# MAINE STATE LEGISLATURE

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# 131st MAINE LEGISLATURE

### FIRST REGULAR SESSION-2023

**Legislative Document** 

No. 1072

S.P. 441

In Senate, March 9, 2023

#### An Act Regarding the Bureau of Motor Vehicles

Submitted by the Secretary of State pursuant to Joint Rule 204.

Reference to the Committee on Transportation suggested and ordered printed.

DAREK M. GRANT Secretary of the Senate

Presented by Senator CHIPMAN of Cumberland.
Cosponsored by Representative WILLIAMS of Bar Harbor and
Senator: GROHOSKI of Hancock, Representatives: ALBERT of Madawaska, ANKELES of
Brunswick, CRAFTS of Newcastle, MASON of Lisbon, O'CONNELL of Brewer,
THERIAULT of Fort Kent, WHITE of Waterville.

#### Be it enacted by the People of the State of Maine as follows:

- **Sec. 1. 29-A MRSA §152, sub-§5,** as amended by PL 1997, c. 776, §5, is further amended to read:
- **5. Assign new identification number.** Assign a new identification number to a vehicle if it has none, or if the vehicle's identification number is destroyed or obliterated, or if the frame, chassis or, if the vehicle is a truck, the cab is changed, or if the vehicle is a reconstructed motorcycle, and shall issue a new certificate of title showing the new identification number upon surrender of the old certificate and completion of an application for title and payment of the fee; and
- **Sec. 2. 29-A MRSA §152, sub-§6,** as enacted by PL 1993, c. 683, Pt. A, §2 and affected by Pt. B, §5, is amended to read:
- **6. Other data.** Require data necessary on forms, applications, certificates, licenses or other documents-; and

### Sec. 3. 29-A MRSA §152, sub-§7 is enacted to read:

- 7. Waive penalty or fee. Waive a penalty or fee required under this Title if the Secretary of State or the secretary's designee determines that the circumstances justify a waiver. The Secretary of State shall adopt rules to administer this subsection that must include but are not limited to rules identifying circumstances that may justify a waiver. Rules adopted pursuant to this subsection are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.
  - Sec. 4. 29-A MRSA §160 is enacted to read:

#### §160. Restriction of weapons in bureau offices

A person may not carry firearms, dangerous weapons, explosives, incendiary devices or implements that by their nature are capable of being used to injure a person or destroy property in any bureau office. This section does not apply to a law enforcement officer who is on duty or off duty.

- Sec. 5. 29-A MRSA §251, sub-§2-A, as enacted by PL 2003, c. 434, §4 and affected by §37, is amended to read:
- **2-A. Databases.** The Secretary of State may provide databases of records pertaining to applications, registrations and certifications of vehicles and to driver's licenses to individuals, businesses and other entities <u>as allowed by section 256 and all other applicable laws</u>. The Secretary of State shall adopt rules to establish a fee schedule and governing procedures.
- **Sec. 6. 29-A MRSA §351, sub-§5,** as amended by PL 2001, c. 671, §4, is further amended to read:
- **5. Expiration of 14-day 30-day temporary registration plate.** Notwithstanding the provisions of this section, a person who operates a vehicle with an expired temporary registration plate issued pursuant to section 462 954-A commits:
  - A. A traffic infraction for which a forfeiture fine of not more than \$50 may be adjudged if the registration has been expired for less than 150 days; or
- B. A Class E crime if the registration has been expired for 150 days or more.

