforcement officer if the  
17 law enforcement officer is a witness in a criminal case, the schedules may provide for a  
18 retention period of more than 20 years.

19 4. The schedules must use consistent terminology related to records that are not  
20 retained and provide definitions for terms used in the schedule such as "remove," "purge"  
21 and "destroy."

## 22 SUMMARY

23 This bill implements the recommendations of the Right To Know Advisory Committee  
24 related to records of disciplinary actions against public employees.

25 The bill provides that, notwithstanding any collective bargaining agreement or other  
26 employment contract entered into on or after January 1, 2024 to the contrary, local  
27 government records may not be disposed of except in accordance with record retention  
28 schedules established by the State Archivist.

29 The bill amends the statutes governing state, municipal and county employee personnel  
30 records to require that, in response to Freedom of Access Act requests for final written  
31 decisions, the responding public body provide the records in its possession or custody  
32 regardless of the specific file location in which the final written decision is located. The  
33 bill also requires the final written decisions applicable to state and county employees to  
34 state the conduct or other facts on the basis of which the disciplinary action is being  
35 imposed and the conclusions of the state or county employer as to the reasons for that  
36 action. Similar language is already included in the statute governing municipal employee  
37 personnel records.

38 The bill directs the State Archivist to revise the record retention schedules applicable  
39 to state and local government personnel records to require that final written decisions  
40 relating to disciplinary action be maintained for a period of 20 years or a lesser period  
41 depending on the severity of the conduct or disciplinary action. The State Archivist may  
42 increase the retention period beyond 20 years for final written decisions relating to law  
43 enforcement employee disciplinary actions that could be used to impeach the credibility of

- 1 the law enforcement officer if the law enforcement officer is a witness in a criminal case.
- 2 It also requires that the schedules use consistent terminology and define terms related to
- 3 the disposition of records.