- Sec. 7. 29-A MRSA §460-A, as enacted by PL 2011, c. 356, §4, is repealed.
  - **Sec. 8. 29-A MRSA §462,** as amended by PL 2021, c. 126, §1, is reallocated to 29-A MRSA §954-A.
    - **Sec. 9. 29-A MRSA §501, sub-§7, ¶A,** as amended by PL 2019, c. 650, §2, is further amended to read:
      - A. A temporary registration permit is limited in use for transportation of a vehicle after sale, transportation necessary for service or repairs of a vehicle, occasional seasonal relocation of a vehicle or <u>occasional</u> transportation necessary for the relocation of a tiny home:
        - (1) Between the points of origin and destination and intermediate points, as set forth in the permit; or
        - (2) From the point of origin to the destination and back to the point of origin, including any intermediate points, as set forth in the permit.
    - **Sec. 10. 29-A MRSA §523, sub-§3,** as amended by PL 2017, c. 43, §2 and amended by PL 2019, c. 377, §6, is further amended to read:
    - **3. Special veterans registration plates.** The Secretary of State, on application and evidence of payment of the excise tax required by Title 36, section 1482 and the registration fee required by section 501 or by section 504, subsection 1 for a vehicle with a registered gross weight over 10,000 pounds, shall issue a registration certificate and a set of special veterans registration plates to be used in lieu of regular registration plates for a vehicle with a registered gross weight of not more than 26,000 pounds to any person who has served in the United States Armed Forces and who has been honorably discharged or to a person who has served in the United States Armed Forces for at least 3 years and continues to serve. If a person who qualifies for a special veterans registration plate under this subsection is the primary driver of 3 vehicles, the Secretary of State may issue in accordance with this section a set of special veterans registration plates for each vehicle.
    - Each application must be accompanied by the applicant's Armed Forces Report of Transfer or Discharge, DD Form 214, certification from the United States Veterans Administration or the appropriate branch of the United States Armed Forces verifying the applicant's military service and honorable discharge, or a letter from the Department of Defense, Veterans and Emergency Management, Maine Bureau of Veterans' Services verifying active duty military service and length of service or a Form 22 from the United States Department of Defense, National Guard Bureau indicating a minimum of 20 years of service.
- 35 <u>service</u>.

- The Secretary of State shall recall a special veterans registration plate of a recipient who has been less than honorably discharged from the United States Armed Forces.
- All surplus revenue collected for issuance of the special registration plates is retained by the Secretary of State to maintain and support this program.
- The surviving spouse of a special veteran plate recipient issued plates in accordance with this subsection may retain and display the special veteran plates as long as the surviving spouse remains unmarried. Upon remarriage, the surviving spouse may not use the special veteran plates on a motor vehicle, but may retain them as a keepsake. Upon the death of

- the surviving spouse, the family may retain the special veteran plates, but may not use them on a motor vehicle.
- The Secretary of State may issue a special disability registration plate for veterans in accordance with section 521, subsections 1, 5, 7 and 9. The special disability registration plate for veterans must bear the International Symbol of Access.
- The Secretary of State may issue a set of special veterans registration plates when the qualifying veteran is the primary driver of a company-owned vehicle if:

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- A. The company is owned solely by a veteran who qualifies for a veteran plate under this section;
  - B. The vehicle is leased by a veteran who qualifies for the veteran plate under this subsection; or
  - C. The vehicle is leased by the employer of a veteran who qualifies for the veteran plate and the employer has assigned the vehicle exclusively to the veteran. The employer must attest in writing that the veteran will have exclusive use of the vehicle and agrees to the display of the special veteran plate.
- **Sec. 11. 29-A MRSA §523, sub-§3-A,** as amended by PL 2011, c. 356, §12 and amended by PL 2019, c. 377, §6, is further amended to read:
- **3-A. Motorcycle plates; veterans.** In addition to any plate issued pursuant to subsection 3, the Secretary of State, on application and evidence of payment of the excise tax required by Title 36, section 1482 and the registration fee required by section 515, subsection 1, shall issue a registration certificate and a special veterans registration plate for up to 3 designated motorcycles owned or controlled by a person who has served in the United States Armed Forces and who has been honorably discharged, a person who has served a minimum of 20 years in the National Guard and has been honorably discharged or to a person who has served in the United States Armed Forces for at least 3 years and continues to serve.
- 27 Each application must be accompanied by the applicant's Armed Forces Report of Transfer or Discharge, DD Form 214, certification from the United States Department of Veterans 28 29 Affairs or the appropriate branch of the United States Armed Forces verifying the 30 applicant's military service and honorable discharge, or a letter from the Department of 31 Defense, Veterans and Emergency Management, Maine Bureau of Veterans' Services verifying active duty military service and length of service or a Form 22 from the United 32 States Department of Defense, National Guard Bureau indicating a minimum of 20 years 33 34 of service.
- The Secretary of State shall recall a special veterans registration plate of a recipient who has been less than honorably discharged from the United States Armed Forces.
- All surplus revenue collected for issuance of the special veterans registration plates is retained by the Secretary of State to maintain and support this program.
- Upon request the Secretary of State shall issue special veterans registration plates for a motorcycle that are also vanity plates. These plates are issued in accordance with this section and section 453. Vanity plates issued under this subsection may not duplicate vanity plates issued in another class of plate.

The surviving spouse of a recipient of a special veterans registration plate issued in accordance with this subsection may retain and use the plate or plates as long as the surviving spouse remains unmarried. Upon remarriage, the surviving spouse may not use the plate or plates, but may retain them. Upon the death of the surviving spouse, the family may retain the plate or plates, but may not use them.

 The Secretary of State may not issue special commemorative decals under subsection 5 or 6 for use on special veterans registration plates for a motorcycle.

- **Sec. 12. 29-A MRSA §702, sub-§2-A,** as enacted by PL 2021, c. 216, §20, is amended to read:
- **2-A.** Lienholder registration. A lienholder who secures a lien on 15 or more titles annually participates in the electronic lien titling program is required to register with the Secretary of State for a lienholder identification number in accordance with rules adopted by the Secretary of State.
- **Sec. 13. 29-A MRSA §1251, sub-§6, ¶C,** as amended by PL 1995, c. 482, Pt. B, §17, is further amended to read:
  - C. A spouse of a member of the United States Armed Forces while accompanying that member on active duty assignment to this State, and who is not a resident of this State and who has a valid license issued by another jurisdiction; and
- **Sec. 14. 29-A MRSA §1251, sub-§6, ¶D,** as corrected by RR 2003, c. 2, §92, is amended to read:
  - D. A person operating a motor vehicle in a parking area under the supervision of an instructor during career and technical education as defined by Title 20-A, section 8301-A, subsection 2-A-; and
  - Sec. 15. 29-A MRSA §1251, sub-§6, ¶E is enacted to read:
    - E. A person who is not a citizen of the United States and who has a valid license issued by a foreign jurisdiction for up to one year after becoming a resident of this State.
    - **Sec. 16. 29-A MRSA §1253, sub-§7** is enacted to read:
  - 7. Conviction for severe forms of trafficking in persons. The Secretary of State shall permanently revoke, without preliminary hearing, the commercial driver's license of a person who has been convicted of a felony involving an act or practice of severe forms of trafficking in persons, as defined in 22 United States Code, Section 7102.11 (2000), in which a commercial motor vehicle was used. This permanent revocation is pursuant to the requirements of 49 Code of Federal Regulations, Part 383.51.
  - **Sec. 17. 29-A MRSA §1301, sub-§6-A,** as amended by PL 2017, c. 229, §19, is further amended to read:
  - **6-A.** Confidentiality. Except as required by 18 United States Code, Section 2721(b) or as needed to implement the federal National Voter Registration Act of 1993, the federal Help America Vote Act of 2002 or other federal election law within the central voter registration system described under Title 21-A, chapter 3, subchapter 7, the Secretary of State may not disseminate information collected under subsection 6. For every willful violation of this subsection, a person commits a civil violation for which a fine of not more than \$500 may be adjudged.

- Sec. 18. 29-A MRSA §1302, sub-§1, ¶C, as enacted by PL 1993, c. 683, Pt. A, §2 and affected by Pt. B, §5, is amended to read:
  - C. When the minor has no does not have a parent, guardian or spouse who has attained the age of 18 years of age, signed by the employer of the minor if that employer is 18 years of age or older; or
  - **Sec. 19. 29-A MRSA §1302, sub-§1, ¶D,** as enacted by PL 1993, c. 683, Pt. A, §2 and affected by Pt. B, §5, is amended to read:
    - D. Accompanied by an attested copy of a court order of emancipation under Title 15, section 3506-A-; or
  - **Sec. 20. 29-A MRSA §1302, sub-§1, ¶E** is enacted to read:

- E. Accompanied by evidence that the minor is an unaccompanied noncitizen minor under federal immigration law and otherwise meets all other eligibility criteria under state and federal law.
  - **Sec. 21. 29-A MRSA §1354, sub-§2,** as amended by PL 2021, c. 216, §§42 and 43, is further amended to read:
  - **2.** Licenses required. A person may not operate a driver education school, conduct driver education or act as an instructor unless licensed by the Secretary of State.
    - A. A Class  $A \ \underline{1}$  driver education school license may be issued to a driver education school that employs Class  $A \ \underline{1}$  instructors and that is authorized to teach both the classroom and behind-the-wheel phases of driver education and behind-the-wheel private lessons to individuals who hold a valid learner's permit, driver's license or temporary driver's license. A driver education school licensed under this paragraph may also employ Class  $B \ \underline{2}$  instructors to provide the behind-the-wheel phase of driver education and behind-the-wheel private lessons. A driver education school licensed under this paragraph may teach both the classroom and behind-the-wheel phases of driver education and behind-the-wheel private lessons.
    - B. A Class A <u>1</u> instructor license authorizes the holder to teach both the classroom and behind-the-wheel phases of driver education as an employee or affiliate of a licensed driver education school.
  - C. A Class B 2 instructor license authorizes the holder to teach only the behind-thewheel phase of driver education as an employee or affiliate of a licensed driver education school.
- C-1. A Class 3 instructor license authorizes the holder to teach only the classroom
   phase of driver education as an employee or affiliate of a licensed driver education
   school.
  - D. A Class B 2 driver education school license may be issued to a driver education school that employs a Class A 1 or Class B 2 instructor. A driver education school licensed under this paragraph may provide only behind-the-wheel private lessons to individuals who hold a valid learner's permit, driver's license or temporary driver's license.
- **Sec. 22. 29-A MRSA §1354, sub-§4, ¶I,** as enacted by PL 2021, c. 216, §44, is amended to read:

I. The applicant shall submit to having fingerprints taken. The Bureau of Motor Vehicles shall make available an approved list of agencies providing fingerprinting. Upon payment to an approved agency by the applicant and after the approved agency takes or causes to be taken the applicant's fingerprints and forwards the fingerprints to the State Bureau of Identification, the State Bureau of Identification shall conduct state and national criminal history record checks. Fingerprinting is required upon initial application and every 5 6 years thereafter.

#### **Sec. 23. 29-A MRSA §1410, sub-§12** is enacted to read:

- 12. Temporary nondriver identification card. The Secretary of State may issue a temporary nondriver identification card to an applicant that is valid for up to 90 days.
- **Sec. 24. 29-A MRSA §2454, sub-§1,** as enacted by PL 1995, c. 368, Pt. AAA, §19, is amended to read:
- 1. Minimum revocation. Subject to the longer period of revocation provided in subsection 2, the license of any person who, as a result of the operation of a motor vehicle in such a manner as to cause the death of any person, is convicted of criminal homicide or an attempt of criminal homicide, or who is adjudicated to have committed a juvenile offense of criminal homicide or an attempt of criminal homicide, must be revoked immediately by the Secretary of State upon receipt of an attested copy of the court records, without further hearing, for a period of at least 5 years as long as the attested copy of court records is received within one year of the date of conviction.
- **Sec. 25. 29-A MRSA §2458, sub-§2-A,** as amended by PL 2019, c. 467, §1, is further amended to read:
- **2-A. Minimum suspension for negligent operation.** The Secretary of State without preliminary hearing shall suspend for a period of at least one year a person's license if the Secretary of State, based on the Secretary of State's records or other sufficient evidence, finds that person to have negligently operated a motor vehicle in a manner so as to cause the death of another person. Prior to the determination and issuance of the suspension, the Secretary of State shall notify any immediate family of the victim and shall consider written or oral statements received from the immediate family in response to the notice. Upon suspending the person's license, the Secretary of State shall notify that person of an opportunity for hearing as provided in section 2483. If a person whose license is suspended under this subsection requests a hearing, the suspension is stayed pursuant to section 2483.
- **Sec. 26. Retroactivity.** That section of this Act that amends the Maine Revised Statutes, Title 29-A, section 2454, subsection 1 applies to all records received by the Secretary of State on or after July 1, 2022.

36 SUMMARY

This bill does the following.

- 1. It restricts the carrying of weapons in Department of the Secretary of State, Bureau of Motor Vehicles offices to on-duty or off-duty law enforcement officers.
- 2. It allows the Secretary of State or the secretary's designee to waive a penalty or fee if it is determined that the circumstances that caused the penalty or fee to justify the waiver.

3. It reallocates the provisions of law governing the issuance of temporary license plates from the laws governing motor vehicle registration to the laws governing motor vehicle dealers, who issue the plates. It also changes cross-references as needed and makes a change for consistency with current law.

- 4. It repeals the honorary consul license plate as the Federal Government has advised states not to issue them.
- 5. It specifies that the issuance of a temporary registration permit for the transportation of a tiny home is for occasional transportation only.
- 6. It requires a lienholder who participates in the electronic lien titling program to register with the Secretary of State.
- 7. It exempts a person who is not a citizen of the United States and who has a valid driver's license issued by a foreign jurisdiction from the requirement to obtain a Maine driver's license for up to one year after becoming a resident of this State.
- 8. It requires the Secretary of State to permanently revoke, without preliminary hearing, the commercial driver's license of a person who has been convicted of a felony involving an act or practice of severe forms of human trafficking in which a commercial motor vehicle was used. This requirement is mandated by federal law.
- 9. It allows the Secretary of State to provide social security numbers within the Department of the Secretary of State to implement the federal National Voter Registration Act of 1993, the federal Help America Vote Act of 2002 or other federal election law within the central voter registration system.
- 10. It allows the Secretary of State to accept an application for a driver's license for a minor if it is accompanied by evidence that the minor is an unaccompanied noncitizen minor under federal immigration law and otherwise meets the legal status criteria under state and federal law.
- 11. It extends the fingerprinting requirement for driver education instructors from every 5 years to every 6 years, to coincide with their instructor license renewals, which are every 2 years.
- 12. It allows the issuance of a temporary nondriver identification card to an applicant that is valid for up to 90 days.
- 13. It amends the provision of law that requires the Secretary of State to suspend without preliminary hearing for a period of at least one year a person's driver's license if the Secretary of State finds that person to have negligently operated a motor vehicle in a manner so as to cause the death of another person by clarifying that the Secretary of State is required to notify only the immediate family of the victim prior to the suspension and is required to consider written or oral statements received from the immediate family in response to the notice.

14. It clarifies that the Secretary of State may provide databases of records pertaining to applications, registrations and certifications of vehicles and to driver's licenses to individuals, businesses and other entities only as allowed by law.

- 15. It amends the laws governing the issuance of special veterans registration plates for motor vehicles and motorcycles by adding an eligibility for National Guard members who have served a minimum of 20 years and have been honorably discharged to qualify for the plates.
- 16. It changes the categories of instructor licensure for driver education schools from Class A and Class B to Class 1, Class 2 and Class 3 and specifies that a Class 3 instructor license authorizes the holder to teach only the classroom phase of driver education as an employee or affiliate of a licensed driver education school.
- 17. It provides that when a person has operated a motor vehicle in such a manner as to cause the death of a person or has been convicted of criminal homicide or attempted criminal homicide, the Secretary of State may revoke that person's driver's license for at least 5 years without further hearing upon receipt of an attested copy of the court records as long as the attested copy is received within one year of the date of conviction.